S. 582

IN THE HOUSE OF REPRESENTATIVES

 ${\bf August~4,~2017}$ Referred to the Committee on Oversight and Government Reform

AN ACT

To reauthorize the Office of Special Counsel, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Office of Special Coun-
3	sel Reauthorization Act of 2017".
4	SEC. 2. ADEQUATE ACCESS OF SPECIAL COUNSEL TO IN-
5	FORMATION.
6	Section 1212(b) of title 5, United States Code, is
7	amended by adding at the end the following:
8	"(5)(A) Except as provided in subparagraph (B), the
9	Special Counsel, in carrying out this subchapter, is au-
10	thorized to—
11	"(i) have timely access to all records, data, re-
12	ports, audits, reviews, documents, papers, rec-
13	ommendations, or other material available to the ap-
14	plicable agency that relate to an investigation, re-
15	view, or inquiry conducted under—
16	"(I) section 1213, 1214, 1215, or 1216 of
17	this title; or
18	"(II) section 4324(a) of title 38;
19	"(ii) request from any agency the information
20	or assistance that may be necessary for the Special
21	Counsel to carry out the duties and responsibilities
22	of the Special Counsel under this subchapter; and
23	"(iii) require, during an investigation, review, or
24	inquiry of an agency, the agency to provide to the
25	Special Counsel any record or other information that

1	relates to an investigation, review, or inquiry con-
2	ducted under—
3	"(I) section 1213, 1214, 1215, or 1216 of
4	this title; or
5	"(II) section 4324(a) of title 38.
6	"(B)(i) The authorization of the Special Counsel
7	under subparagraph (A) shall not apply with respect to
8	any entity that is an element of the intelligence commu-
9	nity, as defined in section 3 of the National Security Act
10	of 1947 (50 U.S.C. 3003), unless the Special Counsel is
11	investigating, or otherwise carrying out activities relating
12	to the enforcement of, an action under subchapter III of
13	chapter 73.
14	"(ii) An Inspector General may withhold
15	from the Special Counsel material described in
16	subparagraph (A) if the Inspector General de-
17	termines that the material contains information
18	derived from, or pertaining to, intelligence ac-
19	tivities.
20	"(iii) The Attorney General or an Inspec-
21	tor General may withhold from the Special
22	Counsel material described in subparagraph (A)
23	if—
24	"(I)(aa) disclosing the material could
25	reasonably be expected to interfere with a

1	criminal investigation or prosecution that
2	is ongoing as of the date on which the Spe-
3	cial Counsel submits a request for the ma-
4	terial; or
5	"(bb) the material—
6	"(AA) may not be disclosed pur-
7	suant to a court order; or
8	"(BB) has been filed under seal
9	under section 3730 of title 31; and
10	"(II) the Attorney General or the In-
11	spector General, as applicable, submits to
12	the Special Counsel a written report that
13	describes—
14	"(aa) the material being with-
15	held; and
16	"(bb) the reason that the mate-
17	rial is being withheld.
18	"(C)(i) A claim of common law privilege by an agen-
19	cy, or an officer or employee of an agency, shall not pre-
20	vent the Special Counsel from obtaining any material de-
21	scribed in subparagraph (A)(i) with respect to the agency.
22	"(ii) The submission of material described in sub-
23	paragraph (A)(i) by an agency to the Special Counsel may
24	not be deemed to waive any assertion of privilege by the

- 1 agency against a non-Federal entity or against an indi-
- 2 vidual in any other proceeding.
- 3 "(iii) With respect to any record or other information
- 4 made available to the Special Counsel by an agency under
- 5 subparagraph (A), the Special Counsel may only disclose
- 6 the record or information for a purpose that is in further-
- 7 ance of any authority provided to the Special Counsel in
- 8 this subchapter.
- 9 "(6) The Special Counsel shall submit to the Com-
- 10 mittee on Homeland Security and Governmental Affairs
- 11 of the Senate, the Committee on Oversight and Govern-
- 12 ment Reform of the House of Representatives, and each
- 13 committee of Congress with jurisdiction over the applica-
- 14 ble agency a report regarding any case of contumacy or
- 15 failure to comply with a request submitted by the Special
- 16 Counsel under paragraph (5)(A).".
- 17 SEC. 3. INFORMATION ON WHISTLEBLOWER PROTECTIONS.
- 18 (a) Agency Responsibilities.—Section 2302 of
- 19 title 5, United States Code, is amended by striking sub-
- 20 section (c) and inserting the following:
- 21 "(c)(1) In this subsection—
- 22 "(A) the term 'new employee' means an indi-
- vidual—
- 24 "(i) appointed to a position as an employee
- on or after the date of enactment of the Office

