be taken away, with increased investment in people and places and jobs. And we must continue the fight to lower foreign trade barriers which slow economic growth here in the United States and around the world.

Tomorrow I go to Seattle to meet with the leaders of 15 Asian Pacific economies. I will ask them to work toward more open markets for our products. When I return, I'll reach out to the other market-oriented democracies of Latin America, to ask them to join in this great American pact that I believe offers so much hope to our future. And next month we will urge our European and Asian competitors to complete work on the worldwide trade agreement that can literally create hundreds of thousands of jobs here in the United States as we open markets all across the globe.

We've faced choices before like the one we faced tonight, whether to turn inward or turn outward. After World War I, the United States turned inward and built walls of protection around our economy. The result was a depression and ultimately another world war. After the Second World War, we made a very different choice. We turned outward. We built a system of expanded trade and collective security. We rebuilt the economies of our former foes and in the process created the great American middle class.

Tonight, with the cold war over, our Nation is facing that choice again. And tonight I am proud to say, we have not flinched. Tonight the leaders of both parties found common ground in supporting the common good. We voted for the future tonight. We once again showed our strength. We once again showed our self-confidence, even in this difficult time. Our people are winners. And I believe we showed tonight we are ready together to compete and win and to shape the world of the 21st century.

Thank you very much.

Q. Mr. President, how are you going to make up with the Democratic leaders who fought this trade agreement so vociferously?

The President. Well, I thought what they all said tonight was a very good signal. At the end of that debate I was deeply moved by the efforts that people on both sides of the issue made to reach out to each other and to say that we have to make this work

now, we have to go forward now, we have to build our economy. And I think you will see that happening. I think you will see a greater sense of unity and commitment to have the kind of job training programs we need, to have the kind of investment strategies we need to keep forcing these trade barriers down abroad.

And I must say, too, I hope we'll see in the future some more of this bipartisan effort to build economic security for Americans, because a lot of our national security in the future is going to be involved with rebuilding our economic strength from the grassroots up. And that's a very hopeful part of this debate.

Q. What about the relationship with organized labor, sir?

The President. Well, one of the things I learned, again, in this fight is that they have an enormous amount of energy and ability to organize and ability to channel the passions and feelings of their workers. You know, when you think about it, we had the White House, the leaders of both parties, an enormous amount of support, and we had to come from a long way back to win this fight because of the work they did largely. And what I want to do is to ask them to join me now, as I said tonight, in making sure that the labor and environmental agreements are honored, in going on to the health care battle, in going on to other economic battles, and in making sure we give our working people the kind of education and training programs they need to compete in this different and very competitive global economy.

Thank you.

NOTE: The President spoke at 11:03 p.m. in the Grand Foyer at the White House.

Executive Order 12880—National Drug Control Program

November 16, 1993

The Office of National Drug Control Policy has the lead responsibility within the Executive Office of the President to establish policies, priorities, and objectives for the Nation's drug control program, with the goal of

reducing the production, availability, and use of illegal drugs. All lawful and reasonable means must be used to ensure that the United States has a comprehensive and effective National Drug Control Strategy.

Therefore, by the authority vested in me as President by the Constitution and the laws of the United States of America, including the National Narcotics Leadership Act of 1988, as amended (21 U.S.C. 1501 *et seq.*), and in order to provide for the effective management of the drug abuse policies of the United States, it is hereby ordered as follows:

Section 1. General Provisions. (a) Because the United States considers the operations of international criminal narcotics syndicates as a national security threat requiring an extraordinary and coordinated response by civilian and military agencies involved in national security, the Director of the Office of National Drug Control Policy (Director), in his role as the principal adviser to the National Security Council on national drug control policy (50 U.S.C. 402(f)), shall provide drug policy guidance and direction in the development of related national security programs.

- (b) The Director shall provide oversight and direction for all international counternarcotics policy development and implementation, in coordination with other concerned Cabinet members, as appropriate.
- (c) An Interagency Working Group (IWG) on international counternarcotics policy, chaired by the Department of State, shall develop and ensure coordinated implementation of an international counternarcotics policy. The IWG shall report its activities and differences of views among agencies to the Director for review, mediation, and resolution with concerned Cabinet members, and if necessary, by the President.
- (d) A coordinator for drug interdiction shall be designated by the Director to ensure that assets dedicated by Federal drug program agencies for interdiction are sufficient and that their use is properly integrated and optimized. The coordinator shall ensure that interdiction efforts and priorities are consistent with overall U.S. international counternarcotics policy.
- (e) The Director shall examine the number and structure of command/control and drug

