Mr. Speaker, nothing in this agreement allows for any excuse. We are saying, in law, that we will balance the budget in 7 years.

Mr. Speaker, when we vote for this measure, we give our word that it will happen. Likewise, by signing this agreement, the President gives his word-no excuses-no reinterpretations-no outs-just a balanced budget with honest numbers in 7 years.

Mr. Speaker, if the President doesn't understand it that way, he should not sign this bill. And if he does sign it, and I hope he will, let's not insult the American people by having any army of the President's spin doctors running all over the country in the next few days telling us it really means something else. Let's stop the political games and get the job done.

Mr. Speaker, the Republican majority has written and passed in this Congress its 7 year balanced budget. We've proved it can be done. After the President signs this agreement into law making his commitment to balancing the budget in 7 years, he should send us a detailed budget of his own so the negotiation can begin

Mr. Speaker, the time for sound bites is over. It's time for the President to translate his principles into specific budget numbers so the negotiation can seriously begin.

The SPEAKER pro tempore. The gentleman from Louisiana, [Mr. LIVING-STON] has 21/2 minutes remaining.

Mr. LIVINGSTON. Mr. Speaker, I yield myself the remainder of my time. Mr. Speaker, in the little time I have left, let me close this debate by thanking all of the members of both sides for what I thought was a fine debate, and I join with the preceding Speaker, the gentleman from Maryland [Mr. HOYER], by saying that I, too, am glad that we are putting the Federal workers back to work.

The fact is, though, there is a fundamental difference between the parties that brought us to where we are. I, for one, was a little concerned by the media portrayal which would say, "A pox on both your houses. It is a temper tantrum by the Congress or by the President or by one party or another. They could not get along.

The fact is that this debate that we have been having for the last several weeks is a real, a meaningful, a fundamental representation of difference between the approaches, the vision, as the gentleman said, of the two parties. For the last 40 years, the Democrats have controlled the House of Representatives, and, hence, the legislative body of Government.

In those 40 years, they have opted for higher taxes, higher regulations, greater bureaucracy, greater central control, and ultimately, less freedom for the American taxpayer and for the American citizen in general.

The Republican, as the minority party, has opted for more freedom, less taxes, less bureaucracy, less central control, but we have lost the argument until this last year.

As of this last year, we are winning the argument, and yesterday the President of the United States capitulated, yes, capitulated, when he said OK to a 7-year balanced budget, a 7-year bal-

anced budget, scored by the Congressional Budget Office. He has in effect said, "Okay, Congress. Time out. Let us get back to work. We will do it in 7 vears.

Mr. Speaker, I would say that it is critically important that we stay on the glide path to a balanced budget, that we keep this Congress working according to the intent of yesterday's agreement. The business is not done. It is not settled. It is not finished. But if we fulfill the agreement that was made yesterday, our children and our grandchildren will have a fiscally sound country. The people of the United States will have lower interest rates. We will find it easier to finance our homes, to send our children to college, to prepare for retirement. The American people will be better off with less Government, less control, less bureaucracy, less taxation, and less regulation. I urge the adoption and passage of this continuing resolution. I urge the continuation of this Congress towards a balanced budget by the year 2002.

Mr. MARTINI. Mr. Speaker, I rise today in support of the bipartisan compromise continuing resolution that will fully restore Federal Government operations and commit the President and this Congress to a balanced budget by 2002 using Congressional Budget Office [CBO] numbers.

One year ago we made a promise to our constituents that we would bring fiscal responsibility to the Federal Government.

Today, we are keeping that promise.

This agreement reflects a long awaited realization from the President that we must be serious about putting our fiscal house in order.

Now that the President and Congress ap-

pear to be on the same page I am hopeful that we can finally accomplish the task at hand.

Many will try to define the Federal Government shutdown and this compromise in terms of winners and losers. In my opinion, the only winner is the American people and our Nation's children.

With the national debt soaring towards \$5 trillion, its good to see that Congress and the President are finally able to summon the political courage to make the difficult choices and balance the budget.

For too many years Congress has made broken promises and half hearted attempts to balance the Federal budget. Time after time these attempts have failed because many have lacked the moral fortitude and dedication required to make the tough decisions.

We cannot continue to mortgage our country's future anymore. I am committed to staying the course for the sake of our children and for America's future.

During the next few weeks, we will negotiate in good faith with the administration in an effort to balance the budget.

The challenge before us is monumental, but I am confident that we will overcome the obstacles and produce a responsible fiscal agreement.

For the past year, I have worked hard to restore an attitude of fiscal fitness in the Conaress.

I am pleased that our resolve to have a judicious balanced budget time-line with specific CBO numbers has finally brought everyone under the same tent.

I am looking forward to the negotiations and urge my colleagues to support the resolution.

□ 1615

The SPEAKER pro tempore (Mr. EWING). All time has expired.

Pursuant to the order of the House of today, the previous question is ordered.

The question is on the motion offered by the gentleman from Louisiana [Mr. LIVINGSTON].

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.
Mr. OBEY. Mr. Speaker, I object on

the ground that a quorum is not present and make a point of order a quorum is not present.

The SPEAKER pro tempore. Pursuant to the order of the House of today, further proceedings on this motion will be postponed.

The point of no quorum is considered

withdrawn.

WAIVING **POINTS** OF ORDER AGAINST CONFERENCE REPORT ON H.R. 2099. DEPARTMENTS OF VETERANS AFFAIRS AND HOUS-ING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, 1996

Mr. QUILLEN. Mr. Speaker, by direction of the Committee on Rules, I call up House Resolution 280 and ask for its immediate consideration.

The Clerk read the resolution, as follows:

H. RES. 280

Resolved, That upon adoption of this resolution it shall be in order to consider the conference report to accompany, and the amendment reported from conference in disagreement on, the bill (H.R. 2099) making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1996, and for other purposes. All points of order against the conference report and against its consideration are waived. The conference report and the amendment reported in disagreement shall be considered as read. The previous question shall be considered as ordered on a motion that the House insist on its disagreement to the amendment of the Senate numbered 63 to its final adoption without intervening motion except debate pursuant to clause 2(b)(1) of rule XXVII

Mr. QUILLEN. Mr. Speaker, for the purpose of debate only, I yield the customary 30 minutes to the gentleman from Texas [Mr. FROST], pending which I yield myself such time as I may consume. During consideration of this resolution, all time yielded is for the purpose of debate only.

