

Calendar No. 578

119TH CONGRESS
2D SESSION**S. 3175**

To establish a pilot program for ZIP Code boundary changes, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 18, 2025

Mr. LANKFORD (for himself and Ms. ERNST) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

SEPTEMBER 14, 2026

Reported by Mr. PAUL, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To establish a pilot program for ZIP Code boundary changes,
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Community Involve-
3 ment in Zone Improvement Plans Act of 2025” or the
4 “CIPZIP Act of 2025”.

5 **SEC. 2. PILOT POSTAL SERVICE PROGRAM FOR ZIP CODE**
6 **BOUNDARY CHANGES.**

7 (a) IN GENERAL.—Notwithstanding any other provi-
8 sion of title 39, United States Code, the United States
9 Postal Service (referred to in this section as the “Postal
10 Service”) shall establish a pilot program through which
11 the Postal Service may consider entering into an agree-
12 ment with an agency of a State government, local govern-
13 ment, or Tribal government to receive money, property,
14 or services to defray part or all of the net costs, if any,
15 in conjunction with a request for a ZIP code boundary
16 change or realignment.

17 (b) DENIAL OF ZIP CODE BOUNDARY CHANGE OR
18 REALIGNMENT REQUESTS.—

19 (1) IN GENERAL.—If the Postal Service denies
20 a request from a State government, local govern-
21 ment, or Tribal government for a ZIP code bound-
22 ary change or realignment on the basis of a net cost
23 to the Postal Service, the Postal Service shall—

24 (A) notify the requestor in writing of the
25 existence of the program established under sub-
26 section (a);

1 (B) provide the requestor with an estimate
 2 of the net cost to the Postal Service of the im-
 3 plementation of the request;

4 (C) allow not less than 30 days for the re-
 5 questor to propose an agreement meeting the
 6 requirements of the pilot program established
 7 under subsection (a); and

8 (D) give due consideration to a proposed
 9 agreement under subparagraph (C).

10 (2) COST AS ONLY DISPOSITIVE FACTOR FOR A
 11 DENIAL.—If a net cost to the Postal Service is the
 12 only dispositive factor in a denial of a request under
 13 paragraph (1), and the requestor is able to defray
 14 that cost under an agreement described in sub-
 15 section (a), the Postal Service shall accept the agree-
 16 ment and grant the request.

17 (c) REPORTS.—

18 (1) ANNUAL REPORTS.—Not later than 360
 19 days after the date of enactment of this Act, and an-
 20 nually thereafter, the Postal Regulatory Commission
 21 shall submit to the Committee on Homeland Secu-
 22 rity and Governmental Affairs of the Senate and the
 23 Committee on Oversight and Government Reform of
 24 the House of Representatives a report on the pilot
 25 program under subsection (a), including—

1 (A) the number of requests the United
2 States Postal Service has received for a ZIP
3 code boundary change or realignment, including
4 the number of requests granted and denied;

5 (B) the number of agreements entered into
6 under the pilot program established under sub-
7 section (a); and with respect to each such
8 agreement, the total value of the costs defrayed;
9 and

10 (C) with respect to each denial of a request
11 for a ZIP code boundary change or realign-
12 ment—

13 (i) whether a notification was pro-
14 vided pursuant to subsection (b)(1)(A);
15 and

16 (ii) the estimated net cost provided
17 pursuant to subsection (b)(1)(B).

18 (2) ~~BY MEMBER REQUEST.~~—The Postal Service
19 shall submit to any Member of Congress, upon re-
20 quest, a report of the factors contributing to the de-
21 nial of a request from a State government, local gov-
22 ernment, or Tribal government for a ZIP code
23 boundary change or realignment.

1 (d) ~~SUNSET.—The pilot program established under~~
 2 this section shall terminate on the date that is 7 years
 3 after the date of enactment of this Act.

