#### 116TH CONGRESS 1ST SESSION

## H. R. 2597

To amend the Public Utility Regulatory Policies Act of 1978 to establish a market-oriented standard for clean electric energy generation, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

May 8, 2019

Mr. Luján (for himself, Ms. Matsui, Mr. Casten of Illinois, Ms. Blunt Rochester, and Mr. Gallego) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Science, Space, and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend the Public Utility Regulatory Policies Act of 1978 to establish a market-oriented standard for clean electric energy generation, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Clean Energy Stand-
- 5 ard Act of 2019".

## SEC. 2. FEDERAL CLEAN ENERGY STANDARD. 2 (a) IN GENERAL.—Title VI of the Public Utility Reg-3 ulatory Policies Act of 1978 (16 U.S.C. 2601 et seq.) is amended by adding at the end the following: 4 5 "SEC. 610. FEDERAL CLEAN ENERGY STANDARD. 6 "(a) Purpose.—The purpose of this section is to es-7 tablish a technology-neutral, market-oriented standard for 8 electric energy generation that— "(1) stimulates clean energy innovation and al-9 10 lows the United States to achieve a net-zero emis-11 sion electric sector at the lowest cost; 12 "(2) will guide power sector investment and 13 provide regulatory certainty, while helping to ensure 14 that the United States is the leader and dominant 15 competitor in the global clean energy transition; and 16 "(3) will result in— "(A) hundreds of billions of dollars in do-17 18 mestic health and environmental benefits by the 19 mid-21st century; and "(B) save tens of thousands of lives in the 20 21 United States. "(b) Definitions.—In this section: 22 23 "(1) Applicable carbon intensity.—The term 'applicable carbon intensity' means 0.4 metric 24

tons of carbon dioxide equivalent per megawatt-hour.

1 "(2) Applicable clean energy percent-2 AGE.—The term 'applicable clean energy percentage', with respect to a retail electricity supplier, 3 4 means the clean energy percentage applicable to the 5 retail electricity supplier for the relevant calendar 6 year under subsection (c). 7 "(3) Base quantity.— 8 "(A) IN GENERAL.—The term 'base quan-9 tity', with respect to a retail electricity supplier for a calendar year, means the total quantity of 10 11 electric energy consumed by electric customers 12 of the retail electricity supplier, expressed in 13 megawatt-hours, during the calendar year, in-14 cluding— 15 "(i) the quantity of electric energy 16 sold by the retail electricity supplier to 17 electric customers for purposes other than 18 resale; and 19 "(ii) the quantity of behind-the-meter 20 generation consumed by electric consumers 21 served by the retail electricity supplier. 22

"(B) Determination.—For purposes of subparagraph (A), not later than 180 days after the date of enactment of this section, the Secretary shall develop appropriate processes

23

24

for determining the quantity of behind-themeter generation consumed by electric consumers served by a retail electricity supplier, including by requiring from the retail electricity
supplier relevant documentation of behind-themeter electric energy consumption, such as
records associated with net-metering.

# "(4) Baseline percentage.—The term 'baseline percentage' means—

- "(A) for a retail electricity supplier in operation on the date of enactment of this section, the clean energy percentage of the retail electricity supplier calculated for the calendar year in which this section is enacted; and
- "(B) for a retail electricity supplier that commences operation after the date of enactment of this section, such clean energy percentage as the Secretary determines to be appropriate.
- "(5) Behind-the-meter generation' means the generation of clean energy using a system that operates on the customer side of the applicable utility meter, subject to the condition that the retail electricity supplier serving the generator shall submit to the

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	Secretary, not less frequently than annually,
2	verification of the quantity of that generation in
3	such form, in such manner, and containing such in-
4	formation as the Secretary may require.
5	"(6) Carbon dioxide equivalent.—
6	"(A) IN GENERAL.—The term 'carbon di-
7	oxide equivalent' means the number of metric
8	tons of carbon dioxide emissions with the same
9	global warming potential over a 100-year period
10	as 1 metric ton of another greenhouse gas.
11	"(B) Global warming potential.—For
12	purposes of subparagraph (A), global warming
13	potential shall be determined in accordance with
14	the Fifth Assessment Report of the Intergov-
15	ernmental Panel on Climate Change.
16	"(7) CARBON INTENSITY.—The term 'carbon
17	intensity' means the carbon dioxide equivalent emis-
18	sions associated with the generation of 1 megawatt-
19	hour of electric energy by a generator.
20	"(8) CLEAN ENERGY.—The term 'clean energy'
21	means electric energy that is—
22	"(A) generated at a facility using—
23	"(i) renewable energy;
24	"(ii) qualified renewable biomass;
25	"(iii) hydropower;

1	"(iv) nuclear power;
2	"(v) qualified waste-to-energy;
3	"(vi) qualified low-carbon fuels;
4	"(vii) a qualified combined heat and
5	power system; or
6	"(viii) any other source of energy in a
7	manner that ensures that the facility does
8	not exceed the applicable carbon intensity;
9	"(B) generated at a facility that—
10	"(i) captures the carbon dioxide
11	from—
12	"(I) a waste stream of the facil-
13	ity;
14	"(II) another waste stream; or
15	"(III) the atmosphere directly;
16	and
17	"(ii) prevents the release of the cap-
18	tured carbon dioxide into the atmosphere;
19	or
20	"(C) dispatched from a qualified energy
21	storage system.
22	"(9) CLEAN ENERGY PERCENTAGE.—
23	"(A) IN GENERAL.—The term 'clean en-
24	ergy percentage' means the percentage of clean

1	energy consumed by all electric consumers of a
2	retail electricity supplier.
3	"(B) CALCULATION.—For purposes of sub-
4	paragraph (A), the clean energy percentage of
5	a retail electricity supplier shall be equal to the
6	quotient obtained by dividing—
7	"(i) the sum of—
8	"(I) the quantity of clean energy
9	sold by the retail electricity supplier
10	to electric consumers; and
11	"(II) the quantity of behind-the-
12	meter generation consumed by electric
13	consumers served by the retail elec-
14	tricity supplier; by
15	"(ii) the base quantity of the retail
16	electricity supplier.
17	"(C) Determination.—
18	"(i) In general.—For purposes of
19	subparagraph (B), not later than 180 days
20	after the date of enactment of this section,
21	the Secretary shall develop a process for
22	determining the quantities of—
23	"(I) clean energy sold by a retail
24	electricity supplier to electric con-
25	sumers, taking into account—

1	"(aa) the need to quantify,
2	without double counting, appro-
3	priate quantities of clean en-
4	ergy—
5	"(AA) owned by the re-
6	tail electricity supplier;
7	"(BB) obtained by the
8	retail electricity supplier
9	through power purchase
10	agreements;
11	"(CC) imported by the
12	retail electricity supplier;
13	"(DD) purchased by
14	the retail electricity supplier
15	from wholesale markets; and
16	"(EE) purchased by the
17	retail electricity supplier
18	through existing renewable
19	or clean energy credits and
20	certificates; and
21	"(bb) appropriate dif-
22	ferences between—
23	"(AA) retailers oper-
24	ating in organized wholesale
25	markets; and

1	"(BB) retailers oper-
2	ating in vertically integrated
3	market contexts; and
4	"(II) behind-the-meter generation
5	consumed by electric consumers
6	served by a retail electricity supplier,
7	including by requiring from the retail
8	electricity supplier relevant docu-
9	mentation of behind-the-meter electric
10	energy consumption, such as records
11	associated with net-metering.
12	"(ii) Quantifying clean energy.—
13	For purposes of quantifying clean energy
14	and behind-the-meter generation under
15	clause (i), the Secretary shall use the
16	methods used to assign a quantity of cred-
17	its to generators under subsection (f).
18	"(10) DISPATCHABLE LOW-EMISSION TECH-
19	NOLOGY.—The term 'dispatchable low-emission tech-
20	nology' means a generator that uses a technology or
21	combination of technologies that—
22	"(A) has a carbon intensity of not more
23	than 0.05 metric tons of carbon dioxide equiva-
24	lent per megawatt-hour;

1	"(B) has the ability, at any time, to start,
2	increase, decrease, and stop energy production
3	on demand;
4	"(C) is placed into service after the date of
5	enactment of this section; and
6	"(D) is not a dispatchable zero-emission
7	technology.
8	"(11) DISPATCHABLE ZERO-EMISSION TECH-
9	NOLOGY.—The term 'dispatchable zero-emission
10	technology' means a generator that uses a tech-
11	nology or combination of technologies that—
12	"(A) has a carbon intensity of zero;
13	"(B) has the ability, at any time, to start,
14	increase, decrease, and stop energy production
15	on demand; and
16	"(C) is placed into service after the date of
17	enactment of this section.
18	"(12) Energy storage system.—The term
19	'energy storage system' means any equipment or fa-
20	cility relating to the electric grid that—
21	"(A) is capable of absorbing energy, stor-
22	ing the energy for a period of time, and dis-
23	patching the energy as electric energy; and
24	"(B) uses mechanical, electrochemical, bio-
25	chemical, or thermal processes—

