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119TH CONGRESS
2^D SESSION

S. 2904

To impose sanctions with respect to the shadow fleet of the Russian Federation, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18 (legislative day, SEPTEMBER 16), 2025

Mr. RISCH (for himself, Mrs. SHAHEEN, Mr. COTTON, Mr. WHITEHOUSE, Mr. RICKETTS, Mr. BLUMENTHAL, Mr. COONS, Mr. GRAHAM, Mr. KAINE, Mr. WICKER, Mr. CURTIS, Ms. DUCKWORTH, Mr. CORNYN, and Mr. GALLEGRO) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

FEBRUARY 10, 2026

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

A BILL

To impose sanctions with respect to the shadow fleet of the Russian Federation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) ~~SHORT TITLE.~~—This Act may be cited as the

5 ~~“Sanctioning Harborers And Dodgers Of Western Sane-~~

1 tions Act of 2025” or the “SHADOW Fleet Sanctions Act
2 of 2025”.

3 (b) TABLE OF CONTENTS.—The table of contents for
4 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—SANCTIONS WITH RESPECT TO THE RUSSIAN
FEDERATION

Sec. 101. Definitions.

Subtitle A—Sanctions With Respect to Russian Shadow Fleet

PART I—IMPOSITION OF SANCTIONS

Sec. 111. Imposition of sanctions with respect to vessels suspected of participa-
tion in or support of the Russian shadow fleet.

Sec. 112. Imposition of sanctions with respect to foreign persons that support
Russian illicit shipping with vessels subject to United States
sanctions.

Sec. 113. Imposition of sanctions with respect to port terminals accepting oil
from Russian shadow fleet vessels.

PART II—DISCLOSURES, PUBLICATIONS, AND REPORTS

Sec. 121. Alignment of designation authorities with European Union and
United Kingdom regarding Russian shadow fleet.

Sec. 122. Support of efforts of the Joint Expeditionary Force.

Sec. 123. Database of vessels involved in sabotage and other illicit activities.

Sec. 124. Report on specific licenses granted under Executive Order 14024.

PART III—FLAG STATES REQUIREMENTS AND STRATEGY

Sec. 131. Minimum standards for operating as a flag state registry and assess-
ment of efforts to prevent the circumvention of sanctions and
other crimes.

Sec. 132. Strategy for countries that do not make sufficient efforts to comply
with minimum standards for operating as a flag state.

PART IV—DENYING ACCESS TO UNITED STATES MARKETS FOR RUSSIAN-
ORIGIN OIL

Sec. 141. International efforts to enforce price cap on oil exports from the Rus-
sian Federation.

Sec. 142. Report on crude oil price cap.

PART V—OTHER MATTERS

Sec. 151. International efforts to identify vessels transporting Russian-origin
oil.

Subtitle B—Sanctions With Respect to Russian-Origin Energy Products

- Sec. 161. Imposition of sanctions with respect to persons with certain interests in Russian energy projects.
- Sec. 162. Modifications of Protecting Europe's Energy Security Act of 2019.
- Sec. 163. Report on exports of Russian-origin petroleum products.
- Sec. 164. Strategy to counter role of the People's Republic of China in evasion of sanctions with respect to Russian-origin petroleum products.

Subtitle C—Sanctions With Respect to Russian Defense Industrial Base

- Sec. 171. Imposition of sanctions with respect to persons that sell, lease, or provides good or services relating to the defense industrial base of the Russian Federation.

Subtitle D—General Provisions

- Sec. 181. Sanctions described.
- Sec. 182. Exceptions; waivers.
- Sec. 183. Implementation.

TITLE H—OTHER MATTERS

- Sec. 201. Determination with respect to Russian military actions in support of Russian shadow fleet.
- Sec. 202. Resources for sanctions implementation at the Department of State.
- Sec. 203. Modification of limitation on military cooperation between the United States and the Russian Federation.
- Sec. 204. Emergency appropriations for the Countering Russian Influence Fund.
- Sec. 205. Report on presidential drawdown authority and Ukraine Security Assistance Initiative.
- Sec. 206. Support for Ukraine arms sales.

1 **TITLE I—SANCTIONS WITH RE-**
 2 **SPECT TO THE RUSSIAN FED-**
 3 **ERATION**

4 **SEC. 101. DEFINITIONS.**

5 In this title:

6 (1) **ADEQUATE MARITIME INSURANCE.**—The
 7 term “adequate maritime insurance”—

8 (A) means verified documentation evidenc-
 9 ing protection and indemnity insurance with au-
 10 dited financial statements of the insurer; and

1 (B) does not include insurance provided
2 by—

3 (i) an insurer organized under the
4 laws of the Russian Federation; or

5 (ii) an insurer that continues to pro-
6 vide insurance to any vessel designated for
7 the imposition of sanctions under the laws
8 of the United States, the European Union,
9 or the United Kingdom.

10 (2) ADMITTED; ALIEN; LAWFULLY ADMITTED
11 FOR PERMANENT RESIDENCE.—The terms “admit-
12 ted” and “alien”, and “lawfully admitted for perma-
13 nent residence” have the meanings given those terms
14 in section 101 of the Immigration and Nationality
15 Act (8 U.S.C. 1101).

16 (3) APPROPRIATE CONGRESSIONAL COMMIT-
17 TEES.—The term “appropriate congressional com-
18 mittees” means—

19 (A) the Committee on Foreign Relations
20 and the Committee on Banking, Housing, and
21 Urban Affairs of the Senate; and

22 (B) the Committee on Foreign Affairs and
23 the Committee on Financial Services of the
24 House of Representatives.

1 (4) BENEFICIAL OWNER.—The term “beneficial
2 owner” means, with respect to a vessel, any indi-
3 vidual who, directly or indirectly, through any con-
4 tract, arrangement, understanding, relationship, or
5 otherwise—

6 (A) exercises substantial control over the
7 vessel; or

8 (B) owns not less than 25 percent of the
9 vessel.

10 (5) CRUDE OIL PRICE CAP.—The term “crude
11 oil price cap” means the price cap for crude oil and
12 petroleum products that originated in the Russian
13 Federation established by the Price Cap Coalition.

14 (6) FOREIGN PERSON.—The term “foreign per-
15 son” means an individual or entity that is not a
16 United States person.

17 (7) FOREIGN VESSEL.—The term “foreign ves-
18 sel” means a vessel that is not owned or operated
19 by a United States person.

20 (8) KNOWINGLY.—The term “knowingly”, with
21 respect to conduct, a circumstance, or a result,
22 means that a person has actual knowledge, or should
23 have known, of the conduct, the circumstance, or the
24 result.

1 (9) PETROLEUM PRODUCT.—The term “petro-
2 leum product” means oil of any kind or in any form;
3 gasoline; diesel fuel; aviation fuel; fuel oil; kerosene;
4 any product obtained from refining or processing of
5 crude oil; liquefied petroleum gases; natural gas liq-
6 uids; petrochemical feedstocks; condensate; waste or
7 refuse mixtures containing any of such oil products;
8 and any other liquid hydrocarbon compounds.

9 (10) PRICE CAP COALITION.—The term “Price
10 Cap Coalition” means the international coalition
11 made up of Australia, New Zealand, Canada, the
12 European Union, France, Germany, Italy, Japan,
13 the United Kingdom, and the United States and
14 known as the “Price Cap Coalition”.

15 (11) RUSSIAN-ORIGIN PETROLEUM PRODUCT.—
16 The term “Russian-origin petroleum product” means
17 a petroleum product extracted, refined, processed, or
18 otherwise produced in the Russian Federation.

19 (12) RUSSIAN PERSON.—The term “Russian
20 person” means—

21 (A) a citizen or national of the Russian
22 Federation; or

23 (B) an entity organized under the laws of
24 the Russian Federation or otherwise subject to

1 the jurisdiction of the Government of the Rus-
2 sian Federation.

3 (13) **RUSSIAN SHADOW FLEET.**—The term
4 “Russian shadow fleet” means any foreign vessel or
5 vessels used or directed by the Russian Federation
6 to move oil, arms, and other goods for the purpose
7 of circumventing international sanctions.

8 (14) **SABOTAGE ACTIVITIES.**—The term “sabo-
9 tage activities” means actions, or preparations for
10 actions, taken with the intent to cause defective pro-
11 duction, operation, or damage to critical undersea
12 infrastructure, including energy pipelines, offshore
13 energy facilities, or subsea power lines and tele-
14 communications cables and associated landing sta-
15 tions and facilities.

16 (15) **UNITED STATES PERSON.**—The term
17 “United States person” means—

18 (A) a United States citizen or an alien law-
19 fully admitted for permanent residence to the
20 United States;

21 (B) an entity organized under the laws of
22 the United States or of any jurisdiction within
23 the United States, including a foreign branch of
24 such an entity; or

25 (C) a person in the United States.

1 **Subtitle A—Sanctions With Respect**
2 **to Russian Shadow Fleet**

3 **PART I—IMPOSITION OF SANCTIONS**

4 **SEC. 111. IMPOSITION OF SANCTIONS WITH RESPECT TO**
5 **VESSELS SUSPECTED OF PARTICIPATION IN**
6 **OR SUPPORT OF THE RUSSIAN SHADOW**
7 **FLEET.**

8 (a) IN GENERAL.—Not later than 90 days after the
9 date of the enactment of this Act, the President shall im-
10 pose the sanctions described in section 181 with respect
11 to any Russian shadow fleet vessel that, on or after the
12 date of the enactment of this Act, transports crude oil,
13 arms, or other goods for the purpose of circumventing
14 sanctions imposed by the United States or other countries,
15 including—

16 (1) any foreign vessel the owner or operator of
17 which knowingly—

18 (A) exhibits or engages in unsafe or non-
19 standard maritime behavior in furtherance of
20 the transportation of Russian-origin petroleum
21 products or uranium or coal that originated in
22 the Russian Federation;

23 (B) lacks adequate maritime insurance for
24 the transport of goods described in subpara-
25 graph (A); or

1 ~~(C)~~ evades compliance with the crude oil
2 price cap; and

3 ~~(2)~~ any foreign person that the President deter-
4 mines knowingly—

5 ~~(A)~~ owns, operates, or manages a vessel
6 described in paragraph ~~(1)~~;

7 ~~(B)~~ provides underwriting services or in-
8 surance or reinsurance necessary for such a
9 vessel;

10 ~~(C)~~ facilitates deceptive or structured
11 transactions to support a vessel described in
12 paragraph ~~(1)~~;

13 ~~(D)~~ provides services or facilities for tech-
14 nology upgrades or installation of equipment
15 for, or retrofitting or tethering of, a vessel de-
16 scribed in paragraph ~~(1)~~ for the purpose of
17 evading sanctions;

18 ~~(E)~~ provided services for the testing, in-
19 spection, or certification for a vessel described
20 in paragraph ~~(1)~~ for the purpose of evading
21 sanctions;

22 ~~(F)~~ serves as a captain or senior leadership
23 of the crew of such a vessel; or

24 ~~(G)~~ transfers to the Russian Federation
25 any foreign vessel designed to transport Rus-

1 sian-origin petroleum products or uranium or
2 coal.

3 (b) VESSELS SUBJECT TO SANCTIONS BY THE
4 UNITED KINGDOM OR THE EUROPEAN UNION.—In deter-
5 mining whether a foreign vessel or foreign person is de-
6 scribed in subsection (a), the President may use as prima
7 facie evidence that the foreign vessel or foreign person is
8 subject to sanctions imposed by the United Kingdom, the
9 European Union, the Group of 7, or a member of the Five
10 Eyes intelligence alliance.

11 (c) INDICATORS OF UNSAFE OR NONSTANDARD MAR-
12 ITIME BEHAVIOR.—In determining under subsection
13 (a)(1)(A) if a vessel is exhibiting or engaged in unsafe or
14 nonstandard maritime behavior, the President may use as
15 prima facie evidence that the vessel is exhibiting or en-
16 gaged in such behavior if the vessel has exhibited 3 or
17 more indicators of such behavior, including the following:

18 (1) Has refused to take on a pilot in accordance
19 with best practices of the International Maritime Or-
20 ganization.

21 (2) Does not respond when hailed by appro-
22 priate maritime authority.

23 (3) Turns off the Automatic Identification Sys-
24 tem of the vessel without explanation or report to

1 the appropriate maritime authority within a reason-
2 able period of time.

3 (4) Engages in unsafe maritime maneuvers with
4 another vessel.

5 (5) Is uninsured or underinsured, including any
6 vessel that is insured by an insurance company orga-
7 nized under the laws of the Russian Federation or
8 the Islamic Republic of Iran.

9 (6) Is single-hulled contrary to standards of the
10 International Maritime Organization.

11 (7) Has changed ownership or flag registry
12 more than once in the previous year.

13 (8) Has a history of deliberately losing power or
14 turning off transmitters without a compelling secu-
15 rity need.

16 (9) Has not been properly maintained, based on
17 credible evidence.

18 (10) Has been involved in a recent maritime or
19 environmental incident.

20 (11) Is escorted by the military of the Russian
21 Federation.

22 (12) Has engaged in sabotage activities.

23 (d) REPORT.—Not later than 120 days after the date
24 of the enactment of this Act, and every 90 days thereafter,
25 the President shall submit to the appropriate congres-

1 sional committees a report that describes any sanctions
 2 imposed under this section, including a brief description
 3 of each foreign person and foreign vessel with respect to
 4 which sanctions are imposed and the justification for such
 5 sanctions.

6 **SEC. 112. IMPOSITION OF SANCTIONS WITH RESPECT TO**
 7 **FOREIGN PERSONS THAT SUPPORT RUSSIAN**
 8 **ILLICIT SHIPPING WITH VESSELS SUBJECT**
 9 **TO UNITED STATES SANCTIONS.**

10 (a) **IN GENERAL.**—Not later than 180 days after the
 11 date of the enactment of this Act, the President shall im-
 12 pose the sanctions described in section 181 with respect
 13 to a foreign person if the President determines that the
 14 foreign person, on or after the date of the enactment of
 15 this Act, has engaged in a transaction described in sub-
 16 section (b) with a Russian shadow fleet vessel that is sub-
 17 ject to sanctions imposed by the United States.

18 (b) **TRANSACTIONS DESCRIBED.**—A transaction de-
 19 scribed in this subsection is any of the following:

20 (1) The conduct of any ship-to-ship transfer in-
 21 volving Russian-origin petroleum products, uranium,
 22 or coal products with a Russian shadow fleet vessel.

23 (2) The provision of significant goods or serv-
 24 ices, including crew or maintenance services, in sup-
 25 port of a Russian shadow fleet vessel with the

1 knowledge that the vessel is subject to sanctions im-
2 posed by the United States.

3 ~~(3)~~ In the case of the owner or operator of a
4 foreign port, allowing a Russian shadow fleet vessel
5 to port or otherwise receive services at the foreign
6 port.

7 ~~(4)~~ In the case of a foreign person that is the
8 owner or operator of a refinery, knowingly engaging
9 in a transaction to process, refine, or otherwise deal
10 in any Russian Federation-origin petroleum products
11 that were transported on a Russian shadow fleet
12 vessel.

