

- implementing regulations by the Secretary of the Treasury.
- Enable law enforcement agencies to call on the special expertise of the Department of Defense in addressing offenses involving chemical and biological weapons.
- Make mandatory at least a 10-year penalty for transferring firearms or explosives with knowledge that they will be used to commit a crime of violence and criminalize the possession of stolen explosives.
- Impose enhanced penalties for terrorist attacks against current and former Federal employees, and their families, when the crime is committed because of the employee's official duties.
- Provide a source of funds for the digital telephony bill, which I signed into law last year, ensuring court-authorized law enforcement access to electronic surveillance of digitized communications.

These proposals are described in more detail in the enclosed section-by-section analysis.

The Administration is prepared to work immediately with the Congress to enact antiterrorism legislation. My legislation will provide an effective and comprehensive response to the threat of terrorism, while also protecting our precious civil liberties. I urge the prompt and favorable consideration of the Administration's legislative proposals by the Congress.

WILLIAM J. CLINTON.

THE WHITE HOUSE, May 3, 1995.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to the provisions of clause 5 of rule I, the Chair announces that he will postpone further proceedings today on the motion to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote is objected to under clause 4 of rule XV.

Such rollcall vote, if postponed, will be taken at the end of legislative business today.

STRIPED BASS CONSERVATION ACT AMENDMENTS OF 1995

Mr. SAXTON. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 1139) to amend the Atlantic Striped Bass Conservation Act, and for other purposes, as amended.

The Clerk read as follows:

H.R. 1139

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Striped Bass Conservation Act Amendments of 1995".

SEC. 2. REAUTHORIZATION.

Section 7(a) of the Atlantic Striped Bass Conservation Act (16 U.S.C. 1851 note) is amended by striking "For each of fiscal years 1986," and all that follows through

"1994," and inserting "For each of fiscal years 1995 and 1996,".

SEC. 3. TECHNICAL AND CONFORMING AMENDMENTS.

(a) COMMISSION MONITORING OF IMPLEMENTATION OF INTERSTATE PLAN.—Section 4(a)(1) of the Atlantic Striped Bass Conservation Act (16 U.S.C. 1851 note) is amended in the material preceding subparagraph (A) by striking "of fiscal year 1987, and of each fiscal year thereafter," and inserting "of each fiscal year,".

(b) REPEAL OF INOPERATIVE PROVISIONS.—Sections 8 and 10 of the Atlantic Striped Bass Conservation Act (16 U.S.C. 1851 note) are repealed.

SEC. 4. PUBLIC PARTICIPATION IN PREPARATION OF PLANS AND AMENDMENTS TO PLANS FOR ATLANTIC STRIPED BASS.

(a) IN GENERAL.—The Atlantic Striped Bass Conservation Act (16 U.S.C. 1851 note), as amended by section 3(b) of this Act, is further amended by adding after section 7 the following new section:

"SEC. 8. PUBLIC PARTICIPATION IN PREPARATION OF PLANS AND AMENDMENTS TO PLANS FOR ATLANTIC STRIPED BASS.

"The Commission shall establish standards and procedures to ensure that the Commission provides an adequate opportunity for public participation in the preparation of any plan for the management of Atlantic Striped Bass and any amendment to such a plan (including any amendment to the Interstate Fisheries Management Plan for Striped Bass, dated October 1, 1981), including public hearings and procedures for the submission of written comments to the Commission."

(b) DEADLINE.—Within 6 months after the date of the enactment of this Act, the Atlantic States Marine Fisheries Commission shall issue standards and procedures under section 8 of the Atlantic Striped Bass Conservation Act (16 U.S.C. 1851 note), as amended by subsection (a), of this section.

SEC. 5. TRANSFER OF EXISTING PROVISION TO ATLANTIC STRIPED BASS CONSERVATION ACT.

So much of section 6 of the Act entitled "An Act to authorize appropriations to carry out the Atlantic Striped Bass Conservation Act for fiscal years 1989 through 1991, and for other purposes" (approved November 3, 1988; Public Law 100-589; 102 Stat. 2986) as precedes subsection (g) of that section—

(1) is transferred from that Act to the Atlantic Striped Bass Conservation Act (16 U.S.C. 185 note);

(2) shall appear immediately after section 8 of the Atlantic Striped Bass Conservation Act, as amended by section 4 of this Act; and

(3) is redesignated as section 9 of the Atlantic Striped Bass Conservation Act.

SEC. 6. AMENDMENT AND EXTENSION OF AUTHORIZATION FOR ANADROMOUS FISH CONSERVATION ACT.