Mr. Speaker, this rule waives all points of order to protect the conference report which provides appropriations for the Departments of Veteran's Affairs and Housing and Urban Development and independent agencies.

I am particularly pleased to see this piece of legislation moving to completion, because this is the bill which provides funding for programs to assist the veterans of this Nation.

These are the people who put their lives at risk to defend this Nation in its time of need.

The least we can do is live up to our obligation to provide health care for injuries suffered in battle and other assistance. Our veterans should always be a top priority for this, or any other, Congress.

This rule also provides that after the disposition of the conference report. there will be 1 hour of debate on a motion that the House insist on its position on an amendment reported in disagreement. The amendment deals with funding for the AmeriCorps Program, which puts so-called volunteers on the Federal payroll. The House position was to zero out the program. The Senate position was to provide an additional \$6 million to close down the pro-

This rule will give the House a chance to make its position on this

issue perfectly clear.

Mr. Speaker, I would also like to commend the chairman of the Appropriations Subcommittee on VA-HUD, the gentleman from California [Mr. LEWIS], and the ranking minority member, the gentleman from Ohio [Mr. STOKES], for all their hard work in putting this conference report together.

This is a fair rule, and I urge that the

House support it.

Mr. Speaker, I reserve the balance of

my time.

Mr. FROST. Mr. Speaker, I yield myself such time as I may consume, and rise I in opposition to this rule because I cannot support this conference report. The funding levels in this bill reflect the Republican majority's plans for balancing the budget in 7 years, but, unfortunately, those plans make unwarranted cuts in programs which protect the health and welfare of the American public.

Now, Mr. Speaker, I support balancing the budget, and I will be happy to do it in 7 years, but I cannot, Mr. Speaker, support a plan to balance the budget which decimates environmental protection programs and dismantles programs which provide housing for the poor, the elderly and the disabled.

Mr. Speaker, when the Committee on Rules met to consider this rule on Saturday, the gentleman from California [Mr. Lewis], the chairman of the HUD-Independent Agencies Subcommittee, explained that his Democratic colleagues from the House did not sign the conference report because they have not gotten over the fact that the money just is not there to support the programs they have funded in the past.

I submit, Mr. Speaker, that the real reason they did not sign this conference report is because the priorities established by the Republican majority overall will eviscerate the programs which make this country great all in the name of providing tax breaks for

the wealthiest among us.

I do not think much of priorities which give money to those who need it least in trade for dirty air and polluted

My Republican colleagues are in the majority in this House and in the Senate, but, Mr. Speaker, I cannot believe that a majority of the American people truly support these policies. We all know how important it is to balance the Federal budget. That is not even an argument any more, but what is at issue is how we get there and who will pay the biggest price.

The Republicans say we must balance the budget to ensure the future of our grandchildren. I suspect that leaving them a world in which the air is foul and the water undrinkable is not much

of a future.

Mr. Speaker, this conference report should be recommitted to conference and these skewed priorities should be realigned.

Mr. Speaker, I reserve the balance of my time.

Mr. QUILLEN. Mr. Speaker, I yield such time as he may consume to the gentleman from New York [Mr. Solo-MONI, the distinguished chairman of the House Committee on Rules.

Mr. SOLOMON. Mr. Speaker, I thank the gentleman, the chairman emeritus of the Committee on Rules, for yielding me this time, and I might point out the gentleman from Tennessee is one of the longest serving Members of this body and he has meant so much to me in the Committee on Rules in helping us to carry out our duties up there.

Mr. Speaker, I rise in support of this conference report because it is a good conference report. It is also one of the most difficult to bring to this floor by our Committee on Appropriations. My good friend, the gentleman from Texas, MARTIN FROST, that serves on the Committee on Rules with me, mentioned that the House Democrats did not sign this conference report.

I want to point out, however, that the Senate Republicans and all Senate Democrats but one signed this conference report. They did it because it is a worked-out document. It is a compromise with the best that they could come up with considering the amount of allocations that are available to them. The House Democrats, as I understand it, did not sign it because there was not enough room or not

enough money for housing in this bill.

Now, what is this bill here before us now? This is the appropriations bill for the Department of Veterans Affairs, the Department of Housing and Urban Development, and, ladies and gentlemen, a whole host of agencies and bureaus and commissions like NASA. a very important one; like the Environmental Protection Agency, AmeriCorp comes under here, that is the National Service Act; the Consumer Product Safety Commission; the Federal Emergency Management Agency; National Science Foundation; the Selective Service System; and the Federal Deposit Insurance Corporation, and I could go on, and on, and on. In other words, this bill contains all of the other agencies lumped into one.

What does that mean? For example, it means the Department of Veterans

Affairs has to fight for its fair share from all of these other agencies and departments. Well, Mr. Speaker, it should be pointed out that in this appropriation bill before us the only section that has an increase is the Department of Veterans Affairs, Almost all of that increase comes in the area of the medical care delivery system. In other words, that is for the hospitals and the outpatient services for the veterans of this Nation

Just to point out, the medical delivery care portion of this budget last year was \$13.9 billion. This year we have come up with \$14.4 billion. In this conference report that is a \$500 million increase.

I think all of these things need to be pointed out; and that in fighting for their fair share, this is good for all of the veterans programs, and that is why I am standing up here as the former ranking member of the Committee on Veterans' Affairs for many years.

I want to just tell all the Members that, they may not agree with the funding for the other agencies, like the Environmental Protection Agency or NASA or the Department of Housing and Urban Development, but they can be sure we have done what is right by the veterans of the Nation in providing medical care for them, and that is why I strongly urge support for this rule that will bring the appropriation bill to this floor, and I thank the gentleman for yielding me the time.

Mr. FROST. Mr. Speaker, I yield such time as he may consume to the gentleman from Massachusetts [Mr. MOAKLEY], a distinguished veteran of World War II and the ranking Democratic member on the Committee on Rules.

Mr. MOAKLEY. Mr. Speaker, I thank my colleague from Texas for yielding.

Mr. Speaker, this bill is a very dangerous collection of spending cuts.

