116TH CONGRESS 2D SESSION

S. 3405

To strengthen student achievement and graduation rates and prepare children and youth for college, careers, and citizenship through innovative partnerships that meet the comprehensive needs of children and youth.

IN THE SENATE OF THE UNITED STATES

March 5, 2020

Mr. Booker introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To strengthen student achievement and graduation rates and prepare children and youth for college, careers, and citizenship through innovative partnerships that meet the comprehensive needs of children and youth.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Developing Innovative Partnerships and Learning Op-
- 6 portunities that Motivate Achievement Act" or the "DI-
- 7 PLOMA Act".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Purposes.
- Sec. 4. Definitions.
- Sec. 5. Demonstration program authorized; allotment to States.
- Sec. 6. Demonstration competitive program authorized.
- Sec. 7. State child and youth strategy.
- Sec. 8. Coordinating body; State applications.
- Sec. 9. State use of funds.
- Sec. 10. Local consortium application; local child and youth strategy.
- Sec. 11. Local use of funds.
- Sec. 12. Construction.
- Sec. 13. Accountability and transparency.
- Sec. 14. Authorization of appropriations.

3 SEC. 2. FINDINGS.

- 4 Congress finds the following:
- 5 (1) The future strength of the Nation's democ-
- 6 racy, as well as the Nation's economy, is dependent
- 7 upon the investments made in children and youth
- 8 today.
- 9 (2) Evidence demonstrates that effective part-
- 10 nerships among schools and communities increase
- student achievement by addressing the academic
- needs of students as well as the challenges the stu-
- dents face outside the classroom. For example:
- 14 (A) Chicago Public Schools leads one of
- the Nation's largest community school initia-
- tives and found that students in grades 9 to 12
- who attend a community school have 61 percent
- 18 fewer school-day absences than their non-com-
- munity school counterparts. When compared to

non-community school counterparts, students in grades 9 to 12 were found to have more positive educational experiences; students in grades 4 to 8 had higher Emotional Health scores on the survey; and students in grades K to 3 had 53 percent fewer suspensions and 55 percent fewer misconducts.

- (B) In a 7-year study of 200 Chicago public schools, sociologist Anthony Bryk found that in schools where grassroots organizations forge strong connections with their schools, trust levels and parent involvement are greater.
- (C) United Way of Salt Lake's Promise Partnership, an initiative across multiple school districts in the Salt Lake, Utah area, has helped increase student achievement and graduation rates. At one of United Way's partner schools, Granite Park Junior High, the percentage of students completing 9th grade and on track to graduate has more than doubled in 2 years. Their efforts also have increased preschool opportunities in their poorest neighborhoods so that 1,000 additional low-income students attend high-quality preschool. Third grade reading proficiency scores rose 15.5 per-

- cent from 2013–2014, and chronic absence decreased from 21 percent to 14 percent from 2013–2014. A Promise Partnership Regional Council, which was formed in 2014, includes education, business, government, and nonprofit leaders, guides the initiative and focuses on keeping the work aligned.
 - (D) In Wisconsin, where formal partnerships with community agencies are required for grant programs, non-traditional partners have proven to be instrumental for smaller communities to enrich after school programs. Those partners have included local trucking companies, statewide nonprofit organizations like the Grange, Farm Bureau, small retailers, and retirees.
 - (E) Union City Public Schools (New Jersey) school district proves that by breaking down institutional "silos" and creating deep partnerships, through collaboration and municipal involvement, schools can be vibrant places of hope despite poverty, unemployment, and lack of affordable housing.
 - (F) Social Justice Humanitas Academy in Los Angeles, California, enrolls approximately

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500 students with 88 percent eligible for free or reduced school lunch. Students are supported by Individualized Pupil Education Plans (IPEP) that determine how teachers and partners involved in the Community School can best help struggling students and reflect the close relationships between students and teachers. At the conclusion of the 2013–2014 school year, the graduation rate rose from 83 percent to 93.9 percent, and 99 percent of those graduates enrolled in college. The suspension rate was 0.02 percent, compared to 1.02 percent across the Los Angeles Unified School District.

- (G) By meeting the comprehensive needs of students, Communities In Schools, a national dropout prevention organization, found that 99 percent of participating students stayed in school, 78 percent of participating students met or made progress toward their attendance goals, 90 percent met or made progress toward their behavior goals, and 88 percent met or made progress toward their academic improvement goals.
- 24 (3) In adopting the Every Student Succeeds 25 Act (Public Law 114–95), Congress recognized com-

- munity schools as a strategy to significantly improve
 the coordination and integration, accessibility, and
 effectiveness of services for children and families,
 particularly for children attending high-poverty
 schools, including high-poverty rural schools.
 - (4) Approximately 84 percent of 9th graders graduate from high school within 4 years. Of students who graduate from high school, 69 percent enroll in a 2- or 4-year college in the fall after completing high school. Only about half (58 percent) of first-time, full-time college freshmen seeking a 4-year degree receive a bachelor's degree within 6 years or less.
 - (5) Over the past 4 decades, the United States has slipped from being first in the world in high school and college graduation rates to 21st and 14th, respectively, putting the Nation at a growing competitive disadvantage with other countries.
 - (6) In a study conducted by Hanover Research, data showed that quality partnerships between schools and their communities can result in improved attendance, motivation, conduct, and academic achievement. Community-level strategies like focusing on parental involvement, community building, and cultural competence were shown to con-

- tribute to decreases in the achievement gap betweenlower- and upper-income students.
 - (7) Research from the Government Accountability Office found that students who change schools less frequently are more likely to perform at grade level and less likely to repeat a grade than their less stable peers.
 - (8) In research studies in psychology, health, and education by Teachers College, Columbia University, school "connectedness" is identified as important to student learning, achievement, and well-being. When students feel a sense of connection with the larger world and community institutions, they are more engaged in instructional activities and express greater commitment to school.
 - (9) It has been learned from successful experiences that hundreds of thousands of arts, cultural, service, sports, colleges and other youth organizations, as well as civic and faith-based groups want to partner with schools and educators to reinforce learning, but far too often, neither the school nor the community know how to effectively connect with each other.
 - (10) In order for the United States to compete in a global economy, the co-partnering efforts of gov-

ernment, social services, business, arts, home, community-based organizations, and philanthropy need to concentrate their efforts where they are most

needed: in our schools.