1	of Special Counsel Reauthorization Act of 2017;
2	and
3	"(ii) who has not previously served as an
4	employee; and
5	"(B) the term 'whistleblower protections' means
6	the protections against and remedies for a prohibited
7	personnel practice described in paragraph (8) or
8	subparagraph (A)(i), (B), (C), or (D) of paragraph
9	(9) of subsection (b).
10	"(2) The head of each agency shall be responsible
11	for—
12	"(A) preventing prohibited personnel practices;
13	"(B) complying with and enforcing applicable
14	civil service laws, rules, and regulations, and other
15	aspects of personnel management; and
16	"(C) ensuring, in consultation with the Special
17	Counsel and the Inspector General of the agency,
18	that employees of the agency are informed of the
19	rights and remedies available to the employees under
20	this chapter and chapter 12, including—
21	"(i) information with respect to whistle-
22	blower protections available to new employees
23	during a probationary period;

1	"(ii) the role of the Office of Special Coun-
2	sel and the Merit Systems Protection Board
3	with respect to whistleblower protections; and
4	"(iii) the means by which, with respect to
5	information that is otherwise required by law or
6	Executive order to be kept classified in the in-
7	terest of national defense or the conduct of for-
8	eign affairs, an employee may make a lawful
9	disclosure of the information to—
10	"(I) the Special Counsel;
11	"(II) the Inspector General of an
12	agency;
13	"(III) Congress; or
14	"(IV) another employee of the agency
15	who is designated to receive such a disclo-
16	sure.
17	"(3) The head of each agency shall ensure that the
18	information described in paragraph (2) is provided to each
19	new employee of the agency not later than 180 days after
20	the date on which the new employee is appointed.
21	"(4) The head of each agency shall make available
22	information regarding whistleblower protections applicable
23	to employees of the agency on the public website of the
24	agency and on any online portal that is made available
25	only to employees of the agency, if such portal exists.

1	"(5) Any employee to whom the head of an agency
2	delegates authority for any aspect of personnel manage
3	ment shall, within the limits of the scope of the delegation
4	be responsible for the activities described in paragraph
5	(2).".
6	(b) Training for Supervisors.—
7	(1) Definitions.—In this subsection—
8	(A) the term "agency" means any entity
9	the employees of which are covered by para-
10	graphs (8) and (9) of section 2302(b) of title 5
11	United States Code, without regard to whether
12	any other provision of that title is applicable to
13	the entity; and
14	(B) the term "whistleblower protections"
15	has the meaning given the term in section
16	2302(c)(1)(B) of title 5, United States Code, as
17	amended by subsection (a).
18	(2) Training required.—The head of each
19	agency, in consultation with the Special Counsel and
20	the Inspector General of that agency (or, in the case
21	of an agency that does not have an Inspector Gen-
22	eral, the senior ethics official of that agency), shall
23	provide the training described in paragraph (3).
24	(3) Training described.—The training de-
25	scribed in this paragraph shall—

1	(A) cover the manner in which the agency
2	shall respond to a complaint alleging a violation
3	of whistleblower protections that are available
4	to employees of the agency; and
5	(B) be provided—
6	(i) to each employee of the agency
7	who—
8	(I) is appointed to a supervisory
9	position in the agency; and
10	(II) before the appointment de-
11	scribed in subclause (I), had not
12	served in a supervisory position in the
13	agency; and
14	(ii) on an annual basis to all employ-
15	ees of the agency who serve in supervisory
16	positions in the agency.
17	(c) Information on Appeal Rights.—
18	(1) In general.—Any notice provided to an
19	employee under section 7503(b)(1), section
20	7513(b)(1), or section $7543(b)(1)$ of title 5, United
21	States Code, shall include detailed information with
22	respect to—
23	(A) the right of the employee to appeal an
24	action brought under the applicable section;

