

and he has essentially been a one armed line-backer. Football experts have said he should sit out, should move into a whirlpool turned up to top speed. But if he could move his neck freely, he would shake it a thousand times no. Because of the guilt, because of a workaholic father.

"I play out of fear," he said. "Fear of failure."

The stark result, of course, is that he may be a target on Sunday—for the first time in his career.

"The Steelers have to decide whether or not they're going to attack me with my one arm or run away from me," Seau said. "It's a big challenge for me."

And what would it take for him to sit it out?

"Break my legs, he said.

□ 1740

RECESS

The SPEAKER pro tempore (Mr. COMBEST). The Chair declares the House in recess until approximately 8:40 p.m. for the purpose of a joint session to receive a communication from the President of the United States.

Accordingly (at 5 o'clock and 40 minutes p.m.), the House stood in recess until approximately 8:40 p.m.

AFTER RECESS

The recess having expired, the House was called to order by the Speaker at 8 o'clock and 40 minutes p.m.

JOINT SESSION OF THE HOUSE AND SENATE HELD PURSUANT TO THE PROVISIONS OF HOUSE CONCURRENT RESOLUTION 16 TO HEAR AN ADDRESS BY THE PRESIDENT OF THE UNITED STATES

The Speaker of the House presided.

The Assistant to the Sergeant at Arms, Mr. Richard Wilson, announced the Vice President and Members of the U.S. Senate, who entered the Hall of the House of Representatives, the Vice President taking the chair at the right of the Speaker, and the Members of the Senate the seats reserved for them.

The SPEAKER. The Chair appoints as members of the committee on the part of the House to escort the President of the United States into the Chamber:

The gentleman from Texas [Mr. ARMEY];
The gentleman from Texas [Mr. DELAY];
The gentleman from Ohio [Mr. BOEHNER];
The gentleman from California [Mr. COX];
The gentleman from Arkansas [Mr. DICK-
EY];

The gentleman from Arkansas [Mr. HUTCH-
INSON];

The gentleman from Missouri [Mr. GEP-
HARDT];

The gentleman from Michigan [Mr. BONIOR];

The gentleman from California [Mr. FAZIO];

The gentlewoman from Connecticut [Mrs. KENNELLY];

The gentleman from Arkansas [Mr. THORN-
TON]; and

The gentlewoman from Arkansas [Mrs. LINCOLN].

The VICE PRESIDENT. The President of the Senate at the direction of that body, appoints the following Senators as a committee on the part of the Senate to escort the President of the United States into the Chamber:

The Senator from Kansas [Mr. DOLE];
The Senator from Mississippi [Mr. LOTT];
The Senator from Mississippi [Mr. COCH-
RAN];

The Senator from Florida [Mr. MACK];
The Senator from Oklahoma [Mr. NICK-
LES];

The Senator from New York [Mr. D'AMATO];

The Senator from South Carolina [Mr. THURMOND];

The Senator from Oklahoma [Mr. INHOFE];
The Senator from Tennessee [Mr. THOMP-
SON];

The Senator from South Dakota [Mr. DASCHLE];

The Senator from Kentucky [Mr. FORD];
The Senator from Maryland [Mr. MIKUL-
SKI];

The Senator from Massachusetts [Mr. KERRY];

The Senator from West Virginia [Mr. ROCKEFELLER];

The Senator from Louisiana [Mr. BREAU];
The Senator from Nevada [Mr. REID];
The Senator from Nebraska [Mr. KERREY];

and
The Senator from North Dakota [Mr. DOR-
GAN].

The Assistant to the Sergeant at Arms announced the Ambassadors, Ministers, and Charge d'Affaires of foreign governments.

The Ambassadors, Ministers, and Charge d'Affaires of foreign governments entered the Hall of the House of Representatives and took the seats reserved for them.

The Assistant to the Sergeant at Arms announced the Chief Justice of the United States and the Associate Justices of the Supreme Court.

The Chief Justice of the United States and the Associate Justices of the Supreme Court entered the Hall of the House of Representatives and took the seats reserved for them in front of the Speaker's rostrum.

The Assistant to the Sergeant at Arms announced the Cabinet of the President of the United States.

The members of the Cabinet of the President of the United States entered the Hall of the House of Representatives and took the seats reserved for them in front of the Speaker's rostrum.

At 9 o'clock and 8 minutes p.m., the Sergeant at Arms, Hon. Bill Livingood, announced the President of the United States.

The President of the United States, escorted by the committee of Senators and Representatives, entered the Hall of the House of Representatives, and stood at the Clerk's desk.

[Applause, the Members rising.]

The SPEAKER. Members of the Congress, I have the high privilege and the distinct honor of presenting to you the President of the United States.

[Applause, the Members rising.]

THE STATE OF THE UNION ADDRESS BY THE PRESIDENT OF THE UNITED STATES

The PRESIDENT. Mr. President, Mr. Speaker, Members of the 104 this Congress, my fellow Americans. Again we are here in the sanctuary of democracy and once again our democracy has spoken. So let me begin by congratulating all of you here in the 104th Congress and congratulating you, Mr. Speaker. If we agree on nothing else tonight, we must agree that the American people certainly voted for change in 1992 and in 1994. As I look out at you, I know how some of you must have felt in 1992. I must say that in both years, we did not hear America singing, we heard America shouting. And now all of us, Republicans and Democrats alike, must say we hear you. We will work together to earn the jobs you have given us. We are the keepers of the sacred trust, and we must be faithful to it in this new and very demanding era.

