

116TH CONGRESS  
1ST SESSION

# H. R. 1678

To create a task force within the Department of Education to address the threat of foreign government influence and threats to academic research integrity on college campuses, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

MARCH 12, 2019

Mr. BANKS (for himself, Mr. KELLY of Mississippi, Mr. COOK, and Mr. BACON) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committees on Intelligence (Permanent Select), Armed Services, and Science, Space, and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## A BILL

To create a task force within the Department of Education to address the threat of foreign government influence and threats to academic research integrity on college campuses, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Protect Our Univer-  
5       sities Act of 2019”.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) Adversaries of the United States take ad-  
4 vantage of a largely vulnerable academic system.  
5 Academia is a place of uniquely free thought; how-  
6 ever, adversaries take advantage of access to feder-  
7 ally funded sensitive research that takes place on the  
8 campuses of institutions of higher education.

9 (2) As stated in a 2018 report by the White  
10 House Office of Trade and Manufacturing Policy,  
11 “More than 300,000 Chinese nationals annually at-  
12 tend U.S. universities or find employment at U.S.  
13 national laboratories, innovation centers, incubators,  
14 and think tanks. Chinese nationals now account for  
15 approximately one third of foreign university and  
16 college students in the United States and about 25  
17 percent of graduate students specializing in science,  
18 technology, engineering, or math (STEM).”.

19 (3) International students from nations that are  
20 adversarial to the United States could face undue  
21 pressure or incentives to divulge technology to their  
22 home nation or to use sensitive information to nega-  
23 tively impact the United States. According to the  
24 same 2018 White House Report, “The national and  
25 economic security risks are that the Chinese State  
26 may seek to manipulate or pressure even unwitting

1 or unwilling Chinese nationals into becoming non-  
2 traditional information collectors that serve Beijing’s  
3 military and strategic ambitions.”.

4 (4) Technology and information that could be  
5 deemed sensitive to the national security interests of  
6 the United States should be given increased scrutiny  
7 to determine if access should be restricted in a re-  
8 search environment.

9 (5) An open federally funded research environ-  
10 ment exposes the United States to the possibility of  
11 exchanging research affiliated with current or future  
12 critical military technological systems.

13 (6) In Federal Bureau of Investigation (FBI)  
14 Director Wray’s view, Chinese non-traditional intel-  
15 ligence collectors “are exploiting the very open re-  
16 search and development environment that we have,  
17 which we all revere. But they’re taking advantage of  
18 it, so one of the things we’re trying to do is view the  
19 China threat as not just the whole-of-government  
20 threat, but a whole-of-society threat on their end,  
21 and I think it’s going to take a whole-of-society re-  
22 sponse by us.”.

23 (7) As stated in the January 2018 China’s  
24 Technology Transfer Strategy report by the Defense  
25 Innovation Unit, “Academia is an opportune envi-

1       ronment for learning about science and technology  
2       since the cultural values of U.S. educational institu-  
3       tions reflect an open and free exchange of ideas. As  
4       a result, Chinese science and engineering students  
5       frequently master technologies that later become  
6       critical to key military systems, amounting over time  
7       to unintentional violations of U.S. export control  
8       laws.”.

9   **SEC. 3. TASK FORCE.**

10       (a) TASK FORCE ESTABLISHED.—Not later than one  
11   year after the date of enactment of this Act, the Secretary  
12   of Education, in consultation with the Secretary of De-  
13   fense and the Director of National Intelligence, shall es-  
14   tablish the National Security Technology Task Force  
15   (hereinafter referred to as the “Task Force”) within the  
16   Department of Education to address the threat of espio-  
17   nage at institutions of higher education.

18       (b) MEMBERSHIP.—

19               (1) DESIGNATION.—The Task Force shall in-  
20   clude not more than 30 members, of which—

21                       (A) at least 1 representative shall be from  
22                       the Department of Defense, designated by the  
23                       Secretary of Defense;

1 (B) at least 1 representative shall be from  
2 the intelligence community, designated by the  
3 Director of National Intelligence;

4 (C) at least 1 representative shall be from  
5 the Department of Justice, designated by the  
6 United States Attorney General;

7 (D) at least 1 representative shall be from  
8 the Department of Energy, designated by the  
9 Secretary of Energy; and

10 (E) at least 1 representative shall be from  
11 each of the following offices of the Department  
12 of Education, as appointed and named by the  
13 Secretary of Education:

14 (i) Office of Postsecondary Education.

15 (ii) Office of Planning, Evaluation,  
16 and Policy Development.

17 (iii) Office of the General Counsel.

18 (iv) Any other office the Secretary of  
19 Education determines to be appropriate.

20 (2) MEMBERSHIP LIST.—Not later than 10  
21 days after the first meeting of the Task Force, the  
22 Task Force shall submit to Congress a list identi-  
23 fying each member of the Task Force.

