

Iraqis must have a voice in the new Government, and all citizens must have their rights protected.

Rebuilding Iraq will require a sustained commitment from many nations, including our own. We will remain in Iraq as long as necessary and not a day more. America has made and kept this kind of commitment before, in the peace that followed World War II. After defeating enemies, we did not leave behind occupying armies; we left constitutions and parliaments. We did not leave behind permanent foes; we found new friends and allies.

There was a time when many said that the cultures of Japan and Germany were incapable of sustaining democratic values. They were wrong. Some say the same of Iraq today. They too are mistaken. The nation of Iraq, with its proud heritage, abundant resources, and skilled and educated people, is fully capable of moving toward democracy and living in freedom.

It will be difficult to help freedom take hold in a country that has known three decades of dictatorship, secret police, internal divisions, and war. Yet the security of our Nation and the hopes of millions depends on us, and Americans do not turn away from duties because they are hard. We have met great tests in other times, and we will meet the tests of our time.

Thank you for listening.

NOTE: The address was recorded at 10:04 a.m. on February 28 in the Cabinet Room at the White House for broadcast at 10:06 a.m. on March 1. The transcript was made available by the Office of the Press Secretary on February 28 but was embargoed for release until the broadcast. In his remarks, the President referred to President Saddam Hussein of Iraq. The Office of the Press Secretary also released a Spanish language transcript of this address.

Executive Order 13287—Preserve America

March 3, 2003

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the National Historic Preservation Act (16 U.S.C.

470 *et seq.*) (NHPA) and the National Environmental Policy Act (42 U.S.C. 4321 *et seq.*), it is hereby ordered:

Section 1. *Statement of Policy.* It is the policy of the Federal Government to provide leadership in preserving America's heritage by actively advancing the protection, enhancement, and contemporary use of the historic properties owned by the Federal Government, and by promoting intergovernmental cooperation and partnerships for the preservation and use of historic properties. The Federal Government shall recognize and manage the historic properties in its ownership as assets that can support department and agency missions while contributing to the vitality and economic well-being of the Nation's communities and fostering a broader appreciation for the development of the United States and its underlying values. Where consistent with executive branch department and agency missions, governing law, applicable preservation standards, and where appropriate, executive branch departments and agencies ("agency" or "agencies") shall advance this policy through the protection and continued use of the historic properties owned by the Federal Government, and by pursuing partnerships with State and local governments, Indian tribes, and the private sector to promote the preservation of the unique cultural heritage of communities and of the Nation and to realize the economic benefit that these properties can provide. Agencies shall maximize efforts to integrate the policies, procedures, and practices of the NHPA and this order into their program activities in order to efficiently and effectively advance historic preservation objectives in the pursuit of their missions.

Sec. 2. *Building Preservation Partnerships.* When carrying out its mission activities, each agency, where consistent with its mission and governing authorities, and where appropriate, shall seek partnerships with State and local governments, Indian tribes, and the private sector to promote local economic development and vitality through the use of historic properties in a manner that contributes to the long-term preservation and productive use of those properties. Each agency shall examine its policies, procedures,

and capabilities to ensure that its actions encourage, support, and foster public-private initiatives and investment in the use, reuse, and rehabilitation of historic properties, to the extent such support is not inconsistent with other provisions of law, the Secretary of the Interior's Standards for Archeology and Historic Preservation, and essential national department and agency mission requirements.

Sec. 3. Improving Federal Agency Planning and Accountability. (a) Accurate information on the state of Federally owned historic properties is essential to achieving the goals of this order and to promoting community economic development through local partnerships. Each agency with real property management responsibilities shall prepare an assessment of the current status of its inventory of historic properties required by section 110(a)(2) of the NHPA (16 U.S.C. 470h-2(a)(2)), the general condition and management needs of such properties, and the steps underway or planned to meet those management needs. The assessment shall also include an evaluation of the suitability of the agency's types of historic properties to contribute to community economic development initiatives, including heritage tourism, taking into account agency mission needs, public access considerations, and the long-term preservation of the historic properties. No later than September 30, 2004, each covered agency shall complete a report of the assessment and make it available to the Chairman of the Advisory Council on Historic Preservation (Council) and the Secretary of the Interior (Secretary).