Over 200 years ago our founders changed the entire course of human history by joining together to create a new country based on a single powerful idea: We hold these truths to be self-evident, that all men are created equal, endowed by their creator with certain inalienable rights, and among these are life, liberty, and the pursuit of happiness.

It has fallen to every generation since then to preserve that idea, the American idea, and to deepen and expand its meaning in new and different times, to Lincoln and to his Congress, to preserve the union and to end slavery; to Theodore Roosevelt and Woodrow Wilson to restrain the abuses and excesses of the Industrial Revolution, and to exert our leadership in the world; to Franklin Roosevelt, to fight the failure and pain of the Great Depression and to win our country's great struggle against fascism; and to all our presidents since, to fight the Cold War. Especially I recall two, who struggled to fight that Cold War in partnership with Congresses where the majority was of a different party. To Harry Truman, who summoned us to unparalleled prosperity at home and who built the architecture of the Cold War, and to Ronald Reagan, who we wish well tonight and who exhorted us to carry on until the twilight struggle against communism was won.

In another time of change and challenge, I had the honor to be the first President to be elected in the post-Cold War era, an era marked by the global economy, the information revolution, unparalleled change and opportunity and in security for the American people.

I came to this hallowed Chamber two years ago on a mission, to restore the American dream for all our people and to make sure that we move into the 21st Century still the strongest force for freedom and democracy in the entire world. I was determined then to tackle the tough problems too long ignored. In this effort I am frank to say

that I have made my mistakes, and I have learned again the importance of humility in all human endeavor. But I am also proud to say tonight that our country is stronger than it was two years ago.

Record numbers of Americans are succeeding in the new global economy. We are at peace and we are a force for peace and freedom throughout the world. We have almost 6 million new jobs since I became president, and we have the lowest combined rate of unemployment and inflation in 25 years. Our businesses are more productive, and here we have worked to bring the deficit down, to expand trade, to put more police on our streets, to give our citizens more of the tools they need to get an education and to rebuild their own communities.

But the rising tide is not lifting all boats. While our Nation is enjoying peace and prosperity, too many of our people are still working harder and harder for less and less. While our businesses are restructuring and growing more productive and competitive, too many of our people still cannot be sure of having a job next year or even next month. And far more than our material riches are threatened, things far more precious to us: Our children, our families, our values. Our civil life is suffering in America today. Citizens are working together less and shouting at each other more. The common bounds of community which have been the great strength of our country from its very beginning are badly frayed.

What are we to do about it? More than 60 years ago at the dawn of another new era, President Roosevelt told our Nation new conditions impose new requirements on government and those who conduct government. And from that simple proposition, he shaped a New Deal, which helped to restore our Nation to prosperity and defined the relationship between our people and their government for half a century. That approach worked in its time, but we today, we face a very different time and very different conditions.

We are moving from an industrial age built on gears and sweat, to an information age demanding skills and learning and flexibility. Our government, once the champion of national purpose, is now seen by many as simply a captive of narrow interests, putting more burdens on our citizens rather than equipping them to get ahead. The values that used to hold us altogether seem to be coming apart.

So tonight we must forge a new social compact to meet the challenges of this time. As we enter a new era, we need a new set of understandings, not just with government, but, even more important, with one another, as Americans.

That is what I want to talk with you about tonight. I call it the New Covenant. But it is grounded in a very, very old idea, that all Americans have not just a right, but a solemn responsibility to rise as far as their God-given

talents and determination can take them, and to give something back to their communities and their country in return. Opportunity and responsibility, they go hand in hand. We can't have one without the other, and our national community can't hold together without both.

Our New Covenant is a new set of understandings for how we can equip our people to meet the challenges of the new economy, how we can change the way our government works to fit a different time, and, above all, how we can repair the damaged bonds in our society and come together behind our common purpose. We must have dramatic change in our economy, our government, and ourselves.

My fellow Americans, without regard to party, let us rise to the occasion. Let us put aside partisanship and pettiness and pride. As we embark on this new course, let us put our country first, remembering that regardless of party label, we are all Americans, and let the final test of everything we do be a simple one: Is it good for the American people?

Let me begin by saying that we cannot ask Americans to be better citizens if we are not better servants. You made a good start by passing that law which applies to Congress all the laws you put on the private sector, and I was proud to sign that yesterday. But we have a lot more to do before people really trust the way things work around here. Three times as many lobbyists are in the streets and corridors of Washington as were here 20 years ago. The American people look at their Capitol and they see a city where the well-connected and the well-protected can work the system. But the interests of ordinary citizens are often left out.

As the new Congress opened its doors, lobbyists were still doing business as usual. The gifts, the trips, all the things that people are concerned about haven't stopped. Twice this month you missed opportunities to stop these practices. I know there were other considerations in those votes, but I want to use something I have heard my Republican friends say from time to time, there doesn't have to be a law for everything. So tonight, I ask you to just stop taking the lobbyists' perks. Just stop.

We don't have to wait for legislation to pass to send a strong signal to the American people that things are really changing. But I also hope you will send me the strongest possible lobby reform bill, and I will sign that too. We should require lobbyists to tell the people for whom they work, what they are spending, what they wanted. We should also curb the role of big money in elections by capping the costs of campaigns and limiting the influence of PAC's.

