SUBCHAPTER B—PROCEDURAL RULES

PART 11—GENERAL RULEMAKING **PROCEDURES**

Subpart A—Rulemaking Procedures

Sec.

11.1 To what does this part apply?

DEFINITION OF TERMS

- 11.3 What is an advance notice of proposed rulemaking?
- 11.5 What is a notice of proposed rulemaking?
- 11.7 What is a supplemental notice of proposed rulemaking?
- What is a final rule?
- 11.11 What is a final rule with request for comments?
- 11.13 What is a direct final rule?
- 11.15 What is a petition for exemption?
- What is a petition for rulemaking? 11.17
- 11.19 What is a special condition?

GENERAL

- 11.21 What are the most common kinds of rulemaking actions for which FAA follows the Administrative Procedure Act?
- 11.23 Does FAA follow the same procedures in issuing all types of rules?
- 11.25 How does FAA issue rules?
- 11.27 Are there other ways FAA collects specific rulemaking recommendations before we issue an NPRM?
- 11.29 May FAA change its regulations without first issuing an ANPRM or NPRM?
- 11.31 How does FAA process direct final rules?
- 11.33 How can I track FAA's rulemaking activities?
- 11.35 Does FAA include sensitive security information and proprietary information in the Federal Docket Management System (FDMS)?
- 11.37 Where can I find information about an Airworthiness Directive, an airspace designation, or a petition handled in a re-
- 11.38 What public comment procedures does FAA follow for Special Conditions?
- 11.39 How may I participate in FAA's rulemaking process?
- 11.40 Can I get more information about a rulemaking?

WRITTEN COMMENTS

- 11.41 Who may file comments?
- 11.43 What information must I put in my written comments?
- 11.45 Where and when do I file my comments?
- 11.47 May I ask for more time to file my comments?

PUBLIC MEETINGS AND OTHER PROCEEDINGS

- 11.51 May I request that FAA hold a public meeting on a rulemaking action?
- 11.53 What takes place at a public meeting?

PETITIONS FOR RULEMAKING AND FOR EXEMPTIONS

- 11.61 May I ask FAA to adopt, amend, or repeal a regulation, or grant relief from the requirements of a current regulation?
- 11.63 How and to whom do I submit my petition for rulemaking or petition for exemption?
- 11.71 What information must I include in my petition for rulemaking?
- 11.73 How does FAA process petitions for rulemaking?
- 11.75 Does FAA invite public comment on petitions for rulemaking?
- 11.77 Is there any additional information I must include in my petition for designating airspace?
- 11.81 What information must I include in my petition for an exemption?
- 11.83 How can I operate under an exemption outside the United States?
- 11.85 Does FAA invite public comment on petitions for exemption?
- 11.87 Are there circumstances in which FAA may decide not to publish a summary of my petition for exemption?
- 11.89 How much time do I have to submit comments to FAA on a petition for exemption?
- 11.91 How does FAA inform me of its decision on my petition for exemption?
- 11.101 May I ask FAA to reconsider my petition for rulemaking or petition for exemption if it is denied?
- 11.103 What exemption relief may be available to federal, state, and local governments when operating aircraft that are not public aircraft?

Subpart B—Paperwork Reduction Act **Control Numbers**

- 11.201 Office of Management and Budget (OMB) control numbers assigned under the Paperwork Reduction Act.
- AUTHORITY: 49 U.S.C. 106(f), 106(g), 40101, 40103, 40105, 40109, 40113, 44110, 44502, 44701-44702, 44711, 46102, and 51 U.S.C. 50901-50923.
- Source: Docket No. FAA-1999-6622, 65 FR 50863, Aug. 21, 2000, unless otherwise noted.
- EDITORIAL NOTE: Nomenclature changes to part 11 appear at 61 FR 18052, April 24, 1996.

Subpart A—Rulemaking Procedures

§11.1 To what does this part apply?

This part applies to the issuance, amendment, and repeal of any regulation for which FAA ("we") follows public rulemaking procedures under the Administrative Procedure Act ("APA") (5 U.S.C. 553).

DEFINITION OF TERMS

§ 11.3 What is an advance notice of proposed rulemaking?

An advance notice of proposed rule-making (ANPRM) tells the public that FAA is considering an area for rule-making and requests written comments on the appropriate scope of the rulemaking or on specific topics. An advance notice of proposed rulemaking may or may not include the text of potential changes to a regulation.

§11.5 What is a notice of proposed rulemaking?

A notice of proposed rulemaking (NPRM) proposes FAA's specific regulatory changes for public comment and contains supporting information. It includes proposed regulatory text.

