### 116TH CONGRESS 1ST SESSION

# H. R. 1899

To provide for the refinancing and recalculation of certain Federal student loans, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

March 27, 2019

Mr. Garamendi (for himself, Mr. Fitzpatrick, Mr. Carbajal, Mr. McNerney, Mr. Tonko, Mr. Doggett, Ms. Kuster of New Hampshire, Mr. Costa, Mr. Krishnamoorthi, Ms. Norton, Mr. Cohen, Ms. Pingree, Mr. Gonzalez of Texas, Miss Rice of New York, Mr. Harder of California, Ms. Haaland, Ms. Hill of California, Mr. San Nicolas, Mr. Brendan F. Boyle of Pennsylvania, Ms. Judy Chu of California, Mr. Katko, Ms. Jackson Lee, Mr. Rose of New York, Mr. Lowenthal, and Mr. Soto) introduced the following bill; which was referred to the Committee on Education and Labor

## A BILL

To provide for the refinancing and recalculation of certain Federal student loans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Student Loan Refi-
- 5 nancing and Recalculation Act".

#### SEC. 2. REFINANCING PROGRAMS.

- 2 (a) Program Authority.—Section 451(a) of the
- 3 Higher Education Act of 1965 (20 U.S.C. 1087a(a)) is
- 4 amended—
- 5 (1) by striking "and (2)" and inserting "(2)";
- 6 and
- 7 (2) by inserting "; and (3) to make loans under
- 8 section 460A" after "section 459A".
- 9 (b) Refinancing Program.—Part D of title IV of
- 10 the Higher Education Act of 1965 (20 U.S.C. 1087a et
- 11 seq.) is amended by adding at the end the following:
- 12 "SEC. 460A. REFINANCING FFEL AND FEDERAL DIRECT
- LOANS.
- 14 "(a) IN GENERAL.—Beginning not later than 180
- 15 days after the date of enactment of the Student Loan Re-
- 16 financing and Recalculation Act, the Secretary shall estab-
- 17 lish a program under which the Secretary, upon the re-
- 18 ceipt of an application from a qualified borrower, reissues
- 19 the borrower's original loan under this part or part B as
- 20 a loan under this part, in accordance with the provisions
- 21 of this section, in order to permit the borrower to obtain
- 22 the interest rate provided under subsection (c).
- 23 "(b) Reissuing Loans.—
- 24 "(1) Federal Direct Loans.—Upon applica-
- 25 tion of a qualified borrower, the Secretary shall re-
- issue a Federal Direct Stafford Loan, a Federal Di-

rect Unsubsidized Stafford Loan, a Federal Direct
PLUS Loan, or a Federal Direct Consolidation
Loan of the qualified borrower, for which the first
disbursement was made, or the application for the
reissuance of a loan under this section was received
before July 1, 2019, in an amount equal to the sum
of—

"(A) the unpaid principal, accrued unpaid interest, and late charges of the original loan; and

"(B) the administrative fee under subsection (d)(3).

"(2) DISCHARGING AND REISSUING FFEL PRO-GRAM LOANS AS REFINANCED FEDERAL DIRECT LOANS.—Upon application of a qualified borrower for any loan that was made, insured, or guaranteed under part B and for which the first disbursement was made before July 1, 2010, the Secretary shall reissue such loan as a loan under this part, in an amount equal to the sum of the unpaid principal, accrued unpaid interest, and late charges of the original loan and the administrative fee under subsection (d)(3), to the borrower in accordance with the following:

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1	"(A) The Secretary shall pay the proceeds
2	of such reissued loan to the eligible lender of
3	the loan made, insured, or guaranteed under
4	part B, in order to discharge the borrower from
5	any remaining obligation to the lender with re-
6	spect to the original loan.
7	"(B) The Secretary shall reissue—
8	"(i) a loan originally made, insured,
9	or guaranteed under section 428 as a Fed-
10	eral Direct Stafford Loan;
11	"(ii) a loan originally made, insured,
12	or guaranteed under section 428B as a
13	Federal Direct PLUS Loan;
14	"(iii) a loan originally made, insured,
15	or guaranteed under section 428H as a
16	Federal Direct Unsubsidized Stafford
17	Loan; and
18	"(iv) a loan originally made, insured,
19	or guaranteed under section 428C as a
20	Federal Direct Consolidation Loan.
21	"(C) The interest rate for each loan re-
22	issued under this paragraph shall be the rate
23	provided under subsection (e).
24	"(c) Interest Rate.—