- 5 (11) Research from Johns Hopkins University 6 has shown that access to summer learning opportu-7 nities leads to significant student learning gains not 8 experienced by students who cannot access summer 9 learning opportunities.
 - (12) A 2011 study conducted by the RAND Corporation found that students who attend summer learning programs, particularly those featuring individualized instruction, parental involvement, and small class sizes, experience clear benefits in overcoming the achievement gap between low- and upper-income students.
 - (13) Research from the Community School Partnership finds that community schools see a return of \$7.11 for every dollar of investment in community schools coordinators.
- 21 SEC. 3. PURPOSES.

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- The purposes of this Act are—
- 23 (1) to create engaging learning experiences 24 that—

1	(A) strengthen academic achievement
2	build civic capacity, and provide a continuum of
3	supports and opportunities for children, youth
4	and families; and
5	(B) prepare children and youth for college
6	careers, and citizenship through results-focused
7	partnerships that mobilize and coordinate
8	school and community resources;
9	(2) to ensure the academic, physical, social,
10	emotional, health, mental health, and civic develop-
11	ment of disadvantaged children and youth and there-
12	by strengthen their families and communities;
13	(3) to engage and support parents, care givers
14	and families in their role as first educators of their
15	children;
16	(4) to promote community and family engage-
17	ment in education;
18	(5) to leverage and integrate the human and fi-
19	nancial assets of local communities, schools, State
20	governments, the Federal Government, and the nat-
21	ural assets of communities—
22	(A) toward better results for children
23	youth, and families; and
24	(B) for sustained civic capacity;

- 1 (6) to develop school improvement strategies
 2 that incorporate approaches that meet the com3 prehensive needs of children and youth, such as full
 4 service community schools, community-based and in5 tegrated student services, and related approaches;
 6 and
- 7 (7) to ensure that schools and neighborhoods 8 are safe and provide a positive climate for learning.

9 SEC. 4. DEFINITIONS.

10 In this Act:

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- 11 (1) CHILD WITH A DISABILITY.—The term 12 "child with a disability" has the meaning given the 13 term in section 602 of the Individuals with Disabil-14 ities Education Act (20 U.S.C. 1401).
 - (2) CHRONICALLY ABSENT.—The term "chronically absent", when used with respect to a student, means a student who misses not less than 10 percent or not less than 20 days of school days in an academic year.
 - (3) Community-based, integrated student services" means interventions, coordinated through a single point of contact, that improve student achievement by connecting community re-

- sources with the academic and social service needs of students.
 - (4) COMMUNITY ENGAGEMENT IN EDU-CATION.—
 - (A) In General.—The term "community engagement in education" means systematic efforts to involve, engage, and collaborate with parents, community residents, members of school communities, community partners, and other stakeholders in exploring the needs of their students and schools, developing plans to address those needs, and working together to address those needs.
 - (B) Inclusions.—The term "community engagement in education" includes effective community engagement in an ongoing process to develop a welcoming school and school system, mobilize the community's assets to support student achievement and growth, engage those individuals and stakeholders who traditionally have not participated in the school or school system, improve working relationships, and deepen the commitment to student success.
 - (5) DIGITAL LEARNING.—The term "digital learning" means instructional practices that effec-

- 1 tively use technology to strengthen the student 2 learning experience and may include online and 3 formative assessments, instructional resources, on-4 line content and courses, applications of technology 5 in the classroom and school building, adaptive soft-6 ware for children with disabilities, learning plat-7 forms, and online professional communities of prac-8 tice.
 - (6) DISABILITY.—The term "disability" has the meaning given the term in section 3 of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102).
 - EVIDENCE-BASED.—The term "evidencebased", when used with respect to a goal or service, means a goal or service that meets an evidence level described in subclause (I), (II), or (III) of section 8101(21)(A)(i) of the Elementary and Secondary of1965 (20)U.S.C. Education Act and 7801(21)(A)(i)(I), (II),(III)section 8101(21)(A)(ii) of such Act.
 - (8) Family engagement in education.—
 The term "family engagement in education" means a shared responsibility of families and schools for student success, in which schools and community-

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1	based organizations are committed to reaching out
2	to engage families in meaningful ways that—
3	(A) encourages the families to actively sup-
4	port their children's learning and development,
5	as well as the learning and development of
6	other children; and
7	(B) is continuous from birth through
8	young adulthood and reinforces learning that
9	takes place in the home, school, and commu-
10	nity.
11	(9) Full service community school.—The
12	term "full service community school" means a public
13	elementary school or secondary school that—
14	(A) participates in a community-based ef-
15	fort to coordinate educational, developmental,
16	family, health, and other comprehensive services
17	through community-based organizations, spe-
18	cialized instructional support personnel em-
19	ployed by the school or the local educational
20	agency, and public and private partnerships;
21	and
22	(B) provides access to such services to stu-
23	dents, families, and the community, including
24	access during the school year (including before-

1	and after-school hours), and during the sum-
2	mer.
3	(10) Local consortium.—The term "local
4	consortium" means a consortium consisting of com-
5	munity partners that—
6	(A) shall include—
7	(i) a local educational agency; and
8	(ii) not less than one community part-
9	ner that is independent of the local edu-
10	cational agency, such as—
11	(I) a community-based organiza-
12	tion;
13	(II) a child and youth serving or-
14	ganization or agency;
15	(III) an institution of higher edu-
16	cation;
17	(IV) a foundation;
18	(V) a business;
19	(VI) a teacher organization;
20	(VII) an organization rep-
21	resenting education professionals;
22	(VIII) a local government, includ-
23	ing a government agency serving chil-
24	dren and youth, such as a child wel-
25	fare and juvenile justice agency;