At a time when we should be making sure that American families have roofs over their heads, and clean air to breathe, this bill absolutely decimates funding for low-income housing programs, and environmental programs.

It slashes EPA funding by 21 percent, the single largest cut to any Federal Agency or Department. And this cut will not be painless.

It will make it much harder to ensure that Americans have clean water to drink, fresh air to breathe, and safe food to eat.

It cuts funding for housing programs for the homeless by 27 percent, and it cuts funding for overall housing programs by 21 percent.

And now we can talk about the programs they eliminate.

Mr. Speaker, this bill eliminates the national service program, the community development bank initiative, and section 8 rental assistance programs, to name a few.

A lot of people in my district rely on these programs, programs that my Republican colleagues have decided to cut or eliminate entirely.

They rely on them, as do all of us, to make sure our waters are clean. They rely on them to make sure children from low-income families have somewhere to sleep at night.

They rely on them to make sure our fruit and vegetables are free of contaminants, and our air is good enough to breathe.

This bill will cripple or eliminate our ability to implement laws that were enacted over the past decade with strong bipartisan support, and I urge my colleagues to vote "no."

Mr. QUILLEN. Mr. Speaker, I yield 3 minutes to the distinguished gentleman from Florida [Mr. Goss], a very valuable Member of the House Committee on Rules.

(Mr. GOSS asked and was given permission to revise and extend his remarks.)

Mr. GOSS. Mr. Speaker, I thank the chairman emeritus, the distinguished gentleman from Tennessee [Mr. QUIL-LEN] for yielding me time and for those nice compliments.

Mr. Speaker, I rise in support of this rule and I commend my colleagues on VA-HUD Appropriations Subthe committee—especially Chairman JERRY LEWIS—for their perseverance in bringing us this final product. I am particularly gratified that the subcommittee—especially considering these enormously tough budgetary times-has recognized the value and common sense in allocating veterans' resources where the veterans are. For years Florida has seen its veterans' population increase steadily, as veterans from up North and the Midwest recognize the splendid quality of life and healthy climate the sunshine State offers. But the shift of resources to care for those veterans—particularly the health care component of veterans' services—has not kept pace. Incredibly, over the years, the resources for veterans have repeatedly been distributed to places where the veterans aren't.

Meanwhile, in my district of southwest Florida, our more than 150,000 veterans have been grossly underserved. This bill, while demonstrating the reality of declining Federal spending overall, does, at least, make good on a commitment we have received from two successive administrations—that the tremendously overburdened outpatient clinic that serves all southwest

Florida will be upgraded and expanded to meet the need that exists.

I am delighted that the saga of the unmet promises to southwest Floridians appears, finally, to be coming to a close

On another note, I am pleased that the conferees acceded to the strong instruction of this House not to allow this important bill to be bogged down with highly controversial—and in some cases excessive—riders designed to restrict the authority of the EPA.

That debate—and the larger questions of regulation and environmental common sense—will continue, I know, another day and in another way.

Mr. Speaker, this is a fair rule—and it allows us to get this tremendously important bill to the President, so he may sign it and we will be one step closer to ending the budget impasse.

□ 1630

I urge my colleagues to support this rule and the bill, and I appreciate those involved for their efforts at getting it this far.

Mr. FROST. Mr. Speaker, I yield 2 minutes to the gentleman from Ohio [Mr. STOKES].

Mr. STOKES. Mr. Speaker, I rise in opposition to this rule which tramples on usual procedure and makes a mockery of the rights of the minority.

Mr. Speaker, this conference report was not filed until nearly midnight last Friday. The Rules Committee met less than 12 hours later on Saturday and reported out this rule. Now, we are asked to consider this complicated and controversial measure without adequate time for Members to know what is in the legislation. Among other things, the rule waives the 3-day rule. Slip copies of the conference report have only been available for a few hours.

Not only does this rule waive all points of order against the conference report, but it includes a provision requiring the House to insist on its position with regard to an amendment in disagreement, precluding any other motions from being offered.

This rule continues the highly questionable practice of including nearly all amendments inside the conference report instead of proceeding with the regular order and reporting in technical disagreement all amendments that violate House rules. This allows all manner of legislation and nongermane material to be included—and that is exactly what has happened. One amendment contains 20 pages of legis-

lation. All material under the purview of the authorizing committee. It has no business in an appropriation bill. It is my understanding that the chairman of the authorization subcommittee in the House has serious reservations with the extent of the legislative language included in the conference agreement.

Mr. Speaker, this is a bad rule, providing a bad procedure for a flawed bill. I urge its defeat.

Mr. QUILLEN. Mr. Speaker, I reserve the balance of my time.

Mr. FROST. Mr. Speaker, I yield 2 minutes to the gentleman from New York [Mr. RANGEL].

Mr. RANGEL. Mr. Speaker, I rise in opposition to the rule, even though I look forward to the debate that we are going to have on this bill.

Mr. Speaker, we are having a great problem in our Nation understanding exactly where we have got to go from here. I welcome the advances that have been made to resolve the problems between the President and Republicans, but because of the vagueness in the language, and because everyone seems to believe that everyone is protected, I would just like to see how the poor and those that are homeless, those that need help, are going to be able to say that we are going to balance the budget in 7 years, which I think makes a lot of sense, that we are going to protect the people that are in the resolution, which I think makes a lot of sense, and at the same time deal with these tax cuts that the Republicans and the President of the United States are talking about.

Mr. Speaker, if what this is going to mean is that we are going to take care of those who need help the most, and then we are going to balance the budget and hopefully find that there are resources there to reduce taxes, then certainly I would really enthusiastically support this concept, but I certainly hope that what we are not talking about is locking in the concept that at a time when we are trying to balance the budget and protect people's programs that at the same time we move forward and give tax cuts to people who are not screaming for them.

Mr. QUILLEN. Mr. Speaker, I have no further requests for time, and I reserve the balance of my time.

