

116TH CONGRESS  
1ST SESSION

# H. R. 4978

To provide for individual rights relating to privacy of personal information, to establish privacy and security requirements for covered entities relating to personal information, and to establish an agency to be known as the United States Digital Privacy Agency to enforce such rights and requirements, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 5, 2019

Ms. ESHOO (for herself and Ms. LOFGREN) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide for individual rights relating to privacy of personal information, to establish privacy and security requirements for covered entities relating to personal information, and to establish an agency to be known as the United States Digital Privacy Agency to enforce such rights and requirements, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Online Privacy Act of 2019”.

4 (b) TABLE OF CONTENTS.—The table of contents for  
5 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Prohibition on waivers.
- Sec. 4. Effective date.
- Sec. 5. Journalism protection.
- Sec. 6. Small business compliance ramp.
- Sec. 7. Criminal prohibition on disclosing personal information.
- Sec. 8. Limitation on disclosing nonredacted government records.

TITLE I—INDIVIDUAL RIGHTS

- Sec. 101. Right of access.
- Sec. 102. Right of correction.
- Sec. 103. Right of deletion.
- Sec. 104. Right of portability.
- Sec. 105. Right to human review of automated decisions.
- Sec. 106. Right to individual autonomy.
- Sec. 107. Right to be informed.
- Sec. 108. Right to impermanence.
- Sec. 109. Exemptions, exceptions, fees, timelines, and rules of construction for rights under this title.

TITLE II—REQUIREMENTS FOR COVERED ENTITIES, SERVICE PROVIDERS, AND THIRD PARTIES

- Sec. 201. Minimization and articulated basis for collection, processing, and maintenance.
- Sec. 202. Minimization and records of access by employees and contractors.
- Sec. 203. Prohibition on the collection or maintenance of personal information.
- Sec. 204. Prohibitions on the disclosure of personal information.
- Sec. 205. Disclosure to entities not subject to United States jurisdiction or not compliant with this Act.
- Sec. 206. Prohibition on reidentification.
- Sec. 207. Restrictions on collection, processing, and disclosure of contents of communications.
- Sec. 208. Prohibition on discriminatory processing.
- Sec. 209. Restrictions on genetic information.
- Sec. 210. Requirements for notice and consent processes and privacy policies.
- Sec. 211. Prohibition on deceptive notice and consent processes and privacy policies.
- Sec. 212. Notice and consent required.
- Sec. 213. Privacy policy.
- Sec. 214. Information security requirements.
- Sec. 215. Notification of data breach or data sharing abuse.

TITLE III—UNITED STATES DIGITAL PRIVACY AGENCY

Sec. 301. Establishment.  
 Sec. 302. Executive and administrative powers.  
 Sec. 303. Rulemaking authority.  
 Sec. 304. Personnel.  
 Sec. 305. Complaints of individuals.  
 Sec. 306. User advisory board.  
 Sec. 307. Academic and research advisory board.  
 Sec. 308. Small business and investor advisory board.  
 Sec. 309. Consultation.  
 Sec. 310. Reports.  
 Sec. 311. Grants for developing open-source machine learning training data.  
 Sec. 312. Annual audits.  
 Sec. 313. Inspector General.  
 Sec. 314. Authorization of appropriations.

#### TITLE IV—ENFORCEMENT

Sec. 401. Definitions.  
 Sec. 402. Investigations and administrative discovery.  
 Sec. 403. Hearings and adjudication proceedings.  
 Sec. 404. Litigation authority.  
 Sec. 405. Coordination with other Federal agencies.  
 Sec. 406. Enforcement by States.  
 Sec. 407. Private rights of action.  
 Sec. 408. Relief available.  
 Sec. 409. Referral for criminal proceedings.  
 Sec. 410. Whistleblower enforcement.

#### TITLE V—RELATION TO OTHER LAW

Sec. 501. Relation to other Federal law.  
 Sec. 502. Severability.

### 1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) AGENCY.—The term “Agency” means the  
 4 United States Digital Privacy Agency established by  
 5 section 301.

6 (2) BEHAVIORAL PERSONALIZATION.—

7 (A) IN GENERAL.—The term “behavioral  
 8 personalization” means the processing of an in-  
 9 dividual’s personal information, using an algo-  
 10 rithm, model, or other means built using that  
 11 individual’s personal information collected over

1 a period of time, or an aggregate of the per-  
2 sonal information of one or more similarly situ-  
3 ated individuals and designed to—

4 (i) alter, influence, guide, or predict  
5 an individual’s behavior;

6 (ii) tailor or personalize a product or  
7 service; or

8 (iii) filter, sort, limit, promote, display  
9 or otherwise differentiate between specific  
10 content or categories of content that would  
11 otherwise be accessible to the individual.

12 (B) EXCLUSIONS.—The term “behavioral  
13 personalization” does not include the use of his-  
14 torical personal information to merely prevent  
15 the display of or provide additional information  
16 about previously accessed content.

17 (3) COLLECT.—The term “collect” includes,  
18 with respect to personal information or contents of  
19 communication, obtaining such information in any  
20 manner, except when solely transmitting, routing,  
21 providing intermediate storage for, or providing con-  
22 nections for personal information through a system  
23 or network.

24 (4) CONTENTS.—The term “contents”, when  
25 used with respect to communication, has the mean-

1       ing given such term in section 2510 of title 18,  
2       United States Code.

3               (5) COVERED ENTITY.—

4               (A) IN GENERAL.—The term “covered en-  
5       tity” means a person who—

6                       (i) intentionally collects, processes, or  
7                       maintains personal information; and

8                       (ii) sends or receives such personal in-  
9                       formation over the internet or a similar  
10                      communications network.

11              (B) EXCLUSION.—The term “covered enti-  
12       ty” does not include a natural person, except to  
13       the extent such person is engaged in a commer-  
14       cial activity that is more than de minimis.

15              (6) DATA BREACH.—The term “data breach”  
16       means unauthorized access to or acquisition of per-  
17       sonal information or contents of communications  
18       maintained by such covered entity.

19              (7) DATA SHARING ABUSE.—The term “data  
20       sharing abuse” means processing, by a third party,  
21       of personal information or contents of communica-  
22       tions disclosed by a covered entity to the third party,  
23       for any purpose other than—

1 (A) a purpose specified by the covered en-  
2 tity to the third party at the time of disclosure;  
3 or

4 (B) a purpose to which the individual to  
5 whom the information relates has consented.

6 (8) DE-Identified.—

7 (A) IN GENERAL.—The term “de-identi-  
8 fied” means information that cannot reasonably  
9 identify, relate to, describe, reference, be capa-  
10 ble of being associated with, or be linked, di-  
11 rectly or indirectly, to a particular individual or  
12 device, provided that a business that uses de-  
13 identified information—

14 (i) has de-identified the personal in-  
15 formation using best practices for the  
16 types of data the information contains;

17 (ii) has implemented technical safe-  
18 guards that prohibit re-identification of the  
19 individual with whom the information was  
20 linked;

21 (iii) has implemented business proc-  
22 esses that specifically prohibit re-identifica-  
23 tion of the information;

1 (iv) has implemented business proc-  
2 esses to prevent inadvertent release of de-  
3 identified information; and

4 (v) makes no attempt to re-identify  
5 the information.

6 (B) The Director may determine that a  
7 methodology of de-identifying personal informa-  
8 tion is insufficient for the purposes of this defi-  
9 nition.

10 (9) DIRECTOR.—The term “Director” means  
11 the Director of the Agency.

12 (10) DISCLOSE.—The term “disclose” means,  
13 with respect to personal information or contents of  
14 communication, to sell, release, transfer, share, dis-  
15 seminate, make available, or otherwise cause to be  
16 communicated such information to a third party.

17 (11) INDIVIDUAL.—The term “individual”  
18 means a natural person residing in the United  
19 States.

20 (12) MAINTAIN.—The term “maintain” means,  
21 with respect to personal information or contents of  
22 communication, to store, secure, or otherwise cause  
23 the retaining of such information, or taking actions  
24 necessary for such purposes.

25 (13) PERSONAL INFORMATION.—

1 (A) IN GENERAL.—The term “personal in-  
2 formation” means any information maintained  
3 by a covered entity that is linked or reasonably  
4 linkable to a specific individual or a specific de-  
5 vice, including de-identified personal informa-  
6 tion and the means to behavioral personaliza-  
7 tion created for or linked to a specific indi-  
8 vidual.

9 (B) EXCLUSIONS.—The term “personal in-  
10 formation” does not include—

11 (i) publicly available information re-  
12 lated to an individual; or

13 (ii) information derived or inferred  
14 from personal information, if the derived  
15 or inferred information is not linked or  
16 reasonably linkable to a specific individual.

17 (14) PRIVACY HARM.—The term “privacy  
18 harm” means adverse consequences or potential ad-  
19 verse consequences to an individual or society arising  
20 from the collection, processing, maintenance, or dis-  
21 closure of personal information, including—

22 (A) direct or indirect financial loss or eco-  
23 nomic harm;

24 (B) physical harm;



1 (C) psychological harm, including anxiety,  
2 embarrassment, fear, and other demonstrable  
3 mental trauma;

4 (D) adverse outcomes or decisions with re-  
5 spect to the eligibility of an individual for  
6 rights, benefits, or privileges in employment (in-  
7 cluding hiring, firing, promotion, demotion, and  
8 compensation), credit and insurance (including  
9 denial of an application or obtaining less favor-  
10 able terms), housing, education, professional  
11 certification, or the provision of health care and  
12 related services;

13 (E) stigmatization or reputational harm;

14 (F) price discrimination;

15 (G) other adverse consequences that affect  
16 the private life of an individual, including pri-  
17 vate family matters and actions and commu-  
18 nications within the home of such individual or  
19 a similar physical, online, or digital location  
20 where such individual has a reasonable expecta-  
21 tion that personal information will not be col-  
22 lected, processed, or retained;

23 (H) chilling of free expression or action of  
24 an individual, group of individuals, or society  
25 generally, due to perceived or actual pervasive

1 and excessive collection, processing, disclosure,  
2 or maintenance of personal information by a  
3 covered entity;

4 (I) impairing the autonomy of an indi-  
5 vidual, group of individuals, or society gen-  
6 erally; and

7 (J) other adverse consequences or potential  
8 adverse consequences, consistent with the provi-  
9 sions of this Act, as determined by the Direc-  
10 tor.

11 (15) PRIVACY PRESERVING COMPUTING.—

12 (A) IN GENERAL.—The term “privacy pre-  
13 serving computing” means—

14 (i) the collecting, processing, dis-  
15 closing, or maintaining of personal infor-  
16 mation that has been encrypted or other-  
17 wise rendered unintelligible using a means  
18 that cannot be reversed by a covered enti-  
19 ty, or a covered entity’s service provider,  
20 such that—

21 (I) if such personal information  
22 could be rendered intelligible through  
23 cooperation or sharing of cryp-  
24 tographic secrets by multiple persons,  
25 the covered entity has both technical

1 safeguards and business processes to  
2 prevent such cooperation or sharing;

3 (II) if such personal information  
4 is rendered intelligible within a hard-  
5 ware processing unit or other means  
6 of performing operations on the infor-  
7 mation, there are technical safeguards  
8 that, during the normal course of op-  
9 eration—

10 (aa) prevent rendering per-  
11 sonal information intelligible any-  
12 where but within the hardware  
13 processing unit or other means of  
14 performing operations; and

15 (bb) make the exporting or  
16 otherwise observing of such intel-  
17 ligible information, or the cryp-  
18 tographic secret used to protect  
19 such information, impossible; and

20 (III) if the result of such proc-  
21 essing of the personal information is  
22 also personal information, such result  
23 must be unintelligible to the covered  
24 entity or service provider and pro-

1                   tected by privacy preserving com-  
2                   puting.

3                   (B) INSUFFICIENT METHODOLOGIES.—The  
4                   Director may determine that a methodology of  
5                   privacy preserving computing is insufficient for  
6                   the purposes of this definition.

7                   (16) PROCESS.—The term “process” means to  
8                   perform or cause to be performed any operation or  
9                   set of operations on personal information or contents  
10                  of communication, whether or not by automated  
11                  means.

12                  (17) PROTECTED CLASS.—The term “protected  
13                  class” means the actual or perceived race, color, eth-  
14                  nicity, national origin, religion, sex (including sexual  
15                  orientation and gender identity), familial status, or  
16                  disability of an individual or group of individuals.

17                  (18) PUBLICLY AVAILABLE INFORMATION.—  
18                  The term “publicly available information” means—

19                         (A) information that is lawfully made  
20                         available from Federal, State, or local govern-  
21                         ment records;

22                         (B) information about a public individual  
23                         or official that is made publicly accessible, with-  
24                         out restrictions on accessibility other than the

1 general authorization to access the services used  
2 to make the information accessible;

3 (C) information made publicly accessible  
4 by the individual to whom it pertains, without  
5 restrictions on accessibility other than the gen-  
6 eral authorization to access the services used to  
7 make the information accessible, and that such  
8 individual has the ability to delete or change  
9 without relying on a request under section 102  
10 or 103 of this Act; and

11 (D) does not include—

12 (i) biometric information collected by  
13 a covered entity relating to an individual  
14 without the individual's knowledge;

15 (ii) information used for a purpose  
16 that is not compatible with the purpose for  
17 which the information is maintained and  
18 made available in government records;

19 (iii) information obtained from gov-  
20 ernment records for the purpose of selling  
21 such information; or

22 (iv) information used to contact or lo-  
23 cate a private individual either physically  
24 or electronically.

1           (19) REASONABLE MECHANISM.—The term  
2       “reasonable mechanism” means, in the case of a  
3       mechanism for individuals to exercise a right under  
4       title I or interact with a covered entity under title  
5       II, that such mechanism—

6           (A) is equivalent in availability and ease of  
7       use to that of other mechanisms for commu-  
8       nicating or interacting with the covered entity;  
9       and

10          (B) includes an online means of exercising  
11       such right or engaging in such interaction, if  
12       such individuals communicate or interact with  
13       such covered entity through an online medium  
14       or if such covered entity provides information  
15       processing services through a public or widely  
16       available application programming interface (or  
17       similar mechanism).

18       (20) SELL AND SALE.—

19           (A) IN GENERAL.—The terms “sell” and  
20       “sale” means the disclosure of personal infor-  
21       mation for monetary consideration by a covered  
22       entity to a third party for the purposes of proc-  
23       essing, maintaining or disclosing such personal  
24       information at the third party’s discretion.

1 (B) EXCLUSIONS.—The terms “sell” and  
2 “sale” do not include—

3 (i) the disclosure of personal data to  
4 a third party with which the individual has  
5 a direct relationship for purposes of pro-  
6 viding a product or service requested by  
7 the individual or otherwise in a manner  
8 that is consistent with an individual’s rea-  
9 sonable expectations considering the con-  
10 text in which the individual provided the  
11 personal information to the covered entity;

12 (ii) the disclosure or transfer of per-  
13 sonal information to a subsidiary or an af-  
14 filiate of the covered entity; or

15 (iii) the disclosure or transfer of per-  
16 sonal information to a third party as an  
17 asset that is part of a merger, acquisition,  
18 bankruptcy, or other transaction in which  
19 the third party assumes control of all or  
20 part of the covered entity’s assets, unless  
21 such assets are limited to personal infor-  
22 mation unless personal information makes  
23 up the majority of the value of such assets.

24 (21) SERVICE PROVIDER.—

1 (A) IN GENERAL.—The term “service pro-  
2 vider” means a covered entity who—

3 (i) processes, discloses, or maintains  
4 personal information, where such person  
5 does not process, disclose, or maintain the  
6 personal information other than in accord-  
7 ance with the directions and on behalf of  
8 another covered entity;

9 (ii) does not directly collect personal  
10 information from or control the mechanism  
11 for collecting personal information from an  
12 individual;

13 (iii) does not earn revenue from proc-  
14 essing, maintaining, or disclosing personal  
15 information disclosed to the service pro-  
16 vider by a covered entity except by pro-  
17 viding contracted services to another cov-  
18 ered entity;

19 (iv) does not disclose personal infor-  
20 mation to another covered entity unless it  
21 was provided by that covered entity or re-  
22 sulted from maintaining or processing per-  
23 formed on personal information exclusively  
24 provide by that covered entity;



1 (v) does not offer services that allow  
2 another covered entity to target specific in-  
3 dividuals using personal information not  
4 provided by that covered entity;

5 (vi) assists a covered entity on behalf  
6 of which it processes personal information  
7 to comply with title I, with respect to per-  
8 sonal information processed or maintained  
9 by the service provider on behalf of the  
10 covered entity, including providing tools for  
11 such covered entities requirements under  
12 title I if requested; and

13 (vii) does not link the personal infor-  
14 mation provided by another covered entity  
15 to personal information from any other  
16 source.

17 (B) Any such person, and the personal in-  
18 formation they disclose, process, or maintain,  
19 shall be treated as a service provider under this  
20 Act only to the extent that such person com-  
21 plies with the requirements under (A).

22 (22) SIGNIFICANT PRIVACY HARM.—The term  
23 “significant privacy harm” means adverse con-  
24 sequences to an individual arising from the collec-  
25 tion, processing, maintenance, or disclosure of per-

1       sonal information, limited to subparagraph (A), (B),  
2       or (D) of paragraph (14).

3           (23) SMALL BUSINESS.—The term “small busi-  
4       ness” means a covered entity that—

5                   (A) does not earn revenue from the sale of  
6       personal information;

7                   (B) earns less than half of annual revenues  
8       from the processing of personal information for  
9       targeted or personalized advertising;

10                  (C) has not, at any time during the pre-  
11       ceding 6-month period, maintained personal in-  
12       formation of 250,000 or more individuals;

13                  (D) has fewer than 200 employees; and

14                  (E) received less than \$25,000,000 in  
15       gross revenue in the preceding 12-month pe-  
16       riod.

