

119TH CONGRESS
1ST SESSION

S. 2678

To reauthorize the Global Fragility Act of 2019, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 1, 2025

Mr. COONS (for himself and Mr. GRAHAM) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To reauthorize the Global Fragility Act of 2019, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the
5 “Global Fragility Reauthorization Act”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Sense of Congress.
- Sec. 3. Statement of policy.
- Sec. 4. Selection of new priority countries.
- Sec. 5. Annual Global Fragility Act Steering Committee meeting on policy alignment.
- Sec. 6. Implementation of the Global Fragility Strategy.
- Sec. 7. Global fragility report and strategy.

Sec. 8. Reauthorization of the Prevention and Stabilization Fund.

Sec. 9. Reauthorization of the Complex Crises Fund.

Sec. 10. Use of Economic Support Fund to support monitoring, evaluation, and learning activities.

1 **SEC. 2. SENSE OF CONGRESS.**

2 It is the sense of Congress that integrating all devel-
3 opment, diplomatic, and defense tools into the Global Fra-
4 gility Strategy, including all forms of diplomatic engage-
5 ment and security cooperation, is crucial to achieving the
6 national security interests of the United States.

7 **SEC. 3. STATEMENT OF POLICY.**

8 It is the policy of the United States to seek to sta-
9 bilize conflict-affected areas and prevent violence and fra-
10 gility globally in order to increase the security, stability,
11 and prosperity of the United States, including by—

12 (1) ensuring that all relevant Federal depart-
13 ments and agencies coordinate to achieve coherent,
14 long-term goals for programs designed to carry out
15 such policy;

16 (2) seeking to improve global, regional, and
17 local coordination of relevant international and mul-
18 tilateral development and donor organizations re-
19 garding efforts to carry out such policy; and

20 (3) enhancing the effectiveness of United States
21 foreign assistance programs and activities to carry
22 out such policy, including by improving assessment,

1 monitoring, and evaluation conducted by the rel-
2 evant Federal departments and agencies.

3 **SEC. 4. SELECTION OF NEW PRIORITY COUNTRIES.**

4 Section 505 of the Global Fragility Act of 2019 (22
5 U.S.C. 9804) is amended by adding at the end the fol-
6 lowing:

7 “(c) SELECTION OF NEW PRIORITY COUNTRIES.—

8 “(1) AUTHORIZATION.—During the 1 year pe-
9 riod beginning on the date of the enactment of the
10 Global Fragility Reauthorization Act, the President
11 may select additional countries as priority countries
12 in accordance with subsections (a) and (b).

13 “(2) REPORT.—Not later than 30 days before
14 designating a country as a priority country pursuant
15 to paragraph (1), the President shall submit a re-
16 port to the appropriate congressional committees
17 that describes the criteria used to select such coun-
18 try as a priority country.

19 “(d) DISCONTINUANCE OF PROGRAMMING IN COUN-
20 TRIES.—The Department of State is not obligated to con-
21 tinue programming to implement a country or regional
22 plan described in section 506 if the Secretary of State,
23 after consultation with relevant departments or agencies,
24 certifies to Congress that—

1 “(1) such country or region is no longer fragile
2 due to no longer meeting the indicators required for
3 designation as a priority country or region set forth
4 in subsection (a)(1)(B); or

5 “(2) the government of such country or the
6 governments in such region are no longer committed
7 to effectively working with the United States to im-
8 plement reforms or other programs required to im-
9 plement the relevant country or regional plan.”.

10 **SEC. 5. ANNUAL GLOBAL FRAGILITY ACT STEERING COM-**
11 **MITTEE MEETING ON POLICY ALIGNMENT.**

12 (a) IN GENERAL.—Section 506 of the Global Fra-
13 gility Act of 2019 (22 U.S.C. 9805; title V of division J
14 of Public Law 116–94) is amended—

15 (1) by striking “Not later than” and inserting
16 the following:

17 “(a) IN GENERAL.—Not later than”; and

18 (2) by adding at the end the following:

19 “(b) ANNUAL MEETINGS.—

20 “(1) IN GENERAL.—The senior Federal officials
21 referred to in paragraph (2) shall convene an annual
22 meeting—

23 “(A) to evaluate the extent to which the
24 strategic approach and objectives of priority
25 country and regional plans described in sub-

1 section (a) align to current United States policy
2 priorities in the relevant countries and regions;

3 “(B) to assess the elements described in
4 paragraphs (1) through (11) of subsection (a)
5 and consider steps to address any deficiencies
6 in such elements;

7 “(C) to determine any beneficial updates
8 or amendments to the priority country and re-
9 gion plans or United States policy priorities to
10 ensure effective short- and long-term alignment;
11 and

12 “(D) to consider any beneficial steps to in-
13 crease alignment of relevant diplomatic, devel-
14 opment, and security assistance and cooperation
15 activities with the objectives of such plans and
16 priorities.

