

I especially want to thank my friend, Congressman JIM TALENT, for his strong leadership on this issue and the rest of the leadership in the House of Representatives for having the courage to directly confront illegitimacy by including provisions in the House welfare reform bill to end the cash incentive for teenage mothers to have children out of wedlock.

Here in the Senate I wish to thank my friend PHIL GRAMM for his strong leadership and willingness to stand firm in helping to stop the tragedy of illegitimacy, and it is a tragedy.

We all recognize the need to reverse the corrupting incentives in our current welfare system. Welfare recipients must work for their benefits and must not have children they cannot afford. This is the foundation on which real welfare reform must rest.

As the Senate now takes up welfare reform, we must be willing to make the kinds of tough decisions necessary to reduce illegitimacy and promote work or we will condemn yet another generation to the crippling effects of welfare dependency. The state of our welfare system demands that we take immediate action because if trends continue as they are, our situation, especially regarding crime and illegitimacy, will get dramatically worse before it gets better.

That is why I have grave reservations about the bill in the Chamber as it is now written. Senator DOLE has himself said that real welfare reform requires more than tinkering around the edges, and I wholeheartedly agree. But the Packwood bill will do nothing to address the root cause of welfare dependency, the growing rate of out-of-wedlock births.

Real welfare reform demands more than mere tinkering with the status quo. It requires a whole new approach, and that is what we need.

By simply giving States the option to deny cash benefits to women who have children out of wedlock, the Packwood bill does nothing more than reinforce the status quo, the status quo that has given us a 30-percent illegitimacy rate. It is time to change it. In business, people do not get paid for work they do not do. They are paid for work they perform and perform well. Under the Packwood bill, welfare beneficiaries who refuse to work in return for their benefits will now have them reduced on a pro rata basis. If you only work 1 day a month, then you only get 1 day's pay. I applaud this change in the bill. It is a dramatic improvement, and I was delighted when Senator DOLE came to the floor this morning to amend the bill so that this would be the case. Without such pay for performance standards, welfare work requirements are virtually meaningless and a national joke.

Mr. President, it is my intention to amend this bill and try to make it live up to its name of welfare reform. I plan to offer a series of amendments to address the root cause of welfare dependence—illegitimacy. I hope my col-

leagues will support my efforts to stop this national tragedy that is fueling the fire of welfare dependency.

Mr. President, the American people clearly want welfare reform. I hope the Senate will have the courage and the fortitude to attack the welfare problem at its source. If not, then the Senate will repeat the mistakes of the past and produce yet another failed big Government program that results in a Rose Garden ceremony where politicians can pat themselves on the back and take credit for something they failed to do.

Mr. President, I yield the floor.

Mr. MOYNIHAN. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. DOLE. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

ORDER OF PROCEDURE

Mr. DOLE. Mr. President, there will be no votes tonight.

We had hoped to be on the DOD authorization bill at this hour, but in order to do that we had to reach some agreement, which has not been reached yet, on the ABM and missile defense and other areas that are very complicated, very important. Our colleagues are meeting as we speak on that issue. If we can resolve that issue, we still hope to complete the DOD authorization bill this week.

I think the distinguished Democratic leader wishes to speak on welfare reform, and then we will be out tonight and start on welfare 8 or 9 o'clock in the morning. There are still people on either side who have not had a chance to make opening statements so we will try to accommodate them first. But there are no votes tonight.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. GRASSLEY addressed the Chair.

The PRESIDING OFFICER. The Senator from Iowa.

Mr. GRASSLEY. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

MORNING BUSINESS

Mr. GRASSLEY. I ask unanimous consent that there now be a period for the transaction of morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

MESSAGE FROM THE PRESIDENT

A message from the President of the United States was communicated to

the Senate by Mr. Thomas, one of his secretaries.

EXECUTIVE MESSAGE REFERRED

As in executive session the Presiding Officer laid before the Senate a message from the President of the United States submitting a nomination which was referred to the Committee on Armed Services.

(The nomination received today is printed at the end of the Senate proceedings.)

MESSAGES FROM THE HOUSE

At 12:39 p.m., a message from the House of Representatives, delivered by Ms. Goetz, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 2077. An act to designate the United States Post Office building located at 33 College Avenue in Waterville, Maine, as the "George J. Mitchell Post Office Building."