1	"(i) to store energy generated at an
2	earlier time for use at a later time; or
3	"(ii) to store energy generated from a
4	mechanical process that would otherwise be
5	wasted for delivery at a later time.
6	"(13) Federal Clean energy credit.—The
7	term 'Federal clean energy credit' means a credit
8	issued pursuant to subsection (e).
9	"(14) Generator.—The term 'generator'
10	means a unit or system of units that—
11	"(A) generates not fewer than 20 mega-
12	watt-hours of electric energy per calendar year;
13	"(B) delivers electric energy to the grid;
14	and
15	"(C) is located in the United States.
16	"(15) Lifecycle greenhouse gas emis-
17	SIONS.—The term 'lifecycle greenhouse gas emis-
18	sions' means the aggregate quantity of carbon diox-
19	ide equivalent emissions relating to the full lifecycle
20	of electric energy production, including—
21	"(A) extraction, production, and distribu-
22	tion of fuels and materials for physical capital;
23	"(B) power generation and transmission;
24	and

1	"(C) handling and disposal of waste, by-
2	products, and end-of-life materials.
3	"(16) Qualified combined heat and power
4	SYSTEM.—The term 'qualified combined heat and
5	power system' means a system that—
6	"(A) uses the same energy source for the
7	simultaneous or sequential generation of elec-
8	trical energy and thermal energy;
9	"(B) produces at least—
10	"(i) 20 percent of the useful energy of
11	the system in the form of electricity; and
12	"(ii) 20 percent of the useful energy
13	in the form of useful thermal energy;
14	"(C) to the extent that the system uses
15	biomass, uses only qualified renewable biomass;
16	and
17	"(D) operates with an energy efficiency
18	percentage, as determined in accordance with
19	section 48(c)(3)(C)(i) of the Internal Revenue
20	Code of 1986, of greater than 50 percent.
21	"(17) Qualified dispatchable.—
22	"(A) IN GENERAL.—The term 'qualified
23	dispatchable' means—

1	"(i) with respect to a dispatchable
2	low-emission technology, a dispatchable
3	low-emission technology that—
4	"(I) is 1 of the first 5 original
5	demonstrations in the United States
6	of a particular innovative technology
7	providing not less than 20 megawatts
8	of electric energy generation capacity;
9	"(II) generates revenue from the
10	sale of electric energy; and
11	"(III) is placed into service be-
12	fore January 1, 2030; and
13	"(ii) with respect to a dispatchable
14	zero-emission technology, means a dis-
15	patchable zero-emission technology that—
16	"(I) is 1 of the first 5 original
17	demonstrations in the United States
18	of a particular innovative technology
19	providing not less than 20 megawatts
20	of electric energy generation capacity;
21	"(II) generates revenue from the
22	sale of electric energy; and
23	"(III) is placed into service be-
24	fore January 1, 2040.

1	"(B) Determination.—For purposes of
2	determining whether a dispatchable low-emis-
3	sion technology or dispatchable zero-emission
4	technology is an original demonstration of an
5	innovative technology under clause (i)(I) or
6	(ii)(I), respectively, of subparagraph (A), the
7	Secretary shall—
8	"(i) develop a process that—
9	"(I) ensures that each innovative
10	technology exhibits a significant tech-
11	nical or economic advancement, as
12	compared to existing technologies; and
13	"(II) includes consideration of an
14	application submitted to the Secretary
15	by the owner of the dispatchable low-
16	emission technology or dispatchable
17	zero-emission technology;
18	"(ii) not later than 90 days after the
19	date of submission of an application under
20	clause (i)(II), make a determination re-
21	garding whether to approve the applica-
22	tion; and
23	"(iii) subject to subparagraph (C),
24	provide to each owner, the application of

1	which is approved under clause (ii), a cer-
2	tification—
3	"(I) that the applicable generator
4	is a qualified dispatchable low-emis-
5	sion technology or dispatchable zero-
6	emission technology; and
7	"(II) that shall be surrendered to
8	earn Federal clean energy credits
9	under subsection (f)(10).
10	"(C) TERMINATION OF CERTIFICATION.—
11	Except as otherwise provided by the Secretary,
12	a certification provided under subparagraph
13	(B)(iii) shall cease to have any force or effect
14	if the Secretary determines that construction of
15	the applicable generator—
16	"(i) does not commence by the date
17	that is 2 years after the date of certifi-
18	cation; or
19	"(ii) has been suspended indefinitely.
20	"(18) Qualified energy storage system.—
21	The term 'qualified energy storage system' means an
22	energy storage system that stores clean energy—
23	"(A) that would otherwise be wasted or
24	curtailed;

1	"(B) with verifiable carbon intensity that
2	does not exceed the applicable carbon intensity;
3	and
4	"(C) for which no Federal clean energy
5	credit is issued.
6	"(19) QUALIFIED GENERATION.—The term
7	'qualified generation' means the number of mega-
8	watt-hours of electric energy that a generator—
9	"(A)(i) generates; or
10	"(ii) generates and stores using a con-
11	nected energy storage system; and
12	"(B)(i) sells for resale;
13	"(ii) if the generator is owned by a retail
14	electricity supplier, sells to electric consumers;
15	or
16	"(iii) if the generator is a behind-the-meter
17	generation system, consumes onsite for a useful
18	purpose.
19	"(20) Qualified low-carbon fuel.—
20	"(A) IN GENERAL.—The term 'qualified
21	low-carbon fuel' means a fuel used to generate
22	electric energy that—
23	"(i) is produced through any process
24	(but not including any processes that use
25	electric energy as an input) that signifi-

1	cantly limits or avoids greenhouse gas
2	emissions; and
3	"(ii) does not release greenhouse gas
4	or other pollutant emissions during com-
5	bustion.
6	"(B) Inclusion.—The term 'qualified
7	low-carbon fuel' includes—
8	"(i) ammonia; and
9	"(ii) hydrogen.
10	"(21) Qualified renewable biomass.—The
11	term 'qualified renewable biomass' means—
12	"(A) any crop byproduct or crop residue
13	harvested from actively managed or fallow agri-
14	cultural land that is cleared before the date of
15	enactment of this section, if the harvesting of
16	the residue does not lead to a net decline in soil
17	organic matter for the applicable land;
18	"(B) any planted tree, brush, slash, or res-
19	idue from an actively managed tree farm dedi-
20	cated to energy crop production and located on
21	forest land established for planted tree crop
22	production before the date of enactment of this
23	section;

1	"(C) any brush, slash, or residue from an
2	actively managed forest that is certified to
3	achieve compliance with applicable—
4	"(i) sustainability standards of the
5	Forest Stewardship Council; or
6	"(ii) standards endorsed by the Pro-
7	gramme for the Endorsement of Forest
8	Certification, including—
9	"(I) the Sustainable Forestry Ini-
10	tiative; and
11	"(II) the American Tree Farm
12	System;
13	"(D) algae;
14	"(E) nonhazardous plant matter derived
15	from landscape right-of-way trimmings; and
16	"(F) vegetative matter removed from an
17	area located not more than 200 yards from a
18	building, residence, or campground for the pur-
19	pose of hazardous fuels management.
20	"(22) Qualified waste-to-energy.—The
21	term 'qualified waste-to-energy' means energy pro-
22	duced—
23	"(A) from the combustion of—
24	"(i) post-recycled municipal solid
25	waste;

1	"(ii) gas produced from the gasifi-
2	cation or pyrolization of post-recycled mu-
3	nicipal solid waste;
4	"(iii) biogas;
5	"(iv) landfill methane;
6	"(v) animal waste or animal byprod-
7	ucts;
8	"(vi) food waste;
9	"(vii) wood, paper products that are
10	not commonly recyclable, and vegetation
11	(including trees and trimmings, yard
12	waste, pallets, railroad ties, crates, and
13	solid-wood manufacturing and construction
14	debris), if diverted from or separated from
15	other waste out of a municipal waste
16	stream; or
17	"(viii) any byproduct of a wood or
18	paper mill operation, including lignin in
19	spent pulping liquors; and
20	"(B) at a facility that the Secretary has
21	certified, on an annual basis, is in compliance
22	with all applicable Federal and State environ-
23	mental permits, including—
24	"(i) in the case of a facility that com-
25	mences operation before the date of enact-

1 ment of this section, compliance with emis-2 sion standards under sections 112 and, as 3 applicable, 129 of the Clean Air Act (42 4 U.S.C. 7412, 7429) that apply as of the date of enactment of this section to new 6 facilities within the applicable source cat-7 egory; and 8 "(ii) in the case of a facility that pro-9 duces electric or thermal energy from the combustion, pyrolization, or gasification of 10 11 municipal solid waste, certification that 12 each local government unit from which the 13 waste originates operates, participates in 14 the operation of, contracts for, or other-15 wise provides for recycling services for resi-16 dents of the local government unit. 17 "(23) Renewable energy.—The term 'renew-18 able energy' means solar, wind, ocean, current, wave, 19 tidal, or geothermal energy. 20 "(24) Retail electricity supplier.— "(A) IN GENERAL.—The term 'retail elec-21 22 tricity supplier', as determined for each cal-23 endar year, means an entity in the United 24 States that sold not fewer than 20 megawatt-

hours of electric energy to electric consumers

1	for purposes other than resale during the pre-
2	ceding calendar year.
3	"(B) Inclusions and Limitations.—For
4	purposes of making a determination under sub-
5	paragraph (A) with respect to an entity—
6	"(i) any sale of electric energy made
7	by an affiliate of the entity to an electric
8	consumer (other than to a lessee or tenant
9	of the affiliate) for purposes other than re-
10	sale may be considered to be a sale made
11	by the entity; and
12	"(ii) any sale of electric energy made
13	by the entity to an affiliate, lessee, or ten-
14	ant of the entity shall not be considered to
15	be a sale to an electric consumer.
16	"(C) Affiliate.—For purposes of sub-
17	paragraph (B), the term 'affiliate', with respect
18	to an entity, means an individual or entity that
19	directly or indirectly owns or controls, is owned
20	or controlled by, or is under common ownership
21	or control with, the entity, as determined in ac-
22	cordance with applicable regulations of the Sec-
23	retary.
24	"(c) Clean Energy Requirement.—

