

IMMIGRATION ENFORCEMENT IMPROVEMENTS ACT OF 1995—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 104-68)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on the Judiciary, the Committee on Economic and Educational Opportunities, and the Committee on Commerce and ordered to be printed:

*To the Congress of the United States:*

I am pleased to transmit today for your immediate consideration and enactment the "Immigration Enforcement Improvements Act of 1995." This legislative proposal builds on the Administration's FY 1996 Budget initiatives and complements the Presidential Memorandum I signed on February 7, 1995, which directs heads of executive departments and agencies to strengthen control of our borders, increase worksite enforcement, improve employment authorization verification, and expand the capability of the Immigration and Naturalization Service (INS) to identify criminal aliens and remove them from the United States. Also transmitted is a section-by-section analysis.

Some of the most significant provisions of this proposal will:

- Authorize the Attorney General to increase the Border Patrol by no fewer than 700 agents and add sufficient personnel to support those agents for fiscal years 1996, 1997, and 1998.
- Authorize the Attorney General to increase the number of border inspectors to a level adequate to assure full staffing.
- Authorize an Employment Verification Pilot Program to conduct tests of various methods of verifying work authorization status, including using the Social Security Administration and INS databases. The Pilot Program will determine the most cost-effective, fraud-resistant, and nondiscriminatory means of removing a significant incentive to illegal immigration—employment in the United States.
- Reduce the number of documents that may be used for employment authorization.
- Increase substantially the penalties for alien smuggling, illegal reentry, failure to depart, employer violations, and immigration document fraud.
- Streamline deportation and exclusion procedures so that the INS can expeditiously remove more criminal aliens from the United States.
- Allow aliens to be excluded from entering the United States during extraordinary migration situations or when the aliens are arriving on board smuggling vessels. Persons with a credible fear of persecution in their countries of nationality

would be allowed to enter the United States to apply for asylum.

- Expand the use of the Racketeer Influenced and Corrupt Organizations (RICO) statute to authorize its use to pursue alien smuggling organizations; permit the INS, with judicial authorization, to intercept wire, electronic, and oral communications of persons involved in alien smuggling operations; and make subject to forfeiture all property, both real and personal, used or intended to be used to smuggle aliens.
- Authorize Federal courts to require criminal aliens to consent to their deportation as a condition of probation.
- Permit new sanctions to be imposed against countries that refuse to accept the deportation of their nationals from the United States. The proposal will allow the Secretary of State to refuse issuance of all visas to nationals of those countries.
- Authorize a Border Services User Fee to help add additional inspectors at high volume ports-of-entry. The new inspectors will facilitate legal crossings; prevent entry by illegal aliens; and stop cross-border drug smuggling. (Border States, working with local communities, would decide whether the fee should be imposed in order to improve infrastructure.)

This legislative proposal, together with my FY 1996 Budget and the February 7th Presidential Memorandum, will continue this Administration's unprecedented actions to combat illegal immigration while facilitating legal immigration. Our comprehensive strategy will protect the integrity of our borders and laws without dulling the luster of our Nation's proud immigrant heritage.

I urge the prompt and favorable consideration of this legislative proposal by the Congress.

WILLIAM J. CLINTON.

THE WHITE HOUSE, May 3, 1995.

#### SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. DURBIN) to revise and extend their remarks and include extraneous matter:)

- Ms. KAPTUR, for 5 minutes, today.
- Mr. LAFALCE, for 5 minutes, today.
- Mr. OWENS, for 5 minutes, today.
- Mr. HOYER, for 5 minutes, today.
- Mrs. SCHROEDER, for 5 minutes, today.
- Mr. MILLER of California, for 5 minutes, today.
- Mr. DURBIN, for 5 minutes, today.

(The following Members (at the request of Mr. DUNCAN) to revise and extend their remarks and include extraneous material:)

Mr. FIELDS of Texas, for 5 minutes, today.

Mr. DUNCAN, for 5 minutes, today.

#### EXTENSION OF REMARKS

By unanimous consent, permission to revise and extend remarks was granted to:

(The following Members (at the request of Mr. DURBIN) and to include extraneous matter:)

- Mr. SCHUMER in four instances.
- Mr. MFUME.
- Mr. HAMILTON in four instances.
- Ms. DELAURO.
- Mr. OBERSTAR.
- Mr. COYNE in two instances.
- Mr. DIXON.
- Mr. RICHARDSON in two instances.
- Mr. STUPAK.
- Mr. COLEMAN.
- Mr. UNDERWOOD.
- Mrs. LOWEY.
- Mr. BERMAN in two instances.

(The following Members (at the request of Mr. DUNCAN) and to include extraneous matter:)

- Mr. SHUSTER.
- Mrs. MORELLA.
- Mr. STEARNS.
- Mrs. ROUKEMA in three instances.
- Mrs. JOHNSON of Connecticut.
- Mr. LEWIS of California.
- Mr. SMITH of New Jersey.

