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Senate

(Legislative day of Tuesday, September 5, 1995)

The Senate met at 9:15 a.m., on the expiration of the recess, and was called to order by the President pro tempore [Mr. THURMOND].

PRAYER

The Chaplain, Dr. Lloyd John Ogilvie, offered the following prayer:

And God who gives beginnings, gives the end: a place for broken things too broke to mend.—John Masefield.

Almighty God, Lord of ultimate judgment, and unlimited grace, we come to You for the healing of the profound grief we have over the resignation of our colleague ROBERT PACKWOOD and the circumstances that necessitated it. We thank You that, "never yet a abyss was found deeper than your love could sound." We ask that Your healing grace and mercy, restitution and release, may sound in the depth of his heart today. Heal his brokenness and remind him that You have plans for him, to give him a future and a hope. We praise You for his immense contribution to the work of this Senate through the years. Give him strength and courage as he begins a new phase of his life sustained by Your love and guidance.

Lord, we also ask for Your healing of a pain of a very different kind of brokenness we are all feeling today. We ask You to heal our divisions and bring deeper unity. After our human evaluations are made and judgments rendered, we confess with the Psalmist, "If You Lord, should mark iniquities, O Lord, who could stand? But there is forgiveness with You that You may be feared. I wait for the Lord, my soul waits, and in His Word I do hope."—Psalm 130: 3-4.

With an acute awareness of our own needs, give us humility to trust You with our weaknesses and praise You for our strengths. Give us a renewed commitment to exemplify strong moral leadership. Most of all, bind us together in greater oneness as, with one mind and heart, we press on to the

work You have given us to do together. In our Lord's name. Amen.

RECOGNITION OF THE ACTING MAJORITY LEADER

The PRESIDENT pro tempore. The able Senator from Texas is recognized.

SCHEDULE

Mrs. HUTCHISON. Mr. President, on behalf of the leader and for the information of all Senators, the Senate will immediately begin resuming consideration of the welfare reform bill. As a reminder to all Senators, there will be two rollcall votes beginning at 9:30 this morning. The first vote will be on or in relation to the Brown amendment No. 2465, to be followed by a vote on or in relation to the Santorum amendment No. 2477.

In addition, there are a number of pending amendments to the welfare reform bill. Therefore, further rollcall votes can be expected. Also, as a reminder, by a previous consent agreement, all amendments must be offered by 5 p.m. today to be in order to the welfare bill.

FAMILY SELF-SUFFICIENCY ACT

The PRESIDING OFFICER (Mr. KYL). Under the previous order, the Senate will now resume consideration of H.R. 4, which the clerk will report.

The assistant legislative clerk read as follows:

A bill (H.R. 4) to restore the American family, reduce illegitimacy, control welfare spending, and reduce welfare dependence.

The Senate resumed consideration of the bill.

Pending:

Dole modified amendment No. 2280, of a perfecting nature.

Brown amendment No. 2465 (to amendment No. 2280), to provide that funds are expended in accordance with State laws and procedures relating to the expenditure of State revenues.

Moynihan amendment No. 2466 (to amendment No. 2280), in the nature of a substitute.

Feinstein modified amendment No. 2469 (to amendment No. 2280), to provide additional funding to States to accommodate any growth in the number of people in poverty.

Feinstein amendment No. 2470 (to amendment No. 2280), to impose a child support obligation on paternal grandparents in cases in which both parents are minors.

Moseley-Braun amendment No. 2471 (to amendment No. 2280), to require States to establish a voucher program for providing assistance to minor children in families that are eligible for but do not receive assistance.

Moseley-Braun amendment No. 2472 (to amendment No. 2280), to prohibit a State from imposing a time limit for assistance if the State has failed to provide work activity-related services to an adult individual in a family receiving assistance under the State program.

Moseley-Braun amendment No. 2473 (to amendment No. 2280), to modify the job opportunities to certain low-income individuals program.

Moseley-Braun amendment No. 2474 (to amendment No. 2280), to prohibit a State from reserving grant funds for use in subsequent fiscal years if the State has reduced the amount of assistance provided to families under the State program in the preceding fiscal year.

Santorum amendment No. 2477 (to amendment No. 2280), to eliminate certain welfare benefits with respect to fugitive felons and probation and parole violators, and to facilitate sharing of information with law enforcement officers.

