115TH CONGRESS 1ST SESSION

S. 1861

To amend the Internal Revenue Code of 1986 to expand personal saving and retirement savings coverage by enabling employees not covered by qualifying retirement plans to save for retirement through automatic IRA arrangements, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 26, 2017

Mr. Whitehouse introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend the Internal Revenue Code of 1986 to expand personal saving and retirement savings coverage by enabling employees not covered by qualifying retirement plans to save for retirement through automatic IRA arrangements, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; REFERENCE.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Automatic IRA Act of 2017".
 - 6 (b) Amendment of 1986 Code.—Except as other-
 - 7 wise expressly provided, whenever in this Act an amend-

- 1 ment or repeal is expressed in terms of an amendment
- 2 to, or repeal of, a section or other provision, the reference
- 3 shall be considered to be made to a section or other provi-
- 4 sion of the Internal Revenue Code of 1986.

5 SEC. 2. QUALIFYING AUTOMATIC IRA ARRANGEMENTS.

- 6 (a) IN GENERAL.—Subpart A of part I of subchapter
- 7 D of chapter 1 of the Internal Revenue Code of 1986 is
- 8 amended by inserting after section 408A the following new
- 9 section:
- 10 "SEC. 408B. QUALIFYING AUTOMATIC IRA ARRANGEMENTS.
- 11 "(a) In General.—For purposes of this section, a
- 12 qualifying automatic IRA arrangement is an automatic
- 13 IRA arrangement which is offered by a covered employer
- 14 to each qualifying employee of the employer.
- 15 "(b) Covered Employer.—For purposes of this
- 16 section—
- 17 "(1) In general.—Except as otherwise pro-
- vided in this subsection or subsection (c)(2), the
- term 'covered employer' means, with respect to any
- year, an employer which does not maintain a quali-
- 21 fying plan or arrangement described in section
- 219(g)(5) for the calendar year.
- 23 "(2) EXCLUDED PLANS.—A qualifying plan or
- arrangement shall not be taken into account for pur-
- poses of paragraph (1) if—

1	"(A) the plan or arrangement is frozen as
2	of the first day of the preceding calendar year,
3	or
4	"(B) in the case of a plan or arrangement
5	under which the only contributions are discre-
6	tionary on the part of the employer or other
7	plan sponsor—
8	"(i) no employer contribution has
9	been made to the plan or arrangement for
10	the 3-plan-year period ending with the last
11	plan year ending in the preceding calendar
12	year, and
13	"(ii) it is not reasonable to assume
14	that an employer contribution will be made
15	for the last plan year ending in the pre-
16	ceding calendar year.
17	"(3) Exception for certain small and
18	NEW EMPLOYERS.—
19	"(A) IN GENERAL.—The term 'covered em-
20	ployer' does not include an employer for a cal-
21	endar year if the employer—
22	"(i) did not employ more than 10 em-
23	ployees who received at least \$5,000 of
24	compensation (as defined in section

1	3401(a)) from the employer for the pre-
2	ceding calendar year,
3	"(ii) did not normally employ more
4	than 10 employees on a typical business
5	day of the preceding calendar year, or
6	"(iii) was not in existence at all times
7	during the calendar year and the preceding
8	calendar year.
9	"(B) Operating Rules.—In determining
10	the number of employees for purposes of sub-
11	paragraph (A)—
12	"(i) rules consistent with any rules
13	applicable in determining the number of
14	employees for purposes of section
15	408(p)(2)(C) and section $4980B(d)$ shall
16	apply,
17	"(ii) all members of the same family
18	(within the meaning of section $318(a)(1)$)
19	shall be treated as 1 individual, and
20	"(iii) any reference to an employer
21	shall include a reference to any predecessor
22	employer.
23	"(4) Exception for governments and
24	CHURCHES.—The term 'covered employer' does not
25	include—

1	"(A) a government or entity described in
2	section 414(d), or
3	"(B) a church or a convention or associa-
4	tion of churches which is exempt from tax
5	under section 501.
6	"(5) AGGREGATION RULE.—All persons treated
7	as a single employer under subsection (a) or (b) of
8	section 52 or subsection (m) or (o) of section 414
9	shall be treated as a single employer.
10	"(c) QUALIFYING EMPLOYEE.—For purposes of this
11	section—
12	"(1) In general.—The term 'qualifying em-
13	ployee' means any employee of the employer who is
14	not an excluded employee.
15	"(2) Plan sponsor's employees.—If—
16	"(A) an employer maintains one or more
17	qualifying plans or arrangements described in
18	section $219(g)(5)$,
19	"(B) the employees of any subsidiary, divi-
20	sion, or other major business unit of the em-
21	ployer are generally not eligible to participate in
22	any such qualifying plan or arrangement, and
23	"(C) the number of employees of the em-
24	ployer described in subparagraph (B) for a cal-
25	endar year is—

