116TH CONGRESS 1ST SESSION

H. R. 679

To amend the Federal Election Campaign Act of 1971 to apply the restrictions on the use of campaign funds for personal use to the funds of leadership PACs and other political committees, to clarify the treatment of certain coordinated expenditures as contributions to candidates, to require the sponsors of certain political advertisements to identify the source of funds used for the advertisements, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 17, 2019

Miss Rice of New York (for herself, Mr. Kilmer, and Mr. Gallagher) introduced the following bill; which was referred to the Committee on House Administration

A BILL

To amend the Federal Election Campaign Act of 1971 to apply the restrictions on the use of campaign funds for personal use to the funds of leadership PACs and other political committees, to clarify the treatment of certain coordinated expenditures as contributions to candidates, to require the sponsors of certain political advertisements to identify the source of funds used for the advertisements, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Political Accountability
- 3 and Transparency Act".
- 4 SEC. 2. APPLYING PERSONAL USE RESTRICTIONS TO LEAD-
- 5 ERSHIP PACS AND OTHER POLITICAL COM-
- 6 MITTEES.
- 7 (a) APPLYING RESTRICTIONS.—Section 313(b) of the
- 8 Federal Election Campaign Act of 1971 (52 U.S.C.
- 9 30114(b)) is amended—
- 10 (1) in paragraph (1), by inserting "or a receipt
- of any other political committee" after "subsection
- 12 (a)";
- 13 (2) in paragraph (2), by striking "contribution
- or donation" and inserting "contribution, donation,
- or receipt"; and
- 16 (3) in paragraph (2), by striking "campaign or
- individual's duties as a holder of Federal office" and
- inserting "campaign, the individual's duties as a
- holder of Federal office, or the political committee's
- political activities.".
- 21 (b) Effective Date.—The amendments made by
- 22 this section shall apply with respect to contributions and
- 23 donations received on or after the date of the enactment
- 24 of this Act.

1	SEC. 3. CLARIFICATION OF TREATMENT OF COORDINATED
2	EXPENDITURES AS CONTRIBUTIONS.
3	(a) Treatment as Contribution.—Section
4	301(8)(A) of the Federal Election Campaign Act of 1971
5	(52 U.S.C. 30101(8)(A)) is amended—
6	(1) by striking "or" at the end of clause (i);
7	(2) by striking the period at the end of clause
8	(ii) and inserting "; or"; and
9	(3) by adding at the end the following new
10	clause:
11	"(iii) any payment made by any person for
12	a coordinated expenditure (as such term is de-
13	fined in section 324) which is not otherwise
14	treated as a contribution under clause (i) or
15	clause (ii).''.
16	(b) Definitions.—Section 324 of such Act (52
17	U.S.C. 30126) is amended to read as follows:
18	"SEC. 324. PAYMENTS FOR COORDINATED EXPENDITURES.
19	"(a) Coordinated Expenditures.—
20	"(1) In general.—For purposes of section
21	301(8)(A)(iii), the term 'coordinated expenditure'
22	means, with respect to a candidate, authorized com-
23	mittee, or political party—
24	"(A) any payment for any communication
25	which republishes, disseminates, or distributes,
26	in whole or in substantial part, any video,

1	audio, written, graphic, or other form of cam-
2	paign material created or prepared by the can-
3	didate, an authorized committee of a candidate,
4	or a committee of a political party, but does not
5	include—
6	"(i) any payment made by the can-
7	didate, the authorized committee, or the
8	political party which created or prepared
9	the material involved; or
10	"(ii) any payment for the republica-
11	tion, dissemination, or distribution of the
12	material involved for purposes of opposing
13	the candidate, authorized committee, or
14	political party which created or prepared
15	the material involved; or
16	"(B) any payment for a covered expendi-
17	ture described in subsection (c) which is made
18	in cooperation, consultation, or concert with, or
19	at the request or suggestion of, a candidate, an
20	authorized committee of a candidate, or a polit-
21	ical committee of a political party, as defined in
22	subsection (b).
23	"(2) Clarification of individuals treated
24	AS CANDIDATES.—For purposes of this section, an
25	individual shall be treated as a candidate if the indi-

vidual is a candidate at the time of a coordinated expenditure, without regard to whether the individual was a candidate at the time the coordination occurred, as described in subsection (b).