As I have said for three years, we should work to open the airwaves so that they can be an instrument of democracy, not a weapon of destruction, by giving free TV time to candidates for public office. When the last Con-

gress killed political reform last year, it was reported in the press that the lobbyists actually stood in the halls of this sacred building and cheered. This year, let's give the folks at home something to cheer about.

More important, I think we all agree that we have to change the way the government works. Let's make it smaller and less costly and smarter, leaner.

I just told the Speaker the equal time doctrine is alive and well.

The New Covenant approach to governing is as different from the old bureaucratic way as the computer is from the manual typewriter. The old way of governing around here protected organized interests. We should look out for the interests of ordinary people. The old way divided us by interests, constituency or class. The New Covenant way should unite us behind a common vision of what is best for our country. The old way dispensed services through large top-down inflexible bureaucracies. The New Covenant way should shift these resources and decision making from bureaucrats to citizens, injecting choice and competition and individual responsibility into national policy.

The old way of governing around here actually seemed to reward failure. The New Covenant way should have built-in incentives to reward success. The old way was centralized here in Washington. The New Covenant way must take hold in the communities all across America, and we should help them to do that.

Our job here is to expand opportunity, not bureaucracy, to empower people to make the most of their own lives, and to enhance our security here at home and abroad.

We must not ask government to do what we should do for ourselves. We should rely on government as a partner to help us to do more for ourselves and for each other.

I hope very much that as we debate these specific and exciting matters, we can go beyond the sterile discussion between the illusion that there is somehow a program for every problem on the one hand, and the other illusion that the government is the source of every problem we have. Our job is to get rid of yesterday's government so that our own people can meet today's and tomorrow's needs, and we ought to do it together.

You know, for years before I became President, I heard others say they would cut government and how bad it was. But not much happened. We actually did it. We cut over one-quarter of a trillion dollars in spending, more than 300 domestic programs, more than 100,000 positions from the Federal bureaucracy in the last two years alone. Based on decisions already made, we will have cut a total of more than a quarter of a million positions from the Federal Government, making it the

smallest it has been since John Kennedy was President by the time I come here again next year.

Under the leadership of Vice President GORE, our initiatives have already saved taxpayers \$63 billion. The age of the 500 dollar hammer and the ashtray you can break on David Letterman is gone. Deadwood programs like mohair subsidies are gone. We have streamlined the Agriculture Department by reducing it by more than twelve hundred offices. We have slashed the small business loan form from an inch thick to a single page. We have thrown away the government's 10,000 page personnel manual. And the government is working better in important ways. FEMA, the Federal Emergency Management Agency, has gone from being a disaster to helping people in disasters.

You can ask the farmers in the Middle West who fought the flood there or the people in California who dealt with floods and earthquakes and fires, and they will tell you that.

Government workers working hand in hand with private business rebuilt Southern California's fractured freeways in record time and under budget. And because the Federal Government moved fast, all but one of the 5,600 schools damaged in the earthquake are back in business.

Now, there are a lot of other things that I could talk about. I want to just mention one, because it will be discussed here in the next few weeks. The university administrators all across the country have told me that they are saving weeks and weeks of bureaucratic time now because of our Direct College Loan Program, which makes college loans cheaper and more affordable with better repayment terms for students, costs the government less, and cuts out paperwork and bureaucracy for the government and for the universities. We shouldn't cap that program. We should give every college in America the opportunity to be a part of it.

Previous government programs gathered dust. The reinventing government report is getting results. And we are not through. There is going to be a second round of reinventing government. We propose to cut \$130 billion in spending by shrinking departments, extending our freeze on domestic spending, cutting 60 public housing programs down to three, and rid of over 100 programs we do not need, like the Interstate Commerce Commission and the Helium Reserve Program.

And we are working on getting rid of unnecessary regulations and making them more sensible. The programs and regulations that have outlived their usefulness should go. We have to cut yesterday's government to help solve tomorrow's problems, and we need to get government closer to the people it is meant to serve. We need to help move programs down to the point where states and communities and private citizens in the private sector can do a better job. If they can do it, we

ought to let them do it. We should get out of the way and let them do what they can do better.

Taking power away from Federal bureaucracies and giving it back to communities and individuals is something everyone should be able to be for. It is time for Congress to stop passing on to the states the cost of decisions we make here in Washington.

I know there are still serious differences over the details of the unfunded mandates legislation, but I want to work with you to make sure we pass a reasonable bill which will protect the national interests and give justified relief where we need to give it.

For years Congress concealed in the budget scores pet spending projects. Last year was no different. There was \$1 million to study stress in plants, and \$12 million for a tick removal program that didn't work. It is hard to remove ticks. Those of us who have them know. But I will tell you something, if you will give me the line item veto, I will remove some of that unnecessary spending. But I think we should all remember, and almost all of us would agree, that government still has important responsibilities. Our young people, we should think of this when we cut, our young people hold our future in their hands, we still owe a debt to our veterans, and our senior citizens have made us what we are.

Now, my budget cuts a lot, but it protects education, veterans, Social Security and Medicare, and I hope you will do the same thing. You should. I hope you will.

And when we give more flexibility to the states, let us remember that there are certain fundamental national needs that should be addressed in every state, north and south, east and west. Immunization against childhood disease, school lunches in all our schools, Head Start, medical care and nutrition for pregnant women and infants, all these things are in the national interest.