4 **SECTION 1. SHORT TITLE.**

5 *This Act may be cited as the “Community Involvement*
 6 *and Partnership in Zone Improvement Plans Act of 2025”*
 7 *or the “CIPZIP Act of 2025”.*

8 **SEC. 2. ESTABLISH A COMMUNITY-PROPOSED ZIP CODE**
 9 **MODIFICATION PROCESS.**

10 (a) *DEFINITIONS.—In this section:*

11 (1) *FINANCIAL COSTS.—The term “financial*
 12 *costs” means the direct and indirect costs imposed on*
 13 *the Postal Service attributable to implementing a*
 14 *ZIP code modification through reliably identified*
 15 *causal relationships.*

16 (2) *LOCAL GOVERNMENT.—The term “local gov-*
 17 *ernment” has the meaning given that term in section*
 18 *3702 of title 39, United States Code.*

19 (3) *POSTAL SERVICE.—The term “Postal Serv-*
 20 *ice” means the United States Postal Service.*

21 (4) *ZIP CODE.—The term “ZIP code” means the*
 22 *multi-digit nationwide standardized mail code used*
 23 *to identify delivery areas for postal operations that*
 24 *the Postal Service has developed and maintained*
 25 *under the Zone Improvement Plan.*

1 **(b) ZIP CODE MODIFICATION REQUESTS.—**

2 **(1) IN GENERAL.—***Not later than 180 days after*
 3 *the date of enactment of this Act, the Postal Service*
 4 *shall establish and make public an administrative*
 5 *process for considering State, local, and Tribal gov-*
 6 *ernment requests to modify a ZIP code for an area*
 7 *subject to their jurisdiction by—*

8 **(A)** *amending or altering existing ZIP code*
 9 *boundaries; or*

10 **(B)** *establishing new ZIP codes.*

11 **(2) PROCESS.—**

12 **(A) CRITERIA.—***The administrative process*
 13 *established under paragraph (1) shall include*
 14 *criteria for the consideration of each request to*
 15 *modify a ZIP code that must include—*

16 **(i)** *the feasibility and impact of the re-*
 17 *quested ZIP code modification on the oper-*
 18 *ations and network, including mail service;*

19 **(ii)** *financial costs to the Postal Serv-*
 20 *ice; and*

21 **(iii)** *an assessment of the foreseeable*
 22 *need for future changes to mailing address-*
 23 *es.*

24 **(B) DECISIONS.—***The administrative proc-*
 25 *ess established under paragraph (1) shall—*

1 (i) *permit the Postal Service to con-*
2 *sider any ZIP code modification and to im-*
3 *plement the appropriate modification to a*
4 *ZIP code; and*

5 (ii) *ensure that a State, local, or Trib-*
6 *al government submitting a request to mod-*
7 *ify a ZIP code is provided with a written*
8 *rationale as part of any denial of the re-*
9 *quest, including whether financial costs to*
10 *the Postal Service was a factor and, if so,*
11 *the estimated cost to the Postal Service.*

12 (C) *DESIGNATED PUBLIC CONTACT.—The*
13 *administrative process established under para-*
14 *graph (1) shall require the Postal Service to des-*
15 *ignate a specific individual who shall act as the*
16 *point of contact for a State, local, or Tribal gov-*
17 *ernment submitting a request to modify a ZIP*
18 *code.*

19 (D) *RESUBMISSION.—The administrative*
20 *process established under paragraph (1) shall—*

21 (i) *prohibit a State, local, or Tribal*
22 *government from submitting an identical or*
23 *substantially similar request to modify a*
24 *ZIP code for a period of 5 years from the*
25 *date that a denial of the original request is*

1 *communicated to the State, local, or Tribal*
2 *government;*

3 *(ii) not limit the ability of a State,*
4 *local, or Tribal government to submit an al-*
5 *ternative request to modify a ZIP code after*
6 *a denial of the original request; and*

7 *(iii) permit any State, local, or Tribal*
8 *government that was denied a requested*
9 *ZIP code modification during the 10-year*
10 *period immediately preceding the date of*
11 *enactment of this Act to resubmit such re-*
12 *quest, regardless of whether the request is*
13 *substantially the same as the denied origi-*
14 *nal request.*

15 *(E) APPEALS.—Should a request to modify*
16 *a ZIP code be denied, the administrative process*
17 *under paragraph (1) shall—*