"(3) TREATMENT OF EMPLOYEES, INDE-PENDENT CONTRACTORS, AND AGENTS.—For purposes of this section, any reference to a candidate, committee, officeholder, or political party includes—

"(A) an employee or independent contractor of the candidate, committee, office-holder, or party, if such employee or contractor has executive or managerial authority (or acts under the direction or control of an employee or contractor who has such executive or managerial authority) for the candidate, committee, officeholder, or political party at any time during the election cycle in which the expenditure is made (in the case of a candidate or committee for an election for the office of President) or during the 2-year period ending on the date the expenditure is made (in the case of a candidate or committee for an election for any other Federal office or any political party); or

"(B) an agent (including an authorized fundraiser), whether paid or unpaid, of the can-

1 didate, committee, officeholder, or party at any 2 time during the election cycle in which the ex-3 penditure is made (in the case of a candidate 4 or committee for an election for the office of President) or during the 2-year period ending 6 on the date the expenditure is made (in the 7 case of a candidate or committee for an election 8 for any other Federal office or any political 9 party), without regard to whether the individual 10 was such an agent at the time any of the co-11 ordination described in subsection (b) occurred. "(4) Exceptions.—A payment shall not be 12 13 treated as a coordinated expenditure under this section if— 14 "(A) the payment is for a communication 15

"(A) the payment is for a communication which appears in a news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication, unless such facilities are owned or controlled by any political party, political committee, or candidate; or

"(B) the payment is for a candidate debate or forum conducted pursuant to regulations adopted by the Commission pursuant to section 304(f)(3)(B)(iii), or is for a communication

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- which solely promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum.
- "(b) Coordination Described.—For purposes of this section, a covered expenditure is made 'in cooperation, consultation, or concert with, or at the request or suggestion of,' a candidate, an authorized committee of a candidate, or a political committee of a political party if any of the following apply:
 - "(1) The covered expenditure is not made totally independently of the candidate, committee, or political party. For purposes of the previous sentence, a covered expenditure not made totally independently of the candidate or committee includes any expenditure made pursuant to any express or implied agreement with, or any general or particular understanding with, or pursuant to any request by or communication with, the candidate, committee, or political party about the expenditure.
 - "(2) During the 2-year period ending on the date the covered expenditure is made (in the case of a candidate or committee for an election for any other Federal office or any political party) or during the election cycle in which the covered expenditure is made (in the case of a candidate or committee for

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an election for the office of President), the person making the covered expenditure was directly or indirectly established, maintained, controlled, or principally funded by the candidate, an immediate family member of the candidate, the committee, or party. For purposes of the previous sentence, an 'immediate family member' means, with respect to a candidate, a father, mother, son, daughter, brother, sister, spouse, domestic partner, father-in-law, or mother-in-law.

"(3) During the 2-year period ending on the date the covered expenditure is made (in the case of a candidate or committee for an election for any other Federal office or any political party) or during the election cycle in which the covered expenditure is made (in the case of a candidate or committee for an election for the office of President), the candidate, the committee, or political party solicited funds for, provided nonpublic fundraising information or strategy to, appeared as a speaker or featured guest at a fundraiser for, or gave permission to be featured in fundraising efforts for, the person making the covered expenditure. The previous sentence does not apply if the person making the covered expenditure is an organization described in sec-

tion 501(c)(3) of the Internal Revenue Code of 1986 and exempt from taxation under section 501(a) of such Code.

