(Known as a Section 1042 ESOP transaction.) Any other shareholder, including outside investors, are eligible for the special 1042 deferral. The proposed legislation would end the different treatment for shares acquired from a compensation arrangement as a condition of employment compared to stock acquired otherwise. This Section would also clarify that those who hold 25 percent, or more, of voting stock of a corporation, or a similar amount of stock as measured by corporate value, are not eligible to participate in an ESOP established with stock acquired in a 1042 transaction. Current law applies this restriction to any class of stock.

Section 6: The 1989 tax law had a technical glitch that inadvertently repealed the availability of one ESOP tax advantage for certain ESOPs which have employees vote on a one-person, one-vote basis as compared to the traditional one-share, one-vote basis. The glitch occurs because current code section 133, as amended in 1989 does not reference to code section 409(e)(5), as is the case in other relevant ESOP laws.

Section 7: Current law does not permit an estate tax deduction for closely-held shares transferred to an ESOP from a charitable remainder trust even though such a deduction is permitted for transfers to charity. The proposal, in limited circumstances would permit such a deduction.

MARITIME SECURITY ACT OF 1995

SPEECH OF

### HON. WALTER B. JONES. JR.

OF NORTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, December 6, 1995

The House in Committee of the While House on the State of the Union had under consideration the bill H.R. 1350, to amend the Merchant Marine Act, 1936 to revitalize the United States-flag merchant marine, and for other purposes;

Mr. JONES. Mr. Chairman, last fall the electorate called for the role of the Government to change and the size of the Government to be reduced. With downsizing and budget cutting, we in Government will need to do more for less. We must look for cost-effective entrepreneurial approaches to providing services to our country.

Reinventing Government includes programs related to national security. Not all national security programs need to be Government owned and staffed. Some activities essential to national security can be provided by provided by the private sector, functioning in a commercial environment, but readily available to the Government when needed for national security.

There is no debate whether ships and seafarers are needed to carry U.S. military cargo and supplies to the areas of conflict. The issue is whether some of the sealift can be provided by the private sector at a substantially reduced cost to the Government, compared to the alternative of a full-time Government fleet fully paid for by the Government.

Both the Bush administration and the Clinton administration recognized the need for abundant sealift capacity, especially with the reduction of forces overseas and the experiences of the Persian Gulf war. Both administrations proposed the use of U.S.-owned and U.S.-crewed commercial vessels to provide supplemental sustainment lift of military cargo and supplies. Dedicated Government-owned

ships would continue to be used for immediate surge lift. The continuous carriage of cargo, called sustainment lift, would be transported on commercial vessels.

At the same time, both administrations recognized the need to reinvent the existing maritime program, reduce its costs, and deregulate its operations. They would replace the old subsidy program based on a cost differential between foreign and Government and the private industry to provide modern and efficient ships with U.S.-citizen crews when needed for war and national emergencies. Flat-fee contracts would be approximately one-half the cost of the old programs.

The new maritime program would cost the Government \$100 million per year for 52 ships. The private sector would be providing to the Government 52 ships worth \$5 billion paid for by the private sector. In addition to buying the vessel with private funds, the U.S. shipowner saves the Government the related inermodal transportation assets that would cost billions to duplicate. Also, rather than hiring a full-time Government crew, the Government would have use of well-trained and loyal merchant mariners when needed.

Some critics propose eliminating all support for our vital maritime industry. They fail to see how shortsighted it would be to kill a program primarily financed by the private sector which would eventually be replaced by a much more costly Government program.

Legislation reported out of the National Security Committee (H.R. 1350) and the Senate Commerce Committee (S. 1189) provides for a core fleet of approximately 50 vessels for \$100 million per year. Since 1936, the old program has cost between \$200 to \$400 million a year.

When the Government reinvents the way it does business, it looks at the need for the program, the cost of the program, and the efficiency of the program. There is no question that there is a need for sealift. As far as the costs are concerned, the new program costs are cut in half, and, by using the private sector for sustainment sealift, the Government saves billions of dollars which otherwise would be needed to buy and maintain a Government fleet.

While I believe that there is much to be done to make our domestic commercial fleet more competitive with its foreign rivals, it is important that we recognize the role of that domestic fleet as part of our national defense capability.

I am one who supports initiatives to reduce the size and cost of Government. We must be aware of false economies, however, it would be foolish to try to save \$100 million this year, only to spend billions when the Government must step in to assure its national security.

HONORING THE JEWISH COMMUNITY CENTER OF NORTHERN VIRGINIA

## HON. THOMAS M. DAVIS

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, December 7, 1995

Mr. DAVIS. Mr. Speaker, I rise today to express my sincere appreciation to the Directors and staff of the Jewish Community Center of Northern Virginia [JCCNV], for their support

and assistance in making the Job Fair I sponsored on Tuesday November 14, 1995, a great success. The center did not only donated the use of their facility, but made staff available who donated their time, energy, and spirit. Their efforts and willingness to serve make them an admirable role model.