1	"(i) at least 50, and
2	"(ii) at least 10 percent of the em-
3	ployees of the employer (other than exclud-
4	able employees),
5	then, for purposes of this section, the employer shall
6	be treated as a covered employer with respect to
7	such employees (other than excluded employees) for
8	the calendar year, and such employees (other than
9	excluded employees) shall be treated as qualifying
10	employees.
11	"(3) Excluded employees.—
12	"(A) IN GENERAL.—The term 'excluded
13	employee' means an employee of the employer
14	who is an excludable employee and who is in a
15	class or category that the employer elects to ex-
16	clude from treatment as qualifying employees.
17	"(B) Excludable employee.—The term
18	'excludable employee' means—
19	"(i) any employee described in section
20	410(b)(3),
21	"(ii) any employee who has not at-
22	tained the age of 18 before the first day of
23	the calendar year,

1	"(iii) any employee who has not com-
2	pleted at least 3 months of service with the
3	employer,
4	"(iv) in the case of an employer that
5	maintains a qualifying plan or arrange-
6	ment which excludes employees who have
7	not satisfied the minimum age and service
8	requirements for participation in the plan,
9	any employee who has not satisfied such
10	requirements,
11	"(v) in the case of an employer that
12	maintains a section 403(b) annuity con-
13	tract (including a custodial account or re-
14	tirement income account), any employee
15	who is permitted to be excluded from any
16	salary reduction arrangement under the
17	contract pursuant to section 403(b)(12),
18	"(vi) in the case of an employer that
19	maintains an arrangement described in
20	section 408(p), any employee who is not
21	required to be eligible to participate in the
22	arrangement under section 408(p)(4), and
23	"(vii) in the case of an employer that
24	maintains a simplified employee pension
25	described in section 408(k), any employee

1	who is permitted to be excluded from par-
2	ticipation under section $408(k)(2)$.
3	"(4) GUIDANCE.—The Secretary shall issue
4	regulations or other guidance to carry out this sub-
5	section, including—
6	"(A) guidelines for determining the classes
7	or categories of employees to be covered by an
8	automatic IRA arrangement,
9	"(B) if an employer excludes employees
10	from the automatic IRA arrangement, guide-
11	lines providing that the employer shall specify
12	the classification or categories of employees who
13	are so excluded, and
14	"(C) rules to prevent avoidance of the re-
15	quirements of this section.
16	"(d) Automatic IRA Arrangement.—For pur-
17	poses of this section—
18	"(1) In general.—The term 'automatic IRA
19	arrangement' means an arrangement of an employer
20	(determined without regard to whether the employer
21	is required to maintain the arrangement)—
22	"(A) under which a qualifying employee—
23	"(i) may elect—
24	"(I) to contribute to an indi-
25	vidual retirement plan, or to purchase

1	a qualifying retirement bond, by hav-
2	ing the employer deposit payroll de-
3	duction amounts or make other peri-
4	odic direct deposits (including elec-
5	tronic payments) to the plan or invest
6	such amounts in such qualifying re-
7	tirement bonds, or
8	"(II) to have such payments paid
9	to the employee directly in cash,
10	"(ii) is treated as having made the
11	election under clause (i)(I) in the amount
12	specified in paragraph (5) until the indi-
13	vidual specifically elects not to have such
14	contributions or purchases made (or spe-
15	cifically elects to have such contributions
16	or purchases made at a different percent-
17	age or in a different amount), and
18	"(iii) may elect to modify the manner
19	in which such amounts are invested for
20	such year,
21	"(B) which meets the administrative re-
22	quirements of paragraph (3), including the no-
23	tice requirement of paragraph (3)(C), and