Feinstein amendment No. 2478 (to amendment No. 2280), to provide equal treatment for naturalized and native-born citizens.

Feinstein amendment No. 2479 (to amendment No. 2280), to provide for State and county demonstration programs.

Feingold amendment No. 2480 (to amendment No. 2280), to study the impact of amendments to the child and adult care food program on program participation and family day care licensing.

Feingold amendment No. 2481 (to amendment No. 2280), to provide for a demonstration project for the elimination of take-one-take-all requirement.

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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Boxer amendment No. 2482 (to amendment No. 2280), to provide that noncustodial parents who are delinquent in paying child support are ineligible for means-tested Federal benefits.

AMENDMENT NO. 2477

The PRESIDING OFFICER. Under previous order, the Senator from Pennsylvania [Mr. SANTORUM] is recognized for up to 5 minutes for debate in relation to his amendment.

Mr. SANTORUM. I thank the Chair.

I will not take the 5 minutes. I want to inform Members who were not here last night when we debated this amendment, I believe this is an amendment that should get overwhelming support of this body. The amendment addresses a problem that I think has come to light through newspaper articles and other studies that have been done by criminal experts where we found that because of the privacy provisions in the current welfare statutes, police are not able to get addresses of people who are fleeing the criminal justice system, fugitive felons who have warrants out for their arrest or are, in fact, convicted felons who have escaped.

You have warrants out for their arrest, convicted felons that police are trying to track down. They go to the welfare agency and say, "Are they receiving welfare? Is there a current address you might have?" And the welfare agency, under law, is not allowed to tell them whether this person is receiving food stamps or AFDC or whatever the case may be.

You might say, how big of a problem is this? Well, in Cleveland they had a sting operation a year or so ago and 33 percent of the people who they caught in this sting operation had welfare cards, either receiving food stamps, AFDC, or SSI.

In Philadelphia—I went there earlier this year and talked to the fugitive task force there—they have 50,000 outstanding fugitive warrants, felony warrants in the city of Philadelphia. And of the people that they have brought in under this task force, the police there claim that 75 percent of the people who they have brought in collect welfare. And there is no way for them to go to the welfare agency with this warrant and be able to find out where these people live because one thing the police of Philadelphia told me is that when these folks sign up for welfare, they give the right address because they want those checks to be mailed to the right place.

So we have good information and in many cases we have photographs, and as you know, in pursuing felons you do not necessarily have a recent photograph. They may have changed appearance. So there are all sorts of good reasons this amendment is supported by the chief of police, the FOP—all law enforcement agencies have come out in favor of this amendment.

I am hopeful that the Senate today will adopt this and move forward to help police be able to better find fugi-

tives. Remember, these are dangerous felons who are hiding out, not taking jobs, by collecting Government benefits and therefore not signing up for employment where they might otherwise be caught. So we think this is sort of a logical exemption to the privacy provisions of the Welfare Act. And I hope that the Senate will support the amendment this morning.

I yield the floor.

Mr. BINGAMAN addressed the Chair. The PRESIDING OFFICER. The Senator from New Mexico.

AMENDMENTS NOS. 2483, 2484, AND 2485, EN BLOC, TO AMENDMENT NO. 2280

Mr. BINGAMAN. Mr. President, to meet the requirements of the agreement that has been worked out by the managers of the bill and the majority and minority leaders, I send three amendments to the desk and ask that it be in order for me to submit them for consideration at this time en bloc.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the amendments.

The assistant legislative clerk read as follows:

The Senator from New Mexico [Mr. BINGAMAN] proposes en bloc amendments numbered 2483 through 2485, en bloc, to amendment No. 2280.

Mr. BINGAMAN. Mr. President, I ask that further reading of the amendments be dispensed with.

And as I understand the agreement at this time, it is appropriate to ask consent that the amendments be set aside for consideration later.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments are as follows:

AMENDMENT NO. 2483

(Purpose: To require the development of a strategic plan for a State family assistance program)

Beginning with page 11, line 8, strike all through page 14, line 16, and insert the following:

"SEC. 402. ELIGIBLE STATES; STATE PLANS.

"(a) IN GENERAL.—As used in this part, the term 'eligible State' means, with respect to a fiscal year, a State that has submitted to the Secretary a single comprehensive State Family Assistance Program Strategic Plan (hereafter referred to in this section as the 'State Plan') outlining a 5-year strategy for the statewide program.