17           (24) STATE.—The term “State” means each  
18       State of the United States, the District of Columbia,  
19       each commonwealth, territory, or possession of the  
20       United States, and each federally recognized Indian  
21       Tribe.

22           (25) THIRD PARTY.—The term “third party”  
23       means, with respect to a covered entity, a person—

24                   (A) to whom such covered entity disclosed  
25       personal information; and

- 1 (B) is not—
- 2 (i) such covered entity;
- 3 (ii) a subsidiary or corporate affiliate
- 4 of such covered entity; or
- 5 (iii) a service provider of such covered
- 6 entity.

7 **SEC. 3. PROHIBITION ON WAIVERS.**

8 (a) IN GENERAL.—The provisions under this Act

9 may not be waived. Any agreement purporting to waive

10 compliance with or modify any provision of this Act shall

11 be void as contrary to public policy.

12 (b) PROHIBITION ON PREDISPUTE ARBITRATION

13 AGREEMENTS.—No predispute arbitration agreement

14 shall be valid or enforceable with respect to any claims

15 under this Act.

16 **SEC. 4. EFFECTIVE DATE.**

17 (a) IN GENERAL.—This Act shall apply beginning on

18 the date that is 1 year after the date of the enactment

19 of this Act.

20 (b) AUTHORITY TO PROMULGATE REGULATIONS AND

21 TAKE CERTAIN OTHER ACTIONS.—Nothing in subsection

22 (a) affects the authority to take an action expressly re-

23 quired by a provision of this Act to be taken before the

24 effective date described in such subsection.

1 **SEC. 5. JOURNALISM PROTECTION.**

2 (a) IN GENERAL.—Covered entities engaged in jour-  
3 nalism shall not be subject to the obligations imposed  
4 under this Act to the extent that those obligations directly  
5 infringe on the journalism rather than the business prac-  
6 tices of the covered entity, so long as, the covered entity  
7 has technical safeguards and business processes that pre-  
8 vent the collection, processing, maintaining, or disclosure  
9 of such personal information for business practices other  
10 than journalism.

11 (b) JOURNALISM.—The term “journalism” includes  
12 the collecting, maintaining, processing, and disclosing of  
13 personal information about a public individual or official,  
14 or that otherwise concerns matters of public interest, for  
15 dissemination to the public.

16 **SEC. 6. SMALL BUSINESS COMPLIANCE RAMP.**

17 Upon losing its status as a small business, a covered  
18 entity shall have nine months to comply with provisions  
19 of this Act that a small business is exempt from complying  
20 with.

21 **SEC. 7. CRIMINAL PROHIBITION ON DISCLOSING PER-**  
22 **SONAL INFORMATION.**

23 Chapter 41 of title 18, United States Code, is amend-  
24 ed by adding at the end the following:

1 **“§ 881. Disclosure of personal information with the**  
2 **intent to cause harm**

3 “Whoever uses a channel of interstate or foreign com-  
4 merce to knowingly disclose an individual’s personal infor-  
5 mation—

6 “(1) with the intent to threaten, intimidate, or  
7 harass any person, incite or facilitate the commis-  
8 sion of a crime of violence against any person, or  
9 place any person in reasonable fear of death or seri-  
10 ous bodily injury; or

11 “(2) with the intent that the information will be  
12 used to threaten, intimidate, or harass any person,  
13 incite or facilitate the commission of a crime of vio-  
14 lence against any person, or place any person in rea-  
15 sonable fear of death or serious bodily injury,

16 shall be fined under this title or imprisoned not more than  
17 5 years, or both.”.

18 **SEC. 8. LIMITATION ON DISCLOSING NONREDACTED GOV-**  
19 **ERNMENT RECORDS.**

20 (a) IN GENERAL.—A Federal or State government  
21 entity may not use a channel of interstate commerce to  
22 disclose the personal information of an individual in a gov-  
23 ernment record without an agreement prohibiting the re-  
24 cipient of such information from selling the information  
25 without the express consent of the individual for each dis-  
26 closure.

1 (b) EXCEPTION.—Notwithstanding subsection (a),  
2 nothing in this section shall prohibit the disclosure of per-  
3 sonal information using a channel of interstate commerce  
4 to another government entity without consent of the indi-  
5 vidual.

## 6 **TITLE I—INDIVIDUAL RIGHTS**

### 7 **SEC. 101. RIGHT OF ACCESS.**

8 (a) IN GENERAL.—A covered entity shall make avail-  
9 able a reasonable mechanism by which an individual may  
10 access—

11 (1) the categories of personal information and  
12 contents of communications of such individual that  
13 is maintained by such covered entity, including, in  
14 the case of personal information that such covered  
15 entity did not collect from such individual, how and  
16 from whom such covered entity obtained such per-  
17 sonal information;

18 (2) a list of the third parties, subsidiaries, and  
19 corporate affiliates, to which such covered entity has  
20 disclosed and from which such covered entity has, at  
21 any time on or after the effective date specified in  
22 section 4(a), obtained the personal information of  
23 such individual;

1           (3) a concise and clear description of the busi-  
2       ness or commercial purposes of such covered enti-  
3       ty—

4                   (A) for collecting, processing, or maintain-  
5       ing the personal information of such individual;  
6       and

7                   (B) for disclosing to a third party the per-  
8       sonal information of such individual; and

9           (4) a list of automated decision-making proc-  
10      esses that an individual has a right to request  
11      human review of under section 105 with a concise  
12      and clear description of the implications and in-  
13      tended effects of such process.

14       (b) EXCEPTION FOR PUBLICLY ACCESSIBLY INFOR-  
15      MATION.—A covered entity that makes available informa-  
16      tion required in subsection (a) shall be considered in com-  
17      pliance with such requirements if the covered entity pro-  
18      vides an individual instructions on how to access a public  
19      posting of such information, including in a privacy policy,  
20      if the instructions are easy and do not require payment.

21       (c) SMALL BUSINESSES EXCLUDED.—Subsection  
22      (a)(3) does not apply to a small business.

23      **SEC. 102. RIGHT OF CORRECTION.**

24           (a) DISPUTE BY INDIVIDUAL.—A covered entity shall  
25      make available a reasonable mechanism by which an indi-

1 individual may dispute the accuracy or completeness of per-  
2 sonal information linked to such individual that is main-  
3 tained by such covered entity if such information is proc-  
4 essed in any way, by such covered entity, a third party  
5 of such covered entity, or a service provider of such cov-  
6 ered entity that may increase reasonably foreseeable sig-  
7 nificant privacy harms.

8 (b) CORRECTION BY COVERED ENTITY.—A covered  
9 entity receiving a dispute under subsection (a) shall—

10 (1) correct or complete (as the case may be) the  
11 disputed information and notify such individual that  
12 the correction or completion has been made; or

13 (2) notify such individual that—

14 (A) the disputed information is correct or  
15 complete;

16 (B) such covered entity lacks sufficient in-  
17 formation to correct or complete the disputed  
18 information; or

19 (C) such covered entity is denying the re-  
20 quest for correction or completion in reliance on  
21 an exemption or exception provided by section  
22 109(g) (with the notification containing an  
23 identification of the specific exemption or excep-  
24 tion relied upon).



1 (c) SMALL BUSINESSES EXCLUDED.—This section  
2 does not apply to a small business.

3 **SEC. 103. RIGHT OF DELETION.**

4 (a) REQUEST BY INDIVIDUAL.—A covered entity  
5 shall make available a reasonable mechanism by which an  
6 individual may request the deletion of personal informa-  
7 tion and contents of communications of such individual  
8 maintained by such covered entity, including any such in-  
9 formation that such covered entity acquired from a third  
10 party or inferred from other information maintained by  
11 such covered entity.

12 (b) DELETION BY COVERED ENTITY.—A covered en-  
13 tity receiving a request for deletion under subsection (a)  
14 shall—

15 (1) delete such information and notify such in-  
16 dividual that such information has been deleted; or

17 (2) notify such individual that such covered en-  
18 tity is denying the request for deletion in reliance on  
19 an exemption or exception provided by section  
20 109(g) (with the notification containing an identi-  
21 fication of the specific exemption or exception relied  
22 upon).

23 **SEC. 104. RIGHT OF PORTABILITY.**

24 (a) DETERMINATION OF PORTABLE CATEGORIES.—

1           (1) ANNUAL DETERMINATION.—Not less fre-  
2           quently than once per year, the Director shall—

3                   (A) establish categories of products and  
4                   services offered by covered entities, based on  
5                   similarities in the products and services;

6                   (B) determine which categories established  
7                   under subparagraph (A) are portable categories;  
8                   and

9                   (C) publish in the Federal Register a list  
10                  of portable categories determined under sub-  
11                  paragraph (B).

12          (2) OPPORTUNITY FOR PUBLIC COMMENT.—Be-  
13          fore publishing the final list under paragraph (1)(C),  
14          the Director shall—

15                  (A) publish a draft of such list in the Fed-  
16                  eral Register; and

17                  (B) provide for an opportunity for public  
18                  comment on such draft list.

19          (b) EXERCISE OF RIGHT.—

20                  (1) IN GENERAL.—A covered entity that offers  
21                  a product or service in a portable category shall  
22                  make available to an individual whose personal infor-  
23                  mation or contents of communications such entity  
24                  maintains a reasonable mechanism by which such in-  
25                  dividual may—

1 (A) download, in a format that is struc-  
2 tured, commonly used, and machine-readable—

3 (i) any personal information of such  
4 individual that such individual has pro-  
5 vided to such covered entity, with the op-  
6 tion to download such information by cat-  
7 egory that is accessible under section 101  
8 of this Act; and

9 (ii) any contents of communications;  
10 and

11 (B) using a real-time application program-  
12 ming interface, or similar mechanism, transmit  
13 all personal information and contents of com-  
14 munications of or related to such individual  
15 (whether or not provided to such covered entity  
16 by such individual) from such covered entity to  
17 another covered entity in accordance with sub-  
18 section (c).

19 (2) REQUIREMENTS FOR APPLICATION PRO-  
20 GRAMMING INTERFACE.—The application program-  
21 ming interface, or similar mechanism, required by  
22 paragraph (1)(B) shall—

23 (A) be publicly documented;

24 (B) allow the option of data to be obtained  
25 by category that is accessible under section 101;

1 (C) include a publicly available, fully func-  
2 tional test version for development purposes;  
3 and

4 (D) be of similar quality to mechanisms  
5 used internally by the covered entity.

6 (c) REQUIREMENTS FOR ACCESS TO APPLICATION  
7 PROGRAMMING INTERFACE.—

8 (1) ACCESS.—A covered entity shall provide ac-  
9 cess to the application programming interface or  
10 similar mechanism required by subsection (b)(1)(B)  
11 upon the request of another covered entity if the re-  
12 questing covered entity has self-certified, using the  
13 procedures established by the Director under para-  
14 graph (3)(A), that such requesting covered entity—

15 (A) is a covered entity;

16 (B) can have personal information dis-  
17 closed to it under section 205 of this Act;

18 (C) is, at the time of the self-certification,  
19 in compliance with all requirements of this Act  
20 (including provisions a small business is other-  
21 wise exempt from complying with);

22 (D) will continue to comply with all re-  
23 quirements of this Act; and

1           (E) will only use such application program-  
2           ming interface or similar mechanism at the ex-  
3           press request of an individual.

4           (2) DENIAL OF ACCESS.—

5           (A) IN GENERAL.—A covered entity may  
6           deny access to the application programming  
7           interface or similar mechanism required by sub-  
8           section (b)(1)(B) if such covered entity has an  
9           objective, reasonable belief that the requesting  
10          covered entity has failed to meet the require-  
11          ments for self-certification under paragraph (1).

12          (B) REVIEW.—In accordance with the pro-  
13          cedures established under paragraph (3)(B), a  
14          covered entity the request of which is denied  
15          under subparagraph (A) may petition the Di-  
16          rector for review of the denial. If the Director  
17          finds that such denial is unreasonable, the Di-  
18          rector may impose a penalty, to be established  
19          in such procedures, on the covered entity that  
20          denied the request.

21          (3) CERTIFICATION AND REVIEW PROCE-  
22          DURES.—The Director shall establish—

23                (A) procedures for a covered entity to self-  
24                certify under paragraph (1); and

1 (B) procedures for the review of petitions  
 2 under paragraph (2)(B), including penalties for  
 3 unreasonable denials.

4 (d) SMALL BUSINESSES EXCLUDED.—This section  
 5 does not apply to a small business.

6 (e) DEFINITIONS.—In this section:

7 (1) PORTABLE CATEGORY.—The term “portable  
 8 category” means a category of products and services  
 9 established by the Director under subsection  
 10 (a)(1)(A)—

11 (A) for which the sum obtained by adding  
 12 the number of users or estimated users of each  
 13 product or service in such category is greater  
 14 than 10,000,000; and

15 (B) that—

16 (i) has an estimated Herfindahl-  
 17 Hirschman Index of 2,000 or greater;

18 (ii) the total number of covered enti-  
 19 ties offering products and services in such  
 20 category is 3 or less; or

21 (iii) the Director otherwise determines  
 22 that a category would benefit from encour-  
 23 aging increased competition.

24 (2) USERS.—The term “users” means, with re-  
 25 spect to a product or service, the monthly active

1 users, subscribers, or customers (or a reasonable  
2 proxy or substitute therefor determined by the Di-  
3 rector) of such product or service.

4 **SEC. 105. RIGHT TO HUMAN REVIEW OF AUTOMATED DECI-**  
5 **SIONS.**

6 For any decision by a covered entity based solely on  
7 automated processing of personal information of an indi-  
8 vidual, if such processing increases reasonably foreseeable  
9 significant privacy harms for such individual, such covered  
10 entity shall—

11 (1) inform such individual of what personal in-  
12 formation is or may be used for such decision;

13 (2) make available a reasonable mechanism by  
14 which such individual may request human review of  
15 such decision; and

16 (3) if such individual requests such a review,  
17 conduct such review within a reasonable amount of  
18 time after such request.

19 **SEC. 106. RIGHT TO INDIVIDUAL AUTONOMY.**

20 (a) IN GENERAL.—A covered entity shall not collect,  
21 process, maintain, or disclose an individual’s personal in-  
22 formation to:

23 (1) create, improve upon, or maintain;

24 (2) process with; or

25 (3) otherwise link an individual with;

1 an algorithm, model, or other means designed for behav-  
2 ioral personalization, without the affirmative express con-  
3 sent of that individual.

4 (b) CONSENT.—A covered entity must obtain express  
5 affirmative consent from an individual before it may pro-  
6 vide a behaviorally personalized version of a product or  
7 service. Where consent is denied, a covered entity must  
8 provide the product or service without behavioral personal-  
9 ization.

10 (c) EXCEPTIONS TO PROVIDING PRODUCT OR SERV-  
11 ICE.—

12 (1) Where the offering of a substantially similar  
13 product or service without behavioral personalization  
14 is infeasible, a covered entity shall provide, to the  
15 greatest extent feasible, a core aspect or part of the  
16 product or service that can be offered without behav-  
17 ioral personalization.

18 (2) Where no core aspect or part of the product  
19 or service can function in a substantially similar  
20 function without behavioral personalization, a cov-  
21 ered entity may deny providing an individual use of  
22 such product or service if such individual does not  
23 consent to behavioral personalization as required in  
24 subsection (a).



1 (d) EXCEPTION TO BEHAVIORAL PROCESSING.—Not-  
 2 withstanding subsections (a) and (b), a covered entity may  
 3 create or process using behavioral personalization algo-  
 4 rithms, models, or other mechanisms for the purpose of  
 5 increasing the usability of the product or service provided  
 6 by a covered entity that—

7 (1) are built using aggregated personal infor-  
 8 mation that is representative of all the personal in-  
 9 formation the covered entity maintains; and

10 (2) have an output that is both uniform across  
 11 the individuals that use the product or service and  
 12 independent of a specific individual’s inherent or be-  
 13 havioral characteristics.

14 (e) USABILITY.—The term “usability” as used in  
 15 subsection (d) does not include optimizations or other al-  
 16 terations to the product or service that are made with the  
 17 primary purpose of increasing the amount of time an indi-  
 18 vidual engages with or uses the product or service, unless  
 19 such increase benefits the individual

20 (f) SMALL BUSINESSES EXCLUDED.—This section  
 21 does not apply to a small business.

22 **SEC. 107. RIGHT TO BE INFORMED.**

23 A covered entity that collects personal information of  
 24 an individual with whom such covered entity does not have  
 25 an existing relationship (as of the time of the collection),

1 if such personal information includes contact information,  
2 shall notify such individual within 30 days, in writing if  
3 possible and at no charge to the individual, that such cov-  
4 ered entity has collected the personal information of such  
5 individual.

6 **SEC. 108. RIGHT TO IMPERMANENCE.**

7 (a) LIMITATION ON MAINTENANCE OF PERSONAL IN-  
8 FORMATION.—A covered entity shall not maintain per-  
9 sonal information for more time than expressly consented  
10 to by an individual whose personal information is being  
11 maintained.

12 (b) CONSENT.—A covered entity must obtain express  
13 affirmative consent from an individual before maintaining  
14 the personal information of such individual for any dura-  
15 tion. Such consent may be obtained for categories of per-  
16 sonal information and shall give an individual options to  
17 affirmatively choose granting a covered entity consent for  
18 various durations, at least including—

19 (1) for no longer than needed to complete the  
20 specific request or transaction (including a reason-  
21 able estimate of such duration by the covered enti-  
22 ty);

23 (2) until consent is revoked; and

24 (3) one or more additional durations based on  
25 reasonable expectations and norms for the mainte-

1 nance of the category of personal information being  
2 maintained.

3 (c) EXCEPTION FOR IMPLIED CONSENT.—Where the  
4 long-term maintenance of personal information is, on its  
5 face, obvious and a core feature of the product or service  
6 at the request of the individual, and the personal informa-  
7 tion is maintained only to provide such product or service,  
8 subsections (a) and (b) shall not apply.