13 **SEC. 113. IMPOSITION OF SANCTIONS WITH RESPECT TO**
14 **PORT TERMINALS ACCEPTING OIL FROM**
15 **RUSSIAN SHADOW FLEET VESSELS.**

16 Beginning on the date that is 15 days after the date
17 of the enactment of this Act, the President may impose
18 the sanctions described in section 181 with respect to any
19 foreign person that owns or operates a port in the People's
20 Republic of China or the Republic of India that accepts
21 oil from—

22 ~~(1)~~ foreign vessels transporting Russian-origin
23 crude oil for sale at a price higher than the max-
24 imum price agreed to by the Price Cap Coalition or

1 any related price cap established by the United
2 States; or

3 ~~(2) foreign vessels with respect to which the~~
4 ~~United States has imposed sanctions.~~

5 **PART II—DISCLOSURES, PUBLICATIONS, AND**
6 **REPORTS**

7 **SEC. 121. ALIGNMENT OF DESIGNATION AUTHORITIES**
8 **WITH EUROPEAN UNION AND UNITED KING-**
9 **DOM REGARDING RUSSIAN SHADOW FLEET.**

10 (a) REPORT.—

11 (1) IN GENERAL.—Not later than 180 days
12 after the date of the enactment of this Act, and
13 every 180 days thereafter, the Secretary of State,
14 through the head of the Office of Sanctions Coordi-
15 nation and in coordination with the Secretary of the
16 Treasury and the Director of the Office of Foreign
17 Assets Control of the Department of the Treasury,
18 shall submit to the appropriate congressional com-
19 mittees a report that includes a list of each foreign
20 vessel subject to sanctions imposed by the European
21 Union or the United Kingdom that is determined to
22 operate as part of the Russian shadow fleet.

23 (2) JUSTIFICATION.—For any vessel listed in a
24 report under paragraph (1) that is not subject to
25 sanctions imposed by the United States, the report

1 shall include the justification provided by the Euro-
2 pean Union or the United Kingdom, as the case may
3 be, for designation of the vessel and a brief justifica-
4 tion of the reason provided by the European Union
5 or the United Kingdom.

6 (b) STRATEGY.—Not later than 180 days after the
7 date of the enactment of this Act, the Secretary of State,
8 through the head of the Office of Sanctions Coordination
9 and in coordination with the Secretary of the Treasury
10 and the Director of the Office of Foreign Assets Control,
11 shall produce a strategy for enhancing alignment of sanc-
12 tions designation authorities of the United States regard-
13 ing vessels supporting the Russian shadow fleet with those
14 authorities of the European Union and the United King-
15 dom.

16 **SEC. 122. SUPPORT OF EFFORTS OF THE JOINT EXPEDI-**
17 **TIONARY FORCE.**

18 (a) SENSE OF CONGRESS.—It is the sense of Con-
19 gress that the United States supports the efforts of the
20 Joint Expeditionary Force to track, monitor, deter, and
21 if necessary, respond to operations and illicit activities of
22 the Russian shadow fleet.

23 (b) STATEMENT OF POLICY.—It shall be the policy
24 of the United States to use relevant maritime elements

1 of the United States Government to support and amplify
2 the authorized efforts of the Joint Expeditionary Force.

3 **SEC. 123. DATABASE OF VESSELS INVOLVED IN SABOTAGE**
4 **AND OTHER ILLICIT ACTIVITIES.**

5 (a) IN GENERAL.—The Secretary of State, in coordi-
6 nation with the heads of relevant Federal agencies, shall
7 establish and maintain a public database of foreign vessels
8 suspected of being involved in sabotage activities or other
9 illicit activities in support of the Russian shadow fleet that
10 includes credible, open-source information collected re-
11 garding activities described in section 111(a).

12 (b) COORDINATION.—Whenever possible, the Sec-
13 retary of State shall coordinate with Australia, New Zea-
14 land, Canada, France, Germany, Italy, Japan, the United
15 Kingdom, and the European Union, if any such country
16 or jurisdiction is imposing sanctions with respect to the
17 Russian shadow fleet, to coordinate information sharing
18 on data regarding foreign vessels suspected of engaging
19 in sabotage activities or other illicit activities described in
20 subsection (a), including credible, open-source information
21 collected regarding activities described in section 111(a).

22 **SEC. 124. REPORT ON SPECIFIC LICENSES GRANTED**
23 **UNDER EXECUTIVE ORDER 14024.**

24 (a) IN GENERAL.—Not later than 90 days after the
25 date of the enactment of this Act, and every 90 days there-

1 after, the Secretary of State, in coordination with the Sec-
 2 retary of the Treasury, shall submit to the appropriate
 3 congressional committees a report listing any specific li-
 4 cense granted or in effect under Executive Order 14024
 5 (50 U.S.C. 1701 note; relating to blocking property with
 6 respect to specified harmful foreign activities of the Gov-
 7 ernment of the Russian Federation).

8 (b) FORM.—Each report required under subsection
 9 (a) shall be submitted in classified form.

10 **PART III—FLAG STATES REQUIREMENTS AND**
 11 **STRATEGY**

12 **SEC. 131. MINIMUM STANDARDS FOR OPERATING AS A**
 13 **FLAG STATE REGISTRY AND ASSESSMENT OF**
 14 **EFFORTS TO PREVENT THE CIRCUMVENTION**
 15 **OF SANCTIONS AND OTHER CRIMES.**

16 It is the policy of the United States that the govern-
 17 ment of a country is complying with the minimum stand-
 18 ards required by the United States for maintaining an
 19 open flag registry if, on balance, the government—

20 (1) has enacted and implemented laws and es-
 21 tablished government structures, policies, and prac-
 22 tices that prohibit and generally deter the use of its
 23 flag registry as a mechanism to circumvent sanc-
 24 tions imposed by the United States, the United
 25 Kingdom, the European Union, or other Group of 7

1 countries, including prohibiting its flag to continue
2 to fly on vessels that are subject to sanctions im-
3 posed by any such country or jurisdiction;

4 (2) has enacted and implemented laws and es-
5 tablished government structures, policies, and prac-
6 tices that prohibit and generally deter the use of its
7 flag registry to avoid detection of illicit activities, in-
8 cluding drug trafficking, illicit arms shipments,
9 human trafficking, and illegal, unreported, and un-
10 regulated fishing activities;

11 (3) enforces the laws described in paragraphs
12 (1) and (2) by punishing any person found, through
13 a fair judicial process, to have violated those laws;

14 (4) takes steps to ensure ships flying its flag
15 comply with well-established industry standards and
16 best practices relating to maritime activities, includ-
17 ing adhering to resolutions and warnings promul-
18 gated by the International Maritime Organization,
19 such as Resolution A.1192(33) (December 6, 2023)
20 relating to urging member states and all relevant
21 stakeholders to promote actions to prevent illegal op-
22 erations in the maritime sector by the “dark fleet”
23 or “shadow fleet”;

24 (5) responds to credible reports from other
25 countries and private entities warning of vessels fly-

1 ing its flag engaging in maritime behavior that poses
2 safety risks, such as not allowing pilot access or
3 turning off Automatic Identification Systems with-
4 out adequate justification;

5 (6) takes steps to ensure vessels flying its flag
6 adhere to measures that lawfully prohibit and regu-
7 late ship-to-ship transfers of oil or petroleum prod-
8 ucts subject to sanctions;

9 (7) takes steps to ensure vessels flying its flag
10 possess adequate and credible insurance to cover the
11 costs of maritime accidents;

12 (8) takes steps to ensure vessels are operating
13 under transparent ownership structures, including
14 by verifying the beneficial ownership and manage-
15 ment of vessels; and

16 (9) takes steps to ensure vessels do not avoid
17 flag state or port state control inspections or avoid
18 commercial screenings and inspections.

19 **SEC. 132. STRATEGY FOR COUNTRIES THAT DO NOT MAKE**
20 **SUFFICIENT EFFORTS TO COMPLY WITH MIN-**
21 **IMUM STANDARDS FOR OPERATING AS A**
22 **FLAG STATE.**

23 Not later than one year after the date of the enact-
24 ment of this Act, and annually thereafter through 2030,

1 the Secretary of State, in consultation with the heads of
2 appropriate Federal agencies, shall—

3 (1) conduct an assessment of countries that do
4 not meet the minimum standards for operating as a
5 flag state registry in compliance with United States
6 policy, including the standards described in section
7 131; and

8 (2) submit to the appropriate congressional
9 committees a strategy for identifying and engaging
10 with those countries.

11 **PART IV—DENYING ACCESS TO UNITED STATES**

12 **MARKETS FOR RUSSIAN-ORIGIN OIL**

13 **SEC. 141. INTERNATIONAL EFFORTS TO ENFORCE PRICE**
14 **CAP ON OIL EXPORTS FROM THE RUSSIAN**
15 **FEDERATION.**

16 The Secretary of State, in coordination with the Sec-
17 retary of the Treasury, shall—

18 (1) fully monitor international compliance with
19 the crude oil price cap within the jurisdiction of the
20 United States;

21 (2) engage, advise, and assist foreign govern-
22 ments in joining and implementing efforts to enforce
23 the crude oil price cap;

24 (3) engage with the governments of countries
25 that import or facilitate the transport of crude oil of

1 Russian Federation origin or refined petroleum
2 products made from such oil to identify entities
3 evading the crude oil price cap and deploy resources
4 aimed at enforcement and compliance; and

5 (4) consider which countries play a significant
6 role in exporting such oil or petroleum products or
7 in evading sanctions when selecting locations to as-
8 sign Treasury Financial Attachés under section 316
9 of title 31, United States Code.

10 **SEC. 142. REPORT ON CRUDE OIL PRICE CAP.**

11 (a) IN GENERAL.—Not later than 180 days after the
12 date of the enactment of this Act, and every 2 years there-
13 after, the Secretary of State, in coordination with the Sec-
14 retary of the Treasury, the Secretary of Commerce, and
15 the Secretary of Energy, shall submit to the appropriate
16 congressional committees a report that includes the fol-
17 lowing and all related material information:

18 (1) A determination of whether crude oil of
19 Russian Federation origin or refined petroleum
20 products made from such oil are entering the United
21 States and, if so, at what volume.

22 (2) A description of efforts undertaken by the
23 executive branch to monitor and prevent the impor-
24 tation of such oil and petroleum products.

1 (3) A description and assessment of efforts un-
2 dertaken by the Department of State to engage
3 countries, individuals, entities, port stakeholders,
4 and other organizations involved in the maritime oil
5 trade to promote responsible practices, uphold envi-
6 ronmental and safety standards, prevent and disrupt
7 trade in goods subject to sanctions imposed by the
8 United States, and enhance compliance with the
9 crude oil price cap.

10 (4) An assessment of income derived by the
11 Russian Federation from individuals, entities, and
12 organizations involved in the acquisition, transport,
13 sale, and delivery of such oil or petroleum products
14 in excess of the crude oil price cap, including
15 through entities beneficially owned by the Govern-
16 ment of the Russian Federation between January
17 2022 and the date of the report.

18 (5) An estimate of income described in para-
19 graph (4) projected to be derived by the Russian
20 Federation from calendar year 2025 through the cal-
21 endar year following submission of the report.

22 (6) An assessment of the extent to which the
23 Russian Federation benefits financially from the sale
24 of such oil or petroleum products exported in compli-
25 ance with the crude oil price cap.

1 (b) **TERMINATION.**—The requirement to submit re-
2 ports under subsection (a) shall terminate on the earlier
3 of—

4 (1) January 1, 2030; or

5 (2) the date that is 90 days after the termi-
6 nation of the prohibition on importation of energy
7 products of the Russian Federation under section 3
8 of the Ending Importation of Russian Oil Act (Pub-
9 lic Law 117–109; 22 U.S.C. 8923 note).

10 **PART V—OTHER MATTERS**

11 **SEC. 151. INTERNATIONAL EFFORTS TO IDENTIFY VESSELS**

12 **TRANSPORTING RUSSIAN-ORIGIN OIL.**

13 It shall be the policy of the United States—

14 (1) to fully promote the recommendations made
15 by Resolution A.1192(33) of the International Mari-
16 time Organization, adopted on December 6, 2023;

17 (2) to use the voice and vote of the United
18 States in international organizations and engage
19 other relevant multilateral bodies, such as the North
20 Atlantic Treaty Organization and the European
21 Union, to strongly encourage the governments of all
22 countries to adopt those recommendations, including
23 the recommendation that a port state, when the
24 state becomes aware of a vessel intentionally taking
25 measures to avoid detection, such as switching off

1 its Automatic Identification System or long-range
2 identification and tracking system transmissions or
3 concealing its actual identity, should, following an
4 initial investigation to verify that the vessel has not
5 stopped transmitting signals for legitimate rea-
6 sons—

7 (A) subject the vessel to enhanced inspec-
8 tions as authorized through relevant mecha-
9 nisms of the port state; and

10 (B) notify the flag administration of the
11 vessel, as appropriate; and

12 ~~(C)~~ to encourage governments of all countries to
13 deny access to ports and services for any vessel that,
14 following an initial investigation, is found to have
15 turned off its transponder or entered false informa-
16 tion for the purpose of conducting a transfer of or
17 transaction for crude oil of Russian Federation ori-
18 gin or refined petroleum products made from such
19 oil in violation of the crude oil price cap.

1 **Subtitle B—Sanctions With Respect**
2 **to Russian-Origin Energy Products**

3 **SEC. 161. IMPOSITION OF SANCTIONS WITH RESPECT TO**
4 **PERSONS WITH CERTAIN INTERESTS IN RUS-**
5 **SIAN ENERGY PROJECTS.**

6 (a) IN GENERAL.—Not later than 30 days after the
7 date of enactment of this Act, and every 180 days there-
8 after, the President shall impose the sanctions described
9 in section 181 with respect to any foreign person the
10 President determines is, on or after such date of enact-
11 ment, a leader, official, senior executive officer, or member
12 of the board of directors of, or principal shareholder with
13 a controlling or majority interest in, any of the following
14 Russian energy projects:

15 (1) The Yamal Liquefied Natural Gas Project
16 or a successor project.

17 (2) The Arctic 1, 2, and 3 Liquefied Natural
18 Gas Projects or a successor project.

19 (3) Any project in the Arctic region or the Rus-
20 sian Far East carried out after the date of the en-
21 actment of this Act.

22 (b) SENSE OF CONGRESS.—It is the sense of Con-
23 gress that—

24 (1) countries that rely on Russian energy
25 projects, including Sakhalin-1 and Sakhalin-2,

1 TurkStream 1 and 2, and the Druzhba pipeline,
 2 should work to expeditiously end their dependence
 3 on such projects and diversify their sources of en-
 4 ergy to exports from other countries, including the
 5 United States; and

6 (2) the European Union should remain com-
 7 mitted to firm deadlines set forth in the RePowerEU
 8 Roadmap for the phasing out of energy exported
 9 from the Russian Federation.