1	"(1) In General.—Beginning in the second
2	full calendar year beginning after the date of enact-
3	ment of this section, and each calendar year there-
4	after, each retail electricity supplier shall sell a
5	quantity of clean energy equal to the product ob-
6	tained by multiplying—
7	"(A) the applicable clean energy percent-
8	age determined for the retail electricity supplier
9	for the calendar year under paragraph (2); and
10	"(B) the base quantity of the retail elec-
11	tricity supplier for the applicable calendar year.
12	"(2) Determination of applicable clean
13	ENERGY PERCENTAGES.—
14	"(A) Initial percentage.—
15	"(i) Use of baseline percent-
16	AGE.—For purposes of the determinations
17	required under subparagraphs (B) and
18	(C), the applicable clean energy percentage
19	for a retail electricity supplier for the cal-
20	endar year during which this section is en-
21	acted shall be the baseline percentage of
22	the retail electricity supplier.
23	"(ii) New retail electricity sup-
24	PLIERS.—For purposes of the determina-
25	tions required under subparagraphs (B)

and (C), for a retail electricity supplier
that is established after the date of enactment of this section, the Secretary shall
determine the appropriate applicable clean
energy percentage for the first calendar
year beginning after the date on which the
retail electricity supplier commences operation.

"(B) Subsequent determinations.—
Subject to paragraph (3), for the first calendar year beginning after the date of enactment of this section and each calendar year thereafter until the calendar year for which the applicable clean energy percentage for a retail electricity supplier is 90 percent, the applicable clean energy percentage for the retail electricity supplier under paragraph (1) shall be—

"(i) in the case of a retail electricity supplier with not less than 2,000,000 megawatt-hours of retail electric energy sales during the calendar year in which this section is enacted, or a retail electricity supplier with less than 2,000,000 megawatt-hours of retail electric energy sales during that calendar year but more

1	than 2,000,000 megawatt-hours of retail
2	electric energy sales during a subsequent
3	calendar year due to a merger or the ac-
4	quisition of additional territory, the appli-
5	cable clean energy percentage for the retail
6	electricity supplier for the preceding cal-
7	endar year, as increased—
8	"(I) for any calendar year for
9	which the applicable clean energy per-
10	centage of the retail electricity sup-
11	plier is not more than 60 percent, by
12	the fast growth rate for the calendar
13	year, as determined under paragraph
14	(3)(B); and
15	"(II) for any calendar year for
16	which the applicable clean energy per-
17	centage of the retail electricity sup-
18	plier is more than 60 percent, by the
19	slow growth rate for the calendar
20	year, as determined under paragraph
21	(3)(C), up to a maximum of 90 per-
22	cent; and
23	"(ii) in the case of a retail electricity
24	supplier not described in clause (i), the ap-
25	plicable clean energy percentage for the re-

1	tail electricity supplier for the preceding
2	calendar year, as increased by the small
3	growth rate for the calendar year, as deter-
4	mined under paragraph (3)(D), up to a
5	maximum of 90 percent.
6	"(C) FINAL TARGET PERCENTAGE.—Effec-
7	tive beginning in calendar year 2040, for each
8	calendar year beginning after the first calendar
9	year for which the applicable clean energy per-
10	centage of a retail electricity supplier under
11	subparagraph (B) is 90 percent, the applicable
12	clean energy percentage for the retail electricity
13	supplier under paragraph (1) shall be increased
14	by 1 percentage point, up to a maximum of 100
15	percent.
16	"(3) Rate increase adjustments.—
17	"(A) Definitions.—In this paragraph:
18	"(i) Rate decrease-adjusted cal-
19	ENDAR YEAR.—The term 'rate decrease-
20	adjusted calendar year' means any cal-
21	endar year beginning after a calendar year
22	for which alternative compliance payments

accounted for greater than 10 percent of

total compliance obligations of all retail

23

1	electricity providers under subsection (d)
2	for that calendar year.
3	"(ii) Rate increase-adjusted cal-
4	ENDAR YEAR.—The term 'rate increase-ad-
5	justed calendar year' means any calendar
6	year beginning after a 2-consecutive cal-
7	endar year period during which, for each of
8	those 2 consecutive calendar years, the av-
9	erage price of a Federal clean energy cred-
10	it for the 3 preceding calendar years was
11	below the rate-increased floor price.
12	"(iii) Rate-increased floor
13	PRICE.—The term 'rate-increased floor
14	price' means the difference between—
15	"(I) the alternative compliance
16	payment for the applicable calendar
17	year; and
18	"(II)(aa) during the period be-
19	ginning on the date of enactment of
20	this section and ending on December
21	31 of the second full calendar year be-
22	ginning after that date of enactment,
23	a rate of 1.5 cents per kilowatt-hour;
24	and

1	"(bb) for each calendar year
2	thereafter, the rate described in item
3	(aa) for the preceding calendar year—
4	"(AA) increased by 3 per-
5	cent; and
6	"(BB) adjusted for inflation,
7	as the Secretary determines to be
8	necessary.
9	"(B) Fast growth rate.—For purposes
10	of paragraph (2)(B)(i)(I), the fast growth rate
11	shall be—
12	"(i) for the calendar year in which
13	this section is enacted, 2.75 percentage
14	points;
15	"(ii) for the first calendar year begin-
16	ning after the date of enactment of this
17	section and each calendar year thereafter
18	that is not a rate increase-adjusted cal-
19	endar year or a rate decrease-adjusted cal-
20	endar year, the fast growth rate for the
21	preceding calendar year;
22	"(iii) for a rate increase-adjusted cal-
23	endar year, the fast growth rate for the
24	preceding calendar year, increased by 0.5
25	percentage points; and

1	"(iv) for a rate decrease-adjusted cal-
2	endar year, the fast growth rate for the
3	preceding calendar year, decreased by $0.25$
4	percentage points, down to a minimum of
5	2.75 percentage points.
6	"(C) Slow growth rate.—For purposes
7	of paragraph (2)(B)(i)(II), the slow growth rate
8	shall be—
9	"(i) for the calendar year in which
10	this section is enacted, 1.75 percentage
11	points;
12	"(ii) for the first calendar year begin-
13	ning after the date of enactment of this
14	section and each calendar year thereafter
15	that is not a rate increase-adjusted cal-
16	endar year or a rate decrease-adjusted cal-
17	endar year, the slow growth rate for the
18	preceding calendar year;
19	"(iii) for a rate increase-adjusted cal-
20	endar year, the slow growth rate for the
21	preceding calendar year, increased by $0.5$
22	percentage points; and
23	"(iv) for a rate decrease-adjusted cal-
24	endar year, the slow growth rate for the
25	preceding calendar year, decreased by 0.25

1	percentage points, down to a minimum of
2	1.75 percentage points.
3	"(D) Small growth rate.—For pur-
4	poses of paragraph (2)(B)(ii), the small growth
5	rate shall be—
6	"(i) for the calendar year in which
7	this section is enacted, 1.5 percentage
8	points;
9	"(ii) for the first calendar year begin-
10	ning after the date of enactment of this
11	section and each calendar year thereafter
12	that is not a rate increase-adjusted cal-
13	endar year or a rate decrease-adjusted cal-
14	endar year, the small growth rate for the
15	preceding calendar year;
16	"(iii) for a rate increase-adjusted cal-
17	endar year, the small growth rate for the
18	preceding calendar year, increased by 0.5
19	percentage points; and
20	"(iv) for a rate decrease-adjusted cal-
21	endar year, the small growth rate for the
22	preceding calendar year, decreased by 0.25
23	percentage points, down to a minimum of
24	1.5 percentage points.
25	"(d) Means of Compliance.—

1	"(1) In general.—A retail electricity supplier
2	shall annually achieve compliance with subsection (c)
3	by—
4	"(A) submitting to the Secretary Federal
5	clean energy credits;
6	"(B) submitting to the Secretary docu-
7	mentation of the quantity of behind-the-meter
8	generation consumed by electric consumers
9	served by the retail electricity supplier;
10	"(C) making alternative compliance pay-
11	ments of 3 cents per kilowatt-hour in accord-
12	ance with subsection (i); or
13	"(D) taking a combination of actions de-
14	scribed in subparagraphs (A) through (C).
15	"(2) Failure to establish federal clean
16	ENERGY CREDIT TRADING PROGRAM.—If the Sec-
17	retary does not establish a Federal clean energy
18	credit trading program under subsection (e), a retail
19	electricity supplier shall achieve compliance with
20	subsection (c) by—
21	"(A) submitting to the Secretary docu-
22	mentation of the clean energy percentage of the
23	retail electricity supplier;