9 **SEC. 109. EXEMPTIONS, EXCEPTIONS, FEES, TIMELINES,**  
10 **AND RULES OF CONSTRUCTION FOR RIGHTS**  
11 **UNDER THIS TITLE.**

12 (a) EXEMPTIONS FOR PERSONAL INFORMATION FOR  
13 PARTICULAR PURPOSES.—

14 (1) IN GENERAL.—This title does not apply  
15 with respect to personal information that is col-  
16 lected, processed, maintained, or disclosed for any of  
17 the following purposes (or a combination of such  
18 purposes), where a covered entity has technical safe-  
19 guards and business processes that limit the collec-  
20 tion, processing, maintaining, or disclosure of such  
21 personal information to the following purposes:

22 (A) Detecting, responding to, or preventing  
23 security incidents or threats.

24 (B) Protecting against malicious, decep-  
25 tive, fraudulent, or illegal activity.

1 (C) Complying with specific law enforce-  
2 ment requests or court orders.

3 (D) Protecting a legally recognized privi-  
4 lege or other legal right.

5 (E) Protecting public safety.

6 (F) Collection, processing, or maintenance  
7 by an employer pursuant to an employer-em-  
8 ployee relationship of records about employees  
9 or employment status, except—

10 (i) where the information would not  
11 be reasonably expected to be collected in  
12 the context of an employee's regular du-  
13 ties; or

14 (ii) was disclosed to the employer by  
15 a third party.

16 (G) Preventing prospective abuses of a  
17 service by an individual whose account has been  
18 previously terminated.

19 (H) Routing a communication through a  
20 communications network or resolving the loca-  
21 tion of a host or client on a communications  
22 network.

23 (I) Providing transparency in advertising  
24 or origination of user generated content.

1           (2) REIDENTIFICATION.—Where compliance  
2       with this title would require the reidentification of  
3       de-identified personal information, and the covered  
4       entity does not already maintain the information  
5       necessary for such reidentification, the covered enti-  
6       ty shall be exempt from such compliance, except for  
7       with section 106.

8           (3) DISCLOSURE.—A covered entity relying on  
9       an exemption under paragraph (1) with respect to  
10      personal information shall disclose in the privacy  
11      policy maintained by such entity under section  
12      213—

13                (A) the reason for which such information  
14                is collected, processed, maintained, or disclosed;  
15                and

16                (B) a description of the rights provided by  
17                this title that are not available with respect to  
18                such personal information by reason of such ex-  
19                emption.

20      (b) EXCEPTIONS FOR PARTICULAR REQUESTS.—

21           (1) IN GENERAL.—A covered entity may deny  
22      the request of an individual under this title if—

23                (A) such covered entity cannot confirm the  
24                identity of such individual;

1 (B) such covered entity determines that  
2 granting the request of such individual would  
3 create a legitimate risk to the privacy, security,  
4 safety, or other rights of another individual;

5 (C) such covered entity determines that  
6 granting the request of such individual would  
7 create a legitimate risk to free expression; or

8 (D) the personal information requested to  
9 be corrected under section 102 or deleted under  
10 section 103—

11 (i) is necessary to the completion of a  
12 transaction initiated before such request  
13 was made or the performance of a contract  
14 entered into before such request was made;

15 (ii) was collected specifically for the  
16 completion of such transaction or the per-  
17 formance of such contract; and

18 (iii) would undermine the integrity of  
19 a legally significant transaction.

20 (2) LIMITATIONS ON REQUESTS FOR ADDI-  
21 TIONAL INFORMATION TO CONFIRM IDENTITY.—A  
22 covered entity may not deny a request of an indi-  
23 vidual under paragraph (1)(A) on the basis of the  
24 refusal of such individual to provide additional per-

1       sonal information to such covered entity to confirm  
2       the identity of such individual—

3               (A) if the identity of such individual can  
4               reasonably be confirmed using personal infor-  
5               mation of such individual that such covered en-  
6               tity (as of the time of the request) already  
7               maintains; or

8               (B) if such individual has an existing rela-  
9               tionship (as of the time of the request) with  
10              such covered entity, such individual has con-  
11              firmed the identity of such individual to such  
12              covered entity in the same manner as for other  
13              transactions of a similar sensitivity.

14       (c) EXEMPTION FOR SERVICE PROVIDERS.—This  
15       title does not apply to a service provider.

16       (d) EXEMPTION FOR PRIVACY PRESERVING COM-  
17       PUTING.—Except for sections 101, 105, 106, and 109,  
18       this title does not apply to personal information secured  
19       using privacy preserving computing.

20       (e) TIMELINE FOR COMPLYING WITH A REQUEST.—  
21       Without undue delay but not longer than 30 days after  
22       the request, a covered that receives a request under this  
23       title must—

24               (1) comply with such request; or

1           (2) inform such individual of the reason for de-  
2       nying such request, as allowed under subsections (a)  
3       or (b) of this section.

4       (f) FEES PROHIBITED.—

5           (1) IN GENERAL.—Except as provided in para-  
6       graph (2), a covered entity may not charge a fee to  
7       an individual for a request made under this title.

8           (2) UNFOUNDED OR EXCESSIVE REQUESTS.—If  
9       a request under this title is unfounded or excessive,  
10      a covered entity may charge a reasonable fee that  
11      reflects the estimated administrative costs of com-  
12      plying with such request.

13          (3) AGENCY NOTICE.—If a covered entity plans  
14      to charge fee under paragraph (2), it must notify  
15      the Agency at least 7 days before charging such fee.

16          (4) AGENCY REVIEW.—The Director may reject  
17      any fee that a covered entity plans to charge for a  
18      request made under this title if the Agency finds—

19              (A) such fee to be unreasonable relative to  
20              reasonable administrative costs of complying  
21              with a request under this title; or

22              (B) such request is not unfounded or ex-  
23              cessive.

24          (g) RULES OF CONSTRUCTION.—Nothing in this title  
25      shall be construed to require a covered entity to—



1 (1) take an action that would convert informa-  
2 tion that is not personal information into personal  
3 information;

4 (2) collect or maintain personal information or  
5 contents of communication that the covered entity  
6 would otherwise not maintain; or

7 (3) maintain personal information or contents  
8 of communication longer than the covered entity  
9 would otherwise maintain such personal information.

10 (h) REGULATIONS.—The Director shall promulgate  
11 regulations to implement this section.

12 **TITLE II—REQUIREMENTS FOR**  
13 **COVERED ENTITIES, SERVICE**  
14 **PROVIDERS, AND THIRD PAR-**  
15 **TIES**

16 **SEC. 201. MINIMIZATION AND ARTICULATED BASIS FOR**  
17 **COLLECTION, PROCESSING, AND MAINTENANCE.**  
18

19 (a) ARTICULATED BASIS.—A covered entity shall  
20 have a reasonable, articulated basis for the collection,  
21 processing, disclosure, and maintenance of personal infor-  
22 mation that takes into account the reasonable business  
23 needs of the covered entity and minimum amount of per-  
24 sonal information necessary for providing the service, bal-  
25 anced with the intrusion on the privacy of, potential pri-

1 vacy harms to, and reasonable expectations of individuals  
2 to whom the personal information relates.

3 (b) MINIMIZATION OF COLLECTION, PROCESSING,  
4 DISCLOSURE, AND MAINTENANCE.—

5 (1) COLLECTION.—A covered entity may not  
6 collect more personal information than is reasonably  
7 needed to provide a product or service that an indi-  
8 vidual has requested.

9 (2) PROCESSING.—A covered entity may not  
10 process personal information for a purpose other  
11 than the purpose for which such information was  
12 originally collected from the individual or in the case  
13 of a service provider, a purpose other than that  
14 which is in accordance with the directions of a cov-  
15 ered entity.

16 (3) DISCLOSURE.—A covered entity may not  
17 disclose personal information for a purpose other  
18 than the purpose for which such information was  
19 originally collected from the individual or in the case  
20 of a service provider, a purpose other than that  
21 which is in accordance with the directions of a cov-  
22 ered entity.

23 (4) MAINTENANCE.—A covered entity may not  
24 maintain personal information once such information  
25 is no longer needed for the purpose for which such

1 information was originally collected from the indi-  
2 vidual or in the case of a service provider, a purpose  
3 other than that which is in accordance with the di-  
4 rections of a covered entity.

5 (c) ANCILLARY COLLECTION, PROCESSING, DISCLO-  
6 SURE, AND MAINTENANCE.—Notwithstanding subsection  
7 (b), a covered entity may engage in collection, processing,  
8 disclosure, or maintenance of personal information beyond  
9 limitations under subsection (b) only if such covered entity  
10 complies with this subsection.

11 (1) NO NOTICE OR CONSENT REQUIRED.—A  
12 covered entity may engage in collection, processing,  
13 or maintenance of personal information without ad-  
14 ditional notice or consent if the purpose for such col-  
15 lection, processing, or maintenance is substantially  
16 similar to the type of personal information and pur-  
17 pose for which such personal information was origi-  
18 nally collected and such ancillary collection, proc-  
19 essing, or maintenance will not result in additional  
20 or increased privacy harms.

21 (2) NOTICE REQUIRED.—A covered entity shall  
22 provide notice of ancillary collection, processing, dis-  
23 closure or maintenance of personal information in  
24 the case of one, but not more than one, of the fol-  
25 lowing:

1           (A) Such ancillary collection, processing,  
2           disclosure, or maintenance may result in addi-  
3           tional or increased privacy harms (but not in-  
4           creased significant privacy harms), and is sub-  
5           stantially similar to the purpose for which such  
6           personal information was originally collected.

7           (B) The purpose for such ancillary collec-  
8           tion, processing, disclosure, or maintenance is  
9           not substantially similar to the purpose for  
10          which such personal information was originally  
11          collected, but will not result in additional or in-  
12          creased privacy harms.

13          (C) Such ancillary collection, processing,  
14          disclosure, or maintenance may result in addi-  
15          tional or increased privacy harms (but not in-  
16          creased significant privacy harms) and the pur-  
17          pose is not substantially similar to the purpose  
18          for which such personal information was origi-  
19          nally collected, so long as, the personal informa-  
20          tion is secured using privacy preserving com-  
21          puting.

22          (3) NOTICE AND CONSENT REQUIRED.—For  
23          scenarios not covered under paragraph (1) or (2),  
24          and notwithstanding section 212(b)(2) and (3), a  
25          covered entity shall provide notice of and obtain con-

1 sent for ancillary collection, processing, disclosure or  
2 maintenance of personal information.

3 (d) SUBSTITUTION.—In cases in which personal in-  
4 formation can be replaced with artificial personal informa-  
5 tion, personal information that has been de-identified, or  
6 the random personal information of a one or more individ-  
7 uals without substantially reducing the utility of the data  
8 or requiring an unreasonable amount of effort, such a re-  
9 placement shall take place.

10 **SEC. 202. MINIMIZATION AND RECORDS OF ACCESS BY EM-**  
11 **PLOYEES AND CONTRACTORS.**

12 (a) MINIMIZATION.—A covered entity shall restrict  
13 access to personal information and contents of commu-  
14 nications by the employees or contractors of such covered  
15 entity based on an articulated balance between the poten-  
16 tial for privacy harm, reasonable expectations of individ-  
17 uals to whom the personal information relates, and reason-  
18 able business needs.

19 (b) RECORDS OF ACCESS.—

20 (1) IN GENERAL.—A covered entity shall main-  
21 tain records identifying each instance in which an  
22 employee or a contractor of such covered entity ac-  
23 cesses personal information or contents of commu-  
24 nications if disclosure of, or a data breach or data  
25 sharing abuse involving, such personal information

1 or contents may foreseeably result in increased pri-  
2 vacy harms.

3 (2) INFORMATION REQUIRED.—The records re-  
4 quired by paragraph (1) shall include the following:

5 (A) A unique identifier for the employee or  
6 contractor accessing personal information or  
7 contents of communications.

8 (B) The date and time of access.

9 (C) The fields of information accessed.

10 (D) The individuals whose personal infor-  
11 mation was accessed or the contents of whose  
12 communications were accessed.

13 (3) SMALL BUSINESSES EXCLUDED.—This sub-  
14 section does not apply to a small business.

15 **SEC. 203. PROHIBITION ON THE COLLECTION OR MAINTE-**  
16 **NANCE OF PERSONAL INFORMATION.**

17 A covered entity may not collect or maintain personal  
18 information using a channel of interstate commerce unless  
19 such covered entity is in compliance with all requirements  
20 of this Act.

21 **SEC. 204. PROHIBITIONS ON THE DISCLOSURE OF PER-**  
22 **SONAL INFORMATION.**

23 (a) CONSENT FOR DISCLOSURE REQUIRED.—

24 (1) IN GENERAL.—A covered entity may not in-  
25 tentiously disclose personal information unless the

covered entity obtains consent of the individual whose personal information is being disclosed for each category of third party to which such personal information will be disclosed. Such covered entity must also provide such individual with notice of—

(A) each category of third party;

(B) the personal information to be disclosed; and

(C) a concise and clear description of the business or commercial purpose for such disclosure.

(2) ADDITIONAL REQUIREMENTS FOR SALE OF PERSONAL INFORMATION.—

(A) IN GENERAL.—A covered entity may not intentionally sell personal information unless the covered entity—

(i) obtains the consent required by paragraph (1) for each individual disclosure of such person information; and

(ii) and provides the individual to whom such personal information relates with the identity of the specific third party to which such personal information will be disclosed.

1 (B) DISCLOSURE SERVICES.—Subpara-  
2 graph (A) shall not apply to a covered entity in  
3 a case in which an individual is directing the  
4 covered entity to disclose the personal informa-  
5 tion of such individual for the sole purpose of  
6 procuring goods or services, or offers for goods  
7 or services, for such individual, if there is a rea-  
8 sonable mechanism for the individual to with-  
9 draw consent.

10 (3) REQUIREMENT TO INCLUDE ORIGINAL PUR-  
11 POSE OF COLLECTION.—A covered entity may not  
12 intentionally disclose personal information without  
13 including the purpose for which the personal infor-  
14 mation was originally collected.

15 (4) EXCEPTION FOR PRIVACY PRESERVING  
16 COMPUTING.—Notwithstanding paragraph (1), con-  
17 sent is not required for a disclosure (not including  
18 sale) of personal information secured using privacy  
19 preserving computing.

20 (5) EXCEPTION FOR DE-IDENTIFIED PERSONAL  
21 INFORMATION.—Notwithstanding paragraph (1),  
22 consent is not required for a disclosure (not includ-  
23 ing sale) of de-identified personal information where  
24 the disclosed personal information is limited to the  
25 narrowest possible scope likely to yield the intended



1 benefit and contractual obligations are in place that  
2 prohibit—

3 (A) re-identification of the disclosed per-  
4 sonal information; and

5 (B) the processing of additional personal  
6 information in combination with the disclosed  
7 personal information that would allow for the  
8 reidentification of the disclosed personal infor-  
9 mation.

10 (b) DISCLOSURE FOR ADVERTISING OR MARKETING  
11 PURPOSES.—

12 (1) IN GENERAL.—A covered entity may not in-  
13 tentiously disclose for advertising or marketing pur-  
14 poses a unique identifier or any other personal infor-  
15 mation that would allow the disclosure of such infor-  
16 mation to be linked to past or future disclosures of  
17 information relating to the same individual or device.

18 (2) TREATMENT OF CERTAIN TYPES OF INFOR-  
19 MATION.—A disclosure for advertising or marketing  
20 purposes may not be treated as violating subpara-  
21 graph (1) by reason of including any or all of the  
22 following:

23 (A) Internet Protocol addresses truncated  
24 to no more than the first 24 bits for Internet  
25 Protocol version 4 and the first 48 bits for

1 Internet Protocol version 6, or for a successor  
2 protocol truncated to limit the precision of the  
3 identifier to a network address of the internet  
4 access provider.

5 (B) Geolocation information truncated to  
6 allow no more than the equivalent of two dec-  
7 imal degrees of precision at the equator or  
8 prime meridian, or an equivalent precision in  
9 another geolocation standard.

10 (C) A general description of a device,  
11 browser, or operating system, or any combina-  
12 tion thereof.

13 (D) An identifier that is unique for each  
14 disclosure.

15 **SEC. 205. DISCLOSURE TO ENTITIES NOT SUBJECT TO**  
16 **UNITED STATES JURISDICTION OR NOT COM-**  
17 **PLIANT WITH THIS ACT.**

18 (a) PROHIBITION.—A covered entity may not inten-  
19 tionally disclose personal information to any entity that—

20 (1) is not subject to the jurisdiction of the  
21 United States; or

22 (2) is not in compliance with all requirements  
23 of this Act.

24 (b) EXCEPTION.—Notwithstanding subsection (a), a  
25 covered entity may disclose personal information where

1 that personal information is limited to an identifier cre-  
2 ated primarily for the purpose of sending or receiving elec-  
3 tronic communications and the sole purpose of the disclo-  
4 sure is to send or receive an electronic communication at  
5 the request of the individual whose personal information  
6 is being disclosed.