I applaud your desire to get rid of costly and unnecessary regulations. But when we deregulate, let's remember what national action in the national interest has given us: Safer food for our families, safer toys for our children, safer nursing homes for our parents, safer cars and highways, and safer workplaces, cleaner air and cleaner water. Do we need common sense and fairness in our regulations? You bet we do. But we can have common sense and still provide for safe drinking water. We can have fairness and still clean up toxic dumps, and we ought to do it.

Should we cut the deficit more? Well, of course we should. But we can bring it down in a way that still protects our economic recovery and does not unduly punish people who should not be punished, but instead should be helped.

I know many of you in this Chamber support the balanced budget amendment. I certainly want to balance the budget. Our administration has done more to bring the budget down and to

save money than any in a very, very long time.

If you believe passing this amendment is the right thing to do, then you have to be straight with the American people. They have a right to know what you are going to cut, what taxes you are going to raise, how it is going to affect them.

We should be doing things in the open around here. For example, everybody ought to know if this proposal is going to endanger Social Security. I would oppose that, and I think most Americans would.

Nothing has done more to undermine our sense of common responsibility than our failed welfare system. This is one of the problems we have to face here in Washington in our New Covenant. It rewards welfare over work. It undermines family values. It lets millions of parents get away without paying their child support. It keeps a minority, but a significant minority, of the people on welfare trapped on it for a very long time.

I have worked on this problem for a long time, nearly 15 years now. As a governor I had the honor of working with the Reagan Administration to write the last welfare reform bill back in 1988. In the last two years we have made a good start at continuing the work of welfare reform. Our administration gave two dozen states the right to slash through Federal rules and regulations to reform their own welfare systems and to try to promote work and responsibility over welfare and dependency. Last year I introduced the most sweeping welfare reform plan ever presented by an administration.

We have to make welfare what it was meant to be, a second chance, not a way of life. We have to help those on welfare move to work as quickly as possible, to provide child care and teach them skills, if that is what they need, for up to two years. But after that, there ought to be a simple hard rule. Anyone who can work must go to work. If a parent isn't paying child support, they should be forced to pay. We should have their driver's licenses, track them across state lines, and make them work off what they owe. That is what we should do. Governments do not raise children, people do, and the parents must take responsibility for the children they bring into this world.

I want to work with you, with all of you, to pass welfare reform. But our goal must be to liberate people and lift them up from dependence to independence, from welfare to work, from mere child bearing to responsible parenting. Our goal should not be to punish them because they happen to be poor. We should require work and mutual responsibility.

But we shouldn't cut people off just because they are poor, they are young, or even because they are unmarried. We should promote responsibility by requiring young mothers to live at

home with their parents or in other supervised settings, by requiring them to finish school. But we shouldn't put them and their children out on the street.

I know all the arguments pro and con, and I have read and thought about this for a long time. I still don't think we can in good conscience punish poor children for the mistakes of their parents.

My fellow Americans, every single survey shows that all the American people care about this, without regard to party or race or region. So let this be the year we end welfare as we know it.

But also let this be the year that we are all able to stop using this issue to divide America. No one is more eager to end welfare. I may be the only President who has actually had the opportunity to sit in a welfare office, who has actually spent hours and hours talking to people on welfare. And I am telling you, the people who are trapped on it know it doesn't work. They also want to get off.

So we can promote together education and work and good parenting. I have no problem with punishing bad behavior, or the refusal to be a worker or a student or a responsible parent. I just don't want to punish poverty and past mistakes. All of us have made our mistakes, and none of us can change our yesterdays. But every one of us can change our tomorrows. And America's best example of that may be Lynn Woolsey, who worked her way off welfare to become a Congresswoman from the State of California.

I know the Members of this Congress are concerned about crime, as are all the citizens of our country. I remind you that last year we passed a very tough crime bill, longer sentences, three-strikes-and-you're-out, almost 60 new capital punishment offenses, more prisons, more prevention, 100,000 more police. And we paid for it all by reducing the size of the Federal bureaucracy and giving the money back to local communities to lower the crime rate.

There may be other things we can do to be tougher on crime, to be smarter with crime, to help to lower that rate further. Well, if there are, let's talk about them and let's do them. But let's not go back on the things that we did last year that we know work, that we know work because the local law enforcement officers tell us that we did the right thing, because local community leaders who have worked for years and years to lower the crime rate tell us that they work.

Let's look at the experience of our cities and our rural areas where the crime rate has gone down and ask the people who did it how they did it. And if what we did last year supports the decline in the crime rate, and I am convinced that it does, let's not go back on it. Let's stick with it, implement it. We have got four more hard years of work to do to do that.

I don't want to destroy the good atmosphere in the room or in the country tonight, but I have to mention one issue that divided this body greatly last year. The last Congress also passed the Brady Bill, and in the crime bill the ban on 19 assault weapons. I don't think it is a secret to anybody in this room that several members of the last Congress who voted for that aren't here tonight because they voted for it. And I know, therefore, that some of you who are here because they voted for it are under enormous pressure to repeal it.

I just have to tell you how I feel about it. The Members of Congress who voted for that bill and I would never do anything to infringe on the right to keep and bear arms to hunt and to engage in other appropriate sporting activities. I have done it since I was a boy and I am going to keep right on doing it until I can't do it anymore.

But a lot of people laid down their seats in Congress so that police officers and kids wouldn't have to lay down their lives under a hail of assault weapon attack. And I will not let that be repealed.