1	"(B) making alternative compliance pay-
2	ments of 3 cents per kilowatt-hour in accord-
3	ance with subsection (i); or
4	"(C) taking a combination of actions de-
5	scribed in subparagraphs (A) and (B).
6	"(e) Federal Clean Energy Credit Trading
7	Program.—
8	"(1) Establishment.—Not later than 1 year
9	after the date of enactment of this section, the Sec-
10	retary shall establish a Federal clean energy credit
11	trading program under which—
12	"(A) 1 Federal clean energy credit rep-
13	resents 1 megawatt-hour of clean energy gen-
14	erated by a generator;
15	"(B) retail electricity suppliers may submit
16	to the Secretary Federal clean energy credits to
17	certify compliance by the retail electricity sup-
18	pliers with subsection (c); and
19	"(C) those Federal clean energy credits are
20	issued, recorded, tracked, and transferred.
21	"(2) CLEAN ENERGY CREDITS.—Except as pro-
22	vided in subparagraphs (B) and (C) of paragraph
23	(3), the Secretary shall issue to each generator and
24	qualified energy storage system a quantity of Fed-

1	eral clean energy credits determined in accordance
2	with subsections (f) and (g).
3	"(3) Administration.—In carrying out the
4	program under this subsection, the Secretary shall
5	ensure that—
6	"(A) a Federal clean energy credit may
7	be—
8	"(i) used only once for purposes of
9	compliance with this section; and
10	"(ii) purchased only by a retail elec-
11	tricity supplier;
12	"(B) a Federal clean energy credit issued
13	for clean energy generated and sold for resale
14	under a contract in effect on the date of enact-
15	ment of this section shall be issued to the pur-
16	chasing retail electricity supplier, unless other-
17	wise provided by the contract; and
18	"(C) with respect to clean energy gen-
19	erated in a facility outside of the United States,
20	a Federal clean energy credit may be issued
21	only—
22	"(i) if the clean energy is sold for re-
23	sale in the United States; and
24	"(ii) to the purchasing retail elec-
25	tricity supplier.

1	"(4) Delegation of Market function.—
2	"(A) IN GENERAL.—In carrying out the
3	program under this subsection, the Secretary
4	may delegate—
5	"(i) to 1 or more appropriate entities
6	(including any Federal entity in existence
7	on the date of enactment of this section)
8	the administration of a national Federa
9	clean energy credit market for purposes of
10	establishing a transparent national market
11	for the sale or trade of Federal clean en
12	ergy credits; and
13	"(ii) to appropriate entities, the track
14	ing of dispatch of clean energy generation
15	"(B) Administration.—In making a del
16	egation under subparagraph (A)(ii), the Sec
17	retary shall ensure that the tracking and re
18	porting of information concerning the dispatch
19	of clean energy generation is transparent
20	verifiable, and independent of any generation of
21	load interests subject to an obligation under
22	this section.
23	"(5) Banking of federal clean energy
24	CREDITS.—

1	"(A) In General.—Subject to subpara-
2	graph (B), for purposes of achieving compliance
3	with subsection (c), a Federal clean energy
4	credit shall be valid for—
5	"(i) the calendar year during which
6	the Federal clean energy credit is issued;
7	or
8	"(ii) either of the 2 subsequent cal-
9	endar years.
10	"(B) Adjustments.—
11	"(i) Calendar years 2040 through
12	2049.—For each of calendar years 2040
13	through 2049, a Federal clean energy
14	credit shall be valid for—
15	"(I) the calendar year during
16	which the Federal clean energy credit
17	is issued; or
18	"(II) the subsequent calendar
19	year.
20	"(ii) Calendar year 2050 and
21	THEREAFTER.—Beginning in calendar year
22	2050, a Federal clean energy credit shall
23	be valid only for the calendar year during
24	which the Federal clean energy credit is
25	issued.

1	"(f) Determination of Quantity of Credits.—
2	"(1) In general.—Except as otherwise pro-
3	vided in this subsection, the quantity of Federal
4	clean energy credits issued to a generator of clean
5	energy shall be equal to the product obtained by
6	multiplying—
7	"(A) the qualified generation of the gener-
8	ator; and
9	"(B) the difference between—
10	"(i) 1.0; and
11	"(ii) the quotient obtained by divid-
12	ing—
13	"(I) the carbon intensity of the
14	generator, as determined in accord-
15	ance with subsection (g) (expressed in
16	metric tons per megawatt-hour); by
17	"(II) the applicable carbon inten-
18	sity.
19	"(2) Qualified combined heat and power
20	SYSTEMS.—
21	"(A) In general.—The quantity of Fed-
22	eral clean energy credits issued to a generator
23	that is a qualified combined heat and power
24	system shall be equal to the difference be-
25	tween—

1	"(i) the product obtained by multi-
2	plying—
3	"(I) the number of megawatt-
4	hours of electric energy generated by
5	the qualified combined heat and power
6	system; and
7	"(II) the difference between—
8	"(aa) 1.0; and
9	"(bb) the quotient obtained
10	by dividing—
11	"(AA) the carbon inten-
12	sity of the generator, as de-
13	termined in accordance with
14	subsection (g) (expressed in
15	metric tons per megawatt-
16	hour); by
17	"(BB) the applicable
18	carbon intensity; and
19	"(ii) the product obtained by multi-
20	plying—
21	"(I) the number of megawatt-
22	hours of electric energy generated by
23	the qualified combined heat and power
24	system that are consumed onsite; and

1	"(II) the national weighted aver-
2	age of the applicable clean energy per-
3	centage required for the calendar year
4	under subsection (c), as determined
5	by the Secretary.
6	"(B) Additional credits.—In addition
7	to Federal clean energy credits issued under
8	subparagraph (A), the Secretary shall issue
9	Federal clean energy credits to a generator that
10	is a qualified combined heat and power system
11	for greenhouse gas emissions avoided as a re-
12	sult of the use of the qualified combined heat
13	and power system, rather than a separate ther-
14	mal source, to meet the onsite thermal needs of
15	the generator.
16	"(3) Qualified renewable biomass.—
17	"(A) In general.—Subject to subpara-
18	graph (B), the quantity of Federal clean energy
19	credits issued to each generator of clean energy
20	using qualified renewable biomass shall be equal
21	to the product obtained by multiplying—
22	"(i) the qualified generation of the
23	generator using qualified renewable bio-
24	mass; and

1	"(ii) the qualified renewable biomass
2	credit value determined under subsection
3	(g)(4)(B)(iii).
4	"(B) Existing generators.—For gen-
5	erators placed into service before the date of en-
6	actment of this section, the quantity of Federal
7	clean energy credits issued to each generator of
8	energy using qualified renewable biomass shall
9	be equal to the greater of—
10	"(i) the product obtained by multi-
11	plying—
12	"(I) the qualified generation of
13	the generator, not to exceed the gen-
14	eration capacity of the generator on
15	the date of enactment of this section;
16	and
17	"(II) $0.5$ ; and
18	"(ii) the quantity of credits deter-
19	mined under subparagraph (A).
20	"(4) Qualified waste-to-energy.—
21	"(A) In general.—Subject to subpara-
22	graph (B), the quantity of Federal clean energy
23	credits issued to a generator that is a qualified
24	waste-to-energy facility shall be equal to the
25	product obtained by multiplying—

1	"(i) the qualified generation of the
2	generator using qualified waste-to-energy;
3	and
4	"(ii) the qualified waste-to-energy
5	credit value determined under subsection
6	(g)(4)(B)(iii).
7	"(B) Existing generators.—For gen-
8	erators placed into service before the date of en-
9	actment of this section, the quantity of Federal
10	clean energy credits issued to each generator of
11	energy that is a qualified waste-to-energy facil-
12	ity shall be equal to the greater of—
13	"(i) the qualified generation of the
14	generator, not to exceed the generation ca-
15	pacity of the generator on the date of en-
16	actment of this section; and
17	"(ii) the quantity of credits deter-
18	mined under subparagraph (A).
19	"(5) Qualified Low-Carbon fuels.—The
20	quantity of Federal clean energy credits issued to a
21	generator using qualified low-carbon fuels shall be
22	equal to the product obtained by multiplying—
23	"(A) the qualified generation of the gener-
24	ator using qualified low-carbon-fuels; and

1	"(B) the qualified low-carbon fuel credit
2	value determined under subsection
3	(g)(4)(B)(iii).
4	"(6) Carbon capture, storage, and utili-
5	ZATION.—
6	"(A) Definitions.—In this paragraph,
7	the terms 'qualified carbon oxide', 'qualified en-
8	hanced oil or natural gas recovery project', and
9	'tertiary injectant' have the meanings given
10	those terms in section 45Q of the Internal Rev-
11	enue Code of 1986.
12	"(B) QUANTITY OF CREDITS.—Except as
13	otherwise provided in this subsection, the quan-
14	tity of Federal clean energy credits issued to
15	each generator of clean energy through the cap-
16	ture and storage or utilization of qualified car-
17	bon oxide from a waste stream of the generator
18	shall be equal to the product obtained by multi-
19	plying—
20	"(i) the qualified generation of the
21	generator; and
22	"(ii) the difference between—
23	"(I) 1.0; and
24	"(II) the quotient obtained by di-
25	viding—

