

118TH CONGRESS
1ST SESSION

S. 1550

To amend the Internal Revenue Code of 1986 to include fees paid by airline passengers for goods and services offered during the course of a flight as amounts paid for taxable transportation.

IN THE SENATE OF THE UNITED STATES

MAY 11, 2023

Mr. SCHATZ introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to include fees paid by airline passengers for goods and services offered during the course of a flight as amounts paid for taxable transportation.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Lower Fees, Better
5 Airports Act of 2023”.

1 **SEC. 2. FEES PAID BY AIRLINE PASSENGERS FOR GOODS**
 2 **AND SERVICES OFFERED DURING FLIGHT.**

3 (a) IN GENERAL.—Section 4261(e) of the Internal
 4 Revenue Code of 1986 is amended by adding at the end
 5 the following new paragraph:

6 “(6) FEES PAID FOR GOODS AND SERVICES.—

7 “(A) IN GENERAL.—Any amount paid to
 8 an air carrier (or any related person) for any
 9 applicable product in connection with taxable
 10 transportation shall be treated for purposes of
 11 subsection (a) as an amount paid for taxable
 12 transportation, and such amount shall be tax-
 13 able under subsection (a) without regard to any
 14 other provision of this subchapter.

15 “(B) APPLICABLE PRODUCT IN CONNEC-
 16 TION WITH TAXABLE TRANSPORTATION.—For
 17 purposes of this paragraph, the term ‘applicable
 18 product in connection with taxable transpor-
 19 tation’ means any good or service which is re-
 20 lated to taxable transportation and which is of-
 21 fered prior to or during such taxable transpor-
 22 tation, including—

23 “(i) any service related to ticketing,
 24 booking, or the purchase of such taxable
 25 transportation (including payment proc-
 26 essing and the change or cancellation or

1 any ticket or reservation), regardless of
2 whether such service is offered or provided
3 electronically, by telephone, or in person,

4 “(ii) the direct purchase of frequent
5 flyer miles or qualifying points toward air-
6 line status from a frequent flyer or similar
7 program, including any subscriptions re-
8 lated to such purchase,

9 “(iii) the ability to redeem frequent
10 flyer miles or points for transportation of
11 persons by air or to accelerate the accumu-
12 lation of frequent flyer miles or points,

13 “(iv) any service relating to seating or
14 boarding, including seat assignments, up-
15 grades to a higher level seating product,
16 priority boarding, or early check-in,

17 “(v) the transportation (whether
18 checked or carry-on) of any baggage, ani-
19 mal, or other property of the passenger,

20 “(vi) any in-flight food or beverage,

21 “(vii) any in-flight entertainment or
22 wireless internet service,

23 “(viii) any accommodation or assist-
24 ance provided for an unaccompanied minor
25 passenger,

1 “(ix) membership in an airline club or
2 similar program that entitles the passenger
3 to—

4 “(I) free or discounted transpor-
5 tation by air, or

6 “(II) goods or services described
7 in any other clause of this subpara-
8 graph, and

9 “(x) any other good or service identi-
10 fied by the Secretary for purposes of this
11 paragraph.

12 “(C) REGULATIONS.—Not later than 24
13 months after the date of enactment of this
14 paragraph, the Secretary shall issue such regu-
15 lations or other guidance as the Secretary de-
16 termines necessary to carry out the purposes of
17 this paragraph.”.

18 (b) EFFECTIVE DATE.—

19 (1) IN GENERAL.—Except as provided in para-
20 graph (2), the amendment made by this section shall
21 apply to amounts paid after the date of the enact-
22 ment of this Act.

23 (2) SPECIAL RULE FOR APPLICABLE PRODUCTS
24 IDENTIFIED BY THE SECRETARY.—In the case of
25 any good or service identified by the Secretary of the

1 Treasury (or the Secretary's delegate) pursuant to
2 section 4161(e)(6)(B)(x) of the Internal Revenue
3 Code of 1986 (as added by subsection (a)), the
4 amendment made by this section shall apply to
5 amounts paid after the earlier of—

6 (A) the date determined by the Secretary
7 of the Treasury (or the Secretary's delegate), or

8 (B) the date that is 12 months after the
9 date on which the Secretary of the Treasury (or
10 the Secretary's delegate) identified such good or
11 service pursuant to such section.

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