

According to the National Highway Traffic Safety Administration, 40 percent of traffic fatalities involving underage drivers are alcohol related. In 1994, 2,200 people were killed in crashes because minors were drinking and driving. The majority of those killed—1,600 to be exact—were teenagers themselves. In 1993, 2,364 teenagers between the ages of 15–20 were killed in alcohol-related crashes.

The tragic statistics go on and on, Mr. Speaker, and they all confirm the lethal combination of driving and underage drinking. The bill that I am introducing today will build upon the successes of the past in curbing this deadly mix.

The Common Sense Highway Safety Act of 1995 sends a very clear message: If you are under 21, any level of alcohol consumption combined with driving will be treated under State law as driving while intoxicated. It is that simple.

My legislation is modeled on the 1984 law that encouraged States to adopt laws making it unlawful for anyone under the age of 21 to purchase or possess alcohol. That law has saved an estimated 8,400 lives since its enactment, according to the National Highway Traffic Safety Administration.

You cannot argue with success. Therefore, under this bill, if a State fails to adopt a zero tolerance standard for drivers under 21 by the beginning of fiscal year 1998, they would lose 5 percent of their Federal highway funds for that year. In subsequent years, if that State has failed to act it would lose 10 percent of its funds.

With the backing of organizations such as Mothers Against Drunk Driving and Advocates for Highway and Auto Safety, a provision virtually identical to my legislation was adopted overwhelmingly by the Senate in June as part of the designation of the National Highway System. The 2 to 1 margin in favor of the zero tolerance provision is testament that this issue is a "no brainer."

What can we expect from enactment of zero tolerance laws nationally? Four of the States that have adopted zero tolerance laws—Maine, New Mexico, North Carolina, and Wis-

consin—have experienced a 34-percent decrease in traffic fatalities among young drivers at night.

Too many Americans have been personally affected by the tragedy of drunk driving. They have lost a family member, relative, or friend. While the 21-year-old drinking age has made significant strides in reducing these tragedies, we must not stop there. We owe it all members of society—particularly our children—to close this deadly loophole.

PROTECT OUR FUTURE: PRESERVE
STUDENT AID

HON. BOB FILNER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Wednesday, September 13, 1995

Mr. FILNER. Mr. Speaker and colleagues, unfortunately at this point in our legislative session, student aid remains on the chopping block—and communities all across this Nation will suffer.

Throughout history, American families have proven that higher education provides the path to a better life—and, today, student loans are the primary source of educational support for most Americans. They represent nothing less than a critical investment in our Nation's future. Financial aid has enabled millions of middle-income families to send their children to college. Each year, nearly 5 million students rely on Federal student loans to finance their own financial investment in education.

Despite these facts, the House continues its drive to eliminate yet one more program designed to give struggling families an opportunity to create a better life for their children. This action will put higher education out of the reach of thousands of promising middle-class students. At my alma mater, Cornell University, the loss of the interest subsidy for the Stafford Student Loan Program, one of several loan programs on the chopping block, would have an enormous impact on student indebtedness. If this cut is fully implemented, the an-

nual loss just to Cornell undergraduate students and their families would be approximately \$9 million.

The House has already voted to cut education spending by approximately \$4 billion—16 percent—from the fiscal year 1995 funding level, putting every education program in jeopardy. Further cuts in the joint budget resolution—totaling \$10.4 billion for student loans alone—will affect students in academic year 1996–97 and into the next millennium.

On May 25, the Senate adopted an amendment to the budget resolution saving these loan programs and disregarding the extreme version passed in the House. The bipartisan 67–32 vote for this amendment spoke plainly to the Senate's support for the student loan program.

Let's urge our House colleagues who will be budget conferees to support the Senate position—and support current funding for State student incentive grants, campus-based aid, Pell grants, TRIO, and title III programs.

We must not cut our Nation's educational investment nor drastically limit access to post-secondary education. Those with talent and motivation to succeed deserve help in meeting the high cost of higher education, not roadblocks that impede their progress toward being the best they can be.

Higher education is a national investment—let's not turn our backs on that commitment.