I would like to talk about a couple of other issues we have to deal with. I want us to cut more spending, but I hope we won't cut government programs that help to prepare us for the new economy, promote responsibility and are organized from the grassroots up and not by Federal bureaucracy. The very best example of this is the National Service Corps of America. It passed with strong bipartisan support, and now there are 20,000 Americans, more than ever served in one year in the Peace Corps, working all over this country, helping people person-to-person in local grassroots volunteer groups, solving problems, and in the process earning some money for their education.

This is citizenship at its best. It is good for the AmeriCorps members, but it is good for the rest of us too. It is the essence of the New Covenant, and we shouldn't stop it.

All Americans, not only in the states most heavily affected, but in every place in this country, are rightly disturbed by the large numbers of illegal aliens entering our country. The jobs they hold might otherwise be held by citizens or legal immigrants. The public service they use impose burdens on our taxpayers.

That is why our administration has moved aggressively to secure our borders more by hiring a record number of new border guards, by deporting twice as many criminal aliens as ever before, by cracking down on illegal hiring, and by barring welfare benefits to illegal aliens.

In the budget I will present to you, we will try to do more to speed the deportation of illegal aliens who are arrested for crimes, to better identify illegal aliens in the workplace as recommended by the commission headed

by former Congresswoman Barbara Jordan.

We are a nation of immigrants, but we are also a nation of laws. It is wrong and ultimately self-defeating for a nation of immigrants to permit the kind of abuse of our immigration laws we have seen in recent years, and we must do more to stop it.

The most important job of our government in this new era is to empower the American people to succeed in the global economy. America has always been a land of opportunity, a land where if you work hard, you can get ahead. We have become a great middle class country. Middle class values sustain us. We must expand that middle class and shrink the under class even as we do everything we can to support the millions of Americans who are already successful in the new economy.

America is once again the world's strongest economic power, almost 6 million new jobs in the last two years, exports booming, inflation down, high wage jobs are coming back. A record number of American entrepreneurs are living the American dream. If we want it to stay that way, those who work and lift our Nation must have more of its benefits. Today too many of those people are being left out. They are working harder for less, they have less security, less income, less certainty that they can even afford a vacation, much less college for their kids or retirement for themselves.

We cannot let this continue. If we don't act, our economy will probably do what it has been doing since about 1978, when the income growth began to go to those at the very top of our economic scale, and the people in the vast middle got very little growth, and people who worked like crazy but were on the bottom end fell even further and further behind in the years afterward no matter how hard they worked.

We have got to have a government that can be a real partner in making this new economy work for all of our people, a government that helps each and every one of us to get an education and to have the opportunity to renew our skills. That is why we worked so hard to increase educational opportunities in the last two years, from Head Start, to public schools, to apprenticeships for young people who don't go to college, to making college loans more available and more affordable. That is the first thing we have to do. We have got to do something to empower people to improve their skills.

The second thing we ought to do is to help people raise their incomes immediately by lowering their taxes. We took the first step in 1993 with a working family tax cut for 15 million families with incomes under \$27,000, a tax cut that this year will average about \$1,000 a family, and we also gave tax reductions to most small and new businesses. Before we could do more than that, we first had to bring down the deficit we inherited and we had to get economic growth up.

Now we have done both, and now we can cut taxes in a more comprehensive way. But tax cuts should reinforce and promote our first obligation, to empower our citizens through education and training to make the most of their own lives. The spotlight should shine on those who make the right choices for themselves, their families, and their communities.

I have proposed a Middle Class Bill of Rights, which should properly be called the Bill of Rights and Responsibilities, because its provisions only benefit those who are working to educate and raise their children and to educate themselves. It will therefore give needed tax relief and raise incomes in both the short run and the long run in a way that benefits all of us.

There are four provisions. First, a tax deduction for all education and training after high school. If you think about it, we permit businesses to deduct their investment. We permit individuals to deduct interest on their home mortgages. But today an education is even more important to the economic well-being of our whole country than even those things are. We should do everything we can to encourage it, and I hope you will support it.

Second, we ought to cut taxes \$500 for families with children under 13.

Third, we ought to foster more savings and personal responsibility by permitting people to establish an independent retirement account and withdraw from it tax-free for the cost of education, health care, first-time home buying, or the care of a parent.

And, fourth, we should pass a GI Bill for America's workers. We propose to collapse nearly 70 Federal programs and not give the money to the states, but give the money directly to the American people, or vouchers to them, so that they, if they are laid off or if they are working for a very low wage, can get a voucher worth \$2,600 a year for up to two years to go to their local community colleges or wherever else they want to get the skills they need to improve their lives. Let's empower people in this way. Move it from the government directly to the workers of America.

Any one of us can call for a tax cut, but I won't accept one that explodes the deficit or puts our recovery at risk. We ought to pay for our tax cuts fairly and honestly. Just two years ago it was an open question whether we would find the strength to cut the deficit. Thanks to the courage of the people who were here then, many of whom didn't return, we did cut the deficit. We began to do what others said would not be done. We cut the deficit by over \$600 billion, about \$10,000 for every family in this country. It is coming down three years in a row for the first time since Mr. Truman was president, and I don't think anybody in America wants us to let it explode again.

In the budget I will send you, the Middle Class Bill of Rights is fully paid for by budget cuts in bureaucracy, cuts

in programs, cuts in special interest subsidies. And the spending cuts will more than double the tax cuts. My budget pays for the Middle Class Bill of Rights without any cuts in Medicare, and I will oppose any attempts to pay for tax cuts with Medicare cuts. That is not the right thing to do.