Mr. FROST. Mr. Speaker, we have no further requests for time at this point. Mr. Speaker, I include for the RECORD the following material:

FLOOR PROCEDURE IN THE 104TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS

Bill No.	Title	Resolution No.	Process used for floor consideration	Amendments in order
H.R. 1*	Compliance	H. Res. 6	Closed	None.
H. Res. 6	Opening Day Rules Package	H. Res. 5	Closed; contained a closed rule on H.R. 1 within the closed rule	None.
	Opening Day Rules Package		Restrictive; Motion adopted over Democratic objection in the Committee of the Whole to limit debate on section 4; Pre-printing gets preference.	N/A.
H.J. Res. 2*	Balanced Budget Committee Hearings Scheduling Line Item Veto	H. Res. 44	Restrictive; only certain substitutes	2R; 4D.
H. Res. 43	Committee Hearings Scheduling	H. Res. 43 (OJ)	Restrictive; considered in House no amendments	N/A.
H.R. 2*	Line Item Veto	H. Res. 55	Open; Pre-printing gets preference	N/A.
H.R. 665*	Victim Restitution Act of 1995	H. Res. 61	Open; Pre-printing gets preference	N/A.
H.R. 666*	Exclusionary Rule Reform Act of 1995	H. Res. 60	Open; Pre-printing gets preference	N/A. N/A. N/A.
H.R. 667*	Violent Criminal Incarceration Act of 1995	H. Res. 63	Restrictive: 10 hr. Time Cap on amendments	N/A.
H.R. 668*	The Criminal Alien Deportation Improvement Act	H. Res. 69	Open; Pre-printing gets preference; Contains self-executing provision	N/A.
H.R. 728*	Local Government Law Enforcement Block Grants	H. Res. 79	Restrictive: 10 hr. Time Can on amendments: Pre-printing gets preference	N/A.
	National Security Revitalization Act		Restrictive; 10 hr. Time Cap on amendments; Pre-printing gets preference	N/A.