17 “(2) PARTICIPANTS.—Each meeting convened
18 pursuant to paragraph (1) shall be chaired by a po-
19 sition not lower than the Deputy Secretary of State
20 or the Deputy National Security Advisor and include
21 the participation of—

22 “(A) the Counselor of the Department of
23 State;

24 “(B) the Under Secretary of State for Ci-
25 vilian Security, Democracy, and Human Rights;

1 “(C) the Under Secretary of State for Po-
2 litical Affairs;

3 “(D) the Under Secretary of Defense for
4 Policy;

5 “(E) the Under Secretary of the Treasury
6 for International Affairs;

7 “(F) the Joint Staff Director for Strategy,
8 Plans, and Policy;

9 “(G) each relevant Assistant Secretary, As-
10 sistant Administrator, National Security Coun-
11 sel Senior Director, and relevant equivalent
12 level official with regional or functional respon-
13 sibility for planning, coordination, or implemen-
14 tation of diplomatic, development, or security
15 cooperation or assistance activities in a priority
16 country; and

17 “(H) equivalent level participation from all
18 other relevant Federal departments and agen-
19 cies with activities relevant to conflict preven-
20 tion or stabilization in a priority county or re-
21 gion.”.

22 (b) CONFORMING AMENDMENTS.—The Global Fra-
23 gility Act of 2019 (22 U.S.C. 9801 et seq.) is amended—

1 (1) in section 507(1) (22 U.S.C. 9806(1)), by
2 striking “section 506” and inserting “section
3 506(a)”; and

4 (2) in section 508(a) (22 U.S.C. 9807(a)) in
5 the matter preceding paragraph (1), by striking
6 “section 506” and inserting “section 506(a)”.

7 **SEC. 6. IMPLEMENTATION OF THE GLOBAL FRAGILITY**
8 **STRATEGY.**

9 (a) **REQUIRED INTERAGENCY COORDINATION.**—Sec-
10 tion 507 of the Global Fragility Act of 2019 (22 U.S.C.
11 9806) is amended—

12 (1) in the matter preceding paragraph (1), by
13 inserting “the Chief Executive Officer of the United
14 States Development Finance Corporation, the Chief
15 Executive Officer of the Millennium Challenge Cor-
16 poration,” after “Secretary of Defense,”;

17 (2) in paragraph (1), by striking “and” at the
18 end;

19 (3) in paragraph (2), by striking the period at
20 the end and inserting “; and”; and

21 (4) by adding at the end the following:

22 “(3) the Secretary of Defense fully meets the
23 Department’s responsibilities under the Global Fra-
24 gility Strategy, including to fully implement the de-
25 fense and security-related goals outlined under the

1 10-year country plans by utilizing funding appro-
2 priated for Global Fragility Strategy implementation
3 and additional funding mechanisms, as appropriate;
4 and

5 “(4) private sector investment to support con-
6 flict prevention and stabilization is mobilized by set-
7 ting United States Development Finance Corpora-
8 tion investment targets in fragile countries.”.

9 (b) IN GENERAL.—Section 507 of the Global Fra-
10 gility Act of 2019, as amended by subsection (a), is fur-
11 ther amended—

12 (1) by striking “The President” and inserting
13 the following:

14 “(a) IN GENERAL.—The President”; and

15 (2) by adding at the end the following:

16 “(b) STAFFING.—

17 “(1) COUNSELOR.—The Counselor of the De-
18 partment of State shall lead the implementation of
19 the Global Fragility Strategy required under section
20 504.

21 “(2) ADDITIONAL STAFFING.—Each relevant
22 regional affairs bureau of the Department of State
23 shall delegate employees with expertise in conflict
24 prevention to assist the Counselor in the implemen-
25 tation of the Global Fragility Strategy.”.

1 (c) CONTINUED IMPLEMENTATION OF THE GLOBAL
2 FRAGILITY STRATEGY.—The President, in carrying out
3 section 507 of the Global Fragility Act of 2019, as amend-
4 ed by subsections (a) and (b), including implementing the
5 10-year plans developed pursuant to section 506 of such
6 Act (22 U.S.C. 9805)—

7 (1) shall discontinue the implementation of the
8 Global Fragility Strategy in Haiti and Libya, which
9 no longer meet the criteria required for priority
10 country status under section 505(a) of such Act (22
11 U.S.C. 9804(a));

12 (2) shall continue implementing the Global Fra-
13 gility Strategy in Coastal West Africa, Mozambique,
14 and Papua New Guinea; and

15 (3) may add a new country or region to the list
16 of countries and regions designated as priority coun-
17 tries and priority regions under section 505 of such
18 Act (22 U.S.C. 9804) at least 30 days after noti-
19 fying Congress of such proposed addition.