(The following Members (at the request of Mr. OWENS) and to include extraneous matter:)

- Mrs. MEEK of Florida.
- Mr. PARKER.
- Mrs. SCHROEDER.
- Mr. BILIRAKIS.
- Mr. BENTSEN.
- Mrs. COLLINS of Illinois.
- Ms. KAPTUR.
- Mr. SANFORD.
- Mr. ROGERS.
- Mr. MANTON.
- Mr. MCDADE.
- Mr. GILLMOR in three instances.
- Mr. LAHOOD.
- Mrs. MALONEY.

#### SENATE BILLS AND A JOINT RESOLUTION REFERRED

Bills and a joint resolution of the Senate of the following titles were taken from the Speaker's table and, under the rule, referred as follows:

S. 268. An act to authorize the collection of fees for expenses for triploid grass carp certification inspections, and for other purposes; to the Committee on Energy and Natural Resources;

S. 349. An act to reauthorize appropriations for the Navajo-Hopi Relocation Housing Program; to the Committee on Energy and Natural Resources;

441S. 441. An act to reauthorize appropriations for certain programs under the Indian Child Protection and Family Violence Prevention Act, and for other purposes; to the Committee on Energy and Natural Resources;

S. 523. An act to amend the Colorado River Basin Salinity Control Act to authorize additional measures to carry out the control of

salinity upstream of Imperial Dam in a cost-effective manner, and for other purposes; to the Committee on Energy and Natural Resources;

S.J. Res. 32. Joint resolution expressing the concern of the Congress regarding certain recent remarks that unfairly and inaccurately maligned the integrity of the Nation's law enforcement officers; to the Committee on the Judiciary.

## ADJOURNMENT TO TUESDAY, MAY 9, 1995

Mr. OWENS. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to.

The SPEAKER pro tempore. Pursuant to the provisions of House Concurrent Resolution 58 of the 104th Congress, the House stands adjourned until 12:30 p.m. Tuesday, May 9, 1995, for morning hour debates.

Thereupon (at 2 o'clock and 20 minutes p.m.), pursuant to House Concurrent Resolution 58, the House adjourned until Tuesday, May 9, 1995, at 12:30 p.m.

## EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of rule XXIV, executive communications were taken from the Speaker's table and referred as follows:

*[Omitted from the Record of May 2, 1995]*

760. A letter from the Assistant Administrator, Environmental Protection Agency, transmitting two final rule amendments under the Federal Insecticide, Fungicide, and Rodenticide Act; to the Committee on Agriculture.

761. A letter from the Chief of Legislative Affairs, Department of the Navy, transmitting notification that the United States intends to offer a grant transfer to the Government of Colombia for two vessels, pursuant to Public Law 101-231, section 5 (103 Stat. 1959); to the Committee on National Security.

762. A letter from the Acting Secretary of the Army, transmitting notification that certain major defense acquisition programs have breached the unit cost by more than 15 and 25 percent, pursuant to 10 U.S.C. 2431(b)(3)(A); to the Committee on National Security.

763. A letter from the Under Secretary for Acquisition and Technology, Department of Defense, transmitting the annual report detailing test and evaluation activities of the Foreign Comparative Testing [FCT] Program during fiscal year 1994, pursuant to 10 U.S.C. 2350a(g); to the Committee on National Security.

764. A letter from the Director, Test, Systems Engineering and Evaluation, Department of Defense, transmitting summaries outlining test projects recommended for fiscal year 1995 funding as part of the Foreign Comparative Testing Program, pursuant to 10 U.S.C. 2350a(g); to the Committee on National Security.

765. A letter from the Under Secretary of Defense, transmitting notification that the Secretary has invoked the authority granted by 41 U.S.C. 3732 to authorize the military departments to incur obligations in excess of available appropriations for clothing, subsistence, forage, fuel, quarters, transportation, or medical and hospital supplies, pursuant to 41 U.S.C. 11; to the Committee on National Security.

766. A letter from the Deputy Assistant Secretary, Department of the Air Force, transmitting notification that a study has determined contract performance to be most cost effective method of operating the mess attendant function at Andersen Air Force Base, Guam, pursuant to 41 U.S.C. 419; to the Committee on National Security.

767. A letter from the Chairman, SEROP Council, Department of Defense, transmitting a copy of the Strategic Environmental Research and Development Program Scientific Advisory Board annual report; to the Committee on National Security.

768. A letter from the Deputy Secretary of Defense, transmitting a report pursuant to section 123 of the National Defense Authorization Act for fiscal year 1995; to the Committee on National Security.

769. A letter from the Deputy Secretary of Defense, transmitting a report pursuant to section 333(a) National Defense Authorization Act for fiscal year 1995; to the Committee on National Security.