10 **SEC. 162. MODIFICATIONS OF PROTECTING EUROPE'S EN-**
 11 **ERGY SECURITY ACT OF 2019.**

12 Section 7503 of the Protecting Europe's Energy Se-
 13 curity Act of 2019 (title LXXV of Public Law 116-92;
 14 22 U.S.C. 9526 note) is amended—

15 (1) in subsection (a)(1)(B)(v), by striking “the
 16 Nord Stream 2 pipeline” and inserting “the Nord
 17 Stream 1 pipeline, the Nord Stream 2 pipeline, or
 18 a successor to either such pipeline”;

19 (2) in subsection (c)—

20 (A) by striking paragraph (4); and

21 (B) by redesignating paragraphs (5) and
 22 (6) as paragraphs (4) and (5), respectively;

23 (3) by amending subsection (f) to read as fol-
 24 lows:

25 “(f) NATIONAL SECURITY WAIVER.—

1 “(1) IN GENERAL.—The President may waive
2 the application of sanctions under this section if—

3 “(A) the President—

4 “(i) determines such a waiver is in the
5 national security interests of the United
6 States; and

7 “(ii) not later than 30 days before the
8 waiver takes effect, submits to the appro-
9 priate congressional committees a report
10 on the waiver and the reasons for the waiv-
11 er; and

12 “(B) a joint resolution prohibiting the
13 waiver is not enacted into law during the 30-
14 day period described in subparagraph (A)(ii).

15 “(2) CONSIDERATION OF JOINT RESOLU-
16 TIONS.—

17 “(A) IN GENERAL.—A joint resolution de-
18 scribed in paragraph (1)(B) introduced in ei-
19 ther House of Congress shall be considered in
20 accordance with the provisions of section 601(b)
21 of the International Security Assistance and
22 Arms Export Control Act of 1976 (Public Law
23 94–329; 90 Stat. 765), except that the resolu-
24 tion shall be subject to germane amendments.

1 “(B) CONSIDERATION OF VETO MES-
 2 SAGES.—If joint resolution described in para-
 3 graph (1)(B) is vetoed by the President, the
 4 time for debate in consideration of the veto
 5 message on the resolution shall—

6 “(i) in the Senate, be limited to 20
 7 hours; and

8 “(ii) in the House of Representatives,
 9 be determined in accordance with the
 10 Rules of the House.”; and

11 (4) in subsection (h)—

12 (A) by striking paragraph (2);

13 (B) by striking “terminate” and all that
 14 follows through “the date on which” and insert-
 15 ing “terminate on the date on which”;

16 (C) by redesignating subparagraphs (A)
 17 and (B) as paragraphs (1) and (2), respectively,
 18 and by moving such paragraphs, as so redesign-
 19 ated, 2 ems to the left; and

20 (D) in paragraph (2), as redesignated, by
 21 striking “; or” and inserting a period.

22 **SEC. 163. REPORT ON EXPORTS OF RUSSIAN-ORIGIN PE-**
 23 **TROLEUM PRODUCTS.**

24 (a) IN GENERAL.—Not later than 120 days after the
 25 date of the enactment of this Act, and annually thereafter

1 until the date described in subsection (c), the President
2 shall submit to the appropriate congressional committees
3 a report describing exports of Russian-origin petroleum
4 products.

5 (b) ELEMENTS.—Each report required by subsection
6 (a) shall include the following:

7 (1) An analysis of the export and sale of Rus-
8 sian-origin petroleum products by the Russian Fed-
9 eration during 2018 and each calendar year there-
10 after, including—

11 (A) an estimate of the revenue received by
12 the Russian Federation from such exports and
13 sales;

14 (B) an estimate of that revenue attrib-
15 utable to the People's Republic of China;

16 (C) the number of barrels of crude oil ex-
17 ported from the Russian Federation;

18 (D) the number of such barrels exported to
19 the People's Republic of China;

20 (E) the number of such barrels exported to
21 countries other than the People's Republic of
22 China;

23 (F) the average price for each such barrel;
24 and

1 (G) the average price for each such barrel
2 exported to the People's Republic of China.

3 (2) An analysis of the labeling practices of the
4 Russian Federation for exports of Russian-origin pe-
5 troleum products.

6 (3) A description of entities involved in the ex-
7 portation and sale of Russian-origin petroleum prod-
8 ucts.

9 (4) A description of vessels involved in such ex-
10 portation and sale.

11 (5) A description of ports involved in such ex-
12 portation and sale.

13 (e) FORM.—Each report required by subsection (a)
14 shall be submitted in unclassified form but may include
15 a classified annex.

16 (d) PUBLICATION.—The unclassified portion of each
17 report required by subsection (a) shall be posted on a pub-
18 licly available website of the Energy Information Adminis-
19 tration.

20 (e) TERMINATION.—The requirement to submit re-
21 ports under this section shall terminate on the date that
22 is 5 years after the date of the enactment of this Act.

1 **SEC. 164. STRATEGY TO COUNTER ROLE OF THE PEOPLE'S**
2 **REPUBLIC OF CHINA IN EVASION OF SANC-**
3 **TIONS WITH RESPECT TO RUSSIAN-ORIGIN**
4 **PETROLEUM PRODUCTS.**

5 (a) **IN GENERAL.**—Not later than 120 days after the
6 date of the enactment of this Act, the Secretary of State,
7 in consultation with the heads of other appropriate Fed-
8 eral agencies, shall submit to the appropriate congres-
9 sional committees a written strategy, and provide to those
10 committees an accompanying briefing, on the role of the
11 People's Republic of China in evasion of sanctions imposed
12 by the United States with respect to Russian-origin petro-
13 leum products that includes an assessment of options—

14 (1) to strengthen the enforcement of such sanc-
15 tions; and

16 (2) to expand sanctions designations targeting
17 the involvement of the People's Republic of China in
18 the production, transportation, storage, refining, and
19 sale of Russian-origin petroleum products.

20 (b) **ELEMENTS.**—The strategy required by subsection
21 (a) shall include—

22 (1) a description and assessment of the use of
23 sanctions in effect before the date of the enactment
24 of this Act to target individuals and entities of the
25 People's Republic of China that are directly or indi-

1 rectly associated with smuggling of Russian-origin
2 petroleum products;

3 ~~(2)~~ an assessment of—

4 (A) Russian-owned entities operating in
5 the People's Republic of China and involved in
6 petroleum refining supply chains;

7 (B) the People's Republic of China's role
8 in Russian petroleum refining supply chains;

9 (C) how the People's Republic of China
10 leverages its role in Russian petroleum supply
11 chains to achieve political objectives; and

12 (D) what percent of the energy consump-
13 tion of the People's Republic of China is linked
14 to imported Russian-origin petroleum products;

15 ~~(3)~~ a detailed plan for—

16 (A) monitoring the maritime domain for
17 sanctionable activity related to smuggling of
18 Russian-origin petroleum products;

19 (B) identifying the individuals, entities,
20 and vessels engaging in sanctionable activity re-
21 lated to Russian-origin petroleum products, in-
22 cluding—

23 (i) vessels—

24 (I) transporting petrochemicals
25 subject to sanctions;

- 1 (II) conducting ship-to-ship
2 transfers of such petrochemicals;
- 3 (III) with deactivated automatic
4 identification systems; or
- 5 (IV) that engage in “flag hop-
6 ping” by changing national registries;
- 7 (ii) individuals or entities—
- 8 (I) storing petrochemicals subject
9 to sanctions; or
- 10 (II) refining or otherwise proc-
11 essing such petrochemicals; and
- 12 (iii) through the use of port entry and
13 docking permission of vessels subject to
14 sanctions;
- 15 (C) deterring individuals and entities from
16 violating sanctions by educating and engag-
17 ing—
- 18 (i) insurance providers;
- 19 (ii) parent companies; and
- 20 (iii) vessel operators;
- 21 (D) collaborating with allies and partners
22 of the United States engaged in the Northern
23 Europe, including through standing or new
24 maritime task forces; to build sanctions enforce-

1 ment capacity through assistance and training
2 to defense and law enforcement services; and

3 ~~(E)~~ using public communications and glob-
4 al diplomatic engagements to highlight the role
5 of smuggling of Russian-origin petroleum prod-
6 ucts in bolstering the Russian Federation's war
7 efforts in Ukraine and support for other malign
8 activity; and

9 (4) an assessment of—

10 (A) the total number of vessels smuggling
11 Russian-origin petroleum products;

12 (B) the total number of vessels smuggling
13 such products destined for the People's Repub-
14 lic of China;

15 (C) interference by the People's Republic
16 of China with attempts by the United States,
17 the United Kingdom, or the European Union to
18 investigate or enforce sanctions with respect to
19 Russian-origin petroleum products;

20 (D) the effectiveness of the use of sanc-
21 tions with respect to insurers of entities that
22 own or operate vessels involved in smuggling
23 Russian-origin petroleum products;

1 (~~E~~) the personnel and resources needed to
2 enforce sanctions with respect to Russian-origin
3 petroleum products; and

4 (~~F~~) the impact of smuggled Russian-origin
5 petroleum products on global energy markets.

6 (~~e~~) FORM.—The strategy required by subsection (a)
7 shall be submitted in unclassified form but may include
8 a classified index.

9 **Subtitle C—Sanctions With Respect**
10 **to Russian Defense Industrial Base**

11 **SEC. 171. IMPOSITION OF SANCTIONS WITH RESPECT TO**
12 **PERSONS THAT SELL, LEASE, OR PROVIDE**
13 **GOODS OR SERVICES RELATING TO THE DE-**
14 **FENSE INDUSTRIAL BASE OF THE RUSSIAN**
15 **FEDERATION.**

16 (~~a~~) REPORT REQUIRED.—Not later than 60 days
17 after the date of the enactment of this Act, and every 90
18 days thereafter, the Secretary of State, in consultation
19 with the Secretary of the Treasury, shall submit to the
20 appropriate congressional committees a report that identi-
21 fies, for the period covered by the report each foreign per-
22 son that the Secretary of State, in consultation with the
23 Secretary of the Treasury and the Secretary of Commerce,
24 determines has knowingly—

1 (1) sold, leased, provided, or facilitated selling,
2 leasing, or providing goods or services relating to the
3 defense industrial base of the Russian Federation,
4 including—

5 (A) computer numerical control (CNC)
6 tools and associated machinery, software, and
7 maintenance or upgrade services;

8 (B) lubricant additives;

9 (C) semiconductors and associated manu-
10 facturing equipment;

11 (D) items on the Common High Priority
12 Items List maintained by the Bureau of Indus-
13 try and Security of the Department of Com-
14 merce;

15 (E) nitrocellulose, wood cellulose, and asso-
16 ciated additives and components necessary for
17 the production of propellant or energetics for
18 munitions;

19 (F) fiber optic cables with military applica-
20 tions and associated technologies needed to
21 manufacture such cables;

22 (G) advanced sensors; and

23 (H) any additional items identified by the
24 Secretary of State, in consultation with the Sec-
25 retary of Commerce, that are critical to the de-

1 fense industrial base of the Russian Federation;
 2 or
 3 ~~(2)~~ facilitated deceptive or structured trans-
 4 actions to provide the goods and services described
 5 by paragraph (1).

6 ~~(b) INELIGIBILITY FOR VISAS, ADMISSION, OR PA-~~
 7 ~~ROLE OF IDENTIFIED PERSONS AND CORPORATE OFFI-~~
 8 ~~CEERS.—~~

9 ~~(1) IN GENERAL.—~~

10 ~~(A) VISAS, ADMISSION, OR PAROLE.—An~~
 11 ~~alien described in paragraph (2) shall be—~~

12 ~~(i) inadmissible to the United States;~~

13 ~~(ii) ineligible to receive a visa or other~~
 14 ~~documentation to enter the United States;~~

15 ~~and~~

16 ~~(iii) otherwise ineligible to be admitted~~
 17 ~~or paroled into the United States or to re-~~
 18 ~~ceive any other benefit under the Immigra-~~
 19 ~~tion and Nationality Act (8. U.S.C. 1101~~
 20 ~~et seq.).~~

21 ~~(B) CURRENT VISAS REVOKED.—~~

22 ~~(i) IN GENERAL.—The visa or other~~
 23 ~~entry documentation of an alien described~~
 24 ~~in paragraph (2) shall be revoked, regard-~~

1 less of when such visa or other entry docu-
2 mentation is or was issued.

3 (ii) IMMEDIATE EFFECT.—A revoca-
4 tion under clause (i) shall—

5 (I) take effect immediately; and

6 (II) automatically cancel any
7 other valid visa or entry documenta-
8 tion that is in the possession of the
9 alien.

10 (2) ALIENS DESCRIBED.—An alien described in
11 this paragraph is an alien who is—

12 (A) identified in a report required by sub-
13 section (a);

14 (B) a corporate officer of a foreign entity
15 identified in that report; or

16 (C) a principal shareholder with a control-
17 ling interest in a foreign entity described in
18 subparagraph (A).

19 (e) BLOCKING OF PROPERTY OF IDENTIFIED PER-
20 SONS.—The President shall exercise all powers granted to
21 the President by the International Emergency Economic
22 Powers Act (50 U.S.C. 1701 et seq.) to the extent nec-
23 essary to block and prohibit all transactions in all property
24 and interests in property of any person identified in a re-
25 port required by subsection (a) if such property and inter-

1 ests in property are in the United States, come within the
 2 United States, or are or come within the possession or
 3 control of a United States person.

4 (d) ~~WIND-DOWN PERIOD.~~—The President may not
 5 impose sanctions under this section with respect to a per-
 6 son identified in the first report submitted pursuant to
 7 subsection (a) if the President certifies in such report that
 8 the person has, not later than 30 days after the date of
 9 the enactment of this Act, engaged in good faith efforts
 10 to wind down operations that would otherwise subject the
 11 person to the imposition of sanctions under this section.

12 **Subtitle D—General Provisions**

13 **SEC. 181. SANCTIONS DESCRIBED.**

14 The sanctions described in this section to be imposed
 15 with respect to a foreign person are the following:

16 (1) ~~BLOCKING OF PROPERTY.~~—The President
 17 shall exercise all of the powers granted to the Presi-
 18 dent under the International Emergency Economic
 19 Powers Act (50 U.S.C. 1701 et seq.) to the extent
 20 necessary to block and prohibit all transactions in
 21 property and interests in property of the foreign per-
 22 son if such property and interests in property are in
 23 the United States, come within the United States, or
 24 are or come within the possession or control of a
 25 United States person.

1 (2) INELIGIBILITY FOR VISAS, ADMISSION, OR
2 PAROLE.—

3 (A) VISAS, ADMISSION, OR PAROLE.—A
4 foreign person that is an alien is—

5 (i) inadmissible to the United States;

6 (ii) ineligible to receive a visa or other
7 documentation to enter the United States;
8 and

9 (iii) otherwise ineligible to be admitted
10 or paroled into the United States or to re-
11 ceive any other benefit under the Immigra-
12 tion and Nationality Act (8 U.S.C. 1101 et
13 seq.).

14 (B) CURRENT VISAS REVOKED.—

15 (i) IN GENERAL.—A foreign person
16 that is an alien is subject to revocation of
17 any visa or other entry documentation re-
18 gardless of when the visa or other entry
19 documentation is or was issued.

20 (ii) IMMEDIATE EFFECT.—A revoca-
21 tion under clause (i) shall take effect im-
22 mediately and automatically cancel any
23 other valid visa or entry documentation
24 that is in the alien's possession.