1	(IX) an organization representing
2	students; or
3	(X) an organization representing
4	parents; and
5	(B) may include additional community
6	partners from other communities.
7	(11) Local educational agency.—The term
8	"local educational agency" has the meaning given
9	the term in section 8101 of the Elementary and Sec-
10	ondary Education Act of 1965 (20 U.S.C. 7801).
11	(12) Outlying Area.—The term "outlying
12	area" has the meaning given the term in section
13	8101 of the Elementary and Secondary Education
14	Act of 1965 (20 U.S.C. 7801).
15	(13) Secretary.—The term "Secretary"
16	means the Secretary of Education.
17	(14) Specialized instructional support
18	PERSONNEL.—The term "specialized instructional
19	support personnel" means—
20	(A) school counselors, school social work-
21	ers, and school psychologists; and
22	(B) other qualified professional personnel,
23	such as school nurses, speech language patholo-
24	gists, and school librarians, involved in pro-
25	viding assessment, diagnosis, and counseling,

- and educational, therapeutic, and other necessary services (including related services as that term is defined in section 602 of the Individuals with Disabilities Education Act (20 U.S.C. 1401)) as part of a comprehensive program to meet student needs.
 - (15) Specialized instructional support services.—The term "specialized instructional support services" means the services provided by specialized instructional support personnel.
 - (16) STATE.—The term "State" means each of the several States of the United States, the District of Columbia, and the Commonwealth of Puerto Rico.
 - (17) STATE EDUCATIONAL AGENCY.—The term "State educational agency" has the meaning given the term in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).
 - (18) TARGET SCHOOLS.—The term "target schools" means schools that are identified by the State for comprehensive support and improvement in accordance with section 1111(c)(4)(D)(i) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6311(c)(4)(D)(i)).

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SEC. 5. DEMONSTRATION PROGRAM AUTHORIZED; ALLOT-2 MENT TO STATES. 3 (a) Formula Grants Authorized.— 4 (1)IN GENERAL.—From allotments 5 under subsection (c), the Secretary is authorized to 6 award grants, under subsection (c), to States having 7 applications approved under section 8(b) to enable 8 the States to award subgrants to local consortia to 9 leverage and integrate human and financial assets at 10 all levels in order to— 11 (A) ensure the academic, physical, social, 12 emotional, and civic development of disadvan-13 taged youth; and 14 (B) strengthen the families and commu-15 nities of the disadvantaged youth and achieve 16 the results developed pursuant to 17 7(c)(1). 18 (2) DURATION.—The Secretary shall award a 19 grant under this subsection for a period of 5 years. 20 (3) Renewal.—The Secretary may renew a 21 grant under this subsection for a period of 5 years. 22 (b) Reservation.—From the funds appropriated under section 14 for any fiscal year, the Secretary shall

reserve—

- 1 (1) not more than 2 percent for national activi-2 ties, which the Secretary may carry out directly or 3 through grants and contracts, such as—
- 4 (A) providing training technical assistance 5 to local consortia and organizations partnering 6 with local consortia to carry out services under 7 this Act; or
 - (B) conducting the national evaluation pursuant to section 13(a)(3); and
 - (2) not more than 1 percent for payments to the outlying areas and the Bureau of Indian Affairs, to be allotted in accordance with their respective needs for assistance under this Act, as determined by the Secretary, to enable the outlying areas and the Bureau of Indian Affairs to carry out the purposes of this Act.

(c) State Allotments.—

(1) Determination.—From the funds appropriated under section 14 for any fiscal year that are equal to or greater than \$200,000,000 which remain after the Secretary makes the reservations under subsection (b), the Secretary shall allot to each State for the fiscal year an amount that bears the same relationship to the remainder as the amount the State received under subpart 2 of part A of title I

- of the Elementary and Secondary Education Act of
- 2 1965 (20 U.S.C. 6331 et seq.) for the preceding fis-
- 3 cal year bears to the amount all States received
- 4 under that subpart for the preceding fiscal year, ex-
- 5 cept that no State shall receive less than an amount
- 6 equal to ½ of 1 percent of such funds.
- 7 (2) Reallotment of unused funds.—If a
- 8 State does not receive an allotment under this Act
- 9 for a fiscal year, the Secretary shall reallot the
- amount of the State's allotment to the remaining
- 11 States in accordance with this section.
- 12 SEC. 6. DEMONSTRATION COMPETITIVE PROGRAM AU-
- 13 THORIZED.
- 14 (a) IN GENERAL.—For any year for which the
- 15 amount appropriated under section 14 is less than
- 16 \$200,000,000, the Secretary shall award grants, on a
- 17 competitive basis, to local consortia to enable the local con-
- 18 sortia to carry out local strategies in accordance with sec-
- 19 tions 10 and 11.
- 20 (b) APPLICATION.—A local consortium desiring to re-
- 21 ceive a grant under this section shall submit an application
- 22 to the Secretary at such time, in such manner, and con-
- 23 taining such information as the Secretary may require.
- 24 The application shall demonstrate the capacity for suc-
- 25 cessful implementation of the local strategies in accord-

1	ance with sections 10 and 11 through a history of success-
2	ful collaboration and effectiveness in strengthening out-
3	comes for children and youth.
4	(c) TARGETED LOCAL CONSORTIA.—
5	(1) IN GENERAL.—The Secretary shall award a
6	grant to a local consortium under this section only
7	if the local consortium submits an application that
8	proposes—
9	(A) to serve children and youth in schools
10	or communities with the highest proportions of
11	students from low-income families; and
12	(B) to provide a comprehensive continuum
13	of services, including not less than 1 service
14	from each of not less than 3 categories of serv-
15	ices described in paragraphs (3) through (11)
16	of section 11(b).
17	(2) Low-income families.—In this sub-
18	section, the term "low-income family" means a fam-
19	ily with an income that is not more than 138 per-
20	cent of the poverty line (as defined in section $673(2)$
21	of the Community Services Block Grant Act (42
22	U.S.C. 9902(2))) applicable to a family of the size
23	involved.
24	(d) Accountability and Transparency.—The
25	Secretary shall apply those provisions of section 13 that