7 (c) DISCLOSURE SAFE HARBORS.—Notwithstanding  
8 subsection (a), a covered entity may disclose personal in-  
9 formation to another covered entity (the receiving covered  
10 entity) that is not subject to the jurisdiction of the United  
11 States if either—

12 (1) the receiving covered entity has entered into  
13 an agreement, as described in subsection (e), with  
14 the Agency, and—

15 (A) the covered entity has a reasonable be-  
16 lief that the receiving covered entity is suffi-  
17 ciently solvent to compensate victims or pay  
18 fines for violations of this Act;

19 (B) a contract between the covered entity  
20 and receiving covered entity requires that the  
21 receiving covered entity complies with this Act,  
22 and the covered entity has reason to believe the  
23 receiving covered entity is compliant with this  
24 Act; and

1 (C) a contract between the covered entity  
2 and the receiving covered entity prohibits the  
3 receiving covered entity from using the dis-  
4 closed personal information for any purpose  
5 other than provided in the contract; or

6 (2) the covered entity has—

7 (A) entered into an agreement with the re-  
8 ceiving covered entity that—

9 (i) requires the receiving covered enti-  
10 ty to comply with this Act;

11 (ii) prohibits the receiving covered en-  
12 tity from using the disclosed personal in-  
13 formation for any purpose other than pro-  
14 vided in the contract;

15 (iii) requires the receiving covered en-  
16 tity to indemnify the covered entity against  
17 violations of this Act committed by the re-  
18 ceiving covered entity for any amount the  
19 covered entity is unable to pay of a judg-  
20 ment for such violation;

21 (iv) grants the covered entity the au-  
22 thority to audit, including physical access  
23 to electronic devices and data, the receiving  
24 covered entity's compliance with this Act  
25 and the contract; and

1                   (v) requires the receiving covered enti-  
2                   ty to assist the covered entity in respond-  
3                   ing to and complying with any court or-  
4                   ders, Agency orders, or the exercising of  
5                   an individual's rights under this Act;

6                   (B) actual knowledge that the receiving  
7                   covered entity is in compliance with this Act  
8                   and not using personal information contrary to  
9                   their agreement;

10                  (C) actual knowledge that the receiving  
11                  covered entity is sufficiently solvent to com-  
12                  pensate victims or pay fines for violations of  
13                  this Act;

14                  (D) an auditing and compliance program  
15                  to ensure the receiving covered entity's contin-  
16                  ued compliance with this Act and contract  
17                  terms;

18                  (E) filed with the Agency the terms of said  
19                  contract, proof of its actual knowledge of the  
20                  receiving covered entity's compliance with this  
21                  Act and contract terms, and documents detail-  
22                  ing its auditing and compliance program for ap-  
23                  proval and publication by the Agency; and

24                  (F) the covered entity has entered into an  
25                  agreement with the Agency where it agrees to

1           accept, respond to, or comply with a court  
2           order, agency order, or request by an individual  
3           regarding actions taken by the receiving covered  
4           entity with respect to the data it has disclosed.

5           (d) For the purposes of subsection (c)(2), the covered  
6   entity shall be jointly liable for a violation of this Act by  
7   the receiving covered entity regarding the data the covered  
8   entity disclosed, except where the covered entity was the  
9   first to notify the Agency of the violation, in which case,  
10   it shall be severally liable. Where the covered entity should  
11   reasonably have known of a violation of this Act by the  
12   receiving covered entity and fails to disclose the violation  
13   to the Agency, each day of continuance of the failure to  
14   report such violation shall be treated as a separate viola-  
15   tion.

16          (e) AGENCY AGREEMENTS.—Upon the request of a  
17   covered entity not subject to the jurisdiction of the United  
18   States, the Agency shall enter into an agreement with the  
19   covered entity that includes, but is not limited to, the fol-  
20   lowing conditions:

21           (1) The principle place of business for the cov-  
22   ered entity must be in a country that allows for the  
23   domestication of a United States court decision for  
24   civil fines payable to a government entity and in-  
25   junctive relief. Where a foreign court refuses to en-

1 force a United States court decision under this Act,  
2 the agreement, and all other agreements with cov-  
3 ered entities with a principle place of business in the  
4 same jurisdiction, shall be void.

5 (2) The covered entity agrees to comply with  
6 this Act.

7 (3) The covered entity agrees to be subject to  
8 this Act with choice of venue being a United States  
9 court.

10 (4) The covered entity agrees to comply with  
11 Agency investigative requests or orders, and United  
12 States court orders or decisions under this Act.

13 (5) The covered entity consents to United  
14 States Federal court personal jurisdiction for the  
15 sole purpose of enforcing this Act.

16 (6) Where enforcement of the decision requires  
17 the use of a foreign court, the covered entity agrees  
18 to pay reasonable attorney fees necessary to enforce  
19 the judgment.

20 (7) A default judgment, failure to comply with  
21 Agency investigative requests or orders, or failure to  
22 comply with United States court orders or decisions  
23 shall result in the immediate termination of the  
24 agreement.

1       (f) **RULE OF CONSTRUCTION AGAINST DATA LOCAL-**  
2 **IZATION.**—Nothing in this section shall be construed to  
3 require the localization of processing or maintaining per-  
4 sonal information by a covered entity to within the United  
5 State, or limit internal disclosure of personal information  
6 within a covered entity or to subsidiary or corporate affil-  
7 iate of such covered entity, regardless of the country in  
8 which the covered entity will process, disclose, or maintain  
9 that personal information.

10 **SEC. 206. PROHIBITION ON REIDENTIFICATION.**

11       (a) **IN GENERAL.**—Except as required under title I,  
12 a covered entity shall not use personal information col-  
13 lected from an individual, acquired from a third party, or  
14 acquired from a publicly available information to reiden-  
15 tify an individual from de-identified information.

16       (b) **THIRD-PARTY PROHIBITION.**—A covered entity  
17 that discloses de-identified information to a third party  
18 shall prohibit such third party from reidentifying an indi-  
19 vidual using such de-identified information.

20       (c) **EXCEPTION.**—Subsection (a) shall not apply to  
21 qualified research entities, as determined by the Director,  
22 conducting research not for commercial purposes.



1 **SEC. 207. RESTRICTIONS ON COLLECTION, PROCESSING,**  
2 **AND DISCLOSURE OF CONTENTS OF COMMU-**  
3 **NICATIONS.**

4 (a) IN GENERAL.—A covered entity may not collect,  
5 process, maintain, or disclose the contents of any commu-  
6 nication, regardless of whether the sender or intended re-  
7 cipient of the communication is an individual, other per-  
8 son, or an electronic device, for any purpose other than—

9 (1) transmission or display of the communica-  
10 tion to any intended recipient or the original sender,  
11 or maintenance of such communications for such  
12 purposes;

13 (2) detecting, responding to, or preventing secu-  
14 rity incidents or threats;

15 (3) providing services to assist in the drafting  
16 or creation of the content of a communication;

17 (4) processing expressly requested by the sender  
18 or intended recipient, if the sender or intended re-  
19 cipient can terminate such processing using a rea-  
20 sonable mechanism;

21 (5) a disclosure otherwise required by law;

22 (6) the filtering of a communication where pri-  
23 mary purpose of the communication is the commer-  
24 cial advertisement or promotion of a commercial  
25 product or service; or

1           (7) detecting or enforcing an abuse or violation  
2           of the service’s terms of service that would result in  
3           either a temporary or permanent ban from using the  
4           service.

5           (b) INTENDED RECIPIENT.—A covered entity is not  
6           considered an intended recipient of a communication, or  
7           any communication used in the creation of the content of  
8           said communication, where—

9           (1) at least one intended recipient is a natural  
10          person other than an employee or contractor of the  
11          covered entity;

12          (2) at least one intended recipient is a person  
13          other than the covered entity; or

14          (3) a purpose of the covered entity’s service is  
15          to maintain, at the direction of the sender, the con-  
16          tent of said communication for more than a transi-  
17          tory period.

18          (c) SENDER.—The sender of a communication is the  
19          person for whom the communication, and its content, is  
20          disclosed at the direction of and on behalf of.

21          (1) Where the sender is a natural person, they  
22          shall be the sender of the entire content of the com-  
23          munication, regardless of the original author of any  
24          portion of the content.

1           (2) Otherwise, a sender shall be the sender of  
2           only the content it was an original author of, or con-  
3           tent it received as an intended recipient.

4           (d) EXCEPTION FOR PUBLICLY AVAILABLE COMMU-  
5           NICATIONS.—Subsection (a) shall not apply where the con-  
6           tents of communication that are made publicly accessible  
7           by the sender without restrictions on accessibility other  
8           than the general authorization to access the services used  
9           to make the information accessible.

10          (e) ENCRYPTION PROTECTION.—A covered entity  
11          shall not—

12               (1) prohibit or prevent a person from  
13               encrypting or otherwise rendering unintelligible the  
14               content of a communication using a means that pre-  
15               vents the covered entity from being able to decrypt  
16               or otherwise render intelligible said content; and

17               (2) require or cause a person to disclose or cir-  
18               cumvent the means described in paragraph (1) to  
19               the covered entity that would allow it to render the  
20               content intelligible.

21          (f) SERVICE PROVIDERS SAFE HARBOR.—A service  
22          provider shall not be held liable for a violation of this sec-  
23          tion if such service provider is acting at the direction of  
24          and on behalf of a covered entity and has a reasonable

1 belief that the covered entity's directions are in compliance  
2 with this section.

3 **SEC. 208. PROHIBITION ON DISCRIMINATORY PROCESSING.**

4 (a) DISCRIMINATION IN ECONOMIC OPPORTUNI-  
5 TIES.—A covered entity shall not process personal infor-  
6 mation or contents of communication for advertising, mar-  
7 keting, soliciting, offering, selling, leasing, licensing, rent-  
8 ing, or otherwise commercially contracting for employ-  
9 ment, finance, healthcare, credit, insurance, housing, or  
10 education opportunities in a manner that discriminates  
11 against or otherwise makes opportunities unavailable on  
12 the basis of an individual's protected class status.

13 (b) PUBLIC ACCOMMODATIONS.—A covered entity  
14 shall not process personal information in a manner that  
15 segregates, discriminates in, or otherwise makes unavail-  
16 able the goods, services, facilities, privileges, advantages,  
17 or accommodations of any place of public accommodation  
18 on the basis of a person's or a group's protected class sta-  
19 tus.

20 (c) The Director shall promulgate regulations to im-  
21 plement this section.

22 **SEC. 209. RESTRICTIONS ON GENETIC INFORMATION.**

23 (a) IN GENERAL.—A covered entity may not collect,  
24 process, maintain, or disclose genetic information for any  
25 purpose other than—

1           (1) providing medical treatment or testing to  
2           the individual whose genetic information is being col-  
3           lected, processed, maintained, or disclosed;

4           (2) research and services related to medical,  
5           historical, or population uses of genetic information,  
6           if, in the case of disclosure of genetic information—

7                   (A) such genetic information is only dis-  
8                   closed to qualified research entities, as deter-  
9                   mined by the Director;

10                   (B) additional personal information dis-  
11                   closed with such genetic information is limited  
12                   to the narrowest possible scope likely to yield  
13                   the intended benefit; and

14                   (C) the covered entity limits, through con-  
15                   tractual obligations, additional types of personal  
16                   information that can be processed with the dis-  
17                   closed genetic information and personal infor-  
18                   mation.

19           (3) a purpose specified by the Director by regu-  
20           lation, taking into account the potential privacy  
21           harms and potential benefits of such collection, proc-  
22           essing, maintenance, or disclosure; or

23           (4) to comply with a Federal criminal investiga-  
24           tion request or order.

1 (b) GENETIC INFORMATION DEFINED.—In this sec-  
2 tion, the term “genetic information” has the meaning  
3 given such term in section 201 of the Genetic Information  
4 Nondiscrimination Act of 2008 (42 U.S.C. 2000ff).

5 (c) SERVICE PROVIDERS SAFE HARBOR.—A service  
6 provider shall not be held liable for a violation of this sec-  
7 tion if such service provider is acting at the direction of  
8 and on behalf of a covered entity and has a reasonable  
9 belief that is the covered entity’s directions are in compli-  
10 ance with this section.

11 **SEC. 210. REQUIREMENTS FOR NOTICE AND CONSENT**  
12 **PROCESSES AND PRIVACY POLICIES.**

13 (a) MINIMUM THRESHOLD.—The Director shall es-  
14 tablish a minimum threshold that a covered entity must  
15 meet for the percentage of individuals who read and un-  
16 derstand a notice or consent process or privacy policy re-  
17 quired by this Act. In establishing such minimum thresh-  
18 olds, the Director shall take into account expectations of  
19 individuals, potential privacy harms, and individuals’  
20 awareness of privacy harms.

21 (b) CONSENT REVOCATION.—A covered entity shall  
22 make available a reasonable mechanism by which an indi-  
23 vidual may revoke consent for any consent given under  
24 this Act.

25 (c) SAFE HARBOR.—

1           (1) APPROVAL PROCEDURES.—The Director  
2       shall develop procedures for analyzing and approving  
3       data submitted by a covered entity to establish that  
4       a notice and consent process or privacy policy of  
5       such covered entity meets the threshold established  
6       under subsection (a).

7           (2) PRESUMPTION.—If a covered entity submits  
8       testing data to and receives an approval from the  
9       Director under paragraph (1) establishing that a no-  
10      tice or consent process or privacy policy of such cov-  
11      ered entity meets the threshold established under  
12      subsection (a), such notice or consent process or pri-  
13      vacy policy shall be presumed to have met such  
14      threshold. Such presumption may be rebutted by  
15      clear and convincing evidence.

16          (3) PUBLIC AVAILABILITY OF APPROVED PROC-  
17      ESSES AND POLICIES AND ASSOCIATED TESTING  
18      DATA.—The Director shall make publicly available  
19      online the notice and consent processes and privacy  
20      policies and associated testing data that the Director  
21      approves under paragraph (1).

22          (4) SMALL BUSINESS ADOPTION OF NOTICE OR  
23      CONSENT PROCESS OF ANOTHER COVERED ENTI-  
24      TY.—

1           (A) IN GENERAL.—If a small business  
2           adopts a notice or consent process of another  
3           covered entity that collects, processes, main-  
4           tains, or discloses personal information in sub-  
5           stantially the same way as such small business,  
6           if the process of such other covered entity has  
7           been approved under paragraph (1), the process  
8           of such small business shall receive the pre-  
9           sumption under paragraph (2).

10          (B) ABILITY TO FREELY USE APPROVED  
11          PROCESS.—A covered entity whose notice or  
12          consent process is approved under paragraph  
13          (1) shall permit a small business to freely use  
14          such process, or a derivative thereof, as de-  
15          scribed in subparagraph (A).

16          (C) NO PUBLISHED PROCESS.—In the case  
17          of a small business for which there is no ap-  
18          proved notice or consent process published  
19          under paragraph (3) of a covered entity that  
20          collects, processes, maintains, or discloses per-  
21          sonal information in substantially the same way  
22          as such small business, any requirement under  
23          this title for a notice or consent process to be  
24          objectively shown to meet the threshold estab-  
25          lished by the Director under subsection (a)



1 shall not apply to such small business. Nothing  
2 in the preceding sentence exempts a small busi-  
3 ness from the requirement to use such notice or  
4 consent process or that such process be concise  
5 and clear.

6 (D) INAPPLICABILITY TO PRIVACY POL-  
7 ICY.—Paragraph (4) does not apply with re-  
8 spect to a privacy policy.

9 (5) MINOR CHANGES.—A covered entity may  
10 make minor changes in a notice or consent process  
11 or privacy policy approved under paragraph (1) and  
12 retain the presumption under paragraph (2) for such  
13 process or policy without retesting or resubmission  
14 of testing data to the Director.

15 **SEC. 211. PROHIBITION ON DECEPTIVE NOTICE AND CON-**  
16 **SENT PROCESSES AND PRIVACY POLICIES.**

17 In providing notice, obtaining consent, or maintaining  
18 a privacy policy as required by this title, a covered entity  
19 may not intentionally take any action that substantially  
20 impairs, obscures, or subverts the ability of an individual  
21 to—

22 (1) understand the contents of such notice or  
23 such privacy policy;

24 (2) understand the process for granting such  
25 consent;

- 1           (3) make a decision regarding whether to grant  
2           or withdraw such consent; or  
3           (4) act on any such decision.

4 **SEC. 212. NOTICE AND CONSENT REQUIRED.**

5           (a) NOTICE.—A covered entity shall provide an indi-  
6           vidual with notice of the personal information such covered  
7           entity collects, processes, maintains, and discloses through  
8           a process that is concise and clear and can be objectively  
9           shown to meet the threshold established by the Director  
10          under section 210(a).

11          (b) CONSENT.—

12           (1) EXPRESS CONSENT REQUIRED.—Except as  
13           provided in paragraphs (2) and (3), a covered entity  
14           may not collect from an individual personal informa-  
15           tion that creates or increases the risk of foreseeable  
16           privacy harms, or process or maintain any such per-  
17           sonal information collected from an individual, un-  
18           less such entity obtains the express consent of such  
19           individual to the collection, processing, or mainte-  
20           nance (or any combination thereof) of such informa-  
21           tion through a process that is concise and clear and  
22           can be objectively shown to meet the threshold es-  
23           tablished by the Director under section 210(a).

24           (2) EXCEPTION FOR IMPLIED CONSENT.—Not-  
25           withstanding paragraph (1), express consent is not

1 required for collection, processing, or maintenance of  
2 personal information if the collection, processing, or  
3 maintenance is, on its face, obvious and necessary to  
4 provide a service at the request of the individual and  
5 the personal information is collected, processed, or  
6 maintained only for such request. Nothing in this  
7 paragraph shall be construed to exempt the covered  
8 entity from the requirement of subsection (a) to pro-  
9 vide notice to such individual with respect to such  
10 collection, processing, or maintenance.

11 (3) EXEMPTION FOR PRIVACY PRESERVING  
12 COMPUTING.—Notwithstanding paragraph (1), ex-  
13 cept with regard to consent for purposes of section  
14 106, express consent is not required for collection,  
15 processing, or maintenance of personal information  
16 secured using privacy preserving computing. Nothing  
17 in this paragraph shall be construed to exempt the  
18 covered entity from the requirement of subsection  
19 (a) to provide notice to such individual with respect  
20 to such collection, processing, or maintenance.

21 (c) SERVICE PROVIDERS EXCLUDED.—This section  
22 does not apply to a service provider if such service provider  
23 has a reasonable belief that a covered entity for which it  
24 processes, maintains, or discloses personal information is  
25 in compliance with this section.

1 **SEC. 213. PRIVACY POLICY.**

2 (a) **POLICY REQUIRED.**—A covered entity shall main-  
3 tain a privacy policy relating to the practices of such entity  
4 regarding the collection, processing, maintenance, and dis-  
5 closure of personal information.