1 **SEC. 182. EXCEPTIONS; WAIVERS.**

2 (a) **EXCEPTIONS.—**

3 (1) **EXCEPTION RELATING TO IMPORTATION OF**
4 **GOODS.—**

5 (A) **IN GENERAL.—**A requirement to block
6 and prohibit all transactions in all property and
7 interests in property under this title shall not
8 include the authority or a requirement to im-
9 pose sanctions on the importation of goods.

10 (B) **GOOD.—**In this paragraph, the term
11 “good” means any article, natural or manmade
12 substance, material, supply, or manufactured
13 product, including inspection and test equip-
14 ment, and excluding technical data.

15 (2) **EXCEPTION TO COMPLY WITH UNITED NA-**
16 **TIONS HEADQUARTERS AGREEMENT AND LAW EN-**
17 **FORCEMENT ACTIVITIES.—**Sanctions under this title
18 shall not apply with respect to the admission of an
19 alien to the United States if admitting or paroling
20 the alien into the United States is necessary—

21 (A) to permit the United States to comply
22 with the Agreement regarding the Head-
23 quarters of the United Nations, signed at Lake
24 Success June 26, 1947, and entered into force
25 November 21, 1947, between the United Na-
26 tions and the United States, or other applicable

1 international obligations of the United States;
 2 or

3 ~~(B) to carry out or assist authorized law~~
 4 ~~enforcement activity in the United States.~~

5 ~~(3) EXCEPTION TO COMPLY WITH INTEL-~~
 6 ~~LIGENCE ACTIVITIES.—Sanctions under this title~~
 7 ~~shall not apply to any activity subject to the report-~~
 8 ~~ing requirements under title V of the National Secu-~~
 9 ~~rity Act of 1947 (50 U.S.C. 3091 et seq.) or any au-~~
 10 ~~thorized intelligence activities of the United States.~~

11 ~~(4) HUMANITARIAN ASSISTANCE.—~~

12 ~~(A) IN GENERAL.—Sanctions under this~~
 13 ~~title shall not apply to—~~

14 ~~(i) the conduct or facilitation of a~~
 15 ~~transaction for the provision of agricultural~~
 16 ~~commodities, food, medicine, medical de-~~
 17 ~~vices, humanitarian assistance, or for hu-~~
 18 ~~manitarian purposes; or~~

19 ~~(ii) transactions that are necessary for~~
 20 ~~or related to the activities described in~~
 21 ~~clause (i).~~

22 ~~(B) DEFINITIONS.—In this paragraph:~~

23 ~~(i) AGRICULTURAL COMMODITY.—The~~
 24 ~~term “agricultural commodity” has the~~
 25 ~~meaning given that term in section 102 of~~

1 the Agricultural Trade Act of 1978 (7
2 U.S.C. 5602).

3 (ii) ~~MEDICAL DEVICE~~.—The term
4 “medical device” has the meaning given
5 the term “device” in section 201 of the
6 Federal Food, Drug, and Cosmetic Act (21
7 U.S.C. 321).

8 (iii) ~~MEDICINE~~.—The term “medi-
9 cine” has the meaning given the term
10 “drug” in section 201 of the Federal Food,
11 Drug, and Cosmetic Act (21 U.S.C. 321).

12 (5) ~~EXCEPTION FOR SAFETY OF VESSELS AND~~
13 ~~CREW~~.—Sanctions under this title shall not apply
14 with respect to a person providing provisions to a
15 vessel otherwise subject to sanctions under this title
16 if such provisions are intended for the safety and
17 care of the crew aboard the vessel, the protection of
18 human life aboard the vessel, or the maintenance of
19 the vessel to avoid any environmental or other sig-
20 nificant damage.

21 (6) ~~ANNUAL REPORT~~.—Not later than 1 year
22 after the date of the enactment of this Act, and an-
23 nually thereafter, the President shall submit to the
24 appropriate congressional committees a report that
25 describes each activity that would be sanctionable

1 under this title if not covered by an exception under
2 this subsection.

3 (b) WAIVER.—

4 (1) IN GENERAL.—The President may, on a
5 case-by-case basis and for periods not to exceed 180
6 days each, waive the application of sanctions im-
7 posed with respect to a foreign vessel or a foreign
8 person under this title if the President certifies to
9 the appropriate congressional committees, not later
10 than 15 days after such waiver is to take effect, that
11 the waiver is in the national security interests of the
12 United States.

13 (2) CERTIFICATION.—The President shall not
14 be required to impose sanctions under this title with
15 respect to a foreign person who has engaged in ac-
16 tivity subject to sanctions under this title if the
17 President certifies in writing to the appropriate con-
18 gressional committees that the foreign person—

19 (A) is no longer engaging in such activi-
20 ties; or

21 (B) has taken and is continuing to take
22 significant, verifiable steps toward permanently
23 terminating such activities.

24 (c) RULE OF CONSTRUCTION.—Nothing in this sec-
25 tion shall be construed to affect the availability of any ex-

1 isting authorities to issue waivers, exceptions, exemptions,
2 licenses, or other authorization.

3 **SEC. 183. IMPLEMENTATION.**

4 (a) **IMPLEMENTATION.**—The President may exercise
5 all authorities under sections 203 and 205 of the Inter-
6 national Emergency Economic Powers Act (50 U.S.C.
7 1702 and 1704) for purposes of carrying out this title.

8 (b) **PENALTIES.**—A person that violates, attempts to
9 violate, conspires to violate, or causes a violation of this
10 title or any regulation, license, or order issued to carry
11 out this title shall be subject to the penalties set forth in
12 subsections (b) and (c) of section 206 of the International
13 Emergency Economic Powers Act (50 U.S.C. 1705) to the
14 same extent as a person that commits an unlawful act de-
15 scribed in subsection (a) of that section.

16 (c) **REGULATIONS.**—

17 (1) **DEADLINE FOR REGULATIONS.**—Not later
18 than 180 days after the date of the enactment of
19 this Act, the President shall prescribe such regula-
20 tions as may be necessary for the implementation of
21 this title.

22 (2) **NOTIFICATION TO CONGRESS.**—Not later
23 than 10 days before the prescription of regulations
24 under paragraph (1), the President shall brief and

1 provide written notification to the appropriate con-
 2 gressional committees regarding—

3 (A) the proposed regulations; and

4 (B) the specific provisions of this title that
 5 the regulations are implementing.

6 **TITLE II—OTHER MATTERS**

7 **SEC. 201. DETERMINATION WITH RESPECT TO RUSSIAN** 8 **MILITARY ACTIONS IN SUPPORT OF RUSSIAN** 9 **SHADOW FLEET.**

10 (a) **IN GENERAL.**—The President shall determine, at
 11 such times as are required under subsection (b), wheth-
 12 er—

13 (1) the Government of the Russian Federation,
 14 including through any of its proxies, is engaged in
 15 or knowingly supporting an escalation of military
 16 measures in the Gulf of Finland, the Baltic Sea, or
 17 the Straits of Denmark, including to deter members
 18 of the North Atlantic Treaty Organization from in-
 19 specting vessels transporting Russian-origin petro-
 20 leum products or posing a threat to undersea infra-
 21 structure to ensure such vessels are adhering to ac-
 22 cepted maritime standards; and

23 (2) if the President makes a positive determina-
 24 tion under paragraph (1), whether that escalation—

1 (A) has the aim or effect of undermining
2 sanctions enforcement; or

3 (B) increases the risk of an incident at
4 sea, including damage to undersea cable infra-
5 structure.

6 (b) **TIMING OF DETERMINATIONS.**—The President
7 shall make the determination described in subsection (a)—

8 (1) not later than 15 days after the date of the
9 enactment of this Act;

10 (2) after the first determination under para-
11 graph (1); not less frequently than every 30 days (or
12 more frequently as warranted) during the 1-year pe-
13 riod beginning on such date of enactment; and

14 (3) after the end of that 1-year period; not less
15 frequently than every 90 days.

16 (c) **REPORT REQUIRED.**—Upon making a determina-
17 tion under subsection (a), the President shall submit a re-
18 port on the determination to—

19 (1) the committees specified in subsection (d);

20 (2) the majority leader and the minority leader
21 of the Senate; and

22 (3) the Speaker and the minority leader of the
23 House of Representatives.

24 (d) **COMMITTEES SPECIFIED.**—The committees spec-
25 ified in this subsection are—

1 crease resources dedicated to implementing sanctions, in-
2 cluding by—

3 (1) ensuring the Department of State has nec-
4 essary subscriptions and access to open-source data-
5 bases for purposes of making determinations to sup-
6 port the designation of persons for the imposition of
7 sanctions;

8 (2) equipping bureaus involved in drafting and
9 reviewing evidentiary packages to support such des-
10 ignations with sufficient technical resources to do so,
11 including an adequate number of workstations that
12 can be used to review classified information; and

13 (3) increasing the number of personnel dedi-
14 cated to making and reviewing such designations.

15 (c) REPORT ON MODERNIZATION EFFORTS.—Not
16 later than 180 days after the date of the enactment of
17 this Act, the head of the Office of Sanctions Coordination
18 shall submit to the Committee on Foreign Relations of the
19 Senate and the Committee on Foreign Affairs of the
20 House of Representatives a report describing steps the De-
21 partment of State is taking to address challenges in the
22 ability of the Department to support the designation of
23 persons for the imposition of sanctions.

24 (d) AUTHORIZATIONS OF APPROPRIATION.—

1 (1) OFFICE OF SANCTIONS COORDINATION.—

2 There is authorized to be appropriated to the Office
3 of Sanctions Coordination for each of fiscal years
4 2026 and 2027 \$15,000,000 to carry out this sec-
5 tion.

6 (2) OFFICE OF FOREIGN ASSETS CONTROL.—

7 There is authorized to be appropriated to the Office
8 of Foreign Assets Control of the Department of the
9 Treasury for each of fiscal years 2026 and 2027
10 \$15,000,000 to carry out this section.

11 **SEC. 203. MODIFICATION OF LIMITATION ON MILITARY CO-**
12 **OPERATION BETWEEN THE UNITED STATES**
13 **AND THE RUSSIAN FEDERATION.**

14 Section 1232 of the National Defense Authorization
15 Act for Fiscal Year 2017 (Public Law 114–328; 130 Stat.
16 2488) is amended—

17 (1) by striking subsections (e) and (d); and

18 (2) by redesignating subsections (e) and (f) as
19 subsections (e) and (d), respectively.

20 **SEC. 204. EMERGENCY APPROPRIATIONS FOR THE COUN-**
21 **TERING RUSSIAN INFLUENCE FUND.**

22 (a) EMERGENCY APPROPRIATIONS.—

23 (1) AUTHORIZATION OF APPROPRIATION.—

24 There is authorized to be appropriated, out of any
25 money in the Treasury not otherwise appropriated,

1 \$200,000,000 to the Secretary of State for fiscal
2 years 2026 and 2027 for the Countering Russian In-
3 fluence Fund to provide additional support to
4 Ukraine and allies of the United States in Central
5 and Eastern Europe in the wake of aggression by
6 the Russian Federation, including assistance com-
7 bating Russian Federation information operations,
8 sabotage activities, cyber threats, and security
9 threats.

10 (2) EMERGENCY DESIGNATION.—

11 (A) IN GENERAL.—The amounts provided
12 under paragraph (1) are designated as an emer-
13 gency requirement pursuant to section 4(g) of
14 the Statutory Pay-As-You-Go Act of 2010 (2
15 U.S.C. 933(g)).

16 (B) DESIGNATION IN THE SENATE AND
17 THE HOUSE OF REPRESENTATIVES.—This sub-
18 section is designated as an emergency require-
19 ment pursuant to subsections (a) and (b) of
20 section 4001 of S. Con. Res. 14 (117th Con-
21 gress); the concurrent resolution on the budget
22 for fiscal year 2022.

23 (b) REPORT REQUIRED.—

24 (1) IN GENERAL.—Not later than 90 days after
25 the date of the enactment of this Act, and every 180

1 days thereafter, the Secretary of State shall submit
2 to the appropriate committees of Congress a report
3 that contains a description of the activities carried
4 out pursuant to this section.

5 (2) FORM.—The strategy required by para-
6 graph (1) shall be submitted in unclassified form,
7 but may include a classified annex if necessary.

8 (c) APPROPRIATE COMMITTEES OF CONGRESS DE-
9 FINED.—In this section, the term “appropriate commit-
10 tees of Congress” means—

11 (1) the Committee on Foreign Relations and
12 the Committee on Appropriations of the Senate; and

13 (2) the Committee on Foreign Affairs and the
14 Committee on Appropriations of the House of Rep-
15 resentatives.

16 **SEC. 205. REPORT ON PRESIDENTIAL DRAWDOWN AUTHOR-**
17 **ITY AND UKRAINE SECURITY ASSISTANCE**
18 **INITIATIVE.**

19 (a) IN GENERAL.—Not later than 30 days after the
20 date of the enactment of this Act, and every 30 days there-
21 after, the Secretary of State and the Secretary of Defense
22 shall jointly submit to the appropriate committees of Con-
23 gress a report that includes—

24 (1) the status of remaining amounts available
25 for Ukraine under the Presidential drawdown au-

1 thority provided in the Additional Ukraine Supple-
2 mental Appropriations Act, 2022 (Public Law 117-
3 128; 136 Stat. 1211) and the Ukraine Security Sup-
4 plemental Appropriations Act (Public Law 118-50;
5 138 Stat. 905);

6 (2) a description of all defense articles and
7 services provided to Ukraine under Presidential
8 drawdown authority, Foreign Military Financing,
9 and the Ukraine Security Assistance Initiative under
10 section 1250 of the National Defense Authorization
11 Act for Fiscal Year 2016 (Public Law 114-92; 129
12 Stat. 1068); and

13 (3) a description of the readiness requirements,
14 valuations, and replenishment calculations used to
15 determine the availability of inventory to transfer to
16 Ukraine.

17 (b) APPROPRIATE COMMITTEES OF CONGRESS DE-
18 FINED.—In this section, the term “appropriate commit-
19 tees of Congress” means—

20 (1) the Committee on Foreign Relations, the
21 Committee on Armed Services, and the Committee
22 on Appropriations of the Senate; and

23 (2) the Committees on Foreign Affairs, the
24 Committee on Armed Services, and the Committee
25 on Appropriations of the House of Representatives.

1 **SEC. 206. SUPPORT FOR UKRAINE ARMS SALES.**

2 For any letter of offer to sell or license to export de-
 3 fense articles or defense services to Ukraine that would
 4 require a numbered certification to Congress required by
 5 section 36 of the Arms Export Control Act (22 U.S.C.
 6 2776), the President shall not offer such letter of offer
 7 or issue such license until 15 days have elapsed from the
 8 time such numbered certification is provided to Congress,
 9 notwithstanding the requirements of such section for 30
 10 days, and any joint resolution of disapproval shall be eligi-
 11 ble for a motion to discharge from the Committee on For-
 12 eign Relations of the Senate 5 days after introduction.