1	"(aa) the carbon intensity of
2	the generator, as determined in
3	accordance with subsection (g)
4	(expressed in metric tons per
5	megawatt-hour); by
6	"(bb) the applicable carbon
7	intensity.
8	"(C) Additional credits.—In addition
9	to Federal clean energy credits issued under
10	subparagraph (B), the Secretary shall issue
11	Federal clean energy credits to each generator
12	of clean energy through the capture and storage
13	or utilization of qualified carbon oxide from a
14	waste stream other than the waste stream of
15	the generator, or from the atmosphere directly,
16	in a quantity equal to the quotient obtained by
17	dividing—
18	"(i) the number of metric tons of
19	qualified carbon oxide captured and stored
20	or utilized; by
21	"(ii) the carbon intensity of the gener-
22	ator, as determined in accordance with
23	subsection (g) (expressed in metric tons
24	per megawatt-hour).
25	"(D) Special rules.—

1	"(i) Regulations.—
2	"(I) In general.—Subject to
3	subclause (III), not later than 1 year
4	after the date of enactment of this
5	section, the Secretary, in consultation
6	with the Administrator of the Envi-
7	ronmental Protection Agency, shall
8	promulgate regulations establishing—
9	"(aa) the conditions under
10	which qualified carbon oxide may
11	be safely and permanently stored
12	for purposes of issuing Federal
13	clean energy credits to a gener-
14	ator under this paragraph; and
15	"(bb) in accordance with
16	subclause (II), the methods and
17	processes by which qualified car-
18	bon oxide may be utilized in a
19	manner that ensures the removal
20	of the qualified carbon oxide
21	safely and permanently from the
22	atmosphere.
23	"(II) Requirements.—For pur-
24	poses of subclause (I)(bb)—

1 "(aa) utilization of qualified
2 carbon oxide may include the
production of substances, such as
4 plastics and chemicals; and
5 "(bb) the regulations pro-
6 mulgated pursuant to that sub-
7 clause shall minimize the escape
8 or further emission of qualified
9 carbon oxide into the atmos-
0 phere.
1 "(III) Existing require-
2 Ments.—In promulgating regulations
pursuant to this clause, the Secretary
4 shall incorporate any existing Federal
5 requirements for the permanent geo-
6 logic storage of carbon oxides, includ-
7 ing any requirements under section
8 45Q of the Internal Revenue Code of
9 1986.
"(ii) Adjusted quantity.—
"(I) IN GENERAL.—Notwith-
standing subparagraphs (B) and (C),
except as provided in subclause (II),
the quantity of Federal clean energy
credits issued under this paragraph to

1	a generator at which qualified carbon
2	oxide is captured and used as a ter-
3	tiary injectant in a qualified enhanced
4	oil or natural gas recovery project
5	shall be reduced by 50 percent.
6	"(II) NO REDUCTION.—If the
7	qualified carbon oxide captured and
8	used as a tertiary injectant in a quali-
9	fied enhanced oil or natural gas recov-
10	ery project by a generator achieves
11	compliance with the conditions estab-
12	lished pursuant to clause (i)(I)(aa),
13	the quantity of Federal clean energy
14	credits issued to the generator shall
15	not be reduced.
16	"(7) Qualified energy storage systems.—
17	The quantity of Federal clean energy credits issued
18	to each qualified energy storage system shall be
19	equal to the product obtained by multiplying—
20	"(A) the electric energy dispatched and
21	sold by the qualified energy storage system (ex-
22	pressed in megawatt-hours); and
23	"(B) the difference between—
24	"(i) 1.0; and

1	"(ii) the quotient obtained by divid-
2	ing—
3	"(I) the average carbon intensity
4	of the clean energy stored in the
5	qualified energy storage system, as
6	determined in accordance with sub-
7	section (g) (expressed in metric tons
8	per megawatt-hour); by
9	"(II) the applicable carbon inten-
10	sity.
11	"(8) Negative credits.—Notwithstanding
12	any other provision of this subsection, the Secretary
13	shall not issue a negative quantity of Federal clean
14	energy credits to any generator.
15	"(9) Maximum quantity of credits.—Not-
16	withstanding paragraphs (1) through (6), the total
17	quantity of Federal clean energy credits issued
18	under those paragraphs to a generator for a cal-
19	endar year shall not exceed the number of mega-
20	watt-hours of the applicable annual qualified genera-
21	tion of the generator.
22	"(10) Innovation multiplier.—
23	"(A) In GENERAL.—Notwithstanding
24	paragraphs (1) through (6), until the applicable
25	date described in subparagraph (C), the quan-

1	tity of Federal clean energy credits issued
2	under this section to—
3	"(i) a generator that is a qualified
4	dispatchable low-emission technology or a
5	qualified dispatchable zero-emission tech-
6	nology shall be equal to the product ob-
7	tained by multiplying—
8	"(I) the qualified generation of
9	that generator;
10	"(II) the difference between—
11	"(aa) 1.0; and
12	"(bb) the quotient obtained
13	by dividing—
14	"(AA) the carbon inten-
15	sity of the generator, as de-
16	termined in accordance with
17	subsection (g) (expressed in
18	metric tons per megawatt-
19	hour); by
20	"(BB) the applicable
21	carbon intensity; and
22	"(III) 1.5;
23	"(ii) a generator that is a dispatch-
24	able zero-emission technology that is not
25	issued Federal clean energy credits under

1	clause (i) shall be equal to the product ob-
2	tained by multiplying—
3	"(I) the qualified generation of
4	that generator;
5	$(\Pi)$ the difference between—
6	"(aa) 1.0; and
7	"(bb) the quotient obtained
8	by dividing—
9	"(AA) the carbon inten-
10	sity of the generator, as de-
11	termined in accordance with
12	subsection (g) (expressed in
13	metric tons per megawatt-
14	hour); by
15	"(BB) the applicable
16	carbon intensity; and
17	"(III) the appropriate multiplier,
18	as determined under subparagraph
19	(B)(i); and
20	"(iii) a generator that is a dispatch-
21	able low-emission technology that is not
22	issued Federal clean energy credits under
23	clause (i) shall be equal to the product ob-
24	tained by multiplying—

1	"(I) the qualified generation of
2	that generator;
3	$(\Pi)$ the difference between—
4	"(aa) 1.0; and
5	"(bb) the quotient obtained
6	by dividing—
7	"(AA) the carbon inten-
8	sity of the generator, as de-
9	termined in accordance with
10	subsection (g) (expressed in
11	metric tons per megawatt-
12	hour); by
13	"(BB) the applicable
14	carbon intensity; and
15	"(III) the appropriate multiplier,
16	as determined under subparagraph
17	(B)(ii).
18	"(B) Multipliers.—The multipliers re-
19	ferred to in clauses (ii)(III) and (iii)(III) of
20	subparagraph (A) are—
21	"(i) for a dispatchable zero-emission
22	technology described in subparagraph
23	(A)(ii)—
24	"(I) for the period beginning on
25	the date of enactment of this section

1	and ending on the date on which the
2	total capacity of dispatchable zero-
3	emission technologies in the United
4	States is greater than 5 gigawatts, as
5	determined by the Secretary, 1.25;
6	"(II) for the period beginning on
7	the day after the date of expiration of
8	the period described in subclause (I)
9	and ending on the date on which the
10	total capacity of dispatchable zero-
11	emission technologies in the United
12	States is greater than 10 gigawatts,
13	as determined by the Secretary, 1.2;
14	"(III) for the period beginning on
15	the day after the date of expiration of
16	the period described in subclause (II)
17	and ending on the date on which the
18	total capacity of dispatchable zero-
19	emission technologies in the United
20	States is greater than 15 gigawatts,
21	as determined by the Secretary, 1.15;
22	and
23	"(IV) for the period beginning on
24	the day after the date of expiration of
25	the period described in subclause (III)

1	and ending on the date on which the
2	total capacity of dispatchable zero-
3	emission technologies in the United
4	States is greater than 20 gigawatts,
5	as determined by the Secretary, 1.1;
6	and
7	"(ii) for a dispatchable low-emission
8	technology described in subparagraph
9	(A)(iii)—
10	"(I) for the period beginning on
11	the date of enactment of this section
12	and ending on the date on which the
13	total capacity of dispatchable low-
14	emission technologies and
15	dispatchable zero-emission tech-
16	nologies in the United States is great-
17	er than 5 gigawatts, as determined by
18	the Secretary, 1.25;
19	"(II) for the period beginning on
20	the day after the date of expiration of
21	the period described in subclause (I)
22	and ending on the date on which the
23	total capacity of dispatchable low-
24	emission technologies and
25	dispatchable zero-emission tech-

1	nologies in the United States is great-
2	er than 10 gigawatts, as determined
3	by the Secretary, 1.2;
4	"(III) for the period beginning on
5	the day after the date of expiration of
6	the period described in subclause (II)
7	and ending on the date on which the
8	total capacity of dispatchable low-
9	emission technologies and
10	dispatchable zero-emission tech-
11	nologies in the United States is great-
12	er than 15 gigawatts, as determined
13	by the Secretary, 1.15; and
14	"(IV) for the period beginning on
15	the day after the date of expiration of
16	the period described in subclause (III)
17	and ending on the date on which the
18	total capacity of dispatchable low-
19	emission technologies and
20	dispatchable zero-emission tech-
21	nologies in the United States is great-
22	er than 20 gigawatts, as determined
23	by the Secretary, 1.1.

