

Calendar No. 330

119TH CONGRESS
2D SESSION**H. R. 260**

IN THE SENATE OF THE UNITED STATES

JUNE 24, 2025

Received; read twice and referred to the Committee on Foreign Relations

FEBRUARY 10, 2026

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

AN ACT

To require a strategy to oppose foreign assistance by foreign countries and nongovernmental organizations to the Taliban, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “No Tax Dollars for
5 Terrorists Act”.

1 **SEC. 2. STRATEGY TO OPPOSE FOREIGN ASSISTANCE BY**
2 **FOREIGN COUNTRIES AND NONGOVERN-**
3 **MENTAL ORGANIZATIONS TO THE TALIBAN.**

4 (a) **STATEMENT OF POLICY.**—It is the policy of the
5 United States—

6 (1) to oppose the provision of foreign assistance
7 by foreign countries and nongovernmental organiza-
8 tions to the Taliban, particularly those countries and
9 organizations that receive United States-provided
10 foreign assistance; and

11 (2) to review United States-provided foreign as-
12 sistance to such foreign countries and nongovern-
13 mental organizations that have provided foreign as-
14 sistance to the Taliban.

15 (b) **REPORT.**—Not later than 180 days after the date
16 of the enactment of this Act, the Secretary of State shall
17 submit to the appropriate congressional committees a re-
18 port identifying, to the extent possible—

19 (1) foreign countries and nongovernmental or-
20 ganizations that have provided foreign assistance to
21 the Taliban, including—

22 (A) the amount of United States-provided
23 foreign assistance each country or organization
24 receives, if any;

1 (B) the amount of foreign assistance each
2 country or organization has provided to the
3 Taliban; and

4 (C) a description of how the Taliban has
5 utilized such foreign assistance; and

6 (2) efforts the United States has taken since
7 August 2021 to oppose foreign countries and non-
8 governmental organizations from providing foreign
9 assistance to the Taliban, particularly those foreign
10 countries and organizations that receive United
11 States-provided foreign assistance.

12 (c) STRATEGY AND REPORTS.—

13 (1) IN GENERAL.—Not later than 180 days
14 after the date of the enactment of this Act, the Sec-
15 retary of State shall develop and implement a strat-
16 egy to discourage foreign countries and nongovern-
17 mental organizations from providing foreign assist-
18 ance to the Taliban. The strategy shall include ef-
19 forts to support Afghan women and girls who are
20 suffering under Taliban edicts, in a way that does
21 not support the Taliban, and efforts to relocate eligi-
22 ble, fully vetted, at-risk Afghans and Afghan allies
23 located inside and outside of Afghanistan to the
24 United States or third countries.

25 (2) REPORTS.—

1 (A) INITIAL REPORT.—Not later than the
2 date on which the strategy required by para-
3 graph (1) is completed, the Secretary of State
4 shall submit to the appropriate congressional
5 committees a report detailing the strategy and
6 a plan for its implementation.

7 (B) SUBSEQUENT REPORTS.—Not later
8 than 180 days after the date on which the
9 strategy required by paragraph (1) is com-
10 pleted, and every 180 days thereafter for 5
11 years, the Secretary of State shall submit to the
12 appropriate congressional committees a report
13 on the implementation of the strategy, including
14 the impact of the strategy in discouraging for-
15 eign countries and nongovernmental organiza-
16 tions from providing financial or material sup-
17 port to the Taliban.

18 (C) ADDITIONAL REPORT.—

19 (i) IN GENERAL.—Not later than 30
20 days after the date of the enactment of
21 this Act, the Secretary of State shall sub-
22 mit to the appropriate congressional com-
23 mittees a report on the decision to termi-
24 nate the bounty on Sirajuddin Haqqani
25 and other key members of the Haqqani

1 Network under the Rewards for Justice
2 program.

3 (ii) MATTERS TO BE INCLUDED.—The
4 report required by this subparagraph shall
5 include the following:

6 (I) The status of the bounty on
7 Sirajuddin Haqqani, Abdul Aziz
8 Haqqani, and Yahya Haqqani under
9 the Rewards for Justice program and
10 the rationale for any changes made
11 since September 1, 2021.