"(b) FAMILY ASSISTANCE PROGRAM STRATEGIC PLAN PARTS.—Each State plan shall contain 2 parts:

"(1) 5-YEAR PLAN.—The first part of the State plan shall describe a 5-year strategic plan for the statewide program designed to meet the State goals and reach the State benchmarks for each of the essential program activities of the family assistance program.

"(2) ANNUAL CERTIFICATION.—The second part of the State plan shall contain a certification by the chief executive officer of the State that, during the fiscal year, the State family assistance program will include each of the essential program activities specified in subsection (h)(6).

"(c) CONTENTS OF THE STATE PLAN.—The State plan shall include:

"(1) STATE GOALS.—A description of the goals of the 5-year plan, including outcome

related goals of and benchmarks for each of the essential program activities of the family assistance program.

"(2) CURRENT YEAR PLAN.—A description of how the goals and benchmarks described in paragraph (1) will be achieved, or how progress toward the goals and benchmarks will be achieved, during the fiscal year in which the plan has been submitted.

"(3) PERFORMANCE INDICATORS.—A description of performance indicators to be used in measuring or assessing the relevant output service levels and outcomes of each of the essential program activities and other relevant program activities.

"(4) EXTERNAL FACTORS.—An identification of those key factors external to the program and beyond the control of the State that could significantly affect the attainment of the goals and benchmarks.

"(5) EVALUATION MECHANISMS.—A description of a mechanism for conducting program evaluation, to be used to compare actual results with the goals and benchmarks and designate the results on a scale ranging from highly successful to failing to reach the goals and benchmarks of the program.

"(6) MINIMUM PARTICIPATION RATES.—A description of how the minimum participation rates specified in section 404 will be satisfied.

"(7) ESTIMATE OF EXPENDITURES.—An estimate of the total amount of state or local expenditures under the program for the fiscal year in which the plan is submitted.

"(d) DETERMINATIONS.—The Secretary shall determine whether a plan submitted pursuant to subsection (a) contains the material required by subsection (b).

"(e) STATE WORK OPPORTUNITY PLANNING BOARDS.—

"(1) IN GENERAL.—A Governor of a State that receives a grant under section 403 may establish a State Work Opportunity Planning Board (referred to in this section as 'the Board') in accordance with this section.

"(2) MEMBERSHIP.—Membership of the Board shall include—

"(A) persons with leadership experience in private business, industry, and voluntary organizations;

"(B) representatives of State departments or agencies responsible for implementing and overseeing programs funded under this title;

"(C) elected officials representing various jurisdictions included in the State plan;

"(D) representatives of private and non-profit organizations participating in implementation of the State plan;

"(E) the general public; and

"(F) any other individuals and representatives of community-based organizations that the Governor may designate.

"(3) CHAIRPERSON.—The Board shall select a chairperson from among the members of the Board.

"(4) FUNCTIONS.—The functions of the Board shall include—

"(A) advising the Governor and State legislature on the development of the statewide family assistance program, the State plan described in subsections (a) and (b), and the State goals and State benchmarks;

"(B) assisting in the development of specific performance indicators to measure progress toward meeting the State goals and reaching the State benchmarks and providing guidance on how such progress may be improved;

"(C) serving as a link between business, industry, labor, non-profit and community-based organizations, and the statewide system;

"(D) assisting in preparing annual reports required under this part;

"(E) receiving and commenting on the State plan developed under subsection (a); and

“(F) assisting in the monitoring and continuous improvement of the performance of the State family assistance program, including evaluation of the effectiveness of activities and program funded under this title”.

On page 14, line 17, strike “(b)” and insert “(f)”.

On page 15, line 12, strike “(c)” and insert “(g)”.

On page 15, line 20, strike “(d)” and insert “(h)”.

On page 16, between lines 22 and 23, insert the following:

“(6) ESSENTIAL PROGRAM ACTIVITIES.—The term ‘essential program activities’ includes the following activities:

“(A) Assistance provided to needy families with not less than 1 minor child (or any expectant family).

“(B) Work preparation and work experience activities for parents or caretakers in needy families with not less than 1 minor child, including assistance in finding employment, child care assistance, and other support services that the State considers appropriate to enable such families to become self-sufficient and leave the program.

“(C) The requirement for parents or caretakers receiving assistance under the program to engage in work activities in accordance with section 404 and to enter into a personal responsibility contract in accordance with section 405(a).