20 **SEC. 7. GLOBAL FRAGILITY REPORT AND STRATEGY.**

21 (a) IN GENERAL.—Section 508 of the Global Fra-
22 gility Act of 2019 (22 U.S.C. 9807) is amended by adding
23 at the end the following:

1 “(c) STUDY; STRATEGY; REPORT.—The Secretary of
2 State, using the principles identified in the Global Fra-
3 gility Strategy established pursuant to section 504, shall—

4 “(1) study the feasibility of applying such prin-
5 ciples to support cost-efficient and effective United
6 States foreign policy goals and foreign assistance ob-
7 jectives in other geographic areas;

8 “(2) develop a strategy for applying such prin-
9 ciples across Department of State regional bureaus,
10 foreign assistance operations, and overseas diplo-
11 matic missions, which shall include exporting the
12 successes of regional collaboration between posts in
13 priority regions; and

14 “(3) not later than 180 days after the date of
15 the enactment of the Global Fragility Reauthoriza-
16 tion Act, submit a report to the appropriate congress-
17 sional committees that—

18 “(A) summarizes the findings of the study
19 under paragraph (1) and the strategy developed
20 under paragraph (2); and

21 “(B) includes a detailed description of the
22 staffing and resources identified pursuant to
23 subsection (d) are necessary to implement such
24 global fragility principles.”.

1 (b) IDENTIFICATION OF NECESSARY REFORMS TO
2 REMOVE IMPEDIMENTS TO CONFLICT PREVENTION.—
3 Section 508 of the Global Fragility Act of 2019, as
4 amended by subsection (a), is further amended by adding
5 at the end the following:

6 “(d) REFORMS.—The President, in collaboration with
7 the heads of relevant Federal departments and agencies,
8 shall determine what staffing, resources, and reforms are
9 necessary to remove persistent impediments to conflict
10 prevention and stabilization, including—

11 “(1) addressing overly restrictive diplomatic se-
12 curity posture and staffing constraints;

13 “(2) strengthening mandatory professional de-
14 velopment around conflict prevention; and

15 “(3) regularizing the process for providing
16 surge staffing support to fragile countries, including
17 sustaining global fragility coordinator posts in such
18 countries and in Washington, DC.”.

19 (c) MAINTENANCE OF STAFFING LEVELS.—Section
20 508 of the Global Fragility Act of 2019, as amended by
21 subsections (a) and (b), is further amended by adding at
22 the end the following:

23 “(e) STAFFING LEVELS.—Subject to appropriations,
24 the relevant Federal departments and agencies shall main-

1 tain sufficient staffing levels to fully implement the Global
2 Fragility Strategy established pursuant to section 504.”.

3 **SEC. 8. REAUTHORIZATION OF THE PREVENTION AND STA-**
4 **BILIZATION FUND.**

5 Section 509(a) of the Global Fragility Act of 2019
6 (22 U.S.C. 9808(a)) is amended—

7 (1) in paragraph (2), by striking “2024” and
8 inserting “2030”; and

9 (2) in paragraph (3)(A)—

10 (A) in clause (i), by striking “and” at the
11 end;

12 (B) in clause (ii), by striking the period at
13 the end and inserting “; and”; and

14 (C) by adding at the end the following:

15 “(iii) for administrative and other ex-
16 penses related to the operation, manage-
17 ment, and monitoring, evaluation, and
18 learning for programs and activities related
19 to the implementation of the Global Fra-
20 gility Strategy established pursuant to sec-
21 tion 504, including diplomatic and other
22 operational activities carried out to imple-
23 ment such strategy in countries and re-
24 gions selected by the President, pursuant
25 to section 505(a).”.

1 **SEC. 9. REAUTHORIZATION OF THE COMPLEX CRISES**
2 **FUND.**

3 Section 509(b) of the Global Fragility Act of 2019
4 (22 U.S.C. 9808(b)) is amended—

5 (1) in the subsection header, by striking “CRI-
6 SIS” and inserting “CRISES”; and

7 (2) in paragraph (2), by striking “2024” and
8 inserting “2030”.

9 **SEC. 10. USE OF ECONOMIC SUPPORT FUND TO SUPPORT**
10 **MONITORING, EVALUATION, AND LEARNING**
11 **ACTIVITIES.**

12 (a) USE OF FUNDS.—Amounts appropriated or oth-
13 erwise made available to carry out chapter 4 of part II
14 of the Foreign Assistance Act of 1961 (22 U.S.C. 2346
15 et seq.; relating to the Economic Support Fund) may be
16 expended for monitoring, evaluation, and learning activi-
17 ties in countries and regions selected by the President,
18 pursuant to section 505(a) of the Global Fragility Act of
19 2019 (22 U.S.C. 9804), notwithstanding any other provi-
20 sion of law for any program funded from amounts avail-
21 able for the Prevention and Stabilization Fund established
22 under section 509(a) of such Act (22 U.S.C. 9808(a)) in
23 any fiscal year and related programs funded by other
24 agencies to implement the Global Fragility Strategy estab-
25 lished pursuant to section 504 of such Act (22 U.S.C.
26 9803).

1 (b) APPOINTMENT OF PERSONNEL TO IMPLEMENT
2 MONITORING, EVALUATION, AND LEARNING ACTIVI-
3 TIES.—The Secretary of Defense, in consultation with the
4 Under Secretary of Defense for Policy, shall—

5 (1) appoint a senior Department of Defense of-
6 ficial to lead the efforts described in subsection (a);
7 and

8 (2) make available sufficient staffing and other
9 resources to carry out such efforts in accordance
10 with section 507 of the Global Fragility Act of 2019,
11 as amended by section 6.

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