

We have military forces all around the world today. We need as much money as possible to keep these forces in the different places. The President is talking now about Bosnia. So certainly I hope the President of the United States would sign this legislation and the money needed to take care of our troops.

About the only thing that we need in this country, to be sure, is that we have a strong military defense. If we have a good defense, we can just about do everything in this great country.

#### BALANCED BUDGET WILL RECHARGE OUR ECONOMY

(Mr. SMITH of Texas asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SMITH of Texas. Mr. Speaker, our Nation needs a balanced budget, not because it's a good accounting device, but because it will help every American.

A balanced budget will recharge the economy. It will cause interest rates to drop. And reduced interest rates mean lower mortgage payments, lower car payments, lower student loan payments.

As part of the Republican plan to balance the budget in 7 years, there are income tax cuts for families. And there is a capital gains tax cut for job growth. This will generate more investments, more business expansion, and more jobs.

Before he was elected, President Clinton said he could balance the budget in 5 years. After the election he said it wasn't necessary. Now he says that he wants to balance the budget in 7 years but he still has not presented a plan.

The Republicans do have a plan. Let's balance the budget, cut taxes, and create jobs now.

#### AMERICANS WANT MORE INFORMATION ON BOSNIAN TROOP DEPLOYMENT

(Mr. BISHOP asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BISHOP. Mr. Speaker, I have profound reservations about the participation of United States forces in a Bosnian peacekeeping mission. So do the people I represent. Of the many calls I have received on this matter over the past several days, not one has favored U.S. involvement.

At the same time, I also recognize the dangers that are inherent in a policy of noninvolvement.

If the United States abandons NATO's peace efforts in Bosnia, we could weaken and even destroy an alliance that has helped deter multinational conflicts for half a century. The current peace initiative would surely collapse. And if this ghastly slaughter ever spreads beyond the bor-

ders of the former Yugoslavia, our country's economic and military security would be critically threatened.

Americans know that our own security requires a secure peace in Europe. When necessary, they support deployment of our troops as peacekeepers—but not as targets. They want more information about the military plan, troop security, the mission's goals, and the plan for withdrawal. So do I.

□ 1030

#### PERMISSION FOR SUNDRY COMMITTEES AND THEIR SUBCOMMITTEES TO SIT TODAY DURING THE 5-MINUTE RULE

Mr. LARGENT. Mr. Speaker, I ask unanimous consent that the following committees and their subcommittees be permitted to sit today while the House is meeting in the Committee of the Whole House under the 5-minute rule:

Committee on Commerce; Committee on Government Reform and Oversight; Committee on Resources; and Permanent Select Committee on Intelligence.

It is my understanding that the minority has been consulted and that there is no objection to these requests.

The SPEAKER pro tempore (Mr. AL-LARD). Is there objection to the request of the gentleman from Oklahoma?

There was no objection.

#### PROPOSED AGREEMENT FOR COOPERATION IN PEACEFUL USES OF NUCLEAR ENERGY BETWEEN UNITED STATES AND EUROPEAN ATOMIC ENERGY COMMUNITY—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 104-138)

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

##### *To the Congress of the United States:*

I am pleased to transmit to the Congress, pursuant to sections 123 b. and 123 d. of the Atomic Energy Act of 1954, as amended (42 U.S.C. 2153(b), (d)), the text of a proposed Agreement for Cooperation in the Peaceful Uses of Nuclear Energy Between the United States of America and the European Atomic Energy Community (EURATOM) with accompanying agreed minute, annexes, and other attachments. (The confidential list of EURATOM storage facilities covered by the Agreement is being transmitted directly to the Senate Foreign Relations Committee and the House International Relations Committee.) I am also pleased to transmit my written approval, authorization and determination concerning the agreement, and the memorandum of the Director of the United States Arms Control and Disar-

mament Agency with the Nuclear Proliferation Assessment Statement concerning the agreement. The joint memorandum submitted to me by the Secretary of State and the Secretary of Energy, which includes a summary of the provisions of the agreement and other attachments, including the views of the Nuclear Regulatory Commission, is also enclosed.