(b) No later than September 30, 2004, each agency with real property management responsibilities shall review its regulations, management policies, and operating procedures for compliance with sections 110 and 111 of the NHPA (16 U.S.C. 470h-2 & 470h-3) and make the results of its review available to the Council and the Secretary. If the agency determines that its regulations, management policies, and operating procedures are not in compliance with those authorities, the agency shall make amendments or revisions to bring them into compliance.

(c) Each agency with real property management responsibilities shall, by September

30, 2005, and every third year thereafter, prepare a report on its progress in identifying, protecting, and using historic properties in its ownership and make the report available to the Council and the Secretary. The Council shall incorporate this data into a report on the state of the Federal Government's historic properties and their contribution to local economic development and submit this report to the President by February 15, 2006, and every third year thereafter.

(d) Agencies may use existing information gathering and reporting systems to fulfill the assessment and reporting requirements of subsections 3(a)–(c) of this order. To assist agencies, the Council, in consultation with the Secretary, shall, by September 30, 2003, prepare advisory guidelines for agencies to use at their discretion.

(e) No later than June 30, 2003, the head of each agency shall designate a senior policy level official to have policy oversight responsibility for the agency's historic preservation program and notify the Council and the Secretary of the designation. This senior official shall be an assistant secretary, deputy assistant secretary, or the equivalent, as appropriate to the agency organization. This official, or a subordinate employee reporting directly to the official, shall serve as the agency's Federal Preservation Officer in accordance with section 110(c) of the NHPA. The senior official shall ensure that the Federal Preservation Officer is qualified consistent with guidelines established by the Secretary for that position and has access to adequate expertise and support to carry out the duties of the position.

Sec. 4. Improving Federal Stewardship of Historic Properties. (a) Each agency shall ensure that the management of historic properties in its ownership is conducted in a manner that promotes the long-term preservation and use of those properties as Federal assets and, where consistent with agency missions, governing law, and the nature of the properties, contributes to the local community and its economy.

(b) Where consistent with agency missions and the Secretary of the Interior's Standards for Archeology and Historic Preservation,

and where appropriate, agencies shall cooperate with communities to increase opportunities for public benefit from, and access to, Federally owned historic properties.

(c) The Council is directed to use its existing authority to encourage and accept donations of money, equipment, and other resources from public and private parties to assist other agencies in the preservation of historic properties in Federal ownership to fulfill the goals of the NHPA and this order.

(d) The National Park Service, working with the Council and in consultation with other agencies, shall make available existing materials and information for education, training, and awareness of historic property stewardship to ensure that all Federal personnel have access to information and can develop the skills necessary to continue the productive use of Federally owned historic properties while meeting their stewardship responsibilities.

(e) The Council, in consultation with the National Park Service and other agencies, shall encourage and recognize exceptional achievement by such agencies in meeting the goals of the NHPA and this order. By March 31, 2004, the Council shall submit to the President and the heads of agencies recommendations to further stimulate initiative, creativity, and efficiency in the Federal stewardship of historic properties.

Sec. 5. Promoting Preservation Through Heritage Tourism.

(a) To the extent permitted by law and within existing resources, the Secretary of Commerce, working with the Council and other agencies, shall assist States, Indian tribes, and local communities in promoting the use of historic properties for heritage tourism and related economic development in a manner that contributes to the long-term preservation and productive use of those properties. Such assistance shall include efforts to strengthen and improve heritage tourism activities throughout the country as they relate to Federally owned historic properties and significant natural assets on Federal lands.

(b) Where consistent with agency missions and governing law, and where appropriate, agencies shall use historic properties in their ownership in conjunction with State, tribal,

and local tourism programs to foster viable economic partnerships, including, but not limited to, cooperation and coordination with tourism officials and others with interests in the properties.

Sec. 6. National and Homeland Security Considerations.

Nothing in this order shall be construed to require any agency to take any action or disclose any information that would conflict with or compromise national and homeland security goals, policies, programs, or activities.