1	"(C) which does not charge unreasonable
2	additional fees solely on the basis that the bal-
3	ance in an automatic IRA is small.
4	"(2) Employer's option to obtain affirma-
5	TIVE ELECTIONS FROM EMPLOYEES INSTEAD OF
6	AUTOMATIC ENROLLMENT.—As an alternative to
7	automatic enrollment, an employer may choose to
8	comply with paragraph (1)(A)(ii) by notifying em-
9	ployees that the employer wishes to obtain from each
10	qualifying employee an affirmative election either to
11	contribute or not to contribute to an automatic IRA,
12	provided that any qualifying employee who fails to
13	make such an election is treated in the manner pro-
14	vided under paragraph (1)(A)(ii).
15	"(3) Administrative requirements.—
16	"(A) PAYMENTS.—The requirements of
17	this paragraph are met with respect to any
18	automatic IRA arrangement if the employer
19	makes the payments elected or treated as elect-
20	ed under paragraph (1)(A)—
21	"(i) on or before the last day of the
22	month following the month in which the
23	compensation otherwise would have been
24	payable to the employee in cash,

1	"(ii) before such later deadline pre-
2	scribed by the Secretary for making such
3	payments, but not later than the due date
4	for the deposit of tax required to be de-
5	ducted and withheld under chapter 24 (re-
6	lating to collection of income tax at source
7	on wages) for the payroll period to which
8	such payments relate, or
9	"(iii) as early as administratively
10	practicable.
11	"(B) TERMINATION OF EMPLOYEE PAR-
12	TICIPATION.—Subject to a requirement for rea-
13	sonable notice, an employee may elect to termi-
14	nate participation in the arrangement at any
15	time during a calendar year, except that if an
16	employee so terminates, the arrangement may
17	provide that the employee may not elect to re-
18	sume participation until the beginning of the
19	next calendar year.
20	"(C) NOTICE OF ELECTION PERIOD.—The
21	requirements of this paragraph shall not be
22	treated as met with respect to any year unless
23	the employer notifies each employee eligible to

participate, within a reasonable period of time

before the 30th day before the beginning of

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1	such year (and, for the first year the employee
2	is so eligible, the 30th day before the first day
3	such employee is so eligible), of—
4	"(i) the payments that may be elected
5	or treated as elected under paragraph
6	(1)(A),
7	"(ii) the opportunity to make the elec-
8	tion to terminate participation in the ar-
9	rangement under subparagraph (B),
10	"(iii) the opportunity to make the
11	election under paragraph (1)(A)(ii) to have
12	contributions or purchases made at a dif-
13	ferent percentage or in a different amount,
14	and
15	"(iv) the opportunity under paragraph
16	(1)(A)(iii) to modify the manner in which
17	such amounts are invested for such year.
18	"(D) Investment options.—The require-
19	ments of this paragraph shall not be treated as
20	met with respect to any year unless an em-
21	ployee electing to have contributions made to an
22	individual retirement plan is provided with the
23	option to choose among all investment options
24	described in subparagraphs (B), (C), (D), and
25	(E) of paragraph (6).

1	"(4) DEFAULT INVESTMENTS.—If an employee
2	is treated under clause (ii) of paragraph (1)(A) as
3	having made an election to participate in an auto-
4	matic IRA arrangement—
5	"(A) the employee shall be deemed to have
6	made an election to make contributions and
7	payments in the amount determined under such
8	clause, and
9	"(B) such contributions shall—
10	"(i) be transferred to an individual re-
11	tirement plan of the designated trustee or
12	issuer, but only if the contributions are in-
13	vested as provided in paragraph (6), or
14	"(ii) be applied toward the purchase
15	of a qualifying retirement bond.
16	"(5) Amount of contributions and pay-
17	MENTS.—
18	"(A) IN GENERAL.—The amount specified
19	in this paragraph with respect to any employee
20	is—
21	"(i) 3 percent of the compensation of
22	the employee, or
23	"(ii) such other percentage of com-
24	pensation as is specified in regulations pre-

1	scribed by the Secretary which is not less
2	than 2 percent or more than 6 percent.

"(B) AUTHORITY TO PROVIDE FOR PERIODIC INCREASES.—In the case of qualifying employees under an automatic IRA arrangement
for 2 or more consecutive years, the Secretary
may by regulation provide for periodic (not
more frequent than annual) increases in the
percentage of compensation an employee is
deemed to have elected under subparagraph
(A). The considerations the Secretary shall take
into account in issuing any regulations under
this subparagraph and subparagraph (A) shall
include the potential effects on lower-income
employees as well as on adequacy of savings.