6 (b) **CONTENTS.**—The privacy policy required by sub-  
7 section (a) shall contain the following:

8 (1) A general description of the practices of the  
9 covered entity regarding the collection, processing,  
10 maintenance, and disclosure of personal information.

11 (2) A description of how individuals may exer-  
12 cise the rights provided by title I.

13 (3) A clear and concise summary of the fol-  
14 lowing:

15 (A) The categories of personal information  
16 collected or otherwise obtained by the covered  
17 entity.

18 (B) The business or commercial purposes  
19 of the covered entity for collecting, processing,  
20 maintaining, or disclosing personal information.

21 (C) The categories and a list of third par-  
22 ties to which the covered entity discloses per-  
23 sonal information.

24 (4) A description of the personal information  
25 that the covered entity maintains that the covered

1       entity does not collect from individuals and how the  
2       covered entity obtains such personal information.

3           (5) A list of the third parties to which the cov-  
4       ered entity has disclosed personal information.

5           (6) A list of the third parties from which the  
6       covered entity has obtained personal information at  
7       any time on or after the effective date specified in  
8       section 4(a).

9           (7) The articulated basis for the collection,  
10      processing, disclosure and maintenance of personal  
11      information, as required under section 201(a).

12      (c) EXEMPTION FOR PERSONAL INFORMATION FOR  
13      PARTICULAR PURPOSES.—The privacy policy required by  
14      subsection (a) is not required to contain information relat-  
15      ing to personal information that is collected, processed,  
16      maintained, or disclosed exclusively for any of the pur-  
17      poses described in paragraph (1) of section 109(a) (or a  
18      combination of such purposes), except as provided in para-  
19      graph (2) of such section.

20      (d) AVAILABILITY OF PRIVACY POLICY.—

21           (1) FORM AND MANNER.—The privacy policy  
22      required by subsection (a) shall be—

23                   (A) clear and in plain language; and

24                   (B) made publicly available in a prominent  
25      location on an ongoing basis.

1           (2) TIMING.—The privacy policy required by  
2           subsection (a) shall be made available as required by  
3           paragraph (1) before any collection of personal in-  
4           formation by the covered entity that occurs after the  
5           effective date specified in section 4(a).

6           (e) SMALL BUSINESSES EXCLUDED.—Subsections  
7           (b)(7) and (d) do not apply to a small business.

8           (f) SERVICE PROVIDERS EXCLUDED.—This section  
9           does not apply to a service provider if such service provider  
10          has a reasonable belief that a covered entity for which it  
11          processes, maintains, or discloses personal information is  
12          in compliance with this section.

13   **SEC. 214. INFORMATION SECURITY REQUIREMENTS.**

14          (a) IN GENERAL.—A covered entity shall establish  
15          and implement reasonable information security policies,  
16          practices, and procedures for the protection of personal  
17          information collected, processed, maintained, or disclosed  
18          by such covered entity, taking into consideration—

19                (1) the nature, scope, and complexity of the ac-  
20                tivities engaged in by such covered entity;

21                (2) the sensitivity of any personal information  
22                at issue;

23                (3) the current state of the art in administra-  
24                tive, technical, and physical safeguards for pro-  
25                tecting such information; and

1           (4) the cost of implementing such administra-  
2           tive, technical, and physical safeguards.

3           (b) POINT OF CONTACT.—A covered entity shall iden-  
4           tify an officer or other individual as the point of contact  
5           with responsibility for the management of information se-  
6           curity.

7           (c) SPECIFIC POLICIES, PRACTICES, AND PROCE-  
8           DURES.—The policies, practices, and procedures required  
9           by subsection (a) shall include the following:

10           (1) A written security policy with respect to the  
11           collection, processing, maintenance, and disclosure of  
12           personal information. Such policy shall be made pub-  
13           licly available in a prominent location on an ongoing  
14           basis, except that the publicly available version is  
15           not required to contain information that would com-  
16           promise a purpose described in paragraph (1) of sec-  
17           tion 109(a).

18           (2) A process for identifying and assessing rea-  
19           sonably foreseeable security vulnerabilities in the  
20           system or systems used by such covered entity that  
21           contain personal information, which shall include  
22           regular monitoring for vulnerabilities or data  
23           breaches involving such system or systems.

24           (3) A process for taking action designed to  
25           mitigate against vulnerabilities identified in the

1 process required by paragraph (2), which may in-  
2 clude implementing any changes to security practices  
3 and the architecture, installation, or implementation  
4 of network or operating software, or for regularly  
5 testing or otherwise monitoring the effectiveness of  
6 the existing safeguards.

7 (4) A process for determining if personal infor-  
8 mation is no longer needed and disposing of personal  
9 information by shredding, permanently erasing, or  
10 otherwise modifying the medium on which such per-  
11 sonal information is maintained to make such per-  
12 sonal information permanently unreadable or indeci-  
13 pherable.

14 (5) A process for overseeing persons who have  
15 access to personal information, including through  
16 network-connected devices.

17 (6) A process for employee training and super-  
18 vision for implementation of the policies, practices,  
19 and procedures required by this section.

20 (7) A written plan or protocol for internal and  
21 public response in the event of a data breach or data  
22 sharing abuse.

23 (d) REGULATIONS.—The Director, in consultation  
24 with the National Institute of Standards and Technology,  
25 shall promulgate regulations to implement this section.



1 (e) SMALL BUSINESSES ASSISTANCE.—The Director,  
2 in consultation with the National Institute of Standards  
3 and Technology, the Small Business Association, and  
4 small businesses, shall develop policy templates, toolkits,  
5 tip sheets, configuration guidelines for commonly used  
6 hardware and software, interactive tools, and other mate-  
7 rials to assist small businesses with complying with this  
8 section.

9 **SEC. 215. NOTIFICATION OF DATA BREACH OR DATA SHAR-**  
10 **ING ABUSE.**

11 (a) NOTIFICATION OF AGENCY.—

12 (1) IN GENERAL.—In the case of a data breach  
13 or data sharing abuse with respect to personal infor-  
14 mation maintained by a covered entity, such covered  
15 entity shall, without undue delay and, if feasible, not  
16 later than 72 hours after becoming aware of such  
17 data breach or data sharing abuse, notify the Direc-  
18 tor of such data breach or data sharing abuse, un-  
19 less such data breach or data sharing abuse is un-  
20 likely to create or increase foreseeable privacy  
21 harms.

22 (2) REASONS FOR DELAY.—If the notification  
23 required by paragraph (1) is made more than 72  
24 hours after the covered entity becomes aware of the  
25 data breach or data sharing abuse, such notification

1        shall be accompanied by a statement of the reasons  
2        for the delay.

3        (b) NOTIFICATION OF OTHER COVERED ENTITY.—

4    In the case of a data breach or data sharing abuse with  
5    respect to personal information maintained by a covered  
6    entity that such covered entity obtained from another cov-  
7    ered entity, the covered entity experiencing such data  
8    breach or data sharing abuse shall, without undue delay  
9    and, if feasible, not later than 72 hours after becoming  
10   aware of such data breach or data sharing abuse, notify  
11   such other covered entity of such data breach or data  
12   sharing abuse, unless such data breach or data sharing  
13   abuse is unlikely to create or increase foreseeable privacy  
14   harms. A covered entity receiving notice under this sub-  
15   section of a data breach or data sharing abuse shall notify  
16   any other covered entity from which the covered entity re-  
17   ceiving notice obtained personal information involved in  
18   such data breach or data sharing abuse, in the same man-  
19   ner as required under the preceding sentence for the cov-  
20   ered entity experiencing such data breach or data sharing  
21   abuse.

22        (c) NOTIFICATION OF INDIVIDUALS.—

23            (1) IN GENERAL.—In the case of a data breach  
24            or data sharing abuse with respect to personal infor-  
25            mation maintained by a covered entity (or a data

1 breach or data sharing abuse about which a covered  
2 entity is notified under subsection (b)), if such cov-  
3 ered entity has a relationship with an individual  
4 whose personal information was involved or poten-  
5 tially involved in such data breach or data sharing  
6 abuse, such covered entity shall notify such indi-  
7 vidual of such data breach or data sharing abuse not  
8 later than 14 days after becoming aware of such  
9 data breach or data sharing abuse (or, in the case  
10 of a data breach or data sharing abuse about which  
11 a covered entity is notified under subsection (b), not  
12 later than 14 days after being so notified), if such  
13 data breach or data sharing abuse creates or in-  
14 creases foreseeable privacy harms.

15 (2) MEDIUM OF NOTIFICATION.—A covered en-  
16 tity shall notify an individual as required by para-  
17 graph (1) through—

18 (A) the same medium through which such  
19 individual routinely interacts with such covered  
20 entity; and

21 (B) one additional medium of notification,  
22 if such covered entity has the personal informa-  
23 tion necessary to make a notification through  
24 such an additional medium without causing ex-  
25 cessive financial burden for such covered entity.

1 (d) RULE OF CONSTRUCTION.—This section shall not  
2 apply to a covered entity if a person uses personal infor-  
3 mation obtained from a data breach or data sharing abuse  
4 not involving such covered entity.

5 **TITLE III—UNITED STATES**  
6 **DIGITAL PRIVACY AGENCY**

7 **SEC. 301. ESTABLISHMENT.**

8 (a) AGENCY ESTABLISHED.—There is established an  
9 independent agency in the executive branch to be known  
10 as the “United States Digital Privacy Agency”, which  
11 shall implement and enforce this Act.

12 (b) DIRECTOR AND DEPUTY DIRECTOR.—

13 (1) IN GENERAL.—There is established the po-  
14 sition of the Director, who shall serve as the head  
15 of the Agency.

16 (2) APPOINTMENT.—Subject to paragraph (3),  
17 the Director shall be appointed by the President, by  
18 and with the advice and consent of the Senate.

19 (3) QUALIFICATION.—The President shall  
20 nominate the Director from among individuals who  
21 are citizens of the United States.

22 (4) DEPUTY DIRECTOR.—There is established  
23 the position of Deputy Director, who shall—

24 (A) be appointed by the Director; and

1 (B) serve as acting Director in the absence  
2 or unavailability of the Director.

3 (c) TERM.—

4 (1) IN GENERAL.—The Director shall serve for  
5 a term of 5 years.

6 (2) EXPIRATION OF TERM.—An individual may  
7 serve as Director after the expiration of the term for  
8 which appointed, until a successor has been ap-  
9 pointed and qualified.

10 (3) REMOVAL FOR CAUSE.—The President may  
11 remove the Director for inefficiency, neglect of duty,  
12 or malfeasance in office.

13 (d) SERVICE RESTRICTION.—No Director or Deputy  
14 Director may hold any office, position, or employment in  
15 any covered entity during the period of service of such per-  
16 son as Director or Deputy Director.

17 (e) OFFICES.—The Director shall establish a prin-  
18 cipal office and field offices of the Agency in locations that  
19 have high levels of activity by covered entities, as deter-  
20 mined by the Director.

21 (f) COMPENSATION.—

22 (1) IN GENERAL.—The Director shall be com-  
23 pensated at the rate prescribed for level II of the  
24 Executive Schedule under section 5313 of title 5,  
25 United States Code.

1           (2) CONFORMING AMENDMENT.—Section 5313  
2           of title 5, United States Code, is amended by insert-  
3           ing after the item relating to “Federal Transit Ad-  
4           ministrator.” the following new item: “Director of  
5           the United States Digital Privacy Agency.”.

6 **SEC. 302. EXECUTIVE AND ADMINISTRATIVE POWERS.**

7           (a) POWERS OF THE AGENCY.—The Director is au-  
8           thorized to establish the general policies of the Agency  
9           with respect to all executive and administrative functions,  
10          including—

11               (1) the establishment of rules for conducting  
12               the general business of the Agency, in a manner not  
13               inconsistent with this Act;

14               (2) to bind the Agency and enter into contracts;

15               (3) directing the establishment and mainte-  
16               nance of divisions or other offices within the Agency,  
17               in order to carry out the responsibilities of the Agen-  
18               cy under this Act, and to satisfy the requirements of  
19               other applicable law;

20               (4) to coordinate and oversee the operation of  
21               all administrative, enforcement, and research activi-  
22               ties of the Agency;

23               (5) to adopt and use a seal;

1           (6) to determine the character of and the neces-  
2           sity for the obligations and expenditures of the  
3           Agency;

4           (7) the appointment and supervision of per-  
5           sonnel employed by the Agency;

6           (8) the distribution of business among per-  
7           sonnel appointed and supervised by the Director and  
8           among administrative units of the Agency;

9           (9) the use and expenditure of funds;

10          (10) implementing this Act through rules, or-  
11          ders, guidance, interpretations, statements of policy,  
12          investigations, and enforcement actions; and

13          (11) performing such other functions as may be  
14          authorized or required by law.

15          (b) DELEGATION OF AUTHORITY.—The Director  
16          may delegate to any duly authorized employee, representa-  
17          tive, or agent any power vested in the Director or the  
18          Agency by law, except that the Director may not delegate  
19          the power to appoint the Deputy Director under section  
20          301(b)(4)(A).

21          (c) AUTONOMY OF AGENCY REGARDING REC-  
22          COMMENDATIONS AND TESTIMONY.—No officer or agency  
23          of the United States shall have any authority to require  
24          the Director or any other officer of the Agency to submit  
25          legislative recommendations, or testimony or comments on

1 legislation, to any officer or agency of the United States  
2 for approval, comments, or review prior to the submission  
3 of such recommendations, testimony, or comments to the  
4 Congress, if such recommendations, testimony, or com-  
5 ments to the Congress include a statement indicating that  
6 the views expressed therein are those of the Director or  
7 such officer, and do not necessarily reflect the views of  
8 the President.

9 **SEC. 303. RULEMAKING AUTHORITY.**

10       The Director may prescribe rules and issue orders  
11 and guidance, as may be necessary or appropriate to en-  
12 able the Agency to administer and carry out the purposes  
13 and objectives of this Act, and to prevent evasions thereof.

14 **SEC. 304. PERSONNEL.**

15       (a) APPOINTMENT.—

16           (1) IN GENERAL.—The Director may fix the  
17 number of, and appoint and direct, all employees of  
18 the Agency, in accordance with the applicable provi-  
19 sions of title 5, United States Code.

20           (2) EMPLOYEES OF THE AGENCY.—The Direc-  
21 tor is authorized to employ technologists, designers,  
22 attorneys, investigators, economists, and other em-  
23 ployees as the Director considers necessary to con-  
24 duct the business of the Agency.

25       (b) AGENCY OMBUDSMAN.—



1           (1) ESTABLISHMENT REQUIRED.—The Director  
2       shall appoint an ombudsman.

3           (2) DUTIES OF OMBUDSMAN.—The ombudsman  
4       appointed in accordance with paragraph (1) shall—

5           (A) act as a liaison between the Agency  
6       and any affected person with respect to any  
7       problem that such person may have in dealing  
8       with the Agency, resulting from the regulatory  
9       activities of the Agency; and

10          (B) assure that safeguards exist to encour-  
11       age complainants to come forward and preserve  
12       confidentiality.

13   **SEC. 305. COMPLAINTS OF INDIVIDUALS.**

14          (a) IN GENERAL.—The Director shall establish a unit  
15       within the Agency the functions of which shall include es-  
16       tablishing a single, toll-free telephone number, a website,  
17       and a database or utilizing an existing database to facili-  
18       tate the centralized collection of, monitoring of, and re-  
19       sponse to complaints of individuals regarding the privacy  
20       or security of personal information. The Director shall co-  
21       ordinate with other Federal agencies with jurisdiction over  
22       the privacy or security of personal information to route  
23       complaints to such agencies, where appropriate.

24          (b) ROUTING COMPLAINTS TO STATES.—To the ex-  
25       tent practicable, State agencies may receive appropriate

1 complaints from the systems established under subsection  
2 (a), if—

3 (1) the State agency system has the functional  
4 capacity to receive calls or electronic reports routed  
5 by the Agency systems;

6 (2) the State agency has satisfied any condi-  
7 tions of participation in the system that the Agency  
8 may establish, including treatment of personal infor-  
9 mation and sharing of information on complaint res-  
10 olution or related compliance procedures and re-  
11 sources; and

12 (3) participation by the State agency includes  
13 measures necessary to provide for protection of per-  
14 sonal information that conform to the standards for  
15 protection of the confidentiality of personal informa-  
16 tion and for data integrity and security that apply  
17 to Federal agencies.

18 (c) DATA SHARING REQUIRED.—To facilitate inclu-  
19 sion in the reports required by section 310 of the matters  
20 regarding complaints of individuals required by subsection  
21 (b)(4) of such section to be included in such reports, inves-  
22 tigation and enforcement activities, and monitoring of the  
23 privacy and security of personal information, the Agency  
24 shall share information about complaints of individuals  
25 with Federal and State agencies that have jurisdiction

1 over the privacy or security of personal information and  
2 State attorneys general, subject to the standards applica-  
3 ble to Federal agencies for protection of the confidentiality  
4 of personal information and for data security and integ-  
5 rity. Other Federal agencies that have jurisdiction over the  
6 privacy or security of personal information shall share  
7 data relating to complaints of individuals regarding the  
8 privacy or security of personal information with the Agen-  
9 cy, subject to the standards applicable to Federal agencies  
10 for protection of confidentiality of personal information  
11 and for data security and integrity.

12 **SEC. 306. USER ADVISORY BOARD.**

13 (a) ESTABLISHMENT REQUIRED.—The Director shall  
14 establish a User Advisory Board to advise and consult  
15 with the Agency in the exercise of its functions under this  
16 Act, and to provide information on emerging practices re-  
17 lating to the treatment of personal information by covered  
18 entities, including regional trends, concerns, and other rel-  
19 evant information.

20 (b) MEMBERSHIP.—In appointing the members of  
21 the User Advisory Board, the Director shall seek to assem-  
22 ble experts in consumer protection, privacy, civil rights,  
23 and ethics, and seek representation of the interests of indi-  
24 viduals who use products or services provided by covered  
25 entities, without regard to party affiliation.