> "(4) The covered expenditure is made on the basis of non-public information about the candidate's, committee's, or political party's campaign needs or plans that the candidate, committee, or political party provided directly or indirectly to the person making the covered expenditure, including information about campaign messaging, strategy, fundraising, planned expenditures, or polling data. The previous sentence does not apply to communications between the person making the covered expenditure and the candidate, committee, or political party solely for the purpose of either engaging in discussions regarding the person's position on a policy matter or regarding whether the person will endorse the candidate or party, so long as such communications do not include any nonpublic information about the candidate's, committee's, or party's campaign needs or plans.

> "(5)(A) During the 2-year period ending on the date the covered expenditure is made (in the case of a candidate or committee for an election for any other Federal office or any political party) or during

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1 the election cycle in which the covered expenditure 2 is made (in the case of a candidate or committee for an election for the office of President), the person 3 4 making the covered expenditure employed or other-5 wise retained the services (other than accounting or 6 legal services) of a person who, at any point during 7 that cycle or two-year period— "(i) had executive or managerial authority 8 9 for the candidate, committee, or party, whether 10 paid or unpaid; "(ii) was authorized to raise or expend 11 12 funds for the candidate, committee, or party 13 and had nonpublic information from the can-14 didate, committee, or party about the candidate's, committee's or party's campaign's 15 16 needs or plans; or 17 "(iii) provided the candidate, committee, or 18

"(III) provided the candidate, committee, or party with professional services (other than accounting or legal services) related to campaign or fundraising strategy.

"(B) Subparagraph (A) does not apply with respect to a person employed or otherwise retained by a person making a covered expenditure if, at the time the person who was so employed or retained exercised the authority or provided the services de-

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1 scribed in clauses (i) through (iii) of such subpara-2 graph, the person making the covered expenditure had in effect a firewall policy which meets the re-3 4 quirements of subsection (d). "(c) COVERED EXPENDITURES.— 5 "(1) CANDIDATES AND AUTHORIZED COMMIT-6 7 TEES.—For purposes of this section, the term 'cov-8 ered expenditure' means, with respect to a candidate 9 or an authorized committee of a candidate, any of 10 the following: 11 "(A) An expenditure for a public commu-12 nication defined (as in section 301(22)13 which-14 "(i) expressly advocates for the nomi-15 nation or election of the candidate or for 16 the defeat of an opponent of the candidate 17 (or contains the functional equivalent of 18 express advocacy); 19 "(ii) promotes or supports the can-20 didate, or attacks or opposes an opponent 21 of the candidate (regardless of whether the 22 communication expressly advocates the 23 election or defeat of a candidate or con-24 tains the functional equivalent of express 25 advocacy); or

1	"(iii) refers to the candidate or an op-
2	ponent of the candidate but is not de-
3	scribed in clause (i) or clause (ii), but only
4	if, during the period which begins 120 days
5	before the date of the primary election for
6	the office involved and ends on the date of
7	the general election for such office (or, if
8	necessary, the date of a runoff election fol-
9	lowing such general election), the commu-
10	nication is disseminated in the jurisdiction
11	of the office the candidate is seeking.
12	"(B) An expenditure to pay for partisan
13	voter activity (such as partisan voter registra-
14	tion, get-out-the-vote activity, phone banking, or
15	generic campaign activity) in the jurisdiction of
16	the office the candidate is seeking.
17	"(C) An expenditure to pay for research,
18	design or production costs, polling expenses,
19	data analytics, creating or purchasing mailing
20	or social media lists, or other activities related
21	to the expenditures described in subparagraphs
22	(A) or (B).
23	"(2) Political parties.—For purposes of this
24	section, the term 'covered expenditure' means, with

respect to a political party, any of the following:

1	"(A) An expenditure for a public commu-
2	nication (as defined in section 301(22))
3	which—
4	"(i) expressly advocates for the nomi-
5	nation or election of a candidate of the
6	party or for the defeat of an opponent of
7	a candidate of the party, including a com-
8	munication which expressly advocates ge-
9	nerically for the election of candidates of
10	the party or for the defeat of opponents of
11	candidates of the party (or contains the
12	functional equivalent of express advocacy);
13	"(ii) promotes or supports a candidate
14	of the party, or attacks or opposes an op-
15	ponent of a candidate of the party (regard-
16	less of whether the communication ex-
17	pressly advocates the election or defeat of
18	a candidate or contains the functional
19	equivalent of express advocacy); or
20	"(iii) refers to a candidate of the
21	party or an opponent of a candidate of the
22	party but is not described in clause (i) or
23	clause (ii), but only if, during the period
24	which begins 120 days before the date of
25	the primary election for the office involved

1 and ends on the date of the general elec-2 tion for such office (or, if necessary, the 3 date of a runoff election following such 4 general election), the communication is disseminated in the jurisdiction of the office 6 the candidate is seeking. "(B) An expenditure to pay for partisan 7 8 voter activity (such as partisan voter registra-9 tion, get-out-the-vote activity, phone banking, or 10 generic campaign activity) in the jurisdiction of 11 the office a candidate of the party is seeking. "(C) An expenditure to pay for research, 12 13 design or production costs, polling expenses, 14 data analytics, creating or purchasing mailing 15 or social media lists, or other activities related 16 to the expenditures described in subparagraphs 17 (A) or (B). 18 "(d) FIREWALL POLICY REQUIREMENTS.—For purposes of paragraph (5) of subsection (b), a firewall policy 19 20 of a person making a covered expenditure meets the re-21 quirements of this subsection if all of the following apply: 22 "(1) The policy separates the specific staff of 23 such person who provide services related to the mak-24 ing of the covered expenditure from the distinct, spe-

cific staff who have engaged or will engage in any

- of the authorities or services described in clauses (i) through (iii) of subparagraph (B) of paragraph (5) of subsection (b) with the candidate, authorized committee, or political party supported by the covered expenditure.
 - "(2) The policy forbids owners of such person and executives, managers, and supervisors within such person's organization, to simultaneously oversee the work of staff being separated by a firewall.
 - "(3) The policy imposes a prohibition on the flow of strategic nonpublic information, including by imposing physical and technological separations, between such person and the candidate, committee, or party supported by the covered expenditure, and between the specific staff who are being separated by the firewall.
 - "(4) The policy is memorialized in writing and distributed to all relevant staff (including consultants) before such staff provide any services relating to the making of the covered expenditure, and the written policy described both the general firewall policy and any specific firewall created pursuant to such policy, and the person making the covered expenditure provides such written policy upon request to the Commission.

1	"(e) No Limitation on Application of Other
2	COORDINATION RULES.—Nothing in this section may be
3	construed to limit the application of section 315(a)(7) to
4	any contribution, expenditure, disbursement, or person.".
5	(e) Effective Date; Effect on Existing Regu-
6	LATIONS.—
7	(1) Effective date.—The amendments made
8	by this section shall apply with respect to payments
9	made on or after the expiration of the 60-day period
10	which begins on the date of the enactment of this
11	Act, without regard to whether or not the Federal
12	Election Commission has promulgated regulations in
13	accordance with paragraph (2)(B) as of the expira-
14	tion of such period.
15	(2) Repeal of existing regulations on co-
16	ORDINATION.—Effective upon the expiration of the
17	60-day period which begins on the date of the enact-
18	ment of this Act—
19	(A) the regulations on coordinated commu-
20	nications adopted by the Federal Election Com-
21	mission which are in effect on the date of the
22	enactment of this Act (as set forth in 11 CFR
23	Part 109, Subpart C, under the heading "Co-
24	ordination") are repealed; and