SUMMARY TABLE TO ACCOMPANY
CONFERENCE REPORT ON H.R. 1854

SPEECH OF

HON. RON PACKARD

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Friday, September 8, 1995

Mr. PACKARD. Mr. Speaker, I submit the following summary table to accompany the conference report on H.R. 1854, the fiscal year 1996 legislative branch appropriations bill.

FY 1996 LEGISLATIVE BRANCH APPROPRIATIONS BILL (H.R. 1854)

	FY 1995 Enacted	FY 1996 Estimate	House	Senate	Conference	Conference compared with enacted
TITLE I - CONGRESSIONAL OPERATIONS						
SENATE						
Mileage and Expense Allowances						
Mileage of the Vice President and Senators.....	80,000	80,000				-80,000
Expense allowances:						
Vice President.....	10,000	10,000		10,000	10,000	
President Pro Tempore of the Senate.....	10,000	10,000		10,000	10,000	
Majority Leader of the Senate.....	10,000	10,000		10,000	10,000	
Minority Leader of the Senate.....	10,000	10,000		10,000	10,000	
Majority Whip of the Senate.....	5,000	5,000		5,000	5,000	
Minority Whip of the Senate.....	5,000	5,000		5,000	5,000	
Chairman of the Majority Conference Committee.....	3,000	3,000		3,000	3,000	
Chairman of the Minority Conference Committee.....	3,000	3,000		3,000	3,000	
Subtotal, expense allowances.....	56,000	56,000		56,000	56,000	
Representation allowances for the Majority and Minority Leaders.....	30,000	30,000		30,000	30,000	
Total, Mileage and expense allowances.....	146,000	146,000		86,000	86,000	-60,000
Salaries, Officers and Employees						
Office of the Vice President.....	1,513,000	1,549,000		1,513,000	1,513,000	
Office of the President Pro Tempore.....	467,000	469,000		325,000	325,000	-132,000
Offices of the Majority and Minority Leaders.....	2,195,000	2,246,000		2,195,000	2,195,000	
Offices of the Majority and Minority Whips.....	656,000	672,000		656,000	656,000	
Conference committees.....	1,992,000	2,040,000		1,992,000	1,992,000	
Offices of the Secretaries of the Conference of the Majority and the Conference of the Minority.....	384,000	394,000		380,000	380,000	-24,000
Policy Committees.....				1,930,000	1,930,000	+1,930,000
Office of the Chaplain.....	192,000	201,000		192,000	192,000	
Office of the Secretary.....	12,981,000	13,280,000		12,128,000	12,128,000	-853,000
Office of the Sergeant at Arms and Doorkeeper.....	32,739,000	35,399,000		31,879,000	31,899,000	-850,000
Offices of the Secretaries for the Majority and Minority.....	1,197,000	1,225,000		1,047,000	1,047,000	-150,000
Agency contributions and related expenses.....	17,052,000	18,386,000		15,500,000	15,500,000	-1,552,000
Total, salaries, officers and employees.....	71,338,000	75,841,000		66,717,000	66,727,000	-1,611,000
Office of the Legislative Counsel of the Senate						
Salaries and expenses.....	3,381,000	3,543,500		3,381,000	3,381,000	
Office of Senate Legal Counsel						
Salaries and expenses.....	936,000	985,000		936,000	936,000	
Expense Allowances of the Secretary of the Senate, Sergeant at Arms and Doorkeeper of the Senate, and Secretaries for the Majority and Minority of the Senate: Expense allowances.....	12,000	12,000		12,000	12,000	
Contingent Expenses of the Senate						
Senate policy committees.....	2,574,000	2,672,000				-2,574,000
Inquiries and Investigations.....	78,112,000	78,863,000		66,395,000	66,395,000	-11,717,000
Expenses of United States Senate Caucus on International Narcotics Control.....	348,000	379,000		305,000	305,000	-43,000
Secretary of the Senate.....	1,998,500	1,998,500		1,298,000	1,298,000	-700,500
(By transfer).....	(7,000,000)					(-7,000,000)
Sergeant at Arms and Doorkeeper of the Senate.....	74,894,000	72,234,000		61,347,000	61,347,000	-13,547,000
Miscellaneous items.....	7,429,000	7,429,000		6,844,000	6,844,000	-785,000
Senators' Official Personnel and Office Expense Account.....	206,542,000	222,683,000		204,029,000	204,029,000	-2,513,000
Office of Senate Fair Employment Practices.....	899,000	890,000		778,000	778,000	-111,000
Settlements and Awards Reserve.....	1,000,000	1,000,000		1,000,000	1,000,000	
Stationery (revolving fund).....	13,000	13,000		13,000	13,000	
Official Mail Costs						
Expenses.....	11,000,000	36,300,000		11,000,000	11,000,000	
Total, contingent expenses of the Senate.....	384,767,500	424,409,500		352,777,000	352,777,000	-31,990,500
Total, Senate.....	480,580,500	504,837,000		428,906,000	426,919,000	-33,661,500
HOUSE OF REPRESENTATIVES 1/						
Payments to Widows and Heirs of Deceased Members of Congress						
Gratuities, deceased Members.....	267,200					-267,200
Salaries and Expenses						
House Leadership Offices						
Office of the Speaker.....	1,444,000	1,800,000	1,478,000	1,478,000	1,478,000	+34,000
Office of the Majority Floor Leader.....	1,220,764	1,114,000	1,470,000	1,470,000	1,470,000	+249,236
Office of the Minority Floor Leader.....	1,445,413	1,525,000	1,480,000	1,480,000	1,480,000	+34,587