- the Secretary determines applicable to local consortia receiving funds under this section. SEC. 7. STATE CHILD AND YOUTH STRATEGY. 3 4 (a) In General.—A State that receives a grant under this Act shall use the grant funds to develop and implement a State child and youth strategy (hereafter in this Act referred to as the "State strategy"). 8 (b) STRATEGY REQUIREMENTS.—The State strat-9 egy-10 (1) shall be developed by the State educational 11 agency in consultation with the Governor of the 12 State; 13 (2) shall include the components described in 14 subsection (c); and 15 (3) may include other components as the State 16 educational agency determines necessary to strength-17 en results for children and youth. 18 (c) REQUIRED COMPONENTS.—The State strategy 19 components required under subsection (b) are the fol-20 lowing: 21 (1) State results framework.—The State
- 21 (1) STATE RESULTS FRAMEWORK.—The State 22 strategy shall contain comprehensive, evidence-based 23 annual goals and aligned quantifiable indicators 24 demonstrating continuous improvement with respect 25 to children and youth, particularly disadvantaged

1	children and youth, that shall serve as targets for
2	each year with respect to which the State strategy
3	applies. The State's annual goals shall include the
4	following:
5	(A) Children and youth are ready for
6	school.
7	(B) Students are engaged and achieving in
8	school.
9	(C) Schools and neighborhoods are safe
10	and provide a positive climate for learning.
11	(D) Families and communities are sup-
12	portive and engaged in their children's edu-
13	cation as equal partners.
14	(E) Graduates are ready for postsecondary
15	education and 21st-century careers.
16	(F) Students are contributing to their
17	communities.
18	(G) Students are not chronically absent.
19	(H) Additional annual goals set forth by
20	the State in alignment with the purposes of this
21	Act.
22	(2) Needs and assets assessment.—The
23	State strategy shall contain an assessment of the
24	children and youth's needs, and of assets within the
25	State that can be mobilized, coordinated, and inte-

- grated to achieve the State strategy's annual goals, which may include data collected by the Federal Interagency Forum on Child and Family Statistics. Such needs and assets assessment shall identify populations of underserved children and youth across the State, based on the State's evidence-based goals and aligned quantifiable indicators for the goals.
 - (3) STATE CHILD AND YOUTH PLAN.—The State strategy shall include a description of the State's plan to achieve the goals described in paragraph (1) for children and youth from birth through the transition to adulthood, including the following:
 - (A) LEVERAGE AND INTEGRATION.—A description of how funds received under this Act will be coordinated and integrated with other Federal and State funds in order to achieve the State's annual goals developed pursuant to paragraph (1).
 - (B) ELIMINATION OF STATE BARRIERS TO COORDINATION AND INTEGRATION.—A description of how funds received under this Act will be used to identify and eliminate State barriers to the coordination and integration of programs, initiatives, and funding streams to

1	achieve the State's annual goals developed pur-
2	suant to paragraph (1).
3	(C) Community engagement in edu-
4	CATION.—A description of the State's plan to
5	increase community engagement in education.
6	(D) Family engagement in edu-
7	CATION.—A description of the State's plan to
8	increase family engagement in education.
9	(d) Existing Plans, Strategies, and Assess-
10	MENTS.—Existing plans, strategies, needs assessments, or
11	assets assessments may be used to satisfy the require-
12	ments of this section if such existing plans, strategies,
13	needs assessments, or assets assessments include the in-
14	formation required by this section, or can be modified to
15	do so, and are submitted to and accepted by the Secretary
16	with such modifications.
17	SEC. 8. COORDINATING BODY; STATE APPLICATIONS.
18	(a) Coordinating Body.—
19	(1) IN GENERAL.—In order for a State to be el-
20	igible to receive a grant under this Act, the State
21	educational agency shall designate or establish a co-
22	ordinating body for student learning and develop-
23	ment that shall—
24	(A) administer funds provided under this
25	$\operatorname{Act};$

1	(B) facilitate communication between the
2	public and the State educational agency per-
3	taining to issues impacting children and youth
4	from birth through the transition to adulthood,
5	including issues pertaining to service coordina-
6	tion and integration;
7	(C) identify and eliminate State barriers to
8	the coordination and integration of programs,
9	initiatives, and funding streams, and facilitate
10	coordination and collaboration among State
11	agencies serving children and youth;
12	(D) strengthen the capacity of State and
13	local organizations to achieve positive outcomes
14	for children and youth through training, tech-
15	nical assistance, professional development, and
16	other means;
17	(E) assist the State educational agency in
18	developing and carrying out the State strategy;
19	and
20	(F) coordinate the submission of the State
21	application under subsection (b).
22	(2) Designation of Coordinating Body.—
23	The State educational agency may designate an ex-
24	isting agency, Children's Cabinet, P-20 Council,

child and youth development partnership, or other

1	organization as the coordinating body for student
2	learning and development described in paragraph (1)
3	if the agency, cabinet, council, partnership, or orga-
4	nization—
5	(A) performs duties similar to the duties
6	described in paragraph (1); or
7	(B) if the duties of the agency, cabinet,
8	council, partnership, or organization can be
9	modified to include the duties described in
10	paragraph (1).
11	(b) STATE APPLICATION.—
12	(1) In General.—Each State desiring a grant
13	under this Act shall submit to the Secretary an ap-
14	plication at such time, in such manner, and con-
15	taining such information as the Secretary may re-
16	quire.
17	(2) Contents.—Each application submitted
18	under this subsection shall include the following:
19	(A) State strategy.—A description of
20	how the State will develop the State strategy,
21	including how the State will—
22	(i) coordinate with the State edu-
23	cational agency;
24	(ii) consult with potential community
25	partners; and

1	(iii) allow for the meaningful partici-
2	pation of parents.

- (B) Grants to local consortia.—A description of how subgrants to local consortia will be awarded pursuant to section 9, including the criteria used by the State in such determinations and how the subgrants will facilitate community planning and effective service coordination, integration, and provision at the local level to achieve the goals developed by the State pursuant to section 7(c)(1) within the context of local needs and priorities. Such criteria shall include a priority for applications from local consortia intending to serve target schools with the greatest needs.
- (C) Capacity Building.—A description of how grant funds received under this Act will be used to provide professional development, training, and technical assistance opportunities for staff for the purpose of building State and local capacity.
- (D) ACCOUNTABILITY FOR RESULTS.—A description of the State's plans to adhere to the accountability and transparency requirements described in section 13(b).