24 (c) SENSITIVE RESEARCH PROJECT LIST.—The  
25 Task Force shall, in consultation with the Office of the

1 Director of National Intelligence, actively maintain a list  
2 of sensitive research projects. Such list shall—

3 (1) be referred to as the Sensitive Research  
4 Projects List; and

5 (2) for each project included on the list, indi-  
6 cate—

7 (A) the qualified funding agency that is  
8 funding the project;

9 (B) whether the project is open to student  
10 participation; and

11 (C) whether the project is related to—

12 (i) an item listed on the Commerce  
13 Control List (CCL) maintained by the De-  
14 partment of Commerce;

15 (ii) an item listed on the United  
16 States Munitions List maintained by the  
17 Department of State; or

18 (iii) technology designated by the Sec-  
19 retary of Defense as having a technology  
20 readiness level of 1, 2, or 3.

21 (d) CONSULTATION WITH OIG.—The Task Force  
22 shall periodically, but no less than annually, consult with  
23 the Office of the Inspector General of the Department of  
24 Education, which shall include annual reports to the Of-  
25 fice of the Inspector General on the activities of the Task

1 Force, with an opportunity for the Office of the Inspector  
2 General to provide active feedback related to such activi-  
3 ties.

4 (e) INSTRUCTION TO INSTITUTIONS OF HIGHER  
5 EDUCATION.—Not less than once every six months, the  
6 Task Force shall provide relevant instruction to institu-  
7 tions of higher education at which research projects on  
8 the Sensitive Research Project List are being carried out.  
9 Such instruction shall provide the institutions of higher  
10 education with information related to the threat posed by  
11 espionage, best practices identified by the Task Force,  
12 and, to the extent possible, any specific risks that the in-  
13 telligence community, the qualified funding agency, or law  
14 enforcement entities determine appropriate to share with  
15 the institutions.

16 (f) REPORT TO CONGRESS.—Not later than one year  
17 after the date of enactment of this Act, and every six  
18 months thereafter, the Task Force shall provide a report  
19 to the Committee on Education and Labor, the Committee  
20 on Armed Services, and the Permanent Select Committee  
21 on Intelligence of the House of Representatives, and to  
22 the Committee on Health, Education, Labor, and Pen-  
23 sions, the Committee on Armed Services, and the Select  
24 Committee on Intelligence of the Senate, regarding the  
25 threat of espionage at institutions of higher education. In

1 each such briefing, the Task Force shall identify actions  
2 that may be taken to reduce espionage carried out through  
3 student participation in sensitive research projects. The  
4 Task Force shall also include in this report an assessment  
5 of whether the current licensing regulations relating to the  
6 International Traffic in Arms Regulations and the Export  
7 Administration Regulations are sufficient to protect the  
8 security of the projects listed on the Sensitive Research  
9 Project List.

10 **SEC. 4. FOREIGN STUDENT PARTICIPATION IN SENSITIVE**  
11 **RESEARCH PROJECTS.**

12 (a) APPROVAL OF FOREIGN STUDENT PARTICIPA-  
13 TION REQUIRED.—Beginning on the date that is one year  
14 after the date of enactment of this Act, for each project  
15 on the Sensitive Research Project List that is open to stu-  
16 dent participation, the head of such project at the institu-  
17 tion of higher education at which the project is being car-  
18 ried out shall ensure that each student participating in  
19 such project shall be required to provide proof of citizen-  
20 ship before the student is permitted to participate in such  
21 project. A student who is a citizen of a country identified  
22 in subsection (b) shall be permitted to participate in such  
23 a project only if—

24 (1) the student applies for, and receives ap-  
25 proval from, the Director of National Intelligence to



1 participate in such project, based on a background  
2 check and any other information the Director deter-  
3 mines to be appropriate; and

4 (2) in the case of such a project that is related  
5 to an item or technology described in subparagraph  
6 (C) of section 3(c)(2), the student applies for, and  
7 receives approval from, the head of the qualified  
8 funding agency, to participate in such project.

9 (b) LIST OF CITIZENSHIP REQUIRING APPROVAL.—  
10 Approval under subsection (a) shall be required for any  
11 student who is a citizen of a country that is one of the  
12 following:

13 (1) The People’s Republic of China.

14 (2) The Democratic People’s Republic of Korea.

15 (3) The Russian Federation.

16 (4) The Islamic Republic of Iran.

17 (5) Any country identified by the head of the  
18 qualified funding agency as requiring approval for  
19 the purposes of this section.