1	(B) the forums in which the employee may
2	file an appeal described in subparagraph (A);
3	and
4	(C) any limitations on the rights of the
5	employee that would apply because of the forum
6	in which the employee decides to file an appeal.
7	(2) Development of information.—The in-
8	formation described in paragraph (1) shall be devel-
9	oped by the Director of the Office of Personnel Man-
10	agement, in consultation with the Special Counsel,
11	the Merit Systems Protection Board, and the Equal
12	Employment Opportunity Commission.
13	SEC. 4. ADDITIONAL WHISTLEBLOWER PROVISIONS.
14	(a) Prohibited Personnel Practices.—Section
15	2302 of title 5, United States Code, is amended—
16	(1) in subsection (b)—
17	(A) in paragraph (9)—
18	(i) in subparagraph (C), by inserting
19	"(or any other component responsible for
20	internal investigation or review)" after
21	"Inspector General"; and
22	(ii) in subparagraph (D), by inserting
23	", rule, or regulation" after "law";
24	(B) in paragraph (12), by striking "or" at
25	the end;

1	(C) in paragraph (13), by striking the pe-
2	riod at the end and inserting "; or"; and
3	(D) by inserting after paragraph (13) the
4	following:
5	"(14) access the medical record of another em-
6	ployee or an applicant for employment as a part of,
7	or otherwise in furtherance of, any conduct de-
8	scribed in paragraphs (1) through (13)."; and
9	(2) in subsection (f)—
10	(A) in paragraph (1)—
11	(i) in subparagraph (E), by striking
12	"or" at the end;
13	(ii) by redesignating subparagraph
14	(F) as subparagraph (G); and
15	(iii) by inserting after subparagraph
16	(E) the following:
17	"(F) the disclosure was made before the date
18	on which the individual was appointed or applied for
19	appointment to a position; or"; and
20	(B) by striking paragraph (2) and insert-
21	ing the following:
22	"(2) If a disclosure is made during the normal course
23	of duties of an employee, the principal job function of
24	whom is to regularly investigate and disclose wrongdoing
25	(in this paragraph referred to as the 'disclosing em-

- 1 ployee'), the disclosure shall not be excluded from sub-
- 2 section (b)(8) if the disclosing employee demonstrates that
- 3 an employee who has the authority to take, direct other
- 4 individuals to take, recommend, or approve any personnel
- 5 action with respect to the disclosing employee took, failed
- 6 to take, or threatened to take or fail to take a personnel
- 7 action with respect to the disclosing employee in reprisal
- 8 for the disclosure made by the disclosing employee.".
- 9 (b) Explanations for Failure To Take Ac-
- 10 TION.—Section 1213 of title 5, United States Code, is
- 11 amended—
- 12 (1) in subsection (b), by striking "15 days" and
- inserting "45 days"; and
- 14 (2) in subsection (e)—
- 15 (A) in paragraph (1), by striking "Any
- such report" and inserting "Any report re-
- 17 quired under subsection (c) or paragraph (5) of
- this subsection";
- (B) by striking paragraph (2) and insert-
- ing the following:
- 21 "(2) Upon receipt of any report that the head of an
- 22 agency is required to submit under subsection (c), the Spe-
- 23 cial Counsel shall review the report and determine wheth-
- 24 er—

1	"(A) the findings of the head of the agency ap-
2	pear reasonable; and
3	"(B) if the Special Counsel requires the head of
4	the agency to submit a supplemental report under
5	paragraph (5), the reports submitted by the head of
6	the agency collectively contain the information re-
7	quired under subsection (d).";
8	(C) in paragraph (3), by striking "agency
9	report received pursuant to subsection (c) of
10	this section" and inserting "report submitted to
11	the Special Counsel by the head of an agency
12	under subsection (c) or paragraph (5) of this
13	subsection"; and
14	(D) by adding at the end the following:
15	"(5) If, after conducting a review of a report under
16	paragraph (2), the Special Counsel concludes that the
17	Special Counsel requires additional information or docu-
18	mentation to determine whether the report submitted by
19	the head of an agency is reasonable and sufficient, the
20	Special Counsel may request that the head of the agency
21	submit a supplemental report—
22	"(A) containing the additional information or
23	documentation identified by the Special Counsel; and