§ 11.7 What is a supplemental notice of proposed rulemaking?

On occasion, FAA may decide that it needs more information on an issue, or that we should take a different approach than we proposed. Also, we may want to follow a commenter's suggestion that goes beyond the scope of the original proposed rule. In these cases, FAA may issue a supplemental notice of proposed rulemaking (SNPRM) to give the public an opportunity to comment further or to give us more information.

§ 11.9 What is a final rule?

A final rule sets out new or revised requirements and their effective date. It also may remove requirements. When preceded by an NPRM, a final rule will also identify significant substantive issues raised by commenters in response to the NPRM and will give the agency's response.

\$11.11 What is a final rule with request for comments?

A final rule with request for comment is a rule that the FAA issues in final (with an effective date) that invites public comment on the rule. We usually do this when we have not first issued an ANPRM or NPRM, because we have found that doing so would be impracticable, unnecessary, or contrary to the public interest. We give our reasons for our determination in the preamble. The comment period often ends after the effective date of the rule. A final rule not preceded by an ANPRM or NPRM is commonly called an "immediately adopted final rule." We invite comments on these rules only if we think that we will receive useful information. For example, we would not invite comments when we are just making an editorial clarification or correction.

§11.13 What is a direct final rule?

A direct final rule is a type of final rule with request for comments. Our reason for issuing a direct final rule without an NPRM is that we would not expect to receive any adverse comments, and so an NPRM is unnecessary. However, to be certain that we are correct, we set the comment period to end before the effective date. If we receive an adverse comment, we will either publish a document withdrawing the direct final rule before it becomes effective and may issue an NPRM, or proceed by any other means permitted under the Administrative Procedure Act, 5 U.S.C. 551 et seq., consistent with procedures at 49 CFR 5.13(1).

[Docket No. FAA-1999-6622, 65 FR 50863, Aug. 21, 2000, as amended at 84 FR 71717, Dec. 27, 2019]

§11.15 What is a petition for exemption?

A petition for exemption is a request to the FAA by an individual or entity asking for relief from the requirements of a current regulation. For petitions for waiver of commercial space transportation regulations, see part 404 of this title.

[FAA-2016-6761, Amdt. No. 11-62, 83 FR 28534, June 20, 2016]

§11.17 What is a petition for rule-making?

A petition for rulemaking is a request to FAA by an individual or entity asking the FAA to adopt, amend, or repeal a regulation.

§11.19 What is a special condition?

A special condition is a regulation that applies to a particular aircraft design. The FAA issues special conditions when we find that the airworthiness regulations for an aircraft, aircraft engine, or propeller design do not contain adequate or appropriate safety standards, because of a novel or unusual design feature.

GENERAL

§ 11.21 What are the most common kinds of rulemaking actions for which FAA follows the Administrative Procedure Act?

FAA follows the Administrative Procedure Act (APA) procedures for these common types of rules:

- (a) Rules found in the Code of Federal Regulations:
- (b) Airworthiness directives issued under part 39 of this chapter; and
- (c) Airspace Designations issued under various parts of this chapter.

§ 11.23 Does FAA follow the same procedures in issuing all types of rules?

Yes, in general, FAA follows the same procedures for all rule types. There are some differences as to which FAA official has authority to issue each type, and where you send petitions for FAA to adopt, amend, or repeal each type. Assume that the procedures in this subpart apply to all rules, except where we specify otherwise.

§11.25 How does FAA issue rules?

(a) The FAA uses APA rulemaking procedures to adopt, amend, or repeal regulations. To propose or adopt a new regulation, or to change a current regulation, FAA will issue one or more of the following documents. We publish these rulemaking documents in the FEDERAL REGISTER unless we name and personally serve a copy of a rule on every person subject to it. We also make all documents available to the

public by posting them in the Federal Docket Management System at http://www.regulations.gov.

- (1) An advance notice of proposed rulemaking (ANPRM).
- (2) A notice of proposed rulemaking (NPRM).
- (3) A supplemental notice of proposed rulemaking (SNPRM).
 - (4) A final rule.
- (5) A final rule with request for comments.
 - (6) A direct final rule.
- (b) Each of the rulemaking documents in paragraph (a) of this section generally contains the following information:
- (1) The topic involved in the rule-making document.
- (2) FAA's legal authority for issuing the rulemaking document.
- (3) How interested persons may participate in the rulemaking proceeding (for example, by filing written comments or making oral presentations at a public meeting).
- (4) Whom to call if you have questions about the rulemaking document.
- (5) The date, time, and place of any public meetings FAA will hold to discuss the rulemaking document.
- (6) The docket number and regulation identifier number (RIN) for the rule-making proceeding.