“(D) The child protection program operated by the State in accordance with part B.

“(E) The foster care and adoption assistance program operated by the State in accordance with part E.

“(F) The child support enforcement program operated by the State in accordance with part D.

“(G) A teenage pregnancy prevention program, including efforts to reduce and prevent out-of-wedlock pregnancies.

“(H) Participation in the income and eligibility verification system required by section 1137.

“(I) The establishment and operation of a privacy system that restricts the use and disclosure of information about individuals and families receiving assistance under the program.

“(J) A certification identifying the State agencies or entities administering the program.

“(K) The establishment and operation of a reporting system for reports required under this part.”

AMENDMENT NO. 2484

At the end of section 201 of the amendment, add the following new subsection:

(d) FUNDING OF CERTAIN PROGRAMS FOR DRUG ADDICTS AND ALCOHOLICS.—

(1) IN GENERAL.—Out of any money in the Treasury not otherwise appropriated, there are hereby appropriated—

(A) for carrying out section 1971 of the Public Health Service Act (as amended by paragraph (2) of this subsection), \$95,000,000 for each of the fiscal years 1997 through 2000; and

(B) for carrying out the medication development project to improve drug abuse and drug treatment research (administered through the National Institute on Drug Abuse), \$5,000,000 for each of the fiscal years 1997 through 2000.

(2) CAPACITY EXPANSION PROGRAM REGARDING DRUG ABUSE TREATMENT.—Section 1971 of the Public Health Service Act (42 U.S.C. 300y) is amended—

(A) in subsection (a)(1), by adding at the end the following sentence: “This paragraph is subject to subsection (j).”;

(B) by redesignating subsection (j) as subsection (k);

(C) in subsection (j) (as so redesignated), by inserting before the period the following: “and for each of the fiscal years 1995 through 2000”; and

(D) by inserting after subsection (i) the following subsection:

“(j) FORMULA GRANTS FOR CERTAIN FISCAL YEARS.—

“(1) IN GENERAL.—For each of the fiscal years 1997 through 2000, the Director shall, for the purpose described in subsection (a)(1), make a grant to each State that submits to the Director an application in accordance with paragraph (2). Such a grant for a State shall consist of the allotment determined for the State under paragraph (3). For each of the fiscal years 1997 through 2000, grants under this paragraph shall be the exclusive grants under this section.

“(2) REQUIREMENTS.—The Director may make a grant under paragraph (1) only if, by the date specified by the Director, the State submits to the Director an application for the grant that is in such form, is made in such manner, and contain such agreements, assurances, and information as the Director determines to be necessary to carry out this subsection, and if the application contains an agreement by the State in accordance with the following:

“(A) The State will expend the grant in accordance with the priority described in subsection (b)(1).

“(B) The State will comply with the conditions described in each of subsections (c), (d), (g), and (h).

“(3) ALLOTMENT.—

“(A) For purposes of paragraph (1), the allotment under this paragraph for a State for a fiscal year shall, except as provided in subparagraph (B), be the product of—

“(i) the amount appropriated in section 601(d)(1)(A) of the Work Opportunity Act of 1995 for the fiscal year, together with any additional amounts appropriated to carry out this section for the fiscal year; and

“(ii) the percentage determined for the State under the formula established in section 1933(a).

“(B) Subsections (b) through (d) of section 1933 apply to an allotment under subparagraph (A) to the same extent and in the same manner as such subsections apply to an allotment under subsection (a) of section 1933.”

AMENDMENT NO. 2485

On page 374, line 2, insert “and not reserved under paragraph (3)” after “734(b)(2)”.

On page 374, between lines 21 and 22, insert the following:

(3) RESERVATION FOR INDIAN VOCATIONAL EDUCATION GRANTS.—From amounts made available under section 734(b)(2) for a fiscal year, the Secretary shall reserve \$4,000,000 for such year to award grants, to tribally controlled postsecondary vocational institutions to enable such institutions to carry out activities described in subsection (d), on the basis of a formula that—

(A) takes into consideration—

(i) the costs of basic operational support at such institutions; and

(ii) the availability to such institutions of Federal funds not provided under this paragraph for such costs; and

(B) is consistent with the purpose of section 382 of the Carl D. Perkins Vocational and Applied Technology Education Act (20 U.S.C. 2397).

Mr. BINGAMAN. Mr. President, I yield the floor.