12 (II) An identification of members
13 of the Haqqani Network who are Spe-
14 cially Designated Global Terrorists
15 and the status of the designation of
16 the Haqqani Network as a foreign ter-
17 rorist organization.

18 (III) A description of any United
19 States Government engagements with
20 Sirajuddin Haqqani, Abdul Aziz
21 Haqqani, Yahya Haqqani, or the
22 Haqqani Network since September 1,
23 2021.

24 (IV) Whether new information
25 has emerged relating to the involve-

1 ment of the Haqqani Network in ter-
2 rorist attacks targeting the United
3 States Military or United States civil-
4 ians.

5 (iii) FORM.—The report required by
6 this subparagraph shall be submitted in
7 unclassified form but may include a classi-
8 fied annex.

9 **SEC. 3. REPORT ON DIRECT CASH ASSISTANCE PROGRAMS**
10 **IN AFGHANISTAN.**

11 (a) IN GENERAL.—Not later than 90 days after the
12 date of the enactment of this Act, the Secretary of State
13 shall submit to the appropriate congressional committees
14 a report on United States Government-funded direct cash
15 assistance programs in Afghanistan during the period be-
16 ginning on August 1, 2021, and ending on the date that
17 is 30 days after the date of enactment of this Act.

18 (b) MATTERS TO BE INCLUDED.—The report re-
19 quired by subsection (a) shall, with respect to such direct
20 cash assistance programs, include—

- 21 (1) a general description of the types of imple-
22 menting partners and recipients;
- 23 (2) a description of method of payments;
- 24 (3) a description of how and where currency ex-
25 changes occur;

1 (4) a description of how hawalas are used and
2 the oversight mechanism in place regarding use of
3 hawalas to transfer funds; and

4 (5) a description of how oversight is conducted,
5 including information on how the Department of
6 State prevents the Taliban from accessing cash as-
7 sistance under such programs.

8 (c) **HAWALA DEFINED.**—In this section, the term
9 “hawala” means a system of transferring money through
10 a network of money lending brokers.

11 **SEC. 4. REPORT ON STATUS OF AFGHAN FUND.**

12 (a) **IN GENERAL.**—Not later than 90 days after the
13 date of the enactment of this Act, and every 180 days
14 thereafter for 5 years, the Secretary of State, in consulta-
15 tion with the Secretary of the Treasury, shall submit to
16 the appropriate congressional committees a report on the
17 status of the Afghan Fund.

18 (b) **MATTERS TO BE INCLUDED.**—The report re-
19 quired by subsection (a) shall, to the extent possible, in-
20 clude—

21 (1) a list of Taliban members working at Da
22 Afghanistan Bank or serving on the Bank’s board;
23 and

24 (2) a description of—

1 (A) the Taliban’s influence over Da Af-
2 ghanistan Bank;

3 (B) the Afghan Fund’s board of trustees,
4 including how the Fund’s trustees were vetted
5 and selected; and what United States agencies
6 were involved in the vetting and selection pro-
7 cess;

8 (C) the conditions necessary for funds in
9 the Afghan Fund to be released to Da Afghani-
10 stan Bank;

11 (D) how the Afghan Fund’s board of trust-
12 ees will decide on the type and appropriateness
13 of the Fund’s activities; including what kind of
14 information will inform the board’s decisions
15 and how the board will collect and verify this
16 information; and

17 (E) a description of what controls have
18 been put into place to ensure funds are not di-
19 verted to or misused by the Taliban or other ac-
20 tors when the Fund begins making disburse-
21 ments.

22 **SEC. 5. APPROPRIATE CONGRESSIONAL COMMITTEES DE-**
23 **FINED.**

24 In this Act, the term “appropriate congressional com-
25 mittees” means—

1 (1) the Committee on Foreign Affairs and the
2 Committee on Appropriations of the House of Rep-
3 resentatives; and

4 (2) the Committee on Foreign Relations and
5 the Committee on Appropriations of the Senate.