[Doc. No. 1999-6622, 65 FR 50863, Aug. 21, 2000, as amended at 72 FR 68474, Dec. 5, 2007]

§11.27 Are there other ways FAA collects specific rulemaking recommendations before we issue an NPRM?

Yes, the FAA obtains advice and recommendations from rulemaking advisory committees. One of these committees is the Aviation Rulemaking Advisory Committee (ARAC), which is a formal standing committee comprised of representatives of aviation associations and industry, consumer groups, and interested individuals. In conducting its activities, ARAC complies with the Federal Advisory Committee Act and the direction of FAA. We task ARAC with providing us with recommended rulemaking actions dealing with specific areas and problems. If we accept an ARAC recommendation to change an FAA rule, we ordinarily publish an NPRM using the procedures in

this part. The FAA may establish other rulemaking advisory committees as needed to focus on specific issues for a limited period of time.

§ 11.29 May FAA change its regulations without first issuing an ANPRM or NPRM?

The FAA normally adds or changes a regulation by issuing a final rule after an NPRM. However, FAA may adopt, amend, or repeal regulations without first issuing an ANPRM or NPRM in the following situations:

- (a) We may issue a final rule without first requesting public comment if, for good cause, we find that an NPRM is impracticable, unnecessary, or contrary to the public interest. We place that finding and a brief statement of the reasons for it in the final rule. For example, we may issue a final rule in response to a safety emergency.
- (b) If an NPRM would be unnecessary because we do not expect to receive adverse comment, we may issue a direct final rule.

§11.31 How does FAA process direct final rules?

- (a) A direct final rule will take effect on a specified date unless FAA receives an adverse comment within the comment period—generally 60 days after the direct final rule is published in the FEDERAL REGISTER. An adverse comment explains why a rule would be inappropriate, or would be ineffective or unacceptable without a change. It may challenge the rule's underlying premise or approach. Under the direct final rule process, we do not consider the following types of comments to be adverse:
- (1) A comment recommending another rule change, in addition to the change in the direct final rule at issue. We consider the comment adverse, however, if the commenter states why the direct final rule would be ineffective without the change.
- (2) A frivolous or insubstantial comment.
- (b) If FAA has not received an adverse comment, we will publish a confirmation document in the FEDERAL REGISTER, generally within 15 days after the comment period closes. The

confirmation document tells the public the effective date of the rule.

(c) If we receive an adverse comment, we will advise the public by publishing a document in the FEDERAL REGISTER before the effective date of the direct final rule. This document may withdraw the direct final rule in whole or in part. If we withdraw a direct final rule because of an adverse comment, we may incorporate the commenter's recommendation into another direct final rule or may publish a notice of proposed rulemaking.

[Docket No. FAA-1999-6622, 65 FR 50863, Aug. 21, 2000, as amended at 84 FR 71717, Dec. 27, 2019]

§ 11.33 How can I track FAA's rulemaking activities?

The best ways to track FAA's rule-making activities are with the docket number or the regulation identifier number.

- (a) Docket ID. We assign a docket ID to each rulemaking document proceeding. Each rulemaking document FAA issues in a particular rulemaking proceeding, as well as public comments on the proceeding, will display the same docket ID. This ID allows you to search the Federal Docket Management System (FDMS) for information on most rulemaking proceedings. You can view and copy docket materials during regular business hours at the U.S. Department of Transportation, Docket Operations, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue, SE., Washington, DC 20590. Or you can view and download docketed materials through the Internet at http://www.regulations.gov. If you can't find the material in the electronic docket, contact the person listed under FOR FURTHER INFORMATION CONTACT in the document you are interested in.
- (b) Regulation identifier number. DOT publishes a semiannual agenda of all current and projected DOT rulemakings, reviews of existing regulations, and completed actions. This semiannual agenda appears in the Unified Agenda of Federal Regulations, published in the FEDERAL REGISTER in April and October of each year. The semiannual agenda tells the public

about DOT's—including FAA's—regulatory activities. DOT assigns a regulation identifier number (RIN) to each individual rulemaking proceeding in the semiannual agenda. This number appears on all rulemaking documents published in the FEDERAL REGISTER and makes it easy for you to track those rulemaking proceedings in both the FEDERAL REGISTER and the semiannual regulatory agenda.

[Doc. No. 1999–6622, 65 FR 50863, Aug. 21, 2000, as amended at 72 FR 68474, Dec. 5, 2007]

§11.35 Does FAA include sensitive security information and proprietary information in the Federal Docket Management System (FDMS)?

