

among many that January 4 brought about an end to the issue of congressional reform.

The new Members who are represented, among others, by the gentleman from California [Mr. BILBRAY] here on the floor insisted that we pass a resolution in the Republican conference which called for continued review of the issue of reform of this institution. Because while we have spent a couple of years in the Joint Committee on the Organization of Congress and in our Republican conference talking about the need to reform the Congress, we have not completed our job.

Now, on January 4 we did a number of things that were extraordinarily important, having Congress comply with laws that are imposed on every other American, very important; trying to reduce the number of committees and subcommittees in the Congress, very important; reducing the number of committee staff, very important. But we have not completed that effort.

I believe that it was really a first step on the road toward even further reform of the institution.

Now, as we look at some of the things that we would like to do, I believe that this review effort that the Republican conference has put together will have a great deal of input from new Members of this institution, and as they familiarize themselves with the workings of Congress, I am convinced that they will come up with a wide range of recommendations which will include, among other things, probably even more streamlining of the committee process. We, I believe, still need to look at changes that conceivably could be made throughout the 104th Congress.

Also, a number of the items that came up in our rules package need to be incorporated in statute, and we know that if we are going to have complete and full compliance of the laws imposed on every other American, we cannot simply do it with a rules change here. We are going to have to look at a statute.

So I think that what needs to be realized is that tremendous reforms were made with those votes that were cast 1 week ago today, but much work lies ahead. We, of course, during this 100-day period are focusing on the balanced budget amendment, unfunded mandates which we are discussing right now upstairs in the Committee on Rules, and a wide range of other items, and then following the first 100 days, we obviously are going to be addressing items which were actually included in that advertisement that appeared in TV Guide magazine, that pointing out things like health care reform. We have not ignored that, and there are other proposals that will be debated as we go on into the rest of the 104th Congress.

It is important to realize that the 104th Congress is not going to be 100 days long. It is a 2-year period. While we address issues beyond the 100 days,

included among them will be further reform of this institution.

A TRIBUTE TO ED MADIGAN

The SPEAKER pro tempore (Mr. BLILEY). Under the Speaker's announced policy of January 4, 1995, the gentleman from Illinois [Mr. EWING] is recognized for 60 minutes as the designee of the majority leader.

Mr. EWING. Mr. Speaker, we are here today to recognize a former colleague of ours, a Member who represented that part of central Illinois that I now have the privilege to represent, the gentleman who I followed here in these Halls of Congress in 1991, Mr. Ed Madigan.

I want to open this special order of recognition of the life of Ed Madigan with a few comments, a little background about this great individual, and a few personal comments.

Ed Madigan was born in central Illinois in January, on January 13, 1936. He graduated with a business degree from Lincoln College in Lincoln, IL, a community that was his home his entire life.

He was first elected to the Illinois House of Representatives in 1966, and he served there for 6 years until he was elected to Congress in 1972. While serving in Congress, he was the ranking Republican on the Committee on Agriculture the last 8 years in office, and he played a key part in both the 1985 and 1990 farm bills.

Ed Madigan received an honorary doctorate degree in 1974 from his alma mater, Lincoln College, and he received in 1977 honorary doctorate degrees from Millikin University and Illinois Wesleyan University.

Probably one of the great highlights of his career was when he left Congress to go and serve in the Bush Cabinet as Secretary of Agriculture. He was the 24th Secretary of Agriculture of this great country, appointed in 1991, and he served there throughout the remainder of the Bush administration.

As I indicated before, he was a lifelong resident of Lincoln, IL. He was very proud of that. He never lost the roots from which he came.

He though and believed that his major accomplishments in the field of agriculture included the part that he played in the 1985 and the 1990 farm bills. He pushed for greater market orientation in our ag policies, and he was the father of our crop insurance program.

He also began the process of reorganizing the USDA, something that we have carried forward, and he was a major contributor to the GATT negotiations. Ed Madigan not only served agriculture when he was in this Congress, but he served as the ranking member on Energy and Commerce, and on the Subcommittee on Health and the Environment.

In the 97th Congress, he was chairman of the House Research and Plan-

ning Committee, and he was twice appointed chief deputy whip.

Ed Madigan was known as a consensus builder and at the time of his death he was quoted as having said when he first entered Congress, as he began his life in the Nation's Capital, he said that he had one goal: "I have the ambition to be an influential Member of Congress and to use that influence to bring credit to myself and to help people." I think there is no doubt in all of our minds that Ed Madigan achieved that goal.

On a personal basis, Ed Madigan and I were both born within 6 months of each other in the same county, in Logan County, IL, and we both grew to manhood in that rural Illinois county. Our fathers were close friends, and Ed used to enjoy telling his somewhat long stories about how my father would try and outdo his father in some horse deal; but you know, when his story ended, his father always came out on top. But they were interesting, amusing stories.

Ed Madigan was a wonderful speaker, and he had so much charisma. He was a man of his word. He was an honorable person. Ed Madigan was loved by his constituents, respected by his constituents, and he is missed by his former constituents.

□ 1210

He is survived by his wife Evelyn, certainly one of the greatest ladies to ever serve as a spouse in the Washington scene; three daughters, Kimberly, Kellie, and Mary Elizabeth; three grandchildren, to whom he was devoted; and a brother, Senator Robert Madigan, who serves in the Illinois State Legislature, and also one sister, Sandra.

I know that everyone in Illinois joins with me, as do many of my colleagues here today, to remember Ed Madigan, to honor Ed Madigan, and to celebrate life and his service to this Nation.

Mr. Speaker, I would like to yield to the gentleman from Kansas, the chairman of the House Committee on Agriculture, Chairman PAT ROBERTS.

Mr. ROBERTS. I thank the gentleman for yielding.

As the gentleman has indicated, Ed Madigan and the Madigan family come from Illinois, Lincoln, IL, as he has stated, to be exact. And to borrow from President Lincoln's famous address, it is altogether fitting and proper that we do this.

More especially, in regard to the gentleman from Illinois [Mr. EWING], who is now so ably representing the 15th district, Mr. EWING, like Ed Madigan, serves on the House Agriculture Committee, and in many ways, I think, exemplifies Ed Madigan's legacy of positive attributes.

All of us who have admired and known and love Ed want to thank my colleague, more especially, for taking this special order.

In the House we have a parliamentary means that allows us to say, in essence, "That was a mighty fine speech." Or, "What you said certainly makes sense to me." And we put it this way: "I thank the gentleman," or "gentlewoman, and I associate myself with his remarks."

Now today there are many, many of Ed's friends who share our sense of personal loss and love for this man and his family, who associate themselves with this special order.

In this regard I do want to make special mention of former Congressman Bob Smith of Oregon. It was Bob Smith and PAT ROBERTS, along with any farmer and rancher who knew Ed Madigan, who thought we should and fought to make Ed Secretary of Agriculture. We had been riding shotgun with him for a long time.

The same applies to the members of the "team" Madigan, if I may use that term, both on the Hill and at the Department of Agriculture, talking about Chuck Hilty, Bill O'Connor, Diane Liesman, Jackie Parke, Mary McGrane, Allie Devine, and Jim Waller.

I would also like to make special mention of former deputy secretary of agriculture Ann Veneman, who worked with Secretary Madigan in streamlining the USDA and certainly making it more cost-effective. I know this list could go on for many special orders in regards to Ed's many friends, but I also want to mention one person, Ed's special friend, Joe Quattrone, or "Joe Q.," of the House barbershop. All of us miss him, and he is part of us.

Mr. Speaker and ladies and gentleman of the House, in reflecting on what I would like to say and should say during this special order, I came to one very obvious conclusion. Simply put, when our Republican leader Bob Michel spoke in giving the moving and very eloquent eulogy for Ed Madigan, he spoke for us all. And borrowing from Lincoln again, I believe we can neither add nor detract from what Bob Michel stated.

Mr. Michel's eulogy will follow my remarks. So in closing, let me say on behalf of Ed's family, his wife Evelyn—and what a source of strength and resolve and love she has been to us all and to Ed and the family: To Kim, Kellie, Mary Elizabeth, brother Bob, sister Sandra, and all of the grandchildren, that we share in your sense of personal loss and that you are in our prayers.

If Ed were with us today, in his true Irish wit, he would put his glasses down on his nose, sitting somewhere in the House, and as he has done many times in the House Committee on Agriculture, he would say, "That is enough, Roberts."

But I do want to repeat a quote from Helen Steiner Rice which I think pretty well sums up how we feel and how we should feel as we celebrate Ed's life. Helen Steiner Rice said the following: When I must leave you for a little while,

Please go on bravely with a gallant smile
And for my sake and in my name,

Live on and do all things the same—

Spend not your life in empty days,

But fill each waking hour in useful ways—
Reach out your hand in comfort and in cheer,

And I in turn will comfort you and hold you near.

And that is the way that Ed would want us to conduct ourselves, to live our lives to the fullest, thankful that the Lord really gave us the opportunity to know him and to share this all too brief time in space.

I submit the eulogy of Mr. Michel for the RECORD.

EULOGY FOR THE HONORABLE EDWARD R. MADIGAN

(Offered by Republican Leader Robert H. Michel, Dec. 12, 1994)

Evelyn, Kim, Kellie, Mary Elizabeth, brother Bob, Sister Sandra and Grandchildren.

It's a most difficult task to be called upon to speak when you are overcome with grief in the passing of a loved one.

All the more so when it's your close friend and colleague who has been taken from you so suddenly.

We find it particularly hard to take when the last time we saw Ed, scarcely two months ago, he was in his usual good form speaking atop a couple of bales of straw at a Logan County Pig Roast he was hosting for Ray LaHood just before the election.