6 **SECTION 1. SHORT TITLE.**

7 *This Act may be cited as the “No Tax Dollars for Ter-*
8 *rorists Act”.*

9 **SEC. 2. STRATEGY TO OPPOSE FOREIGN ASSISTANCE BY**
10 **FOREIGN COUNTRIES AND NONGOVERN-**
11 **MENTAL ORGANIZATIONS TO THE TALIBAN.**

12 (a) *STATEMENT OF POLICY.—It is the policy of the*
13 *United States—*

14 (1) *to oppose the provision of foreign assistance*
15 *by foreign countries and nongovernmental organiza-*
16 *tions to the Taliban, particularly those countries and*
17 *organizations that receive United States-provided for-*
18 *eign assistance; and*

19 (2) *to review United States-provided foreign as-*
20 *istance to such foreign countries and nongovern-*
21 *mental organizations that have provided foreign as-*
22 *istance to the Taliban.*

23 (b) *REPORT.—Not later than 180 days after the date*
24 *of the enactment of this Act, the Secretary of State shall*

1 *submit to the appropriate congressional committees a report*
2 *identifying, to the extent possible—*

3 *(1) foreign countries and nongovernmental orga-*
4 *nizations that have provided foreign assistance to the*
5 *Taliban, including—*

6 *(A) the amount of United States-provided*
7 *foreign assistance each country or organization*
8 *receives, if any;*

9 *(B) the amount of foreign assistance each*
10 *country or organization has provided to the*
11 *Taliban; and*

12 *(C) a description of how the Taliban has*
13 *utilized such foreign assistance; and*

14 *(2) efforts the United States has taken since Au-*
15 *gust 2021 to oppose foreign countries and nongovern-*
16 *mental organizations from providing foreign assist-*
17 *ance to the Taliban, particularly those foreign coun-*
18 *tries and organizations that receive United States-*
19 *provided foreign assistance.*

20 *(c) STRATEGY AND REPORTS.—*

21 *(1) IN GENERAL.—Not later than 180 days after*
22 *the date of the enactment of this Act, the Secretary of*
23 *State shall develop and implement a strategy to dis-*
24 *courage foreign countries and nongovernmental orga-*
25 *nizations from providing foreign assistance to the*

1 *Taliban. The strategy shall include efforts to support*
2 *Afghan women and girls who are suffering under*
3 *Taliban edicts, in a way that does not support the*
4 *Taliban.*

5 (2) *REPORTS.—*

6 (A) *INITIAL REPORT.—Not later than the*
7 *date on which the strategy required by para-*
8 *graph (1) is completed, the Secretary of State*
9 *shall submit to the appropriate congressional*
10 *committees a report detailing the strategy and a*
11 *plan for its implementation.*

12 (B) *SUBSEQUENT REPORTS.—Not later*
13 *than 180 days after the date on which the strat-*
14 *egy required by paragraph (1) is completed, and*
15 *every 180 days thereafter for 5 years, the Sec-*
16 *retary of State shall submit to the appropriate*
17 *congressional committees a report on the imple-*
18 *mentation of the strategy, including the impact*
19 *of the strategy in discouraging foreign countries*
20 *and nongovernmental organizations from pro-*
21 *viding financial or material support to the*
22 *Taliban.*

23 (C) *ADDITIONAL REPORT.—*

24 (i) *IN GENERAL.—Not later than 30*
25 *days after the date of the enactment of this*

1 *Act, the Secretary of State shall submit to*
2 *the appropriate congressional committees a*
3 *report on the decision to terminate the*
4 *bounty on Sirajuddin Haqqani and other*
5 *key members of the Haqqani Network under*
6 *the Rewards for Justice program.*

7 *(ii) MATTERS TO BE INCLUDED.—The*
8 *report required by this subparagraph shall*
9 *include the following:*