CONGRESSIONAL RECORD—HOUSE

FLOOR PROCEDURE IN THE 104TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration	Amendment in order
R. 729*	Death Penalty/Habeas	N/A	Restrictive; brought up under UC with a 6 hr. time cap on amendments	N
. 2 .R. 831		N/A H Pos 88	Closed; Put on Suspension Calendar over Democratic objection	Noi
	Employed.		tains self-executing provision.	
R. 830* R. 889	The Paperwork Reduction Act	H. Res. 91 H. Res. 92	Open	N
R. 450*	Regulatorý Moratorium	H. Res. 93	Restrictive; 10 hr. Time Cap on amendments; Pre-printing gets preference	N
R. 1022* R. 926*	Risk Assessment		Restrictive; 10 hr. Time Cap on amendments	N N
R. 925*	Private Property Protection Act	H. Res. 101	Restrictive; 12 hr. time cap on amendments; Requires Members to pre-print their amendments in the Record prior to the bill's consideration for amendment, waives germaneness.	1
	Securities Litigation Reform Act		and budget act points of order as well as points of order concerning appropriating on a legislative bill against the committee substitute used as base text. Restrictive; 8 hr. time cap on amendments; Pre-printing gets preference; Makes in order the Wyden amendment and waives germaneness against it.	1
R. 988* R. 956*	The Attorney Accountability Act of 1995 Product Liability and Legal Reform Act	H. Res. 104 H. Res. 109	Restrictive; 7 hr. time cap on amendments; Pre-printing gets preference	8D;
	Making Emergency Supplemental Appropriations and Rescissions		ments from being considered.	
к. 1138	maxing cinergency supplemental Appropriations and rescussions	n. res. 115	Restrictive: Combines emergency H.R. 1158 & nonemergency 1159 and strikes the abortion provision; makes in order only pre-printed amendments that include offsets within the same chapter (deeper cuts in programs already cut); waives points of order against three amendments; waives cl 2 of rule XXI against the bill, cl 2, XXI and cl 7 of rule XVI against the substitute; waives cl 2(e) od rule XXI against the amendments in the Record; 10 hr time cap on amendments. 30 minutes debate on each amendment.	N
J. Res. 73*	. Term Limits	H. Res. 116	Restrictive; Makes in order only 4 amendments considered under a "Queen of the Hill" pro-	1D;
R. 4*	. Welfare Reform	H. Res. 119	cedure and denies 21 germane amendments from being considered. Restrictive; Makes in order only 31 perfecting amendments and two substitutes; Denies 130 germane amendments from being considered; The substitutes are to be considered under	5D; 26
R 1271*	Family Privacy Act	H Res 125	"Queen of the Hill" procedure; All points of order are waived against the amendments. Open	N
R. 660*	Family Privacy Act	H. Res. 126	Open	N
K. 1215"	The Contract With America Tax Relief Act of 1995	H. Res. 129	Restrictive; Self Executes language that makes tax cuts contingent on the adoption of a balanced budget plan and strikes section 3006. Makes in order only one substitute. Waives all points of order against the bill, substitute made in order as original text and Gephardt substitute.	1
R. 483	Medicare Select Extension	H. Res. 130	espiratur substrute: Restrictive; walves cl 2(1)(6) of rule XI against the bill; makes H.R. 1391 in order as original text; makes in order only the Dingell substitute: allows Commerce Committee to file a report on the bill at any time.	•
R. 655	Hydrogen Future Act	H. Res. 136	Open	Ņ
R. 1361			Open: waives sections 302(f) and 308(a) of the Congressional Budget Act against the bill's consideration and the committee substitute; waives cl 5(a) of rule XXI against the com- mittee substitute.	N
R. 961	. Clean Water Act	H. Res. 140	Open; pre-printing gets preference; waives sections 302(f) and 602(b) of the Budget Act against the bill's consideration; waives cl 7 of rule XVI, cl 5(a) of rule XXI and section 302(f) of the Budget Act against the committee substitute. Makes in order Shuster substitute as first order of business.	N
R. 535 R. 584		H. Res. 144 H. Pos. 145	Open	1
	lowa.		'	
R. 614	 Conveyance of the New London National Fish Hatchery Production Fa- cility. 	H. Res. 146	Open	1
Con. Res. 67	Budgef Resolution	H. Res. 149	Restrictive: Makes in order 4 substitutes under regular order: Gephardt, Neumann/Solomon, Payne/Owens, President's Budget if printed in Record on 5/17/95; waives all points of order against substitutes and concurrent resolution; suspends application of Rule XLIX	3D;
R. 1561	American Overseas Interests Act of 1995	H. Res. 155	order against substitutes and concurrent resolution; suspends application of Rule XLIX with respect to the resolution; self-executes Agriculture language. Restrictive: Requires amendments to be printed in the Record prior to their consideration; 10 hr. time cap; walves of 2(1)(6) of rule XI against the bill's consideration. Also walves sections 302(f), 303(a), 308(a) and 402(a) against the bill's consideration and the committee amendment in order as original text; walves of 5(a) of rule XXI against the amendment consideration is closed at 2:30 p.m. on May 25, 1995. Self-executes provision which removes section 2210 from the bill. This was done at the request	١
R. 1530	. National Defense Authorization Act FY 1996	H. Res. 164	of the Budget Committee. Restrictive: Makes in order only the amendments printed in the report; waives all points of order against the bill, substitute and amendments printed in the report. Gives the Chair- man en bloc authority. Self-executes a provision which strikes section 807 of the bill; provides for an additional 30 min. of debate on Nunn-Lugar section; Allows Mr. Clinger	36R; 18E Bipartis
0 1017	Military Canatayatian Appropriations, EV 1007	II Dec 1/7	to offer a modification of his amendment with the concurrence of Ms. Collins.	
	Military Construction Appropriations; FY 1996		Open; waives cl. 2 and cl. 6 of rule XXI against the bill; 1 hr. general debate; Uses House passed budget numbers as threshold for spending amounts pending passage of Budget.	-
R. 1854	. Legislative Branch Appropriations	H. Res. 169	Restrictive: Makes in order only 11 amendments: waives sections 302(f) and 308(a) of the Budget Act against the bill and cl. 2 and cl. 6 of rule XXI against the bill. All points of order are waived against the amendments.	5R; 4I Bipartis
2. 1868	Foreign Operations Appropriations	H. Res. 170	Open; waives cl. 2, cl. 5(b), and cl. 6 of rule XXI against the bill; makes in order the Gilman amendments as first order of business; waives all points of order against the	
			amendments; if adopted they will be considered as original text; waives cl. 2 of rule XXI against the amendments printed in the report. Pre-printing gets priority (Hall)	
2 1005	Energy & Water Appropriations	H Pos 171	(Menendez) (Goss) (Smith, NJ). Open; waives cl. 2 and cl. 6 of rule XXI against the bill; makes in order the Shuster	
(. 1703	Energy & water Appropriations	11. NG3. 171	amendment as the first order of business; waives all points of order against the amend-	'
. Res. 79	Constitutional Amendment to Permit Congress and States to Prohibit	H Res 173	ment; if adopted it will be considered as original text. Pre-printing gets priority. Closed; provides one hour of general debate and one motion to recommit with or without in-	
R. 1944	the Physical Desecration of the American Flag.		structions; if there are instructions, the MO is debatable for 1 hr. Restrictive; Provides for consideration of the bill in the House; Permits the Chairman of the	
C. 1944	Recission's Bill	H. Res. 175	Appropriations Committee to offer one amendment which is unamendable; waives all	١
R. 1868 (2nd rule)	Foreign Operations Appropriations	H. Res. 177	points of order against the amendment. Restrictive; Provides for further consideration of the bill; makes in order only the four amendments printed in the rules report (20 min each). Waives all points of order against the amendments; Prohibits intervening motions in the Committee of the Whole; Provides	ı
R. 1977 *Rule Defeated*	Interior Appropriations	H. Res. 185	for an automatic rise and report following the disposition of the amendments. Open; walves sections 302(f) and 308(a) of the Budget Act and cl 2 and cl 6 of rule XXI; provides that the bill be read by title; waives all points of order against the Tauzin amendment; self-executes Budget Committee amendment; waives cl 2(e) of rule XXI	
! 1977	. Interior Appropriations	H.Res. 187	against amendments to the bill: Pre-printing gets priority. Open; waives sections 302(f), 306 and 308(a) of the Budget Act; waives clauses 2 and 6 of rule XXI against provisions in the bill; waives all points of order against the Tauzin amendment; provides that the bill be read by title; self-executes Budget Committee amendment and makes NEA funding subject to House passed authorization; waives cl	ا
R. 1976	Agriculture Appropriations	H. Res. 188	2(e) of rule XXI against the amendments to the bill: Pre-printing gets priority. Open; waives clauses 2 and 6 of rule XXI against provisions in the bill; provides that the bill be read by title; Makes Skeen amendment first order of business, if adopted the	1
2. 1977 (3rd rule)	Interior Appropriations	H. Res. 189	amendment will be considered as base text (10 min.); Pre-printing gets priority. Restrictive; provides for the further consideration of the bill; allows only amendments pre-	
			printed before July 14th to be considered; limits motions to rise. Open; walves cl. 2 and cl. 6 of rule XXI against provisions in the bill; provides the bill be	
	Treasury Postal Appropriations		open; waives ci. 2 and ci. 6 or rule XXI against provisions in the bill; provides the bill be read by title; Pre-printing gets priority.	1
. Res. 96	Disapproving MFN for China	H. Res. 193	read by title; Pre-printing gets priority. Restrictive: provides for consideration in the House of H.R. 2058 (90 min.) And H.J. Res. 96	1
R. 2002	Transportation Appropriations	H. Res. 194	(1 hr), Waives certain provisions of the Trade Act. Open; waives cl. 3 of rule XIII and section 401 (a) of the CBA against consideration of the bill; waives cl. 6 and cl. 2 of rule XXI against provisions in the bill; Makes in order the	1
			Clinger/Solomon amendment waives all points of order against the amendment (Line	