We simply can't fathom the speed with which the scourge of cancer can take its toll on what we all perceived as a very healthy, robust, tall and erect good-looking fellow like Ed Madigan.

Who are we to know what our fate will bring—the whys and wherefores—all we know and feel is that Ed was taken from us all too soon.

His was a life deeply steeped in politics, and devoted primarily to public service.

I knew him as a very able state legislator before he came to the Congress where he served for another 20 years prior to being selected by President Bush as his Secretary of Agriculture.

During the extended period we worked closely together and became fast friends.

He was not the flamboyant type, but rather one who prided himself in doing his homework, quietly going about his business, getting the facts, and being a stickler for detail.

In short, he was a legislator of the old school.

A legislative craftsman genuinely interested—and marvelously skilled—in forming good legislation out of the give-and-take of debate and discussion.

To legislate successfully in a democracy means not only being able to understand the problems, or articulate the problems, but also the rare ability to work with colleagues on both sides of the aisle to solve the problems.

Some political activists call such an approach "compromise." Ed called it by its real name: democracy in action.

I can tell you from experience that not everyone is capable of enduring the long hours, the endless debates, the mixture of raging ego and intense ambition and partisan enmities that make up so much of the legislative process.

But Ed Madigan, with that sense of civility and reserve and decency which seemed inherent in him, went about his work patiently and proudly, always being the perfect gentleman.

He was proud to be a public servant at a time when public service has been getting bad press.

Well, Ed Madigan's life is the answer we give to those who doubt that a genuine sense of public service still live in this country.

As a member of the Energy and Commerce Committee and of the Agriculture Committee, Ed always brought to his duties that enviable but indefinable quality called class.

Ernest Hemingway once defined courage as "grace under pressure." We might similarly define class as grace under the glaring spotlight of public life.

There was a sense of easy, good-humored charm about Ed, always tempered by that sense of reserve, that attractive reticence, that innate self-possession that is as rare as it is admirable in the rough and tumble world of politics.

And that is how we will remember him: his class, his sense of calm amidst the storm, the easy, comfortable charm of the born leader.

Again I thank the gentleman for yielding and reserving this special order.

Mr. EWING. Mr. Speaker, I thank the gentleman from Kansas for his comments.

I yield to the gentleman from New York [Mr. HOUGHTON].

Mr. HOUGHTON. I thank the gentleman very much.

Mr. Speaker, regarding Ed Madigan, are there are lots of things that could be said; we could go through a litany of those things which he did as Secretary of Agriculture or as a Member of the House here for 10 years. But that is not what I want to talk about. In the few seconds that I have I would just like to mention a couple of things.

George Romney used to describe friends of his as "a great human." Ed was a great human. He had an impact on all of us here; whether it was, as the gentleman from Illinois [Mr. EWING] mentioned, consensus building or whatever, he recognized and emulated those great human qualities which I would like to feel we all aspire to.

But another thing, President Eisenhower used to have on his desk a saying that said, "Suaviter in modo fortiter in re." That means, "Softly in manner, strongly in deed." That is what Ed represented. We talk, we show our emotion on a variety of different issues, but Ed was always interested in the deed rather than the emotion or the show. I would like to feel that as he was trying to build sort of a family-friendly Agriculture Department atmosphere, down here we are trying to build a citizen-friendly atmosphere. I hope he would be proud of us.

I thank the gentleman for yielding.

Mr. EWING. I thank the gentleman. I would now like to yield to the gentleman from Texas, the former chairman of the Committee on Agriculture, Mr. DE LA GARZA.

Mr. DE LA GARZA. I thank my distinguished colleague.

Mr. Speaker, today we gather to pay tribute to one of our former colleagues and a former Secretary of Agriculture, the Honorable Ed Madigan. It is with great sadness at his death that I want to take this opportunity to say about

our recently departed colleague what an outstanding individual he was. I use that word earnestly, since Ed Madigan's life was nothing less than that. Ed Madigan came to these hallowed halls, as I did, from the statehouse. He made his decision to run for congressional office in order to be more involved with the political process on a national level, wanting to make a real difference to the people of Illinois who had elected him to Congress, and he did. With great enthusiasm, knowledge, and legislative prowess, that is exactly what he did in his years here as part of this illustrious body. I had the honor and privilege to have him as my ranking minority member of the Agriculture Committee when I was chairman.

He was a self-confident man, a natural leader, and it was only fitting for him to cap his career in 1991 by being appointed as the Secretary of Agriculture. I say this because his qualifications for this job were superb.

Once in this position, he exercised them skillfully, overseeing the Nation's agricultural needs and drawing upon his knowledge and expertise as a former member of the House Agriculture Committee to do so.

We worked together for things agriculture; as colleagues and as friends, we traveled together for American agriculture to different parts of the world; we worked with the leaders of the major countries of the world and also with the less-developed countries, and many of these areas that he worked on are now coming to fruition. He worked on or started so many things that now we are finalizing.

To me it will always be an honor to have had the privilege of working with Ed Madigan. To have been his friend meant even more. His loss is a personal one, and I will miss him greatly.

□ 1220

I extend my condolences to his wife, Evelyn, and to his family.

Mr. EWING. I thank the gentleman for his comments, and I yield to the gentleman from Ohio [Mr. OXLEY].

Mr. OXLEY. Mr. Speaker, I want to first thank the gentleman from Illinois [Mr. EWING] for this special order for Ed Madigan, and I have some prepared remarks, but I just would like to make a couple of personal comments.

Ed was a long-time friend and mentor, and I know a lot of the members of the Ag Committee talked about his service on the Ag Committee, but he also had distinguished service for many years on the Committee on Energy and Commerce, and I considered him one of my mentors when I came to the committee back in 1984. I found him to be truly the embodiment of what a public servant ought to be, one who did not take himself too seriously, but took his job very seriously, one who could spin a good story as well as anybody.

I remember in one particular case we were asked to go to Camp David to be lobbied very heavily by the Reagan ad-

ministration for the TEFRA bill. That was the bill that was going to try to restore some tax revenue after the big tax cut in 1981, and after we returned from Camp David that afternoon, the news media asked a lot of us there what was it all about, and they asked Ed Madigan. Particularly they said:

"We understand you're already in favor of TEFRA. Why did you go up to Camp David with all of these other folks who were allegedly undecided?"

And Ed, with that wry smile of his, said, "I suspect I was a shill," and that was really the embodiment of his personality.

I valued his friendship; I valued our service together on the committee. We will dearly miss Ed. Our best to Evelyn and the entire family. Our condolences, but with strong memories of Ed as a great personality here in this House who was well respected and well liked by everyone he served with.

Mr. Speaker, perhaps the name of Ed Madigan's hometown can give you an idea of the type of leadership qualities and personal attributes he possessed. As a native of Lincoln, IL, Ed had become an influential member of the State in just 6 years. He made the move from the Illinois House of Representatives, where he had served since 1966, to the U.S. House of Representatives in 1972.

Ed embodied all of the characteristics of an admirable Republican leader. His honesty and integrity made him a devoted public servant. His shrewdness and enthusiasm made him effective. His qualities are at the foundation of Republican ideals, and by using these attributes, Ed earned the trust of his colleagues as well as our respect.

Ed was a great legislative strategist. His behind the scenes style of compromise earned him the position of U.S. Agriculture Secretary under President Bush. Prior to becoming secretary, Ed was selected to 10 terms in the U.S. House where he served in several leadership positions, including chief deputy minority whip and chairman of the House Republican Research Committee.

Over the course of his political years, Ed used his influence to promote the vast interests of his Illinois constituents through service on the Youth and Families Committee and the Veterans' Affairs Committee. As the agriculture committee's ranking Republican, he was one of the few farm-state Republicans willing to apply free market principles to crops that grew in his district. Also, he was instrumental in many decisions concerning health and environmental issues, as well as transportation issues.

When Ed began his life in the Nation's Capital, he said he had but one goal: "I have the ambition to be an influential Member of Congress and to use that influence to bring credit to myself and to help people."

I think we can all agree that his goal was achieved.

Mr. EWING. Mr. Speaker, I yield to the gentleman from New Mexico [Mr. SKEEN].

Mr. SKEEN. Mr. Speaker, I want to thank the gentleman from Illinois [Mr. EWING] for the time that he has taken for this special order because I think it is most appropriate for one of the finest gentlemen who ever served in this

body, and I am glad to follow people like the gentleman from Kansas [Mr. ROBERTS] with whom I sat side by side while Ed Madigan was our ranking member, and he always said, "It's time for the authorizers and appropriators to be getting together," and we are doing exactly that. It is a good combination, and, under that tutelage, I think it is a stamp of the kind of individual that Mr. Madigan was, that he imbued within people who come to Congress a sense of service with great dignity and always with a very reserved, never overexcited or a grenade thrower, but just one who had a simple approach to the thing of "Let's get the job done."

Mr. Speaker, I came to the floor of the House with a number of my colleagues of the House today to express our deepest sympathies to the family and friends of Ed Madigan who passed away on December 7, 1994. He is a close friend of mine, and I know that I join many others in saying that we will all miss him greatly. I always enjoyed getting together with Ed, no matter what the task was that we had at hand, because I valued our friendship and mostly because he was a gentleman's gentleman, and I always appreciated his quiet, sincere but enthusiastic, manner.