(a) Sensitive security information. You should not submit sensitive security information to the rulemaking docket, unless you are invited to do so in our request for comments. If we ask for this information, we will tell you in the specific document how to submit this information, and we will provide a separate non-public docket for it. For all proposed rule changes involving civil aviation security, we review comments as we receive them, before they are placed in the docket. If we find that a comment contains sensitive security information, we remove that information before placing the comment in the general docket.

(b) Proprietary information. When we are aware of proprietary information filed with a comment, we do not place it in the docket. We hold it in a separate file to which the public does not have access, and place a note in the docket that we have received it. If we receive a request to examine or copy this information, we treat it as any other request under the Freedom of Information Act (5 U.S.C. 552). We process such a request under the DOT procedures found in 49 CFR part 7.

[Doc. No. 1999–6622, 65 FR 50863, Aug. 21, 2000, as amended at 72 FR 68474, Dec. 5, 2007]

§11.37 Where can I find information about an Airworthiness Directive, an airspace designation, or a petition handled in a region?

The FAA includes most documents concerning Airworthiness Directives, airspace designations, or petitions handled in a region in the electronic dock-

et. If the information isn't in the docket, contact the person listed under FOR FURTHER INFORMATION CONTACT in the FEDERAL REGISTER document about the action.

§ 11.38 What public comment procedures does the FAA follow for Special Conditions?

Even though the Administrative Procedure Act does not require notice and comment for rules of particular applicability, FAA does publish proposed special conditions for comment. In the following circumstances we may not invite comment before we issue a special condition. If we don't, we will invite comment when we publish the final special condition.

- (a) The FAA considers prior notice to be impracticable if issuing a design approval would significantly delay delivery of the affected aircraft. We consider such a delay to be contrary to the public interest.
- (b) The FAA considers prior notice to be unnecessary if we have provided previous opportunities to comment on substantially identical proposed special conditions, and we are satisfied that new comments are unlikely.

§ 11.39 How may I participate in FAA's rulemaking process?

You may participate in FAA's rulemaking process by doing any of the following:

- (a) File written comments on any rulemaking document that asks for comments, including an ANPRM, NPRM, SNPRM, a final rule with request for comments, or a direct final rule. Follow the directions for commenting found in each rulemaking document.
- (b) Ask that we hold a public meeting on any rulemaking, and participate in any public meeting that we hold.
- (c) File a petition for rulemaking that asks us to adopt, amend, or repeal a regulation.

§ 11.40 Can I get more information about a rulemaking?

You can contact the person listed under **FOR FURTHER INFORMATION CONTACT** in the preamble of a rule. That person can explain the meaning

and intent of a proposed rule, the technical aspects of a document, the terminology in a document, and can tell you our published schedule for the rule-making process. We cannot give you information that is not already available to other members of the public. The Department of Transportation policy regarding public contacts during rule-making appears at 49 CFR 5.19.

[Docket No. FAA-1999-6622, 65 FR 50863, Aug. 21, 2000, as amended at 84 FR 71717, Dec. 27, 2019]

WRITTEN COMMENTS

§11.41 Who may file comments?

Anyone may file written comments about proposals and final rules that request public comments.

§ 11.43 What information must I put in my written comments?

- (a) Your written comments must be in English and must contain the following:
- (1) The docket number of the rulemaking document you are commenting on, clearly set out at the beginning of your comments.
- (2) Your name and mailing address, and, if you wish, other contact information, such as a fax number, telephone number, or e-mail address.
- (3) Your information, views, or arguments, following the instructions for participation in the rulemaking document on which you are commenting.
- (b) You should also include all material relevant to any statement of fact or argument in your comments, to the extent that the material is available to you and reasonable for you to submit. Include a copy of the title page of the document. Whether or not you submit a copy of the material to which you refer, you should indicate specific places in the material that support your position.

§11.45 Where and when do I file my comments?

(a) Send your comments to the location specified in the rulemaking document on which you are commenting. If you are asked to send your comments to the Federal Document Management System, you may send them in either of the following ways:

- (1) By mail to: U.S. Department of Transportation, Docket Operations, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue, SE., Washington, DC 20590.
- (2) Through the Internet to http://www.regulations.gov.
- (3) In any other manner designated by FAA.
- (b) Make sure that your comments reach us by the deadline set out in the rulemaking document on which you are commenting. We will consider latefiled comments to the extent possible only if they do not significantly delay the rulemaking process.
- (c) We may reject your paper or electronic comments if they are frivolous, abusive, or repetitious. We may reject comments you file electronically if you do not follow the electronic filing instructions at the Federal Docket Management System Web site.