1/ Enacted and request reflect current organization of House funding.

FY 1996 LEGISLATIVE BRANCH APPROPRIATIONS BILL (H.R. 1854)

	FY 1995 Enacted	FY 1996 Estimate	House	Senate	Conference	Conference compared with enacted
Office of the Majority Whip.....	1,121,849	1,357,000	928,000	928,000	928,000	-193,549
Office of the Minority Whip.....	897,000	948,000	918,000	918,000	918,000	+21,000
Speaker's Office for Legislative Floor Activity.....	277,000	378,000	378,000	378,000	378,000	+99,000
House Republican Conference.....	1,808,887	1,828,000	1,083,000	1,083,000	1,083,000	-423,587
House Republican Steering Committee.....	200,000	205,000	884,000	884,000	884,000	+484,000
Nine minority employees.....	1,024,000	1,144,000	1,127,000	1,127,000	1,127,000	+103,000
House Democratic Steering and Policy Committee.....	1,153,587	1,228,000	1,181,000	1,181,000	1,181,000	+27,413
House Democratic Caucus.....	553,000	607,000	586,000	586,000	586,000	+13,000
Subtotal, House Leadership Offices.....	10,843,000	11,728,000	11,271,000	11,271,000	11,271,000	+428,000
Members' Representational Allowances						
Expenses.....	351,217,000	389,100,000	380,503,000	380,503,000	380,503,000	+9,286,000
Committee Employees						
Standing Committee, Special & Select (except Appropriations)	112,805,000	125,749,000	78,829,000	78,829,000	78,829,000	-34,178,000
Committee on Appropriations (including studies & investigations)	22,531,000	23,044,000	18,845,000	18,845,000	18,845,000	-5,586,000
Subtotal, Committee employees.....	135,336,000	148,793,000	96,574,000	96,574,000	96,574,000	-39,762,000
Salaries, Officers and Employees						
Office of the Clerk.....	15,270,000	16,811,000	13,807,000	13,807,000	13,807,000	-1,483,000
Office of the Sergeant at Arms.....	2,736,000	3,049,000	3,410,000	3,410,000	3,410,000	+674,000
Office of the Chief Administrative Officer.....	89,725,000	85,132,000	53,558,000	53,558,000	53,558,000	-18,189,000
Office of Inspector General.....	295,000	7,125,000	3,854,000	3,854,000	3,854,000	+3,859,000
Office of Compliance.....		2,130,000	858,000	858,000	858,000	+858,000
Transfer to Joint Items, Office of Compliance.....					(-800,000)	(-800,000)
Office of the Chaplain.....	124,000	128,000	128,000	128,000	128,000	+2,000
Office of the Parliamentarian.....	883,000	1,240,000	1,180,000	1,180,000	1,180,000	+187,000
Office of the Parliamentarian.....	(889,000)	(835,000)	(775,000)	(775,000)	(775,000)	(+106,000)
Compilation of precedents of the House of Representatives...	(314,000)	(405,000)	(405,000)	(405,000)	(405,000)	(+91,000)
Office of the Law Revision Counsel of the House.....	1,630,000	1,870,000	1,700,000	1,700,000	1,700,000	+70,000
Office of the Legislative Counsel of the House.....	4,400,000	4,582,000	4,524,000	4,524,000	4,524,000	+124,000