I know that a lot of you have your own ideas about tax relief, and some of them I find quite interesting. I really want to work with all of you. My test for our proposals will be, will it create jobs and raise incomes, will it strengthen our families and support our children, is it paid for, will it build a middle class and shrink the under class? If it does, I will support it. But if it doesn't, I won't.

The goal of building the middle class and strengthening the under class is also why I believe that you should raise the minimum wage. It rewards work. Two-and-a-half million Americans, two-and-a-half million Americans, often women with children, are working out there today for four and a quarter an hour. In terms of real buying power, by next year that minimum wage will be at a 40 year low. That is not my idea of how the new economy ought to work.

Now, I have studied the arguments and the evidence for and against a minimum wage increase. I believe the weight of the evidence is that a modest increase does not cost jobs, and may even lure people back into the job market. But the most important thing is, you can't make a living on \$4.25 an hour, especially if you have children, even with the working family's tax cut we passed last year.

In the past the minimum wage has been a bipartisan issue, and I think it should be again. So I want to challenge you to have honest hearings on this, to get together to find a way to make the minimum wage a living wage.

Members of Congress have been here less than a month, but by the end of the week, 28 days into the new year, every Member of Congress will have earned as much in Congressional salary as a minimum wage worker makes all year long.

Everybody else here, including the President, has something else that too many Americans do without, and that is health care. Now, last year we almost came to blows over health care. But we didn't do anything. And the cold hard fact is that since last year, since I was here, another 1.1 million Americans in working families have lost their health care, and the cold hard fact is that many millions more, most of them farmers and small business people and self-employed people have seen their premiums skyrocket, their co-payments, deductibles go up. There is a whole bunch of people in this country that in the statistics have health insurance, but really what they have got is a piece of paper that says they won't lose their home if they get sick.

Now, I still believe our country has got to move toward providing health security for every American family. But I know that last year, as the evidence indicates, we bit off more than we could chew. So I am asking you that we work together. Let's do it step by step. Let's do whatever we have to do to get something done. Let's at least pass meaningful insurance reform, so that no American risks losing coverage for facing skyrocketing prices, that nobody loses their coverage because they face high prices or unavailable insurance when they change jobs, or lose a job, or a family member gets sick.

I want to work together with all of you who have an interest in this, with the Democrats who worked on it last time, with the Republican leaders like Senator DOLE, who has a long time commitment to welfare reform and made some constructive proposals in this area last year.

We ought to make sure that self-employed people and small businesses can buy insurance at more affordable rates through voluntary purchasing pools. We ought to help families provide long-term care for a sick parent or disabled child. We can work to help workers who lose their jobs at least keep their health insurance coverage for a year while they look for work.

We can find a way. It may take sometime, but we can find a way to make sure that our children have health care.

I think everybody in this room, without regard to party, can be proud of the fact that our country was rated as having the world's most productive economy for the first time in nearly a decade, but we can't be proud of the fact that we are the only wealthy country in the world that has a smaller percentage of the work force and their children with health insurance today than we did 10 years ago, the last time we were the most productive economy in the world.

So, let's work together on this. It is too important for politics as usual.

Much of what the American people are thinking about tonight is what we have already talked about. A lot of people think that the security concerns of American today are entirely internal to our borders. They relate to the security of our jobs and our homes and our incomes and our children, our streets, our health, in protecting those borders.

Now that the Cold War has passed, it is tempting to believe that all the security issues, with the possible exception of trade, reside here at home. But it is not so. Our security still depends upon our continued world leadership for peace and freedom and democracy. We still can't be strong at home unless we are strong abroad.

The financial crisis in Mexico is a case in point. I know it is not popular to say it tonight, but we have to act, not for the Mexican people, but for the sake of the millions of Americans

whose livelihoods are tied to Mexico's well-being. If we want to secure American jobs, preserve American exports, safeguard America's borders, then we must pass the stabilization program and help to put Mexico back on track.

Now, let me repeat, it is not a loan, it is not foreign aid, it is not a bailout. We will be given a guarantee like cosigning a note with good collateral that will cover our risk. This legislation is the right thing for America. That is why the bipartisan leadership has supported it, and I hope you in Congress will pass it quickly. It is in our interest, and we can explain it to the American people, because we are going to do it in the right way.

You know, tonight this is the first State of the Union address ever delivered since the beginning of the Cold War when not a single Russian missile is pointed at the children of America. And along with the Russians we are on our way to destroying the missiles and bombers that carry 9,000 nuclear warheads. We have come so far so fast in this post-Cold War world that it is easy to take the decline of a nuclear threat for granted, but it is still there and we aren't finished yet.

This year I will ask the Senate to include START II, which will eliminate weapons that carry 5,000 more warheads. The United States will lead the charge to extend indefinitely the Nuclear Non-proliferation Treaty, to enact a comprehensive nuclear test ban, and to eliminate chemical weapons. To stop and roll back North Korea's potentially deadly nuclear program, we will continue to implement the agreement we have reached with that nation. It is smart, it is tough, it is a deal based on continuing inspection, with safeguards for our allies and ourselves.

This year I will submit to Congress comprehensive legislation to strengthen our hand in combatting terrorists, whether they strike at home or abroad. The cowards who bombed the World Trade Center found out this country will hunt down terrorists and bring them to justice.