CONGRESSIONAL RECORD—HOUSE

FLOOR PROCEDURE IN THE 104TH CONGRESS; COMPILED BY THE RULES COMMITTEE DEMOCRATS—Continued

Bill No.	Title	Resolution No.	Process used for floor consideration	Amendments in order
H.R. 70	Exports of Alaskan North Slope Oil	H. Res. 197	Open; Makes in order the Resources Committee amendment in the nature of a substitute as	N/A
H.R. 2076	Commerce, Justice Appropriations	H. Res. 198	original text; Pre-printing gets priority; Provides a Senate hook-up with S. 395. Open; waives cl. 2 and cl. 6 of rule XXI against provisions in the bill; Pre-printing gets priority; provides the bill be read by title. Open; waives cl. 2 and cl. 6 of rule XXI against provisions in the bill; Provides that the	N/A
H.R. 2099	. VA/HUD Appropriations	H. Res. 201	as base text (30 min): waives all points of order against the Klug and Davis amend-	N/A.
S. 21	Termination of U.S. Arms Embargo on Bosnia	H. Res. 204	ments; Pre-printing gets priority; Provides that the bill be read by title. Restrictive; 3 hours of general debate; Makes in order an amendment to be offered by the Minority Leader or a designee (1 hr); If motion to recommit has instructions it can only be offered by the Minority Leader or a designee.	ID.
H.R. 2126	Defense Appropriations	H. Res. 205	Open; waives cl. 2(1)(6) of fule XI and section 306 of the Congressional Budget Act against consideration of the bill; waives cl. 2 and cl. 6 of rule XXI against provisions in the bill; self-executes a strike of sections 8021 and 8024 of the bill as requested by the Budget	N/A.
H.R. 1555		H. Res. 207	Committee; Pre-printing gets priority; Provides the bill be read by title. Restrictive; waives sec. 302(f) of the Budget Act against consideration of the bill; Makes in order the Commerce Committee amendment as original text and waives sec. 302(f) of the Budget Act and cl. 5(a) of rule XXI against the amendment; Makes in order the Bliely amendment (30 min) as the first order of business, if adopted it will be original text; makes in order only the amendments printed in the report and waives all points of order	2R/3D/3 Bi- partisan.
H.R. 2127	. Labor/HHS Appropriations Act	H. Res. 208	against the amendments: provides a Senate hook-up with S. 652. Open: Provides that the first order of business will be the managers amendments (10 min), if adopted they will be considered as base text; walves cl. 2 and cl. 6 of rule XXI against provisions in the bill; walves all points of order against certain amendments printed in the report; Pre-printing gets priority; Provides the bill be read by title.	N/A
H.R. 1594	Economically Targeted Investments	H. Res. 215	Open: 2 hr of gen, debate, makes in order the committee substitute as original text	N/A
H.R. 1655	. Intelligence Authörization	H. Res. 216	Restrictive: walves sections 302(f), 308(a) and 401(b) of the Budget Act. Makes in order the committee substitute as modified by Govt. Reform amend (striking sec. 505) and amendment striking title VII. Cl 7 of rule XVI and cl 5(a) of rule XVI are walved against the substitute. Sections 302(f) and 401(b) of the CBA are also walved against the substitute. Amendments must also be pre-printed in the Congressional record.	N/A
H.R. 1162	Deficit Reduction Lock Box	H. Res. 218	Onen: waives cl. 7 of rule XVI against the committee substitute made in order as original	N/A
H.R. 1670	. Federal Acquisition Reform Act of 1995	H. Res. 219	text; Pre-printing gets priority. Open: waives sections 302(f) and 308(a) of the Budget Act against consideration of the bill; bill will be read by title; waives cl 5(a) of rule XXI and section 302(f) of the Budget Act against the committee substitute. Pre-printing gets priority.	N/A
H.R. 1617	 To Consolidate and Reform Workforce Development and Literacy Programs Act (CAREERS). 	H. Res. 222	Open; walves section 302(f) and 401(b) of the Budget Act against the substitute made in order as original text (H.R. 2332), cl. 5(a) of rule XXI is also walved against the substitute. provides for consideration of the managers amendment (10 min.) If adopted, it is considered as base text.	N/A
H.R. 2274	. National Highway System Designation Act of 1995	H. Res. 224	Open: waives section 302(f) of the Budget Act against consideration of the bill; Makes H.R. 2349 in order as original text; waives section 302(f) of the Budget Act against the substitute; provides for the consideration of a managers amendment (10 min) If adopted.	N/A
H.R. 927	Cuban Liberty and Democratic Solidarity Act of 1995	H. Res. 225	is considered as base text. Pre-printing gets priority. Restrictive; waives cl 2(1)(2)(B) of rule XI against consideration of the bill; makes in order H.R. 2347 as base text. waives cl 7 of rule XVI against the substitute; Makes Hamilton amendment the first amendment to be considered (1 hr). Makes in order only amend- ments printed in the report.	2R/2D
H.R. 743	The Teamwork for Employees and managers Act of 1995	H. Res. 226	Open; waives cl 2(1)(2)(b) of rule XI against consideration of the bill; makes in order the committee amendment as original text; Pre-printing get priority.	N/A
H.R. 1170 H.R. 1601 H.J. Res. 108		H. Res. 228	Open: makes in order a committee amendment as original text; Pre-printing gets priority Open; makes in order a committee amendment as original text; pre-printing gets priority Closed; Provides for the immediate consideration of the CR; one motion to recommit which	N/A N/A
H.R. 2405	Omnibus Civilian Science Authorization Act of 1995	H. Res. 234	may have instructions only if offered by the Minority Leader or a designee. Open; self-executes a provision striking section 304(b)(3) of the bill (Commerce Committee	N/A
H.R. 2259	To Disapprove Certain Sentencing Guideline Amendments	H. Res. 237	request); Pre-printing gets priority. Restrictive; waives cl 2(J(2)(B) of rule XI against the bill's consideration; makes in order the text of the Senate bill S. 1254 as original text; Makes in order only a Conyers substitute; provides a senate hook-up after adoption.	1D
H.R. 2425	. Medicare Preservation Act	H. Res. 238	Restrictive; waives all points of order against the bill's consideration; makes in order the text of H.R. 2485 as original text; waives all points of order against H.R. 2485; makes in order only an amendment offered by the Minority Leader or a designee; waives all points of order against the amendment; waives cl 5© of rule XXI (3/s requirement on votes raising taxes).	1D
H. Con. Res. 109	. 7 Year Balanced Budget Reconciliation Social Security Earnings Test Reform.	H. Res. 245	Restrictive: provides for consideration of the bill in the House Restrictive: makes in order H.R. 2517 as original text; waives all pints of order against the bill; Makes in order only H.R. 2530 as an amendment only if offered by the Minority Leader or a designee; waives all points of order against the amendment; waives cl 5⊚ of rule XXI (¾s requirement on votes raising taxes)	N/A 1D
H.R. 1833 H.R. 2546	Partial Birth Abortion Ban Act of 1995 D.C. Appropriations FY 1996	H. Res. 251 H. Res. 252	Closed Restrictive; waives all points of order against the bill's consideration; Makes in order the Walsh amendment as the first order of business (10 min); If adopted it is considered as base text; waives cl 2 and 6 of rule XXI against the bill; makes in order the Bonilla, Gunderson and Hostettler amendments (30 min); waives all points of order against the amendments; debate on any further amendments is limited to 30 min, each.	N/A N/A
H.J. Res. 115	Further Continuing Appropriations for FY 1996	H. Res. 257	Closed; Provides for the immediate consideration of the CR; one motion to recommit which	N/A
	. Temporary Increase in the Statutory Debt Limit		may have instructions only if offered by the Minority Leader or a designee. Restrictive; Provides for the immediate consideration of the CR; one motion to recommit which may have instructions only if offered by the Minority Leader or a designee; self-executes 4 amendments in the rule; Solomon, Medicare Coverage of Certain Anti-Cancer Drug Treatments, Habeas Corpus Reform, Chrysler (MI); makes in order the Walker amend (40 min) on regulatory reform.	5R
H.R. 2539 H.J. Res. 115		H. Res. 259 H. Res. 261	Open; waives section 302(f) and section 308(a)	N/A
H.R. 2586	. Temporary Increase in the Statutory Limit on the Public Debt	H. Res. 262	designees to dispose of the Senate amendments (1hr). Closed; provides for the immediate consideration of a motion by the Majority Leader or his	N/A
	House Gift Rule Reform		designees to dispose of the Senate amendments (1hr). Closed, provides for consideration of the bill in the House; 30 min. of debate; makes in order the Burton amendment and the Gingrich en bloc amendment (30 min. each); walves all points of order against the amendments; Gingrich is only in order if Burton	2R
H.R. 2564	Lobbying Disclosure Act of 1995	H. Res. 269	fails or is not offered. Open; waives cl. 2(I)(6) of rule XI against the bill's consideration; waives all points of order	N/A
	Prohibition on Funds for Bosnia Deployment		against the Istook and McIntosh amendments. Restrictive; walves all points of order against the bill's consideration; provides one motion to amend if offered by the Minority Leader or designee (1 hr non-amendable); motion to recommit which may have instructions only if offered by Minority Leader or his designee; if Minority Leader motion is not offered debate time will be extended by 1 hr.	N/A