1	(B) the Federal Election Commission shall
2	promulgate new regulations on coordinated
3	communications which reflect the amendments
4	made by this Act.
5	(3) TERMINATION OF VALIDITY OF ADVISORY
6	OPINIONS.—To the extent that any advisory opinion
7	issued by the Federal Election Commission prior to
8	expiration of the period described in paragraph (2)
9	was based on the regulations referred to in subpara-
10	graph (A) of paragraph (2), the validity of the opin-
11	ion is hereby terminated, and no person may rely
12	upon the opinion with respect to conduct occurring
13	after the expiration of such period.
13 14	after the expiration of such period. SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION.
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14	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMU-
14 15	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION.
14 15 16 17	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION. (a) IN GENERAL.—Paragraph (22) of section 301 of
14 15 16 17	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION. (a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C.
14 15 16 17	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION. (a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking "or satellite communication."
114 115 116 117 118	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION. (a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking "or satellite communication" and inserting "satellite, paid Internet, or paid
114 115 116 117 118 119 220	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION. (a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking "or satellite communication" and inserting "satellite, paid Internet, or paid digital communication".
14 15 16 17 18 19 20 21	SEC. 4. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION. (a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking "or satellite communication" and inserting "satellite, paid Internet, or paid digital communication". (b) TREATMENT OF CONTRIBUTIONS AND EXPENDI-

1	(A) by striking "on broadcasting stations,
2	or in newspapers, magazines, or similar types of
3	general public political advertising" in clause
4	(v) and inserting "in any public communica-
5	tion";
6	(B) by striking "broadcasting, newspaper,
7	magazine, billboard, direct mail, or similar type
8	of general public communication or political ad-
9	vertising" in clause (ix)(1) and inserting "pub-
10	lie communication"; and
11	(C) by striking "but not including the use
12	of broadcasting, newspapers, magazines, bill-
13	boards, direct mail, or similar types of general
14	public communication or political advertising"
15	in clause (x) and inserting "but not including
16	use in any public communication"; and
17	(2) in paragraph (9)(B)—
18	(A) by striking clause (i) and inserting the
19	following:
20	"(i) any news story, commentary, or
21	editorial distributed through the facilities
22	of any broadcasting station or any print,
23	online, or digital newspaper, magazine,
24	blog, publication, or periodical, unless such
25	broadcasting, print, online, or digital facili-

1	ties are owned or controlled by any polit-
2	ical party, political committee, or can-
3	didate;"; and
4	(B) by striking "on broadcasting stations,
5	or in newspapers, magazines, or similar types of
6	general public political advertising" in clause
7	(iv) and inserting "in any public communica-
8	tion".
9	(c) Disclosure and Disclaimer Statements.—
10	Subsection (a) of section 318 of such Act (52 U.S.C.
11	30120) is amended—
12	(1) by striking "financing any communication
13	through any broadcasting station, newspaper, maga-
14	zine, outdoor advertising facility, mailing, or any
15	other type of general public political advertising"
16	and inserting "financing any public communication";
17	and
18	(2) by striking "solicits any contribution
19	through any broadcasting station, newspaper, maga-
20	zine, outdoor advertising facility, mailing, or any
21	other type of general public political advertising"
22	and inserting "solicits any contribution through any
23	public communication".

1	(d) Effective Date.—The amendments made by
2	this section shall apply with respect to communications
3	disseminated on or after January 1, 2020.
4	SEC. 5. EXPANSION OF DEFINITION OF ELECTIONEERING
5	COMMUNICATION.
6	(a) Expansion to Online Communications.—
7	(1) Application to qualified internet and
8	DIGITAL COMMUNICATIONS.—
9	(A) IN GENERAL.—Subparagraph (A) of
10	section 304(f)(3) of the Federal Election Cam-
11	paign Act of 1971 (52 U.S.C. $30104(f)(3)(A)$)
12	is amended by striking "or satellite communica-
13	tion" each place it appears in clauses (i) and
14	(ii) and inserting "satellite, or qualified Inter-
15	net or digital communication".
16	(B) Qualified internet or digital
17	COMMUNICATION.—Paragraph (3) of section
18	304(f) of such Act (52 U.S.C. $30104(f)$) is
19	amended by adding at the end the following
20	new subparagraph:
21	"(D) QUALIFIED INTERNET OR DIGITAL
22	COMMUNICATION.—The term 'qualified Internet
23	or digital communication' means any commu-
24	nication which is placed or promoted for a fee
25	on any public-facing website, Web application,