(a) SCOPE OF STUDIES.—Section 7(a) of the Anadromous Fish Conservation Act (16 U.S.C. 757g(a)) is amended by striking "and" after the semicolon at the end of paragraph (2), by striking the period at the end of paragraph (3) and inserting "; and", and by adding at the end the following new paragraph:

"(4) the effects of water quality and other habitat changes on the recruitment, spawning potential, mortality rates, and population abundance of the Delaware River striped bass population."

(b) EXTENSION OF AUTHORIZATION.—Section 7(d) of the Anadromous Fish Conservation Act (16 U.S.C. 757g(d)) is amended by striking "each of the fiscal years 1991, 1992, 1993, and 1994" and inserting "each of the fiscal years 1995, 1996, 1997, and 1998".

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from

New Jersey [Mr. SAXTON] will be recognized for 20 minutes, and the gentleman from Massachusetts [Mr. STUDDS] will be recognized for 20 minutes.

The Chair recognizes the gentleman from New Jersey [Mr. SAXTON].

Mr. SAXTON. Mr. Speaker, I yield myself such time as I may consume.

(Mr. SAXTON asked and was given permission to revise and extend his remarks.)

Mr. SAXTON. Mr. Speaker, today we are considering H.R. 1139, the Striped Bass Conservation Act Amendments of 1995.

Mr. Speaker, before I proceed to explain the bill, I would like to make note that this bill is a product of a high degree of bipartisan work and a high degree of bipartisan support.

While H.R. 1139 carries my name as the primary sponsor this year, in past years very similar legislation carried the names of others, including, as prime sponsor, the gentleman from Massachusetts [Mr. STUDDS]. And, as a member of the minority, I was pleased to have had a great deal of input from the then chairman of the Committee on Fish and Wildlife, so to the extent that I can extend to past Congresses and to the gentleman from Massachusetts [Mr. STUDDS], congratulations for bringing us to this point, it is my pleasure to explain the bill.

Mr. Speaker, as the result of a significant population decline that began in the 1970's, the Atlantic States Marine Fisheries Commission developed an interstate fishery management plan for striped bass. Congress also responded to the decline of striped bass populations by authorizing the Emergency Striped Bass Study in 1979.

In 1984, Congress enacted the Atlantic Striped Bass Conservation Act. The act was originally introduced by my good friend, GERRY STUDDS, the ranking minority member of the Fisheries, Wildlife and Oceans Subcommittee. This act requires a Federal moratorium on striped bass fishing in States that do not implement management measures consistent with the Commission's striped bass plan. Implementation of this plan has led to a resurgence in Atlantic Coast striped bass which are now considered fully recovered.

Mr. Speaker, I think this is one of the times when we can collectively say that this House did something right which culminated in the fully desired result.

H.R. 1139 extends the authorization for the Striped Bass Conservation Act through fiscal year 1996, and extends the striped bass study through fiscal year 1998.

I urge my colleagues to support the continuation of this vital and highly successful conservation effort by voting "aye" on this important legislation.

Mr. Speaker, I reserve the balance of my time.

Mr. STUDDS. Mr. Speaker, I yield myself such time as I may consume.

(Mr. STUDDS asked and was given permission to revise and extend his remarks.)

Mr. STUDDS. Mr. Speaker, I thank the gentleman from New Jersey [Mr. SAXTON] for his graciousness. This is, indeed, an utterly nonpartisan success. It is bipartisan. In fact, I never expected it to be completely bipartisan in my life. It has always had majority and minority support, and I never expected it to be on both sides, but here we are.

Mr. Speaker, let me just say a word and supplement what the gentleman says. This is really a success story, a decade after the passage of the original act, an inspiration to fishermen and to managers that conservation can in fact work.

Ten years ago striped bass stocks along the Atlantic coast had declined to dangerously low levels as a result both of overfishing and pollution. Fishermen and managers alike were concerned that this fishery would soon become endangered. In an unprecedented move, Congress passed the Striped Bass Conservation Act, designed to support State efforts to reverse this trend. The management program established under the act was at the time of its inception in 1984 unique.

It relies upon the States to develop regulations for their waters that are consistent with the Atlantic States Marine Fisheries Commission's management plan for striped bass. If a State fails in its efforts, a Federal moratorium is imposed.

This partnership was so successful that in January of this year, the commission declared the striper to be fully recovered. The implementation of the Federal-State partnership embodied in the act has restored the striper to its former glory as one of the most important sport and commercial fisheries on the East Coast. Fishermen in my State from Martha's Vineyard to Mattapoisett are celebrating the return of the striper, but are mindful of the need to continue the conservation and management programs that have brought this fishery back from the crash of the preceding decade. This bill will ensure this is the case, and I enthusiastically urge Members to support it today.

Mr. Speaker, I yield 2 minutes to another gentleman from New Jersey, Mr. PALLONE.