13 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

14 (a) *SHORT TITLE.*—*This Act may be cited as the*
 15 *“Sanctioning Harborers And Dodgers Of Western Sanc-*
 16 *tions Act of 2026” or the “SHADOW Fleet Sanctions Act*
 17 *of 2026”.*

18 (b) *TABLE OF CONTENTS.*—*The table of contents for*
 19 *this Act is as follows:*

Sec. 1. Short title; table of contents.

*TITLE I—SANCTIONS WITH RESPECT TO THE RUSSIAN
 FEDERATION*

Sec. 101. Definitions.

Subtitle A—Sanctions With Respect to Russian Shadow Fleet

PART I—IMPOSITION OF SANCTIONS

*Sec. 111. Imposition of sanctions with respect to vessels suspected of participation
 in or support of the Russian shadow fleet.*

Sec. 112. Imposition of sanctions with respect to foreign persons that support Russian illicit shipping with vessels subject to United States sanctions.

Sec. 113. Imposition of sanctions with respect to port terminals accepting oil from Russian shadow fleet vessels.

PART II—DISCLOSURES, PUBLICATIONS, AND REPORTS

Sec. 121. Alignment of designation authorities with European Union and United Kingdom regarding Russian shadow fleet.

Sec. 122. Support of efforts of the Joint Expeditionary Force.

Sec. 123. Report on specific licenses granted under Executive Order 14024.

PART III—FLAG STATES REQUIREMENTS AND STRATEGY

Sec. 131. Minimum standards for operating as a flag state registry and assessment of efforts to prevent the circumvention of sanctions and other crimes.

Sec. 132. Strategy for countries that do not make sufficient efforts to comply with minimum standards for operating as a flag state.

PART IV—DENYING ACCESS TO UNITED STATES MARKETS FOR RUSSIAN-ORIGIN OIL

Sec. 141. International efforts to enforce price cap on oil exports from the Russian Federation.

Sec. 142. Report on crude oil price cap.

PART V—OTHER MATTERS

Sec. 151. International efforts to identify vessels transporting Russian-origin oil.

Subtitle B—Sanctions With Respect to Russian-origin Energy Products

Sec. 161. Imposition of sanctions with respect to persons with certain interests in Russian energy projects.

Sec. 162. Strategy to counter role of the People's Republic of China in evasion of sanctions with respect to Russian-origin petroleum products.

Subtitle C—Sanctions With Respect to Russian Defense Industrial Base

Sec. 171. Imposition of sanctions with respect to persons that sell, lease, or provide goods or services relating to the defense industrial base of the Russian Federation.

Subtitle D—Modifications of Protecting Europe's Energy Security Act of 2019

Sec. 181. Modifications of Protecting Europe's Energy Security Act of 2019.

Subtitle E—General Provisions

Sec. 191. Sanctions described.

Sec. 192. Exceptions; waivers.

Sec. 193. Implementation.

Sec. 194. Termination of sanctions authorities.

TITLE II—OTHER MATTERS

Sec. 201. *Determination with respect to Russian military actions in support of Russian shadow fleet.*

Sec. 202. *Resources for sanctions implementation at the Department of State.*

Sec. 203. *Modification of limitation on military cooperation between the United States and the Russian Federation.*

Sec. 204. *Emergency appropriations for the Countering Russian Influence Fund.*

Sec. 205. *Report on presidential drawdown authority and Ukraine Security Assistance Initiative.*

Sec. 206. *Support for Ukraine arms sales.*

1 **TITLE I—SANCTIONS WITH RE-**
 2 **SPECT TO THE RUSSIAN FED-**
 3 **ERATION**

4 **SEC. 101. DEFINITIONS.**

5 *In this title:*

6 (1) *ADEQUATE MARITIME INSURANCE.—*

7 (A) *IN GENERAL.—The term “adequate*
 8 *maritime insurance” means—*

9 (i) *verified documentation evidencing*
 10 *protection and indemnity insurance, cargo*
 11 *insurance, and hull and machinery insur-*
 12 *ance, with audited financial statements of*
 13 *the insurer;*

14 (ii) *records demonstrating compliance*
 15 *with relevant statutes and regulations re-*
 16 *garding the insured subject matter; and*

17 (iii) *a commitment to provide, upon*
 18 *reasonable request, evidence needed by the*
 19 *insurer, reinsurer, or broker to satisfy them-*
 20 *selves or any regulator of such compliance.*

1 (B) *EXCLUSION.*—*The term “adequate mar-*
2 *itime insurance” does not include insurance pro-*
3 *vided by an insurer that—*

4 *(i) is organized under the laws of the*
5 *Russian Federation; and*

6 *(ii) continues to provide coverage to*
7 *any vessel designated for the imposition of*
8 *sanctions under the laws of the United*
9 *States, the European Union, or the United*
10 *Kingdom without a specific waiver of or ex-*
11 *ception to the application of such sanctions.*

12 (2) *ADMITTED; ALIEN; LAWFULLY ADMITTED FOR*
13 *PERMANENT RESIDENCE.*—*The terms “admitted”,*
14 *“alien”, and “lawfully admitted for permanent resi-*
15 *dence” have the meanings given those terms in section*
16 *101 of the Immigration and Nationality Act (8*
17 *U.S.C. 1101).*

18 (3) *APPROPRIATE CONGRESSIONAL COMMIT-*
19 *TEES.*—*The term “appropriate congressional commit-*
20 *tees” means—*

21 *(A) the Committee on Foreign Relations*
22 *and the Committee on Banking, Housing, and*
23 *Urban Affairs of the Senate; and*

1 (B) *the Committee on Foreign Affairs and*
2 *the Committee on Financial Services of the*
3 *House of Representatives.*

4 (4) *BENEFICIAL OWNER.*—*The term “beneficial*
5 *owner” means, with respect to a vessel, any indi-*
6 *vidual who, directly or indirectly, through any con-*
7 *tract, arrangement, understanding, relationship, or*
8 *otherwise—*

9 (A) *exercises substantial control over the*
10 *vessel; or*

11 (B) *owns not less than 25 percent of the ves-*
12 *sel.*

13 (5) *CRUDE OIL PRICE CAP.*—*The term “crude oil*
14 *price cap” means the price cap for crude oil and pe-*
15 *troleum products that originated in the Russian Fed-*
16 *eration established by the Price Cap Coalition.*

17 (6) *FOREIGN PERSON.*—*The term “foreign per-*
18 *son” means an individual or entity that is not a*
19 *United States person.*

20 (7) *FOREIGN VESSEL.*—*The term “foreign vessel”*
21 *means a vessel that is not a vessel of the United*
22 *States (as defined in section 116 of title 46, United*
23 *States Code).*

24 (8) *KNOWINGLY.*—*The term “knowingly”, with*
25 *respect to conduct, a circumstance, or a result, means*

1 *that a person has actual knowledge, or should have*
2 *known, of the conduct, the circumstance, or the result.*

3 (9) *PETROLEUM PRODUCT.*—*The term “petro-*
4 *leum product” means oil of any kind or in any form,*
5 *crude oil, gasoline, diesel fuel, aviation fuel, fuel oil,*
6 *kerosene, any product obtained from refining or proc-*
7 *essing of crude oil, liquefied petroleum gases, natural*
8 *gas liquids, petrochemical feedstocks, condensate,*
9 *waste or refuse mixtures containing any of such oil*
10 *products, and any other liquid hydrocarbon com-*
11 *pounds.*

12 (10) *PRICE CAP COALITION.*—*The term “Price*
13 *Cap Coalition” means the international coalition*
14 *made up of Australia, New Zealand, Canada, the Eu-*
15 *ropean Union, France, Germany, Italy, Japan, the*
16 *United Kingdom, and the United States and known*
17 *as the “Price Cap Coalition”.*

18 (11) *RUSSIAN-ORIGIN PETROLEUM PRODUCT.*—
19 *The term “Russian-origin petroleum product” means*
20 *a petroleum product extracted, refined, processed, or*
21 *otherwise produced in the Russian Federation.*

22 (12) *RUSSIAN PERSON.*—*The term “Russian per-*
23 *son” means—*

24 (A) *a citizen or national of the Russian*
25 *Federation; or*

1 (B) *an entity organized under the laws of*
2 *the Russian Federation or otherwise subject to*
3 *the jurisdiction of the Government of the Russian*
4 *Federation.*

5 (13) *RUSSIAN SHADOW FLEET.*—*The term “Rus-*
6 *sian shadow fleet” means any foreign vessel or vessels*
7 *used or directed by or on behalf of the Russian Fed-*
8 *eration to transport Russian-origin petroleum prod-*
9 *ucts in circumvention of sanctions imposed with re-*
10 *spect to the Russian Federation by the United States,*
11 *the United Kingdom, the European Union, or other*
12 *countries.*

13 (14) *SABOTAGE ACTIVITIES.*—*The term “sabotage*
14 *activities” means actions, or preparations for actions,*
15 *taken with the intent to cause defective production,*
16 *operation, or damage to critical undersea infrastruc-*
17 *ture, including energy pipelines, offshore energy fa-*
18 *cilities, or subsea power lines and telecommunications*
19 *cables and associated landing stations and facilities.*

20 (15) *UNITED STATES PERSON.*—*The term*
21 *“United States person” means—*

22 (A) *a United States citizen or an alien law-*
23 *fully admitted for permanent residence to the*
24 *United States;*

1 (B) an entity organized under the laws of
2 the United States or of any jurisdiction within
3 the United States, including a foreign branch of
4 such an entity; or

5 (C) a person in the United States.

6 ***Subtitle A—Sanctions With Respect***
7 ***to Russian Shadow Fleet***

8 ***PART I—IMPOSITION OF SANCTIONS***

9 ***SEC. 111. IMPOSITION OF SANCTIONS WITH RESPECT TO***
10 ***VESSELS SUSPECTED OF PARTICIPATION IN***
11 ***OR SUPPORT OF THE RUSSIAN SHADOW***
12 ***FLEET.***

13 (a) *IN GENERAL.*—Not later than 180 days after the
14 date of the enactment of this Act, the President shall impose
15 the sanctions described in section 191 with respect to any
16 Russian shadow fleet vessel that, on or after the date of the
17 enactment of this Act, transports Russian-origin petroleum
18 products in circumvention of sanctions imposed with re-
19 spect to the Russian Federation by the United States, the
20 United Kingdom, the European Union, or other countries,
21 including—

22 (1) any Russian shadow fleet vessel the owner or
23 operator of which knowingly—

24 (A) exhibits or engages in unsafe or non-
25 standard maritime behavior in furtherance of the

1 *transportation of Russian-origin petroleum*
2 *products that originated in the Russian Federa-*
3 *tion;*

4 *(B) lacks adequate maritime insurance for*
5 *the transport of goods described in subparagraph*
6 *(A); or*

7 *(C) evades compliance with the crude oil*
8 *price cap; and*

9 *(2) any foreign person that the President deter-*
10 *mines knowingly—*

11 *(A) owns, operates, or manages a vessel de-*
12 *scribed in paragraph (1);*

13 *(B) provides underwriting services or insur-*
14 *ance or reinsurance necessary for such a vessel*
15 *after sanctions are imposed with respect to the*
16 *vessel;*

17 *(C) facilitates deceptive or structured trans-*
18 *actions to support a vessel described in para-*
19 *graph (1);*

20 *(D) provides services or facilities for tech-*
21 *nology upgrades or installation of equipment for,*
22 *or retrofitting or tethering of, a vessel described*
23 *in paragraph (1) for the purpose of evading*
24 *sanctions;*

1 (E) provided services for the testing, inspec-
2 tion, or certification for a vessel described in
3 paragraph (1) for the purpose of evading sanc-
4 tions;

5 (F) serves as a master of such a vessel; or

6 (G) transfers to the Russian Federation any
7 foreign vessel designed to transport Russian-ori-
8 gin petroleum products.

9 (b) *VESSELS SUBJECT TO SANCTIONS BY THE UNITED*
10 *KINGDOM OR THE EUROPEAN UNION.*—Not later than 180
11 days after the date of the enactment of this Act, the Presi-
12 dent may impose the sanctions described in section 191
13 with respect to any vessel that, on or after such date of en-
14 actment, is—

15 (1) subject to sanctions with respect to the Rus-
16 sian Federation imposed by the United Kingdom, the
17 European Union, the Group of 7, or a member of the
18 Five Eyes intelligence alliance; or

19 (2) owned or operated by a person subject to
20 such sanctions.

21 (c) *INDICATORS OF UNSAFE OR NONSTANDARD MARI-*
22 *TIME BEHAVIOR.*—In determining under subsection
23 (a)(1)(A) if a vessel is exhibiting or engaged in unsafe or
24 nonstandard maritime behavior, the President may use as
25 prima facie evidence that the vessel is exhibiting or engaged

1 *in such behavior if the vessel has exhibited 3 or more indica-*
2 *tors of such behavior, including the following:*

3 (1) *Has refused to take on a pilot in accordance*
4 *with best practices of the International Maritime Or-*
5 *ganization.*

6 (2) *Does not respond when hailed by appropriate*
7 *maritime authority.*

8 (3) *Turns off the Automatic Identification Sys-*
9 *tem of the vessel without explanation or report to the*
10 *appropriate maritime authority within a reasonable*
11 *period of time.*

12 (4) *Engages in unsafe maritime maneuvers with*
13 *another vessel.*

14 (5) *Is uninsured or underinsured, including any*
15 *vessel that is insured by an insurance company orga-*
16 *nized under the laws of the Russian Federation or the*
17 *Islamic Republic of Iran.*

18 (6) *Is single-hulled contrary to standards of the*
19 *International Maritime Organization.*

20 (7) *Has changed ownership or flag registry more*
21 *than once in the previous year.*

22 (8) *Has a history of deliberately losing power or*
23 *turning off transmitters without a compelling secu-*
24 *rity need.*

1 *a Russian shadow fleet vessel that is subject to sanctions*
2 *imposed by the United States.*

3 (b) *TRANSACTIONS DESCRIBED.*—*A transaction de-*
4 *scribed in this subsection is any of the following:*

5 (1) *The conduct of any ship-to-ship transfer in-*
6 *volving Russian-origin petroleum products with a*
7 *Russian shadow fleet vessel.*

8 (2) *The provision of significant goods or services*
9 *in support of a Russian shadow fleet vessel with the*
10 *knowledge that the vessel is subject to sanctions im-*
11 *posed by the United States, unless such goods or serv-*
12 *ices are provided to respond to an emergency.*

13 (3) *In the case of the owner or operator of a for-*
14 *foreign port, allowing a Russian shadow fleet vessel to*
15 *port or otherwise receive services at the foreign port,*
16 *unless that vessel needs to port or receive services as*
17 *a result of an emergency.*

18 (4) *In the case of a foreign person that is the*
19 *owner or operator of a refinery, knowingly engaging*
20 *in a transaction to process, refine, or otherwise deal*
21 *in any Russian Federation-origin petroleum products*
22 *that were transported on a Russian shadow fleet ves-*
23 *sel.*

1 **SEC. 113. IMPOSITION OF SANCTIONS WITH RESPECT TO**
2 **PORT TERMINALS ACCEPTING OIL FROM RUS-**
3 **SIAN SHADOW FLEET VESSELS.**