1 (c) MEETINGS.—The User Advisory Board shall meet  
2 from time to time at the call of the Director, but, at a  
3 minimum, shall meet at least twice in each year.

4 (d) COMPENSATION AND TRAVEL EXPENSES.—Mem-  
5 bers of the User Advisory Board who are not full-time em-  
6 ployees of the United States shall—

7 (1) be entitled to receive compensation at a rate  
8 fixed by the Director while attending meetings of the  
9 User Advisory Board, including travel time; and

10 (2) receive travel expenses, including per diem  
11 in lieu of subsistence, in accordance with applicable  
12 provisions under subchapter I of chapter 57 of title  
13 5, United States Code.

14 **SEC. 307. ACADEMIC AND RESEARCH ADVISORY BOARD.**

15 (a) ESTABLISHMENT REQUIRED.—The Director shall  
16 establish an Academic and Research Advisory Board to  
17 advise and consult with the Agency in the exercise of its  
18 functions under this Act, and to provide information on  
19 emerging practices relating to the treatment of personal  
20 information by covered entities, including regional trends,  
21 concerns, and other relevant information.

22 (b) MEMBERSHIP.—In appointing the members of  
23 the Academic and Research Advisory Board, the Director  
24 shall seek to assemble individuals with academic and re-  
25 search expertise in privacy, cybersecurity, computer

1 science, innovation, economics, law, and public policy,  
2 without regard to party affiliation.

3 (c) MEETINGS.—The Academic and Research Advi-  
4 sory Board shall meet from time to time at the call of  
5 the Director, but, at a minimum, shall meet at least twice  
6 in each year.

7 (d) COMPENSATION AND TRAVEL EXPENSES.—Mem-  
8 bers of the Academic and Research Advisory Board who  
9 are not full-time employees of the United States shall—

10 (1) be entitled to receive compensation at a rate  
11 fixed by the Director while attending meetings of the  
12 Academic and Research Advisory Board, including  
13 travel time; and

14 (2) receive travel expenses, including per diem  
15 in lieu of subsistence, in accordance with applicable  
16 provisions under subchapter I of chapter 57 of title  
17 5, United States Code.

18 **SEC. 308. SMALL BUSINESS AND INVESTOR ADVISORY**  
19 **BOARD.**

20 (a) ESTABLISHMENT REQUIRED.—The Director shall  
21 establish a Small Business and Investor Advisory Board  
22 to advise and consult with the Agency in the exercise of  
23 its functions under this Act, and to provide information  
24 on emerging practices relating to the treatment of per-

1 sonal information by covered entities, including regional  
2 trends, concerns, and other relevant information.

3 (b) MEMBERSHIP.—In appointing the members of  
4 the Small Business and Investor Advisory Board, the Di-  
5 rector shall seek to assemble representatives of small busi-  
6 nesses and investors in small businesses, without regard  
7 to party affiliation.

8 (c) MEETINGS.—The Small Business and Investor  
9 Advisory Board shall meet from time to time at the call  
10 of the Director, but, at a minimum, shall meet at least  
11 twice in each year.

12 (d) COMPENSATION AND TRAVEL EXPENSES.—Mem-  
13 bers of the Small Business and Investor Advisory Board  
14 who are not full-time employees of the United States  
15 shall—

16 (1) be entitled to receive compensation at a rate  
17 fixed by the Director while attending meetings of the  
18 Small Business and Investor Advisory Board, includ-  
19 ing travel time; and

20 (2) receive travel expenses, including per diem  
21 in lieu of subsistence, in accordance with applicable  
22 provisions under subchapter I of chapter 57 of title  
23 5, United States Code.

1 **SEC. 309. CONSULTATION.**

2       The Director shall consult with Federal and State  
3 agencies that have jurisdiction over the privacy or security  
4 of personal information, State attorneys general, inter-  
5 national and intergovernmental bodies that conduct activi-  
6 ties relating to the privacy or security of personal informa-  
7 tion, and agencies of other countries that are similar to  
8 the Agency, as appropriate, to promote consistent regu-  
9 latory treatment of the activities of covered entities relat-  
10 ing to the privacy or security of personal information.

11 **SEC. 310. REPORTS.**

12       (a) **REPORTS REQUIRED.**—Not later than 6 months  
13 after the date of the enactment of this Act, and every 6  
14 months thereafter, the Director shall submit a report to  
15 the President and to the Committee on Energy and Com-  
16 merce, the Committee on the Judiciary, and the Com-  
17 mittee on Appropriations of the House of Representatives  
18 and the Committee on Commerce, Science, and Transpor-  
19 tation, the Committee on the Judiciary, and the Com-  
20 mittee on Appropriations of the Senate, and shall publish  
21 such report on the website of the Agency.

22       (b) **CONTENTS.**—Each report required by subsection  
23 (a) shall include—

24           (1) a discussion of the significant problems  
25       faced by individuals with respect to the privacy or  
26       security of personal information;

1           (2) a justification of the budget request of the  
2       Agency for the preceding year, unless a justification  
3       for such year was included in the preceding report  
4       submitted under such subsection;

5           (3) a list of the significant rules and orders  
6       adopted by the Agency, as well as other significant  
7       initiatives conducted by the Agency, during the pre-  
8       ceding 6-month period and the plan of the Agency  
9       for rules, orders, or other initiatives to be under-  
10      taken during the upcoming 6-month period;

11          (4) an analysis of complaints about the privacy  
12      or security of personal information that the Agency  
13      has received and collected in the database described  
14      in section 305(a) during the preceding 6-month pe-  
15      riod;

16          (5) a list, with a brief statement of the issues,  
17      of the public enforcement actions to which the Agen-  
18      cy was a party during the preceding 6-month period;  
19      and

20          (6) an assessment of significant actions by  
21      State attorneys general or State agencies relating to  
22      this Act or the rules prescribed under this Act dur-  
23      ing the preceding 6-month period.



1 **SEC. 311. GRANTS FOR DEVELOPING OPEN-SOURCE MA-**  
2 **CHINE LEARNING TRAINING DATA.**

3       The Director shall establish an Open-Source Machine  
4 Learning Training Data Program and make grants  
5 through the program to support the development of open-  
6 source, voluntarily disclosed, personal information data  
7 sets to be used for the training or development of machine  
8 learning and artificial intelligence algorithms. The Direc-  
9 tor shall promulgate regulations to implement the Pro-  
10 gram and to consider any such data sets are in compliance  
11 with this Act balancing any intrusion on the privacy of,  
12 potential privacy harms to, and reasonable expectations of  
13 individuals to whom the personal information relates.

14 **SEC. 312. ANNUAL AUDITS.**

15       The Director shall order an annual independent audit  
16 of the operations and budget of the Agency.

17 **SEC. 313. INSPECTOR GENERAL.**

18       Section 12 of the Inspector General Act of 1978 (5  
19 U.S.C. App.) is amended—

20           (1) in paragraph (1), by inserting the “Director  
21 of the Digital Privacy Agency;” after “the President  
22 of the Export-Import Bank;”; and

23           (2) in paragraph (2), by inserting “the Digital  
24 Privacy Agency,” after “the Export-Import Bank,”.

1 **SEC. 314. AUTHORIZATION OF APPROPRIATIONS.**

2       There are authorized to be appropriated to the Direc-  
3 tor to carry out this Act \$550,000,000 for each of the  
4 fiscal years 2020, 2021, 2022, 2023, and 2024.

5       **TITLE IV—ENFORCEMENT**

6 **SEC. 401. DEFINITIONS.**

7       In this title:

8           (1) **AGENCY INVESTIGATOR.**—The term “Agen-  
9 cy investigator” means any attorney or investigator  
10 employed by the Agency who is charged with the  
11 duty of enforcing or carrying into effect any provi-  
12 sion of this Act or a rule or order prescribed under  
13 this Act.

14           (2) **ATTORNEY GENERAL.**—The term “attorney  
15 general” means, with respect to a State, the attor-  
16 ney general or chief law enforcement officer of the  
17 State, or another official or agency designated by  
18 the State to bring civil actions on behalf of the State  
19 or the residents of the State.

20           (3) **CUSTODIAN.**—The term “custodian” means  
21 the custodian or any deputy custodian designated by  
22 the Agency.

23           (4) **DOCUMENTARY MATERIAL.**—The term  
24 “documentary material” includes the original or any  
25 copy of any book, document, record, report, memo-  
26 randum, paper, communication, tabulation, chart,

1 logs, electronic files, or other data or data compila-  
2 tions stored in any medium.

3 (5) VIOLATION.—The term “violation” means  
4 any act or omission that, if proved, would constitute  
5 a violation of any provision of this Act or a rule or  
6 order prescribed under this Act.

7 (6) NON-PUBLIC INFORMATION.—The term  
8 “non-public information” means information that  
9 has not been disclosed in a criminal, civil, or admin-  
10 istrative proceeding, in a government investigation,  
11 report, or audit, or by the news media or other pub-  
12 lic source of information, and that was not obtained  
13 in violation of the law.

14 **SEC. 402. INVESTIGATIONS AND ADMINISTRATIVE DIS-**  
15 **COVERY.**

16 (a) JOINT INVESTIGATIONS.—The Agency or, where  
17 appropriate, an Agency investigator, may conduct inves-  
18 tigations and make requests for information, as authorized  
19 under this Act, on a joint basis with another agency (as  
20 defined in section 551 of title 5, United States Code).

21 (b) SUBPOENAS.—

22 (1) IN GENERAL.—The Agency or an Agency  
23 investigator may issue subpoenas for the attendance  
24 and testimony of witnesses and the production of

1 relevant papers, books, documents, or other material  
2 in connection with hearings under this Act.

3 (2) FAILURE TO OBEY.—In the case of contu-  
4 macy or refusal to obey a subpoena issued pursuant  
5 to this subsection and served upon any person, the  
6 district court of the United States for any district in  
7 which such person is found, resides, or transacts  
8 business, upon application by the Agency or an  
9 Agency investigator and after notice to such person,  
10 may issue an order requiring such person to appear  
11 and give testimony or to appear and produce docu-  
12 ments or other material.

13 (3) CONTEMPT.—Any failure to obey an order  
14 of the court under paragraph (2) may be punished  
15 by the court as a contempt thereof.

16 (c) DEMANDS.—

17 (1) IN GENERAL.—Whenever the Agency has  
18 reason to believe that any person may be in posses-  
19 sion, custody, or control of any documentary mate-  
20 rial or tangible things, or may have any information,  
21 relevant to a violation, the Agency may, before the  
22 institution of any proceedings under this Act, issue  
23 in writing, and cause to be served upon such person,  
24 a civil investigative demand requiring such person  
25 to—

1 (A) produce such documentary material for  
2 inspection and copying or reproduction in the  
3 form or medium requested by the Agency;

4 (B) submit such tangible things;

5 (C) file written reports or answers to ques-  
6 tions;

7 (D) give oral testimony concerning docu-  
8 mentary material, tangible things, or other in-  
9 formation; or

10 (E) furnish any combination of such mate-  
11 rial, answers, or testimony.

12 (2) REQUIREMENTS.—Each civil investigative  
13 demand shall state the nature of the conduct consti-  
14 tuting the alleged violation which is under investiga-  
15 tion and the provision of law applicable to such vio-  
16 lation.

17 (3) PRODUCTION OF DOCUMENTS.—Each civil  
18 investigative demand for the production of documen-  
19 tary material shall—

20 (A) describe each class of documentary  
21 material to be produced under the demand with  
22 such definiteness and certainty as to permit  
23 such material to be fairly identified;

24 (B) prescribe a return date or dates which  
25 will provide a reasonable period of time within

1           which the material so demanded may be assem-  
2           bled and made available for inspection and  
3           copying or reproduction; and

4           (C) identify the custodian to whom such  
5           material shall be made available.

6           (4) PRODUCTION OF THINGS.—Each civil inves-  
7           tigative demand for the submission of tangible  
8           things shall—

9           (A) describe each class of tangible things  
10          to be submitted under the demand with such  
11          definiteness and certainty as to permit such  
12          things to be fairly identified;

13          (B) prescribe a return date or dates which  
14          will provide a reasonable period of time within  
15          which the things so demanded may be assem-  
16          bled and submitted; and

17          (C) identify the custodian to whom such  
18          things shall be submitted.

19          (5) DEMAND FOR WRITTEN REPORTS OR AN-  
20          SWERS.—Each civil investigative demand for written  
21          reports or answers to questions shall—

22          (A) propound with definiteness and cer-  
23          tainty the reports to be produced or the ques-  
24          tions to be answered;

1 (B) prescribe a date or dates at which time  
2 written reports or answers to questions shall be  
3 submitted; and

4 (C) identify the custodian to whom such  
5 reports or answers shall be submitted.

6 (6) ORAL TESTIMONY.—Each civil investigative  
7 demand for the giving of oral testimony shall—

8 (A) prescribe a date, time, and place at  
9 which oral testimony shall be commenced; and

10 (B) identify an Agency investigator who  
11 shall conduct the investigation and the custo-  
12 dian to whom the transcript of such investiga-  
13 tion shall be submitted.

14 (7) SERVICE.—Any civil investigative demand  
15 issued, and any enforcement petition filed, under  
16 this section may be served—

17 (A) by any Agency investigator at any  
18 place within the territorial jurisdiction of any  
19 court of the United States; and

20 (B) upon any person who is not found  
21 within the territorial jurisdiction of any court of  
22 the United States—

23 (i) in such manner as the Federal  
24 Rules of Civil Procedure prescribe for serv-  
25 ice in a foreign nation; and

1                   (ii) to the extent that the courts of  
2                   the United States have authority to assert  
3                   jurisdiction over such person, consistent  
4                   with due process, the United States Dis-  
5                   trict Court for the District of Columbia  
6                   shall have the same jurisdiction to take  
7                   any action respecting compliance with this  
8                   section by such person that such district  
9                   court would have if such person were per-  
10                  sonally within the jurisdiction of such dis-  
11                  trict court.

12               (8) METHOD OF SERVICE.—Service of any civil  
13               investigative demand or any enforcement petition  
14               filed under this section may be made upon a person  
15               by—

16                   (A) delivering a duly executed copy of such  
17                   demand or petition to the individual or to any  
18                   partner, executive officer, managing agent, or  
19                   general agent of such person, or to any agent  
20                   of such person authorized by appointment or by  
21                   law to receive service of process on behalf of  
22                   such person;

23                   (B) delivering a duly executed copy of such  
24                   demand or petition to the principal office or  
25                   place of business of the person to be served; or



1 (C) depositing a duly executed copy in the  
2 United States mails, by registered or certified  
3 mail, return receipt requested, duly addressed  
4 to such person at the principal office or place  
5 of business of such person.

6 (9) PROOF OF SERVICE.—

7 (A) IN GENERAL.—A verified return by the  
8 individual serving any civil investigative demand  
9 or any enforcement petition filed under this sec-  
10 tion setting forth the manner of such service  
11 shall be proof of such service.

12 (B) RETURN RECEIPTS.—In the case of  
13 service by registered or certified mail, such re-  
14 turn shall be accompanied by the return post  
15 office receipt of delivery of such demand or en-  
16 forcement petition.

17 (10) PRODUCTION OF DOCUMENTARY MATE-  
18 RIAL.—The production of documentary material in  
19 response to a civil investigative demand shall be  
20 made under a sworn certificate, in such form as the  
21 demand designates, by the person, if a natural per-  
22 son, to whom the demand is directed or, if not a  
23 natural person, by any person having knowledge of  
24 the facts and circumstances relating to such produc-  
25 tion, to the effect that all of the documentary mate-

1       rial required by the demand and in the possession,  
2       custody, or control of the person to whom the de-  
3       mand is directed has been produced and made avail-  
4       able to the custodian.

5           (11) SUBMISSION OF TANGIBLE THINGS.—The  
6       submission of tangible things in response to a civil  
7       investigative demand shall be made under a sworn  
8       certificate, in such form as the demand designates,  
9       by the person to whom the demand is directed or,  
10      if not a natural person, by any person having knowl-  
11      edge of the facts and circumstances relating to such  
12      production, to the effect that all of the tangible  
13      things required by the demand and in the posses-  
14      sion, custody, or control of the person to whom the  
15      demand is directed have been submitted to the cus-  
16      todian.

17          (12) SEPARATE ANSWERS.—Each reporting re-  
18      quirement or question in a civil investigative demand  
19      shall be answered separately and fully in writing  
20      under oath, unless it is objected to, in which event  
21      the reasons for the objection shall be stated in lieu  
22      of an answer, and it shall be submitted under a  
23      sworn certificate, in such form as the demand des-  
24      ignates, by the person, if a natural person, to whom  
25      the demand is directed or, if not a natural person,

1 by any person responsible for answering each report-  
2 ing requirement or question, to the effect that all in-  
3 formation required by the demand and in the posses-  
4 sion, custody, control, or knowledge of the person to  
5 whom the demand is directed has been submitted.

6 (13) TESTIMONY.—

7 (A) IN GENERAL.—

8 (i) OATH AND RECORDATION.—The  
9 examination of any person pursuant to a  
10 demand for oral testimony served under  
11 this subsection shall be taken before an of-  
12 ficer authorized to administer oaths and  
13 affirmations by the laws of the United  
14 States or of the place at which the exam-  
15 ination is held. The officer before whom  
16 oral testimony is to be taken shall put the  
17 witness on oath or affirmation and shall  
18 personally, or by any individual acting  
19 under the direction of and in the presence  
20 of the officer, record the testimony of the  
21 witness.

22 (ii) TRANSCRIPTION.—The testimony  
23 shall be taken stenographically and tran-  
24 scribed.

1           (B) PARTIES PRESENT.—Any Agency in-  
2           vestigator before whom oral testimony is to be  
3           taken shall exclude from the place where the  
4           testimony is to be taken all other persons, ex-  
5           cept the person giving the testimony, the attor-  
6           ney for that person, the officer before whom the  
7           testimony is to be taken, an investigator or rep-  
8           resentative of an agency with which the Agency  
9           is engaged in a joint investigation, and any ste-  
10          nographer taking such testimony.