1	"(C) Phase-out.—The quantity of Fed-
2	eral clean energy credits issued under this sec-
3	tion to—
4	"(i) a generator described in subpara-
5	graph (A)(i) that is—
6	"(I) a qualified dispatchable low-
7	emission technology shall be deter-
8	mined in accordance with subpara-
9	graph (A)(iii), effective beginning on
10	the earlier of—
11	"(aa) the date on which the
12	qualified dispatchable low-emis-
13	sion technology has been in serv-
14	ice for 10 years; and
15	"(bb) January 1, 2035; and
16	"(II) a qualified dispatchable
17	zero-emission technology shall be de-
18	termined in accordance with subpara-
19	graph (A)(ii), effective beginning on
20	the date on which the qualified
21	dispatchable zero-emission technology
22	has been in service for 10 years;
23	"(ii) a generator described in subpara-
24	graph (A)(ii) shall be determined in ac-
25	cordance with paragraphs (1) through (6),

1	effective beginning on January 1, 2050;
2	and
3	"(iii) a generator described in sub-
4	paragraph (A)(iii) shall be determined in
5	accordance with paragraphs (1) through
6	(6), effective beginning on January 1,
7	2040.
8	"(D) Prohibition on double re-
9	CEIPTS.—A generator that receives Federal
10	clean energy credits under subparagraph (A)
11	may not receive any additional Federal clean
12	energy credit under any of paragraphs (1)
13	through (6).
14	"(g) Determination of Carbon Intensity and
15	Credit Value.—
16	"(1) In general.—For purposes of deter-
17	mining the quantity of Federal clean energy credits
18	under subsection (f), except as otherwise provided in
19	this subsection, the Secretary shall determine the
20	carbon intensity of each generator using data and
21	methods from the Air Emission Measurement Center
22	of the Environmental Protection Agency for emission
23	testing and monitoring, including—
24	"(A) Continuous Emission Monitoring Sys-
25	tems; and

1	"(B) Predictive Emission Monitoring Sys-
2	tems.
3	"(2) Natural gas adjustment.—Except as
4	provided in paragraph (4), the Secretary shall adjust
5	the carbon intensity determined under paragraph (1)
6	for each generator using natural gas by applying the
7	methane leakage rates assumed in the 9-region
8	MARKAL Database of the Environmental Protec-
9	tion Agency (commonly known as the 'EPAUS9R
10	database').
11	"(3) Nonemitting generators.—Except as
12	provided in paragraph (4), the Secretary shall assign
13	a carbon intensity of zero for any generator that
14	does not produce emissions on electric energy gen-
15	eration, including any generator that uses renewable
16	energy, hydropower, or nuclear power.
17	"(4) Determination and national academy
18	OF SCIENCES STUDY.—The Secretary shall—
19	"(A) not later than 180 days after the date
20	of enactment of this section, enter into an
21	agreement with the National Academy of
22	Sciences, under which the Academy shall—
23	"(i) evaluate data, models, and meth-
24	odologies for quantifying lifecycle green-
25	house gas emissions associated with gener-

1	ating electric energy from each type of sig-
2	nificant source of clean energy, including
3	the sources described in subparagraphs (A)
4	and (B) of subsection (b)(8);
5	"(ii) evaluate data, models, and meth-
6	odologies for determining the appropriate
7	credit value for use in the quantification of
8	Federal clean energy credits under sub-
9	section (f) for—
10	"(I) qualified renewable biomass,
11	taking into consideration total
12	lifecycle carbon dynamics, including—
13	"(aa) carbon absorbed
14	through the regrowth of vegeta-
15	tion;
16	"(bb) avoided decomposition
17	relating to the full fuel lifecycle;
18	"(cc) carbon sink value from
19	land use changes and temporal
20	changes in forest carbon seques-
21	tration; and
22	"(dd) lifecycle greenhouse
23	gas emissions, including—
24	"(AA) direct green-
25	house gas emissions; and

1	"(BB) significant indi-
2	rect greenhouse gas emis-
3	sions, including all stages of
4	fuel and feedstock produc-
5	tion and distribution and
6	feedstock generation or ex-
7	traction through the dis-
8	tribution and delivery of the
9	finished fuel to electric con-
10	sumers;
11	"(II) qualified waste-to-energy,
12	taking into consideration total
13	lifecycle carbon dynamics, including—
14	"(aa) avoided decomposition
15	relating to the feedstock lifecycle;
16	and
17	"(bb) lifecycle greenhouse
18	gas emissions, including—
19	"(AA) direct green-
20	house gas emissions; and
21	"(BB) indirect green-
22	house gas emissions; and
23	"(III) qualified low-carbon fuels,
24	taking into consideration lifecycle
25	greenhouse gas emissions, including—

1	"(aa) direct greenhouse gas
2	emissions; and
3	"(bb) significant indirect
4	greenhouse gas emissions, includ-
5	ing—
6	"(AA) all stages of fuel
7	and feedstock production
8	and distribution; and
9	"(BB) feedstock gen-
10	eration or extraction
11	through the distribution and
12	delivery of the finished fuel
13	to electric consumers;
14	"(iii) evaluate the appropriateness of
15	the definitions contained in subsection (b)
16	of the terms—
17	"(I) 'qualified renewable bio-
18	mass', taking into consideration
19	whether the definition should be ex-
20	panded or contracted;
21	"(II) 'qualified waste-to-energy';
22	and
23	"(III) 'qualified low-carbon fuel';
24	"(iv) if it is determined under clause
25	(iii)(I) that the definition of the term

1	'qualified renewable biomass' should be ex-
2	panded, evaluate tools for determining the
3	allowable carbon stock removal levels dur-
4	ing defined forest management operations;
5	and
6	"(v) not later than 540 days after the
7	date of enactment of this section, publish
8	a report that includes—
9	"(I) a description of the evalua-
10	tions under clauses (i) through (iv);
11	and
12	"(II) recommendations for—
13	"(aa) determining the car-
14	bon intensity, accounting for
15	lifecycle greenhouse gas emis-
16	sions, of electric energy gen-
17	erated from each type of signifi-
18	cant source of clean energy evalu-
19	ated under clause (i);
20	"(bb) determining the credit
21	value of electric energy generated
22	from qualified renewable bio-
23	mass, qualified waste-to-energy,
24	and qualified low-carbon fuels;

1	"(cc) if applicable, changes
2	to the definitions of the terms
3	'qualified renewable biomass',
4	'qualified waste-to-energy', and
5	'qualified low-carbon fuel'; and
6	"(dd) if applicable, deter-
7	mining the allowable carbon
8	stock removal levels during de-
9	fined forest management oper-
10	ations;
11	"(B) not later than 1 year after the date
12	of publication of the report under subparagraph
13	(A)(v), after providing notice an opportunity for
14	public comment, promulgate regulations, taking
15	into consideration the report, for—
16	"(i) calculating lifecycle greenhouse
17	gas emissions of electric energy generated
18	from each type of significant source of
19	clean energy evaluated under subparagraph
20	(A)(i);
21	"(ii) determining the carbon intensity
22	of electric energy generated from each type
23	of significant source of clean energy evalu-
24	ated under subparagraph (A)(i); and

1	"(iii) determining the credit value of
2	electric energy generated from qualified re-
3	newable biomass, qualified waste-to-energy,
4	and qualified low-carbon fuels; and
5	"(C) if recommended in the report under
6	subparagraph (A)(v)(II)(cc), submit to Con-
7	gress recommendations relating to changes to
8	the definitions of the terms 'qualified renewable
9	biomass', 'qualified waste-to-energy', and 'quali-
10	fied low-carbon fuel' for purposes of this sec-
11	tion.
12	"(5) Consultation.—The Secretary shall con-
13	sult with—
14	"(A) in determining carbon intensities of
15	generators pursuant to paragraph (1) and mak-
16	ing adjustments pursuant to paragraph (2), the
17	Administrator of the Environmental Protection
18	Agency;
19	"(B) in promulgating regulations for calcu-
20	lating lifecycle greenhouse gas emissions pursu-
21	ant to paragraph (4)(B)(i) and determining
22	carbon intensities pursuant to paragraph
23	(4)(B)(ii), the Administrator of the Environ-
	$(4)(D)(\Pi)$ , the Administrator of the Environ-

1	"(C) in promulgating regulations for deter-
2	mining appropriate credit values pursuant to
3	paragraph (4)(B)(iii)—
4	"(i) the Administrator of the Environ-
5	mental Protection Agency;
6	"(ii) the Secretary of Agriculture; and
7	"(iii) the Secretary of the Interior;
8	and
9	"(D) in making recommendations to Con-
10	gress under paragraph (4)(C), the Adminis-
11	trator of the Environmental Protection Agency,
12	acting in consultation with the Scientific Advi-
13	sory Board of the Environmental Protection
14	Agency.
15	"(h) CIVIL PENALTIES.—
16	"(1) In General.—Subject to paragraph (2), a
17	retail electricity supplier that fails to meet the re-
18	quirements of this section shall be subject to a civil
19	penalty in an amount equal to the product obtained
20	by multiplying—
21	"(A) the number of kilowatt-hours of elec-
22	tric energy sold by the retail electricity supplier
23	to electric consumers in violation of subsection
24	(e); and

1 "(B) 200 percent of the value of the alter-2 native compliance payment, as adjusted under 3 subsection (i)(2).