^{*}Contract Bills, 67% restrictive; 33% open. ***All legislation, 56% restrictive; 44% open. ***Restrictive rules are those which limit the number of amendments which can be offered, and include so called modified open and modified closed rules as well as completely closed rules and rules providing for consideration in the House as opposed to the Committee of the Whole. This definition of restrictive rule is taken from the Republican chart of resolutions reported from the Rules Committee in the 103rd Congress. ****Not included in this chart are three bills which should have been placed on the Suspension Calendar. H.R. 101, H.R. 400, H.R. 440.

Mr. Speaker, we urge a vote against this rule. It has priorities that should not stand. We oppose the rule and oppose the conference report.

of my time.

Mr. QUILLEN. Mr. Speaker, this is a support it and ask all of the Members question on the resolution.

Mr. Speaker, I yield back the balance $\,$ to vote ''yes'' on the rule and on the conference report.

Mr. Speaker, I yield back the balance good rule and it should be adopted. I of my time, and I move the previous

The previous question was ordered. The resolution was agreed to.

A motion to reconsider was laid on the table.

CONCURRING IN SENATE AMEND-MENT TO H.R. 2491, SEVEN-YEAR BALANCED BUDGET RECONCILI-ATION ACT OF 1995

Mr. HOBSON. Mr. Speaker, pursuant to House Resolution 279, I call up from the Speaker's table the bill (H.R. 2491), to provide for reconciliation pursuant to section 105 of the concurrent resolution on the budget for fiscal year 1996, with a Senate amendment thereto, and I offer a motion.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The Clerk will designate the Senate amendment.

The text of the Senate amendment is as follows:

Strike out all after the enacting clause and insert:

Senate amendment:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Balanced Budget Act of 1995

SEC. 2. TABLE OF TITLES.

This Act is organized into titles as follows:

Title I—Agriculture and Related Provisions Title II—Banking, Housing, and Related Provisions

Title III—Communication and Spectrum Allocation Provisions

Title IV—Education and Related Provisions Title V-Energy and Natural Resources Provisions

Title VI-Federal Retirement and Related Provisions

Title VII—Medicaid

Title VIII—Medicare

Title IX—Transportation and Related Provisions

Title X-Veterans and Related Provisions

Title XI—Revenues

Title XII-Teaching hospitals and graduate medical education; asset sales; welfare; and other provisions

TITLE I—AGRICULTURE AND RELATED **PROVISIONS**

SEC. 1001. SHORT TITLE: TABLE OF CONTENTS.

(a) SHORT TITLE.—This title may be cited as the "Agricultural Reconciliation Act of 1995"

(b) Table of Contents.—The table of contents of this title is as follows:

Sec 1001 Short title: table of contents

Subtitle A—Agricultural Market Transition Program

Sec. 1101. Short title.

Sec. 1102. Definitions.

Sec. 1103. Production flexibility contracts.

Sec. 1104. Nonrecourse marketing assistance loans and loan deficiency payments.

Sec. 1105. Payment limitations.

Sec. 1106. Peanut program.

Sec. 1107. Sugar program.

Sec. 1108. Administration.

Sec. 1109. Elimination of permanent price support authority. Sec. 1110. Effect of amendments.

Subtitle B-Conservation Sec. 1201. Conservation.

Subtitle C-Agricultural Promotion and Export Programs

Sec. 1301. Market promotion program.

Sec. 1302. Export enhancement program. Subtitle D—Miscellaneous

Sec. 1401. Crop insurance.

Sec. 1402. Collection and use of agricultural

quarantine and inspection fees. Sec. 1403. Commodity Credit Corporation interest rate.

Subtitle A-Agricultural Market Transition **Program**

SEC. 1101. SHORT TITLE.

This subtitle may be cited as the "Agricultural Market Transition Act".

SEC. 1102. DEFINITIONS.

In this subtitle:

(1) CONSIDERED PLANTED.—The term "considered planted" means acreage that is considered planted under title V of the Agricultural Act of 1949 (7 U.S.C. 1461 et seq.) (as in effect prior to the amendment made by section 1109(b)(2)).