Ed Madigan embodied what makes this town and this institution the special place that it is. His good nature and talent for knowing how to get things done in Washington served him, his constituency and this country well. The farmers and ranchers in Illinois and rural areas around the country owe a special debt of gratitude to Ed Madigan, his family, and his supporters. Ed could discuss the intricacies of agricultural policy in a way that spoke directly to agricultural producers, and he initiated a number of revolutionary ideas in Congress and at the Department of Agriculture, and many of these policies continue through the current administration. His plan to reorganize the Department of Agriculture will save taxpayers millions of dollars while providing agricultural producers with a much more efficient and effective Department of Agriculture.

When I first came to Congress in 1980, Mr. Speaker, Ed and I immediately became friends, and I often looked to him for advice and counsel. He was my first ranking member on the Committee on Agriculture, and we continued to stay in touch over the years as I went up to the Committee on Appropriations and he went on to the Bush administration.

Mr. Speaker, I regret that he is not here today to share this wonderful change of positions and thus acquiring the majority status in this body because he was a very much majority-oriented individual.

I say to my colleagues, "I know Ed's legacy and memory will live for years to come, and I feel very fortunate to have known Ed, as many of you have as well, and I again appreciate that kind of friendship because, when it's all

over, that's what you take with you when you go."

Mr. EWING. Mr. Speaker, I thank the gentleman.

Mr. Speaker, I yield to the gentleman from Illinois [Mr. HASTERT].

Mr. HASTERT. Mr. Speaker, I thank the gentleman from Illinois [Mr. EWING] for reserving this time.

I rise today to join my colleagues in marking a passing of a former Member of the House, a person that is certainly unique. Ed Madigan of the 15th District of Illinois was not only a friend and a colleague, but certainly a mentor.

Ed serve in this House, in this Nation, over a period of two decades. He was first elected to this House in 1972 following three terms in the Illinois legislature, and served ably, both as a representative of his district in central Illinois and later as Secretary of Agriculture during the Bush administration.

I remember the gentleman from Lincoln as both a friend as a mentor. We both served for 6 years in the Illinois House prior to coming to Washington and we both served on the House Energy and Commerce Committee. In fact, I remember just coming on the House Committee on Agriculture or House Committee on Energy and Commerce, and Ed was kind of giving me advice all the way along, and finally one day he said, "Well, what are your subcommittees going be," and I said, "Well, Ed, I wanted to be on the Telecommunication Subcommittee," and I thought it was important to be on the Energy Subcommittee, and he said, "I'm a ranking member on the Health and Environment Subcommittee," and he said, "You know it would serve you well to get on that subcommittee because," he said, "you know it's going to be a lot of things happening in health and environment in the next year or two." And, sure enough, I put in to get on the Health Subcommittee, and within 3 weeks Ed Madigan was Secretary of Agriculture, and I sat on that committee being the only Illinois person on it and later taking on all the health issues, and Ed would call me from time to time and lend me some good advice.

Ed, when I think of his time in both agriculture, and in science issues, and the energy issues, and telephone issues, I also think of his time, as my colleagues know, that Ed was not a professional politician. He had came from Lincoln, IL, and he ran the local taxi company in Lincoln, IL.

□ 1230

Prior to that his dad and he ran a livery company, a horse-trading and service company in Lincoln, IL. So the stories and the humor that Ed pulled out from time to time go back to those earthy times back in Illinois dealing with Illinois farmers. He was never a farmer, but he knew the farmers and the people that he dealt with there almost on the same hustings that an-

other Illinoisan served on—Abraham Lincoln.

One of the things I always remembered that I shared particularly with Ed, Ed, I guess coming from the taxi business, loved old automobiles, and he could talk about old Lincolns and old Packards. You could see his eyes light up with the love of those cars, and he actually collected a few.

We have to look back on Ed Madigan with a smile and a tear for his loss, but, Mr. Speaker, I say to my colleagues that I take the well today because Ed was a friend. He was also a leader of this House, and he represented the best that this House stands for. He certainly was a person who could cut through a lot of nonsense. He was a person who cut to the quick of what the issues were.

We remember him fondly today as a friend and a fellow Member of this Congress and as a man who did his best to serve the people he loved. For a Member of the House of Representatives, I guess we can ask no greater honor.

Mr. EWING. Mr. Speaker, I thank the gentleman from Illinois [Mr. HASTERT].

Mr. Speaker, I yield to the gentleman from New York [Mr. WALSH].

Mr. WALSH. Mr. Speaker, my tribute to Ed Madigan is on behalf of myself, because I lost a friend, and my father, who had the pleasure of serving with Ed Madigan in this House a little over a decade ago, and who indeed, also, has lost a friend. Because it is true that if you ever served with Ed, you probably ended up his friend.

In the tradition of Irish stock who emigrated to America to fill positions in civic duty, some of Ed Madigan's ancestors were in law enforcement. His father was a sheriff, of which Ed was very proud. A strapping man, handsome and smiling, Ed Madigan was a powerful figure who could tell a good story, who had a sense of humor.

After I was first elected to the House, before I got down here, my father told me about Ed Madigan, suggested I look him up. When I did, the man took me under his wing as if a self-appointed mentor. I had requested a seat on the Agriculture Committee and of course Ed was the ranking member in those days when we were in the minority. At the same time, by the way, he was ranking member of Energy and Commerce, just to give you an idea of what he could accomplish.

What I learned from him on the Agriculture Committee was invaluable. I learned about some things from him about farming, for sure, and about politics. But mostly I learned that a thoughtful, sincere approach in a distinguished and respectable manner can accomplish as much, if not more, than bluster.

Soon after I was here, he got involved in the race for whip, and I was happy to work for him. He lost the race, a very close race to a brilliant and rising star in Republican House politics, our current Speaker NEWT GINGRICH. Ed showed strength and character in de-

feat as he did in victory. Ed Madigan impressed me as a man who had real class. He was gracious and fair-minded, and I gained respect for him on my own, with fresh realization of what my father's earlier praise really meant.

In public service, if we are lucky, we form many friendships with colleagues, and when it comes to remembering them under these circumstances we may tend to recall personal traits over actual accomplishment. So I want to end my tribute to Ed Madigan today by relating what people who know agriculture saw as a true labor of love by Ed and a victory by anyone's standards.

When the 1985 farm bill was being written, of vital importance to farm families and related businesses and their employees, a tangle of legislation banded together for full House consideration made its way to the floor but for all intents and purposes was doomed.

The effort to mold a planning document, on which so many people and so much commerce would depend, was in disarray. It was headed for defeat, but Ed Madigan's amendments saved it.

Ed Madigan, who honored the memory of Abraham Lincoln and modeled himself in some ways after his fellow Illinois Representative, virtually rewrote the farm bill on the floor in a way that not only accomplished the short-term goal—but, amazingly, was so cohesive and comprehensive that it served as a blueprint for the farms bills to follow.

I said I lost a friend, and for that I am sad. But I am happy now to recall his work and honor his memory. Thank you.

Mr. EWING. Mr. Speaker, I thank the gentleman from New York [Mr. WALSH].

Mr. Speaker, I now yield to the gentleman from New York [Mr. GILMAN].

Mr. GILMAN. Mr. Speaker, I thank the gentleman from Illinois [Mr. EWING] for arranging this special order and for providing us with this opportunity to pay tribute to an outstanding figure in American Government; Edward Madigan.

Former Congressman and Secretary of Agriculture, Edward Madigan, passed away on December 7 after battling lung cancer. Ed Madigan served as our Nation's 24th Secretary of Agriculture under President Bush. Prior to becoming our Agriculture Secretary, Ed was my classmate, the class of 1972. He was elected to 10 terms in the House where he meritoriously served in several leadership positions, including the ranking member of the Committee on Agriculture, the chief deputy minority whip, and as the chairman of the Republican Research Committee.

In our House Chamber where, during Ed's tenure, Democrats outnumbered Republicans, Ed was highly effective in garnering wide support from both sides of the aisle. As the senior Republican on the Agriculture and Energy and Commerce Committees, Ed had as

much impact on public policy over the last decade as all but a few senior Democrats.

Ed seized the opportunity for leaving a significant imprint on the 1985 farm bill, winning approval of an amendment that in effect determined the measure's main thrust. His expertise, willingness, and proficiency will be sorely missed when the 104th Congress gathers again to discuss and debate farm issues.

Mr. Speaker, I am proud to associate myself with the remarks of our colleagues praising one of the most remarkable countrymen of our time. Most importantly, Ed was a good friend and a dear colleague who personally assisted my constituency. He was sincerely helpful and supportive of the farmers in my congressional district, especially Orange County. Ed graciously and eloquently addressed my constituents during one of our Chamber days.

To Ed's gracious wife, Evelyn, and his three wonderful children, our thoughts and our condolences are with you. The Congress of the United States has lost a true statesman and to many a good friend. Ed Madigan brought a sense of leadership, of dignity, and experience that was unparalleled. He made his mark and will be sorely missed by his colleagues.

Mr. EWING. Mr. Speaker, I thank the gentleman from New York [Mr. GILMAN].

Mr. Speaker, I now yield to a new Member of the Illinois delegation, an old friend of Ed Madigan, the gentleman from Illinois [Mr. LAHOOD].

Mr. LAHOOD. Mr. Speaker, this is my first opportunity to stand in the well of the House, and I take it very seriously because I am pleased to participate in a special order to honor our former colleague, Ed Madigan. My special thanks to you, TOM EWING, a friend and a neighbor, for setting aside this time to honor Ed Madigan, who obviously was a dear friend of yours and of many others.

While Ed was a Member of Congress he represented a large part of the district which I currently represent. Ed and his lovely wife, Evelyn, resided in their hometown of Lincoln, where he was finally laid to rest.