H.R. 2108. An act to permit the Washington Convention Center Authority to expend revenues for the operation and maintenance of the existing Washington Convention Center and for preconstruction activities relating to a new convention center in the District of Columbia, to permit a designated authority of the District of Columbia to borrow funds for preconstruction activities relating to a sports arena in the District of Columbia and to permit certain revenues to be pledged as security for the borrowing of such funds, and for other purposes.

H.R. 2127. An act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30, 1996, and for other purposes.

MEASURES REFERRED

The following bills were read the first and second times by unanimous consent and referred as indicated:

H.R. 2108. An act to permit the Washington Convention Center Authority to expend revenues for the operation and maintenance of the existing Washington Convention Center and for preconstruction activities relating to a new convention center in the District of Columbia, to permit a designated authority of the District of Columbia to borrow funds for the preconstruction activities relating to a sports arena in the District of Columbia and to permit certain revenues to be pledged as security for the borrowing of such funds, and for other purposes; to the Committee on Governmental Affairs.

H.R. 2127. An act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30, 1996, and for other purposes; to the Committee on Appropriations.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CHAFEE, from the Committee on Environment and Public Works, without amendment:

H.R. 535. A bill to direct the Secretary of the Interior to convey the Corning National Fish Hatchery to the State of Arkansas (Rept. No. 104-130).

H.R. 584. A bill to direct the Secretary of the Interior to convey a fish hatchery to the State of Iowa (Rept. No. 104-131).

H.R. 614. A bill to direct the Secretary of the Interior to convey to the State of Minnesota the New London National Fish Hatchery production facility (Rept. No. 104-132).

S. 369. A bill to designate the Federal Courthouse in Decatur, Alabama, as the "Seybourn H. Lynne Federal Courthouse", and for other purposes.

S. 734. A bill to designate the United States courthouse and Federal building to be constructed at the southeastern corner of Liberty and South Virginia Streets in Reno, Nevada, as the "Bruce R. Thompson United States Courthouse and Federal Building", and for other purposes.

S. 965. A bill to designate the United States Courthouse for the Eastern District of Virginia in Alexandria, Virginia, as the Albert V. Bryan United States Courthouse.

S. 1076. A bill to designate the Western Program Service Center of the Social Security Administration located at 1221 Nevin Avenue, Richmond, California, as the "Francis J. Hagel Building", and for other purposes.

By Mr. THURMOND, from the Committee on Armed Services, without amendment:

S. 1124. An original bill to authorize appropriations for fiscal year 1996 for military activities of the Department of Defense, to prescribe personnel strengths for such fiscal year for the Armed Forces, and for other purposes.

S. 1125. An original bill to authorize appropriations for fiscal year 1996 for military construction, and for other purposes.

S. 1126. An original bill to authorize appropriations for fiscal year 1996 for defense activities of the Department of Energy, and for other purposes.

EXECUTIVE REPORTS OF COMMITTEES

The following executive reports of committees were submitted:

By Mr. D'AMATO, from the Committee on Banking, Housing, and Urban Affairs:

Herbert F. Collins, of Massachusetts, to be a Member of the Thrift Depositor Protection Oversight Board for a term of three years.

Maria Luisa Mabilangan Haley, of Arkansas, to be a Member of the Board of Directors of the Export-Import Bank of the United States for a term expiring January 20, 1999.

(The above nominations were reported with the recommendation that they be confirmed, subject to the nominees' commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent, and referred as indicated:

By Mr. THURMOND:

S. 1124. An original bill to authorize appropriations for fiscal year 1996 for military activities of the Department of Defense, to prescribe personnel strengths for such fiscal year for the Armed Forces, and for other purposes; from the Committee on Armed Services; placed on the calendar.

S. 1125. An original bill to authorize appropriations for fiscal year 1996 for military construction, and for other purposes; from

the Committee on Armed Services; placed on the calendar.

S. 1126. An original bill to authorize appropriations for fiscal year 1996 for defense activities of the Department of Energy, and for other purposes; from the Committee on Armed Services; placed on the calendar.

By Mr. GORTON (for himself and Mrs. MURRAY):

S. 1127. A bill to establish the Vancouver National Historic Reserve, and for other purposes; to the Committee on Energy and Natural Resources.