1	(3) Revised Application.—Each State desir-
2	ing to renew a grant under this Act shall submit a
3	revised application to the Secretary every 5 years
4	based on an assessment of the activities conducted
5	under this Act. Such renewal application shall up-
6	date the State's annual goals based on such assess-
7	ment
8	SEC. 9. STATE USE OF FUNDS.
9	(a) In General.—From the grant funds made avail-
10	able to a State under this Act for any fiscal year—
11	(1) the State shall use not less than 95 percent
12	to award subgrants to local consortia under sub-
13	section (b);
14	(2) the State may use not less than 3 percent
15	for evaluation and capacity building activities, in-
16	cluding training, technical assistance, and profes-
17	sional development; and
18	(3) the State may use not more than 2 percent
19	for the administrative costs of carrying out respon-
20	sibilities under this Act.
21	(b) Subgrants to Local Consortia.—
22	(1) In general.—
23	(A) In general.—A State that receives a
24	grant under this Act shall use the portion of

1	the grant funds described in subsection $(a)(1)$
2	to award subgrants to local consortia.
3	(B) RESERVATION FOR RURAL AREAS.—
4	(i) In General.—From the total
5	amount of funds available under subpara-
6	graph (A) to award subgrants to local con-
7	sortia for a fiscal year, the State may re-
8	serve 5 percent to award subgrant to rural
9	local consortia for such fiscal year.
10	(ii) Rural local consortium.—In
11	this subsection the term "rural local con-
12	sortium" means a local consortium serving
13	an area of the State that has a locale code
14	of 41, 42, or 43.
15	(2) Priority.—In awarding subgrants to local
16	consortia, a State shall give priority to applications
17	from local consortia—
18	(A) that propose to serve children and
19	youth in target schools; or
20	(B) that submit a proposal with a plan to
21	provide a comprehensive continuum of services,
22	including not less than 1 service from each of
23	not less than 3 categories of services described
24	in paragraphs (3) through (11) of section
25	11(b), and which application—

1	(i) is submitted by local consortia
2	comprised of a broad representation of
3	stakeholders and decision makers in the
4	community, including a multitude of com-
5	munity partners described in section $4(7)$;
6	or
7	(ii) demonstrates the capacity for suc-
8	cessful implementation through a history
9	of successful collaboration and effective-
10	ness in strengthening outcomes for chil-
11	dren and youth.
12	(3) Duration of Grant.—Each subgrant
13	awarded under this section shall be for a period of
14	5 years and shall be renewable based on progress to-
15	ward achieving the results described in section
16	10(b)(2)(A).
17	(c) Planning Grants.—A State that receives a
18	grant under this Act may award planning grants to local
19	consortia to enable the local consortia to develop the local
20	strategy described in section 10(b). Such planning grants
21	shall be for a duration of—
22	(1) not more than 6 months and in an amount
23	of not more than \$50,000; or
24	(2) not more than 1 year and in an amount of
25	not more than \$100,000.

1	(d) Supplement, Not Supplant.—A State that re-
2	ceives a grant under this Act shall use the grant funds
3	to supplement, not supplant, Federal and non-Federal
4	funds available to carry out activities described in this Act.
5	SEC. 10. LOCAL CONSORTIUM APPLICATION; LOCAL CHILD
6	AND YOUTH STRATEGY.
7	(a) Local Consortium Application.—
8	(1) In general.—A local consortium that de-
9	sires a subgrant under section 9 shall submit an ap-
10	plication to the State at such time, in such manner,
11	and containing such information as the State may
12	require.
13	(2) Contents.—An application submitted
14	under this section shall include—
15	(A) a description of the local consortium,
16	including which public or nonprofit entity par-
17	ticipating in the local consortium shall serve as
18	the fiscal agent for the local consortium;
19	(B) the local child and youth strategy
20	(hereafter in this Act referred to as "local
21	strategy") described in subsection (b);
22	(C) a description of how the local strategy
23	will be coordinated with the local educational
24	agency plan required under section 1112 of the

1	Elementary and Secondary Education Act of
2	1965 (20 U.S.C. 6312); and
3	(D) a list of schools identified by the local
4	consortium to receive comprehensive, coordi-
5	nated continuum of services and support in ac-
6	cordance with the local strategy.
7	(b) Local Strategy.—
8	(1) In general.—The local strategy—
9	(A) shall be developed by the local consor-
10	tium;
11	(B) shall include the components described
12	in paragraph (2); and
13	(C) may include such other components as
14	the local consortium determines necessary to
15	strengthen outcomes for children and youth
16	from birth through the transition to adulthood.
17	(2) Components.—The local strategy compo-
18	nents required under paragraph (1)(B) are the fol-
19	lowing:
20	(A) Local results framework.—Com-
21	prehensive, evidence-based goals and aligned
22	quantifiable indicators for the goals, with re-
23	spect to youth, particularly disadvantaged chil-
24	dren and youth, that shall serve as targets for
25	the year with respect to which the local strategy

1	applies. The goals shall be set forth annually
2	and include the following:
3	(i) Children are ready for school.
4	(ii) Students are engaged and achiev-
5	ing in school.
6	(iii) Schools and neighborhoods are
7	safe and provide a positive climate for
8	learning.
9	(iv) Families are supportive and en-
10	gaged in their children's education.
11	(v) Students are ready for postsec-
12	ondary education and 21st-century careers.
13	(vi) Students are contributing to their
14	communities.
15	(vii) Students are not chronically ab-
16	sent.
17	(viii) Additional annual goals set forth
18	by the local consortium in alignment with
19	the purposes of this Act.
20	(B) Assets assessment.—An assessment
21	of potential resources, services, and opportuni-
22	ties available within or near the community and
23	schools identified by the local consortium to re-
24	ceive support under the subgrant that children
25	and youth, their families, and resources in the