- 1 "(B) that the head of the agency shall submit
- 2 to the Special Counsel within a period of time speci-
- fied by the Special Counsel.".
- 4 (c) Transfer Requests During Stays.—
- 5 (1) Priority Granted.—Section 1214(b)(1) of
- 6 title 5, United States Code, is amended by adding
- 7 at the end the following:
- 8 "(E) If the Board grants a stay under subparagraph
- 9 (A), the head of the agency employing the employee who
- 10 is the subject of the action shall give priority to a request
- 11 for a transfer submitted by the employee.".
- 12 (2) Probationary employees.—Section 1221
- of title 5, United States Code, is amended by adding
- 14 at the end the following:
- 15 "(k) If the Board grants a stay under subsection (c)
- 16 and the employee who is the subject of the action is in
- 17 probationary status, the head of the agency employing the
- 18 employee shall give priority to a request for a transfer sub-
- 19 mitted by the employee.".
- 20 (d) Retaliatory Investigations.—Section 1214
- 21 of title 5, United States Code, is amended by adding at
- 22 the end the following:
- 23 "(i) The Special Counsel may petition the Board to
- 24 order corrective action, including fees, costs, or damages
- 25 reasonably incurred by an employee due to an investiga-

- 1 tion of the employee by an agency, if the investigation by
- 2 an agency was commenced, expanded, or extended in retal-
- 3 iation for a disclosure or protected activity described in
- 4 section 2302(b)(8) or subparagraph (A)(i), (B), (C), or
- 5 (D) of section 2302(b)(9), without regard to whether a
- 6 personnel action, as defined in section 2302(a)(2)(A), is
- 7 taken.".

9

8 SEC. 5. SUICIDE BY EMPLOYEES.

- (a) Definitions.—In this section—
- 10 (1) the term "agency" means any entity the
- employees of which are covered by paragraphs (8)
- and (9) of section 2302(b) of title 5, United States
- 13 Code, without regard to whether any other provision
- of that title is applicable to the entity; and
- 15 (2) the term "personnel action" has the mean-
- ing given the term in section 2302(a)(2)(A) of title
- 5, United States Code.
- 18 (b) Referral.—
- 19 (1) IN GENERAL.—The head of an agency shall
- refer to the Special Counsel, along with any informa-
- 21 tion known to the agency regarding the cir-
- cumstances described in paragraph (2), any instance
- in which the head of the agency has information in-
- 24 dicating that an employee of the agency committed
- suicide.

1	(2) Information.—The circumstances de-
2	scribed in this paragraph are as follows:
3	(A) Before the death of an employee de-
4	scribed in paragraph (1), the employee made a
5	disclosure of information that reasonably evi-
6	dences—
7	(i) a violation of a law, rule, or regu-
8	lation;
9	(ii) gross mismanagement;
10	(iii) a gross waste of funds;
11	(iv) an abuse of authority; or
12	(v) a substantial and specific danger
13	to public health or safety.
14	(B) After a disclosure described in sub-
15	paragraph (A), a personnel action was taken
16	with respect to the employee who made the dis-
17	closure.
18	(c) Office of Special Counsel Review.—Upon
19	receiving a referral under subsection (b)(1), the Special
20	Counsel shall—
21	(1) examine whether a personnel action was
22	taken with respect to an employee because of a dis-
23	closure described in subsection (b)(2)(A); and

1	(2) take any action that the Special Counsel de-
2	termines is appropriate under subchapter II of chap-
3	ter 12 of title 5, United States Code.
4	SEC. 6. PROTECTION OF WHISTLEBLOWERS AS CRITERIA
5	IN PERFORMANCE APPRAISALS.
6	(a) Establishment of Systems.—Section 4302 of
7	title 5, United States Code, is amended—
8	(1) by redesignating subsections (b) and (c) as
9	subsections (c) and (d), respectively; and
10	(2) by inserting after subsection (a) the fol-
11	lowing:
12	"(b)(1) The head of each agency, in consultation with
13	the Director of the Office of Personnel Management and
14	the Special Counsel, shall develop criteria that—
15	"(A) the head of the agency shall use as a crit-
16	ical element for establishing the job requirements of
17	a supervisory employee; and
18	"(B) promote the protection of whistleblowers.
19	"(2) The criteria required under paragraph (1) shall
20	include—
21	"(A) principles for the protection of whistle-
22	blowers, such as the degree to which supervisory em-
23	plovees—