I have known Ed for a long time, but my fondest memories will always be his knack of telling great stories. He had a very dry sense of humor, and he used his tale-spinning ability to entertain audiences with one funny story after another. Because of this talent, I will always remember Ed Madigan as the "Will Rogers of central Illinois."

He was an astute politician who could draw a congressional map to favor those of his own party. He was a talented legislator and craftsman who helped to write an 800-page farm bill in 1990, and he was a statesman, as evidenced by his tenure as Secretary of Agriculture during the Bush administration.

As is demonstrated by those who participate today in this special order, Ed Madigan was loved and admired by Members of both sides of the aisle.

□ 1240

On a very personal note, I must take special note of the fact that the last public event that Ed Madigan participated in was a fund raising hog roast for me in his home county on October 3. I knew he was not feeling well, but he never complained. He stood before a group of 300 of his neighbors and friends to spin tales and offer supportive comments on my behalf, for which I will forever be grateful.

In conclusion, I want to quote from a column by Alan Guebort, an agricultural writer, which I will enter into the RECORD: "There are two kinds of politicians, show horses and work horses." He was by his own admission the latter, a work horse; a man who sought fairness, not fame. He never sought the television lights.

When Edward R. Madigan was lowered into the deep black prairie on the afternoon of December 12, 8 straight days of dismal winter weather broke, and stunning sunshine flooded the Illinois farm country.

I would like to conclude today by asking to have entered into the RECORD the heartfelt eulogies delivered by Illinois Gov. Jim Edgar and my former boss and former Republican leader, Congressman Bob Michel.

Again to you, Tom, thank you so much for arranging this special order.

ED MADIGAN: HE LED QUIETLY AND SOUGHT
FAIRNESS, NOT FAME

(By Alan Guebort)

There are only two types of politicians, he liked to say: show horses and workhorses. He was, by his own admission, the latter; a man who sought fairness, not fame or television lights.

Yet fame finally found him. And when it did, he glided through glittering Washington in limousines. His friends all knew, however, that he was more comfortable exploring junkyards for vintage jalopies.

His predecessors at the U.S. Department of Agriculture possessed farm backgrounds and walls full of postgraduate degrees. But he grew up driving his father's taxi, not tractors, around Lincoln. The only advanced degree he earned—other than honorary—came from the Knights of Columbus.

He served in the Illinois House of Representatives for six years, the U.S. House of Representatives for 18 years and USDA for two years. But before he served Central Illinois, the nation and farmers, he first served his church as an altar boy for 12 years.

After he stepped into public service in early 1966, he won an enviable string of 13 consecutive races in 26 years. After he left public office in 1992, he lost his biggest race of all Dec. 7.

He pushed, cajoled, jawbound and jostled negotiators of the European Union into accepting the first-ever global trade treaty for agriculture. But he passed away one day before President Bill Clinton signed the General Agreement on Tariffs and Trade.

He devoted his life to the Republican Party, just as his father, "Red," had done as a GOP stalwart for 40 years. But the first big vote he faced as a freshman congressman in

1973 was the potential impeachment of a Republican president, Richard Nixon.

"I would have voted to impeach, too," he once told me, "because not even the president is above the law."

He fought to restrict the growth of government, but spent a legislative career powerlessly watching it multiply. In his congressional district, the very center of Illinois' abundant agriculture, government employees outnumber farmers by a 5-to-1 ratio.

The irony contained in that unbalanced equation was not lost on him in farm policy writing, either.

As a rookie Republican on the House Agriculture Committee, he voted for the 29-page, 1973 Farm Bill. The last Farm Bill he helped craft as the ranking minority member in 1990 totaled a staggering 719 pages.

Despite being viewed as a moderate, he was often staunchly partisan. When he preached the party line, however, it usually was in private and it always was with unfailing politeness.

He disliked the take-no-prisoners politics of today's Republican leadership. He saw its rise and tried to stop it by challenging Newt Gingrich for the Republican whip's job in 1989. He lost that intraparty fight by two votes—87 to 85—and confrontation replaced compromise in his beloved House.

Weary of always being in the minority—and, having seen the Republicans snare the presidency four times during his Washington tenure without making a dent in the Democratic majority in the House—he lost faith in early 1991 and opted out.

When he notified the White House in January 1991 of his interest in the vacant secretary of agriculture post—indirectly and very discreetly, of course—the job looked safe for six years. George Bush was cruising toward re-election with a sparkling voter approval rating of 87 percent.

But Bush stumbled in 1992 and the man who had trained 18 years to lead American agriculture silently left USDA after just 18 months as secretary. It was the one time his political instinct had failed him.

But he did not complain. He never complained. He led. And he led quietly. Like a workhorse.

When Edward R. Madigan was lowered into the deep, black prairie on the afternoon of Dec. 12, eight straight days of dismal winter weather broke and stunning sunshine flooded the Illinois farm country.

EULOGY OF HON. ROBERT MICHEL FOR ED
MADIGAN

Evelyn, Kim, Kellie, Mary Elizabeth, brother Bob, Sister Sandra and Grandchildren.

It's a most difficult task to be called upon to speak when you are overcome with grief in the passing of a loved one.

All the more so when it's your close friend and colleague who has been taken from you so suddenly.

We find it particularly hard to take when the last time we saw Ed, scarcely two months ago, he was in his usual good form speaking atop a couple of bales of straw at a Logan County Pig Roast he was hosting for Ray LaHood just before the election.

We simply can't fathom the speed with which the scourge of cancer can take its toll on what we all perceived as a very healthy, robust, tall and erect good-looking fellow like Ed Madigan.

Who are we to know what our fate will bring—the whys and wherefores—all we know and feel is that Ed was taken from us all too soon.

His was a life deeply steeped in politics, and devoted primarily to public service.

I knew him as a very able state legislator before he came to the Congress where he

served for another 20 years prior to being selected by President Bush as his Secretary of Agriculture.

During the extended period we worked closely together and became fast friends.

He was not the flamboyant type, but rather one who prided himself in doing his homework, quietly going about his business, getting the facts, and being a stickler for detail.

In short, he was a legislator of the old school.

A legislative craftsman genuinely interested—and marvelously skilled—in forming good legislation out of the give-and-take of debate and discussion.

To legislate successfully in a democracy means not only being able to understand the problems, or articulate the problems, but also the rare ability to work with colleagues on both sides of the aisle to solve the problems.

Some political activists call such an approach “compromise.” Ed called it by its real name: democracy in action.

I can tell you from experience that not everyone is capable of enduring the long hours, the endless debates, the mixture of raging ego and intense ambition and partisan enmities that make up so much of the legislative process.

But Ed Madigan, with that sense of civility and reserve and decency which seemed inherent in him, went about his work patiently and proudly, always being the perfect gentleman.

He was proud to be a public servant at a time when public service has been getting bad press.

Well, Ed Madigan's life is the answer we give to those who doubt that a genuine sense of public service still lives in this country.

As a member of the Energy and Commerce Committee and of the Agriculture Committee, Ed always brought to his duties that enviable but indefinable quality called class.

Ernest Hemingway once defined courage as “grace under pressure.” We might similarly define class as grace under the glaring spotlight of public life.

There was a sense of easy, good-humored charm about Ed, always tempered by that sense of reserve, that attractive reticence, that innate self-possession that is as rare as it is admirable in the rough and tumble world of politics.

And that is how we will remember him: his class, his sense of calm amidst the storm, the easy, comfortable charm of the born leader.

JIM EDGAR EULOGY ED MADIGAN FUNERAL

Reverend Clergy, Eveline and members of the family, to my colleagues in government and to friends and neighbors of Ed Madigan * * * I consider it a great honor to be asked to say a few words about my good friend. But first, on behalf of Brenda and myself and all the people of Illinois, Eveline, to you, and members of the family, let us express our sympathy and best wishes.

Ed Madigan is without doubt, one of the most effective and competent public officials I ever had the pleasure of knowing or working with. As a legislator, he was second to none. Particularly when you consider the 24 years he spent in the legislative branch of government, only six of those years, the first six, when he was a member of the Illinois House, he was in the majority party. All the time he served in the United States Congress, he was in the minority party, but throughout his legislative career, he was extremely effective. As politics in America * * * said of Ed, no one seems to have told Madigan that Republican's are at a disadvantage when it comes to writing legislation in a heavily Democratic House.

Over the past decade, he has had as much impact on public policy as all but a few senior democrats. As Secretary of Agriculture, he was equally as effective though unfortunately he didn't serve in that position as long as he did in Congress. I well remember in the closing days of the Bush Administration, talking to Ed by phones and saying “are you kind of winding down?” * * * he says “No, I have to go back and forth to Europe as I am trying to negotiate part of the Gatt Treaty” * * * and I thought to myself at that time, how fortunate the farmers of this country and all of us were to have someone with the ability to negotiate like Ed Madigan representing us. And that reminded me the other day when one of the newspaper stories told of a Democratic Congressman who commented about Ed that he was a person when you negotiated with him and you all got done, you realized you had all bought the same horse a couple of times. And he meant that as a highest compliment.

Ed Madigan had many outstanding characteristics. Those of you who would attend Republican functions during the year knew that whenever Ed Madigan was going to speak, you could count on a good story. He learned that well from the namesake of his hometown, Lincoln. In fact, the only fear I had when he started to tell those stories * * * that I might be the object of one of those stories.

Ed Madigan also had the characteristic of loyalty. In fact, that was something I always admired * * * he was very loyal—loyal to family. In fact, I don't know of any time I journeyed out to Washington or he was back in Springfield, we sat down and talked about things, that he didn't bring up a member of the family.