- intelligence centers operated by drug control program agencies involved in international counternarcotics and suggest improvements to the current structure for consideration by the President and concerned members of the Cabinet.
- (f) The Director, utilizing the services of the Drugs and Crime Data Center and Department of Justice Clearinghouse, shall assist in coordinating and enhancing the dissemination of statistics and studies relating to anti-drug abuse policy.
- (g) The Director shall provide advice to agencies regarding ways to achieve efficiencies in spending and improvements to interagency cooperation that could enhance the delivery of drug control treatment and prevention services to the public. The Director may request agencies to provide studies, information, and analyses in support of this order.
- Sec. 2. Goals, Direction, Duties and Responsibilities with Respect to the National Drug Control Program. (a) Budget Matters. (1) In addition to the budgetary authorities and responsibilities provided to the Director by statute, 21 U.S.C. 1502, for those agency budget requests that are not certified as adequate to implement the objectives of the National Drug Control Strategy, the Director shall include in such certifications initiatives or funding levels that would make such requests adequate.
- (2) The Director shall provide, by July 1 of each year, budget recommendations to the heads of departments and agencies with responsibilities under the National Drug Control Program. The recommendations shall apply to the second following fiscal year and address funding priorities developed in the annual National Drug Control Strategy.
- (b) Measurement of National Drug Control Strategy Outcomes. (1) The National Drug Control Strategy shall include long-range goals for reducing drug use and the consequences of drug use in the United States, including burdens on hospital emergency rooms, drug use among arrestees, the extent of drug-related crime, high school dropout rates, the number of infants exposed annually to illicit drugs in utero, national drug abuse treatment capacity, and the annual national health care costs of drug use.

- (2) The National Drug Control Strategy shall also include an assessment of the quality of techniques and instruments to measure current drug use and supply and demand reduction activities, and the adequacy of the coverage of existing national drug use instruments and techniques to measure the total illicit drug user population and groups at-risk for drug use.
- (3) The Director shall coordinate an effort among the relevant drug control program agencies to assess the quality, access, management, effectiveness, and standards of accountability of drug abuse treatment, prevention, education, and other demand reduction activities.
- (c) Provision of Reports. To the extent permitted by law, heads of departments and agencies with responsibilities under the National Drug Control Program shall make available to the Office of National Drug Control Policy, appropriate statistics, studies, and reports, pertaining to Federal drug abuse control.

William J. Clinton

The White House, November 16, 1993.

[Filed with the Office of the Federal Register, 10:49 a.m., November 17, 1993]

NOTE: This Executive order was released by the Office of the Press Secretary on November 18, and it was published in the *Federal Register* on November 18.

Remarks on Departure for Seattle, Washington

November 18, 1993

Thank you very much. Thank you, ladies and gentlemen. Thank you, Mr. Vice President.

Let me just say that I have never been involved in an effort in which there were so many diverse people working so hard with so little concern for who got the credit after the battle was over.

I thank all those who were mentioned last night and were mentioned today by the Vice President. I will say again that I believe that his stunning performance in the debate on the Larry King show played a major role in our victory.

Now that the House has voted for the North American Free Trade Agreement, voted for America to continue to compete and win in the global economy, I want to say again how grateful I am to the Members who voted with us and how deeply I respect the opinions and convictions of those who did not and those who supported them.

It is for us now to make sure that this agreement is speedily passed by the United States Senate and then implemented as it was intended to be implemented, with the cooperation of both labor and management to make sure that it works to the benefit of the United States and to all the working people of our country. It is also our responsibility to press on until we have the kind of education and training programs we need.

And finally, it is our responsibility to make sure that we make the most of this effort in terms of our relationships with our neighbor to the south, Mexico, the rest of Latin America, and hopefully with nations all across the world who are committed to open and free trade, to lowering the barriers that they have to our products and services and to working together for more global opportunity, jobs, and growth.

Last night I called President Salinas, and I told him that the Vice President and Chief of Staff McLarty would be available to go to Mexico City when NAFTA is ratified by both nations, to meet with him and his government for indepth discussions about how best to launch this great new era in North American relations. The President gracefully welcomed this suggestion and invited the Vice President to travel to Mexico as soon as NAFTA is approved by the United States Senate and by the Mexican Senate, which is expected to be this Tuesday.

Now I am leaving for the first ever Asian and Pacific Economic Cooperation forum in Seattle with the strength in hand to fight for open markets throughout the world. The 15 Asian-Pacific economic partners that I will meet are dynamic and powerful traders and competitors. From the creative tension between their nations and ours can come an economic expansion that will sustain us for