4 *Beginning on the date that is 15 days after the date*
5 *of the enactment of this Act, the President may impose the*
6 *sanctions described in section 191 with respect to any for-*
7 *ign person that owns or operates a port in the People's*
8 *Republic of China or the Republic of India that accepts oil*
9 *from—*

10 *(1) foreign vessels transporting Russian-origin*
11 *crude oil for sale at a price higher than the maximum*
12 *price agreed to by the Price Cap Coalition or any re-*
13 *lated price cap established by the United States; or*

14 *(2) foreign vessels with respect to which the*
15 *United States has imposed sanctions.*

16 **PART II—DISCLOSURES, PUBLICATIONS, AND**
17 **REPORTS**

18 **SEC. 121. ALIGNMENT OF DESIGNATION AUTHORITIES WITH**
19 **EUROPEAN UNION AND UNITED KINGDOM RE-**
20 **GARDING RUSSIAN SHADOW FLEET.**

21 *(a) REPORT.—*

22 *(1) IN GENERAL.—Not later than 180 days after*
23 *the date of the enactment of this Act, and every 180*
24 *days thereafter, the Secretary of State, through the*
25 *head of the Office of Sanctions Coordination and in*
26 *coordination with the Secretary of the Treasury and*

1 *the Director of the Office of Foreign Assets Control of*
2 *the Department of the Treasury, shall submit to the*
3 *appropriate congressional committees a report that*
4 *includes a list of each foreign vessel subject to sanc-*
5 *tions imposed by the European Union or the United*
6 *Kingdom that is determined to operate as part of the*
7 *Russian shadow fleet.*

8 (2) *JUSTIFICATION.*—*For any vessel listed in a*
9 *report under paragraph (1) that is not subject to*
10 *sanctions imposed by the United States, the report*
11 *shall include the justification provided by the Euro-*
12 *pean Union or the United Kingdom, as the case may*
13 *be, for designation of the vessel (if that justification*
14 *is available to the public) and a brief justification of*
15 *the reason provided by the European Union or the*
16 *United Kingdom.*

17 (b) *STRATEGY.*—*Not later than 180 days after the date*
18 *of the enactment of this Act, the Secretary of State, through*
19 *the head of the Office of Sanctions Coordination and in co-*
20 *ordination with the Secretary of the Treasury and the Di-*
21 *rector of the Office of Foreign Assets Control, shall produce*
22 *a strategy for enhancing alignment of sanctions designation*
23 *authorities of the United States regarding vessels sup-*
24 *porting the Russian shadow fleet with those authorities of*
25 *the European Union and the United Kingdom.*

1 **SEC. 122. SUPPORT OF EFFORTS OF THE JOINT EXPEDI-**
2 **TIONARY FORCE.**

3 (a) *SENSE OF CONGRESS.*—*It is the sense of Congress*
4 *that the United States supports the efforts of the Joint Ex-*
5 *peditionary Force to track, monitor, deter, and if necessary,*
6 *respond to operations and illicit activities of the Russian*
7 *shadow fleet.*

8 (b) *STATEMENT OF POLICY.*—*It shall be the policy of*
9 *the United States to use relevant maritime elements of the*
10 *United States Government to support and amplify the au-*
11 *thorized efforts of the Joint Expeditionary Force.*

12 **SEC. 123. REPORT ON SPECIFIC LICENSES GRANTED UNDER**
13 **EXECUTIVE ORDER 14024.**

14 (a) *IN GENERAL.*—*Not later than 90 days after the*
15 *date of the enactment of this Act, and every 90 days there-*
16 *after, the Secretary of State, in coordination with the Sec-*
17 *retary of the Treasury, shall submit to the appropriate con-*
18 *gressional committees a report listing any specific license*
19 *granted or in effect under Executive Order 14024 (50*
20 *U.S.C. 1701 note; relating to blocking property with respect*
21 *to specified harmful foreign activities of the Government of*
22 *the Russian Federation).*

23 (b) *FORM.*—*Each report required under subsection (a)*
24 *shall be submitted in classified form.*

1 **PART III—FLAG STATES REQUIREMENTS AND**
2 **STRATEGY**

3 **SEC. 131. MINIMUM STANDARDS FOR OPERATING AS A FLAG**
4 **STATE REGISTRY AND ASSESSMENT OF EF-**
5 **FORTS TO PREVENT THE CIRCUMVENTION OF**
6 **SANCTIONS AND OTHER CRIMES.**

7 *It is the policy of the United States that the govern-*
8 *ment of a country is complying with the minimum stand-*
9 *ards required by the United States for maintaining an open*
10 *flag registry if, on balance, the government—*

11 (1) *has enacted and implemented laws and es-*
12 *tablished government structures, policies, and prac-*
13 *tices that prohibit and generally deter the use of its*
14 *flag registry as a mechanism to circumvent sanctions*
15 *imposed by the United States, the United Kingdom,*
16 *the European Union, or other Group of 7 countries,*
17 *including prohibiting its flag to continue to fly on*
18 *vessels that are subject to sanctions imposed by any*
19 *such country or jurisdiction;*

20 (2) *has enacted and implemented laws and es-*
21 *tablished government structures, policies, and prac-*
22 *tices that prohibit and generally deter the use of its*
23 *flag registry to avoid detection of illicit activities, in-*
24 *cluding drug trafficking, illicit arms shipments,*
25 *human trafficking, and illegal, unreported, and un-*
26 *regulated fishing activities;*

1 (3) enforces the laws described in paragraphs (1)
2 and (2) by punishing any person found, through a
3 fair judicial process, to have violated those laws;

4 (4) takes steps to ensure ships flying its flag
5 comply with well-established industry standards and
6 best practices relating to maritime activities, includ-
7 ing adhering to resolutions and warnings promul-
8 gated by the International Maritime Organization,
9 such as Resolution A.1192(33) (December 6, 2023) re-
10 lating to urging member states and all relevant stake-
11 holders to promote actions to prevent illegal oper-
12 ations in the maritime sector by the “dark fleet” or
13 “shadow fleet”;

14 (5) responds to credible reports from other coun-
15 tries and private entities warning of vessels flying its
16 flag engaging in maritime behavior that poses safety
17 risks, such as not allowing pilot access or turning off
18 Automatic Identification Systems without adequate
19 justification;

20 (6) takes steps to ensure vessels flying its flag ad-
21 here to measures that lawfully prohibit and regulate
22 ship-to-ship transfers of oil or petroleum products
23 subject to sanctions;

1 (7) takes steps to ensure vessels flying its flag
2 possess adequate and credible insurance to cover the
3 costs of maritime accidents;

4 (8) takes steps to ensure vessels are operating
5 under transparent ownership structures, including by
6 verifying the beneficial ownership and management of
7 vessels; and

8 (9) takes steps to ensure vessels do not avoid flag
9 state or port state control inspections or avoid com-
10 mercial screenings and inspections.

11 **SEC. 132. STRATEGY FOR COUNTRIES THAT DO NOT MAKE**
12 **SUFFICIENT EFFORTS TO COMPLY WITH MIN-**
13 **IMUM STANDARDS FOR OPERATING AS A**
14 **FLAG STATE.**

15 Not later than one year after the date of the enactment
16 of this Act, and annually thereafter through 2030, the Sec-
17 retary of State, in consultation with the heads of appro-
18 priate Federal agencies, shall—

19 (1) conduct an assessment of countries that do
20 not meet the minimum standards for operating as a
21 flag state registry in compliance with United States
22 policy, including the standards described in section
23 131; and

1 (2) *submit to the appropriate congressional com-*
2 *mittees a strategy for identifying and engaging with*
3 *those countries.*

4 **PART IV—DENYING ACCESS TO UNITED STATES**
5 **MARKETS FOR RUSSIAN-ORIGIN OIL**

6 **SEC. 141. INTERNATIONAL EFFORTS TO ENFORCE PRICE**
7 **CAP ON OIL EXPORTS FROM THE RUSSIAN**
8 **FEDERATION.**

9 *The Secretary of the Treasury, in coordination with*
10 *the Secretary of State, shall—*

11 (1) *fully monitor international compliance with*
12 *the crude oil price cap within the jurisdiction of the*
13 *United States, to the extent such a price cap remains*
14 *active and relevant to efforts of the United States and*
15 *allies of the United States to constrain exports of*
16 *Russian-origin petroleum products;*

17 (2) *engage, advise, and assist foreign govern-*
18 *ments in joining and implementing efforts to enforce*
19 *the crude oil price cap;*

20 (3) *engage with the governments of countries that*
21 *import or facilitate the transport of crude oil of Rus-*
22 *sian Federation origin or refined petroleum products*
23 *made from such oil to identify entities evading the*
24 *crude oil price cap and deploy resources aimed at en-*
25 *forcement and compliance; and*

1 (4) *consider which countries play a significant*
2 *role in exporting such oil or petroleum products or in*
3 *evading sanctions when selecting locations to assign*
4 *Treasury Financial Attachés under section 316 of*
5 *title 31, United States Code.*

6 **SEC. 142. REPORT ON CRUDE OIL PRICE CAP.**

7 (a) *IN GENERAL.*—*Not later than 180 days after the*
8 *date of the enactment of this Act, and every 2 years there-*
9 *after, the Secretary of the Treasury, in coordination with*
10 *the Secretary of State, the Secretary of Commerce, and the*
11 *Secretary of Energy, shall submit to the appropriate con-*
12 *gressional committees a classified report that includes the*
13 *following and all related material information:*

14 (1) *A determination of whether crude oil of Rus-*
15 *sian Federation origin or refined petroleum products*
16 *made from such oil are entering the United States.*

17 (2) *A description of efforts undertaken by the ex-*
18 *ecutive branch to monitor and prevent the importa-*
19 *tion of such oil and petroleum products.*

20 (3) *A description and assessment of efforts un-*
21 *dertaken by the Department of State to engage coun-*
22 *tries, individuals, entities, port stakeholders, and*
23 *other organizations involved in the maritime oil trade*
24 *to promote responsible practices, uphold environ-*
25 *mental and safety standards, prevent and disrupt*

1 *trade in goods subject to sanctions imposed by the*
2 *United States, and enhance compliance with the*
3 *crude oil price cap.*

4 *(b) TERMINATION.—The requirement to submit reports*
5 *under subsection (a) shall terminate on the earlier of—*

6 *(1) January 1, 2030; or*

7 *(2) the date that is 90 days after the termination*
8 *of the prohibition on importation of energy products*
9 *of the Russian Federation under section 3 of the End-*
10 *ing Importation of Russian Oil Act (Public Law*
11 *117–109; 22 U.S.C. 8923 note).*

12 **PART V—OTHER MATTERS**

13 **SEC. 151. INTERNATIONAL EFFORTS TO IDENTIFY VESSELS**

14 **TRANSPORTING RUSSIAN-ORIGIN OIL.**

15 *It shall be the policy of the United States—*

16 *(1) to fully promote the recommendations made*
17 *by Resolution A.1192(33) of the International Mari-*
18 *time Organization, adopted on December 6, 2023;*

19 *(2) to use the voice and vote of the United States*
20 *in international organizations and engage other rel-*
21 *evant multilateral bodies, such as the North Atlantic*
22 *Treaty Organization and the European Union, to*
23 *strongly encourage the governments of all countries to*
24 *adopt those recommendations, including the rec-*
25 *ommendation that a port state, when the state be-*

1 *comes aware of a vessel intentionally taking measures*
2 *to avoid detection, such as switching off its Automatic*
3 *Identification System or long-range identification*
4 *and tracking system transmissions or concealing its*
5 *actual identity, should, following an initial investiga-*
6 *tion to verify that the vessel has not stopped transmit-*
7 *ting signals for legitimate reasons—*

8 *(A) subject the vessel to enhanced inspec-*
9 *tions as authorized through relevant mechanisms*
10 *of the port state; and*

11 *(B) notify the flag administration of the*
12 *vessel, as appropriate; and*

13 *(3) to encourage governments of all countries to*
14 *deny access to ports and services for any vessel that,*
15 *following an initial investigation, is found to have*
16 *turned off its transponder or entered false informa-*
17 *tion for the purpose of conducting a transfer of or*
18 *transaction for crude oil of Russian Federation origin*
19 *or refined petroleum products made from such oil in*
20 *violation of the crude oil price cap.*

1 ***Subtitle B—Sanctions With Respect***
2 ***to Russian-origin Energy Products***

3 ***SEC. 161. IMPOSITION OF SANCTIONS WITH RESPECT TO***
4 ***PERSONS WITH CERTAIN INTERESTS IN RUS-***
5 ***SIAN ENERGY PROJECTS.***

6 (a) *IN GENERAL.*—Not later than 30 days after the
7 date of the enactment of this Act, the President shall impose
8 the sanctions described in section 191 with respect to any
9 foreign person the President determines is, on or after such
10 date of enactment, a leader, official, senior executive officer,
11 or member of the board of directors of, or principal share-
12 holder with a controlling or majority interest in, any of
13 the following Russian energy projects:

14 (1) *The Yamal Liquefied Natural Gas Product or*
15 *a successor project.*

16 (2) *The Arctic 1, 2, and 3 Liquefied Natural Gas*
17 *Projects or a successor project.*

18 (3) *Any project in the Arctic region or the Rus-*
19 *sian Far East carried out after the date of the enact-*
20 *ment of this Act.*

21 (b) *SENSE OF CONGRESS.*—It is the sense of Congress
22 that—

23 (1) *countries that rely on Russian energy*
24 *projects, including Sakhalin-1 and Sakhalin-2,*
25 *TurkStream 1 and 2, and the Druzhba pipeline,*

1 *should work to expeditiously end their dependence on*
2 *such projects and diversify their sources of energy to*
3 *exports from other countries, including the United*
4 *States; and*

5 *(2) the European Union should remain com-*
6 *mitted to firm deadlines set forth in the RePowerEU*
7 *Roadmap for the phasing out of energy exported from*
8 *the Russian Federation.*

9 **SEC. 162. STRATEGY TO COUNTER ROLE OF THE PEOPLE'S**
10 **REPUBLIC OF CHINA IN EVASION OF SANC-**
11 **TIONS WITH RESPECT TO RUSSIAN-ORIGIN**
12 **PETROLEUM PRODUCTS.**

13 *(a) IN GENERAL.—Not later than 120 days after the*
14 *date of the enactment of this Act, the Secretary of State,*
15 *in consultation with the heads of other appropriate Federal*
16 *agencies, shall submit to the appropriate congressional com-*
17 *mittees a written strategy, and provide to those committees*
18 *an accompanying briefing, on the role of the People's Re-*
19 *public of China in evasion of sanctions imposed by the*
20 *United States with respect to Russian-origin petroleum*
21 *products that includes an assessment of options—*

22 *(1) to strengthen the enforcement of such sanc-*
23 *tions; and*

24 *(2) to expand sanctions designations targeting*
25 *the involvement of the People's Republic of China in*

1 *the production, transportation, storage, refining, and*
2 *sale of Russian-origin petroleum products.*

3 *(b) ELEMENTS.—The strategy required by subsection*
4 *(a) shall include—*

5 *(1) a description and assessment of the use of*
6 *sanctions in effect before the date of the enactment of*
7 *this Act to target individuals and entities of the Peo-*
8 *ple’s Republic of China that are directly or indirectly*
9 *associated with smuggling of Russian-origin petro-*
10 *leum products;*