To his community, even though he went far in Washington, he never forgot his roots. He never forgot particularly, his hometown of Lincoln and the many people he grew up with and represented there so well. The mayor was quoted in the paper the other day saying “the day he became Secretary of Agriculture, Ed Madigan traced him down—tracked him down (I think) on vacation, and said, “oh, by the way, you need to know about this grant that could help Lincoln.”

That's the way he was, very loyal to family, to community, and to friends. I consider Ed Madigan one of the closest friends I've had in politics.

We first met in 1971. He was a young member of the Illinois House and I was a young staffer in the Illinois State Senate. And we worked on reapportionment. Now, those of you who knew Ed, knew that there was nothing more important than politics and particularly, reapportionment. He was a very skilled negotiator at an early age. And from that point in 1971, we became close friends. And no matter when I needed help or needed advice, and I would turn to Ed, he was always available. Whether I was just a staffer or later a State Legislator, or Secretary of State, or then as Governor, he always had time no matter what he was doing in Washington, to set aside part of his day to meet with me.

Ed Madigan was truly a good friend and I am sure I speak for many many in this church today who felt that way about Ed. Much can be said about Ed, but to me, I guess the most important thing was he was someone you could always count on. Someone who in his quiet and effective way, made a difference. We will all miss Ed. But more importantly, no matter how long we live, we will always be very appreciative that we had a chance to know Ed and we will never forget Ed Madigan.

Mr. EWING. Thank you for your comments. I yield 2 minutes to the

gentleman from Wisconsin [Mr. GUNDERSON].

(Mr. GUNDERSON asked and was given permission to revise and extend his remarks.)

Mr. GUNDERSON. Mr. Speaker, I want to thank our friend and colleague from Illinois, like everyone else has, for doing this, because I think it is only appropriate that we take time to remember someone who was such a valuable part, both of this institution, of service to this country in many different facets, and to us personally.

I had the privilege of working with Ed Madigan on the House Committee on Agriculture for much of the past 12 years, until he went down to the Department. Ed and I had this affection for each other. We called each other Mr. Leader. He had reason to be called leader, and I think he did it for me just out of friendship and in response. But, of course, he then became our leader. He became our leader on the House Committee on Agriculture, and, as others have said, astutely, in different times, managed the farm bill.

I think many people remember him as well with his leadership on the Subcommittee of Health over in Energy and Commerce. I told the press when he became Secretary of Agriculture that Ed Madigan was the best agricultural strategist I have ever known, and I suspect he will continue to be that for some time.

He was able to quietly and carefully, and yet all knowingly, listen to his colleagues, listen to his constituency, whether it be in Illinois or in agriculture communities across this country, and design within the realm of the possible the best possible package.

Finally, I think Ed Madigan should be remembered not only as a leader and a strategist, but he should be remembered as one committed to public service. Ed Madigan took over the leadership of the House Committee on Agriculture because he was the right man for the right time to do that. He became Secretary of Agriculture under George Bush because he was the right man to take that job at that time. Neither of these were appointments that were necessarily looked upon and sought by Ed Madigan for a long period of time and yet he recognized that there comes a time and place when you can make a special contribution, and as the gentleman before me said, not with the fanfare of the press, not with the glare of the lights, and the publicity that follows with it, but rather with the sincere commitment that he had an opportunity and ability to make a great contribution to this country.

He did it in this Congress, he did it as Secretary of Agriculture, he has done it for this country. We are all better because of that.

Mr. EWING. I thank the gentleman for those comments. I now yield to the distinguished Member from California [Mr. WAXMAN].

Mr. WAXMAN. I thank you very much for yielding to me, and I want to join in this memorial service and commemorate the relationship that so many of us had with our colleague, Ed Madigan. Ed and I served together on the Commerce Committee, and for a number of years he was the ranking minority member of the Subcommittee on Health and Environment during the time that I served as chairman.

It was a honor to have worked with him. He was a man who was dedicated to solving problems, to trying to figure out what the issues were, how can we resolve philosophical differences, which we obviously had, but how do you solve real world problems to make this a better country.

We worked together on a number of issues. One was the breast cancer legislation. That legislation provided additional funds to combat this disease, to get screening so women would have mammographies to try to find the cancer early and be able to totally eradicate it.

He was very much in support of giving information to consumers about nutrition and foods so that consumers could make their own choices, and he and I worked very closely on that legislation.

We worked on environmental issues like the Safe Drinking Water Act and the Clear Air Act, where we had to struggle for many years trying to figure out exactly the best formula to protect the environment, but also to recognize the economic needs of the country.

Then one of the things he was very proud of and was a genuine contribution, was to have the nursing professions, which make such an important contribution to patient care, get a status at the National Institutes of Health so that the research money there that would improve health care for all Americans would recognize the unique role of nurses.

He typified the view that you need to work together to find solutions to problems. Even though you may have differences you to keep those differences in perspective. He was a wonderful human being. He cared deeply about people. He will be sorely missed.

I regret that I wasn't able to get to the funeral, that the House of Representatives did not make provisions for us to travel to that occasion. Had I been there, I would have liked to see Evelyn and his daughters and the rest of his family and to express to them personally my feelings. I was able to communicate them on the phone and in writing. But I hope that they will see this tape or read the transcript and know that those of us who worked with Ed Madigan will miss him greatly. He was a wonderful human being and made an enormous contribution to this institution and to the betterment of our country.

Mr. EWING. I thank the gentleman for those comments. Now the gentleman from California, JERRY LEWIS.

Mr. LEWIS of California. TOM EWING, I very much appreciate your yielding me this time, and especially appreciate having this special order in memory of Ed Madigan.

Ed Madigan was one of the greatest Secretaries of Agriculture that this country will ever have. Ed Madigan was one of the finest human beings that one could ever hope to meet.

Much has been said about his hometown of Lincoln, IL, and the parallel between Ed and other great leaders from his State. Ed Madigan was, first and foremost a member of the House. Nobody, but nobody, in my experience reflected more the qualities and the mix of talent and personality that makes a great Congressman than Ed Madigan.

I must say that my picture of him at this moment was back there behind the rail off the House floor. I was a new Member coming from California, frustrated by the longstanding minority status that we experienced in the House. New Members, who served in their own State legislature as Ed did, quickly learned that you didn't have much to say around this place being in the minority.

□ 1250

Ed saw my frustration, came up to me one day, and suggested that I spend some time working within his circle, within the leadership. He took me to the Research Committee and to other jobs and together we worked for almost a decade on the Republican side of the aisle within the Republican leadership.

Most importantly, Ed Madigan was a leader in the House who recognized that beyond the responsibilities we had in terms of partisan battle, most of our challenges had little to do with partisan politics. For he was a policy-maker, a guy who wanted to make a difference in people's lives by way of shaping public policy.

Because of that, he had great respect on both sides of the aisle. As has been indicated, he was a workhorse, not a show horse. Rarely did Ed Madigan just quickly get up to speak on an issue. But because he seldom spoke, he was always listened to with great care by those Members who knew of his talent and his background and the seriousness with which he took issues that he chose to speak about.

In California, there is on the front of one of our buildings a statement that we should bring men to match our mountains. In Ed Madigan, we saw the greatest of leaders. He will be greatly missed by his friends. I hope there are friends beyond his work that will remember that Ed had a great sense of humor. It was wry and quiet, but a real sense of humor. The part of that that strikes me most and that I would like to leave my colleagues with is that Ed Madigan was one of those great leaders who understood the value and very much appreciated the importance of our being willing to laugh at ourselves. His stories, his jokes, his humor often

centered around all of us needing to recognize how important it is that we take time out and appreciate laughing at ourselves.

We will miss you, Ed.

Mr. EWING. Mr. Speaker, I thank the gentleman.

I now yield to the gentleman from Virginia [Mr. BLILEY].

Mr. BLILEY. Mr. Speaker, I thank the gentleman from Illinois for yielding to me.

When I came to this body, in 1980, the minority leader and the Committee on Committees assigned me to the Commerce Committee. And once arriving there, the then ranking member, Jim Broyhill from North Carolina, assigned me to the Health and Environment Subcommittee where I first met Ed Madigan, who at that time was ranking member and, indeed, remained ranking member on the Health Subcommittee on Commerce until President Bush asked him to take over the Agriculture Department in his Cabinet.

He was a great help to me. I had not come from State government. I had come from local government, city council, and mayor. He helped me immeasurably in my first term and, indeed, in all the terms when he was ranking member.

As has been said before, he achieved a lot, through charm, wit, and great intellect. He was, indeed, a giant.

We all miss him. To Evelyn and the family, know that you are in our prayers.

And I hope, Ed, wherever he is, is watching as we do this today.

I thank the gentleman for yielding to me, Mr. Speaker.

Mr. Speaker, I rise today to remember not only a dear colleague but also a great friend—the distinguished gentleman from Illinois, Ed Madigan.

A recent Illinois newspaper quite accurately described the man I knew—honest, effective, insightful, and sincere. Ed Madigan not only portrayed these attributes in his professional life, but in his personal life as well. He was a straight shooter who told it like it was. If some called Ed old fashioned—because of his preference for calm deliberations instead of heated, partisan confrontations—then so be it. For if old fashioned meant accomplishing great things while earning the respect of Members from both sides of the aisle, then Ed was pleased to wear that label.

With a steady hand guiding the wants and needs of his constituents, Ed steered many a debate in the House through the smooth waters of agreement and the stormy seas of dissent. But, through it all, this loyal public servant stayed the course—offering guidance and good humor to all along the way.