"(C) PERMITTED ADDITIONAL PROCE-DURES TO LIMIT CONTRIBUTIONS.—An employer—

"(i) shall have no responsibility for any calendar year for determining whether, or ensuring that, the contributions with respect to any employee do not exceed the deductible amount in effect for taxable years beginning in the calendar year under

section 219(b)(5) (determined without regard to subparagraph (B) thereof), and

"(ii) shall not be treated as failing to satisfy the requirements of this section or any other provision of this title merely because the employer chooses to limit the contributions under this subsection on behalf of a qualifying employee for any calendar year in a manner reasonably designed to avoid exceeding such deductible amount.

"(6) Required investments.—

"(A) IN GENERAL.—Amounts contributed under paragraph (4)(B)(i) shall be invested only in the class of assets or funds described in subparagraph (B) unless the employee elects a class of assets or funds described in subparagraph (C), (D), or (E).

"(B) Target date or lifecycle option.—The class of assets or funds described in this subparagraph is the class of assets or funds that constitutes a qualified default investment alternative under section 2550.404c– 5(e)(4)(i) of title 29, Code of Federal Regulations.

"(C) 1 Principal PRESERVATION.—The 2 class of assets or funds described in this subparagraph is the class of assets or funds that 3 4 is designed to protect the principal of the indi-5 vidual on an ongoing basis, including passbook 6 savings, certificates of deposit, insurance con-7 tracts, mutual funds, United States savings 8 bonds (which may be indexed for inflation), and 9 similar assets specified in regulations.

"(D) GUARANTEED LIFETIME INCOME OPTION OR EQUIVALENT.—The class of assets or
funds described in this subparagraph is the
class of assets or funds that is designed to provide an employee with the right to elect to receive distributions as a defined level of income
annually (or more frequently) for at least the
remainder of the life of the employee or the
joint lives of the employee and the employee's
designated beneficiary.

- "(E) OTHER.—Any other class of assets or funds determined by the Secretary to be a qualified investment for purposes of this section.
- 24 "(7) QUALIFYING RETIREMENT BOND.—For purposes of this section—

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1	"(A) In general.—The term 'qualifying
2	retirement bond' means a bond issued under
3	chapter 31 of title 31, United States Code,
4	which by its terms, or by regulations prescribed
5	by the Secretary under such chapter—
6	"(i) provides for interest to be cred-
7	ited at rates that take into account the ex-
8	pected duration of the funds invested in
9	such bonds and at rates determined or ad-
10	justed in a manner and with sufficient fre-
11	quency to provide substantial protection
12	from inflation,
13	"(ii) is not transferable, and
14	"(iii) is designed for investment for
15	retirement under automatic IRA arrange-
16	ments or other savings vehicles.
17	"(B) Individual retirement plan
18	RULES APPLICABLE.—The provisions of this
19	title applicable to an individual retirement plan
20	(as defined in section 7701(a)(37)), including
21	provisions relating to contributions, holding and
22	distributions, shall apply to a qualifying retire-
23	ment bond, except as determined by the Sec-
24	retary.

1	"(C) Annual statement.—As soon as
2	practicable after the close of each calendar
3	year, the Secretary shall make available an an-
4	nual statement to each participant on behalf of
5	whom qualifying retirement bonds have been
6	purchased, setting forth—
7	"(i) payments made by or on behalf of
8	the participant for such bonds during such
9	calendar year,
10	"(ii) amounts earned by any such
11	bonds, whether purchased during such year
12	or during a prior year, during such cal-
13	endar year,
14	"(iii) the value of the participant's ac-
15	count with respect to such bonds as of the
16	close of such calendar year,
17	"(iv) the importance of diversifying
18	retirement savings,
19	"(v) the benefits of a well-balanced
20	and diversified investment portfolio,
21	"(vi) a notice of the internet website
22	of the Department of Labor for sources of
23	information on individual investing and di-
24	versification.

1	"(vii) the procedures for redeeming a
2	qualifying retirement bond and directly
3	transferring the redeemed amount into an
4	individual retirement plan,
5	"(viii) other factors affecting retire-
6	ment savings decisions, and
7	"(ix) such other information as the
8	Secretary determines necessary or appro-
9	priate.
10	"(8) Treatment as roth Ira.—A qualifying
11	employee for whom an automatic IRA is established
12	under paragraph (1) may elect, at such time and in
13	such manner and form as the Secretary may pre-
14	scribe but not later than the due date of the return
15	for the taxable year in which such automatic IRA is
16	established, whether to treat the individual retire-
17	ment plan as described, or not described, in section
18	408A. If no such election is made, the plan shall be
19	treated as described in section 408A and shall meet
20	the requirements of section 408A (including any ap-
21	propriate adjustment or conversion as may be pro-
22	vided by the Secretary).
23	"(e) Treatment of Contributions.—
24	"(1) In general.—A contribution to an indi-
25	vidual retirement plan or purchase of a retirement