Mr. PACKWOOD. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BROWN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BROWN. Mr. President, notwithstanding the previous order, I ask unanimous consent to speak for 30 seconds on the amendment that we will be voting on.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 2465

Mr. BROWN. Mr. President, the first vote we will have at 9:30 or shortly thereafter will be on my amendment. What it does is require that the States, when they receive the money from the block grant, handle it the same way they do their own funds. There are six States in our Nation that now have that money from a block grant come to their Governor alone. That Governor is then vested with not only the power to appropriate it, but to act as the executive and, incidentally, approve the person who is the auditor.

So it is a safety measure, very much in line with our concept of constitutional government and the division of powers. And I hope all Members will feel comfortable in supporting it.

Mr. President, I yield back my time and note the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. SANTORUM. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

Mr. PACKWOOD. I object.

The PRESIDING OFFICER. The clerk will continue with the call of the roll.

The legislative clerk continued with the call of the roll.

Mr. PACKWOOD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. PACKWOOD. Mr. President, I ask unanimous consent that the majority leader be able to offer a modification to his amendment after the votes.

The PRESIDING OFFICER. Is there objection?

Mr. MOYNIHAN. Mr. President, there is no objection on this side.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SANTORUM addressed the Chair. The PRESIDING OFFICER. The Senator from Pennsylvania.

Mr. SANTORUM. Mr. President, I ask unanimous consent that Senators ABRAHAM and BAUCUS be added as cosponsors to my amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

VOTE ON AMENDMENT NO. 2465

Mr. KYL. Under the previous order, the hour of 9:30 having arrived, the Senate will now vote on the Brown amendment No. 2465. The yeas and nays have been ordered.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. LOTT: I announce that the Senator from Mississippi [Mr. COCHRAN] and the Senator from Alaska [Mr. MURKOWSKI] are necessarily absent.

The PRESIDING OFFICER (Mr. DEWINE). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 92, nays 6, as follows:

[Rollcall Vote No. 401 Leg.]

YEAS—92

Abraham	Frist	Mack
Akaka	Glenn	McCain
Baucus	Gorton	McConnell
Bennett	Graham	Mikulski
Bingaman	Gramm	Moseley-Braun
Bond	Grams	Moynihan
Boxer	Grassley	Murray
Bradley	Harkin	Nickles
Breaux	Hatch	Nunn
Brown	Hatfield	Packwood
Bryan	Heflin	Pell
Bumpers	Helms	Pressler
Burns	Hollings	Pryor
Byrd	Hutchison	Reid
Campbell	Inhofe	Robb
Cohen	Inouye	Rockefeller
Conrad	Jeffords	Roth
Coverdell	Johnston	Santorum
Craig	Kassebaum	Sarbanes
D'Amato	Kempthorne	Shelby
Daschle	Kennedy	Simon
DeWine	Kerrey	Simpson
Dodd	Kerry	Smith
Dole	Kohl	Snowe
Domenici	Kyl	Specter
Dorgan	Lautenberg	Stevens
Exon	Leahy	Thomas
Faircloth	Levin	Thurmond
Feingold	Lieberman	Warner
Feinstein	Lott	Wellstone
Ford	Lugar	

NAYS—6

Ashcroft	Chafee	Gregg
Biden	Coats	Thompson

NOT VOTING—2

Cochran	Murkowski
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So the amendment (No. 2465) was agreed to.

Mr. MOYNIHAN. Mr. President, I move to reconsider the vote.

Mr. GLENN. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

VOTE ON AMENDMENT NO. 2477

The PRESIDING OFFICER. The question is now on the Santorum amendment, No. 2477.

The yeas and nays have been ordered.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. LOTT. I announce that the Senator from Mississippi [Mr. COCHRAN], the Senator from Alaska [Mr. MURKOWSKI], and the Senator from Texas [Mr. GRAMM] are necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber who desire to vote?

The result was announced, yeas 91, nays 6, as follows:

[Rollcall Vote No. 402 Leg.]