## "(2) WAIVERS AND MITIGATION.—

- "(A) FORCE MAJEURE.—The Secretary may mitigate or waive a civil penalty under paragraph (1) if the applicable retail electricity supplier was unable to comply with an applicable requirement of this section for reasons outside of the reasonable control of the retail electricity supplier.
- "(B) REDUCTION FOR STATE PEN-ALTIES.—The Secretary shall reduce the amount of a penalty determined under paragraph (1) by the amount paid by the applicable retail electricity supplier to a State for failure to comply with the requirement of a State renewable energy program, if the State requirement is more stringent than the applicable requirement of this section.
- "(3) PROCEDURE FOR ASSESSING PENALTY.—
  The Secretary shall assess a civil penalty under this subsection in accordance with section 333(d) of the Energy Policy and Conservation Act (42 U.S.C. 6303(d)).

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1	"(i) ALTERNATIVE COMPLIANCE PAYMENTS.—
2	"(1) In general.—A retail electricity supplier
3	may satisfy the requirements of subsection (c), in
4	whole or in part, by submitting, in lieu of Federal
5	clean energy credits issued under this section, a pay-
6	ment equal to the amount required under subsection
7	(d)(1)(C), in accordance with such regulations as the
8	Secretary may promulgate, subject to paragraph (2).
9	"(2) Adjustment.—Not later than December
10	1 of the second full calendar year beginning after
11	the date of enactment of this section, and annually
12	thereafter, the Secretary shall—
13	"(A) increase the rate of the alternative
14	compliance payment under subsection (d)(1)(C)
15	by—
16	"(i) during the period beginning on
17	the date of enactment of this section and
18	ending on December 31, 2029, 3 percents
19	and
20	"(ii) beginning on January 1, 2030, 5
21	percent; and
22	"(B) additionally adjust that rate for infla-
23	tion, as the Secretary determines to be nec-
24	essary.

1	"(j) State Energy Efficiency, Clean Energy
2	DEPLOYMENT, AND ELECTRIC CONSUMER BILL REDUC-
3	TION PROGRAM.—
4	"(1) Establishment.—Not later than Decem-
5	ber 1 of the first calendar year beginning after the
6	date of enactment of this section, the Secretary shall
7	establish a State energy efficiency, clean energy de-
8	ployment, and electric consumer bill reduction pro-
9	gram.
10	"(2) Funding.—All funds collected by the Sec-
11	retary as alternative compliance payments under
12	subsection (i), or as civil penalties under subsection
13	(h), shall be used solely to carry out the program
14	under this subsection.
15	"(3) Distribution to states.—
16	"(A) IN GENERAL.—Of the funds de-
17	scribed in paragraph (2), an amount equal to
18	75 percent shall be used by the Secretary, with-
19	out further appropriation or fiscal year limita-
20	tion, to provide funds to States, in an amount
21	determined proportionally based on the
22	amounts collected from each State—
23	"(i) for the implementation of State
24	energy efficiency plans under section 362

1	of the Energy Policy and Conservation Act
2	(42 U.S.C. 6322);
3	"(ii) for the conduct of clean energy
4	programs in the State; and
5	"(iii) to carry out activities to reduce
6	the amount of electricity bills for house-
7	holds in the State below 300 percent of the
8	poverty line (as defined in section 673 of
9	the Community Services Block Grant Act
10	(42 U.S.C. 9902)).
11	"(B) ACTION BY STATES.—A State that
12	receives funds under this paragraph shall main-
13	tain such records and evidence of compliance as
14	the Secretary may require.
15	"(4) Guidelines and Criteria.—
16	"(A) BUY AMERICAN COMPLIANCE.—The
17	funds made available under the program estab-
18	lished under this subsection shall not be used
19	for a project unless the project achieves compli-
20	ance with all applicable requirements of chapter
21	83 of title 41, United States Code (formerly
22	known as the 'Buy American Act').
23	"(B) Davis-Bacon compliance.—
24	"(i) In general.—All laborers and
25	mechanics employed on projects funded di-

1 rectly, or assisted in whole or in part, by 2 this section shall be paid wages at rates 3 not less than those prevailing on projects of a character similar in the locality as determined by the Secretary of Labor in ac-6 cordance with subchapter IV of chapter 31 7 of part A of subtitle II of title 40, United 8 States Code (commonly referred to as the 9 'Davis-Bacon Act'). "(ii) AUTHORITY.—With respect to 10 11 the labor standards specified in this sub-12 paragraph, the Secretary of Labor shall 13 have the authority and functions set forth 14 in Reorganization Plan Numbered 14 of 15 1950 (64 Stat. 1267; 5 U.S.C. App.) and 16 section 3145 of title 40, United States 17 Code. 18 "(C) Additional guidelines and Cri-19 TERIA.—The Secretary may issue such addi-20 tional guidelines and criteria for the program 21 under this subsection as the Secretary deter-22 mines to be appropriate. 23 "(k) State Programs.— "(1) Savings Provision.— 24

1	"(A) In general.—Subject to subpara-
2	graph (B), nothing in this section affects the
3	authority of a State or a political subdivision of
4	a State to adopt or enforce any law or regula-
5	tion relating to—
6	"(i) clean or renewable energy; or
7	"(ii) the regulation of any retail elec-
8	tricity supplier.
9	"(B) Federal Law.—No law or regula-
10	tion of a State or a political subdivision of a
11	State may relieve a retail electricity supplier
12	from the obligation to comply with an applica-
13	ble requirement of this section.
14	"(2) Coordination.—The Secretary, in con-
15	sultation with States that have clean and renewable
16	energy programs in effect, shall facilitate, to the
17	maximum extent practicable, coordination between
18	the Federal clean energy program under this section
19	and the relevant State clean and renewable energy
20	programs.
21	"(l) Information Collection.—
22	"(1) IN GENERAL.—The Secretary may require
23	any retail electricity supplier, generator, or any
24	other entity that the Secretary determines appro-

priate to submit to the Secretary any information

25

- the Secretary determines to be appropriate to carry out this section.
- "(2) Failure to submit; false or mis-Leading information.—An entity required to submit information pursuant to paragraph (1) that fails to submit the information, or submits false or misleading information, shall be in violation of this section.
- 9 "(m) REPORT ON CLEAN ENERGY RESOURCES THAT
- 10 Do Not Generate Electric Energy.—
- 11 "(1) IN GENERAL.—Not later than 3 years 12 after the date of enactment of this section, the Sec-13 retary shall submit to Congress a report examining 14 mechanisms to supplement the standard under this 15 section by addressing clean energy resources that do 16 not generate electric energy but that may substan-17 tially reduce overall energy emissions, including en-18 ergy efficiency, demand response, flexible load, bene-19 ficial electrification, microgrids, biomass converted 20 to thermal energy, geothermal energy collected using heat pumps, thermal energy delivered through dis-21 22 trict heating systems, and waste heat used as indus-23 trial process heat.
  - "(2) POTENTIAL INTEGRATION.—The report under paragraph (1) shall examine the benefits and

24

25

1	challenges of integrating the additional clean energy
2	resources into the standard established by this sec-
3	tion, including—
4	"(A) the extent to which such an integra-
5	tion would achieve the purposes of this section;
6	"(B) the manner in which a baseline de-
7	scribing the use of the resources could be devel-
8	oped that would ensure that only incremental
9	action that increased the use of the resources
10	received credit; and
11	"(C) the challenges of crediting the re-
12	sources, alone or in combination with other re-
13	sources, in a comparable manner between orga-
14	nized markets and vertically integrated markets
15	to incentivize sufficient deployment of those re-
16	sources to support efficient integration into the
17	standard.
18	"(3) Complementary policies.—The report
19	under paragraph (1) shall examine the benefits and
20	challenges of using complementary policies or stand-
21	ards, other than the standard established under this
22	section, to provide effective incentives for using the
23	additional clean energy resources.
24	"(4) Legislative recommendations.—As
25	part of the report under paragraph (1), the Sec-

1	retary shall provide legislative recommendations for
2	changes to the standard established under this sec-
3	tion or new complementary policies that would pro-
4	vide effective incentives for using the additional
5	clean energy resources.
6	"(n) Periodic Review and Adjustments.—
7	"(1) NATIONAL ACADEMY OF SCIENCES RE-
8	VIEW.—The Secretary shall enter into an agreement
9	with the National Academy of Sciences under which
10	the Academy shall, not later than July 1, 2028, and
11	every 10 years thereafter, submit to Congress and
12	the Secretary a comprehensive evaluation of all as-
13	pects of the standard established under this section,
14	including—
15	"(A) an evaluation of the effectiveness of
16	the standard in decreasing the aggregate net
17	carbon dioxide equivalent emissions in the elec-
18	tric sector, including—
19	"(i) a comparison of—
20	"(I) the actual carbon dioxide
21	equivalent emissions associated with
22	the electric sector for the preceding
23	calendar year; and

