

also recognized the importance of broader international cooperation in ensuring reliable control over exports of sensitive materials and technology. President Clinton expressed the hope that Ukraine would become a member of the MTCR at an early date and reiterated that the U.S. would support Ukraine in achieving this goal. They agreed to work together toward Ukraine's full participation in a successor regime to COCOM. President Clinton was pleased to note that a Science and Technology Center, funded by the United States and other donors, will soon begin operations in Ukraine and that this would assist Ukraine in redirecting the work of former defense scientists and engineers to civilian purposes.

#### ***Diplomatic Endeavors***

Consistent with the new stage of bilateral relations, the Presidents also underscored the importance of ensuring that the diplomatic missions of both countries be fully capable of conducting their operations without hindrance. With this in mind, the Presidents announced the exchange of diplomatic notes to lift employment restrictions on diplomatic personnel and their families. President Clinton also used this occasion to welcome Ukraine's newly appointed Ambassador to the United States, Yuriy Shcherbak, to Washington, D.C.

#### **Joint Statement on Future Aerospace Cooperation Between the United States and Ukraine**

*November 22, 1994*

President Clinton and President Kuchma underscored the important role that cooperation in civil and commercial aerospace activities can play in furthering scientific, technical and economic ties between the United States and Ukraine. As a first significant step in this cooperation, the two Presidents signed an agreement on cooperation in the exploration and use of outer space for peaceful purposes that will expand joint efforts in space communications, space technology, life and microgravity sciences applications, remote sensing and earth sciences, space sciences and telecommunications.

The two Presidents agreed that future joint activities should be explored. Both Presidents recognized that the Ukrainian

aerospace industry can make a valuable contribution to Ukraine's economic reform and development as it undertakes the transition to a market economy. They resolved to work together to open prospects for Ukrainian access to international aerospace markets. Noting that a preliminary dialogue addressing the potential for commercial space opportunities between the United States and Ukraine had already begun, they agreed to hold further talks on commercial launches and the scope of these activities, in accordance with market principles, with the principles contained in international arrangements for integrating economies in transition into the international space launch market, and consistent with current obligations of the two countries.

President Clinton and President Kuchma also directed the National Aeronautics and Space Administration and the Ukrainian National Space Agency to identify potential experiments and payloads which could qualify for flight on the Space Shuttle and also to create an opportunity for a Ukrainian Payload Specialist to fly on the Space Shuttle. Both agencies will jointly report their recommendations for such a mission by March 31, 1995.

#### **Executive Order 12939—Expedited Naturalization of Aliens and Noncitizen Nationals Who Served in an Active-Duty Status During the Persian Gulf Conflict**

*November 22, 1994*

By the authority vested in me as President by the Constitution and the laws of the United States of America, including section 1440 of title 8, United States Code, and in order to provide expedited naturalization for aliens and noncitizen nationals who served in an active-duty status in the Armed Forces of the United States during the period of the Persian Gulf Conflict, it is hereby ordered as follows:

For the purpose of determining qualification for the exception from the usual requirements for naturalization, the period of Persian Gulf Conflict military operations in which the Armed Forces of the United States were engaged in armed conflict with a hostile force commenced on August 2, 1990, and

terminated on April 11, 1991. Those persons serving honorably in active-duty status in the Armed Forces of the United States during this period are eligible for naturalization in accordance with the statutory exception to the naturalization requirements, as provided in section 1440(b) of title 8, United States Code.

**William J. Clinton**

The White House,  
November 22, 1994.

[Filed with the Office of the Federal Register, 10:42 a.m., November 28, 1994]

NOTE: This Executive order will be published in the *Federal Register* on November 29.

**Letter to Congressional Leaders on  
Bosnia**

*November 22, 1994*

*Dear Mr. Speaker: (Dear Mr. President:)*

I last reported to the Congress on August 22, 1994, on our support for the United Nations and North Atlantic Treaty Organization's (NATO) efforts to achieve peace and security in Bosnia-Herzegovina. I am informing you today of recent developments in these efforts, including the use of U.S. combat aircraft on November 21, 1994, to attack airfields and related facilities in Serb-held Croatian territory used by Serb forces to launch air strikes against the town of Bihac in Bosnia-Herzegovina.

Since the adoption of United Nations Security Council Resolution (UNSCR) 713 on September 25, 1991, the United Nations has actively sought solutions to the humanitarian and ethnic crisis in the former Yugoslavia. Under UNSCRs 824 (May 6, 1993) and 836 (June 4, 1993) certain portions of Bosnia-Herzegovina have been established as safe areas, including the town of Bihac. Member states, acting nationally or through regional organizations, have been authorized to use all necessary measures, through the use of air power, in and around the safe areas, to support the United Nations Protection Forces (UNPROFOR) in the performance of its mandate.

The air strikes conducted on November 21, 1994, were in response to Serb air strikes

launched November 18 and 19, 1994, from Udbina airfield in the Krajina region of Croatia against the town of Bihac and other areas of northwest Bosnia. The United Nations has informed us that the Serbs dropped napalm and cluster munitions during their attack on November 18 in Bihac, placing approximately 1,200 UNPROFOR troops deployed in Bihac in jeopardy. We are further informed that the Serb attack on November 19 was against the town of Cazin, about 10 miles north of Bihac, causing between 9 and 15 civilian casualties.

In response to the Serb attacks, the United Nations Security Council unanimously adopted UNSCR 958 on November 19, 1994, expressly deciding that the authorizations in previous resolutions also applied in the Republic of Croatia. Meeting the same day, the North Atlantic Council agreed to respond positively to UNSCR 958 and authorized the Commander in Chief, NATO Allied Forces Southern Europe (CINCSOUTH), in accordance with existing procedures, to conduct air strikes in response to attacks on or that threaten the U.N. safe areas in Bosnia-Herzegovina launched from U.N. protected areas of Croatia.

The NATO strikes launched on November 21, 1994, included 39 aircraft from the Netherlands, France, United Kingdom, NATO, and the United States. The aircraft struck targets at Udbina airfield, including runways, taxiways, radars, and air defenses located at the airfield. No aircraft were lost or damaged in conducting the attacks. Initial battle damage assessments indicate that runways and taxiways were cratered and that an air defense radar was destroyed.

I authorized these actions in conjunction with our NATO allies in order to carry out the U.N. and NATO decisions of November 19 and to answer UNPROFOR's request for assistance. As I have indicated in the past, our efforts in the former Yugoslavia are intended to assist the parties to reach a negotiated settlement to the conflict. I have directed the participation by U.S. Armed Forces in this effort pursuant to my constitutional authority to conduct the foreign relations of the United States and as Commander in Chief and Chief Executive.