YEAS—91

Abraham	Bond	Bumpers
Ashcroft	Boxer	Burns
Baucus	Bradley	Byrd
Bennett	Breaux	Chafee
Biden	Brown	Coats
Bingaman	Bryan	Cohen

Conrad	Heflin	Nickles
Coverdell	Helms	Nunn
Craig	Hollings	Packwood
D'Amato	Hutchison	Pell
Daschle	Inhofe	Pressler
DeWine	Jeffords	Pryor
Dodd	Johnston	Reid
Dole	Kassebaum	Robb
Domenici	Kempthorne	Rockefeller
Dorgan	Kennedy	Roth
Exon	Kerrey	Santorum
Faircloth	Kerry	Sarbanes
Feingold	Kohl	Shelby
Feinstein	Kyl	Simpson
Ford	Lautenberg	Smith
Frist	Leahy	Snowe
Glenn	Levin	Specter
Gorton	Lieberman	Stevens
Graham	Lott	Thomas
Grams	Lugar	Thompson
Grassley	Mack	Thurmond
Gregg	McCain	Warner
Harkin	McConnell	Wellstone
Hatch	Mikulski	
Hatfield	Murray	

NAYS—6

Akaka	Inouye	Moynihan
Campbell	Moseley-Braun	Simon

NOT VOTING—3

Cochran	Gramm	Murkowski
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So the amendment (No. 2477) was agreed to.

GOLDEN GAVEL AWARD

Mr. DOLE. Mr. President, as all Senators know, the Senate is a place of tradition, and one tradition we have is honoring those colleagues who preside over the Senate for more than 100 hours a session. Compared to Cal Ripken's 2,131 games, 100 hours may not seem like a long time, but presiding over the Senate can be very tough duty.

There are periods, of course, when absolutely nothing is happening, but there are also periods when rulings from the Chair may change the course of legislation or of history itself.

Many Senators have presided over the Senate, but I am told that no Republican Senator has ever presided for over 100 hours in a shorter period of time than the current occupant of the Chair, Senator MIKE DEWINE, of Ohio.

It is a pleasure to announce that he is the first recipient of the Golden Gavel Award in the 104th Congress. And when Senator DEWINE departs from the chair today, I will invite him back to the cloakroom where we have a cake in his honor. I know all Senators join me in congratulating the presiding officer on this occasion.

[Applause, Senators rising.]

FAMILY SELF-SUFFICIENCY ACT

The Senate continued with the consideration of the bill.

Mr. DOLE. Mr. President, I am going to modify my amendment. But if I could briefly put in a quorum and indicate that on this side of the aisle the bill will be managed by a number of members on the Finance Committee—Senator GRASSLEY, Senator HATCH, Senator SANTORUM, Senator NICKLES, Senator CHAFEE, and the leader—throughout the remainder of the time on this particular bill. We have a lot of managers.

Could I suggest the absence of a quorum, unless somebody wanted to—

Mr. MOYNIHAN addressed the Chair. The PRESIDING OFFICER. The Senator from New York.

Mr. MOYNIHAN. A number of Senators simply wish to lay down their amendments. This is understood. And there will be no debate, but simply if you would recognize them as they rise, we would appreciate it, sir.

Mr. SIMON addressed the Chair.

The PRESIDING OFFICER. The Senator from Illinois.

AMENDMENT NO. 2468 TO AMENDMENT NO. 2280

(Purpose: To provide grants for the establishment of community works progress programs)

Mr. SIMON. This is for the purpose of laying down my amendment. It is No. 2468. I would like to call it up.

I think there is another amendment pending that I have to ask unanimous consent to ask that it be set aside. I do so request.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SIMON. I call up my amendment No. 2468.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Illinois [Mr. SIMON] proposes an amendment numbered 2468 to amendment No. 2280.

Mr. SIMON. Mr. President, I ask that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The text of the amendment is printed in today's RECORD under "Amendments Submitted.")

Mr. SIMON. I ask unanimous consent that the amendment be set aside.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEVIN addressed the Chair.

The PRESIDING OFFICER. The Senator from Michigan.

AMENDMENT NO. 2486 TO AMENDMENT NO. 2280

(Purpose: To require recipients of assistance under a State program funded under part A of title IV of the Social Security Act to participate in State mandated community service activities if they are not engaged in work after 6 months of receiving benefits)

Mr. LEVIN. Mr. President, pursuant to the unanimous consent agreement, I send an amendment to the desk so that it will be qualified pursuant to that agreement.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report.

The legislative clerk read as follows:

The Senator from Michigan [Mr. LEVIN] proposes an amendment numbered 2486 to amendment No. 2280.

Mr. LEVIN. Mr. President, I ask that further reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

On page 12, between lines 22 and 23, insert the following: