

under this act be adjusted every 10 years, according to the Consumer Price Index.

Sec. 208. Savings Clause.—This section provides that nothing in this act should be construed as modifying existing limitations on the application of the general mining laws.

Sec. 209. Effective Date.—This section provides that Title II shall take effect one year from date of enactment of this act, except as otherwise provided in section 206.

#### Title III—Helium

Sec. 301. Amendment of Helium Act.—This section provides that all references within this title are to be considered references to the Helium Act.

Sec. 302. Authority of Secretary.—This section authorizes the Secretary of the Interior to continue extraction and disposal of helium from public lands. In addition, the section requires the Secretary to cease production, refining and marketing, and requires disposal of equipment used for these purposes, 1 year after the date of enactment of this act. The section further authorizes the Secretary to impose fees to recover the full cost of providing services for storage, transportation, and withdrawal of helium.

Sec. 303. Sale of Crude Helium.—This section requires that funds from sales of refined helium and extraction of helium on public lands be credited toward repayment of the federal investment in the helium reserve.

Sec. 304. Elimination of Stockpile.—This section requires that excess helium in the federal helium stockpile be sold off, beginning by the year 2005 and ending by the year 2015.

Sec. 305. Repeal of Authority to Borrow.—This section repeals the Secretary's authority to borrow under the Helium Act.

#### Title VI—Use or Disposal of Federal Natural Resources

Sec. 401. Annual Domestic Livestock Grazing Fee.—This section requires that the annual grazing fee for grazing leases on public lands be set at fair market value beginning in the 1996 grazing season. The section further requires that funds from federal receipts be used for restoration, enhancement, and management of federal lands.

Sec. 402. Elimination of Below-Cost Timber Sales of Timber from National Forest System Lands.—This section requires that sales of timber from the National Forest System be based on a minimum bid that will cover all costs of the sale, including overhead. The section further requires that the cessation of below-cost timber sales be phased in over 5 years.

Sec. 403. Timberland Suitability.—This section requires that, in developing land management plans for the National Forests, the Secretary of Agriculture take into account the economic suitability of lands for timber production, including in the "timber base" only lands upon which sales of timber will cover all costs of the sales.

Sec. 404. Cost of Water Used to Produce Surplus Costs.—This section requires that federal irrigation water from the Bureau of Reclamation that is used to grow surplus crops be paid for at the "full cost" rate set in the Reclamation Reform Act of 1982.

Sec. 405. Reduction in Maximum Amount of Payments under Agricultural Assistance Programs to Reflect Receipt of Federal Irrigation Water.—This section requires that payment limits on agricultural price supports and crop disaster assistance include the value of the subsidized water an irrigator receives from the Bureau of Reclamation.

Sec. 406. Off Budget Expenditures.—This section moves into the General Fund of the Treasury timber receipts formerly paid into the Knutson-Vandenberg fund, the brush disposal fund, the roads and trails fund and the timber salvage sale fund.

Sec. 407. Deposit of Taylor Grazing Act Receipts in Treasury.—This section eliminates the authorization for payment out of the Treasury of a portion of grazing fee receipts.

Sec. 408. Repeal of Livestock Feed Assistance Program.—This section repeals the authority of the Secretary of Agriculture to provide free livestock feed to ranchers.

Sec. 409. Communication Permits.—This section requires that permits for the use of communications sites on public lands must be established at fair market value as of October 1, 1995.

Sec. 410. Oil and Gas Rentals.—This section requires that oil and gas rental prices for leases on public lands be set at fair market value.

#### Title V—National Park Concessions

Sec. 501. Findings and Policy.—This section establishes Congressional findings and policy for this title.

Sec. 502. Definitions.—This section defines the terms "concessioner," "concession contract," "facilities," "franchise fee," "fund," "park," "proposal" and "Secretary" for purposes of Title V.

Sec. 503. Repeal of Concessions Policy Act of 1965.—This section repeals the Concessions Policy Act of 1965. This section further provides that existing contracts issued under that Act shall remain in force.

Sec. 504. Concession Contracts and Other Authorizations.—This section authorizes the Secretary of the Interior to award concessions contracts and authorizations for other visitor services in the National Parks as necessary and appropriate to accommodate park visitors.

Sec. 505. Competitive Selection Process.—This section requires competitive bidding for concessions contracts, with selection based on price and other criteria to determine entity best qualified to provide services. This section further provides a limited preferential right of renewal for certain outfitting and guide contracts, and certain contracts with gross receipts under \$500,000.

Sec. 506. Franchise Fees.—This section authorizes the Secretary to establish minimum franchise fees at levels that will allow concessioners to realize a profit.

Sec. 507. This section authorizes the establishment of a special account within the Treasury to receive payment of franchise fees.—This section further authorizes that in some cases a concessioner may maintain a separate Park Improvement Fund where its fees are deposited for use within the park.

Sec. 508. Duration of Contract.—This section requires that concession contracts be established for no longer than 10 or 20 years.

Sec. 509. Transfer of Contract.—This section prohibits transfer or assignment of concession contracts without approval of the Secretary.

Sec. 510. Protection of Concessioner Investment.—This section provides concessioners a "possessory interest" in structures and fixtures constructed under the terms of existing contracts. The section further provides that future structures and fixtures must be depreciated and the concessioners may maintain an interest only in the non-depreciated portion.

Sec. 511. Rates and Charges to Public.—This section requires the Secretary to judge the reasonableness of concessionaires' charges to the public in comparison to equivalent charges at private facilities in close proximity to the park, unless otherwise provided in the contract.

Sec. 512. Concessioner Performance Evaluation.—This section requires the Secretary to review the performance of concessioners on a regular basis, and authorizes termination of a concessioner whose performance is unsatisfactory.

Sec. 513. Recordkeeping Requirements.—This section requires concessioners to keep records mandated by the Secretary.

Sec. 514. Exemption from Certain Lease Requirements.—This section exempts concession contracts from certain federal lease requirements.

Sec. 515. No Effect on ANILCA Provisions.—This section provides that this title shall not amend the Alaska National Interest Lands Conservation Act.

Sec. 516. Implementation.—This section requires periodic audits and reports by the Secretary and Interior Inspector General.

Sec. 517. Authorization of Appropriations.—This section authorizes the appropriation of such sums as are necessary to carry out the title.

### REMEMBER THE HOLOCAUST

#### HON. WILLIAM J. MARTINI

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, January 27, 1995*

Mr. MARTINI. Mr. Speaker, I think it is appropriate today to remember the horrible discoveries that were made by Allied forces at Auschwitz 50 years ago.

Words are insufficient to describe one of the blackest and most despicable crimes against humanity ever perpetrated. The actions of Nazi Germany aimed at the utter extermination of European Jews tore apart the collective souls of our parents' and grandparents' generations, tragically reminding them, lest they had forgotten, the depths to which the human character can sink. As the truths about the Holocaust emerged, we were forced as a nation to reassess not just the direction of the global community or our country, but to look inside ourselves and face many very difficult questions about the moral direction of our communities, our families, and ourselves. No citizen of good conscience could escape that important self-examination.

Fifty years later, the lessons from Auschwitz are the same. The suffering and anguish is still very real, and continues to act as a constant reminder of our obligations to the pursuit of decency and compassion, both at home and abroad.

But on this occasion I believe a sense of guarded optimism and quiet resolution are in order alongside of the tremendous sense of loss we still feel. For the United States is the leader of the free world. It was the United States that picked up the sword of Democracy to defeat the evil hand of the Axis Powers and restore security and prosperity to the world. And since then it has been the United States who has stood firm to make sure that such persecution would never occur again.

As we approach the 21st century, we must constantly bear in mind what America has become: a model of freedom and justice to the world. We strive for peace so that we never have to discuss another Auschwitz again. On this 50th anniversary of the horrible revelations at Auschwitz, let us all pause to reflect on several things. First and foremost, we remember the victims of the Holocaust with great sadness, and the survivors with consolation. We also need to remember how terrible the nature of man can be. But we in America should not lose sight of how far we have come. Most of all, we can never forget how

diligent we must remain in the struggle to secure the safety of our posterity, and that of the posterity of our neighbors around the world.

# PROPOSING A BALANCED BUDGET AMENDMENT TO THE CONSTITUTION

SPEECH OF

**HON. VIC FAZIO**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, January 25, 1995*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.J. Res. 1) proposing a balanced budget amendment to the Constitution of the United States.

Mr. FAZIO of California. Mr. Chairman, amending the Constitution to provide incentives for fiscal restraint will give us the discipline we need if we are going to continue to reduce our overwhelming deficits. But we need to ensure that our budget process balances this critical discipline with the flexibility that will enable us to make fiscal policy adjustments that are fair, responsible, and realistic.

Truth-in-budgeting is of primary concern to me. We must disclose, up front, how we plan to meet our financial goals. How will the budget be balanced? What benefits and programs will have to be reduced? Are Social Security and Medicare threatened? Will we achieve this goal by sacrificing the health and welfare of our senior citizens and our children? Will we resort to cutting or eliminating critical medical research, or emergency energy assistance for senior citizens and the poor, or job training and retraining initiatives? What about educational programs, funds for building and preserving bridges and highways, childhood immunization, health care, and veterans' benefits? Will our national security be placed at risk?

For example, according to the Children's Defense Fund, balancing the Federal budget by fiscal year 2002, as called for in the Republican Contract With America, would require slicing all other Federal expenditures by 30 percent if we do not cut Social Security or defense spending or raise taxes. Children's programs could suffer even more if cuts in such programs as Medicare or veterans' services were limited. If this were the case, in California alone, 682,000 children would lose free or subsidized school lunch program lunches; 550,150 cases now served by the State child support agency would lose help in establishing paternity or collecting child support; 19,150 or more California children would lose the Federal child care subsidies that enable their parents to work or get education and training; and 21,250 of our children would lose Head Start early childhood services.

I am also concerned about adequate funding for the critical investments that will enable our Nation to grow and thrive in this competitive international environment. America cannot prosper if we do not set aside funds for essentials like our schools, our infrastructure, and our national security—investments that provide long-term economic returns. If we amend the Constitution to provide for a balanced budget, we must deal with capital spending honestly and effectively.

I also cannot support a balanced budget amendment that leaves the Social Security

Program wide open for cuts. In these times of deficit reduction and spending cuts, Social Security is a most appealing target. But cuts in Social Security would deprive older and retired Americans of critical benefits that are rightly theirs—benefits that have been promised to them to help ensure their economic security in their golden years. A proposal that does not protect Social Security lays the groundwork for pulling the rug out from under older Americans at the time in their lives when they are most vulnerable. Social Security must be exempted from balanced budget calculations.

I also cannot support requiring the support of a supermajority—or three-fifths—of the House of Representatives in order to raise taxes, run a deficit or increase the debt limit. This gives the minority—the other two-fifths—the ability to control the process of passing the budget.

I can well remember the California State budget crisis in the summer of 1992 when the State legislature and Governor were held hostage because a two-thirds majority was needed to approve budget changes made by the Governor. This created gridlock. By example alone, this represents the need for the majority, not two-thirds or two-fifths, to control the budget process and to change our spending priorities. The Federal Government must be able to respond quickly to disasters, like the California earthquake and flood, and to run a deficit during a recession.

I have always maintained that the budget must be balanced—that the large annual deficits we are carrying are unhealthy and detrimental to our Nation. We cannot continue to perpetuate this burden on our future generations. That is why I supported the President's deficit reduction plan during the last Congress—the largest deficit reduction plan in history—and why I now support a constitutional amendment to balance the budget. I urge my colleagues on both sides of the aisle to join me in this unique opportunity to rise above partisan politics in the best interests of our country and meet this challenge responsibly, honestly, and realistically.

## THE INTRODUCTION OF THE SYSTEMATIC APPLICATION OF VALUE ENGINEERING ACT

**HON. CARDISS COLLINS**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Friday, January 27, 1995*

Mrs. COLLINS of Illinois. Mr. Speaker, today I am introducing a bill that could significantly improve the way our Government does business. From all the discussion and speeches I've heard around the Capitol during the past couple of months, it is clear to me that this is a goal that we all share. It is certainly something that all of our constituents would like to see as well.

My bill would require Federal agencies to use value engineering [VE] which would enable the Government to save money while improving quality at the same time. This is a rare case where the taxpayers, the Government, and the American economy benefit—it's a win-win situation for everyone.

VE is a specialized, multifaceted, creative, team-conducted technique that defines the objective of a product, service, process, or construction project and questions every step to-

ward reaching it. It does so with an eye to reducing all costs and completion time while improving quality, reliability, and aesthetics. Analysis covers the equipment, maintenance, repair, replacement, procedures, and supplies involved. Life-cycle cost analysis is one of its many aspects and it differs from other cost-cutting techniques in that it is far more comprehensive, scientific, and creative.

It is widely accepted that VE saves no less than 3 percent of a contract's expense, and commonly that figure is 5 percent. At the same time, the cost of doing a VE review ranges from one-tenth to three-tenths of a percent. Thus, on a \$2 million construction contract, the very minimum that would be saved would be \$54,000 while savings of \$98,000 is very likely. On a major military procurement contract for \$1 billion over a life-cycle, that translates to a range of savings from \$27 million to \$49 million. Based on VE usage in recent years, the ratio of the cost of a VE review to savings yielded from using VE has ranged from 1:10 to 1:100, with 1:18 being the most frequent result.

Whenever value engineering has been examined, it is clear that it should be used more often and that its untapped potential is too great to estimate. The General Accounting Office has conducted various studies on VE over the years and each one has acknowledged its achievements and potential. Currently, several Federal agencies and departments reap significant benefits from VE but its use has been far too sporadic to achieve widespread savings.

Mr. Speaker, we have a responsibility to take advantage of VE. Ironically, although it was developed in the United States during World War II to maximize resources and improve our capabilities, it has been used most effectively by the Japanese electronics and automobile industries since that time. Isn't it time to bring this brainchild back home?

My bill, the Save Act, would provide significant savings and results by requiring all Federal agencies to use VE. To ensure that taxpayers get the greatest bang for the buck, my bill requires agencies to use VE for their most expensive projects. In order to see that VE is used to its greatest potential, each agency is required to designate a senior official to oversee and monitor VE efforts. Also, annual reports to the Office of Management and Budget would be required to ensure full compliance.

Plainly and simply, VE could make the Government run better and cost less. We've all heard America's cry for change, shouldn't we respond? I urge my colleagues to join me and cosponsor the Save Act.

## TRIBUTE TO FIRST UNITED METHODIST CHURCH

**HON. DAVID E. BONIOR**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Friday, January 27, 1995*

Mr. BONIOR. Mr. Speaker, this coming Sunday, January 29, 1995, the First United Methodist Church of Mount Clemens, in my home State of Michigan, is celebrating its 175th anniversary.

As one of the oldest churches in the area, the First United Methodist Church dates back