1	"(1) IN GENERAL.—The interest rate for the
2	reissued Federal Direct Stafford Loans, Federal Di-
3	rect Unsubsidized Stafford Loans, Federal Direct
4	PLUS Loans, and Federal Direct Consolidation
5	Loans, shall be a rate equal to—
6	"(A) the high yield of the 10-year Treas-
7	ury note auctioned at the final auction held
8	prior to the first day of the month in which the
9	application for reissuance under this section is
10	received, plus
11	"(B) 1.0 percent.
12	"(2) Fixed rate.—The applicable rate of in-
13	terest determined under paragraph (1) for a re-
14	issued loan under this section shall be fixed for the
15	period of the loan.
16	"(d) Terms and Conditions of Loans.—
17	"(1) In general.—A loan that is reissued
18	under this section shall have the same terms and
19	conditions as the original loan, except as otherwise
20	provided in this section.
21	"(2) No automatic extension of repay-
22	MENT PERIOD.—Reissuing a loan under this section
23	shall not result in the extension of the duration of
24	the repayment period of the loan, and the borrower

shall retain the same repayment term that was in ef-

- fect on the original loan. Nothing in this paragraph
  shall be construed to prevent a borrower from electing a different repayment plan at any time in accordance with section 455(d)(3).
  - "(3) ADMINISTRATIVE FEE.—The Secretary shall charge the borrower of a loan reissued under this section an administrative fee of not more than 0.5 percent of the sum of the unpaid principal, accrued unpaid interest, and late charges, of the original loan.

### "(e) Definition of Qualified Borrower.—

- "(1) IN GENERAL.—The term 'qualified borrower' means a borrower—
  - "(A) of a loan under this part or part B for which the first disbursement was made, or the application for reissuance under this section was received, before July 1, 2019; and
  - "(B) who meets the eligibility requirements based on income or debt-to-income ratio established by the Secretary.
- "(2) Income requirements.—Not later than 180 days after the date of enactment of the Student Loan Refinancing and Recalculation Act, the Secretary shall establish eligibility requirements based on income or debt-to-income ratio that take into con-

1	sideration providing access to refinancing under this
2	section for borrowers with the greatest financial
3	need.
4	"(f) Expiration of Authority.—The Secretary's
5	authority to reissue loans under this section shall expire
6	on the date that is determined in accordance with section
7	4 of the Fairness in Student Loan Lending Act.".
8	(e) Amendments to Public Service Repayment
9	PLAN PROVISIONS.—Section 455(m) of the Higher Edu-
10	cation Act of 1965 (20 U.S.C. $1087e(m)$ ) is amended—
11	(1) by redesignating paragraphs (3) and (4) as
12	paragraphs (4) and (5), respectively;
13	(2) by inserting after paragraph (2) the fol-
14	lowing:
15	"(3) Special rules for section 460A
16	LOANS.—
17	"(A) REFINANCED FEDERAL DIRECT
18	LOANS.—Notwithstanding paragraph (1), in de-
19	termining the number of monthly payments
20	that meet the requirements of such paragraph
21	for an eligible Federal Direct Loan reissued
22	under section 460A that was originally a loan
23	under this part, the Secretary shall include all
24	monthly payments made on the original loan
25	that meet the requirements of such paragraph.

1 "(B) REFINANCED FFEL LOANS.—In the
2 case of an eligible Federal Direct Loan reissued
3 under section 460A that was originally a loan
4 under part B, only monthly payments made
5 after the date on which the loan was reissued
6 may be included for purposes of paragraph

(1)."; and

- (3) in paragraph (4)(A) (as redesignated by paragraph (1) of this subsection), by inserting "(inluding any Federal Direct Stafford Loan, Federal Direct PLUS Loan, Federal Direct Unsubsidized Stafford Loan, or Federal Direct Consolidation Loan reissued under section 460A)" before the period at the end.
- 15 (d) Income-Based Repayment.—Section 493C of 16 the Higher Education Act of 1965 (20 U.S.C. 1098e) is 17 amended by adding at the end the following:
- "(a) Refinanced Federal Direct and FFEL Loans.—In calculating the period of time during which a borrower of a loan that is reissued under section 460A has made monthly payments for purposes of subsection
- 22 (b)(7), the Secretary shall deem the period to include all
- 23 monthly payments made for the original loan, and all
- 24 monthly payments made for the reissued loan, that other-
- 25 wise meet the requirements of this section.".

### 1 SEC. 3. INTEREST RATES.

2	(a) Interest Rates.—Section 455(b) of the Higher
3	Education Act of 1965 (20 U.S.C. 1087e(b)) is amend-
4	ed—
5	(1) by redesignating paragraph (9) as para-
6	graph (10); and
7	(2) by inserting after paragraph (8) the fol-
8	lowing:
9	"(9) Interest rate provisions for New
10	LOANS ON OR AFTER JULY 1, 2019.—
11	"(A) Rates for undergraduate fdsl
12	AND FDUSL.—Notwithstanding the preceding
13	paragraphs of this subsection, for Federal Di-
14	rect Stafford Loans and Federal Direct Unsub-
15	sidized Stafford Loans issued to undergraduate
16	students, for which the first disbursement is
17	made on or after July 1, 2019, the applicable
18	rate of interest shall, for loans disbursed during
19	any 12-month period beginning on July 1 and
20	ending on June 30, be determined on the pre-
21	ceding June 1 and be equal to the lesser of—
22	"(i) a rate equal to—
23	"(I) the high yield of the 10-year
24	Treasury note auctioned at the final
25	auction held prior to such June 1,
26	plus