11          (C) LOCATION.—The oral testimony of any  
12          person taken pursuant to a civil investigative  
13          demand shall be taken in the judicial district of  
14          the United States in which such person resides,  
15          is found, or transacts business, or in such other  
16          place as may be agreed upon by the Agency in-  
17          vestigator before whom the oral testimony of  
18          such person is to be taken and such person.

19          (D) ATTORNEY REPRESENTATION.—

20               (i) IN GENERAL.—Any person com-  
21               pelled to appear under a civil investigative  
22               demand for oral testimony pursuant to this  
23               subsection may be accompanied, rep-  
24               resented, and advised by an attorney.

1           (ii) AUTHORITY.—The attorney may  
2           advise a person described in clause (i), in  
3           confidence, either upon the request of such  
4           person or upon the initiative of the attor-  
5           ney, with respect to any question asked of  
6           such person.

7           (iii) OBJECTIONS.—A person de-  
8           scribed in clause (i), or the attorney for  
9           that person, may object on the record to  
10          any question, in whole or in part, and such  
11          person shall briefly state for the record the  
12          reason for the objection. An objection may  
13          properly be made, received, and entered  
14          upon the record when it is claimed that  
15          such person is entitled to refuse to answer  
16          the question on grounds of any constitu-  
17          tional or other legal right or privilege, in-  
18          cluding the privilege against self-incrimina-  
19          tion, but such person shall not otherwise  
20          object to or refuse to answer any question,  
21          and such person or attorney shall not oth-  
22          erwise interrupt the oral examination.

23          (iv) REFUSAL TO ANSWER.—If a per-  
24          son described in clause (i) refuses to an-  
25          swer any question—

1 (I) the Agency may petition the  
2 district court of the United States  
3 pursuant to this section for an order  
4 compelling such person to answer  
5 such question; and

6 (II) if the refusal is on grounds  
7 of the privilege against self-incrimina-  
8 tion, the testimony of such person  
9 may be compelled in accordance with  
10 the provisions of section 6004 of title  
11 18, United States Code.

12 (E) TRANSCRIPTS.—For purposes of this  
13 subsection—

14 (i) after the testimony of any witness  
15 is fully transcribed, the Agency investi-  
16 gator shall afford the witness (who may be  
17 accompanied by an attorney) a reasonable  
18 opportunity to examine the transcript;

19 (ii) the transcript shall be read to or  
20 by the witness, unless such examination  
21 and reading are waived by the witness;

22 (iii) any changes in form or substance  
23 which the witness desires to make shall be  
24 entered and identified upon the transcript  
25 by the Agency investigator, with a state-

1                   ment of the reasons given by the witness  
2                   for making such changes;

3                   (iv) the transcript shall be signed by  
4                   the witness, unless the witness in writing  
5                   waives the signing, is ill, cannot be found,  
6                   or refuses to sign; and

7                   (v) if the transcript is not signed by  
8                   the witness during the 30-day period fol-  
9                   lowing the date on which the witness is  
10                  first afforded a reasonable opportunity to  
11                  examine the transcript, the Agency investi-  
12                  gator shall sign the transcript and state on  
13                  the record the fact of the waiver, illness,  
14                  absence of the witness, or the refusal to  
15                  sign, together with any reasons given for  
16                  the failure to sign.

17                  (F) CERTIFICATION BY INVESTIGATOR.—

18                  The Agency investigator shall certify on the  
19                  transcript that the witness was duly sworn by  
20                  him or her and that the transcript is a true  
21                  record of the testimony given by the witness,  
22                  and the Agency investigator shall promptly de-  
23                  liver the transcript or send it by registered or  
24                  certified mail to the custodian.

1 (G) COPY OF TRANSCRIPT.—The Agency  
2 investigator shall furnish a copy of the tran-  
3 script (upon payment of reasonable charges for  
4 the transcript) to the witness only, except that  
5 the Agency may for good cause limit such wit-  
6 ness to inspection of the official transcript of  
7 his testimony.

8 (H) WITNESS FEES.—Any witness appear-  
9 ing for the taking of oral testimony pursuant to  
10 a civil investigative demand shall be entitled to  
11 the same fees and mileage which are paid to  
12 witnesses in the district courts of the United  
13 States.

14 (d) CONFIDENTIAL TREATMENT OF DEMAND MATE-  
15 RIAL.—

16 (1) IN GENERAL.—Documentary materials and  
17 tangible things received as a result of a civil inves-  
18 tigative demand shall be subject to requirements and  
19 procedures regarding confidentiality, in accordance  
20 with rules established by the Agency.

21 (2) DISCLOSURE TO CONGRESS.—No rule es-  
22 tablished by the Agency regarding the confidentiality  
23 of materials submitted to, or otherwise obtained by,  
24 the Agency shall be intended to prevent disclosure to  
25 either House of Congress or to an appropriate com-



1        mittee of the Congress, except that the Agency is  
2        permitted to adopt rules allowing prior notice to any  
3        party that owns or otherwise provided the material  
4        to the Agency and had designated such material as  
5        confidential.

6        (e) PETITION FOR ENFORCEMENT.—

7            (1) IN GENERAL.—Whenever any person fails  
8        to comply with any civil investigative demand duly  
9        served upon him under this section, or whenever sat-  
10       isfactory copying or reproduction of material re-  
11       quested pursuant to the demand cannot be accom-  
12       plished and such person refuses to surrender such  
13       material, the Agency, through such officers or attor-  
14       neys as it may designate, may file, in the district  
15       court of the United States for any judicial district  
16       in which such person resides, is found, or transacts  
17       business, and serve upon such person, a petition for  
18       an order of such court for the enforcement of this  
19       section.

20            (2) SERVICE OF PROCESS.—All process of any  
21        court to which application may be made as provided  
22        in this subsection may be served in any judicial dis-  
23       trict.

24        (f) PETITION FOR ORDER MODIFYING OR SETTING

25        ASIDE DEMAND.—

1           (1) IN GENERAL.—Not later than 20 days after  
2       the service of any civil investigative demand upon  
3       any person under subsection (c), or at any time be-  
4       fore the return date specified in the demand, which-  
5       ever period is shorter, or within such period exceed-  
6       ing 20 days after service or in excess of such return  
7       date as may be prescribed in writing, subsequent to  
8       service, by any Agency investigator named in the de-  
9       mand, such person may file with the Agency a peti-  
10      tion for an order by the Agency modifying or setting  
11      aside the demand.

12          (2) COMPLIANCE DURING PENDENCY.—The  
13      time permitted for compliance with the demand in  
14      whole or in part, as determined proper and ordered  
15      by the Agency, shall not run during the pendency of  
16      a petition under paragraph (1) at the Agency, except  
17      that such person shall comply with any portions of  
18      the demand not sought to be modified or set aside.

19          (3) SPECIFIC GROUNDS.—A petition under  
20      paragraph (1) shall specify each ground upon which  
21      the petitioner relies in seeking relief, and may be  
22      based upon any failure of the demand to comply  
23      with the provisions of this section, or upon any con-  
24      stitutional or other legal right or privilege of such  
25      person.

1 (g) CUSTODIAL CONTROL.—At any time during  
2 which any custodian is in custody or control of any docu-  
3 mentary material, tangible things, reports, answers to  
4 questions, or transcripts of oral testimony given by any  
5 person in compliance with any civil investigative demand,  
6 such person may file, in the district court of the United  
7 States for the judicial district within which the office of  
8 such custodian is situated, and serve upon such custodian,  
9 a petition for an order of such court requiring the per-  
10 formance by such custodian of any duty imposed upon him  
11 by this section or rule promulgated by the Agency.

12 (h) JURISDICTION OF COURT.—

13 (1) IN GENERAL.—Whenever any petition is  
14 filed in any district court of the United States under  
15 this section, such court shall have jurisdiction to  
16 hear and determine the matter so presented, and to  
17 enter such order or orders as may be required to  
18 carry out the provisions of this section.

19 (2) APPEAL.—Any final order entered as de-  
20 scribed in paragraph (1) shall be subject to appeal  
21 pursuant to section 1291 of title 28, United States  
22 Code.

23 **SEC. 403. HEARINGS AND ADJUDICATION PROCEEDINGS.**

24 (a) IN GENERAL.—The Agency is authorized to con-  
25 duct hearings and adjudication proceedings with respect

1 to any person in the manner prescribed by chapter 5 of  
2 title 5, United States Code, in order to ensure or enforce  
3 compliance with this Act and the rules prescribed under  
4 this Act.

5 (b) SPECIAL RULES FOR CEASE-AND-DESIST PRO-  
6 CEEDINGS.—

7 (1) ORDERS AUTHORIZED.—

8 (A) IN GENERAL.—If, in the opinion of the  
9 Agency, a person is engaging or has engaged in  
10 an act or omission that violates any provision of  
11 this Act or a rule or order prescribed under this  
12 Act, the Agency may issue and serve upon the  
13 person a notice of charges in respect thereof.

14 (B) CONTENT OF NOTICE.—The notice  
15 under subparagraph (A) shall contain a state-  
16 ment of the facts constituting the alleged viola-  
17 tion, and shall fix a time and place at which a  
18 hearing will be held to determine whether an  
19 order to cease and desist should issue against  
20 the person, such hearing to be held not earlier  
21 than 30 days nor later than 60 days after the  
22 date of service of such notice, unless an earlier  
23 or a later date is set by the Agency, at the re-  
24 quest of any person so served.

1 (C) CONSENT.—Unless a person served  
2 under subparagraph (B) appears at the hearing  
3 personally or by a duly authorized representa-  
4 tive, the person shall be deemed to have con-  
5 sented to the issuance of the cease-and-desist  
6 order.

7 (D) PROCEDURE.—In the event of consent  
8 under subparagraph (C), or if, upon the record  
9 made at any such hearing, the Agency finds  
10 that any violation specified in the notice of  
11 charges has been established, the Agency may  
12 issue and serve upon the person an order to  
13 cease and desist from the violation. Such order  
14 may, by provisions which may be mandatory or  
15 otherwise, require the person to cease and de-  
16 sist from the subject act or omission, and to  
17 take affirmative action to correct the conditions  
18 resulting from any such violation.

19 (2) EFFECTIVENESS OF ORDER.—A cease-and-  
20 desist order shall become effective at the expiration  
21 of 30 days after the date of service of the order  
22 under paragraph (1)(D) (except in the case of a  
23 cease-and-desist order issued upon consent, which  
24 shall become effective at the time specified therein),  
25 and shall remain effective and enforceable as pro-

1 vided therein, except to such extent as the order is  
2 stayed, modified, terminated, or set aside by action  
3 of the Agency or a reviewing court.

4 (3) DECISION AND APPEAL.—Any hearing pro-  
5 vided for in this subsection shall be held in the Fed-  
6 eral judicial district or in the territory in which the  
7 residence or principal office or place of business of  
8 the person is located unless the person consents to  
9 another place, and shall be conducted in accordance  
10 with the provisions of chapter 5 of title 5, United  
11 States Code. After such hearing, and not later than  
12 90 days after the Agency has notified each party to  
13 the proceeding that the case has been submitted to  
14 the Agency for final decision, the Agency shall  
15 render its decision (which shall include findings of  
16 fact upon which its decision is predicated) and shall  
17 issue and serve upon each such party an order or or-  
18 ders consistent with the provisions of this section.  
19 Judicial review of any such order shall be exclusively  
20 as provided in this subsection. Unless a petition for  
21 review is timely filed in a court of appeals of the  
22 United States, as provided in paragraph (4), and  
23 thereafter until the record in the proceeding has  
24 been filed as provided in paragraph (4), the Agency  
25 may at any time, upon such notice and in such man-

1       ner as the Agency shall determine proper, modify,  
2       terminate, or set aside any such order. Upon filing  
3       of the record as provided, the Agency may modify,  
4       terminate, or set aside any such order with permis-  
5       sion of the court.

6           (4) APPEAL TO COURT OF APPEALS.—Any  
7       party to any proceeding under this subsection may  
8       obtain a review of any order served pursuant to this  
9       subsection (other than an order issued with the con-  
10      sent of the party) by filing in the court of appeals  
11      of the United States for the circuit in which the resi-  
12      dence or principal office or place of business of the  
13      party is located, or in the United States Court of  
14      Appeals for the District of Columbia Circuit, within  
15      30 days after the date of service of such order, a  
16      written petition praying that the order of the Agency  
17      be modified, terminated, or set aside. A copy of such  
18      petition shall be forthwith transmitted by the clerk  
19      of the court to the Agency, and thereupon the Agen-  
20      cy shall file in the court the record in the pro-  
21      ceeding, as provided in section 2112 of title 28,  
22      United States Code. Upon the filing of such petition,  
23      such court shall have jurisdiction, which upon the  
24      filing of the record shall, except as provided in the  
25      last sentence of paragraph (3), be exclusive, to af-

1 firm, modify, terminate, or set aside, in whole or in  
2 part, the order of the Agency. Review of such pro-  
3 ceedings shall be had as provided in chapter 7 of  
4 title 5, United States Code. The judgment and de-  
5 cree of the court shall be final, except that the same  
6 shall be subject to review by the Supreme Court of  
7 the United States, upon certiorari, as provided in  
8 section 1254 of title 28, United States Code.

9 (5) NO STAY.—The commencement of pro-  
10 ceedings for judicial review under paragraph (4)  
11 shall not, unless specifically ordered by the court,  
12 operate as a stay of any order issued by the Agency.

13 (c) SPECIAL RULES FOR TEMPORARY CEASE-AND-  
14 DESIST PROCEEDINGS.—

15 (1) IN GENERAL.—Whenever the Agency deter-  
16 mines that the violation specified in the notice of  
17 charges served upon a person pursuant to subsection  
18 (b), or the continuation thereof, is likely to cause the  
19 person to be insolvent or otherwise prejudice the in-  
20 terests of individuals before the completion of the  
21 proceedings conducted pursuant to subsection (b),  
22 the Agency may issue a temporary order requiring  
23 the person to cease and desist from any such viola-  
24 tion and to take affirmative action to prevent or  
25 remedy such insolvency or other condition pending



1 completion of such proceedings. Such order may in-  
2 clude any requirement authorized under this title.  
3 Such order shall become effective upon service upon  
4 the person and, unless set aside, limited, or sus-  
5 pended by a court in proceedings authorized by  
6 paragraph (2), shall remain effective and enforceable  
7 pending the completion of the administrative pro-  
8 ceedings pursuant to such notice and until such time  
9 as the Agency shall dismiss the charges specified in  
10 such notice, or if a cease-and-desist order is issued  
11 against the person, until the effective date of such  
12 order.

13 (2) APPEAL.—Not later than 10 days after a  
14 person has been served with a temporary cease-and-  
15 desist order, the person may apply to the United  
16 States district court for the judicial district in which  
17 the residence or principal office or place of business  
18 of the person is located, or the United States Dis-  
19 trict Court for the District of Columbia, for an in-  
20 junction setting aside, limiting, or suspending the  
21 enforcement, operation, or effectiveness of such  
22 order pending the completion of the administrative  
23 proceedings pursuant to the notice of charges served  
24 upon the person under subsection (b), and such  
25 court shall have jurisdiction to issue such injunction.

1 (d) SPECIAL RULES FOR ENFORCEMENT OF OR-  
2 DERS.—

3 (1) IN GENERAL.—The Agency may in its dis-  
4 cretion apply to the United States district court  
5 within the jurisdiction of which the residence or  
6 principal office or place of business of a person is lo-  
7 cated, for the enforcement of any effective and out-  
8 standing order issued under this section against  
9 such person, and such court shall have jurisdiction  
10 and power to order and require compliance with  
11 such order.

12 (2) EXCEPTION.—Except as otherwise provided  
13 in this section, no court shall have jurisdiction to af-  
14 fect by injunction or otherwise the issuance or en-  
15 forcement of any order or to review, modify, sus-  
16 pend, terminate, or set aside any such order.

17 (e) RULES.—The Agency shall prescribe rules estab-  
18 lishing such procedures as may be necessary to carry out  
19 this section.

20 **SEC. 404. LITIGATION AUTHORITY.**

21 (a) IN GENERAL.—If a person violates any provision  
22 of this Act or a rule or order prescribed under this Act,  
23 the Agency may commence a civil action against such per-  
24 son to impose a civil penalty or to seek all appropriate

1 legal and equitable relief, including a permanent or tem-  
2 porary injunction.

3 (b) REPRESENTATION.—Except as provided in sub-  
4 section (e), the Agency may act in its own name and  
5 through its own attorneys in any action, suit, or other  
6 court proceeding to which the Agency is a party.

7 (c) COMPROMISE OF ACTIONS.—The Agency may  
8 compromise or settle any action, suit, or other court pro-  
9 ceeding to which the Agency is a party if such compromise  
10 is approved by the court.

11 (d) NOTICE TO THE ATTORNEY GENERAL.—

12 (1) IN GENERAL.—When commencing a civil  
13 action under subsection (a), the Agency shall notify  
14 the Attorney General.

15 (2) NOTICE AND COORDINATION.—

16 (A) NOTICE OF OTHER ACTIONS.—In addi-  
17 tion to any notice required under paragraph  
18 (1), the Agency shall notify the Attorney Gen-  
19 eral concerning any action, suit, or other court  
20 proceeding to which the Agency is a party.

21 (B) COORDINATION.—In order to avoid  
22 conflicts and promote consistency regarding liti-  
23 gation of matters under Federal law, the Attor-  
24 ney General and the Agency shall consult re-  
25 garding the coordination of investigations and

1 proceedings, including by negotiating an agree-  
2 ment for coordination by not later than 180  
3 days after the effective date specified in section  
4 4(a). The agreement under this subparagraph  
5 shall include provisions to ensure that parallel  
6 investigations and proceedings involving this  
7 Act and the rules prescribed under this Act are  
8 conducted in a manner that avoids conflicts and  
9 does not impede the ability of the Attorney  
10 General to prosecute violations of Federal  
11 criminal laws.