1	community may be able to access in order to
2	meet the needs identified under subparagraph
3	(C), to help achieve the goals and indicators
4	under subparagraph (A), and to support stu-
5	dents to achieve the challenging State academic
6	standards (described in section 1111 of the Ele-
7	mentary and Secondary Education Act of 1965
8	(20 U.S.C. 6311)), including the variety of
9	services that can be integrated—
10	(i) into a community school site; and
11	(ii) through the presence of special-
12	ized instructional support personnel and
13	local educational agency liaisons for home-
14	less children and youth designated pursu-
15	ant to section $722(g)(1)(J)(ii)$ of the
16	McKinney-Vento Homeless Assistance Act
17	(42 U.S.C. 11432(g)(1)(J)(ii)).
18	(C) NEEDS ASSESSMENT.—An analysis of
19	the comprehensive needs of the students served
20	by the local consortium, their families, and the
21	community that—
22	(i) includes input from students, par-
23	ents, and community members, including
24	input from such individuals connected to

1	schools identified by the local consortium
2	to receive support under the subgrant;
3	(ii) identifies populations of under-
4	served children and youth, based on the
5	State's evidence-based goals and aligned
6	quantifiable indicators for the goals;
7	(iii) assesses the academic, physical,
8	social, emotional, health, mental health,
9	and civic needs of students and their fami-
10	lies enrolled in schools identified by the
11	local consortium to receive support under
12	the subgrant; and
13	(iv) may impact students' ability to
14	meet the challenging State student aca-
15	demic achievement standards.
16	(D) SERVICE INTEGRATION AND PROVI-
17	SION.—A plan to coordinate and integrate serv-
18	ices and provide services in order to meet the
19	needs identified under subparagraph (C) and
20	achieve the results and aligned quantifiable in-
21	dicators described in subparagraph (A), includ-
22	ing—
23	(i) a description of the services admin-
24	istered by members of the local consortium
25	that are funded through grants provided

	36
1	under the Elementary and Secondary Edu-
2	cation Act of 1965 (20 U.S.C. 6301 et
3	seq.) that will be coordinated as part of the
4	subgrant provided under section 9; and
5	(ii) if applicable, a description of the
6	coordination among services provided by
7	community-based organizations and serv-
8	ices provided by specialized instructional

11 tium.

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(E) COMMUNITY ENGAGEMENT IN EDU-CATION.—A plan to increase community engagement in education.

support personnel serving local educational

agencies participating in the local consor-

- (\mathbf{F}) FAMILY ENGAGEMENT EDU-IN CATION.—A plan to increase family engagement in education.
- (3) Existing plans, strategies, and as-SESSMENTS.—Existing plans, strategies, needs assessments, or assets assessments may be used to satisfy the requirements of this section if such existing plans, strategies, needs assessments, or assets assessments include the information required by this section, or can be modified to do so, and are submitted to the Secretary with such modifications.

1 SEC. 11. LOCAL USE OF FUNDS.

2	(a) Mandatory Use of Funds.—A local consor-
3	tium that receives a subgrant under section 9 or a grant
4	under section 6 shall use the subgrant or grant funds—
5	(1) to integrate services into a comprehensive,
6	coordinated continuum that meets the holistic needs
7	of children and youth;
8	(2) to implement the comprehensive, coordi-
9	nated continuum of services described in paragraph
10	(1) through evidence-based services producing quan-
11	tifiable results that align with the local results
12	framework described in section 10(b)(2)(A);
13	(3) to address the needs identified in the needs
14	assessment carried out pursuant to section
15	10(b)(2)(C) by leveraging the assets identified in the
16	assets assessment carried out pursuant to section
17	10(b)(2)(B); and
18	(4) if applicable, to coordinate efforts with the
19	teachers, school leaders, paraprofessionals, and spe-
20	cialized instructional support personnel serving local
21	educational agencies participating in the local con-
22	sortium, and promote capacity building activities
23	with the local educational agency.
24	(b) Permissible Use of Funds.—A local consor-
25	tium that receives a subgrant under section 9 or a grant
26	under section 6 may use the subgrant or grant funds to

1	coordinate, integrate, and enhance existing services, and
2	provide new services, in order to provide children and
3	youth with research-based, comprehensive services at, or
4	that are connected to, schools, including—
5	(1) community-based, integrated student serv-
6	ices;
7	(2) full service community schools;
8	(3) high-quality early childhood learning and
9	development, including—
10	(A) early childhood education;
11	(B) programs under the Head Start Act
12	(42 U.S.C. 9831 et seq.), including Early Head
13	Start programs;
14	(C) early reading first programs;
15	(D) child care services;
16	(E) early childhood-school transition serv-
17	ices;
18	(F) home visiting;
19	(G) parenting education; and
20	(H) services for children with disabilities;
21	(4) academic support services for students (in-
22	cluding children with disabilities), including—
23	(A) tutoring;
24	(B) extended day programs, afterschool
25	programs, or both such programs, which shall

1	include services provided through 21st Century
2	Community Learning Centers under part B of
3	title IV of the Elementary and Secondary Edu-
4	cation Act of 1965 (20 U.S.C. 7171 et seq.);
5	(C) academic support services for English-
6	language learners;
7	(D) programs for students and parents to
8	learn together, including opportunities in such
9	fields as technology, art, music, and language
10	acquisition;
11	(E) multiple pathways toward attaining a
12	high school diploma and preparing students for
13	college, including—
14	(i) dual enrollment programs;
15	(ii) early college high schools;
16	(iii) strategies for preventing at-risk
17	youth from dropping out of high school;
18	(iv) dropout recovery strategies, in-
19	cluding strategies that award credit based
20	on student performance instead of instruc-
21	tional time; and
22	(v) other activities that combine rig-
23	orous coursework, personalized learning
24	environments, practical applications, and
25	comprehensive support services; and