1	"(II) 1 percent; or
2	"(ii) 8.25 percent.
3	"(B) Rates for graduate and profes-
4	SIONAL FDUSL.—Notwithstanding the pre-
5	ceding paragraphs of this subsection, for Fed-
6	eral Direct Unsubsidized Stafford Loans issued
7	to graduate or professional students, for which
8	the first disbursement is made on or after July
9	1, 2019, the applicable rate of interest shall, for
10	loans disbursed during any 12-month period be-
11	ginning on July 1 and ending on June 30, be
12	determined on the preceding June 1 and be
13	equal to the lesser of—
14	"(i) a rate equal to—
15	"(I) the high yield of the 10-year
16	Treasury note auctioned at the final
17	auction held prior to such June 1,
18	plus
19	"(II) 1 percent; or
20	"(ii) 9.5 percent.
21	"(C) PLUS LOANS.—Notwithstanding the
22	preceding paragraphs of this subsection, for
23	Federal Direct PLUS Loans, for which the first
24	disbursement is made on or after July 1, 2019,
25	the applicable rate of interest shall, for loans

1	disbursed during any 12-month period begin-
2	ning on July 1 and ending on June 30, be de-
3	termined on the preceding June 1 and be equal
4	to the lesser of—
5	"(i) a rate equal to—
6	"(I) the high yield of the 10-year
7	Treasury note auctioned at the final
8	auction held prior to such June 1,
9	plus
10	$"(\Pi)$ 1 percent; or
11	"(ii) 10.5 percent.
12	"(D) Consolidation Loans.—Notwith-
13	standing the preceding paragraphs of this sub-
14	section, any Federal Direct Consolidation Loan
15	for which the application is received on or after
16	July 1, 2019, shall bear interest at an annual
17	rate on the unpaid principal balance of the loan
18	that is equal to the weighted average of the in-
19	terest rates on the loans consolidated, rounded
20	to the nearest higher one-eighth of one percent.
21	"(E) Consultation.—The Secretary shall
22	determine the applicable rate of interest under
23	this paragraph after consultation with the Sec-
24	retary of the Treasury and shall publish such

1	rate in the Federal Register as soon as prac-
2	ticable after the date of determination.
3	"(F) Rate.—The applicable rate of inter-
4	est determined under this paragraph for a Fed-
5	eral Direct Stafford Loan, a Federal Direct Un-
6	subsidized Stafford Loan, or a Federal Direct
7	PLUS Loan shall be fixed for the period of the
8	loan.".
9	(b) In School Deferment.—Section 455(f) of the
10	Higher Education Act of 1965 (20 U.S.C. 1087e(f)) is
11	amended—
12	(1) in paragraph (1), in the matter preceding
13	subparagraph (A), by striking "A borrower" and in-
14	serting "Except as provided in paragraph (5), a bor-
15	rower'';
16	(2) in paragraph (2)(A)—
17	(A) by striking the matter following clause
18	(ii);
19	(B) in clause (ii), by striking the comma at
20	the end and inserting "; or"; and
21	(C) by adding at the end the following:
22	"(iii) is serving in a medical or dental
23	internship or residency program;"; and
24	(3) by adding at the end the following new
25	paragraph:

1	"(5) Special rule for in school
2	DEFERMENT.—Notwithstanding any other provision
3	of this Act, a borrower described in paragraph
4	(2)(A) shall be eligible for a deferment, during which
5	periodic installments of principal need not be paid,
6	and interest—
7	"(A) shall not accrue, in the case of a bor-
8	rower with an expected family contribution of
9	not more than \$10,000 (computed in accord-
10	ance with part F of this title); and
11	"(B) shall accrue at the rate equal to the
12	high yield of the 10-year Treasury note applica-
13	ble to such loan under subsection (b)(9), in the
14	case of a borrower of an unsubsidized loan with
15	an expected family contribution of more than
16	\$10,000 (computed in accordance with part F
17	of this title).".
18	(c) Effective Date.—The amendments made by
19	subsections (a) and (b) shall take effect on July 1, 2019.
20	SEC. 4. ELIMINATION OF ORIGINATION FEES FOR FEDERAL
21	DIRECT LOANS.
22	(a) Sense of Congress.—It is the sense of Con-
23	gress that no origination fees should be charged on any
24	future Federal Direct Loans.

- 1 (b) Repeal of Origination Fees.—Subsection (c)
- 2 of section 455 of the Higher Education Act of 1965 (20
- 3 U.S.C. 1087e(c)) is repealed.
- 4 (c) Effective Date.—The amendment made by
- 5 subsection (b) shall apply with respect to loans made
- 6 under part D of title IV of the Higher Education Act of
- 7 1965 (20 U.S.C. 1087a et seq.) for which the first dis-
- 8 bursement of principal is made, or, in the case of a Fed-
- 9 eral Direct Consolidation Loan, the application is received,
- 10 on the first July 1 after the date of enactment of this

11 Act.

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