1	"(i) respond constructively when employees
2	of the agency make disclosures described in
3	subparagraph (A) or (B) of section 2302(b)(8);
4	"(ii) take responsible actions to resolve the
5	disclosures described in clause (i); and
6	"(iii) foster an environment in which em-
7	ployees of the agency feel comfortable making
8	disclosures described in clause (i) to supervisory
9	employees or other appropriate authorities; and
10	"(B) for each supervisory employee—
11	"(i) whether the agency entered into an
12	agreement with an individual who alleged that
13	the supervisory employee committed a prohib-
14	ited personnel practice; and
15	"(ii) if the agency entered into an agree-
16	ment described in clause (i), the number of in-
17	stances in which the agency entered into such
18	an agreement with respect to the supervisory
19	employee.
20	"(3) In this subsection—
21	"(A) the term 'agency' means any entity the
22	employees of which are covered by paragraphs (8)
23	and (9) of section 2302(b), without regard to wheth-
24	er any other provision of this section is applicable to
25	the entity:

- 1 "(B) the term 'prohibited personnel practice'
 2 has the meaning given the term in section
 3 2302(a)(1);
- "(C) the term 'supervisory employee' means an employee who would be a supervisor, as defined in section 7103(a), if the agency employing the employee was an agency for purposes of chapter 71;
- 8 and
- 9 "(D) the term 'whistleblower' means an em-10 ployee who makes a disclosure described in section 11 2302(b)(8).".
- 12 (b) Criteria for Performance Appraisals.—
- 13 Section 4313 of title 5, United States Code, is amended—
- 14 (1) in paragraph (4), by striking "and" at the end;
- 16 (2) in paragraph (5), by striking the period at 17 the end and inserting "; and"; and
- 18 (3) by adding at the end the following:
- 19 "(6) protecting whistleblowers, as described in section 4302(b)(2).".
- 21 (c) Annual Report to Congress on Unaccept-
- 22 ABLE PERFORMANCE IN WHISTLEBLOWER PROTEC-
- 23 TION.—
- 24 (1) Definitions.—In this subsection, the
- terms "agency" and "whistleblower" have the mean-

1	ings given the terms in section 4302(b)(3) of title 5
2	United States Code, as amended by subsection (a)
3	(2) Report.—Each agency shall annually sub
4	mit to the Committee on Homeland Security and
5	Governmental Affairs of the Senate, the Committee
6	on Oversight and Government Reform of the House
7	of Representatives, and each committee of Congress
8	with jurisdiction over the agency a report that de
9	tails—
10	(A) the number of performance appraisals
11	for the year covered by the report, that deter
12	mined that an employee of the agency failed to
13	meet the standards for protecting whistle
14	blowers that were established under section
15	4302(b) of title 5, United States Code, as
16	amended by subsection (a);
17	(B) the reasons for the determinations de
18	scribed in subparagraph (A); and
19	(C) each performance-based or corrective
20	action taken by the agency in response to a de
21	termination under subparagraph (A).
22	(d) Technical and Conforming Amendment.—

23 Section 4301 of title 5, United States Code, is amended,

24 in the matter preceding paragraph (1), by striking "For

1	the purpose of" and inserting "Except as otherwise ex-
2	pressly provided, for the purpose of".
3	SEC. 7. DISCIPLINE OF SUPERVISORS BASED ON RETALIA-
4	TION AGAINST WHISTLEBLOWERS.
5	(a) In General.—Subchapter II of chapter 75 of
6	title 5, United States Code, is amended by adding at the
7	end the following:
8	"§ 7515. Discipline of supervisors based on retaliation
9	against whistleblowers
10	"(a) Definitions.—In this section—
11	"(1) the term 'agency'—
12	"(A) has the meaning given the term in
13	section 2302(a)(2)(C), without regard to wheth-
14	er any other provision of this chapter is applica-
15	ble to the entity; and
16	"(B) does not include any entity that is an
17	element of the intelligence community, as de-
18	fined in section 3 of the National Security Act
19	of 1947 (50 U.S.C. 3003);
20	"(2) the term 'prohibited personnel action'
21	means taking or failing to take an action in violation
22	of paragraph (8) or (9) of section 2302(b) against
23	an employee of an agency; and
24	"(3) the term 'supervisor' means an employee
25	who would be a supervisor, as defined in section

1	7103(a), if the entity employing the employee was
2	an agency.
3	"(b) Proposed Disciplinary Actions.—
4	"(1) IN GENERAL.—If the head of the agency
5	in which a supervisor is employed, an administrative
6	law judge, the Merit Systems Protection Board, the
7	Special Counsel, a judge of the United States, or the
8	Inspector General of the agency in which a super-
9	visor is employed has determined that the supervisor
10	committed a prohibited personnel action, the head of
11	the agency in which the supervisor is employed, con-
12	sistent with the procedures required under para-
13	graph (2)—
14	"(A) for the first prohibited personnel ac-
15	tion committed by the supervisor—
16	"(i) shall propose suspending the su-
17	pervisor for a period that is not less than
18	3 days; and
19	"(ii) may propose an additional action
20	determined appropriate by the head of the
21	agency, including a reduction in grade or
22	pay; and
23	"(B) for the second prohibited personne
24	action committed by the supervisor, shall pro-
25	pose removing the supervisor.