However, Mr. Speaker what has distinguished this gentleman the most in his years of service is his devotion—his devotion to see the good in his fellow man and woman, while others only would see the bad; his devotion to guard not only for the things that would be good for the land of Lincoln, but also for the things that would help all American families; and finally, his devotion to his party and this

institution has been a constant source of inspiration to all those who may have forgotten the true meaning of public service.

It was a distinct pleasure and privilege to serve in the U.S. House with Ed Madigan. While his presence in this body will be greatly missed, there are plenty of us who will remember him well. Thank you, my friend, for your tireless efforts and your loyal commitment to your party and to your Nation—your hard work certainly did not go unnoticed.

Mr. EWING. Mr. Speaker, I thank the distinguished chairman.

I yield to the distinguished gentleman from California [Mr. DREIER].

Mr. DREIER. Mr. Speaker, I thank my friend for yielding and congratulate him for taking out this special order.

I would like to follow on the line that was raised by my friend, the gentleman from Redlands, CA [Mr. LEWIS], who referred to the fact that Ed Madigan was able to match the mountains that we have in California. I was extraordinarily saddened and shocked, as everyone was, at Ed's passing, because we have all known Ed to be an extraordinarily vigorous and impressive human being. It is difficult to imagine that he is gone.

But when JERRY LEWIS mentioned the fact that Ed Madigan was one who could match those mountains, I could not help but think about a great opportunity that I had with Ed, when he came to southern California to visit with some former constituents of Mr. LEWIS, our mutual friend, Howard Margolies from the Coachella Valley. Mr. Madigan had not had the chance to, since he had become Secretary of Agriculture, focus on what is the largest industry in our State of California, that being agriculture. We all know how devastated so much of the State is now because of the terrible floods that have hit us.

But Ed came to southern California and spent a couple of days traveling around the State, familiarizing himself even more with our specific concerns in the area of agriculture. And it was a great honor that I had to be able to spend that couple of day period with him when he visited California for his first time after having been named Secretary of Agriculture.

One other experience that I had that I would like to mention very briefly was that, in 1986, I had the chance to travel with Ed and Evelyn and a rather large delegation to the Pacific Rim, and Ed was the leader of that delegation. And we had a tremendous time looking at some of the trade and agricultural issues that affected the relationship between the United States and nations in the Pacific Rim.

I thank my friend for yielding me this time. I know I was given 1 minute. I would simply like to say that, along with every other Member of this institution, we extend our condolences to Evelyn and other members of the Madigan family. We certainly do miss the presence of this extraordinary human being.

Mr. EWING. I thank the gentleman.

Mr. Speaker, I yield to the gentleman from Iowa [Mr. NUSSLE].

Mr. NUSSLE. Mr. Speaker, I thank the gentleman for yielding.

Mr. Speaker, I was struck, as I was watching this conversation that we are having this eulogy, this presentation that we are having today, how many people mentioned the words "help" and "assistance" that Ed Madigan provided them along the way. I thought it was only me. I have to say that I am not, as many others who served with Ed Madigan and knew him so very personally, I did not have that kind of experience with Ed. I did not know him that well. And that is why, if for no other reason, I am struck by the two instances that I recall the most about Ed and my very brief relationship.

One was when I was a candidate. I got a call out of the blue from Ed Madigan. I really did not even know who he was, I have to confess. He called me up and he said, "I am a representative from Illinois and just wanted to know if you had any questions or concerns about ag policy. I would be glad to try and answer them."

I made up a couple of questions real quick, wishing that I had been better briefed to even ask the questions. I went on from that experience thinking, why in the world, this guy must have nothing better to do than to call me up. Obviously, we all know he did.

But then when I got to Washington, I was told that I had a big brother for my orientation, and I was honored to discover it was this same Ed Madigan. I discovered who he was and what he did, and when I went to my first meeting and our first discussion was about committee assignments, he came prepared with a sheet of paper of ideas for me, which I know now, having been a representative for 4 years, how difficult it was or how time-consuming it was to put that together. Yet how much time he thought. It was not just off the cuff with Ed. It was not just a spur of the moment. He put some thought into it. I have to say that it is something that I learned from and I hope to emulate. I have tried to.

If there was any effect that Ed had on me, it was that we have to be willing to take time to teach and inspire other people who come after us to do good things and to be proper participants in this process. And he gave me that inspiration. I am not sure if it took, but I want to thank him for being a brother and being an inspiration and being a mentor. It is something that I hope I can pass on to someone else in the spirit that Ed Madigan passed it on to me.

I thank the gentleman for yielding to me.

Mr. EWING. I thank the gentleman very much for those comments.

Mr. Speaker, I yield to the distinguished gentleman from Illinois [Mr. DURBIN].

□ 1300

Mr. DURBIN. I thank my colleague and friend, Mr. EWING, for giving me

the opportunity to speak today, and also for sponsoring this important special order.

I would also like to acknowledge to the Speaker that on the floor today we have a former colleague from our State of Illinois, Terry Bruce, who served in this House of Representatives for many years with Ed Madigan, and wanted to be here as part of the audience, at least, in this special order. I am glad that he could attend. He and I both counted Ed Madigan, a Republican, a good Republican, as a good friend of our party and our side of the aisle, particularly when it came to issues of importance to Illinois.

It is hard to believe, I still cannot believe, that Ed has passed away. Only 10 weeks passed between the announcement of his serious illness, the lung cancer that he faced, and our attendance at a memorable funeral in Lincoln, IL, paying tribute to him as a man and as a public servant.

One of the people in the crowd whose name should be mentioned today is Chuck Hilty. Chuck I think was at Ed's side forever. I never saw the two of them apart. From Ed's service in the House of Representatives, on the Agriculture Committee, and the Department of Agriculture, Chuck Hilty was always at his side, not only as his trusted assistant but as his close friend. He was one of his pallbearers on that day of the funeral in Lincoln.

I saw Bob Michel here earlier, and I am sure he has been acknowledged, but as our former minority leader, I know he wanted to be on the floor as part of this special order. His eulogy for Ed Madigan was memorable. He brought to it a vision of the man and a level of emotion that was truly genuine, and I think each of us in the church that day felt that Bob Michel represented all of us in public life who had known Ed Madigan so well.

The term and phrase "gentleman" is used so often in our country and in our society and in this Chamber, "Will the gentleman yield?" and so forth. But when I think of Ed Madigan, I think he was truly a gentle man, soft spoken.

In a business where a lot of politicians will roar, Ed Madigan never raised his voice. In a business where a lot of people get red in the face and waive their arms to try to get something done, Ed Madigan never stooped to that, and yet was probably one of the most effective Congressmen whom I have known in this Chamber.

He used the art of gentle persuasion. How many times he would call me from the Agriculture Committee and ask me to make a tough vote, never suggesting to me what the politics were, but just saying "I think this is a good thing to do," and it made its impression.

Then serving in the Illinois delegation, as Mr. EWING and I have the honor to do, we have had an unusual tradition of bipartisan delegation meetings. We meet each month, hang our hats at the door, Democrats and Republicans come in and gather in the room as residents

of Illinois to try to solve problems. Ed was always there, not only as a member of the delegation, but also as Secretary of Agriculture.

When the time came, and I think the suggestion was originally from Mr. Michel, that we as a delegation join in writing a letter to President Bush encouraging him to name Ed Madigan as Secretary of Agriculture, it was unanimous. Every member of the delegation, Democrat and Republican, came forward and stated, "He is the right choice for the job," and boy, was he. What a great Secretary of Agriculture.

A lot of my friends who are farmers back in Illinois often wonder about whether Ed was raised on a farm. Well, he wasn't, but you would never have known it. He had spent a lifetime here becoming more familiar with agricultural issues and policies than any person who was born on a farm might be. He brought that knowledge and understanding to the job as Secretary of Agriculture.

My Friend, Congressman LEWIS from California, referred to his sense of honor. I recall visiting him at the Department of Agriculture in this beautiful office reserved for the Secretary. I was complimenting him on his wonderful office. He said, "You know, Dick, I have been here a long time and I still haven't figured out how to get the heat on in this office. I have called a number of people in. You can just understand what kind of bureaucracy I have to go through just to get the heat on in my office."

Ed was always taking things lightly when it came to himself personally, but taking his job very, very seriously.

I liked him, too, because you could come to him and deal in honest terms with him. You could talk to him about things that were important to you and know that the message would go no further. You could talk to him about political concerns and know that he would be honest, and would try to deal with you in an honest fashion.

I really respected him for that, and time and time again I came to value his judgment and his friendship.

The last time I saw him alive was in the runway of the Rayburn Building near the subway. We just chanced across one another. He said, "You know, now that I am out of politics, I can come in and campaign for you." I said, "I would be glad to have you and honored to have you support my candidacy."

I dropped him a note and said, "You have to hang on. I may not need you in this election, but I may need you later on." He was a wonderful man. He was that kind of guy. You knew his friendship meant a lot.

I thank the gentleman from Illinois for bringing this special order. I think the number of people who have come together to the floor this afternoon are evidence of the kind of legacy which Ed Madigan has left in this Chamber; certainly in our State of Illinois, and defi-

nately in his beloved home town of Lincoln, IL.

I will miss him. I wish there were more like him around here. He has left a good lesson in his life for those of us who follow, that we should try to lead our lives a little more closely to his model.

Mr. EWING. I thank the gentleman from Illinois for those very appropriate comments.

Let me say that the gentleman from California [Mr. HUNTER], and the gentleman from Illinois [Mr. WELLER], were both here and wanted to speak on behalf of this special order for Ed Madigan, but because of the long list of Members who have come out today, they had to go on to other business. They will submit their remarks, along with the gentleman from Illinois [Mr. POSHARD].