Other authorized employees.....	504,000	675,000	618,000	618,000	618,000	+114,000
Former Speakers' staff.....	(280,000)	(447,000)	(447,000)	(447,000)	(447,000)	(+157,000)
Technical assistant, Office of the Attending Physician.....	(161,000)	(171,000)	(171,000)	(171,000)	(171,000)	(+10,000)
Drivers.....	(53,000)	(57,000)				(-53,000)
Subtotal, Salaries, Officers and Employees.....	95,867,000	102,752,000	83,733,000	83,733,000	83,733,000	-11,834,000
Allowances and Expenses						
Supplies, materials, administrative costs and Federal tort claims	3,453,000	2,995,000	1,213,000	1,213,000	1,213,000	-2,240,000
Official mail (committee, leadership, administrative and legislative offices).....			1,000,000	1,000,000	1,000,000	+1,000,000
Reemployed annuitants reimbursements.....	1,279,000	2,451,000	88,000	88,000	88,000	-1,211,000
Government contributions.....	129,895,000	138,988,000	117,541,000	117,541,000	117,541,000	-12,354,000
Miscellaneous items.....	778,000	778,000	858,000	858,000	858,000	-120,000
Subtotal, Allowances and expenses.....	135,405,000	144,822,000	120,480,000	120,480,000	120,480,000	-14,925,000
Total, salaries and expenses.....	728,488,000	798,985,000	671,561,000	671,561,000	671,561,000	-58,907,000
Total, House of Representatives.....	728,735,200	798,985,000	671,561,000	671,561,000	671,561,000	-57,174,200
JOINT ITEMS						
Joint Economic Committee.....	4,080,000	4,285,000	3,000,000	3,000,000	3,000,000	-1,080,000
Joint Committee on Printing.....	1,370,000	1,414,000		1,184,000	750,000	-620,000
Transfer to House Oversight Committee.....			375,000			
Transfer to Senate Committee on Rules and administration...			375,000			
Joint Committee on Taxation.....	8,019,000	8,480,000	8,019,000	5,118,000	5,118,000	-603,000
Office of the Attending Physician						
Medical supplies, equipment, expenses, and allowances.....	1,335,000	1,280,000	1,280,000	1,280,000	1,280,000	-75,000
Capitol Police Board						
Capitol Police						
Salaries:						
Sergeant at Arms of the House of Representatives.....	33,483,000	34,843,000	34,213,000	33,906,000	34,213,000	+750,000
Sergeant at Arms and Doorkeeper of the Senate.....	35,919,000	37,381,000	35,919,000	35,919,000	35,919,000	
Subtotal, salaries.....	69,382,000	72,024,000	70,132,000	69,825,000	70,132,000	+750,000
General expenses.....	2,000,000	2,190,000	2,580,000	2,190,000	2,580,000	+580,000
Subtotal, Capitol Police.....	71,382,000	74,214,000	72,662,000	72,015,000	72,662,000	+1,310,000
Capitol Guide and Special Services Office.....	1,991,000	2,083,000	1,991,000		1,991,000	
Capitol Guide Service.....				1,628,000		
Special Services Office.....				363,000		
Subtotal.....	1,991,000	2,083,000	1,991,000	1,991,000	1,991,000	

FY 1996 LEGISLATIVE BRANCH APPROPRIATIONS BILL (H.R. 1854)