The proposed new agreement with EURATOM has been negotiated in accordance with the Atomic Energy Act of 1954, as amended by the Nuclear Non-Proliferation Act of 1978 (NNPA) and as otherwise amended. It replaces two existing agreements for peaceful nuclear cooperation with EURATOM, including the 1960 agreement that has served as our primary legal framework for cooperation in recent years and that will expire by its terms on December 31 of this year. The proposed new agreement will provide an updated, comprehensive framework for peaceful nuclear cooperation between the United States and EURATOM, will facilitate such cooperation, and will establish strengthened nonproliferation conditions and controls including all those required by the NNPA. The new agreement provides for the transfer of non-nuclear material, nuclear material, and equipment for both nuclear research and nuclear power purposes. It does not provide for transfers under the agreement of any sensitive nuclear technology (SNT).

The proposed agreement has an initial term of 30 years, and will continue in force indefinitely thereafter in increments of 5 years each until terminated in accordance with its provisions. In the event of termination, key nonproliferation conditions and controls, including guarantees of safeguards, peaceful use and adequate physical protection, and the U.S. right to approve retransfers to third parties, will remain effective with respect to transferred nonnuclear material, nuclear material, and equipment, as well as nuclear material produced through their use. Procedures are also established for determining the survival of additional controls.

The member states of EURATOM and the European Union itself have impeccable nuclear nonproliferation credentials. All EURATOM member states are party to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT). EURATOM and all its nonnuclear weapon state member states have an agreement with the International Atomic Energy Agency (IAEA) for the application of full-scope IAEA safeguards within the respective territories of the nonnuclear weapon states. The two EURATOM nuclear weapon states, France and the United Kingdom, like the United States, have voluntary safeguards agreements with the IAEA. In addition, EURATOM itself applies its own stringent safeguards at all peaceful facilities within the territories of all member states. The United States and EURATOM are of one mind in their

unswerving commitment to achieving global nuclear nonproliferation goals. I call the attention of the Congress to the joint U.S.-EURATOM "Declaration on Non-Proliferation Policy" appended to the text of the agreement I am transmitting herewith.

The proposed new agreement provides for very stringent controls over certain fuel cycle activities, including enrichment, reprocessing, and alteration in form or content and storage of plutonium and other sensitive nuclear materials. The United States and EURATOM have accepted these controls on a reciprocal basis, not as a sign of either Party's distrust of the other, and not for the purpose of interfering with each other's fuel cycle choices, which are for each Party to determine for itself, but rather as a reflection of their common conviction that the provisions in question represent an important norm for peaceful nuclear commerce.

In view of the strong commitment of EURATOM and its member states to the international nonproliferation regime, the comprehensive nonproliferation commitments they have made, the advanced technological character of the EURATOM civil nuclear program, the long history of extensive transatlantic cooperation in the peaceful uses of nuclear energy without any risk of proliferation, and the fact that all member states are close allies or close friends of the United States, the proposed new agreement provides to EURATOM (and on a reciprocal basis, to the United States) advance, long-term approval for specified enrichment, retransfers, reprocessing, alteration in form or content, and storage of specified nuclear material, and for retransfers of nonnuclear material and equipment. The approval for reprocessing and alteration in form or content may be suspended if either activity ceases to meet the criteria set out in U.S. law, including criteria relating to safeguards and physical protection.

In providing advance, long-term approval for certain nuclear fuel cycle activities, the proposed agreement has features similar to those in several other agreements for cooperation that the United States has entered into subsequent to enactment of the NNPA. These include bilateral U.S. agreements with Japan, Finland, Norway and Sweden. (The U.S. agreements with Finland and Sweden will be automatically terminated upon entry into force of the new U.S.-EURATOM agreement, as Finland and Sweden joined the European Union on January 1, 1995.) Among the documents I am transmitting herewith to the Congress is an analysis by the Secretary of Energy of the advance, long-term approvals contained in the proposed U.S. agreement with EURATOM. The analysis concludes that the approvals meet all requirements of the Atomic Energy Act.

I believe that the proposed agreement for cooperation with EURATOM will make an important contribution

to achieving our nonproliferation, trade and other significant foreign policy goals.