1	(F) summer enrichment and learning expe-
2	riences;
3	(5) health services, including—
4	(A) primary health care;
5	(B) dental care;
6	(C) vision care;
7	(D) speech and hearing care;
8	(E) mental health services;
9	(F) nutrition services;
10	(G) health education; and
11	(H) developmental and habilitation serv-
12	ices;
13	(6) youth development, including—
14	(A) mentoring and other youth develop-
15	ment programs, including programs that engage
16	older adults;
17	(B) recreation and physical education;
18	(C) service learning, civic education, lead-
19	ership development, entrepreneurship, and com-
20	munity service opportunities;
21	(D) job training, career counseling, and in-
22	ternship opportunities;
23	(E) career and technical education;
24	(F) college preparation and counseling
25	services;

1	(G) positive behavioral interventions and
2	supports;
3	(H) financial literacy and Federal financial
4	aid awareness activities; and
5	(I) social and emotional learning;
6	(7) social services for students and families, in-
7	cluding—
8	(A) family support programs, including
9	housing assistance, counseling, financial edu-
10	cation, crisis intervention, and related services;
11	(B) programs that provide assistance to
12	students who have been truant, suspended, or
13	expelled;
14	(C) programs or efforts intended to iden-
15	tify young people without a high school diploma
16	and reengage the young people in school so that
17	the young people may attain a high school di-
18	ploma;
19	(D) strategies that engage older adults as
20	resources to students and families; and
21	(E) services for homeless students, foster
22	children and youth, students previously under
23	the custody of the juvenile justice system, and
24	students who are pregnant and parenting;

1	(8) parent and adult education programs, in-
2	cluding—
3	(A) programs that promote family literacy,
4	including family literacy programs for English-
5	language learners;
6	(B) parent and caregiver leadership and
7	parent and caregiver education activities;
8	(C) translation services;
9	(D) adult education, including instruction
10	in English as a second language, and job train-
11	ing; and
12	(E) citizenship preparation for individuals
13	choosing to become United States citizens;
14	(9) juvenile crime prevention and rehabilitation
15	programs, including—
16	(A) youth courts, teen courts, peer juries,
17	and drug courts; and
18	(B) tribal youth programs;
19	(10) specialized instructional support services,
20	including specialized instructional support personnel;
21	(11) service coordination staffing that ensures
22	young people receive comprehensive services to meet
23	the holistic needs of the young people;
24	(12) training, technical assistance, and profes-
25	sional development for school-based and community-

1	based personnel to build capacity and skills to edu-
2	cate English-language learners;
3	(13) training, technical assistance, and profes-
4	sional development for school-based and community-
5	based personnel providing comprehensive services to
6	children and youth;
7	(14) subgrants to nonprofit and other organiza-
8	tions to implement the requirements and allowable
9	services under this section;
10	(15) reasonable program administration and
11	planning associated with the activities required
12	under this section;
13	(16) access to and training on digital learning;
14	and
15	(17) other services consistent with this section.
16	SEC. 12. CONSTRUCTION.
17	Nothing in this Act shall be construed to alter or oth-
18	erwise affect the rights, remedies, and procedures afforded
19	school or school district employees under Federal, State,
20	or local laws (including applicable regulations or court or-
21	ders) or under the terms of collective bargaining agree-
22	ments, memoranda of understanding, or other agreements
23	between such employees and their employers.

1	SEC. 13. ACCOUNTABILITY AND TRANSPARENCY.
2	(a) Federal Accountability and Trans-
3	PARENCY.—
4	(1) Annual Report.—On an annual basis, the
5	Secretary shall report to the public, Congress, and
6	the President—
7	(A) the collective progress made by—
8	(i) States in achieving the goals estab-
9	lished within the State results frameworks
10	described in section $7(c)(1)$; and
11	(ii) communities in achieving the goals
12	established within the local results frame-
13	works pursuant to section $10(b)(2)(A)$;
14	(B) how funds under this Act were used by
15	States and local consortia to improve the lives
16	of children, youth, and families, including—
17	(i) the characteristics of the children
18	and youth and families served by the ac-
19	tivities and services assisted under this
20	Act;
21	(ii) the services and supports provided
22	under this Act; and
23	(iii) outcomes resulting from the ac-
24	tivities and services funded under this Act

1	(C) actions taken pursuant to paragraph
2	(2) regarding misuse or ineffective use of funds;
3	and
4	(D) other information the Secretary deter-
5	mines to be of interest to the public.
6	(2) Correction of Deficiencies.—If the
7	Secretary determines, based on a review of State an-
8	nual reports, State strategies, State data submis-
9	sions, evaluations, or other documentation, that a
10	State or entity that receives funds through a grant
11	or contract made under this Act makes insufficient
12	progress toward achieving the goals established with-
13	in the State results framework pursuant to section
14	7(c)(1) within 3 years of receiving a grant under
15	section 5(a), or is misusing, ineffectively using, or
16	otherwise not complying with the requirements of
17	this Act, the Secretary shall—
18	(A) notify the State of the deficiencies that
19	require correction and request that the State
20	submit a plan to correct the deficiencies within
21	6 months;
22	(B) negotiate a plan to correct the defi-
23	ciencies, and provide appropriate training or
24	technical assistance designed to assist the State

1	in complying with the requirements of this Act;
2	and
3	(C) in the case that the State fails to sub-
4	mit or negotiate a plan to correct the defi-
5	ciencies or fails to make substantial efforts,
6	within 6 months after the date of the notifica-
7	tion described in paragraph (1), to correct the
8	deficiencies and comply with the requirements
9	of this Act—
10	(i) terminate the provision of funds
11	under this Act to the State or entity for
12	the remainder of the period of the grant or
13	contract; and
14	(ii) redistribute the terminated fund-
15	ing in the manner described in section
16	5(e).
17	(3) Independent ongoing evaluation.—
18	(A) IN GENERAL.—The Secretary shall
19	carry out an ongoing evaluation of the activities
20	conducted under this Act and shall submit the
21	evaluation results to Congress and the public by
22	not later than June of 2021 and June of 2023.
23	(B) RIGOROUS AND INDEPENDENT EVAL-
24	UATION.—The Secretary shall enter into a con-
25	tract with an entity independent of the Depart-

ment of Education to carry out the evaluation required under this paragraph. To the extent the Secretary determines feasible, the evaluation shall include large-scale, longitudinal, randomized studies to identify the most effective combinations of academic and nonacademic interventions, including interventions administered by community-based organizations, to achieve improvements in academic and other outcomes for students.