11 *(2) an assessment of—*

12 *(A) Russian-owned entities operating in the*
13 *People’s Republic of China and involved in pe-*
14 *troleum refining supply chains;*

15 *(B) the People’s Republic of China’s role in*
16 *Russian petroleum refining supply chains;*

17 *(C) how the People’s Republic of China*
18 *leverages its role in Russian petroleum supply*
19 *chains to achieve political objectives; and*

20 *(D) what percent of the energy consumption*
21 *of the People’s Republic of China is linked to im-*
22 *ported Russian-origin petroleum products;*

23 *(3) a detailed plan for—*

1 (A) *monitoring the maritime domain for*
2 *sanctionable activity related to the transpor-*
3 *tation of Russian-origin petroleum products;*

4 (B) *identifying the individuals, entities,*
5 *and vessels engaging in sanctionable activity re-*
6 *lated to Russian-origin petroleum products, in-*
7 *cluding—*

8 (i) *vessels—*

9 (I) *transporting petrochemicals of*
10 *Russian Federation origin;*

11 (II) *conducting ship-to-ship trans-*
12 *fers of such petrochemicals;*

13 (III) *with deactivated automatic*
14 *identification systems; or*

15 (IV) *that engage in “flag hop-*
16 *ping” by frequently changing national*
17 *registries;*

18 (ii) *individuals or entities—*

19 (I) *storing petrochemicals subject*
20 *to sanctions; or*

21 (II) *refining or otherwise proc-*
22 *essing such petrochemicals; and*

23 (iii) *through the use of port entry and*
24 *docking permission of vessels subject to*
25 *sanctions;*

1 (C) deterring individuals and entities from
2 violating sanctions by educating and engaging—

3 (i) insurance providers;

4 (ii) parent companies; and

5 (iii) vessel operators;

6 (D) collaborating with allies and partners
7 of the United States engaged in the Northern Eu-
8 rope, including through standing or new mari-
9 time task forces, to build sanctions enforcement
10 capacity through assistance and training to de-
11 fense and law enforcement services; and

12 (E) using public communications and glob-
13 al diplomatic engagements to highlight the role
14 of smuggling of Russian-origin petroleum prod-
15 ucts in bolstering the Russian Federation’s war
16 efforts in Ukraine and support for other malign
17 activity; and

18 (4) an assessment of—

19 (A) the total number of vessels transporting
20 Russian-origin petroleum products;

21 (B) the total number of vessels smuggling
22 such products destined for the People’s Republic
23 of China;

24 (C) interference by the People’s Republic of
25 China with attempts by the United States, the

1 *United Kingdom, or the European Union to in-*
2 *vestigate or enforce sanctions with respect to*
3 *Russian-origin petroleum products;*

4 *(D) the effectiveness of the use of sanctions*
5 *with respect to insurers of entities that own or*
6 *operate vessels involved in transporting Russian-*
7 *origin petroleum products;*

8 *(E) the personnel and resources needed to*
9 *enforce sanctions with respect to Russian-origin*
10 *petroleum products; and*

11 *(F) the impact of smuggled Russian-origin*
12 *petroleum products on global energy markets.*

13 *(c) FORM.—The strategy required by subsection (a)*
14 *shall be submitted in unclassified form but may include a*
15 *classified index.*

16 ***Subtitle C—Sanctions With Respect***
17 ***to Russian Defense Industrial Base***

18 ***SEC. 171. IMPOSITION OF SANCTIONS WITH RESPECT TO***
19 ***PERSONS THAT SELL, LEASE, OR PROVIDE***
20 ***GOODS OR SERVICES RELATING TO THE DE-***
21 ***FENSE INDUSTRIAL BASE OF THE RUSSIAN***
22 ***FEDERATION.***

23 *(a) REPORT REQUIRED.—Not later than 60 days after*
24 *the date of the enactment of this Act, and every 90 days*
25 *thereafter, the Secretary of State, in consultation with the*

1 *Secretary of the Treasury, shall submit to the appropriate*
2 *congressional committees a report that identifies, for the pe-*
3 *riod covered by the report each foreign person that the Sec-*
4 *retary of State, in consultation with the Secretary of the*
5 *Treasury and the Secretary of Commerce, determines has*
6 *knowingly—*

7 (1) *sold, leased, provided, or facilitated selling,*
8 *leasing, or providing goods or services relating to the*
9 *defense industrial base of the Russian Federation, in-*
10 *cluding—*

11 (A) *computer numerical control (CNC) tools*
12 *and associated machinery, software, and mainte-*
13 *nance or upgrade services;*

14 (B) *lubricant additives;*

15 (C) *semiconductors and associated manufac-*
16 *turing equipment;*

17 (D) *items on the Common High Priority*
18 *Items List maintained by the Bureau of Indus-*
19 *try and Security of the Department of Com-*
20 *merce;*

21 (E) *nitrocellulose, wood cellulose, and asso-*
22 *ciated additives and components necessary for*
23 *the production of propellant or energetics for*
24 *munitions;*

1 (F) fiber optic cables with military applica-
2 tions and associated technologies needed to man-
3 ufacture such cables;

4 (G) advanced sensors; and

5 (H) any additional items identified by the
6 Secretary of State, in consultation with the Sec-
7 retary of Commerce, that are critical to the de-
8 fense industrial base of the Russian Federation;
9 or

10 (2) facilitated deceptive or structured trans-
11 actions to provide the goods and services described by
12 paragraph (1).

13 (b) *INELIGIBILITY FOR VISAS, ADMISSION, OR PAROLE*
14 *OF IDENTIFIED PERSONS AND CORPORATE OFFICERS.—*

15 (1) *IN GENERAL.—*

16 (A) *VISAS, ADMISSION, OR PAROLE.—An*
17 *alien described in paragraph (2) shall be—*

18 (i) *inadmissible to the United States;*

19 (ii) *ineligible to receive a visa or other*
20 *documentation to enter the United States;*
21 *and*

22 (iii) *otherwise ineligible to be admitted*
23 *or paroled into the United States or to re-*
24 *ceive any other benefit under the Immigra-*

1 *tion and Nationality Act (8 U.S.C. 1101 et*
2 *seq.).*

3 *(B) CURRENT VISAS REVOKED.—*

4 *(i) IN GENERAL.—The visa or other*
5 *entry documentation of an alien described*
6 *in paragraph (2) shall be revoked, regard-*
7 *less of when such visa or other entry docu-*
8 *mentation is or was issued.*

9 *(ii) IMMEDIATE EFFECT.—A revoca-*
10 *tion under clause (i) shall—*

11 *(I) take effect immediately; and*

12 *(II) automatically cancel any*
13 *other valid visa or entry documenta-*
14 *tion that is in the possession of the*
15 *alien.*

16 *(2) ALIENS DESCRIBED.—An alien described in*
17 *this paragraph is an alien who is—*

18 *(A) identified in a report required by sub-*
19 *section (a);*

20 *(B) a corporate officer of a foreign entity*
21 *identified in that report; or*

22 *(C) a principal shareholder with a control-*
23 *ling interest in a foreign entity described in sub-*
24 *paragraph (A).*

1 (c) *BLOCKING OF PROPERTY OF IDENTIFIED PER-*
2 *SONS.—The President shall exercise all powers granted to*
3 *the President by the International Emergency Economic*
4 *Powers Act (50 U.S.C. 1701 et seq.) to the extent necessary*
5 *to block and prohibit all transactions in all property and*
6 *interests in property of any person identified in a report*
7 *required by subsection (a) if such property and interests*
8 *in property are in the United States, come within the*
9 *United States, or are or come within the possession or con-*
10 *trol of a United States person.*

11 (d) *WIND-DOWN PERIOD.—The President may not im-*
12 *pose sanctions under this section with respect to a person*
13 *identified in the first report submitted pursuant to sub-*
14 *section (a) if the President certifies in such report that the*
15 *person has, not later than 30 days after the date of the en-*
16 *actment of this Act, engaged in good faith efforts to wind*
17 *down operations that would otherwise subject the person to*
18 *the imposition of sanctions under this section.*

1 ***Subtitle D—Modifications of Pro-***
2 ***tecting Europe’s Energy Security***
3 ***Act of 2019***

4 ***SEC. 181. MODIFICATIONS OF PROTECTING EUROPE’S EN-***
5 ***ERGY SECURITY ACT OF 2019.***

6 *Section 7503 of the Protecting Europe’s Energy Secu-*
7 *rity Act of 2019 (title LXXV of Public Law 116–92; 22*
8 *U.S.C. 9526 note) is amended—*

9 *(1) in subsection (a)(1)(B)(v), by striking “the*
10 *Nord Stream 2 pipeline” and inserting “the Nord*
11 *Stream 1 pipeline, the Nord Stream 2 pipeline, or a*
12 *successor to either such pipeline”;*

13 *(2) in subsection (e)—*

14 *(A) by striking paragraph (4); and*

15 *(B) by redesignating paragraphs (5) and*
16 *(6) as paragraphs (4) and (5), respectively;*

17 *(3) by amending subsection (f) to read as follows:*

18 *“(f) NATIONAL SECURITY WAIVER.—*

19 *“(1) IN GENERAL.—The President may waive the*
20 *application of sanctions under this section if—*

21 *“(A) the President—*

22 *“(i) determines such a waiver is in the*
23 *national security interests of the United*
24 *States; and*

1 “(i) not later than 30 days before the
2 waiver takes effect, submits to the appro-
3 priate congressional committees a report on
4 the waiver and the reasons for the waiver;
5 and

6 “(B) a joint resolution prohibiting the
7 waiver is not enacted into law during the 30-day
8 period described in subparagraph (A)(i).

9 “(2) CONSIDERATION OF JOINT RESOLUTIONS.—

10 “(A) IN GENERAL.—A joint resolution de-
11 scribed in paragraph (1)(B) introduced in either
12 House of Congress shall be considered in accord-
13 ance with the provisions of section 601(b) of the
14 International Security Assistance and Arms Ex-
15 port Control Act of 1976 (Public Law 94–329;
16 90 Stat. 765), except that the resolution shall be
17 subject to germane amendments.

18 “(B) CONSIDERATION OF VETO MES-
19 SAGES.—If joint resolution described in para-
20 graph (1)(B) is vetoed by the President, the time
21 for debate in consideration of the veto message on
22 the resolution shall—

23 “(i) in the Senate, be limited to 20
24 hours; and

1 “(ii) in the House of Representatives,
2 be determined in accordance with the Rules
3 of the House.”; and

4 (4) in subsection (h)—

5 (A) by striking paragraph (2);

6 (B) by striking “terminate” and all that
7 follows through “the date on which” and insert-
8 ing “terminate on the date on which”;

9 (C) by redesignating subparagraphs (A)
10 and (B) as paragraphs (1) and (2), respectively,
11 and by moving such paragraphs, as so redesign-
12 ated, 2 ems to the left; and

13 (D) in paragraph (2), as redesignated, by
14 striking “; or” and inserting a period.

15 **Subtitle E—General Provisions**

16 **SEC. 191. SANCTIONS DESCRIBED.**

17 *The sanctions described in this section to be imposed*
18 *with respect to a foreign person are the following:*

19 (1) *BLOCKING OF PROPERTY.—The President*
20 *shall exercise all of the powers granted to the Presi-*
21 *dent under the International Emergency Economic*
22 *Powers Act (50 U.S.C. 1701 et seq.) to the extent nec-*
23 *essary to block and prohibit all transactions in prop-*
24 *erty and interests in property of the foreign person if*
25 *such property and interests in property are in the*

1 *United States, come within the United States, or are*
 2 *or come within the possession or control of a United*
 3 *States person.*

4 (2) *INELIGIBILITY FOR VISAS, ADMISSION, OR PA-*
 5 *ROLE.—*

6 (A) *VISAS, ADMISSION, OR PAROLE.—A for-*
 7 *ign person that is an alien is—*

8 (i) *inadmissible to the United States;*

9 (ii) *ineligible to receive a visa or other*
 10 *documentation to enter the United States;*
 11 *and*

12 (iii) *otherwise ineligible to be admitted*
 13 *or paroled into the United States or to re-*
 14 *ceive any other benefit under the Immigra-*
 15 *tion and Nationality Act (8 U.S.C. 1101 et*
 16 *seq.).*

17 (B) *CURRENT VISAS REVOKED.—*

18 (i) *IN GENERAL.—A foreign person*
 19 *that is an alien is subject to revocation of*
 20 *any visa or other entry documentation re-*
 21 *gardless of when the visa or other entry doc-*
 22 *umentation is or was issued.*

23 (ii) *IMMEDIATE EFFECT.—A revoca-*
 24 *tion under clause (i) shall take effect imme-*
 25 *diately and automatically cancel any other*

1 *valid visa or entry documentation that is in*
2 *the alien's possession.*

3 **SEC. 192. EXCEPTIONS; WAIVERS.**

4 (a) *EXCEPTIONS.—*

5 (1) *EXCEPTION RELATING TO IMPORTATION OF*
6 *GOODS.—*

7 (A) *IN GENERAL.—A requirement to block*
8 *and prohibit all transactions in all property and*
9 *interests in property under this title shall not in-*
10 *clude the authority or a requirement to impose*
11 *sanctions on the importation of goods.*

12 (B) *GOOD.—In this paragraph, the term*
13 *“good” means any article, natural or manmade*
14 *substance, material, supply, or manufactured*
15 *product, including inspection and test equip-*
16 *ment, and excluding technical data.*

17 (2) *EXCEPTION TO COMPLY WITH UNITED NA-*
18 *TIONS HEADQUARTERS AGREEMENT AND LAW EN-*
19 *FORCEMENT ACTIVITIES.—Sanctions under this title*
20 *shall not apply with respect to the admission of an*
21 *alien to the United States if admitting or paroling*
22 *the alien into the United States is necessary—*

23 (A) *to permit the United States to comply*
24 *with the Agreement regarding the Headquarters*
25 *of the United Nations, signed at Lake Success*

1 *June 26, 1947, and entered into force November*
2 *21, 1947, between the United Nations and the*
3 *United States, or other applicable international*
4 *obligations of the United States; or*

5 *(B) to carry out or assist authorized law*
6 *enforcement activity in the United States.*

7 (3) *EXCEPTION TO COMPLY WITH INTELLIGENCE*
8 *ACTIVITIES.—Sanctions under this title shall not*
9 *apply to any activity subject to the reporting require-*
10 *ments under title V of the National Security Act of*
11 *1947 (50 U.S.C. 3091 et seq.) or any authorized intel-*
12 *ligence activities of the United States.*

13 (4) *HUMANITARIAN ASSISTANCE.—*

14 *(A) IN GENERAL.—Sanctions under this*
15 *title shall not apply to—*

16 *(i) the conduct or facilitation of a*
17 *transaction for the provision of agricultural*
18 *commodities, food, medicine, medical de-*
19 *vices, humanitarian assistance, or for hu-*
20 *manitarian purposes; or*

21 *(ii) transactions that are necessary for*
22 *or related to the activities described in*
23 *clause (i).*

24 *(B) DEFINITIONS.—In this paragraph:*

1 (i) *AGRICULTURAL COMMODITY*.—*The*
 2 *term “agricultural commodity” has the*
 3 *meaning given that term in section 102 of*
 4 *the Agricultural Trade Act of 1978 (7*
 5 *U.S.C. 5602).*

6 (ii) *MEDICAL DEVICE*.—*The term*
 7 *“medical device” has the meaning given the*
 8 *term “device” in section 201 of the Federal*
 9 *Food, Drug, and Cosmetic Act (21 U.S.C.*
 10 *321).*

11 (iii) *MEDICINE*.—*The term “medicine”*
 12 *has the meaning given the term “drug” in*
 13 *section 201 of the Federal Food, Drug, and*
 14 *Cosmetic Act (21 U.S.C. 321).*

15 (5) *EXCEPTION FOR SAFETY OF VESSELS AND*
 16 *CREW AND DECOMMISSIONING OR DEMOLITION OF*
 17 *VESSELS*.—*Sanctions under this title shall not apply*
 18 *with respect to—*

19 (A) *a person providing provisions to a ves-*
 20 *sel otherwise subject to sanctions under this title*
 21 *if the provisions are intended for—*

22 (i) *the safety and care of the crew*
 23 *aboard the vessel;*

24 (ii) *the protection of human life aboard*
 25 *the vessel; or*

1 (iii) the maintenance of the vessel to
2 avoid any environmental or other signifi-
3 cant damage; or

4 (B) a person providing services to a vessel
5 otherwise subject to sanctions under this title
6 if—

7 (i) the vessel fails to meet international
8 maritime vessel safety standards; and

9 (ii) the services are necessary to ensure
10 the safe decommissioning or destruction of
11 the vessel.