- bond on behalf of an employee under a qualifying automatic IRA arrangement shall be treated for purposes of this title as if it had been made directly by the employee, including for purposes of limitations on contributions to individual retirement plans.
 - "(2) Coordination with withholding.—
 The Secretary shall modify the withholding exemption certificate under section 3402(f) so that, in the case of any qualifying employee covered under an automatic IRA arrangement, any notice and election requirements with respect to the arrangement may be met through the use of an attachment to such certificate or other modifications of the withholding exemption procedures.
 - "(3) Individual retirement plan rules applicable.—The provisions of this title applicable to an individual retirement plan (as defined in section 7701(a)(37)), including provisions relating to contributions, holding and distributions, shall apply to a qualifying retirement bond, except as determined by the Secretary.
 - "(4) ROLLOVER FROM BONDS TO IRA.—The Secretary shall provide for procedures by which an individual may periodically elect to transfer qualifying retirement bonds (with their proceeds) held by

1	the individual to an individual retirement account.
2	Any such transfer shall be treated as a rollover con-
3	tribution for purposes of section 408(d)(3) (other
4	than subparagraph (B) thereof).
5	"(f) Model Notice.—The Secretary, in coordina-
6	tion with the Director of the Consumer Financial Protec-
7	tion Bureau, shall—
8	"(1) provide a model notice, written in a man-
9	ner calculated to be understandable to the average
10	worker, that is simple for employers to use—
11	"(A) to notify employees of the require-
12	ment under section 4980J for the employer to
13	provide certain employees with the opportunity
14	to participate in a qualifying automatic IRA ar-
15	rangement, and
16	"(B) to satisfy the requirements of sub-
17	section $(d)(3)(C)$,
18	"(2) provide uniform forms for enrollment, in-
19	cluding automatic enrollment, in an automatic IRA
20	arrangement, and
21	"(3) establish a website or other electronic
22	means that small employers can access and use to
23	obtain information on automatic IRA arrangements
24	and to obtain required notices and forms.

- 1 The information referred to in paragraph (3) shall be pro-
- 2 vided in a manner designed to assist employers and pro-
- 3 viders by facilitating the identification by employers of pri-
- 4 vate-sector providers of individual retirement plans and
- 5 associated investment options that are appropriate for use
- 6 in automatic IRA arrangements.
- 7 "(g) Cross Reference.—For provision preempting
- 8 conflicting State laws, see section 2(j) of the Automatic
- 9 IRA Act of 2017.".
- 10 (b) Mandatory Transfers.—Section
- 11 401(a)(31)(B)(i) of the Internal Revenue Code of 1986
- 12 is amended—
- 13 (1) by inserting "(including a plan established
- through a qualifying automatic IRA arrangement
- 15 (as defined in section 408B))" after "individual re-
- tirement plan" each place it appears, and
- 17 (2) by adding at the end the following new sen-
- tence: "Any amount so transferred (and any earn-
- ings thereon) shall be invested only in investments
- described in section 408B(d)(6).".
- 21 (c) Penalty for Failure To Timely Remit Con-
- 22 TRIBUTIONS TO AUTOMATIC IRA ARRANGEMENTS.—Sec-
- 23 tion 4975(c) of the Internal Revenue Code of 1986 is
- 24 amended by adding at the end the following new para-
- 25 graph:

1	"(7) Special rule for qualifying auto-
2	MATIC IRA ARRANGEMENTS.—For purposes of para-
3	graph (1), if an employer is required under a quali-
4	fying automatic IRA arrangement under section
5	408B to deposit amounts withheld from an employ-
6	ee's compensation into an individual retirement ac-
7	count or toward the purchase of a qualifying retire-
8	ment bond (as defined in section $408B(d)(7)$) but
9	fails to do so within the time prescribed under sec-
10	tion 408B(d)(3)(A), such amounts shall be treated
11	as assets of the individual retirement account.".
12	(d) Coordination With Employee Retirement
13	Income Security Act of 1974.—
14	(1) Exemption.—
15	(A) In General.—Section 3(2) of the
16	Employee Retirement Income Security Act of
17	1974 (29 U.S.C. 1002(2)) is amended—
18	(i) by inserting "or (C)" after "sub-
19	paragraph (B)" in subparagraph (A), and
20	(ii) by adding at the end the following
21	new subparagraph:
22	"(C) A qualifying automatic IRA arrange-
23	ment described in section 408B of the Internal
24	Revenue Code of 1986 shall not be treated as
25	an employee pension benefit plan or pension

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plan if, under the arrangement, contributions are to be made to an individual retirement account the provider of which is included in the website list established under section 408B(f)(3) of such Code, are to be made to an individual retirement plan designated by the employee, or are to be invested in qualifying retirement bonds (as defined in section 408B(d)(7)).".