In particular, I am convinced that this agreement will strengthen the international nuclear nonproliferation regime, support of which is a fundamental objective of U.S. national security and foreign policy, by setting a high standard for rigorous nonproliferation conditions and controls.

It will substantially upgrade U.S. controls over nuclear items subject to the current U.S.-EURATOM agreement as well as over future cooperation.

I believe that the new agreement will also demonstrate the U.S. intention to be a reliable nuclear trading partner, and thus help ensure continuation and, I hope, growth of U.S. civil nuclear exports to EURATOM member states.

I have considered the views and recommendations of the interested agencies in reviewing the proposed agreement and have determined that its performance will promote, and will not constitute an unreasonable risk to, the common defense and security. Accordingly, I have approved the agreement and authorized its execution and urge that the Congress give it favorable consideration.

Because this agreement meets all applicable requirements of the Atomic Energy Act of 1954, as amended, for agreements for peaceful nuclear cooperation, I am transmitting it to the Congress without exempting it from any requirement contained in section 123 a. of that Act. This transmission shall constitute a submittal for purposes of both sections 123 b. and 123 d. of the Atomic Energy Act. The Administration is prepared to begin immediately the consultations with the Senate Foreign Relations and House International Relations Committees as provided in section 123 b. Upon completion of the 30-day continuous session period provided for in section 123 b., the 60-day continuous session period provided for in section 123 d. shall commence.

WILLIAM J. CLINTON.

THE WHITE HOUSE, November 29, 1995.

#### REQUEST FOR PERMISSION TO ADDRESS HOUSE FOR 5 MINUTES

Mr. TRAFICANT. Mr. Speaker, I ask unanimous consent to speak out of order for 5 minutes and to revise and extend my remarks.

The SPEAKER pro tempore. The Chair will not entertain that request at this point.

#### LOBBYING DISCLOSURE ACT OF 1995

The SPEAKER pro tempore. Pursuant to House Resolution 269 and rule XXIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 2564.

□ 1032

IN THE COMMITTEE OF THE WHOLE

Accordingly the House resolved itself into the Committee of the Whole House

on the State of the Union for the further consideration of the bill (H.R. 2564) to provide for the disclosure of lobbying activities to influence the Federal Government, and for other purposes, with Mr. KOLBE in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. When the Committee of the Whole rose on Tuesday, November 28, 1995, the amendment offered by the gentleman from Illinois [Mr. WELLER] had been disposed of and the bill was open for amendment at any point.

Are there further amendments to the bill?

Mr. TRAFICANT. Mr. Chairman, I move to strike the last word.

(Mr. TRAFICANT asked and was given permission to revise and extend his remarks.)

Mr. TRAFICANT. Mr. Chairman, I think the votes yesterday on this bill are very explicit. The committee has the steam and the power to turn back amendments.

Lobby disclosure, the field that I have been interested in for 5 years, our foreign interests, individuals from our Government and individuals who represent the interests of foreign entities, the law has been so vague and so weak that two out of every three agents representing foreign interests do not even bother to register.

Now, this bill addresses that to some degree, but there are still fines and penalties that are so huge it is like shooting a flea with a bazooka. As a result, the Department of Justice does not enforce it. We have many foreign interests lobbying the Congress of the United States. That basically goes unchecked, and when you try and change it, there is always a good reason why it should not be now.

I am not impugning the work of the fine chairman here, nor his intentions, but I would like to say this. Here is, in essence, what we are doing here in the Congress. To make a bill as good as it could be, maybe even make a bill great, that bill has no shot. If you want to pass it, send a mediocre bill to the other body who all of a sudden is the big decisionmaker on what our legislation should be.

Let me inform Congress that the first Senate was appointed by State legislatures to protect the interests of the States. The House of Representatives, the House of Commons, was to protect the people of the country. I think it is unbelievable to me that we would have these foreign agents running around, not even registering, and we have taken token steps to clamp down on that. I think it is time to change that.

In essence, I am taking a little bit of time away from the gentleman from Massachusetts [Mr. FRANK] to be here, and I am hoping somebody else is here to offer an amendment. I am not going to offer my amendment first unless there is nobody else and this committee rises.

If it is going to be defeated, then so be it, but here is what the Traficant