12 (C) RULE OF CONSTRUCTION.—Nothing in  
13 this paragraph shall be construed to limit the  
14 authority of the Agency under this Act, includ-  
15 ing the authority to interpret this Act.

16 (e) APPEARANCE BEFORE THE SUPREME COURT.—

17 The Agency may represent itself in its own name before  
18 the Supreme Court of the United States, if the Agency  
19 makes a written request to the Attorney General within  
20 the 10-day period which begins on the date of entry of  
21 the judgment which would permit any party to file a peti-  
22 tion for writ of certiorari, and the Attorney General con-  
23 curs with such request or fails to take action within 60  
24 days of the request of the Agency.

1 (f) FORUM.—Any civil action brought under sub-  
2 section (a) may be brought in an appropriate district court  
3 of the United States or an appropriate State court.

4 (g) TIME FOR BRINGING ACTION.—Except as other-  
5 wise permitted by law or equity, no action may be brought  
6 under subsection (a) more than 3 years after the date of  
7 discovery of the violation to which the action relates.

8 **SEC. 405. COORDINATION WITH OTHER FEDERAL AGEN-**  
9 **CIES.**

10 (a) COORDINATION.—With respect to covered entities  
11 and service providers, to the extent that Federal law au-  
12 thorizes the Agency and another Federal agency to enforce  
13 privacy laws, the other Federal agency shall coordinate  
14 with the Agency to promote consistent enforcement of this  
15 Act and other Federal privacy laws.

16 (b) REFERRAL.—Any Federal agency authorized to  
17 enforce a Federal privacy law described in section 501  
18 may recommend in writing to the Agency that the Agency  
19 initiate an enforcement proceeding, as the Agency is au-  
20 thorized by that Federal law or by this Act.

21 (c) COORDINATION WITH THE FEDERAL TRADE  
22 COMMISSION.—

23 (1) IN GENERAL.—The Agency and the Federal  
24 Trade Commission shall negotiate an agreement for  
25 coordinating with respect to enforcement actions by

1 each agency regarding the provision of a product or  
2 service offered by any covered entity. The agreement  
3 shall include procedures for notice to the other agen-  
4 cy, where feasible, prior to initiating a civil action to  
5 enforce any Federal law regarding the privacy of in-  
6 dividuals or security of personal information.

7 (2) CIVIL ACTIONS.—Whenever a civil action  
8 has been filed by, or on behalf of, the Agency or the  
9 Federal Trade Commission for any violation of any  
10 provision of Federal law described in paragraph (1),  
11 or any regulation prescribed under such provision of  
12 law—

13 (A) the other agency may not, during the  
14 pendency of that action, institute a civil action  
15 under such provision of law against any defend-  
16 ant named in the complaint in such pending ac-  
17 tion for any violation alleged in the complaint;  
18 and

19 (B) the Agency or the Federal Trade Com-  
20 mission may intervene as a party in any such  
21 action brought by the other agency, and, upon  
22 intervening—

23 (i) be heard on all matters arising in  
24 such enforcement action; and

1 (ii) file petitions for appeal in such ac-  
2 tions.

3 (3) AGREEMENT TERMS.—The terms of any  
4 agreement negotiated under paragraph (1) may  
5 modify or supersede the provisions of paragraph (2).

6 (4) DEADLINE.—The agencies shall reach the  
7 agreement required under paragraph (1) not later  
8 than 6 months after the designated transfer date.

9 **SEC. 406. ENFORCEMENT BY STATES.**

10 (a) CIVIL ACTION.—In any case in which the attor-  
11 ney general of a State has reason to believe that an inter-  
12 est of the residents of such State has been or is adversely  
13 affected by any person who violates any provision of this  
14 Act or a rule or order prescribed under this Act, the attor-  
15 ney general of the State, as *parens patriae*, may bring a  
16 civil action on behalf of the residents of the State in an  
17 appropriate State court or an appropriate district court  
18 of the United States—

19 (1) to enjoin further violation of such provision  
20 by the defendant;

21 (2) to compel compliance with such provision;  
22 or

23 (3) to obtain relief under section 408.

24 (b) RIGHTS OF AGENCY.—Before initiating a civil ac-  
25 tion under subsection (a), the attorney general of a State

1 shall notify the Agency in writing of such civil action.

2 Upon receiving notice with respect to a civil action, the

3 Agency may—

4 (1) intervene in such action; and

5 (2) upon intervening—

6 (A) be heard on all matters arising in such

7 civil action; and

8 (B) file petitions for appeal of a decision in

9 such action.

10 (c) PREEMPTIVE ACTION BY AGENCY.—If the Agen-

11 cy institutes a civil action for violation of any provision

12 of this Act or a rule or order prescribed under this Act,

13 no attorney general of a State may bring a civil action

14 against any defendant named in the complaint of the

15 Agency for a violation of such provision that is alleged

16 in such complaint.

17 **SEC. 407. PRIVATE RIGHTS OF ACTION.**

18 (a) INJUNCTIVE RELIEF.—A person who is aggrieved

19 by a violation of this Act may bring a civil action for de-

20 claratory or injunctive relief in any court of competent ju-

21 risdiction in any State or in an appropriate district court.

22 (b) CIVIL ACTION FOR DAMAGES.—Except for claims

23 under rule 23 of the Federal Rules of Civil Procedure or

24 a similar judicial procedure authorizing an action to be

25 brought by 1 or more representatives, a person who is ag-



1   grieved by a violation of this Act may bring a civil action  
2   for damages in any court of competent jurisdiction in any  
3   State or in an appropriate district court.

4       (c) NONPROFIT COLLECTIVE REPRESENTATION.—

5   An individual shall have the right to appoint a nonprofit  
6   body, organization, or association which has been properly  
7   constituted in accordance with the law, has statutory ob-  
8   jectives which are in the public interest, and is active in  
9   the field of the protection of individual rights and free-  
10   doms with regard to the protection of their personal data  
11   to lodge the complaint on his or her behalf, to exercise  
12   the rights referred to in this Act on his or her behalf.

13           (1) A nonprofit may represent a class of ag-  
14   grieved individuals.

15           (2) A prevailing nonprofit shall receive reason-  
16   able compensation for expenses, including attorneys  
17   fees.

18           (3) Individuals shall receive an equally divided  
19   share of the total damages.

20       (d) STATE APPOINTMENT.—A State may provide  
21   that any body, organization or association referred to in  
22   subsection (c), independently of an individual's appoint-  
23   ment, has the right to lodge, in that State, a complaint  
24   with the Agency and to exercise the rights referred to in

1 this Act if it considers that the rights of an individual  
2 under this Act have been infringed.

3 **SEC. 408. RELIEF AVAILABLE.**

4 (a) CIVIL ACTIONS AND ADJUDICATION PRO-  
5 CEEDINGS.—

6 (1) JURISDICTION.—In any civil action or any  
7 adjudication proceeding brought by the Agency or  
8 the attorney general of a State, under any provision  
9 of this Act or a rule or order prescribed under this  
10 Act, the court or the Agency (as the case may be)  
11 shall have jurisdiction to grant any appropriate legal  
12 or equitable relief with respect to a violation of such  
13 provision.

14 (2) RELIEF.—Relief under this section may in-  
15 clude—

16 (A) rescission or reformation of contracts;

17 (B) refund of moneys;

18 (C) restitution;

19 (D) disgorgement or compensation for un-  
20 just enrichment;

21 (E) payment of damages or other mone-  
22 tary relief;

23 (F) public notification regarding the viola-  
24 tion, including the costs of notification;

1 (G) limits on the activities or functions of  
2 the person; and

3 (H) civil money penalties, as provided in  
4 subsection (c).

5 (3) NO EXEMPLARY OR PUNITIVE DAMAGES.—

6 Nothing in this subsection shall be construed as au-  
7 thorizing the imposition of exemplary or punitive  
8 damages.

9 (b) RECOVERY OF COSTS.—In any civil action  
10 brought by the Agency or the attorney general of a State  
11 under any provision of this Act or a rule or order pre-  
12 scribed under this Act, the Agency or attorney general  
13 may recover its costs in connection with prosecuting such  
14 action if the Agency or attorney general is the prevailing  
15 party in the action.

16 (c) CIVIL MONEY PENALTY IN COURT AND ADJU-  
17 DICATION PROCEEDINGS.—

18 (1) IN GENERAL.—Any person who violates,  
19 through any act or omission, any provision of this  
20 Act or a rule or order prescribed under this Act  
21 shall forfeit and pay a civil penalty under this sub-  
22 section.

23 (2) PENALTY AMOUNT.—

1 (A) IN GENERAL.—The amount of a civil  
2 penalty under this subsection may not exceed,  
3 for each violation, the product of—

4 (i) the maximum civil penalty for  
5 which a person, partnership, or corporation  
6 may be liable under section 5(m)(1)(A) of  
7 the Federal Trade Commission Act (15  
8 U.S.C. 45(m)(1)(A)) for a violation of a  
9 rule under such Act respecting unfair or  
10 deceptive acts or practices, as adjusted  
11 under the Federal Civil Penalties Inflation  
12 Adjustment Act of 1990 (28 U.S.C. 2461  
13 note); and

14 (ii) the number of individuals the per-  
15 sonal information of which is affected by  
16 the violation.

17 (B) CONTINUING VIOLATIONS.—In the  
18 case of a violation through continuing failure to  
19 comply with a provision of this Act or a rule or  
20 order prescribed under this Act, each day of  
21 continuance of such failure shall be treated as  
22 a separate violation for purposes of subpara-  
23 graph (A).

24 (3) MITIGATING FACTORS.—In determining the  
25 amount of any penalty assessed under paragraph

1       (2), the court or the Agency shall take into account  
2       the appropriateness of the penalty with respect to—

3               (A) the size of financial resources and good  
4               faith of the person charged;

5               (B) the gravity of the violation;

6               (C) the severity of the privacy harms (in-  
7               cluding both actual and potential harms) to in-  
8               dividuals;

9               (D) any disparate impact of the privacy  
10              harms (including both actual and potential  
11              harms) on protected classes;

12              (E) the history of previous violations; and

13              (F) such other matters as justice may re-  
14              quire.

15       (4) AUTHORITY TO MODIFY OR REMIT PEN-  
16       ALTY.—The Agency or attorney general of a State  
17       may compromise, modify, or remit any penalty which  
18       may be assessed or has already been assessed under  
19       paragraph (2). The amount of such penalty, when fi-  
20       nally determined, shall be exclusive of any sums  
21       owed by the person to the United States in connec-  
22       tion with the costs of the proceeding, and may be  
23       deducted from any sums owing by the United States  
24       to the person charged.

1           (5) NOTICE AND HEARING.—No civil penalty  
2           may be assessed under this subsection with respect  
3           to a violation of any provision of this Act or a rule  
4           or order prescribed under this Act, unless—

5                   (A) the Agency or attorney general of a  
6           State gives notice and an opportunity for a  
7           hearing to the person accused of the violation;  
8           or

9                   (B) the appropriate court has ordered such  
10          assessment and entered judgment in favor of  
11          the Agency or attorney general of a State.

12 **SEC. 409. REFERRAL FOR CRIMINAL PROCEEDINGS.**

13          If the Agency obtains evidence that any person, do-  
14          mestic or foreign, has engaged in conduct that may con-  
15          stitute a violation of Federal criminal law, the Agency  
16          shall transmit such evidence to the Attorney General of  
17          the United States, who may institute criminal proceedings  
18          under appropriate law. Nothing in this section affects any  
19          other authority of the Agency to disclose information.

20 **SEC. 410. WHISTLEBLOWER ENFORCEMENT.**

21          (a) IN GENERAL.—Any person who becomes aware,  
22          based on non-public information, that a covered entity has  
23          violated this Act may file a civil action for civil penalties,  
24          if prior to filing such action, the person files with the Di-  
25          rector a written request for the Director to commence the

1 action. The request shall include a clear and concise state-  
2 ment of the grounds for believing a cause of action exists.  
3 The person shall make the non-public information avail-  
4 able to the Director upon request:

5 (1) If the Director files suit within 90 days  
6 from receipt of the written request to commence the  
7 action, no other action may be brought unless the  
8 action brought by the Director is dismissed without  
9 prejudice.

10 (2) If the Director does not file suit within 90  
11 days from receipt of the written request to com-  
12 mence the action, the person requesting the action  
13 may proceed to file a civil action.

14 (3) The time period within which a civil action  
15 shall be commenced shall be tolled from the date of  
16 receipt by the Director of the written request to ei-  
17 ther the date that the civil action is dismissed with-  
18 out prejudice, or for 150 days, whichever is later,  
19 but only for a civil action brought by the person who  
20 requested the Director to commence the action.

21 (b) ALLOCATION OF CIVIL PENALTIES.—If a judg-  
22 ment is entered against the defendant or defendants in  
23 an action brought pursuant to this section, or the matter  
24 is settled, amounts received as civil penalties or pursuant  
25 to a settlement of the action shall be allocated as follows:

1           (1) If the action was brought by the Director  
 2           upon a request made by a person pursuant to (a),  
 3           the person who made the request shall be entitled to  
 4           15 percent of the civil penalties.

5           (2) If the action was brought by the person who  
 6           made the request pursuant to (a), that person shall  
 7           receive an amount the court determines is reason-  
 8           able for collecting the civil penalties on behalf of the  
 9           government. The amount shall be not less than 25  
 10          percent and not more than 50 percent of the pro-  
 11          ceeds of the action and shall be paid out of the pro-  
 12          ceeds.

## 13       **TITLE V—RELATION TO OTHER** 14                               **LAW**

### 15   **SEC. 501. RELATION TO OTHER FEDERAL LAW.**

16       Nothing in this Act shall be construed to—

17           (1) modify, limit, or supersede the operation of  
 18       any privacy or security provision in—

19                   (A) section 552a of title 5, United States  
 20       Code (commonly known as the “Privacy Act of  
 21       1974”);

22                   (B) the Right to Financial Privacy Act of  
 23       1978 (12 U.S.C. 3401 et seq.);

24                   (C) the Fair Credit Reporting Act (15  
 25       U.S.C. 1681 et seq.);



1 (D) the Fair Debt Collection Practices Act  
2 (15 U.S.C. 1692 et seq.);

3 (E) the Children’s Online Privacy Protec-  
4 tion Act of 1998 (15 U.S.C. 6501 et seq.);

5 (F) title V of the Gramm-Leach-Bliley Act  
6 (15 U.S.C. 6801 et seq.);

7 (G) chapter 119, 123, or 206 of title 18,  
8 United States Code;

9 (H) section 444 of the General Education  
10 Provisions Act (20 U.S.C. 1232g) (commonly  
11 referred to as the “Family Educational Rights  
12 and Privacy Act of 1974”);

13 (I) section 445 of the General Education  
14 Provisions Act (20 U.S.C. 1232h);

15 (J) the Privacy Protection Act of 1980 (42  
16 U.S.C. 2000aa et seq.);

17 (K) the regulations promulgated under sec-  
18 tion 264(c) of the Health Insurance Portability  
19 and Accountability Act of 1996 (42 U.S.C.  
20 1320d–2 note), as those regulations relate to—

21 (i) a person described in section  
22 1172(a) of the Social Security Act (42  
23 U.S.C. 1320d–1(a)); or

1 (ii) transactions referred to in section  
2 1173(a)(1) of the Social Security Act (42  
3 U.S.C. 1320d–2(a)(1));

4 (L) the Communications Assist-  
5 ance for Law Enforcement Act (47  
6 U.S.C. 1001 et seq.);

7 (M) section 222, 227, 338, or 631 of the  
8 Communications Act of 1934 (47 U.S.C. 222,  
9 227, 338, or 551);

10 (N) the E-Government Act of 2002 (44  
11 U.S.C. 101 et seq.);

12 (O) the Paperwork Reduction Act of 1995  
13 (44 U.S.C. 3501 et seq.);

14 (P) Federal Information Security Manage-  
15 ment Act of 2002 (44 U.S.C. 3541 et seq.);

16 (Q) the Currency and Foreign Trans-  
17 actions Reporting Act of 1970, as amended  
18 (commonly known as the Bank Secrecy Act)  
19 (12 U.S.C. 1829b and 1951–1959, 31 U.S.C.  
20 5311–5314 and 5316–5332), including the  
21 International Money Laundering Abatement  
22 and Financial Anti-Terrorism Act of 2001, title  
23 III of Public Law 107–56, as amended;

24 (R) the National Security Act of 1947 (50  
25 U.S.C. 3001 et seq.);

1 (S) the Foreign Intelligence Surveillance  
2 Act of 1978, as amended (50 U.S.C. 1801 et  
3 seq.);

4 (T) the Civil Rights Act of 1964 (Public  
5 Law 88–352, 78 Stat. 241);

6 (U) the Americans with Disabilities Act  
7 (42 U.S.C. 12101 et seq.);

8 (V) the Fair Housing Act (42 U.S.C. 3601  
9 et seq.);

10 (W) the Dodd-Frank Wall Street Reform  
11 and Consumer Protection Act (Public Law  
12 111–203, 124 Stat. 1376–2223);

13 (X) the Equal Credit Opportunity Act (15  
14 U.S.C. 1691 et seq.);

15 (Y) the Age Discrimination in Employment  
16 Act (29 U.S.C. 621 et seq.);

17 (Z) the Genetic Information Non-  
18 discrimination Act (Public Law 110–233, 122  
19 Stat. 881); or

20 (AA) any other privacy or security provi-  
21 sion of Federal law; or

22 (2) limit the authority of the Federal Commu-  
23 nications Commission to promulgate regulations and  
24 enforce any privacy law not in contradiction with  
25 this Act.

1 **SEC. 502. SEVERABILITY.**

2       If any provision of this Act, or the application there-  
3 of, is held unconstitutional or otherwise invalid, the valid-  
4 ity of the remainder of the Act and the application of such  
5 provision shall not be affected thereby.

○