10 *(I) The status of the bounty on*
11 *Sirajuddin Haqqani, Abdul Aziz*
12 *Haqqani, and Yahya Haqqani under*
13 *the Rewards for Justice program and*
14 *the rationale for any changes made*
15 *since September 1, 2021.*

16 *(II) An identification of members*
17 *of the Haqqani Network who are Spe-*
18 *cially Designated Global Terrorists*
19 *and the status of the designation of the*
20 *Haqqani Network as a foreign terrorist*
21 *organization.*

22 *(III) A description of any United*
23 *States Government engagements with*
24 *Sirajuddin Haqqani, Abdul Aziz*
25 *Haqqani, Yahya Haqqani, or the*

1 *Haqqani Network since September 1,*
2 *2021.*

3 *(IV) Whether new information has*
4 *emerged relating to the involvement of*
5 *the Haqqani Network in terrorist at-*
6 *tacks targeting the United States Mili-*
7 *tary or United States civilians.*

8 *(iii) FORM.—The report required by*
9 *this subparagraph shall be submitted in un-*
10 *classified form but may include a classified*
11 *annex.*

12 *(d) SUSPENSION OF FOREIGN ASSISTANCE.—The Sec-*
13 *retary of State shall immediately suspend all foreign assist-*
14 *ance being sent to any country or nongovernmental organi-*
15 *zation that has provided assistance to the Taliban, as deter-*
16 *mined by the Secretary.*

17 **SEC. 3. REPORT ON DIRECT CASH ASSISTANCE PROGRAMS**
18 **IN AFGHANISTAN.**

19 *(a) IN GENERAL.—Not later than 90 days after the*
20 *date of the enactment of this Act, the Secretary of State*
21 *shall submit to the appropriate congressional committees a*
22 *report on United States Government-funded direct cash as-*
23 *sistance programs in Afghanistan during the period begin-*
24 *ning on August 1, 2021, and ending on the date that is*
25 *30 days after the date of enactment of this Act.*

1 (b) *MATTERS TO BE INCLUDED.*—The report required
2 by subsection (a) shall, with respect to such direct cash as-
3 sistance programs, include—

4 (1) a general description of the types of imple-
5 menting partners and recipients;

6 (2) a description of method of payments;

7 (3) a description of how and where currency ex-
8 changes occur;

9 (4) a description of how hawalas are used and
10 the oversight mechanism in place regarding use of
11 hawalas to transfer funds;

12 (5) concealment of all personally identifiable in-
13 formation of individuals or groups that received
14 United States Government-funded direct cash assist-
15 ance; and

16 (6) a description of how oversight is conducted,
17 including information on how the Department of
18 State prevents the Taliban from accessing cash assist-
19 ance under such programs.

20 (c) *HAWALA DEFINED.*—In this section, the term
21 “hawala” means a system of transferring money through
22 a network of money lending brokers.

23 **SEC. 4. REPORT ON STATUS OF AFGHAN FUND.**

24 (a) *IN GENERAL.*—Not later than 90 days after the
25 date of the enactment of this Act, and every 180 days there-

1 *after for 5 years, the Secretary of State, in consultation*
2 *with the Secretary of the Treasury, shall submit to the ap-*
3 *propriate congressional committees a report on the status*
4 *of the Afghan Fund.*

5 (b) *MATTERS TO BE INCLUDED.—The report required*
6 *by subsection (a) shall, to the extent possible, include—*

7 (1) *a list of Taliban members working at Da Af-*
8 *ghanistan Bank or serving on the Bank’s board; and*

9 (2) *a description of—*

10 (A) *the Taliban’s influence over Da Afghan-*
11 *istan Bank;*

12 (B) *the Afghan Fund’s board of trustees, in-*
13 *cluding how the Fund’s trustees were vetted and*
14 *selected, and what United States agencies were*
15 *involved in the vetting and selection process;*

16 (C) *the conditions necessary for funds in the*
17 *Afghan Fund to be released to Da Afghanistan*
18 *Bank;*

19 (D) *how the Afghan Fund’s board of trust-*
20 *ees will decide on the type and appropriateness*
21 *of the Fund’s activities, including what kind of*
22 *information will inform the board’s decisions*
23 *and how the board will collect and verify this in-*
24 *formation; and*

1 (E) a description of what controls have been
2 put into place to ensure funds are not diverted
3 to or misused by the Taliban or other actors
4 when the Fund begins making disbursements.