1	"(2) Procedures.—
2	"(A) Notice.—A supervisor against whom
3	an action is proposed to be taken under para-
4	graph (1) is entitled to written notice that—
5	"(i) states the specific reasons for the
6	proposed action; and
7	"(ii) informs the supervisor about the
8	right of the supervisor to review the mate-
9	rial that constitutes the factual support on
10	which the proposed action is based.
11	"(B) Answer and evidence.—
12	"(i) In general.—A supervisor who
13	receives notice under subparagraph (A)
14	may, not later than 14 days after receiving
15	the notice, submit an answer and furnish
16	evidence in support of that answer.
17	"(ii) No evidence furnished; in-
18	SUFFICIENT EVIDENCE FURNISHED.—If,
19	after the end of the 14-day period de-
20	scribed in clause (i), a supervisor does not
21	furnish any evidence as described in that
22	clause, or if the head of the agency in
23	which the supervisor is employed deter-
24	mines that the evidence furnished by the
25	supervisor is insufficient, the head of the

1	agency shall carry out the action proposed
2	under subparagraph (A) or (B) of para-
3	graph (1).
4	"(C) Scope of Procedures.—An action
5	carried out under this section—
6	"(i) except as provided in clause (ii),
7	shall be subject to the same requirements
8	and procedures, including those with re-
9	spect to an appeal, as an action under sec-
10	tion 7503, 7513, or 7543; and
11	"(ii) shall not be subject to—
12	"(I) paragraphs (1) and (2) of
13	section 7503(b);
14	"(II) paragraphs (1) and (2) of
15	subsection (b) and subsection (c) of
16	section 7513; and
17	"(III) paragraphs (1) and (2) of
18	subsection (b) and subsection (c) of
19	section 7543.
20	"(3) Non-delegation.—If the head of an
21	agency is responsible for determining whether a su-
22	pervisor has committed a prohibited personnel action
23	for purposes of paragraph (1), the head of the agen-
24	cy may not delegate that responsibility.".

1	(b) Technical and Conforming Amendment.—
2	The table of sections for subchapter II of chapter 75 of
3	title 5, United States Code, is amended by inserting after
4	the item relating to section 7514 the following:
	"7515. Discipline of supervisors based on retaliation against whistleblowers.".
5	SEC. 8. TERMINATION OF CERTAIN INVESTIGATIONS BY
6	THE OFFICE OF SPECIAL COUNSEL.
7	Section 1214(a) of title 5, United States Code, is
8	amended by adding at the end the following:
9	"(6)(A) Notwithstanding any other provision of this
10	section, not later than 30 days after receiving an allega-
11	tion of a prohibited personnel practice under paragraph
12	(1), the Special Counsel may terminate an investigation
13	of the allegation without further inquiry if the Special
14	Counsel determines that—
15	"(i) the same allegation, based on the same set
16	of facts and circumstances had previously been—
17	"(I)(aa) made by the individual; and
18	"(bb) investigated by the Special Counsel;
19	or
20	"(II) filed by the individual with the Merit
21	Systems Protection Board;
22	"(ii) the Special Counsel does not have jurisdic-
23	tion to investigate the allegation; or
24	"(iii) the individual knew or should have known
25	of the alleged prohibited personnel practice on or be-