- (B)Customer **IDENTIFICATION** PRO-GRAM.—Notwithstanding the amendment made by subparagraph (A), an individual retirement plan established pursuant to an automatic IRA arrangement described in section 408B(d) of the Internal Revenue Code of 1986 shall, for purposes of any customer identification program established under section 5318(l) of title 31, United States Code, be treated as an account opened for the purpose of participating in an employee benefit plan established under the Employee Retirement Income Security Act of 1974.
- (2) FIDUCIARY DUTIES.—Section 404(c) of such Act is amended by adding at the end the following new paragraph:

- 1 "(6) In the case of an individual retirement ac-2 count opened under a qualifying automatic IRA ar-3 rangement under section 408B of such Code that is 4 not exempt under section 3(2)(C), a participant or 5 beneficiary shall, for purposes of paragraph (1), be 6 treated as exercising control over the assets in the 7 account on and after the 7th day after notice has 8 been given to an employee that such account has 9 been established on behalf of the employee. No re-10 ports, other than those required under section 11 101(g), shall be required with respect to an account 12 opened under a qualifying automatic IRA arrange-13 ment under section 408B of such Code.".
- 14 (e) Notice of Availability of Investment 15 Guidelines.—
 - (1) In General.—Section 408(i) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: "Any report furnished under paragraph (2) to an individual shall include notice of the Internet website of the Department of Labor for sources of information on individual investing and diversification.".
 - (2) UPDATED INFORMATION.—Such information shall be modified (or updated) by the Secretary of Labor in consultation with the Secretary of the

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1	Treasury and the Chairman of the Securities and
2	Exchange Commission to address needed changes
3	due to the creation of automatic IRAs.
4	(f) Failure To Provide Qualifying Automatic
5	IRA ARRANGEMENTS.—Chapter 43 of the Internal Rev-
6	enue Code of 1986 is amended by adding at the end the
7	following new section:
8	"SEC. 4980J. REQUIREMENTS FOR COVERED EMPLOYERS
9	TO PROVIDE QUALIFYING AUTOMATIC IRA
10	ARRANGEMENTS.
11	"(a) General Rule.—There is hereby imposed a
12	tax on any failure by a covered employer (as defined in
13	section 408B) to maintain a qualifying IRA arrangement
14	(as defined in such section), and to meet the requirements
15	under such arrangement, for a calendar year.
16	"(b) Amount.—
17	"(1) In general.—The amount of the tax im-
18	posed by subsection (a) on any failure for any cal-
19	endar year shall be \$100 with respect to each em-
20	ployee to whom such failure relates.
21	"(2) Tax not to apply where failure not
22	DISCOVERED AND REASONABLE DILIGENCE EXER-
23	CISED.—No tax shall be imposed by subsection (a)
24	on any failure during any period for which it is es-
25	tablished to the satisfaction of the Secretary that the

1	employer subject to liability for the tax did not know
2	that the failure existed and exercised reasonable dili-
3	gence to maintain a qualifying IRA arrangement
4	and to meet the requirements under such arrange-
5	ment.
6	"(3) Tax not to apply to failures cor-
7	RECTED WITHIN 90 DAYS.—No tax shall be imposed
8	by subsection (a) on any failure if—
9	"(A) the employer subject to liability for
10	the tax under subsection (a) exercised reason-
11	able diligence to maintain a qualifying IRA ar-
12	rangement and to meet the requirements under
13	such arrangement, and
14	"(B) the employer provides a qualifying
15	automatic IRA arrangement described in sec-
16	tion 408B to each qualifying employee (as de-
17	fined in section 408B) by the end of the 90-day

"(4) WAIVER BY SECRETARY.—In the case of a failure which is due to reasonable cause and not to willful neglect, the Secretary may waive part or all of the tax imposed by subsection (a) to the extent

have known, that such failure existed.