Just this week another horrendous terrorist act in Israel killed 19 and injured scores more. On behalf of the American people and all of you, I send our deepest sympathy to the families of the victims. I know that in the face of such evil, it is hard for the people in the Middle East to go forward, where the terrorists represent the past, not the future. We must and we will pursue a comprehensive peace between Israel and all of her neighbors in the Middle East.

Accordingly, last night I signed an Executive Order that will block the assets in the United States of terrorist organizations that threaten to disrupt the peace process and prohibits financial transactions with these groups. Tonight I call on all our allies and peace loving nations throughout the world to join us with renewed fervor in a global effort to combat terrorism. We

cannot permit the future to be marred by terror and fear and paralysis.

From the day I took the oath of office, I pledged that our Nation would maintain the best equipped, best trained, and best prepared military on Earth. We have, and they are. They have managed the dramatic downsizing of our forces after the Cold War with remarkable skill and spirit. But to make sure our military is ready for action and to provide the pay and quality of life the military and their families deserve, I am asking the Congress to add \$25 billion in defense spending over the next six years.

I have visited many bases at home and around the world since I became President. Tonight I repeat that request with renewed conviction. We ask a very great deal of our Armed Forces. Now that they are smaller in number, we ask more of them. They go out more often, to more different places, and stay longer. They are called to service in many, many ways. And we must give them and their families what the times demand and what they have earned.

Just think about what our troops have done in the last year, showing America at its best, helping to save hundreds of thousands of people in Rwanda, moving with lightning speed to head off another threat to Kuwait, giving freedom and democracy back to the people of Haiti.

We have proudly supported peace and prosperity and freedom from South Africa to Northern Ireland, from Central and Eastern Europe to Asia, from Latin America to the Middle East. All of these endeavors are good in those places. But they make our future more confident and more secure.

Well, my fellow Americans, that is my agenda for America's future. Expanding opportunity, not bureaucracy, enhancing security at home and abroad, empowering our people to make the most of their own lives. It is ambitious and achievable, but it is not enough. We even need more than new ideas for changing the world or equipping Americans to compete in the new economy, more than a government that is smaller, smarter and wiser, more than all the changes we can make in government and in the private sector from the outside in.

Our fortunes and our prosperity also depend upon our ability to answer some questions from within, the values and voices that speak to our hearts as well as our heads, voices that tell us we have to do more to accept responsibility for ourselves and our families, for our communities, and, yes, for our fellow citizens.

We see our families and our communities all over this country coming apart, and we feel the common ground shifting from under us. The PTA, the town hall meeting, the ballpark, it is hard for a lot of over worked parents to find the time and space for those things that strengthen the bonds of trust and cooperation. Too many of our

children don't even have parents and grandparents who can give them those experiences that they need to build their own character, their sense of identity. We all know that what we hear in this Chamber can make a difference on those things, that the real differences will be made by our fellow citizens, where they work and where they live. And they will be made almost without regard to party. When I used to go to the softball park in Little Rock to watch my daughter's league and people would come up to me, fathers and mothers, and talk to me, I can honestly say I had no idea whether 90 percent of them were Republicans or Democrats.

When I visited the relief centers after the floods in California, in Northern California last week, a woman came up to me and did something that very few of you would do. She hugged me and said, "Mr. President, I am a Republican, but I am glad you're here."

Now, why? We can't wait for disasters to act the way we used to act everyday, because as we move into this next century, everybody matters. We don't have a person to waste, and a lot of people are losing a lot of chances to do better. That means that we need a New Covenant for everybody. For our corporate and business leaders, we are going to work here to keep bringing the deficit down, to expand markets, to support their success in every possible way. But they have an obligation when they are doing well to keep jobs in our communities and give their workers a fair share of the prosperity they generate.

For the people in the entertainment industry in this country, we applaud your creativity and your worldwide success, and we support your freedom of expression. But you do have a responsibility to assess the impact of your work and to understand the damage that comes from the incessant, repetitive, mindless violence and irresponsible conduct that permeates the media all the time.

We have got to ask our community leaders and all kinds of organizations to help us stop our most serious social problem, the epidemic of teen pregnancies and births where there is no marriage. I have sent to Congress a plan that targets schools all over this country with anti-pregnancy programs that work. But government can only do so much. Tonight I call on parents and leaders all across this country to join together in a national campaign against teen pregnancy to make a difference. We can do this, and we must.

And I would like to say a special word to our religious leaders. You know, I am proud of the fact that the United States has more houses of worship per capita than any other country in the world. These people who lead our houses of worship can ignite their congregations to carry their faith into action, can reach out to all of our children, to all of the people in distress, to those who have been savaged by the

breakdown of all we hold dear, because so much of what must be done must come from the inside out, and our religious leaders and their congregations can make all the difference. They have a role in the New Covenant as well. There must be more responsibility for all of our citizens.

You know, it takes a lot of people to help all the kids in trouble stay off the streets and in school. It takes a lot of people to build the Habitat for Humanity houses that the Speaker celebrates on his lapel pin. It takes a lot of people to provide the people power for all the civic organizations in this country that made our communities mean so much to most of us when we were kids. It takes every parent to teach the children the difference between right and wrong and to encourage them to learn and grow, and to say no to the wrong things, but also to believe that they can be whatever they want to be.

I know it is hard when you are working harder for less, when you are under great stress to do these things. A lot of our people don't have the time or the emotional strength they think to do the work of citizenship.