(2) CONTRACT.—The term "contract" means a production flexibility contract entered into under section 1103.

(3) CONTRACT ACREAGE.—The term "contract acreage" means 1 or more crop acreage bases established for contract commodities under title V of the Agricultural Act of 1949 (as in effect prior to the amendment made by section 1109(b)(2)). If a crop acreage base was not enrolled in an annual program for the 1995 crop in order to increase crop acreage base, the contract acreage for the 1996 crop shall reflect the increased base acreage that would have been established under title \bar{V} of the Act (as so in effect).

(4) CONTRACT COMMODITY.—The term 'contract commodity' means wheat, corn, grain sorghum, barley, oats, upland cotton, and rice.

(5) CONTRACT PAYMENT.—The term "contract payment" means a payment made under section 1103 pursuant to a contract.

(6) FARM PROGRAM PAYMENT YIELD.—The term "farm program payment yield" means the farm program payment yield established for the 1995 crop of a contract commodity under title V of the Agricultural Act of 1949 (as in effect prior to the amendment made by section 1109(b)(2)).

(7) LOAN COMMODITY.—The term 'loan commodity' means each contract commodity, extra

long staple cotton, and oilseeds.

(8) OILSEED.—The term "oilseed" means a crop of soybeans, sunflower seed, rapeseed, canola, safflower, flaxseed, mustard seed, or, if designated by the Secretary, other oilseeds.

PROGRAM.—The term "program" means the agricultural market transition program established under this subtitle.

(10) Secretary.—The term "Secretary" means the Secretary of Agriculture.

SEC. 1103. PRODUCTION FLEXIBILITY CON-TRACTS.

(a) CONTRACTS AUTHORIZED.—

(1) OFFER AND TERMS.—Beginning as soon as practicable after the date of the enactment of this subtitle, the Secretary shall offer to enter into a contract with an eligible owner or operator described in paragraph (2) on a farm containing eligible farmland. Under the terms of a contract, the owner or operator shall agree, in exchange for annual contract payments, to comply with-

(A) the conservation plan for the farm pre pared in accordance with section 1212 of the Food Security Act of 1985 (16 U.S.C. 3812);

(B) wetland protection requirements applicable to the farm under subtitle C of title XII of the Act (16 U.S.C. 3821 et seq.); and

(C) the planting flexibility requirements of subsection (j).

(2) ELIGIBLE OWNERS AND OPERATORS DE-SCRIBED.—The following persons shall be considered to be an owner or operator eligible to enter into a contract:

(A) An owner of eligible farmland who assumes all of the risk of producing a crop. (B) An owner of eligible farmland who shares

in the risk of producing a crop.

(C) An operator of eligible farmland with a

share-rent lease of the eligible farmland, regardless of the length of the lease, if the owner enters into the same contract.

(D) An operator of eligible farmland who cash rents the eligible farmland under a lease expiring on or after September 30, 2002, in which case the consent of the owner is not required.

(E) An operator of eligible farmland who cash rents the eligible farmland under a lease expiring before September 30, 2002, if the owner consents to the contract.

(F) An owner of eligible farmland who cash rents the eligible farmland and the lease term expires before September 30, 2002, but only if the actual operator of the farm declines to enter into a contract. In the case of an owner covered by this subparagraph, contract payments shall not begin under a contract until the fiscal year following the fiscal year in which the lease held by the nonparticipating operator expires.

(G) An owner or operator described in a preceding subparagraph regardless of whether the owner or operator purchased catastrophic risk protection for a fall-planted 1996 crop under section 508(b) of the Federal Crop Insurance Act (7

U.S.C. 1508(b)).

(3) TENANTS AND SHARECROPPERS.—In carrying out this section, the Secretary shall provide adequate safeguards to protect the interests of operators who are tenants and sharecroppers.

(b) ELEMENTS .-

(1) TIME FOR CONTRACTING.-

(A) DEADLINE.—Except as provided in subparagraph (B), the Secretary may not enter into a contract after April 15, 1996.

(B) CONSERVATION RESERVE LANDS. -

(i) IN GENERAL.—At the beginning of each fiscal year, the Secretary shall allow an eligible owner or operator on a farm covered by a conservation reserve contract entered into under section 1231 of the Food Security Act of 1985 (16 U.S.C. 3831) that terminates after the date specified in subparagraph (A) to enter into or expand a production flexibility contract to cover the contract acreage of the farm that was subject to the former conservation reserve contract.

(ii) Amount.—Contract payments made for contract acreage under this subparagraph shall be made at the rate and amount applicable to the annual contract payment level for the appli-

cable crop.

(2) DURATION OF CONTRACT.—

(A) BEGINNING DATE.—A contract shall begin with-

(i) the 1996 crop of a contract commodity; or (ii) in the case of acreage that was subject to a conservation reserve contract described in paragraph (1)(B), the date the production flexibility contract was entered into or expanded to cover the acreage.

(B) Ending date.—A contract shall extend through the 2002 crop.

(3) ESTIMATION OF CONTRACT PAYMENTS.—At the time the Secretary enters into a contract, the Secretary shall provide an estimate of the minimum contract payments anticipated to be made during at least the first fiscal year for which contract payments will be made.

(c) ELIGIBLE FARMLAND DESCRIBED.—I.and shall be considered to be farmland eligible for coverage under a contract only if the land has contract acreage attributable to the land and-

(1) for at least 1 of the 1991 through 1995 crops, at least a portion of the land was enrolled in the acreage reduction program authorized for a crop of a contract commodity under section 101B, 103B, 105B, or 107B of the Agricultural Act of 1949 (as in effect prior to the amendment made by section 1109(b)(2)) or was considered planteď;

(2) was subject to a conservation reserve contract under section 1231 of the Food Security Act of 1985 (16 U.S.C. 3831) whose term expired, or was voluntarily terminated, on or after Januarv 1. 1995: or

(3) is released from coverage under a conservation reserve contract by the Secretary during the period beginning on January 1, 1995, and ending on the date specified in subsection (b)(1)(A).

(d) TIME FOR PAYMENT.—

(1) IN GENERAL.—An annual contract payment shall be made not later than September 30 of each of fiscal years 1996 through 2002.