I, too, want to recognize former Congressman Terry Bruce from Illinois, who I know from my conversations with Ed and his family was one of his very closest friends in this body, and who has been so good to the Madigan family.

I hope, in closing, that all the viewers, all those who are back in Illinois, will recognize the very high esteem, and particularly the family of Ed Madigan and Evelyn Madigan, will recognize the very high esteem in which he was held by this body, and the great loss that his passing is to all of us, but the great joy we take in the life that he lived and the service that he gave to his country.

Mr. MARTINEZ. Mr. Speaker, I am pleased to join my colleagues today to celebrate the remarkable life of Ed Madigan. Ed's untimely death last month has robbed our Nation of a great American and great public servant.

Throughout his distinguished service in the Illinois State Legislature, the U.S. House of Representatives and, finally, as Secretary of Agriculture, Ed Madigan never lost touch of his roots. He always exhibited deep concern for the problems confronting main street America. Ed dedicated his life to helping people which is a legacy that his family can be proud of.

Ed cherished this institution, earning the respect and admiration of his colleagues. While a soft-spoken man, Ed was both persuasive and tireless in pursuing the interests of his district and country. He served the people of Illinois and the Nation with dignity and honor.

Even though Ed and I served on opposite sides of the aisle in the House, I considered him a friend and a man of impeccable integrity. His death represents not only a tragic loss for his family but for our country he loved and served so well.

Mr. STOKES. Mr. Speaker, last month the people of the 15th Congressional District of Illinois lost one of their strongest allies and advocates, Edward Rell Madigan. A man of his word and a man of the people, Ed Madigan served in the Illinois State Legislature for 6 years in the late 1960's before being elected to the U.S. House of Representatives in 1972, where he served central Illinois for 18 years. Ed Madigan then served as the U.S. Secretary of Agriculture under President Bush.

Ed Madigan was a master political strategist and a fighter. He was tough, but his wide respect from Members of both parties gave testament to his fairness. He was a good man, and I know we were all saddened to learn of his passing. Ed will certainly be missed by those who had the privilege of working with him.

Mr. Speaker, Ed Madigan epitomized what a public servant should be and his unselfish devotion to the challenge of public service was reflected in his commitment to meeting the needs of his constituents. He devoted many long years to hard work to crafting legislative policy that served not only his district, but the Nation as a whole. He never forgot where he came from, and he never forgot the people of Lincoln, IL.

Ed's devotion to the Nation's heartland blazed the path for his ascension to ranking Republican on the House Agriculture Committee for 8 years. He also served on the Committee on Energy and Commerce, where any of his colleagues would attest to the quality of his work and his sense of fairness and dedication. He was a statesman of the highest caliber.

I always admired Ed and the dignified manner in which he held forth on the floor. He was articulate, and his deep, resonant voice commanded respect for all within the range of his voice. But more than that he was a gentleman, and though we were in different parties we were good friends.

Mr. Speaker, as we reflect on the distinguished career of an outstanding Member, let us also give our thoughts to his family that he loved so dearly. His wife, Evelyn, was often credited by Ed with truly holding the ship together, and his three daughters—Kimberly, Kellie, and Mary Elizabeth—were a source of true pride. Ed Madigan knew what was important to him, and where his bedrock strength lay in this sometimes tumultuous atmosphere—that strength was his family.

Mr. Speaker, Ed Madigan was a special breed of public servant. He worked quietly and effectively within the system, he worked with his colleagues on both sides of the aisle, and he helped raise the public's respect for the House of Representatives by dutifully serving as a man of whom we could all be proud. He will be missed, but never forgotten.

Mr. QUILLEN. Mr. Speaker, over the recess I was greatly saddened to learn of the death of my good friend Ed Madigan, whom I served alongside in this body for almost 20 years. For that time period, the 15th Congressional District of Illinois could not have had a more conscientious or hard-working Representative in the U.S. Congress.

Ed Madigan was one of the quiet workhorses that make it possible for the House to do its business. I come from an area where agriculture dominates the economy, and all of my constituents, as well as millions of others across this Nation, owe him a great debt of thanks for the way in which he served as ranking minority member of the Committee on Agriculture. Passing a 5-year farm bill is an arduous process, and Ed's mastery of the issues involved made it possible to craft legislation that helped make American agriculture the most productive in the world.

On the Energy and Commerce Committee, Ed held the line against excessive Government regulations, and it is unfortunate that he is not here to witness the new congressional

majority fulfill his vision of rolling back the tide of Government redtape. As the lead Republican on the most active subcommittee of Energy and Commerce, Ed was a voice of common sense that we all heeded.

Mr. Speaker, President Bush recognized Ed's leadership when he selected him to be Secretary of Agriculture, a job at which Ed performed admirably. I was sad to hear of his passing, and my wife, Cecile, and I send our deepest condolences to Ed's family and friends.

Mr. WOLF. Mr. Speaker, I rise today to join my colleagues in saluting and paying tribute to our esteemed former colleague, the late Edward Madigan.

For almost 20 years, Ed Madigan ably served his constituents as the representative for the 15th Congressional District of Illinois. A native of Lincoln, IL, Ed came to the House in 1972 following 6 years in the Illinois House. He quickly earned the respect and admiration of his constituents and colleagues with his devoted service and principled manner.

As a member of the House Agriculture and Energy and Commerce Committees, Ed played a key role in formulating public policy, including the crafting of the house-version 1985 farm bill, and health legislation. Ed deservedly earned the reputation as an informed, hard-working Member of Congress who would protect the interests not only of his constituents but the Nation as a whole.

Ed was also an active member of the House Republican leadership, serving his colleagues as the ranking member of the House Agriculture Committee, chairman of the Republican Research Committee, and chief deputy Republican whip. His expertise and knowledge about agriculture and farm programs was renowned, and led to his appointment by President Bush to serve as the Secretary of Agriculture in 1990. As Secretary, Ed continued to work hard on behalf of America, and was instrumental in formulating early plans for the reorganization of the U.S. Department of Agriculture.

As a friend of Ed's, and having served as his colleague since 1981, I was saddened to learn of his death, and would like to join with my colleagues in expressing my sincerest sympathy to the entire Madigan family. Ed Madigan, however, will always be remembered by those with whom he served, as well as his constituents in the 15th Congressional District of Illinois. Ed was a model legislator and a tireless worker, and his service to our nation is greatly appreciated.

Mr. POSHARD. Mr. Speaker, I rise today to pay tribute to my colleague and dear friend, Ed Madigan. Ed served in this chamber for 18 years, and I, along with the entire Illinois congressional delegation, am saddened to lose him. As a member of the House of Representatives, Ed served the people of the 15th Congressional District with great pride and vigor. He never lost touch with the people back home, and it was evident in his work and friendships.

As Secretary of Agriculture under President Bush and during his 16 years on the House Agriculture Committee, Ed was a champion for farmers in Illinois and across the Nation. It was Ed who worked diligently to support the use of ethanol and to shape the agriculture provisions in the General Agreement on Tariffs and Trade that I believe will greatly increase the income and flexibility of American farmers.

Ed Madigan dedicated his entire life to the people and state of Illinois, and for that we are grateful. His sincere and unselfish manner put him above the rest. I truly believe the spirit and convictions of Ed Madigan will live for years to come in the hearts of all of us and all those in Illinois and across this great Nation whom he helped and represented. We extend to the entire Madigan family our condolences, and I am grateful to them for the continuous support they gave Ed during his many years in public office. Ed will truly be missed, but always remembered by those he touched over the years.

Mr. COSTELLO. Mr. Speaker, I rise today to honor a good friend and former colleague, Ed Madigan, who passed away in December. Ed Madigan served his constituents in the State of Illinois with dignity and competence in the U.S. Congress, and served the Nation ably as the 24th U.S. Secretary of Agriculture under President George Bush.

Ed Madigan, as a Member of Congress, fought hard to protect the agricultural way of life in Illinois. As a long-serving member of both the House Agriculture and Energy and Commerce Committees, he fought hard to speak on behalf of small business owners in the Midwest and those needing quality health care.

In his 10 terms in the U.S. House, Ed Madigan distinguished himself as a Member who worked diligently but quietly, with a friendly bipartisanship but a solid belief in those issues he considered important. His battle with lung cancer went all but unknown to the public until he was near the end of his life, a testimony to his grace and demeanor.

I join my colleagues today in honoring his memory. I considered Ed Madigan a very good friend, and his work here in the House and his legacy as a fellow human will be long remembered.

[From the Pantagraph (Bloomington, IL),
Dec. 9, 1994]

ED MADIGAN'S LEADERSHIP EMPHASIZED PERSONAL TOUCH

Ed Madigan was a leader who didn't have to shout.

His actions spoke for him.

The adjectives describing Mr. Madigan, who served as state and U.S. representative and U.S. secretary of agriculture, will be numerous in the days to come: honest, charming, low-key, consensus maker, skilled player, quiet, effective, insightful, sincere, enthusiastic to serve, politician's politician, tactful and master strategist.

Most people saw Ed Madigan the same way. He was not a politician of many faces.

He knew the art of compromise, but wouldn't cave in. Just as he didn't cave in without a struggle to lung cancer, whose complications eventually took his life Wednesday.

He was also a man who had a knack for putting things into perspective. You didn't have to know him well to know that at the top of his list was family. He loved to talk politics, but he could also spend considerable time talking about how his wife, Evelyn, gave him the support that was really important.