period beginning on the first date the employer

knew, or exercising reasonable diligence would

- 1 that the payment of such tax would be excessive or
- 2 otherwise inequitable relative to the failure involved.
- 3 "(c) Procedures for Notice.—The Secretary may
- 4 prescribe and implement procedures for obtaining con-
- 5 firmation of whether employers are subject to the tax im-
- 6 posed by subsection (a). The Secretary, in the Secretary's
- 7 discretion, may prescribe that the confirmation shall be
- 8 obtained on an annual or less frequent basis, and may use
- 9 for this purpose the annual report or quarterly report for
- 10 employment taxes, or such other means as the Secretary
- 11 may deem advisable.".
- 12 (g) Waiver of Early Withdrawal Penalty for
- 13 CERTAIN DISTRIBUTIONS FOLLOWING INITIAL ELECTION
- 14 TO PARTICIPATE IN AUTOMATIC IRA ARRANGEMENT.—
- 15 Section 72(t) of the Internal Revenue Code of 1986 is
- 16 amended by adding at the end the following new para-
- 17 graph:
- 18 "(11) Distribution following initial
- 19 ELECTION TO PARTICIPATE IN AUTOMATIC IRA AR-
- 20 RANGEMENT.—Paragraph (1) shall not apply in the
- 21 case of a distribution to a qualifying employee made
- 22 not later than 90 days after the initial election
- under section 408B(d)(1)(A)(ii).".
- 24 (h) Bankruptcy.—Section 522 of title 11, United
- 25 States Code, is amended—

1	(1) in subsection (d)(12), by inserting ", 408B"
2	after "408A", and
3	(2) in subsection (n), by inserting ", or in a
4	qualifying automatic IRA arrangement described in
5	section 408B" after "section 408(p) of such Code".
6	(i) Conforming Amendments.—
7	(1) The table of sections for subpart A of part
8	I of subchapter D of chapter 1 of the Internal Rev-
9	enue Code of 1986 is amended by inserting after the
10	item relating to section 408A the following new
11	item:
	"Sec. 408B. Qualifying automatic IRA arrangements.".
12	(2) The table of sections for chapter 43 of such
13	Act is amended by adding at the end the following
14	new item:
	"Sec. 4980J. Requirements for covered employers to provide qualifying automatic IRA arrangements.".
15	(j) Preemption of Conflicting State Laws.—
16	The amendments made by this section shall supersede any
17	law of a State that would directly or indirectly prohibit
18	or restrict the establishment or operation of a qualifying
19	automatic IRA arrangement meeting the requirements of
20	section 408B of the Internal Revenue Code of 1986. Noth-
21	ing in such amendments shall be construed to impair or
22	supersede any State law to the extent it provides a remedy

23 for the failure to make payroll deposit payments under any

- 1 such automatic IRA arrangement within the period re-
- 2 quired under such section 408B.
- 3 (k) Effective Date.—The amendments made by
- 4 this section shall apply to calendar years beginning after
- 5 December 31, 2018.
- 6 (l) Regulations.—Not later than 12 months after
- 7 the date of the enactment of this Act, the Secretary of
- 8 the Treasury, in coordination with the Secretary of Labor,
- 9 shall issue guidance defining the class of guaranteed life-
- 10 time income or equivalent arrangements which meet the
- 11 requirements of section 408B(d)(5)(E) of the Internal
- 12 Revenue Code of 1986, as added by this section.
- 13 SEC. 3. CREDIT FOR SMALL EMPLOYERS MAINTAINING
- 14 QUALIFYING AUTOMATIC IRA ARRANGE-
- 15 MENTS.
- 16 (a) IN GENERAL.—Subpart D of part IV of sub-
- 17 chapter A of chapter 1 of the Internal Revenue Code of
- 18 1986 is amended by adding at the end the following new
- 19 section:
- 20 "SEC. 45S. SMALL EMPLOYER AUTOMATIC IRA ARRANGE-
- 21 **MENT.**
- 22 "(a) General Rule.—For purposes of section 38,
- 23 in the case of an eligible employer maintaining a quali-
- 24 fying automatic IRA arrangement meeting the require-
- 25 ments of section 408B (without regard to whether the em-