18 *(i) include procedures for an appeals*
19 *process for the State, local, or Tribal gov-*
20 *ernment submitting the request;*

21 *(ii) require any appeal to be submitted*
22 *on or before the date that is 45 days after*
23 *the issuance of the denial of the request; and*

24 *(iii) only allow 1 appeal per request.*

1 **SEC. 3. PILOT POSTAL SERVICE PROGRAM FOR ZIP CODE**
 2 **BOUNDARY CHANGES.**

3 (a) *IN GENERAL.*—Notwithstanding any provision of
 4 title 39, United States Code, the United States Postal Serv-
 5 ice (referred to in this section as the “Postal Service”) shall
 6 establish a pilot program through which the Postal Service
 7 may consider entering into an agreement with an agency
 8 of a State government, local government, or Tribal govern-
 9 ment to receive money, property, or services to defray part
 10 or all of the net costs, if any, in conjunction with a request
 11 for a ZIP code boundary change or realignment.

12 (b) *DENIAL OF ZIP CODE BOUNDARY CHANGE OR RE-*
 13 *ALIGNMENT REQUESTS.*—

14 (1) *IN GENERAL.*—If the Postal Service denies a
 15 request from a State government, local government, or
 16 Tribal government for a ZIP code boundary change
 17 or realignment on the basis of a net cost to the Postal
 18 Service, the Postal Service shall—

19 (A) notify the requestor in writing of the ex-
 20 istence of the program established under sub-
 21 section (a);

22 (B) provide the requestor with an estimate
 23 of the net cost to the Postal Service of the imple-
 24 mentation of the request;

25 (C) allow not less than 30 days for the re-
 26 questor to propose an agreement meeting the re-

quirements of the pilot program established
under subsection (a); and

(D) give due consideration to a proposed
agreement under subparagraph (C).

(2) *COST AS ONLY DISPOSITIVE FACTOR FOR A
DENIAL.*—If a net cost to the Postal Service is the
only dispositive factor in a denial of a request under
paragraph (1), and the requestor is able to defray
that cost under an agreement described in subsection
(a), the Postal Service shall accept the agreement and
grant the request.

(c) *REPORTS.*—

(1) *ANNUAL REPORTS.*—Not later than 360 days
after the date of enactment of this Act, and annually
thereafter, the Postal Regulatory Commission shall
submit to the Committee on Homeland Security and
Governmental Affairs of the Senate and the Com-
mittee on Oversight and Government Reform of the
House of Representatives a report on the pilot pro-
gram under subsection (a), including—

(A) the number of requests the Postal Serv-
ice has received for a ZIP code boundary change
or realignment, including the number of requests
granted and denied;

1 (B) the number of agreements entered into
 2 under the pilot program established under sub-
 3 section (a), and with respect to each such agree-
 4 ment, the total value of the costs defrayed; and

5 (C) with respect to each denial of a request
 6 for a ZIP code boundary change or realign-
 7 ment—

8 (i) whether a notification was provided
 9 pursuant to subsection (b)(1)(A); and

10 (ii) the estimated net cost provided
 11 pursuant to subsection (b)(1)(B).

12 (2) *BY MEMBER REQUEST.*—The Postal Service
 13 shall submit to any Member of Congress, upon re-
 14 quest, a report of the factors contributing to the de-
 15 nial of a request from a State government, local gov-
 16 ernment, or Tribal government for a ZIP code bound-
 17 ary change or realignment.

18 (d) *SUNSET.*—The pilot program established under
 19 this section shall terminate on the date that is 7 years after
 20 the date of enactment of this Act.

21 **SEC. 4. RULES OF CONSTRUCTION.**

22 Except that the United States Postal Service shall es-
 23 tablish and maintain an administrative process for requests
 24 to modify a ZIP code under section 2 and establish a pilot
 25 program for entering into certain agreements under section

1 3, nothing in this Act shall be construed to diminish the
2 authority of the United States Postal Service as provided
3 by law, including to provide for the collection, handling,
4 transportation, delivery, or disposition of mail or provide
5 post offices, postal facilities, and equipment as it determines
6 to be necessary.

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