770. A letter from the Secretary, Department of Housing and Urban Development, transmitting the 1994 consolidated annual report on the community development programs administered by the Department, pursuant to 42 U.S.C. 5313(a); to the Committee on Banking and Financial Services.

771. A letter from the Chairman, the Appraisal Subcommittee, Federal Financial Institutions Examination Council, transmitting the 1994 annual report, pursuant to Public Law 101-73, section 1103(a)(4) (103 Stat. 512); to the Committee on Banking and Financial Services.

772. A letter from the Director, Office of Legislative Affairs, Department of the Treasury, transmitting a report pursuant to section 406 of the Mexican Debt Disclosure Act of 1995; to the Committee on Banking and Financial Services.

773. A letter from the Director, Office of Legislative Affairs, Department of the Treasury, transmitting the status of the Treasury Department portion of the administration's response to House Resolution 80; to the Committee on Banking and Financial Services.

774. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting justification for a national interest determination by the President regarding the Export-Import Bank and the People's Republic of China (DTR 95-18); to the Committee on Banking and Financial Services.

775. A letter from the Executive Director, Thrift Depositor Protection Oversight Board and Acting Chief Executive Officer, Resolution Trust Corporation, transmitting a report on the activities and efforts of the RTC, the FDIC, and the Thrift Depositor Protection Oversight Board for the 6-month period ending March 31, 1995, pursuant to Public Law 101-73, section 501(a) (103 Stat. 387); to the Committee on Banking and Financial Services.

776. A letter from the Chairman, Board of Governors, Federal Reserve System, transmitting a study on the impact of the payment of interest on reserves; to the Committee on Banking and Financial Services.

777. A letter from the Acting Director, Office of Thrift Supervision, transmitting the Office of Thrift Supervision's 1994 annual report to Congress on the preservation of minority savings associations, pursuant to Public Law 101-73, section 301 (103 Stat. 279); to the Committee on Banking and Financial Services.

778. A letter from the Acting Director, Office of Thrift Supervision, transmitting the Office's 1995 compensation plan, pursuant to Public Law 101-73, section 1206 (103 Stat. 523); to the Committee on Banking and Financial Services.

779. A letter from the Secretary of Labor, transmitting the 1994 reports of the Department's Advisory Council for Employee Welfare and Pension Benefit Plans; to the Committee on Economic and Educational Opportunities.

780. A letter from the Secretary, Department of Energy, transmitting the annual report of actions under the Powerplant and Industrial Fuel Use Act of 1978 during calendar year 1994, pursuant to 42 U.S.C. 8482; to the Committee on Commerce.

781. A letter from the Administrator, Energy Information Administration, transmitting the Energy Information Administration's annual report for calendar year 1994, pursuant to 15 U.S.C. 790f(a)(2); to the Committee on Commerce.

782. A letter from the Secretary of Energy, transmitting the annual/quarterly report on the Strategic Petroleum Reserve, pursuant to 42 U.S.C. 6241(g)(8); to the Committee on Commerce.

783. A letter from the Secretary, Department of Health and Human Services, transmitting a report on progress for research on outcome of health care services and procedures, pursuant to Public Law 101-239, section 6103(b)(1) (103 Stat. 2198); to the Committee on Commerce.

784. A letter from the Assistant Secretary for Environment, Safety and Health, Department of Energy, transmitting a summary of the Department of Energy Programmatic Spent Nuclear Fuel Management and Idaho National Engineering Laboratory Environmental Restoration and Waste Management Programs final environmental impact statement [EIS]; to the Committee on Commerce.

785. A letter from the Secretary, Federal Trade Commission, transmitting the report to Congress for 1993 pursuant to the Federal Cigarette Labeling and Advertising Act, pursuant to 15 U.S.C. 1337(b); to the Committee on Commerce.

786. A letter from the Secretary of Health and Human Services, transmitting a report to Congress for fiscal years 1991 and 1992 on the effectiveness of programs assisted under the Lead Contamination Control Act of 1988; to the Committee on Commerce.

787. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting the 14th report on the activities of the Multinational Force and Observers [MFO] and certain financial information concerning U.S. Government participation in that organization for the period ending January 15, 1995, pursuant to 22 U.S.C. 3425; to the Committee on International Relations.

788. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting notification of the removal of items from the U.S. munitions list, pursuant to 22 U.S.C. 2778(f); to the Committee on International Relations.

789. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a memorandum of justification under section 610 of the Foreign Assistance Act to meet United States Government commitments to African peacekeeping efforts in Liberia; to the Committee on International Relations.

790. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a report on training assistance for Rwanda, pursuant to 22 U.S.C. 2261; to the Committee on International Relations.

791. A letter from the Director, U.S. Trade and Development Agency, transmitting a report pursuant to 22 U.S.C. 2421(e)(2); to the Committee on International Relations.

792. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. Act 11-39, "Extension of the