(C) EVALUATION OUTCOMES.—

(i) In GENERAL.—The evaluation required under this paragraph shall measure the process of developing and implementing effective partnerships among schools, school districts, families, students, and community partners, as well as the impact of activities conducted under this Act, which may include impacts on the following outcomes:

(I) Student achievement as measured by assessment data, classroom grades, and other means of measuring student performance.

(II) Graduation rates.

1	(III) School readiness.
2	(IV) Numbers of detentions, sus-
3	pensions, and expulsions and the use
4	of seclusion and physical restraint.
5	(V) Enrollment in postsecondary
6	education.
7	(VI) The degree of communica-
8	tion between schools and families.
9	(VII) The degree of parental par-
10	ticipation in school activities.
11	(VIII) Student health, including
12	mental health and risk factors at
13	birth.
14	(IX) Student civic participation.
15	(X) Attendance.
16	(XI) The number of students and
17	families receiving services.
18	(XII) Other outcome areas as de-
19	termined by the Secretary in consulta-
20	tion with State educational agencies,
21	local educational agencies, teacher or-
22	ganizations, secondary students, and
23	nonprofit organizations providing
24	services to children and youth.

1	(ii) DISAGGREGATION.—The outcomes
2	described in clause (i) shall be
3	disaggregated by all subgroups identified
4	in section 1111(b)(2)(B)(xi) of the Ele-
5	mentary and Secondary Education Act of
6	1965 (20 U.S.C. $6311(b)(2)(B)(xi)$), and
7	family income.
8	(b) STATE ACCOUNTABILITY AND TRANSPARENCY.—
9	(1) Annual report.—On an annual basis,
10	each State shall report to the public and the Sec-
11	retary such information as the Secretary may rea-
12	sonably require, including—
13	(A) progress made toward achieving—
14	(i) the goals established within the
15	State results framework pursuant to sec-
16	tion $7(c)(1)$ disaggregated in the same
17	manner as information is disaggregated
18	under subsection (a)(3)(C)(ii); and
19	(ii) the goals established within the
20	local results frameworks pursuant to sec-
21	tion $10(b)(2)(A)$;
22	(B) how funds under this Act were used by
23	States and local consortia to improve the lives
24	of children, youth, and families, including—

1	(i) the characteristics of children,
2	youth, and families served by the activities
3	and services assisted under this Act;
4	(ii) the services and supports provided
5	under this Act; and
6	(iii) outcomes resulting from the ac-
7	tivities and services funded under this Act
8	(C) information on Federal and State bar-
9	riers to effective State and local coordination;
10	(D) the extent of coordination between
11	State departments and agencies providing chil-
12	dren and youth services in place to achieve the
13	goals within the State results framework pursu-
14	ant to section $7(c)(1)$;
15	(E) the extent to which the objectives and
16	budgets of State departments and agencies pro-
17	viding child and youth services were consistent
18	with the recommendations of the State strategy
19	for the preceding year;
20	(F) the efficiency and adequacy of State
21	and local programs and policies with respect to
22	child and youth services;
23	(G) actions taken pursuant to paragraph
24	(2) regarding misuse or ineffective use of funds;
25	and

- 1 (H) other information the State determines 2 to be of interest to the public.
 - (2) Correction of Deficiencies.—If the State determines, based on a review of annual reports submitted in accordance with subsection (c), data submissions, evaluations, or other documentation, that a local consortium or organization that receives funds through a subgrant made under this Act makes insufficient progress toward achieving the goals established within the local results framework pursuant to section 9(b)(2)(A) within 3 years of receiving a subgrant under section 8, or is misusing, ineffectively using, or otherwise not complying with the requirements of this Act, the State shall—
 - (A) notify the local consortium of the deficiencies within 6 months that require correction and request that the consortium submit a plan to correct the deficiencies;
 - (B) negotiate a plan to correct the deficiencies, and provide appropriate training or technical assistance designed to assist the local consortium in complying with the requirements of this Act and make progress in achieving the goals established within the local results framework pursuant to section 10(b)(2)(A); and

1 (C) in the case that the local consortium 2 fails to submit or negotiate a plan to correct the deficiencies or fails to make substantial ef-3 4 forts, within 6 months after the date of the notification described in subparagraph (A), to cor-6 rect the deficiencies and comply with the re-7 quirements of this Act, terminate the provision 8 of funds under this Act to the local consortium 9 or organization for the remainder of the period 10 of the subgrant and redistribute the terminated 11 funding in a manner determined by the State to 12 be in the best interests of the children and 13 youth in such State in accordance with this Act. 14 (c) Local Accountability and Transparency.— 15 On an annual basis, each local consortium shall report to the public and submit to the State a report containing 16 17 such information as the State may reasonably require, including— 18 19 (1) progress made toward achieving the goals 20 21

established within the local results framework pursuant to section 10(b)(2)(A) disaggregated in the same manner as information is disaggregated under subsection (a)(3)(C)(ii);

1	(2) how funds under this Act were used by the
2	local consortium and subgrant recipients to improve
3	the lives of children, youth, and families, including—
4	(A) the characteristics of the children and
5	youth and families served by the activities and
6	services assisted under this Act;
7	(B) the services and supports provided
8	under this Act;
9	(C) the capacity building efforts provided
10	under this Act, including the types of profes-
11	sional development provided to staff of the local
12	educational agency in the local consortia; and
13	(D) outcomes resulting from the activities
14	and services funded under this Act, in accord-
15	ance with the State's annual goals;
16	(3) information on State barriers to effective
17	local coordination of private and public services;
18	(4) the extent of coordination between local
19	agencies and organizations providing services to
20	achieve the goals within the local results framework
21	pursuant to section 9(b)(2)(A); and
22	(5) other information the local consortium de-
23	termines to be of interest to the public

SEC. 14. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated to carry out
- 3 this Act such sums as may be necessary for each of fiscal

4 years 2021 through 2024.

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