

year of our Lord nineteen hundred and ninety-three, and of the Independence of the United States of America the two hundred and eighteenth.

**William J. Clinton**

[Filed with the Office of the Federal Register, 9:12 a.m., November 4, 1993]

NOTE: This proclamation was published in the *Federal Register* on November 5.

**Statement by the Press Secretary on  
Drug Control Policy**  
*November 3, 1993*

The President today signed a decision directive that provides a policy framework for U.S. international drug control efforts as part of the Administration's overall counter-drug policy. The President designated Director Lee Brown of the Office of National Drug Control Policy as responsible for oversight and direction for all counter-drug policies, in coordination with the National Security Council.

In his directive to Agencies involved in the fight against illicit drugs in the hemisphere, the President said that the scourge of illegal narcotics is severely damaging the social fabric of the United States and other countries. He said that the operation of international criminal narcotics syndicates is a national security threat requiring an extraordinary and coordinated response by civilian and military agencies, both unilaterally and by mobilizing international cooperation with other nations and international organizations such as the U.N., OAS, and international financial institutions.

The President's directive, the result of an exhaustive 8-month review of U.S. international policies and strategies, instructed Federal Agencies to change the emphasis in U.S. international drug programs from the past concentration largely on stopping narcotics shipments to a more evenly distributed effort across three programs:

- assisting source countries in addressing the root causes of narcotics production and trafficking through assistance for sustainable development, strengthening democratic institutions and cooperative

programs to counter narcotics traffickers, money laundering, and supply of chemical precursors;

- combating international narco-trafficking organizations;

- emphasizing more selective and flexible interdiction programs near the U.S. border, in the transit zone, and in source countries.

He directed that a working group chaired by the State Department manage implementation of the international strategy, reporting its activities to Director Brown.

The President stressed the need for American leadership in the fight against international drug trafficking. He pledged to work with the Congress to ensure adequate funding for international counter-drug programs.

**Executive Order 12877—  
Amendment to Executive Order No.  
12569**

*November 3, 1993*

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the Compact of Free Association (the Compact) and Public Laws 99-239 and 99-658, I hereby order that Executive Order No. 12569 of October 16, 1986, be amended as follows:

**Section 1.** Paragraphs (1)–(3) of subsection (e) of section 3 shall read:

“(e)(1) The Secretary of State shall be responsible for the conduct of United States relations with the Freely Associated States, carry out related matters, and provide appropriate support to the Interagency Group, bearing in mind the continued special relationship between the United States and the Freely Associated States.

(2) The Secretaries of Defense and Interior may, to the extent permitted by law, delegate any or all of their respective authorities and responsibilities as described in this Order to the Secretary of State or his or her designee. The Secretary of State or his or her designee shall serve as Executive Secretary of the Interagency Group.

(3) Personnel additional to that provided by the Secretary of State may be detailed to the Department of State by the Executive departments and agencies that are members of the Interagency Group, and by other agencies as appropriate. Executive departments and agencies shall, to the extent permitted by law, provide such information, advice, and administrative services and facilities to the Secretary of State as may be necessary to conduct United States relations with the Freely Associated States."

**Sec. 2.** Section 5 shall read:

**"Sec. 5. Cooperation among Executive Departments and Agencies.** All Executive departments and agencies shall cooperate in the effectuation of the provisions of this Order. The Interagency Group and the Secretary of State shall facilitate such cooperative measures. Nothing in this Order shall be construed to impair the authority and responsibility of the Secretary of Defense for security and defense matters in or relating to the Freely Associated States."

**William J. Clinton**

The White House,  
November 3, 1993.

[Filed with the Office of the Federal Register,  
4:08 p.m., November 4, 1993]

NOTE: This Executive order was released by the Office of the Press Secretary on November 4, and it was published in the *Federal Register* on November 8.

### **Message to the Congress Transmitting the NAFTA Legislation November 3, 1993**

*To the Congress of the United States:*

I am pleased to transmit today legislation to implement the North American Free Trade Agreement, an agreement vital to the national interest and to our ability to compete in the global economy. I also am transmitting a number of related documents required for the implementation of NAFTA.

For decades, the United States has enjoyed a bipartisan consensus on behalf of a free and open trading system. Administrations of both parties have negotiated, and

Congresses have approved, agreements that lower tariffs and expand opportunities for American workers and American firms to export their products overseas. The result has been bigger profits and more jobs here at home.

Our commitment to more free and more fair world trade has encouraged democracy and human rights in nations that trade with us. With the end of the Cold War, and the growing significance of the global economy, trade agreements that lower barriers to American exports rise in importance.

The North American Free Trade Agreement is the first trade expansion measure of this new era, and it is in the national interest that the Congress vote its approval.

Not only will passage of NAFTA reduce tariff barriers to American goods, but it also will operate in an unprecedented manner—to improve environmental conditions on the shared border between the United States and Mexico, to raise the wages and living standards of Mexican workers, and to protect our workers from the effects of unexpected surges in Mexican imports into the United States.

This pro-growth, pro-jobs, pro-exports agreement—if adopted by the Congress—will vastly improve the status quo with regard to trade, the environment, labor rights, and the creation and protection of American jobs.

Without NAFTA, American business will continue to face high tariff rates and restrictive nontariff barriers that inhibit their ability to export to Mexico. Without NAFTA, incentives will continue to encourage American firms to relocate their operations and take American jobs to Mexico. Without NAFTA, we face continued degradation of the natural environment with no strategy for clean-up. Most of all, without NAFTA, Mexico will have every incentive to make arrangements with Europe and Japan that operate to our disadvantage.

Today, Mexican tariffs are two and a half times greater than U.S. tariffs. This agreement will create the world's largest tariff-free zone, from the Canadian Arctic to the Mexican tropics—more than 370 million consumers and over \$6.5 trillion of production, led by the United States. As tariff walls come