	FY 1995 Enacted	FY 1996 Estimate	House	Senate	Conference	Conference compared with enacted
Statements of Appropriations.....			30,000	30,000	30,000	+ 30,000
Office of Compliance.....				2,500,000	2,000,000	+ 2,000,000
Transfer from House of Representatives Office of Compliance.....					(500,000)	(+ 500,000)
Total, Joint Items.....	88,187,000	88,708,000	88,742,000	87,076,000	88,838,000	+ 882,000
OFFICE OF TECHNOLOGY ASSESSMENT						
Salary and expenses.....	21,970,000	23,185,000		3,815,000	3,815,000	-18,365,000
CONGRESSIONAL BUDGET OFFICE						
Salary and expenses.....	23,188,000	25,788,000	24,288,000	25,788,000	24,288,000	+ 1,100,000
ARCHITECT OF THE CAPITOL						
Office of the Architect of the Capitol						
Salaries.....	9,103,000	9,823,000	8,888,000	8,876,000	8,888,000	-534,000
Travel (limitation on official travel expenses).....	(20,000)	(20,000)	(20,000)	(20,000)	(20,000)	
Contingent expenses.....	100,000	100,000	100,000	100,000	100,000	
Subtotal, Office of the Architect of the Capitol.....	9,203,000	9,823,000	8,868,000	8,876,000	8,888,000	-534,000
Capitol Buildings and Grounds						
Capitol buildings.....	22,797,000	28,085,000	22,832,000	23,132,000	22,862,000	+ 85,000
Sec. 310 (purchasing x-ray & metal detectors).....	(2,015,000)					(-2,015,000)
Capitol grounds.....	5,270,000	6,084,000	5,143,000	5,143,000	5,143,000	-127,000
Senate office buildings.....	47,618,000	52,537,000		41,757,000	41,757,000	-5,862,000
House office buildings.....	41,364,000	48,054,000	33,001,000	33,001,000	33,001,000	-8,363,000
Capitol Power Plant.....	38,637,000	41,082,000	38,578,000	35,518,000	35,518,000	-1,119,000
Offsetting collections.....	-3,200,000	-3,200,000	-4,000,000	-4,000,000	-4,000,000	-800,000
Net subtotal, Capitol Power Plant.....	33,437,000	37,882,000	32,578,000	31,518,000	31,518,000	-1,919,000
Subtotal, Capitol buildings and grounds.....	150,487,000	170,822,000	93,554,000	134,551,000	134,301,000	-16,186,000
Total, Architect of the Capitol.....	159,690,000	180,645,000	102,223,000	143,527,000	142,870,000	-16,720,000
LIBRARY OF CONGRESS						
Congressional Research Service						
Salary and expenses.....	80,084,000	85,913,000	75,083,000	80,084,000	80,084,000	
GOVERNMENT PRINTING OFFICE						
Congressional printing and binding.....	88,724,000	91,824,000	88,281,000	85,500,000	83,770,000	-5,854,000
Total, title I, Congressional Operations.....	1,630,158,700	1,778,703,000	1,047,178,000	1,504,080,000	1,500,048,000	-130,112,700
TITLE II - OTHER AGENCIES						
BOTANIC GARDEN						
Salaries and expenses.....	3,230,000	10,370,000	3,053,000	3,053,000	3,053,000	-177,000
Conservation renovation.....			7,000,000			
(By transfer).....	(4,000,000)					(-4,000,000)
Subtotal.....	3,230,000	10,370,000	10,053,000	3,053,000	3,053,000	-177,000
LIBRARY OF CONGRESS						
Salaries and expenses.....	210,184,000	231,580,000	193,911,000	213,184,000	211,864,000	+ 1,500,000
Authority to spend receipts.....	-7,888,000	-7,888,000	-7,888,000	-7,888,000	-7,888,000	
Net subtotal, Salaries and expenses.....	202,296,000	223,711,000	186,042,000	205,296,000	203,786,000	+ 1,500,000
Copyright Office, salaries and expenses.....	27,456,000	32,983,000	30,818,000	30,818,000	30,818,000	+ 3,362,000
Authority to spend receipts.....	-17,411,000	-19,877,000	-19,830,000	-19,830,000	-19,830,000	-2,419,000
Net subtotal, Copyright Office.....	10,045,000	13,106,000	10,988,000	10,988,000	10,988,000	+ 943,000
Books for the blind and physically handicapped, salaries and expenses.....	44,951,000	47,583,000	44,951,000	44,951,000	44,951,000	
Furniture and furnishings.....	5,825,000	5,825,000	4,882,000	4,882,000	4,882,000	-943,000
Total, Library of Congress (except CRS).....	283,116,000	290,225,000	248,863,000	286,116,000	284,618,000	+ 1,500,000
ARCHITECT OF THE CAPITOL						
Library Buildings and Grounds						
Structural and mechanical care.....	12,483,000	19,829,000	12,428,000	12,428,000	12,428,000	-55,000