[Doc. No. 1999–6622, 65 FR 50863, Aug. 21, 2000, as amended at 72 FR 68474, Dec. 5, 2007]

§ 11.47 May I ask for more time to file my comments?

Yes, if FAA grants your request for more time to file comments, we grant all persons the same amount of time. We will notify the public of the extension by a document in the FEDERAL REGISTER. If FAA denies your request, we will notify you of the denial. To ask for more time, you must file a written or electronic request for extension at least 10 days before the end of the comment period. Your letter or message must—

- (a) Show the docket number of the rule at the top of the first page;
- (b) State, at the beginning, that you are requesting an extension of the comment period;
- (c) Show that you have good cause for the extension and that an extension is in the public interest;
- (d) Be sent to the address specified for comments in the rulemaking document on which you are commenting.

PUBLIC MEETINGS AND OTHER PROCEEDINGS

§11.51 May I request that FAA hold a public meeting on a rulemaking action?

Yes, you may request that we hold a public meeting. FAA holds a public meeting when we need more than written comments to make a fully informed decision. Submit your written request to the address specified in the rulemaking document on which you are commenting. Specify at the top of your letter or message that you are requesting that the agency hold a public meeting. Submit your request no later than 30 days after our rulemaking notice. If we find good cause for a meeting, we will notify you and publish a notice of the meeting in the FEDERAL Register.

§ 11.53 What takes place at a public meeting?

A public meeting is a non-adversarial, fact-finding proceeding conducted by an FAA representative. Public meetings are announced in the FEDERAL REGISTER. We invite interested persons to attend and to present their views to the agency on specific issues. There are no formal pleadings and no adverse parties, and any regulation issued afterward is not necessarily based exclusively on the record of the meeting.

PETITIONS FOR RULEMAKING AND FOR EXEMPTION

§ 11.61 May I ask FAA to adopt, amend, or repeal a regulation, or grant relief from the requirements of a current regulation?

- (a) Using a petition for rulemaking, you may ask FAA to add a new regulation to title 14 of the Code of Federal Regulations (14 CFR) or ask FAA to amend or repeal a current regulation in 14 CFR.
- (b) Using a petition for exemption, you may ask FAA to grant you relief from current regulations in 14 CFR.

§11.63 How and to whom do I submit my petition for rulemaking or petition for exemption?

(a) To submit a petition for rule-making or exemption—

- (1) By electronic submission, submit your petition for rulemaking or exemption to the FAA through the internet at http://www.regulations.gov, the Federal Docket Management System website. For additional instructions, you may visit http://www.faa.gov, and navigate to the Rulemaking home page.
- (2) By paper submission, send the original signed copy of your petition for rulemaking or exemption to this address: U.S. Department of Transportation, Docket Operations, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue, SE., Washington, DC 20590.
- (b) Submit a petition for rulemaking or exemption from part 139 of this chapter—
- (1) To the appropriate FAA airport field office in whose area your airport is, or will be, established; and
- (2) To the U.S. Department of Transportation, Docket Operations, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue, SE., Washington, DC 20590 or by electronic submission to this Internet address: http://www.regulations.gov.
- (c) The FAA may designate other means by which you can submit petitions in the future.
- (d) Submit your petition for exemption 120 days before you need the exemption to take effect.

[Amdt. 11–50, 69 FR 22386, Apr. 26, 2004, as amended at 72 FR 68474, Dec. 5, 2007; Amdt. 11–55, 74 FR 202, Jan. 5, 2009; FAA–2016–6761, Amdt. No. 11–62, 83 FR 28534, June 20, 2016]

§11.71 What information must I include in my petition for rule-making?

- (a) You must include the following information in your petition for rule-making:
- (1) Your name and mailing address and, if you wish, other contact information such as a fax number, telephone number, or e-mail address.
- (2) An explanation of your proposed action and its purpose.
- (3) The language you propose for a new or amended rule, or the language you would remove from a current rule.
- (4) An explanation of why your proposed action would be in the public interest.

- (5) Information and arguments that support your proposed action, including relevant technical and scientific data available to you.
- (6) Any specific facts or circumstances that support or demonstrate the need for the action you propose.
- (b) In the process of considering your petition, we may ask that you provide information or data available to you about the following:
- (1) The costs and benefits of your proposed action to society in general, and identifiable groups within society in particular.
- (2) The regulatory burden of your proposed action on small businesses, small organizations, small governmental jurisdictions, and Indian tribes.
- (3) The recordkeeping and reporting burdens of your proposed action and whom the burdens would affect.
- (4) The effect of your proposed action on the quality of the natural and social environments.

§11.73 How does FAA process petitions for rulemaking?