The Jewish Community Center of Northern Virginia has served Fairfax County for almost 20 years. During that period the center and its operation have grown dramatically, from a small office with a part-time coordinator, to the center that now operates from a beautiful facility located on Little River Turnpike in Fairfax, VA. It was my privilege, first as a county supervisor, and later as chairman of the Fairfax County Board of Supervisors, to work with the center's leaders to help them realize their goals of building a center and focal point for Jewish activities in Northern Virginia. In addition, the facility serves the entire population in meeting recreational and educational needs.

On any given day the center is alive with activity—day care and early childhood classes, aerobics and fitness classes, swim instruction and basketball, senior adult clubs and after school clubs for students, programs for teens, computer classes, theater arts and Judaic studies. In addition, the center is home of the Gesher Jewish Day School.

Mr. Speaker, during this Hanukkah season, I know my colleagues join me in honoring the Jewish Community Center of Northern Virginia. It is a light that illuminates our entire region serving our families and specifically our youth. At a time when traditional values matter most, the Jewish Community Center of Northern Virginia bolsters our community and helps make Fairfax an example for other communities to follow

HONOR AMERICA'S VETERANS ON DECEMBER 7, NATIONAL PEARL HARBOR REMEMBRANCE DAY

### HON. TIM ROEMER

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Thursday, December 7, 1995

Mr. ROEMER. Mr. Speaker, I rise today in recognition of the 54th Anniversary of the attack on Pearl Harbor. This day allows Americans of all ages to honor and remember those who lost their lives in the attack on Pearl Harbor.

Early on the morning of Sunday, December 7, 1941, the Empire of Japan launched a brutal and unprovoked attack on the U.S. Navy, Army, Air Force, and Marine Corps bases at Pearl Harbor, HI. Over 2,400 Americans were killed and 1,200 wounded on that fateful day—the day that President Roosevelt said "will live in infamy."

It was not until after World War II ended that the American people were fully apprised of what a severe, crippling blow the attack on Pearl Harbor inflicted on our defenses. The best of our Navy and our Army in the Pacific was virtually wiped out in one devastating blow. But what the Japanese Empire did not count on was the galvanizing effect that this dastardly attack would have on the American people. Prior to December 7, the role of the United States in world affairs was the topic of intense debate. That debate ended as the bombs fell. All Americans became united in

the effort for victory with a vigor and determination unknown in any American conflict, before or since.

The ultimate tragedy of Pearl Harbor was the fact that it could have been foreseen and prevented. Candidates for graduation at the Japanese military academies had been asked to plan an attack on Pearl Harbor as part of their final examinations each year since 1931. The Japanese secret code had been broken, and the State Department was aware that an attack was imminent. However, the location was not known, and so our commanders were not notified in a timely fashion.

This does not mean, however, that our 3,600 casualties were killed or wounded in vain. The heroism demonstrated that fateful Sunday morning did much to inspire millions of Americans to greater sacrifice and heroism which was necessary for our ultimate victory. Every 5 years, on December 7, the survivors of Pearl Harbor, reunite at Pearl Harbor. This year will mark the 54th Anniversary of Pearl Harbor and our thoughts and prayers will be those survivors and their families as well as the families who have lost sons and daughters in that conflict.

# THE BORDER INFRASTRUCTURE IMPROVEMENTS ACT

### HON. BOB FILNER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, December 7, 1995

Mr. FILNER. Mr. Speaker, I rise today to remind this Congress of an important impending date in the North American Free Trade Agreement [NAFTA] which this Congress approved. On December 18, the agreement requires the participating nations to open their border states to each other's commercial truck traffic.

It is appropriate to remember this date as I introduce "The Border Infrastructure Improvements Act of 1995" to ensure that border cities have the necessary transportation infrastructure to implement this federal trade policy.

Historically, investment in transportation has helped countries achieve and maintain world power status. The vast empires of Greece, Rome, England and Spain all benefited from their extensive infrastructure networks. Similarly, our own investment in our roads, highways, airports, sea ports and railroads has been responsible for creating the most advanced and efficient economy in the history of the world.

This situation continues to be true today, and business leaders and elected officials remain united in this belief that improving our transportation infrastructure is the key to growing our economy. This belief was reinforced by the passage of NAFTA.

Soon, many more Mexican trucks will be begin crossing our bridges, travelling our roads and highways, and visiting our harbors and airports.

When Congress approved NAFTA, we all knew that ensuring its success would require that all parties provide the necessary infrastructure to facilitate the flow of trade.

We believed that inherent in the passage of this legislation was a commitment to build, repair and maintain the physical infrastructure to implement this Federal trade policy. This seemed to be a good sign for America's bridges, roads, highways, and sea ports that service the points of entry for foreign trade. Unfortunately, this has not been the case and the physical needs of the trade treaty still have not been addressed.

While I welcome the prospect of free trade with our North American neighbors, I am concerned that our infrastructure is woefully unprepared to handle this new traffic. I believe many of our roads and highways at our borders are not yet prepared to handle this tremendous increase in commercial traffic.

My own district has two unfunded NAFTA mandates that our community alone cannot address—completion of State Route 905 and revitalization of the San Diego & Arizona Eastern rail line, the "Jobs Train".

State Route 905 serves as the only link connecting the nation's second busiest southern commercial border crossing to the national inter-state highway system. This road, however is currently a four lane city street! It was not intended to carry the additional border traffic that will soon be coming. And it was never intended to be a tool to implement international trade policy. I know this is also the case in numerous other border crossing communities

The "Jobs Train" rehabilitation would revitalize San Diego's rail link to the eastern bound rail lines. Repairing and improving this now abandoned railroad would provide quicker access to eastern markets for trade arriving through the Port of San Diego and the border crossing.

Our cities and states undergo a constant struggle to build and maintain their own infrastructure. They do not have sufficient funds to single-handedly complete projects which support federal trade policy. Not funding these projects is the worst kind of unfunded mandate. The Federal Government must meet its responsibility.

Under my legislation, the Federal Government will honor this commitment to the cities and States affected by the new trade policies of NAFTA. This bill guarantees that the necessary infrastructure to implement this policy will become a federally funded priority.

Today, America finds itself in a unique opportunity to again demonstrate this infrastructure investment policy and help stimulate its own economic growth. It is an opportunity that we cannot afford to miss.

We are fortunate in America to have this opportunity to control our own economic future. We are a young and vital country, filled with optimism and vision. Let's hope that we act on that vision while the opportunities are still there. If we succeed, our nation will continue to be a better place to live for generations to come.

I encourage my colleagues to join me in this effort to provide this vital infrastructure to help our nation take full advantage of the new global market.

REMEMBERING PEARL HARBOR DAY

## HON. SAM FARR

OF CALIFORNIA
IN THE HOUSE OF REPRESENTATIVES
Thursday, December 7, 1995

Mr. FARR of California. Mr. Speaker, it was 50 years ago this year that World War Two

came to an end. Fifty-four years ago today, our naval base in Pearl Harbor, Hawaii, was subject to a devastating surprise attack by the Japanese. And with that attack, our participation in that war began.

On that day, we could not have foreseen the terrible consequences World War Two would have for our Nation. No one could have known that 400,000 Americans would die. No one predicted that 1 million Americans in all would be killed or wounded: more than in any other war where American blood was shed.

But what our Nation did see on that terrible day was a great threat to freedom, peace, and security. The shadow of imperialism and war had crossed our borders, and we realized just how close we were to being consumed by the aggression that was claiming the freedoms—and lives—of millions of people in Europe and Asia.

Millions of young Americans volunteered to serve their country. They could not see the future, but they knew the risk they took and the horrors of war they would face. They knew they might never come home again. Yet they also saw the great threat to America, to democracy and freedom around the world. They saw that the very future depended upon their service.

When the war was over, more than 16 million Americans had served—more than in any other conflict, before or since. Without their sacrifice, our world would not be what it is today. Indeed, our entire world was shaped by the outcome of that war. And so many of the basic things which we take for granted—peace, freedom, respect for human rights, economic prosperity—we would not have without their sacrifice.

So on this day, let us remember those who lost their lives at Pearl Harbor, and the hundreds of thousands who gave their lives in the 4 years of war that followed. We owe them all a very great debt.

PRESIDENT CONCERNED ABOUT HUMAN RIGHTS ACTIVIST DE-TAINED WITHOUT TRIAL IN INDIA

### HON. DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES Thursday, December 7, 1995

Mr. BURTON of Indiana. Mr. Speaker, in October, 65 Members of Congress from both parties wrote to the President of India, P.V. Narasimha Rao, to protest the detention of Sikh human rights activist Jaswant Singh Khalra.

Mr. Khalra was arrested for publishing information about the extensive human rights abuses going on in Punjab. Mr. Khalra had published information exposing the Indian police practice of arresting young Sikh men, torturing and murdering them, then declaring them unidentified and cremating their bodies to cover up their abuses. According to Mr. Khalra, 25,000 young Sikh men have disappeared in this fashion.

A copy of our letter was sent to President Clinton, who recently responded. In his letter, he stated that, "I too am concerned" by this incident. I am enclosing a copy of the President's letter, along with our initial letter and a newspaper article, for the record. As my colleagues will see, the President reported that