FY 1996 LEGISLATIVE BRANCH APPROPRIATIONS BILL (H.R. 1854)

	FY 1995 Enacted	FY 1996 Estimate	House	Senate	Conference	Conference compared with enacted
GOVERNMENT PRINTING OFFICE						
Office of Superintendent of Documents						
Salaries and expenses	32,207,000	30,307,000	18,312,000	30,307,000	30,307,000	-1,900,000
Revolving fund		15,420,000				
Subtotal, Office of Superintendent of Documents	32,207,000	45,727,000	18,312,000	30,307,000	30,307,000	-1,900,000
GENERAL ACCOUNTING OFFICE						
Salaries and expenses	450,380,000	481,080,000	401,284,000	382,808,000	382,808,000	-67,954,000
Offsetting collections	-7,000,000	-8,400,000	-8,400,000	-8,400,000	-8,400,000	-1,400,000
Subtotal	443,380,000	472,680,000	392,884,000	374,408,000	374,408,000	-68,954,000
GAO use of collections (formerly receipts)	8,000,000					-8,000,000
Total, General Accounting Office	448,380,000	472,680,000	392,884,000	374,408,000	374,408,000	-74,954,000
Total, title II, Other agencies	780,396,000	836,911,000	678,520,000	686,310,000	684,810,000	-75,586,000
Grand total	2,390,554,700	2,617,614,000	1,725,696,000	2,190,370,000	2,184,866,000	-205,696,700
TITLE I - CONGRESSIONAL OPERATIONS						
Senate	480,580,500	504,937,000		426,909,000	426,919,000	-33,661,500
House of Representatives	726,735,200	798,986,000	671,561,000	671,561,000	671,561,000	-57,174,200
Joint items	86,187,000	88,708,000	86,742,000	87,076,000	86,839,000	+662,000
Office of Technology Assessment	21,970,000	23,185,000		3,615,000	3,615,000	-18,365,000
Congressional Budget Office	23,188,000	25,788,000	24,288,000	25,788,000	24,288,000	+1,100,000
Architect of the Capitol	198,690,000	180,545,000	102,223,000	143,527,000	142,970,000	-16,720,000
Library of Congress: Congressional Research Service	80,084,000	85,913,000	75,083,000	80,084,000	80,084,000	
Congressional printing and binding, Government Printing Office	89,724,000	91,624,000	88,281,000	85,500,000	83,770,000	-5,954,000
Total, title I, Congressional operations	1,630,158,700	1,778,703,000	1,047,178,000	1,504,080,000	1,500,046,000	-130,112,700
TITLE II - OTHER AGENCIES						
Botanic Garden	3,230,000	10,370,000	10,053,000	3,053,000	3,053,000	-177,000
Library of Congress (except CRS)	263,116,000	280,225,000	248,863,000	266,116,000	264,816,000	+1,500,000
Architect of the Capitol (library buildings and grounds)	12,483,000	19,929,000	12,428,000	12,428,000	12,428,000	-55,000
Government Printing Office (except congressional printing and binding)	32,207,000	45,727,000	18,312,000	30,307,000	30,307,000	-1,900,000
General Accounting Office	448,380,000	472,680,000	392,884,000	374,408,000	374,408,000	-74,954,000
Total, title II, Other agencies	780,396,000	836,911,000	678,520,000	686,310,000	684,810,000	-75,586,000
Grand total	2,390,554,700	2,617,614,000	1,725,696,000	2,190,370,000	2,184,866,000	-205,696,700
Scorekeeping adjustments	52,448,000	92,300,000	75,500,000	34,255,277	32,755,277	-19,692,723
Total mandatory and discretionary	2,443,002,700	2,709,914,000	1,801,196,000	2,224,625,277	2,217,611,277	-225,391,423
Mandatory	82,217,200	82,300,000	75,500,000	82,300,000	82,300,000	+82,800
Discretionary	2,350,785,500	2,617,614,000	1,725,696,000	2,132,325,277	2,125,311,277	-225,474,223