After we have determined the disposition of your petition, we will contact you in writing about our decision. The FAA may respond to your petition for rulemaking in one of the following ways:

- (a) If we determine that your petition justifies our taking the action you suggest, we may issue an NPRM or ANPRM. We will do so no later than 6 months after the date we receive your petition. In making our decision, we consider:
- (1) The immediacy of the safety or security concerns you raise:
- (2) The priority of other issues the FAA must deal with; and
- (3) The resources we have available to address these issues.
- (b) If we have issued an ANPRM or NPRM on the subject matter of your petition, we will consider your arguments for a rule change as a comment in connection with the rulemaking proceeding. We will not treat your petition as a separate action.
- (c) If we have begun a rulemaking project in the subject area of your petition, we will consider your comments and arguments for a rule change as

part of that project. We will not treat your petition as a separate action.

- (d) If we have tasked ARAC to study the general subject area of your petition, we will ask ARAC to review and evaluate your proposed action. We will not treat your petition as a separate action.
- (e) If we determine that the issues you identify in your petition may have merit, but do not address an immediate safety concern or cannot be addressed because of other priorities and resource constraints, we may dismiss your petition. Your comments and arguments for a rule change will be placed in a database, which we will examine when we consider future rulemaking.

§11.75 Does FAA invite public comment on petitions for rulemaking?

Generally, FAA does not invite public comment on petitions for rule-making.

§11.77 Is there any additional information I must include in my petition for designating airspace?

In petitions asking FAA to establish, amend, or repeal a designation of air-space, including special use airspace, you must include all the information specified by §11.71 and also:

- (a) The location and a description of the airspace you want assigned or designated;
- (b) A complete description of the activity or use to be made of that airspace, including a detailed description of the type, volume, duration, time, and place of the operations to be conducted in the area;
- (c) A description of the air navigation, air traffic control, surveillance, and communication facilities available and to be provided if we grant the designation; and
- (d) The name and location of the agency, office, facility, or person who would have authority to permit the use of the airspace when it was not in use for the purpose to which you want it assigned.

§11.81 What information must I include in my petition for an exemption?

You must include the following information in your petition for an exemption and submit it to FAA as soon as you know you need an exemption.

- (a) Your name and mailing address and, if you wish, other contact information such as a fax number, telephone number, or e-mail address:
- (b) The specific section or sections of 14 CFR from which you seek an exemption:
- (c) The extent of relief you seek, and the reason you seek the relief:
- (d) The reasons why granting your request would be in the public interest; that is, how it would benefit the public as a whole;
- (e) The reasons why granting the exemption would not adversely affect safety, or how the exemption would provide a level of safety at least equal to that provided by the rule from which you seek the exemption;
- (f) A summary we can publish in the FEDERAL REGISTER, stating:
- (1) The rule from which you seek the exemption; and
- (2) A brief description of the nature of the exemption you seek;
- (g) Any additional information, views or arguments available to support your request; and
- (h) If you want to exercise the privileges of your exemption outside the United States, the reason why you need to do so.

§11.83 How can I operate under an exemption outside the United States?

If you want to be able to operate under your exemption outside the United States, you must request this when you petition for relief and give us the reason for this use. If you do not provide your reason or we determine that it does not justify this relief, we will limit your exemption to use within the United States. Before we extend your exemption for use outside the United States, we will verify that the exemption would be in compliance with the Standards of the International Civil Aviation Organization (ICAO). If it would not, but we still believe it would be in the public interest to allow you to do so, we will file a difference

with ICAO. However, a foreign country still may not allow you to operate in that country without meeting the ICAO standard.

\$11.85 Does FAA invite public comment on petitions for exemption?

Yes, FAA publishes information about petitions for exemption in the FEDERAL REGISTER. The information includes—

- (a) The docket number of the petition;
- (b) The citation to the rule or rules from which the petitioner requested relief:
 - (c) The name of the petitioner;
- (d) The petitioner's summary of the action requested and the reasons for requesting it; and
- (e) A request for comments to assist FAA in evaluating the petition.

§ 11.87 Are there circumstances in which FAA may decide not to publish a summary of my petition for exemption?

The FAA may not publish a summary of your petition for exemption and request comments if you present or we find good cause why we should not delay action on your petition. The factors we consider in deciding not to request comment include:

- (a) Whether granting your petition would set a precedent.
- (b) Whether the relief requested is identical to exemptions granted previously.
- (c) Whether our delaying action on your petition would affect you adversely.
- (d) Whether you filed your petition in a timely manner.

§11.89 How much time do I have to submit comments to FAA on a petition for exemption?