5 (c) *RESCISSION OF FUNDING FOR AFGHAN RECON-*
6 *STRUCTION ACTIVITIES FOR DEFICIT REDUCTION PUR-*
7 *POSES.*—

8 (1) *RESCISSION.*—*There is hereby rescinded all*
9 *of the unobligated balances from the amounts appro-*
10 *priated or otherwise made available for reconstruction*
11 *activities in Afghanistan through any of the following*
12 *funds, programs, or accounts:*

13 (A) *The Afghanistan Security Forces Fund*
14 *(ASFF).*

15 (B) *The Economic Support Fund (ESF).*

16 (C) *International Narcotics Control and*
17 *Law Enforcement (INCLE).*

18 (D) *The Commanders' Emergency Response*
19 *Program (CERP).*

20 (E) *Drug Interdiction and Counter-Drug*
21 *Activities (DICDA).*

22 (F) *Migration and Refugee Assistance*
23 *(MRA).*

24 (G) *International Disaster Assistance*
25 *(IDA).*

- 1 (H) *Non-Proliferation, Antiterrorism,*
2 *Demining, and Related (NADR).*
- 3 (I) *Commander's Emergency Response Pro-*
4 *gram (CERP)*
- 5 (J) *Afghanistan Infrastructure Fund (AIF)*
- 6 (K) *Development Assistance (DA)*
- 7 (L) *Task Force for Business and Stability*
8 *Operations (TFBSO)*
- 9 (M) *Global Health Programs (GHP)*
- 10 (N) *Contributions to International Organi-*
11 *zations (CIO)*
- 12 (O) *U.S. Agency for Global Media*
13 *(USAGM)*
- 14 (P) *U.S. International Development Fi-*
15 *nance Corporation (DFC)*
- 16 (Q) *Drug Enforcement Administration*
17 *(DFC)*
- 18 (R) *Drug Enforcement Administration*
19 *(DEA)*
- 20 (S) *Educational and Cultural Exchange*
21 *Programs (ECE)*
- 22 (T) *USAID-Other (Other)*
- 23 (U) *Commodity Credit Corp (CCC)*
- 24 (V) *Human Rights and Democracy Fund*
25 *(HRDF)*

1 (2) *APPROPRIATION.*—*The amount rescinded*
2 *under paragraph (1) shall be transferred to the gen-*
3 *eral fund of the Treasury and be applied to deficit re-*
4 *duction.*

5 **SEC. 5. SENSE OF CONGRESS OPPOSING ACTIVITIES THAT**
6 **SUPPORT THE TALIBAN OR NORMALIZE DIP-**
7 **LOMATIC RELATIONS WITH THE TALIBAN.**

8 *It is the sense of Congress that the United States should*
9 *not normalize diplomatic relations with the Taliban unless,*
10 *at a minimum, the Taliban—*

11 (1) *coordinates with the United States to expel*
12 *al-Qaeda and other terrorist groups located in Af-*
13 *ghanistan;*

14 (2) *ceases the taking of United States citizens as*
15 *hostages and the wrongful detention or persecution of*
16 *Afghans who—*

17 (A) *worked for, or on behalf of, the United*
18 *States;*

19 (B) *served in the Government or security*
20 *forces of the Islamic Republic of Afghanistan; or*

21 (C) *advocated for good governance or inter-*
22 *nationally recognized human rights, including*
23 *the rights of women, girls, and minority groups*
24 *in Afghanistan;*

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