1	fore the date that is 3 years before the date on
2	which the Special Counsel received the allegation.
3	"(B) Not later than 30 days after the date on which
4	the Special Counsel terminates an investigation under sub-
5	paragraph (A), the Special Counsel shall provide a written
6	notification to the individual who submitted the allegation
7	of a prohibited personnel practice that states the basis of
8	the Special Counsel for terminating the investigation.".
9	SEC. 9. ALLEGATIONS OF WRONGDOING WITHIN THE OF-
10	FICE OF SPECIAL COUNSEL.
11	Section 1212 of title 5, United States Code, is
12	amended by adding at the end the following:
13	"(i) The Special Counsel shall enter into at least one
14	agreement with the Inspector General of an agency under
15	which—
16	"(1) the Inspector General shall—
17	"(A) receive, review, and investigate allega-
18	tions of prohibited personnel practices or
19	wrongdoing filed by employees of the Office of
20	Special Counsel; and
21	"(B) develop a method for an employee of
22	the Office of Special Counsel to directly com-
23	municate with the Inspector General; and
24	"(2) the Special Counsel—

1	"(A) may not require an employee of the
2	Office of Special Counsel to seek authorization
3	or approval before directly contacting the In-
4	spector General in accordance with the agree-
5	ment; and
6	"(B) may reimburse the Inspector General
7	for services provided under the agreement.".
8	SEC. 10. REPORTING REQUIREMENTS.
9	(a) Annual Report.—Section 1218 of title 5,
10	United States Code, is amended to read as follows:
11	"§ 1218. Annual report
12	"The Special Counsel shall submit to Congress, on
13	an annual basis, a report on the activities of the Special
14	Counsel, which shall include, for the year preceding the
15	submission of the report—
16	"(1) the number, types, and disposition of alle-
17	gations of prohibited personnel practices filed with
18	the Special Counsel and the costs of resolving such
19	allegations;
20	"(2) the number of investigations conducted by
21	the Special Counsel;
22	"(3) the number of stays and disciplinary ac-
23	tions negotiated with agencies by the Special Coun-
24	sel:

1	"(4) the number of subpoenas issued by the
2	Special Counsel;
3	"(5) the number of instances in which the Spe-
4	cial Counsel reopened an investigation after the Spe-
5	cial Counsel had made an initial determination with
6	respect to the investigation;
7	"(6) the actions that resulted from reopening
8	investigations, as described in paragraph (5);
9	"(7) the number of instances in which the Spe-
10	cial Counsel did not make a determination before
11	the end of the 240-day period described in section
12	1214(b)(2)(A)(i) regarding whether there were rea-
13	sonable grounds to believe that a prohibited per-
14	sonnel practice had occurred, existed, or was to be
15	taken;
16	"(8) a description of the recommendations and
17	reports made by the Special Counsel to other agen-
18	cies under this subchapter and the actions taken by
19	the agencies as a result of the recommendations or
20	reports;
21	"(9) the number of—
22	"(A) actions initiated before the Merit Sys-
23	tems Protection Board, including the number of
24	corrective action petitions and disciplinary ac-
25	tion complaints initiated; and

1	"(B) stays and extensions of stays ob-
2	tained from the Merit Systems Protection
3	Board;
4	"(10) the number of prohibited personnel prac-
5	tice complaints that resulted in a favorable action
6	for the complainant, other than a stay or an exten-
7	sion of a stay, organized by actions in—
8	"(A) complaints dealing with reprisals
9	against whistleblowers; and
10	"(B) all other complaints; and
11	"(11) the number of prohibited personnel prac-
12	tice complaints that were resolved by an agreement
13	between an agency and an individual, organized by
14	agency and agency components, in—
15	"(A) complaints dealing with reprisals
16	against whistleblowers; and
17	"(B) all other complaints;
18	"(12) the number of corrective actions that the
19	Special Counsel required an agency to take after a
20	finding by the Special Counsel of a prohibited per-
21	sonnel practice, as defined in section 2302(a)(1);
22	and
23	"(13) the results for the Office of Special Coun-
24	sel of any employee viewpoint survey conducted by

1	the Office of Personnel Management or any other
2	agency.".
3	(b) Public Information.—Section 1219(a)(1) of
4	title 5, United States Code, is amended to read as follows:
5	"(1) a list of any noncriminal matters referred
6	to the head of an agency under section 1213(c), to-
7	gether with—
8	"(A) a copy of the information transmitted
9	to the head of the agency under section
10	1213(c)(1);
11	"(B) any report from the agency under
12	section 1213(c)(1)(B) relating to the matter;
13	"(C) if appropriate, not otherwise prohib-
14	ited by law, and consented to by the complain-
15	ant, any comments from the complainant under
16	section 1213(e)(1) relating to the matter; and
17	"(D) the comments or recommendations of
18	the Special Counsel under paragraph (3) or (4)
19	of section 1213(e);".
20	(c) Notice of Complaint Settlements.—Section
21	1217 of title 5, United States Code, is amended—
22	(1) by striking "The Special Counsel" and in-
23	serting:
24	"(a) In General.—The Special Counsel"; and
25	(2) by adding at the end the following:

1	"(b) Additional Report Required.—
2	"(1) IN GENERAL.—If an allegation submitted
3	to the Special Counsel is resolved by an agreement
4	between an agency and an individual, the Special
5	Counsel shall submit to Congress and each congress
6	sional committee with jurisdiction over the agency a
7	report regarding the agreement.
8	"(2) Contents.—The report required under
9	paragraph (1) shall identify, with respect to an
10	agreement described in that paragraph—
11	"(A) the agency that entered into the
12	agreement;
13	"(B) the position and employment location
14	of the employee who submitted the allegation
15	that formed the basis of the agreement;
16	"(C) the position and employment location
17	of any employee alleged by an employee de-
18	scribed in subparagraph (B) to have committed
19	a prohibited personnel practice, as defined in
20	section 2302(a)(1);
21	"(D) a description of the allegation de-
22	scribed in subparagraph (B); and
23	"(E) whether the agency that entered into
24	the agreement has agreed to pursue any dis-

- 1 ciplinary action as a result of the allegation de-
- 2 scribed in subparagraph (B).".

3 SEC. 11. ESTABLISHMENT OF SURVEY PILOT PROGRAM.

- 4 (a) In General.—The Office of Special Counsel
- 5 shall design and establish a pilot program under which
- 6 the Office shall conduct, during the first full fiscal year
- 7 after the date of enactment of this Act, a survey of individ-
- 8 uals who have filed a complaint or disclosure with the Of-
- 9 fice.
- 10 (b) Purpose.—The survey under subsection (a) shall
- 11 be designed for the purpose of collecting information and
- 12 improving service at various stages of a review or inves-
- 13 tigation by the Office of Special Counsel.
- (c) Results.—The results of the survey under sub-
- 15 section (a) shall be published in the annual report of the
- 16 Office of Special Counsel.
- 17 (d) Suspension of Other Surveys.—During the
- 18 period beginning on October 1, 2017, and ending on Sep-
- 19 tember 30, 2018, section 13 of the Act entitled "An Act
- 20 to reauthorize the Office of Special Counsel, and for other
- 21 purposes", approved October 29, 1994 (5 U.S.C. 1212
- 22 note), shall have no force or effect.
- 23 SEC. 12. REGULATIONS.
- 24 (a) IN GENERAL.—Not later than 2 years after the
- 25 date of enactment of this Act, the Special Counsel shall

- 1 prescribe such regulations as may be necessary to per-
- 2 form—
- 3 (1) the functions of the Special Counsel under
- 4 subchapter II of chapter 12 of title 5, United States
- 5 Code, including regulations that are necessary to
- 6 carry out sections 1213, 1214, and 1215 of that
- 7 title; and
- 8 (2) any functions of the Special Counsel that
- 9 are required because of the amendments made by
- this Act.
- 11 (b) Publication.—Any regulations prescribed under
- 12 subsection (a) shall be published in the Federal Register.
- 13 SEC. 13. AUTHORIZATION OF APPROPRIATIONS.
- 14 (a) IN GENERAL.—Section 8(a)(2) of the Whistle-
- 15 blower Protection Act of 1989 (5 U.S.C. 5509 note) is
- 16 amended by striking "2003, 2004, 2005, 2006, and 2007"
- 17 and inserting "2017 through 2022".
- 18 (b) Effective Date.—The amendment made by
- 19 subsection (a) shall take effect as though enacted on Sep-
- 20 tember 30, 2015.
- 21 SEC. 14. TECHNICAL AMENDMENT.
- Section 1214(b)(1)(B)(ii) of title 5, United States
- 23 Code, as amended by section 1 of the Act entitled "An
- 24 Act to amend section 1214 of title 5, United States Code,
- 25 to provide for stays during a period that the Merit Sys-

- 1 tems Protection Board lacks a quorum." (S. 1083, 115th
- 2 Congress, 1st Session), is amended by striking "who was
- 3 appointed, by and with the advice and consent of the Sen-
- 4 ate,".

Passed the Senate August 1, 2017.

Attest: JULIE E. ADAMS,

Secretary.