The FAA states the specific time allowed for comments in the FEDERAL REGISTER notice about the petition. We usually allow 20 days to comment on a petition for exemption.

§11.91 How does FAA inform me of its decision on my petition for exemp-

The FAA will notify you in writing about its decision on your petition. A copy of this decision is also placed in

the public docket. We will include the docket number associated with your petition in our letter to you.

[Doc. No. FAA–2005–22982, 71 FR 1485, Jan. 10, 20061

§11.101 May I ask FAA to reconsider my petition for rulemaking or petition for exemption if it is denied?

Yes, you may petition FAA to reconsider your petition denial. You must submit your request to the address to which you sent your original petition, and FAA must receive it within 60 days after we issued the denial. For us to accept your petition, show the following:

- (a) That you have a significant additional fact and why you did not present it in your original petition;
- (b) That we made an important factual error in our denial of your original petition; or
- (c) That we did not correctly interpret a law, regulation, or precedent.

§11.103 What exemption relief may be available to federal, state, and local governments when operating aircraft that are not public aircraft?

The Federal Aviation Administration may grant a federal, state, or local government an exemption from part A of subtitle VII of title 49 United States Code, and any regulation issued under that authority that is applicable to an aircraft as a result of the Independent Safety Board Act Amendments of 1994, Public Law 103-411, if—

- (a) The Administrator finds that granting the exemption is necessary to prevent an undue economic burden on the unit of government; and
- (b) The Administrator certifies that the aviation safety program of the unit of government is effective and appropriate to ensure safe operations of the type of aircraft operated by the unit of government.

[68 FR 25488, May 13, 2003]

Subpart B—Paperwork Reduction Act Control Numbers

§11.201 Office of Management and Budget (OMB) control numbers assigned under the Paperwork Reduction Act.

(a) The Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520) requires FAA

to get approval from OMB for our information collection activities, and to list a record of those approvals in the FEDERAL REGISTER. This subpart lists the control numbers OMB assigned to FAA's information collection activities.

(b) The table listing OMB control numbers assigned to FAA's information collection activities follows:

tion concetion activities follows.		
14 CFR part or section identified and described	Current OMB control n	umber
Part 13.5 Part 14 Part 17 Part 21	2120–0795 2120–0539 2120–0632 2120–0018, 2120–0552	
Part 34 Part 39 Part 43	2120–0508 2120–0056 2120–0020	
Part 45 Part 47 Part 48 Part 49	2120–0508 2120–0024, 2120–0042 2120–0765 2120–0043	
Part 60 Part 61	2120–0680 2120–0021, 2120–0034, 2120–0571 2120–0007	2120-0543,
Part 65	2120-0007 2120-0022, 2120-0535, 2120-0648	2120–0571,
Part 67 Part 77 Part 89	2120-0034, 2120-0543 2120-0001	0100 0700
Part 91	2120–0781, 2120–0782, 2120–0785. 2120–0005, 2120–0026,	2120–0783, 2120–0027,
	2120–0573, 2120–0606, 2120–0631, 2120–0651	2120–0620,
Part 93 Part 101 Part 105	2120-0524, 2120-0606, 2120 2120-0027 2120-0027, 2120-0641	⊢0639
Part 107	2120-0027, 2120-0041 2120-0005, 2120-0021, 2120-0767, 2120-0768, 21	
Part 111 Part 119	2120-0607 2120-0593	0400 0505
Part 121	2120-0008, 2120-0028, 2120-0571, 2120-0600, 2120-0614, 2120-0616, 2120-0651, 2120-0653, 2120-0739, 2120-0760, 21	2120-0606, 2120-0631, 2120-0691,
Part 125	2120–0028, 2120–0085, 2120–0651	
Part 129	2120–0028, 2120–0536, 2120–0638	2120–0616,
Part 133 Part 135	2120-0044 2120-0003, 2120-0028, 2120-0535, 2120-0571, 2120-0606, 2120-0614, 2120-0620, 2120-0631, 2120-0766.	2120–0039, 2120–0600, 2120–0616, 2120–0653,
Part 137 Part 139 Part 141	2120–0049 2120–0045, 2120–0063 2120–0009	
Part 142 Part 145 Part 147	2120-0570 2120-0003, 2120-0010, 2120-0571 2120-0040	
Part 150 Part 157 Part 158	2120-0517 2120-0036 2120-0557	
Part 161 Part 171	2120-0563 2120-0014	
Part 183 Part 193	2120–0033, 2120–0604 2120–0646	

14 CFR part or section identified and described	Current OMB control number
Part 198	2120-0514 2120-0643, 2120-0644, 0649 2120-0608 2120-0601 2120-0507 2120-0620