- or digital application (including a social network, ad network, or search engine).".
- 3 (2)Nonapplication of relevant elec-TO ONLINE COMMUNICATIONS.—Section 4 TORATE 5 304(f)(3)(A)(i)(III)of (52)such Act U.S.C. 6 30104(f)(3)(A)(i)(III)) is amended by inserting "any broadcast, cable, or satellite" before "communica-7 8 tion".
- 9 (3) News EXEMPTION.—Section
 10 304(f)(3)(B)(i) of such Act (52 U.S.C.
 11 30104(f)(3)(B)(i)) is amended to read as follows:
- 12 "(i) a communication appearing in a 13 news story, commentary, or editorial dis-14 tributed through the facilities of any 15 broadcasting station or any online or digital newspaper, magazine, blog, publica-16 17 tion, or periodical, unless such broad-18 casting, online, or digital facilities are 19 owned or controlled by any political party, 20 political committee, or candidate;".
- 21 (b) Effective Date.—The amendments made by 22 this section shall apply with respect to communications 23 made on or after the date of the enactment of this Act.

1	SEC. 6. DISCLOSURE OF TRUE IDENTITY OF SOURCE OF
2	FUNDING OF CAMPAIGN ADVERTISEMENTS.
3	(a) Requiring Best Efforts To Determine
4	TRUE SOURCE OF FUNDS USED TO PAY FOR CAMPAIGN
5	Advertisements.—Section 318 of the Federal Election
6	Campaign Act of 1971 (52 U.S.C. 30120) is amended by
7	adding at the end the following new subsection:
8	"(e) Requiring Best Efforts To Determine
9	TRUE SOURCE OF FUNDS USED TO PAY FOR CERTAIN
10	Advertisements.—
11	"(1) Best efforts required.—The person
12	making a disbursement of funds for a communica-
13	tion described in paragraph (3) of subsection (a)
14	shall make best efforts to determine the true source
15	of the funds used for the disbursement to ensure
16	that the names of the persons included in the state-
17	ment required under such paragraph are the names
18	of the persons who served as the true source of such
19	funds. For purposes of this paragraph, such best ef-
20	forts shall include the making of multiple requests
21	(if necessary) to contributors to determine whether
22	the funds provided by the contributors were trans-
23	ferred (either directly or indirectly) by other persons.
24	"(2) Treatment of Political Commit-
25	TEES.—For purposes of this subsection, a political

committee shall not be considered a source of funds

1	used for a disbursement for a communication de-
2	scribed in paragraph (3) of subsection (a), other
3	than an account of a political committee established
4	for the purpose of accepting donations or contribu-
5	tions that do not comply with the contribution limits
6	or source prohibitions under this Act.".
7	(b) Inclusion in Advertisements of Identifica-
8	TION OF TOP THREE FUNDERS.—Section 318 of such Act
9	(52 U.S.C. 30120), as amended by subsection (a), is fur-
10	ther amended by adding at the end the following new sub-
11	section:
12	"(f) DISCLOSURE OF TOP THREE FUNDERS.—
13	"(1) Requiring disclosure in certain ad-
14	VERTISEMENTS.—
15	"(A) Requirement.—Any communication
16	described in paragraph (3) of subsection (a),
17	shall, in addition to including the information
18	required under such paragraph and under para-
19	graph (2) of subsection (d), include the Top
20	Three Funders list (if applicable).
21	"(B) Exclusion of communications
22	PAID FOR BY POLITICAL PARTIES.—This sub-
23	section does not apply with respect to a commu-
24	nication paid for exclusively by a political com-
25	mittee of a political party.