1	ployer is a covered employer), the small employer auto-
2	matic IRA arrangement credit determined under this sec-
3	tion for any taxable year in the credit period is the amount
4	determined under subsection (b).
5	"(b) Amount of Credit.—
6	"(1) In general.—The amount of the credit
7	determined under this section for any taxable year
8	with respect to an eligible employer shall be the sum
9	of—
10	"(A) \$25 multiplied by the number of
11	qualifying employees (within the meaning of
12	section 408B(c)) for whom contributions are
13	made under the qualifying automatic IRA ar-
14	rangement referred to in subsection (a) for the
15	calendar year in which the taxable year begins
16	plus
17	"(B) the amount determined under para-
18	graph (2) with respect to the taxable year.
19	"(2) Amount determined.—The amount de-
20	termined under this paragraph is—
21	"(A) \$500 in the case of the taxable year
22	which begins in the first calendar year in which
23	the eligible employer maintains the qualifying
24	automatic IRA arrangement

1	"(B) \$250 in the case of the taxable year
2	which begins in the second calendar year in
3	which the eligible employer maintains such ar-
4	rangement, and
5	"(C) \$0 thereafter.
6	"(3) Limitation.—The amount determined
7	under paragraph (1)(A) for any taxable year shall
8	not exceed \$250.
9	"(4) Coordination with small employer
10	STARTUP CREDIT.—
11	"(A) In general.—No credit shall be al-
12	lowed under this section to the employer for
13	any taxable year if a credit is determined under
14	section 45E with respect to the employer for
15	the taxable year.
16	"(B) Extension of credit.—If the eligi-
17	ble employer maintains a qualifying automatic
18	IRA arrangement meeting the requirements of
19	section 408B (without regard to whether the
20	employer is a covered employer) with respect to
21	any of the first 3 calendar years for which the
22	employer could adopt such an arrangement, and
23	subsequently adopts an eligible employer plan
24	for its employees for any of those years which
25	it maintains throughout such 3-calendar-year

1	period, then section 45E(b)(1) shall be applied
2	with respect to the eligible employer by sub-
3	stituting '3 taxable years' for '2 taxable years'.
4	"(c) Definitions.—For purposes of this section—
5	"(1) Eligible employer.—The term 'eligible
6	employer' means, with respect to the calendar year
7	in which the taxable year begins, an employer
8	which—
9	"(A) maintains a qualifying automatic IRA
10	arrangement meeting the requirements of sec-
11	tion 408B (without regard to whether the em-
12	ployer is a covered employer),
13	"(B) on each day during the preceding cal-
14	endar year, had no more than 100 employees,
15	and
16	"(C) did not maintain a qualifying plan or
17	arrangement (described in section 408B(b))
18	during the portion of the calendar year pre-
19	ceding the adoption of the qualifying automatic
20	IRA arrangement and the 2 preceding calendar
21	years.
22	"(2) Credit Period.—The term 'credit period'
23	means the first 6 calendar years in which the eligible
24	employer maintains the qualifying automatic IRA
25	arrangement.

1 "(d) Other Rules.—For purposes of this section, 2 the rules of section 45E(e) shall apply.". 3 (b) Credit Allowed as Part of General Busi-NESS CREDIT.—Section 38(b) of the Internal Revenue 5 Code of 1986 is amended by striking "plus" at the end of paragraph (35), by striking the period at the end of paragraph (36) and inserting ", plus", and by adding at 8 the end the following new paragraph: 9 "(37) the small employer automatic IRA ar-10 rangement credit determined under section 45S(a).". 11 (c) CLERICAL AMENDMENT.—The table of sections 12 for subpart D of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 is amended by add-14 ing at the end the following new item: "Sec. 45S. Small employer automatic IRA arrangement.". 15 (d) Effective Date.—The amendments made by this section shall apply to taxable years beginning after 16 17 December 31, 2018. 18 SEC. 4. INCREASE IN CREDIT LIMITATION FOR SMALL EM-19 PLOYER PENSION PLAN STARTUP COSTS. 20 (a) IN GENERAL.—Section 45E(b)(1) of the Internal 21 Revenue Code of 1986 is amended to read as follows: 22 "(1) for the first credit year and each of the 2 23 taxable years immediately following the first credit 24 year, the greater of—

25

"(A) \$500, or

1	"(B) the lesser of—
2	"(i) \$250 for each employee of the eli-
3	gible employer who is not a highly com-
4	pensated employee (as defined in section
5	415(q)) and who is eligible to participate
6	in the eligible employer plan maintained by
7	the eligible employer, or
8	"(ii) \$5,000, and".
9	(b) Effective Date.—The amendment made by
10	this section shall apply to taxable years beginning after
11	December 31, 2017.

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