[Doc. No. 1999-6622, 65 FR 50863, Aug. 21, 2000, as amended by Amdt. 11-47, 67 FR 9553, Mar. 1, 2002; Amdt. 11-49, 68 FR 61321, Oct. 27, 2003; Amdt. 11-49, 68 FR 70132, Dec. 17, 2003; 70 FR 40163, July 12, 2005; 71 FR 63426, Oct. 30, 2006; 72 FR 59599, Oct. 22, 2007; Amdt. 11–56, 79 FR 12937, Mar. 7, 2014; Amdt. 11–57, 80 FR 58586, Sept. 30, 2015; Doc. FAA–2015–7396, Amdt. 11– 58, 80 FR 79255, Dec. 21, 2015; Doc. FAA-2011-1136, Amdt. 11-59, 81 FR 13969, Mar. 16, 2016; Doc. FAA-2014-0554, Amdt. 11-60, 81 FR 33117, May 24, 2016; 81 FR 38573, June 14, 2016; Doc. FAA-2016-9064, Amdt. 11-61, 81 FR 59129, Aug. 29. 2016; FAA-2018-1087, Amdt. 11-64, 86 FR 4381, Jan. 15, 2021; Docket No. FAA-2019-1100, Amdt. 11-63, 86 FR 4503, Jan. 15, 2021; FAA- $2020-0246, \ Amdt. \ 11-65, \ 86 \ FR \ 31060, \ June \ 10,$ $2021; \quad FAA-2018-1051, \quad Amdt. \quad 13-40A, \quad 87 \quad FR$ 61233, Oct. 11, 2022]

PART 13—INVESTIGATIVE AND **ENFORCEMENT PROCEDURES**

Subpart A—General Authority to Re-**Delegate and Investigative Procedures**

- 13.1 Re-delegation.
- Reports of violations. 13.2
- 13.3 Investigations (general).
- Formal complaints. 13.5
- 13.7 Records, documents, and reports.

Subpart B—Administrative Actions

13.11 Administrative disposition of certain

Subpart C—Legal Enforcement Actions

- 13.13 Consent orders.
- 13.14 [Reserved]
- 13.15 Civil penalties: Other than by administrative assessment.
- 13.16 Civil penalties: Administrative assessment against a person other than an individual acting as a pilot, flight engineer, mechanic, or repairman; administrative assessment against all persons for hazardous materials violations.
- 13.17 Seizure of aircraft.
- 13.18 Civil penalties: Administrative assessment against an individual acting as a pilot, flight engineer, mechanic, or repairman.

- 13.19 Certificate actions appealable to the National Transportation Safety Board.
- 13.20 Orders of compliance, cease and desist orders, orders of denial, and other orders. 13.21-13.29 [Reserved]

Subpart D-Rules of Practice for FAA **Hearinas**

- 13.31 Applicability.
- 13.33 Parties, representatives, and notice of appearance.
- 13.35 Request for hearing, complaint, and
- 13.37 Hearing officer: Assignment and pow-
- 13.39 Disqualification of hearing officer.
- 13.41 Separation of functions and prohibition on ex parte communications.
- 13.43 Service and filing of pleadings, motions, and documents.
- 13.44 [Reserved] 13.45 Computation of time and extension of time.
- 13.47 Withdrawal or amendment of the complaint, answer, or other filings. 13.49 Motions.
- 13.51 Intervention.
- 13.53 Discovery
- Notice of hearing. 13.55
- Subpoenas and witness fees. 13.57
- 13.59 Evidence.
- Argument and submittals. 13.61
- 13.63 Record, decision, and aircraft registration proceedings.
- 13.65 Appeal to the Administrator, reconsideration, and judicial review.
- 13.67 Procedures for expedited proceedings.
- 13.69 Other matters: Alternative dispute resolution, standing orders, and forms

Subpart E—Orders of Compliance Under the Hazardous Materials Transportation Act

- 13.70 Delegation of authority.
- 13.71 Applicability.
- 13.73 Notice of proposed order of compliance.
- 13.75 Reply or request for hearing.
- 13.77Consent order of compliance.
- 13.79 [Reserved]
- 13.81 Emergency orders.
- 13.83-13.87 [Reserved]

Subpart F-Formal Fact-Finding Investigation Under an Order of Investigation

- 13.101 Applicability.
- Order of investigation. 13.103
- 13.105 Notification.
- 13.107 Designation of additional parties.
- 13.109 Convening the investigation.
- 13.111 Subpoenas
- 13.113 Noncompliance with the investigative process.
- 13.115 Public proceedings.13.117 Conduct of investigative proceeding or deposition.