By Ms. MIKULSKI (for herself and Mr. LEAHY):

S. 1128. A bill to amend chapters 83 and 84 of title 5, United States Code, to extend the civil service retirement provisions of such chapter which are applicable to law enforcement officers, to inspectors of the Immigration and Naturalization Service, inspectors and canine enforcement officers of the United States Customs Service, and revenue officers of the Internal Revenue Service; to the Committee on Governmental Affairs.

By Mr. ASHCROFT:

S. 1129. A bill to amend the Fair Labor Standards Act of 1938 to permit employers to provide for flexible and compressed schedules, to permit employers to give priority treatment in hiring decisions to former employees after periods of family care responsibility, to maintain the minimum wage and overtime exemption for employees subject to certain leave policies, and for other purposes; to the Committee on Labor and Human Resources.

SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. BRADLEY (for himself, Mr. HATFIELD, Mrs. BOXER, Mrs. FEINSTEIN, Mr. KOHL, Mr. LAUTENBERG, Ms. MOSELEY-BRAUN, Mr. MOYNIHAN, Mr. SIMON, Mr. BINGAMAN, Mr. KENNEDY, and Mr. SIMPSON):

S. Res. 159. A resolution to express the sense of the Senate regarding the role of tobacco in leading to addiction, disease, and premature death among children and teenagers, and the role of increased excise taxes in reducing tobacco use by children and teenagers; to the Committee on Finance.

By Mr. D'AMATO:

S. Res. 160. A resolution marking the anniversary of the anti-Greek pogrom in Turkey, on September 6, 1955; to the Committee on the Judiciary.

STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. GORTON (for himself and Mrs. MURRAY):

S. 1127. A bill to establish the Vancouver National Reserve, and for other purposes; to the Committee on Energy and Natural Resources.

THE VANCOUVER NATIONAL HISTORIC RESERVE ACT OF 1995

Mr. GORTON. Mr. President, today I am pleased to introduce the Vancouver National Historic Reserve Act with my colleague from the State of Washington, Senator MURRAY.

Vancouver, WA, has been described as the cradle of civilization in the Pacific Northwest, as the place at which the first English-speaking settlers put

down their roots. Dating back to its role as the western outpost for U.S. military operations and for the early American explorers, led by Lewis and Clark, Vancouver has been the locale of significant events of American history.

A few examples: Pearson Airpark, one of the oldest and most historic airports in our country. Pearson Airpark is the site of several aviation firsts, including the landing site of Valeri Chkalov, the "Soviet Lindberg," after his transpolar flight. The Vancouver area is also home to the original Vancouver Barracks, established to counter British influence in the region. Officer's Row, 21 historic homes that were part of the barracks, housed some of our Nation's greatest military leaders, including Generals Sheridan, Howard, Grant, and Marshall.

Recognizing the potential significance for a National Reserve in Vancouver, WA, Congress established the Vancouver Historic Study Commission in 1990. The Commission was to develop a series of recommendations on how best to coordinate Vancouver's many historic resources. Not surprisingly, the Commission found that the city of Vancouver had an abundance of both historic sites and resources of national significance, and recommended the formation of a partnership between Federal, State, and local entities to coordinate and manage a historic reserve.

Today, I introduce legislation that is based on the findings and recommendations of the Commission's report, and a memorandum of agreement signed by the city of Vancouver and the National Park Service. This legislation will ensure the preservation of the historic legacy of Vancouver for our Nation.

Mr. President, the Vancouver National Historic Reserve is an example of the type of State, local, and Federal partnerships that make for sound public policy. This legislation represents a partnership among State, Federal, and local entities, working together toward one common goal: to preserve, enhance, and interpret significant components of the Pacific Northwest's history.

The Vancouver National Historic Act creates a unique relationship among the National Park Service, U.S. Army, the State of Washington, and the city of Vancouver. We intend that this relationship, established to coordinate and manage the many historic resources in the Vancouver area, will keep the important legacy of this part of the Pacific Northwest alive for future generations to enjoy.

The Vancouver National Historic Reserve consists of several sites: Fort Vancouver National Historic Site; Vancouver Barracks; O.O. Howard House; Pearson Airpark; Officer's Row; Old Apple Tree Park; Marine Park; and the Columbia River Waterfront. In its entirety, the reserve includes 366 acres of publicly owned land and extends from Officer's Row to the Columbia River.

In addition, thanks to a significant investment by the M.J. Murdock Trust,