Most of us in politics haven't helped very much. For years we mostly treated citizens like they were consumers or spectators, sort of political couch potatoes who were supposed to watch the TV ads either promising something for nothing or playing on their fears and frustrations, and more and more of our citizens now get most of their information in very negative and aggressive ways that are hardly conducive to honest and open conversations. But the truth is, we have got to stop seeing each other as enemies just because we have different views.

If you go back to the beginning of this country, the great strength of America as de Tocqueville pointed out when he came here a long time ago, has always been our ability to associate with people who were different from ourselves, and to work together to find common ground. And in this day everybody has a responsibility to do more of that. We simply cannot wait for a tornado, a fire, or a flood to behave like Americans ought to behave in dealing with one another.

I want to finish up here by pointing out some folks that are up with the First Lady that represent what I am trying to talk about, citizens. I have no idea what their party affiliation is or who they voted for in the last elections. But they represent what we ought to be doing.

Cindy Perry teaches second graders to read in AmeriCorps in rural Kentucky. She gains when she gives. She is a mother of four. She says that her service inspired her to get her high school equivalency last year. She was married when she was a teenager—stand up, Cindy—she was married when she was a teenager, she had four children, but she had time to serve other people, to get her high school equivalency, and she is going to use her

AmeriCorps money to go back to college.

Stephen Bishop is the police chief of Kansas City. He has been a national leader—stand up, Stephen—he has been a national leader in using more police in community policing, and he has worked with AmeriCorps to do it, and the crime rate in Kansas City has gone down as a result of what he did.

Corporal Gregory Depestre went to Haiti as part of his adopted country's force to help secure democracy in his native land: And I might add, we must be the only country in the world that could have gone to Haiti and taken Haitian Americans there who could speak the language and talk to the people, and he was one of them, and we are proud of him.

The next two folks I have had the honor of meeting and getting to know a little bit. The Reverend John and the Reverend Diana Cherry of the A.M.E. Zion Church in Temple Hills, Maryland. I would like to ask them to stand. I want to tell you about them. In the early eighties they left government service and formed a church in a small living room in a small house in the early eighties. Today that church has 17,000 members. It is one of the three or four biggest churches in the entire United States. It grows by 200 a month. They do it together, and the special focus of their ministry is keeping families together.

Two things they did make a big impression on me. I visited their church once, and I learned they were building a new sanctuary closer to the Washington, D.C. line in a higher crime, higher drug rate area, because they thought it was part of their ministry to change the lives of the people who needed them.

The second thing I want to say is that once Reverend Cherry was at a meeting at the White House with some other religious leaders, and he left early to go back to his church to minister to 150 couples that he had brought back to his church from all over America to convince them to come back together to save their marriages and to raise their kids. This is the kind of work that citizens are doing in America. We need more of it, and it ought to be lifted up and supported.

The last person I want to introduce is Jack Lucas from Hattiesburg, Mississippi. Jack, would you stand up?

Fifty years ago, in the sands of Iwo Jima, Jack Lucas taught and learned the lessons of citizenship. On February 20th, 1945, he and three of his buddies encountered the enemy and two grenades at their feet. Jack Lucas threw himself on both of them.

In that moment, he saved the lives of his companions and miraculously, in the next instant a medic saved his life. He gained a foothold for freedom, and at the age of 17, just a year older than his grandson—who is up here with him today, and his son, who is a West Point graduate and a veteran—at 17, Jack Lucas became the youngest marine in

history and the youngest soldier in this century to win the Congressional Medal of Honor.

All these years later, yesterday, here is what he said about that day: "It didn't matter where you were from or who you were. You relied on one another. You did it for your country."

We all gain when we give, and we reap what we sow. That's at the heart of this New Covenant: Responsibility, opportunity, and citizenship. More than stale chapters in some remote civic book, they are still the virtue by which we can fulfill ourselves and reach our God-given potential and be like them, and also to fulfill the eternal promise of this country, the enduring dream from that first and most sacred covenant.

I believe every person in this country still believes that we are created equal, and given by our Creator the right to life, liberty and the pursuit of happiness.

This is a very, very great country, and our best days are still to come.

Thank you, and God bless you.

[Applause, the Members rising.]

At 10 o'clock and 35 minutes p.m., the President of the United States, accompanied by the committee of escort, retired from the Hall of the House of Representatives.

The Assistant to the Sergeant at Arms escorted the invited guests from the Chamber in the following order:

The members of the President's Cabinet.

The Chief Justice of the United States and the Associate Justices of the Supreme Court.

The Ambassadors, Ministers, and Charge d'Affaires of foreign governments.

JOINT SESSION DISSOLVED

The SPEAKER. The Chair declares the joint session of the two houses now dissolved.

Accordingly, at 10 o'clock and 40 minutes p.m., the joint session of the two Houses was dissolved.

The Members of the Senate retired to their Chamber.

MESSAGE OF THE PRESIDENT REFERRED TO THE COMMITTEE OF THE WHOLE HOUSE ON THE STATE OF THE UNION

Mr. SOLOMON. Mr. Speaker, I move that the message of the President be referred to the Committee of the Whole House on the State of the Union and ordered to be printed.

The motion was agreed to.

RULES OF PROCEDURE FOR THE COMMITTEE ON THE JUDICIARY FOR THE 104TH CONGRESS

(Mr. HYDE asked and was given permission to extend his remarks at this point in the RECORD and to include extraneous matter.)