1	"(II)(aa) for the initial review,
2	900,000,000 metric tons of carbon di-
3	oxide equivalent;
4	"(bb) for the review conducted
5	with respect to calendar year 2038,
6	600,000,000 metric tons of carbon di-
7	oxide equivalent; or
8	"(cc) if the Academy determines
9	that an emissions value described in
10	item (aa) or (bb) is inappropriate
11	after taking into consideration
12	changes in electric energy consump-
13	tion, and in emissions relating to en-
14	ergy use outside of the electric sector,
15	such emissions as the Academy deter-
16	mines to be appropriate for the appli-
17	cable review year; and
18	"(ii) an evaluation of the methods by
19	which the quantity of Federal clean energy
20	credits is determined, including—
21	"(I) alternative methods of quan-
22	tifying credits for clean energy re-
23	sources eligible to receive Federal
24	clean energy credits under this section
25	that may be more effective, such as—

1	"(aa) issuing credits based
2	on the difference between the
3	carbon intensity of a generator
4	and the marginal emissions rate
5	in a given hour and balancing
6	area; and
7	"(bb) adjusting the innova-
8	tion multipliers; and
9	"(II) potential methods of cred-
10	iting other clean energy resources not
11	already addressed in the report under
12	subsection (m);
13	"(B) the impact of the standard on the re-
14	liability, resilience, security, and safety of elec-
15	tricity generation, transmission, and distribu-
16	tion;
17	"(C) the impact of the standard on the
18	function of regulated and deregulated electricity
19	markets;
20	"(D) the net benefits or costs of the stand-
21	ard to the United States and the States, includ-
22	ing—
23	"(i) the effects on electricity demand
24	and prices;

1	"(ii) the economic development bene-
2	fits of investment;
3	"(iii) lifecycle environmental and safe-
4	ty costs and benefits;
5	"(iv) the impacts on public health and
6	health care costs; and
7	"(v) avoided costs relating to environ-
8	mental damages and adaptation invest-
9	ments that otherwise would have been re-
10	quired;
11	"(E) the impact of the standard on the
12	emissions of behind-the-meter and off-grid elec-
13	tricity generation;
14	"(F) recommendations regarding potential
15	changes to the standard, such as—
16	"(i) to regulations and procedures for
17	implementing the standard;
18	"(ii) to the structure and specific de-
19	sign elements of the standard, such as—
20	"(I) if the comparison of emis-
21	sions under paragraph (1)(A)(i) re-
22	veals that actual emissions for the
23	electric sector are greater than the re-
24	quired emissions under paragraph
25	(1)(A)(i)(II), changes to the values of

1	the growth rates, the applicable car-
2	bon intensity, and alternative compli-
3	ance payment to eliminate the gap be-
4	tween actual and required emissions;
5	"(II) the quantification of Fed-
6	eral clean energy credits; and
7	"(III) the value of and eligibility
8	for the innovation multiplier; and
9	"(iii) to the structure and administra-
10	tion of the Federal clean energy credit
11	trading program; and
12	"(G) recommendations regarding potential
13	changes to related public policies or creation of
14	new complementary policies.
15	"(2) Recommendations to congress.—Not
16	later than January 1, 2029, and not less frequently
17	than once every 10 years thereafter, the Secretary
18	shall submit to the Committee on Energy and Nat-
19	ural Resources of the Senate and the Committee on
20	Energy and Commerce of the House of Representa-
21	tives a report including recommendations for modi-
22	fications and improvements to the standard estab-
23	lished under this section, including an explanation of
24	the inconsistencies, if any, between—

1	"(A) the recommendations of the Sec-
2	retary; and
3	"(B) the recommendations included in the
4	evaluation of the National Academy of Sciences
5	under paragraph (1).
6	"(3) Congressional action.—Not later than
7	January 1, 2030, and not less frequently than once
8	every 10 years thereafter, Congress shall enact legis-
9	lation that amends this section or establishes new
10	policies based on the recommendations submitted by
11	the Secretary under paragraph (2).
12	"(4) Adjustments upon failure of con-
13	GRESSIONAL ACTION.—
14	"(A) IN GENERAL.—If Congress fails to
15	enact legislation under paragraph (3) by an ap-
16	plicable deadline, the Secretary—
17	"(i) shall, in any case in which the
18	comparison of emissions under paragraph
19	(1)(A)(i) reveals that actual emissions for
20	the electric sector are greater than the re-
21	quired emissions under paragraph
22	(1)(A)(i)(II), make such compensatory ad-
23	justments to the standard established
24	under this section as the Secretary con-
25	siders to be necessary, based on, and con-

1	sistent with, the findings and recommenda-
2	tions of the National Academy of Sciences
3	under paragraph (1)(F)(ii)(I), to eliminate
4	the gap between actual and required emis-
5	sions by not later than 3 years after the
6	date of the applicable deadline by—
7	"(I) increasing the fast growth
8	rate;
9	"(II) increasing the slow growth
10	rate;
11	"(III) increasing the small
12	growth rate;
13	"(IV) decreasing the applicable
14	carbon intensity;
15	"(V) increasing the alternative
16	compliance payment under subsection
17	(d)(1)(C); or
18	"(VI) taking a combination of ac-
19	tions described in subclauses (I)
20	through (V); and
21	"(ii) if the evaluation of the crediting
22	system under paragraph (1)(A)(ii) de-
23	scribes a more-effective method of issuing
24	Federal clean energy credits to clean en-
25	ergy resources, may make other modifica-

- tions and improvements to the standard based on, and consistent with, the recommendations under paragraph (1)(F)(ii) that would have the effect of decreasing economy-wide emissions.
- 6 "(B) REQUIREMENT.—In making the com-7 adjustments under subparagraph pensatory (A)(i), the Secretary shall ensure that retail 8 9 electricity suppliers that have exceeded the pro-10 portionate share of the reductions of the retail 11 electricity suppliers required under paragraph 12 (1)(A)(i)(II) shall not bear significant addi-13 tional costs under this paragraph.
- "(o) REGULATIONS.—Not later than 1 year after the date of enactment of this section, the Secretary shall promulgate regulations to implement this section.".
- 17 (b) Conforming Amendment.—The table of con-18 tents of the Public Utility Regulatory Policies Act of 1978 19 (16 U.S.C. prec. 2601) is amended by adding at the end
- 20 of the items relating to title VI the following:

- 21 SEC. 3. CLEAN ENERGY RESEARCH, DEVELOPMENT, DEM-
- 22 ONSTRATION, AND DEPLOYMENT PROGRAM.
- 23 (a) Establishment.—The Secretary of Energy
- 24 shall establish a cross-cutting national program within the

<sup>&</sup>quot;609. Rural and remote communities electrification grants. "610. Federal clean energy standard.".

1	Department of Energy for the research, development
2	demonstration, and deployment of clean energy tech-
3	nologies and portfolios for the purpose of meeting the re-
4	quirements established under section 610 of the Public
5	Utility Regulatory Policies Act of 1978 (as added by sec-
6	tion 2(a)).
7	(b) Requirements.—In establishing the program
8	under subsection (a), the Secretary of Energy shall—
9	(1) identify and coordinate, across all relevant
10	program offices throughout the Department of En-
11	ergy, key areas of existing and future research with
12	respect to a portfolio of technologies and approaches
13	(2) with respect to dispatchable low-emission
14	technologies and dispatchable zero-emission tech-
15	nologies (as defined in sections 610(b) of the Public
16	Utility Regulatory Policies Act of 1978 (as added by
17	section 2(a))—
18	(A) prioritize programs that would accel-
19	erate the research, development, demonstration,
20	and deployment of technologies by—
21	(i) identifying specific applications of
22	those technologies;
23	(ii) cataloguing existing Department
24	of Energy programs and research to ad-
25	vance the specific applications; and

1	(iii) establishing a center within the
2	Department of Energy to coordinate re-
3	search priorities and demonstration pro-
4	grams for the specific applications;
5	(B) adopt long-term cost, performance,
6	and deployment targets for the specific applica-
7	tions identified under subparagraph (A)(i), in-
8	cluding a goal of conducting not fewer than 5
9	technology demonstrations in the United States
10	by December 31, 2030;
11	(C) identify opportunities to work with
12	States and the private sector for technology
13	demonstration; and
14	(D) identify barriers to the demonstration
15	and deployment of those technologies;
16	(3) identify approaches to expedite deployment
17	of clean energy technologies by evaluating and avoid-
18	ing or minimizing potential impacts to natural com-
19	munities, ecological resources, and high-quality
20	working land; and
21	(4) recommend to Congress any additional
22	funding needs or policy changes necessary to imple-
23	ment the program.

- 1 (c) Funding.—Subject to the availability of appro-
- 2 priations, the Secretary of Energy may use amounts avail-

3 able to the Secretary to carry out this section.

 $\bigcirc$