Sec. 7. Definitions. For the purposes of this order, the term “historic property” means any prehistoric or historic district, site, building, structure, and object included on or eligible for inclusion on the National Register of Historic Places in accordance with section 301(5) of the NHPA (16 U.S.C. 470w(5)). The term “heritage tourism” means the business and practice of attracting and accommodating visitors to a place or area based especially on the unique or special aspects of that locale’s history, landscape (including trail systems), and culture. The terms “Federally owned” and “in Federal ownership,” and similar terms, as used in this order, do not include properties acquired by agencies as a result of foreclosure or similar actions and that are held for a period of less than 5 years.

Sec. 8. Judicial Review. This order is intended only to improve the internal management of the Federal Government and it is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or equity by a party against the United States, its departments, agencies, instrumentalities or entities, its officers or employees, or any other person.

George W. Bush

The White House,
March 3, 2003.

[Filed with the Office of the Federal Register, 8:45 a.m., March 4, 2003]

NOTE: This Executive order was published in the *Federal Register* on March 5.

**Letter to Congressional Leaders
Transmitting a Report on
International Agreements**

March 3, 2003

Dear Mr. Speaker: (Dear Mr. Chairman:)

Pursuant to subsection (b) of the Case-Zablocki Act, (1 U.S.C. 112b), I hereby transmit a report prepared by the Department of State concerning international agreements.

Sincerely,

George W. Bush

NOTE: Letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Richard G. Lugar, chairman, Senate Committee on Foreign Relations. An original was not available for verification of the content of this letter.

**Remarks to the American Medical
Association National Conference**

March 4, 2003

Thanks for such a warm welcome. I appreciate the invitation. I'm honored to be with so many of our Nation's fine physicians and their loved ones.

You've come to our Capital when this Government faces many critical issues. You're here at an historic time. We have got a lot of responsibilities here in Washington. We have the responsibility to defend the American people against the threats of a new era. We have a responsibility to win the first war of the 21st century, and we're working hard to win that war.

Over the weekend, American and Pakistani authorities struck a serious blow to Al Qaida by arresting Khalid Sheik Mohammed, the top operational planner, the top killer of the Al Qaida network. The man who masterminded the September the 11th attacks is no longer a problem to the United States of America.

It's a different kind of war than we're used to in America. It's a war that requires patience and focus. It's a war in which we will hunt down those who hate America, one person at a time. The terrorists are learning there is no place safe for them in this world. They're discovering that justice can arrive by different means, at any hour of the day or

night. They're discovering the meaning of American resolve, our deep desire to defend our freedom and to keep the peace.

It is important for our fellow citizens to recognize life changed on September the 11th, 2001. Obviously, it changed in a tragic way for those who lost loved ones as a result of the coldblooded attacks on our people. But we learned a harsh lesson, and that is, oceans can no longer protect us from those who hate America and what we stand for. And therefore, it's important for the United States to take every threat which may gather overseas seriously, that we can no longer pick or choose whether a threat requires our involvement. If we see gathering threats which can harm the American people, we must deal with them.

We're dealing with Iraq because the dictator of Iraq has got weapons of mass destruction. He's used weapons of mass destruction on his own people. He can't stand America. He can't stand our friends. He can't stand our allies. He's got connections to terrorist networks. The first war of the 21st century requires the United States to work with international bodies to deal with these threats, and we will continue to do so.

I went to the United Nations to remind them that that body has a responsibility to make sure its words means something. I reminded them that for 12 long years the United Nations has asked Saddam to disarm because he's dangerous. We went and got another resolution almost 4 months ago, unanimously approved by the Security Council, which said clearly, "Saddam, you must disarm."

The choice is Saddam Hussein's to make. It is his choice to determine whether there's war or peace. It is his choice to decide whether to listen to the demands of the free world. But no matter what his choice may be, for the sake of peace, for the sake of freedom, for the sake of security of our people, Saddam Hussein will be disarmed.

We have a responsibility to create jobs and increase the momentum of our economy. The role of Government is not to create wealth but an environment in which the entrepreneurial spirit of America can flourish. That's why I'm working with Congress to accelerate tax relief which they've already