That was especially true when he made the move from the Illinois House of Representatives, where he had served since 1966, to the U.S. House of Representatives in 1972. He had become an influential member of the state House in just six years, but he passed on a chance to run for lieutenant governor to seek the U.S. House seat because he wanted to be more involved with people.

His initial comments to a Pantagraph reporter who visited him in Washington, D.C., a few months after he was elected weren't so much about the nation's capital and all of the political power.

He talked more about making sure he would be known as a man of his word and not a "flapmouth"; the high price of housing; and how his family would have to adjust. It said something about his roots.

Mr. Madigan memorized a book containing the names and pictures of his colleagues so he could call them by their first names. By calling them by their first names, he said it forced them to find out who he was.

But Central Illinois was first and foremost for the Lincoln native, even coming home to fight the biggest challenge of his life.

He remembered the farmers of Illinois in one of his more significant roles in Washington, D.C., as he helped amend the 1985 farm bill to ensure that it favored the free-market approach instead of imposing production limits. He also helped craft the final compromise on clean-air legislation that encouraged the use of ethanol.

Challenges were what Mr. Madigan seemed to thrive on. With a few exceptions, he used his soft-spoken, behind-the-scenes style of compromise to get things done, rising to become the fifth-ranking Republican in the House as chairman of the House Republican Research Committee.

Perhaps one of Mr. Madigan's more disappointing times in Washington came when he lost the race for House Republican whip to Newt Gingrich of Georgia in 1989. He would not change his approach to match the fire-brand, confrontational ways of Gingrich.

He carried that same style into his job as U.S. agriculture secretary when he was appointed by President Bush in March 1991. He served until Bush was defeated the following year.

Mr. PORTER. Mr. Speaker, the death of our friend Ed Madigan is a profound loss for the Congress, the citizens of Illinois, and our entire Nation. One of America's most respected and influential leaders has been taken from us much too soon, and together with Ed's family, we are deeply saddened.

Throughout his service in public office, Ed distinguished himself as a hard-working legislator and gained the respect, admiration, and friendship of members on both sides of the aisle. Those of us in the Illinois delegation are especially proud to have worked with Ed, who set an example for all of us with his quietly effective and thoughtful leadership.

Ed has left his mark on this institution and on our Nation, especially in the area of agriculture. Both as a Member of the House and as our Secretary of Agriculture under President Bush, Ed's expertise and common sense helped guide America toward sound policy in this area. In particular, he played a vital role in shaping the 1985 farm bill, urging a free-market approach and cautioning against production limits.

When I came to the House 15 years ago, the first thing I learned was that Ed Madigan was our Illinois farm expert, and since I had almost no farms in my district, and little knowledge of farm policy and law—one of the most complex of all—I would invariably follow Ed's lead in voting on farm matters. You knew Ed has done his homework and had made a sound judgment for our country and our state.

But beyond his wise judgment, we most of all will cherish Ed's great strength of character and his personal warmth. He was not only a leader who informed our debates, but a friend whose great courage in facing cancer inspired

us. He was not only a representative who knew how to get the job done, but someone who knew how to keep things in perspective.

As one editorial noted of Ed:

You didn't have to know him well to know that at the top of his list was family. He loved to talk politics but he could also spend considerably time talking about how his wife, Evelyn, gave him the support that was really important.

The writer goes on to observe that after his election to the House, in the face of overwhelming new responsibilities and challenges, Ed's principal concern was how his family would adjust to life in Washington.

Mr. Speaker, in his all too short life, Ed Madigan contributed great intelligence and insight to the public policy debates in this country, and we will long cherish his memory. He showed us all what distinguished public service really means and we will miss him more than words can say.

I join my colleagues in expressing our deepest condolences to Ed's wife, Evelyn, and to his entire family. All Americans share in your great loss, and our thoughts and prayers are with you.

Mrs. MORELLA. Mr. Speaker, I rise today to pay tribute to the late Ed Madigan, a thoughtful, consensus-seeking public servant who carved out a great career in Washington, first as a 10-term Member of this body and later as Secretary of Agriculture under President Bush.

In the House, Ed's leadership skills were demonstrated by his rise to the fifth-ranking position in the Republican hierarchy: Chairman of the party's Research and Planning Committee. He was also appointed twice as chief deputy whip.

Later, the Illinois Representative gave up his leadership post to assume the ranking Republican position on the Agriculture Committee, playing a key role for 8 years on farm legislation. He was especially instrumental in shaping the 1985 farm bill.

In addition to serving as Secretary of Agriculture at a time when the Department had a high profile, Ed was named by President Bush to serve as lead negotiator on the agriculture section of the trade negotiations under GATT.

Since leaving Government service, and until his untimely death last month, Ed had been associated with a major Illinois-based insurance company and had served on the board of a number of corporations.

Ed was a soft-spoken, generous individual who let his achievements speak for themselves. He leaves a great legacy in this body, where so many of us counted him as a good friend.

Mr. CRANE. Mr. Speaker, Ed Madigan's unexpected passing away came as a shock to all of us who regarded him as our friend. Had he lived, he would have celebrated his 59th birthday the day after tomorrow.

Ed Madigan served the citizens of his district in north-central Illinois for almost two decades. And he served them well.

His legislative career began in 1967 in Springfield where he served in the Illinois State House of Representatives.

He brought his many talents to Congress in 1973 after 6 years in the Illinois General Assembly. Ed's many Springfield honors included being named Outstanding State Legislator.

His legislative abilities became apparent to those of us in this Chamber shortly after his arrival in Washington. He was a master of

working out compromises where others failed to make progress.

Ed was ranking Republican on the House Committee on Agriculture at the time of his resignation. He was also serving at that time as Chief Deputy Minority Whip. Ed Madigan willingly sacrificed the position he loved so much in this House of Representatives to heed the call of President George Bush to become a member of the President's Cabinet. He was the Nation's 24th Secretary of Agriculture.

Ed Madigan was a fine son of the State of Illinois. He was our colleague, and most important, he was our friend. Ed Madigan will be missed.

In closing, I would like to extend our sympathies to his wife, Evelyn.

GENERAL LEAVE

Mr. EWING. Mr. Speaker, I ask unanimous consent that the Members may have 5 legislative days in which to revise and extend their remarks on the subject of this special order.

The SPEAKER pro tempore (Mr. BLILEY). Is there objection to the request of the gentleman from Illinois?

There was no objection.

LEGISLATIVE ISSUES UNDER DEBATE ON CAPITOL HILL

The SPEAKER pro tempore. Under the Speaker's announced policy of January 4, 1995, the gentleman from Illinois [Mr. DURBIN] is recognized for 60 minutes as the designee of the minority leader.

Mr. DURBIN. Mr. Speaker, I will be joined by several of my colleagues to discuss some of the legislative issues that are being debated on Capitol Hill at this time.

I would like to start off by noting this Los Angeles Times story this morning, the devastation that is shown here from the flooding in California. I can certainly identify with this. Mine was one of the districts in the Midwest which was flooded in 1993. I worked the sandbag lines, and did my best as a Congressman to try to help many of the families, farmers, and businesses get back on their feet.

It was a devastating loss. I can certainly understand what many families and people in California are facing today.

Let me say that it has been my honor to serve in this Chamber for 12 years. I have at various times been asked by people from across the country to come to their assistance in the midst of a disaster. I have tried to do that. In fact, I have done that every time, whether it was the Loma Prieta earthquake near San Francisco or the Northridge earthquake near Los Angeles, or these floods.

I am sure they will all result in requests for assistance by the Federal Government. I will be there, because I think that is one of my responsibilities, not just to represent the 20th District of Illinois, but to serve our Nation. When some people in our Nation

are in need, it is important that this Federal Government, this National Government, rally to their assistance.

Having said that, though, I would like to put into context some of the debate which is going on today on Capitol Hill as part of the Contract with America, and to give the perspective of the Contract with America on which it means to the flood victims of California and victims of future disasters.

First, if you search the Constitution of the United States, you will find no reference to a Federal obligation to pay for natural disaster assistance. It is an obligation assumed by the Federal Government, and an expensive one. In the 1950's, the Federal Government paid about 5 percent of the cost of natural disaster problems and damages across America. Today the Federal Government pays over 95 percent of the cost. We are on the hook.

In the Northridge earthquake near Los Angeles we have already spent more than \$5 billion. The Federal Government came to the assistance of the State of California, a deficit-ridden Federal Government rallied to the assistance of the State of California, because the people needed help. More money will be needed because of that earthquake. More money will be needed because of these floods.

Let us talk about two issues we are debating in Congress right now. One is unfunded mandates. Let me give you an example of an unfunded mandate from the Federal Government. The Federal Energy Management Agency [FEMA] which has the responsibility to come in and pay for disasters, establishes guidelines for communities that they should follow to try to reduce flood damage.

For example, they suggest that people should not build in a flood plain if they want to qualify for Federal flood insurance. Is that a Federal mandate? Yes. Does the Federal Government pay for it? No. If the communities follow the mandate, what happens? It lessens the damage that might occur because of flooding or other natural disasters.

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Why is that Federal mandate important? Because ultimately Federal taxpayers will be left holding the bag when the flood hits the community. And if the community has not lived up to the Federal-mandated guidelines, that cost to Federal taxpayers is higher.

Many people will get up and condemn Federal mandates but they do not look at this perspective, that many of these mandates are necessary to make sure that we lessen the ultimate liability of Federal taxpayers.

The Governor of the State of California, Mr. Wilson, as I understand it, gave his State of the State message yesterday and in the course of that State of the State message, he said, and I quote, that he as the Governor of