12 (6) *ANNUAL REPORT.*—Not later than 1 year
13 after the date of the enactment of this Act, and annu-
14 ally thereafter, the President shall submit to the ap-
15 propriate congressional committees a report that de-
16 scribes each activity that would be sanctionable under
17 this title if not covered by an exception under this
18 subsection.

19 (b) *WAIVER.*—

20 (1) *IN GENERAL.*—The President may, on a case-
21 by-case basis and for periods not to exceed 180 days
22 each, waive the application of sanctions imposed with
23 respect to a foreign vessel or a foreign person under
24 this title if the President certifies to the appropriate
25 congressional committees, not later than 15 days after

1 *such waiver is to take effect, that the waiver is in the*
2 *national security interests of the United States.*

3 (2) *CERTIFICATION.*—*The President shall not be*
4 *required to impose sanctions under this title with re-*
5 *spect to a foreign person who has engaged in activity*
6 *subject to sanctions under this title if the President*
7 *certifies in writing to the appropriate congressional*
8 *committees that the foreign person—*

9 (A) *is no longer engaging in such activities;*

10 *or*

11 (B) *has taken and is continuing to take sig-*
12 *nificant, verifiable steps toward permanently ter-*
13 *minating such activities.*

14 (c) *RULE OF CONSTRUCTION.*—*Nothing in this section*
15 *shall be construed to affect the availability of any existing*
16 *authorities to issue waivers, exceptions, exemptions, li-*
17 *censes, or other authorization.*

18 **SEC. 193. IMPLEMENTATION.**

19 (a) *IMPLEMENTATION.*—*The President may exercise*
20 *all authorities under sections 203 and 205 of the Inter-*
21 *national Emergency Economic Powers Act (50 U.S.C. 1702*
22 *and 1704) for purposes of carrying out this title.*

23 (b) *PENALTIES.*—*A person that violates, attempts to*
24 *violate, conspires to violate, or causes a violation of this*
25 *title or any regulation, license, or order issued to carry out*

1 *this title shall be subject to the penalties set forth in sub-*
2 *sections (b) and (c) of section 206 of the International*
3 *Emergency Economic Powers Act (50 U.S.C. 1705) to the*
4 *same extent as a person that commits an unlawful act de-*
5 *scribed in subsection (a) of that section.*

6 **SEC. 194. TERMINATION OF SANCTIONS AUTHORITIES.**

7 *The requirements and authorities to impose sanctions*
8 *under subtitles A, B, and C, and any sanctions imposed*
9 *under those subtitles, shall terminate on the date that is*
10 *10 years after the date of the enactment of this Act.*

11 **TITLE II—OTHER MATTERS**

12 **SEC. 201. DETERMINATION WITH RESPECT TO RUSSIAN**
13 **MILITARY ACTIONS IN SUPPORT OF RUSSIAN**
14 **SHADOW FLEET.**

15 *(a) IN GENERAL.—The President may determine, at*
16 *such times as are required under subsection (b), whether—*

17 *(1) the Government of the Russian Federation,*
18 *including through any of its proxies, is engaged in or*
19 *knowingly supporting an escalation of military meas-*
20 *ures in the Gulf of Finland, the Baltic Sea, or the*
21 *Straits of Denmark, including to deter members of the*
22 *North Atlantic Treaty Organization from inspecting*
23 *vessels transporting Russian-origin petroleum prod-*
24 *ucts or posing a threat to undersea infrastructure to*

1 *ensure such vessels are adhering to accepted maritime*
2 *standards; and*

3 *(2) if the President makes a positive determina-*
4 *tion under paragraph (1), whether that escalation in-*
5 *creases the risk of an incident at sea, including dam-*
6 *age to undersea cable infrastructure.*

7 ***(b) TIMING OF DETERMINATIONS.—The President may***
8 *make the determination described in subsection (a)—*

9 *(1) not later than 15 days after the date of the*
10 *enactment of this Act;*

11 *(2) after the first determination under para-*
12 *graph (1), not less frequently than every 30 days (or*
13 *more frequently as warranted) during the 1-year pe-*
14 *riod beginning on such date of enactment; and*

15 *(3) after the end of that 1-year period, not less*
16 *frequently than every 90 days.*

17 ***(c) REPORT REQUIRED.—Upon making a determina-***
18 *tion under subsection (a), the President shall submit a re-*
19 *port on the determination to—*

20 *(1) the committees specified in subsection (d);*

21 *(2) the majority leader and the minority leader*
22 *of the Senate; and*

23 *(3) the Speaker and the minority leader of the*
24 *House of Representatives.*

1 (d) *COMMITTEES SPECIFIED.*—*The committees speci-*
2 *fied in this subsection are—*

3 (1) *the Committee on Foreign Relations, the*
4 *Committee on Armed Services, and the Select Com-*
5 *mittee on Intelligence of the Senate; and*

6 (2) *the Committee on Foreign Affairs, the Com-*
7 *mittee on Armed Services, and the Permanent Select*
8 *Committee on Intelligence of the House of Representa-*
9 *tives.*

10 **SEC. 202. RESOURCES FOR SANCTIONS IMPLEMENTATION**

11 **AT THE DEPARTMENT OF STATE.**

12 (a) *SENSE OF CONGRESS.*—*It is the sense of Congress*
13 *that sanctions are a vital foreign policy and national secu-*
14 *rity tool, and as such, it is critical that the Department*
15 *of State and other agencies with responsibilities relating to*
16 *sanctions across the executive branch—*

17 (1) *are fully staffed, including through the*
18 *prompt confirmation by the Senate of a qualified*
19 *head of the Office of Sanctions Coordination of the*
20 *Department of State; and*

21 (2) *have the resources and infrastructure nec-*
22 *essary for the successful development and implementa-*
23 *tion of sanctions.*

24 (b) *INCREASING RESOURCES AND IMPROVING MOD-*
25 *ERNIZATION FOR SANCTIONS IMPLEMENTATION.*—*The head*

1 *of the Office of Sanctions Coordination shall take steps to*
2 *modernize the sanctions infrastructure and increase re-*
3 *sources dedicated to implementing sanctions, including*
4 *by—*

5 (1) *ensuring the Department of State has nec-*
6 *essary subscriptions and access to open-source data-*
7 *bases for purposes of making determinations to sup-*
8 *port the designation of persons for the imposition of*
9 *sanctions;*

10 (2) *equipping bureaus involved in drafting and*
11 *reviewing evidentiary packages to support such des-*
12 *ignations with sufficient technical resources to do so,*
13 *including an adequate number of workstations that*
14 *can be used to review classified information; and*

15 (3) *increasing the number of personnel dedicated*
16 *to making and reviewing such designations.*

17 (c) *REPORT ON MODERNIZATIONS EFFORTS.—Not*
18 *later than 180 days after the date of the enactment of this*
19 *Act, the head of the Office of Sanctions Coordination shall*
20 *submit to the Committee on Foreign Relations of the Senate*
21 *and the Committee on Foreign Affairs of the House of Rep-*
22 *resentatives a report describing steps the Department of*
23 *State is taking to address challenges in the ability of the*
24 *Department to support the designation of persons for the*
25 *imposition of sanctions.*

1 (d) *AUTHORIZATIONS OF APPROPRIATION.*—

2 (1) *OFFICE OF SANCTIONS COORDINATION.*—

3 *There is authorized to be appropriated to the Office*
 4 *of Sanctions Coordination for each of fiscal years*
 5 *2026 and 2027 \$15,000,000 to carry out this section.*

6 (2) *OFFICE OF FOREIGN ASSETS CONTROL.*—

7 *There is authorized to be appropriated to the Office*
 8 *of Foreign Assets Control of the Department of the*
 9 *Treasury for each of fiscal years 2026 and 2027*
 10 *\$15,000,000 to carry out this section.*

11 **SEC. 203. MODIFICATION OF LIMITATION ON MILITARY CO-**
 12 **OPERATION BETWEEN THE UNITED STATES**
 13 **AND THE RUSSIAN FEDERATION.**

14 *Section 1232 of the National Defense Authorization*
 15 *Act for Fiscal Year 2017 (Public Law 114–328; 130 Stat.*
 16 *2488) is amended—*

17 (1) *by striking subsections (c) and (d); and*

18 (2) *by redesignating subsections (e) and (f) as*
 19 *subsections (c) and (d), respectively.*

20 **SEC. 204. EMERGENCY APPROPRIATIONS FOR THE COUN-**
 21 **TERING RUSSIAN INFLUENCE FUND.**

22 (a) *EMERGENCY APPROPRIATIONS.*—

23 (1) *AUTHORIZATION OF APPROPRIATION.*—*There*
 24 *is authorized to be appropriated, out of any money*
 25 *in the Treasury not otherwise appropriated,*

1 \$200,000,000 to the Secretary of State for fiscal years
2 2026 and 2027 for the Countering Russian Influence
3 Fund to provide additional support to Ukraine and
4 allies of the United States in Central and Eastern
5 Europe in the wake of aggression by the Russian Fed-
6 eration, including assistance combating Russian Fed-
7 eration information operations, sabotage activities,
8 cyber threats, and security threats.

9 (2) *EMERGENCY DESIGNATION.*—

10 (A) *IN GENERAL.*—The amounts provided
11 under paragraph (1) are designated as an emer-
12 gency requirement pursuant to section 4(g) of the
13 Statutory Pay-As-You-Go Act of 2010 (2 U.S.C.
14 933(g)).

15 (B) *DESIGNATION IN THE SENATE AND THE*
16 *HOUSE OF REPRESENTATIVES.*—This subsection
17 is designated as an emergency requirement pur-
18 suant to subsections (a) and (b) of section 4001
19 of S. Con. Res. 14 (117th Congress), the concur-
20 rent resolution on the budget for fiscal year
21 2022.

22 (b) *REPORT REQUIRED.*—

23 (1) *IN GENERAL.*—Not later than 90 days after
24 the date of the enactment of this Act, and every 180
25 days thereafter, the Secretary of State shall submit to

1 *the appropriate committees of Congress a report that*
2 *contains a description of the activities carried out*
3 *pursuant to this section.*

4 (2) *FORM.—The strategy required by paragraph*
5 *(1) shall be submitted in unclassified form, but may*
6 *include a classified annex if necessary.*

7 (c) *APPROPRIATE COMMITTEES OF CONGRESS DE-*
8 *FINED.—In this section, the term “appropriate committees*
9 *of Congress” means—*

10 (1) *the Committee on Foreign Relations and the*
11 *Committee on Appropriations of the Senate; and*

12 (2) *the Committee on Foreign Affairs and the*
13 *Committee on Appropriations of the House of Rep-*
14 *resentatives.*

15 **SEC. 205. REPORT ON PRESIDENTIAL DRAWDOWN AUTHOR-**
16 **ITY AND UKRAINE SECURITY ASSISTANCE INI-**
17 **TIATIVE.**

18 (a) *IN GENERAL.—Not later than 30 days after the*
19 *date of the enactment of this Act, and every 30 days there-*
20 *after, the Secretary of State and the Secretary of Defense*
21 *shall jointly submit to the appropriate committees of Con-*
22 *gress a report that includes—*

23 (1) *the status of remaining amounts available*
24 *for Ukraine under the Presidential drawdown author-*
25 *ity provided in the Additional Ukraine Supplemental*

1 *Appropriations Act, 2022 (Public Law 117–128; 136*
2 *Stat. 1211) and the Ukraine Security Supplemental*
3 *Appropriations Act (Public Law 118–50; 138 Stat.*
4 *905);*

5 *(2) a description of all defense articles and serv-*
6 *ices provided to Ukraine under Presidential draw-*
7 *down authority, Foreign Military Financing, and the*
8 *Ukraine Security Assistance Initiative under section*
9 *1250 of the National Defense Authorization Act for*
10 *Fiscal Year 2016 (Public Law 114–92; 129 Stat.*
11 *1068); and*

12 *(3) a description of the readiness requirements,*
13 *valuations, and replenishment calculations used to de-*
14 *termine the availability of inventory to transfer to*
15 *Ukraine.*

16 *(b) APPROPRIATE COMMITTEES OF CONGRESS DE-*
17 *FINED.—In this section, the term “appropriate committees*
18 *of Congress” means—*

19 *(1) the Committee on Foreign Relations, the*
20 *Committee on Armed Services, and the Committee on*
21 *Appropriations of the Senate; and*

22 *(2) the Committees on Foreign Affairs, the Com-*
23 *mittee on Armed Services, and the Committee on Ap-*
24 *propriations of the House of Representatives.*

1 **SEC. 206. SUPPORT FOR UKRAINE ARMS SALES.**

2 *For any letter of offer to sell or license to export defense*
3 *articles or defense services to Ukraine that would require*
4 *a numbered certification to Congress required by section 36*
5 *of the Arms Export Control Act (22 U.S.C. 2776), the Presi-*
6 *dent shall not offer such letter of offer or issue such license*
7 *until 15 days have elapsed from the time such numbered*
8 *certification is provided to Congress, notwithstanding the*
9 *requirements of such section for 30 days, and any joint reso-*
10 *lution of disapproval shall be eligible for a motion to dis-*
11 *charge from the Committee on Foreign Relations of the Sen-*
12 *ate 5 days after introduction.*

Calendar No. 326

119TH CONGRESS
2^D SESSION

S. 2904

A BILL

To impose sanctions with respect to the shadow fleet of the Russian Federation, and for other purposes.

FEBRUARY 10, 2026

Reported with an amendment