"(2) METHOD OF CONVEYANCE OF STATEMENT THROUGH VIDEO FORMAT.—In the case of a communication to which this subsection applies which is transmitted through a video format (including through television or through the Internet or similar digital format if the transmission includes a video component), the information required under paragraph (1) shall appear in writing at the end of the communication in a clearly readable manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 4 seconds.

"(3) METHOD OF CONVEYANCE OF STATEMENT
THROUGH AUDIO FORMAT.—In the case of a communication to which this subsection applies which is
transmitted in audio format (including through radio
or through the Internet or similar digital format if
the transmission includes an audio component), the
information required under paragraph (1) shall include, in a clearly spoken manner, the following
audio statement: 'Top funders include
_______', with the blank filled in with the
names of the persons on the Top Three Funders list.

"(4) METHOD OF CONVEYANCE OF STATEMENT THROUGH TEXT AND IMAGES.—In the case of a

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communication to which this subsection applies which is a printed communication or which is transmitted through the Internet or similar digital manner and is not described in paragraphs (2) or paragraph (3), the information required under paragraph (1) shall appear in a clearly readable manner, with a reasonable degree of color contrast between the background and the printed statement.

"(5) Top three funders list defined.—

"(A) IN GENERAL.—The term 'Top Three Funders list' means, with respect to a communication, a list of the three persons who, during the 12-month period ending on the date of the transmission of the communication or the date on which funds were disbursed for the communication (whichever is earlier), provided the largest payments of any type in an aggregate amount exceeding the applicable threshold to the person who is paying for the communication and the amount of the payments each such person provided. If two or more people provided the third largest of such payments, the person who provided the most recent of such payments shall be included on the Top Three Funders list.

1	"(B) Exclusion of Certain Pay-
2	MENTS.—For purposes of subparagraph (A), in
3	determining the amount of payments made by
4	a person to a person paying for a communica-
5	tion, there shall be excluded the following:
6	"(i) Any amounts provided in the or-
7	dinary course of any trade or business con-
8	ducted by the person paying for the com-
9	munication or in the form of investments
10	in the person paying for the communica-
11	tion.
12	"(ii) Any payment which the person
13	prohibited, in writing, from being used for
14	communications under this section, but
15	only if the person paying for the commu-
16	nication agreed to follow the prohibition
17	and deposited the payment in an account
18	which is segregated from any account used
19	to make payments for such communica-
20	tions.
21	"(6) Applicable threshold defined.—
22	"(A) In general.—For purposes of sub-
23	paragraph (A), the 'applicable threshold' with
24	respect to a communication is

1	"(i) \$10,000, if the funds used to pay
2	for the costs of the communication were
3	derived exclusively from a separate, seg-
4	regated account which meets the require-
5	ments of subparagraph (B); or
6	"(ii) \$50,000, if the funds used to pay
7	for the costs of the communication were
8	not derived exclusively from such an ac-
9	count.
10	"(B) REQUIREMENTS FOR ACCOUNTS.—An
11	account meets the requirements of this sub-
12	paragraph if—
13	"(i) the account is separate and seg-
14	regated from the general fund of the per-
15	son paying for the costs of communications
16	which are subject to the requirements of
17	this subsection; and
18	"(ii) the account does not include any
19	funds transferred from the general treas-
20	ury of the person paying for the costs of
21	such communications unless the funds
22	were transferred during the 12-month pe-
23	riod ending on the date of the transmission
24	of the communication or the date on which
25	funds were disbursed for the communica-

1	tion (whichever is earlier) and the person
2	who provided the funds to the general
3	treasury gave written permission for the
4	funds to be transferred to the account.".
5	(c) Effective Date.—The amendments made by
6	this section shall apply with respect to communications
7	made on or after January 1, 2020.

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