Mr. PALLONE. Mr. Speaker, I just wanted to thank the two gentleman, my colleague, the gentleman from New Jersey [Mr. SAXTON], and my colleague, the gentleman from Massachusetts [Mr. STUDDS], for putting together this legislation. In particular, both of them have been supportive of language which was placed in the bill that would ensure public participation on all striped bass management plans.

Many people who are involved with striped bass management know that there is a large and vociferous group of recreational fishermen out there who become very concerned about any changes that are made in the manage-

ment plan. One of the things that they continually tell us is that they want to be involved at every stage in whatever management plan changes are put forward.

This bill and the language that is in the bill guarantee that public participation will do what is necessary to make sure that they have their opportunity to be heard.

I certainly want to thank the gentleman from New Jersey [Mr. SAXTON] and the gentleman from Massachusetts [Mr. STUDDS] for their cooperation in putting that language in the bill.

Mr. YOUNG of Alaska. Mr. Speaker, I am pleased to rise in support of the Striped Bass Conservation Act amendments and I compliment the author of the bill, JIM SAXTON, for his leadership in moving this important measure.

The Atlantic coast stock of striped bass are found in waters from North Carolina to Maine. They are highly migratory but move primarily along the coast within the 3-mile zone, which is subject to State fishery management.

While striped bass populations have fluctuated dramatically in the past, the population suffered a drastic decline in the 1970s. In fact, striped bass harvests dropped from 15 million pounds in 1973 to 3.5 million pounds in 1983.

In response to this serious problem, Congress approved an emergency striped bass study and the Atlantic Striped Bass Conservation Act of 1984. This law requires all affected coastal States to implement management measures to conserve and protect the remaining stocks of Atlantic striped bass.

While the resurgence of striped bass is a major fishery management success, H.R. 1139 will ensure that this remarkable recovery is not compromised in the days ahead.

As reported from my committee, this legislation will reauthorize both the Striped Bass Conservation Act and section 7 of the Anadromous Fish Conservation Act, which funds ongoing striped bass population studies. In addition, the bill focuses attention on stripers in the Delaware River and encourages greater public participation in the writing of management plans.

Mr. Speaker, I urge an "aye" vote on H.R. 1139 and again compliment JIM SAXTON and GERRY STUDDS for their outstanding leadership in this major conservation effort. I would hope more of our fishery management efforts prove to be this successful in the future.

Mr. STUDDS. Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

Mr. SAXTON. Mr. Speaker, I have no further requests for time, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from New Jersey [Mr. SAXTON], that the House suspend the rules and pass the bill, H.R. 1139, as amended.

The question was taken; and (two-thirds having voted in favor thereof) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

GENERAL LEAVE

Mr. SAXTON. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks, and to include extraneous material, on the bill just considered and passed.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New Jersey?

There was no objection.

PROVIDING FOR CONSIDERATION OF H.R. 1361, COAST GUARD AUTHORIZATION ACT FOR FISCAL YEAR 1996

Mr. GOSS. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 139 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H.R. 139

Resolved, That at any time after the adoption of this resolution the speaker may, pursuant to clause 1(b) of rule XXIII, declare the House resolved into the Committee of the Whole House on the state of the Union for consideration of the bill (H.R. 1361) to authorize appropriations for fiscal year 1996 for the Coast Guard, and for other purposes. The first reading of the bill shall be dispensed with. Points of order against consideration of the bill for failure to comply with section 302(f), section 308(a), or section 401(b) of the Congressional Budget Act of 1974 are waived. General debate shall be confined to the bill and shall not exceed one hour equally divided and controlled by the chairman and ranking minority member of the Committee on Transportation and Infrastructure. After general debate the bill shall be considered for amendment under the five-minute rule. It shall be in order to consider as an original bill for the purpose of amendment under the five-minute rule the amendment in the nature of a substitute recommended by the Committee on Transportation and Infrastructure now printed in the bill. The committee amendment in the nature of a substitute shall be considered by title rather than by section. The first two sections and each title of the committee amendment in the nature of a substitute shall be considered as read. Points of order against the committee amendment in the nature of a substitute for failure to comply with clause 5(a) of rule XXI or section 302(f) or section 401(b) of the Congressional Budget Act of 1974 are waived. At the conclusion of consideration of the bill for amendment the Committee shall rise and report the bill to the House with such amendments as may have been adopted. Any Member may demand a separate vote in the House on any amendment adopted in the Committee of the Whole to the bill or to the committee amendment in the nature of a substitute. The previous question shall be considered as ordered on the bill and amendments thereto to final passage without intervening motion except one motion to recommit with or without instructions.

The SPEAKER pro tempore. The gentleman from Florida [Mr. GOSS] is recognized for 1 hour.

Mr. GOSS. Mr. Speaker, I yield the customary 30 minutes to the distinguished gentleman from Texas [Mr. FROST], pending which I yield myself such time as I may consume. During consideration of this resolution, all