20 **SEC. 5. FOREIGN ENTITIES.**

21 (a) LIST OF FOREIGN ENTITIES THAT POSE AN IN-  
22 TELLIGENCE THREAT.—Not later than one year after the  
23 date of the enactment of this Act, the Director of National  
24 Intelligence shall identify foreign entities, including gov-  
25 ernments, corporations, non-profit and for-profit organiza-

1 tions, and any subsidiary or affiliate of such an entity,  
2 that the Director determines pose a threat of espionage  
3 with respect to sensitive research projects, and shall de-  
4 velop and maintain a list of such entities. The Director  
5 may add or remove entities from such list at any time.  
6 The initial list developed by the Director shall include the  
7 following entities (including any subsidiary or affiliate):

8 (1) Huawei Technologies Company.

9 (2) ZTE Corporation.

10 (3) Hytera Communications Corporation.

11 (4) Hangzhou Hikvision Digital Technology  
12 Company.

13 (5) Dahua Technology Company.

14 (6) Kaspersky Lab.

15 (7) Any entity that is owned or controlled by,  
16 or otherwise has demonstrated financial ties to, the  
17 government of a country identified under section  
18 4(b).

19 (b) NOTICE TO INSTITUTIONS OF HIGHER EDU-  
20 CATION.—The Director of National Intelligence shall  
21 make the initial list required under subsection (a), and  
22 any changes to such list, available to the Secretary of Edu-  
23 cation, the Task Force, and the head of each qualified  
24 funding agency as soon as practicable. The Secretary of  
25 Education shall provide such initial list and subsequent

1 amendments to each institution of higher education at  
2 which a project on the Sensitive Research Project List is  
3 being carried out.

4 (c) PROHIBITION ON USE OF CERTAIN TECH-  
5 NOLOGIES.—Beginning on the date that is one year after  
6 the date of the enactment of this Act, the head of each  
7 sensitive research project shall, as a condition of receipt  
8 of funds from a qualified funding agency, provide an as-  
9 surance to such qualified funding agency that, beginning  
10 on the date that is two years after the date of the enact-  
11 ment of this Act, any technology developed by an entity  
12 included on the list maintained under subsection (a) shall  
13 not be utilized in carrying out the sensitive research  
14 project.

15 **SEC. 6. ENFORCEMENT.**

16 The head of each qualified funding agency shall take  
17 such steps as may be necessary to enforce the provisions  
18 of sections 4 and 5 of this Act. Upon determination that  
19 the head of a sensitive research project has failed to meet  
20 the requirements of either section 4 or section 5, the head  
21 of a qualified funding agency may determine the appro-  
22 priate enforcement action, including—

23 (1) imposing a probationary period, not to ex-  
24 ceed 6 months, on the head of such project, or on  
25 the project;

1           (2) reducing or otherwise limiting the funding  
2           for such project until the violation has been rem-  
3           edied;

4           (3) permanently cancelling the funding for such  
5           project; or

6           (4) any other action the head of the qualified  
7           funding agency determines to be appropriate.

8   **SEC. 7. DEFINITIONS.**

9           In this Act:

10           (1) CITIZEN OF A COUNTRY.—The term “cit-  
11           izen of a country”, with respect to a student, in-  
12           cludes all countries in which the student has held or  
13           holds citizenship or holds permanent residency.

14           (2) INSTITUTION OF HIGHER EDUCATION.—The  
15           term “institution of higher education” means an in-  
16           stitution described in section 102 of the Higher  
17           Education Act of 1965 (20 U.S.C. 1002) that re-  
18           ceives Federal funds in any amount and for any pur-  
19           pose.

20           (3) INTELLIGENCE COMMUNITY.—The term  
21           “intelligence community” has the meaning given  
22           that term in section 3 of the National Security Act  
23           of 1947 (50 U.S.C. 3003).

1           (4) QUALIFIED FUNDING AGENCY.—The term  
2           “qualified funding agency”, with respect to a sen-  
3           sitive research project, means—

4                   (A) the Department of Defense, if the sen-  
5                   sitive research project is funded in whole or in  
6                   part by the Department of Defense;

7                   (B) the Department of Energy, if the sen-  
8                   sitive research project is funded in whole or in  
9                   part by the Department of Energy; or

10                  (C) an element of the intelligence commu-  
11                  nity, if the sensitive research project is funded  
12                  in whole or in part by the element of the intel-  
13                  ligence community.

14           (5) SENSITIVE RESEARCH PROJECT.—The term  
15           “sensitive research project” means a research  
16           project at an institution of higher education that is  
17           funded by a qualified funding agency, except that  
18           such term shall not include any research project that  
19           is classified or that requires the participants in such  
20           project to obtain a security clearance.

21           (6) STUDENT PARTICIPATION.—The term “stu-  
22           dent participation” shall not include student activity  
23           in—

24                   (A) a research project that is required for  
25                   completion of a course in which the student is

- 1           enrolled at an institution of higher education;
- 2           or
- 3           (B) a research project for which the stu-
- 4           dent is conducting unpaid research.

○