115TH CONGRESS 1ST SESSION

S. 1628

To revise counseling requirements for certain borrowers of student loans, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 25, 2017

Mr. Grassley (for himself, Mrs. Ernst, and Mr. Franken) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To revise counseling requirements for certain borrowers of student loans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Know Before You Owe
- 5 Federal Student Loan Act of 2017".
- 6 SEC. 2. PRE-LOAN COUNSELING AND CERTIFICATION OF
- 7 LOAN AMOUNT.
- 8 Section 485(l) of the Higher Education Act of 1965
- 9 (20 U.S.C. 1092(1)) is amended—

| 1 | (1) in the subsection heading, by striking "En- |
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| 2 | TRANCE COUNSELING" and inserting "PRE-LOAN |
| 3 | Counseling"; |
| 4 | (2) in paragraph (1)(A)— |
| 5 | (A) in the matter preceding clause (i), by |
| 6 | striking "a disbursement to a first-time bor- |
| 7 | rower of a loan" and inserting "the first dis- |
| 8 | bursement of each new loan (or the first dis- |
| 9 | bursement in each award year if more than one |
| 10 | new loan is obtained in the same award year)"; |
| 11 | and |
| 12 | (B) in clause (ii)(I), by striking "an en- |
| 13 | trance counseling" and inserting "a coun- |
| 14 | seling"; |
| 15 | (3) in paragraph (2)— |
| 16 | (A) by striking clause (i) of subparagraph |
| 17 | (G) and inserting the following: |
| 18 | "(i) an estimate of the borrower's pro- |
| 19 | jected loan debt-to-income ratio upon grad- |
| 20 | uation, calculated using— |
| 21 | "(I) the best available data on |
| 22 | starting wages for the borrower's pro- |
| 23 | gram of study, if available; and |
| 24 | "(II) the estimated total student |
| 25 | loan debt, including Federal debt and, |

| 1 | to the best of the institution's knowl- |
|----|---|
| 2 | edge, private loan debt already in- |
| 3 | curred, and the estimated future debt |
| 4 | required to complete the program of |
| 5 | study; and"; and |
| 6 | (B) by adding at the end the following: |
| 7 | "(L) A statement that the borrower should |
| 8 | borrow the minimum amount necessary to cover |
| 9 | expenses and that the borrower does not have |
| 10 | to accept the full amount of loans for which the |
| 11 | borrower is eligible. |
| 12 | "(M) A warning that the higher the bor- |
| 13 | rower's debt-to-income ratio is, the more dif- |
| 14 | ficulty the borrower is likely to experience in re- |
| 15 | paying the loan. |
| 16 | "(N) Options for reducing borrowing |
| 17 | through scholarships, reduced expenses, work- |
| 18 | study, or other work opportunities. |
| 19 | "(O) An explanation of the importance of |
| 20 | graduating on time to avoid additional bor- |
| 21 | rowing, what course load is necessary to grad- |
| 22 | uate on time, and information on how adding |
| 23 | an additional year of study impacts total in- |
| 24 | debtedness."; and |
| 25 | (4) by adding at the end the following: |

| 1 | "(3)(A) In addition to the other requirements |
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| 2 | of this subsection and in accordance with subpara- |
| 3 | graph (B), each eligible institution shall ensure that |
| 4 | the student manually enter, either in writing or |
| 5 | through electronic means, the exact dollar amount of |
| 6 | Federal Direct Loan funding under part D that |
| 7 | such student desires to borrow. |
| 8 | "(B) The eligible institution shall ensure that |
| 9 | the student carries out the activity described in sub- |
| 10 | paragraph (A)— |
| 11 | "(i) in the course of the process used by |
| 12 | the institution for students to accept a student |
| 13 | loan award; |
| 14 | "(ii) prior to the institution certifying a |
| 15 | Federal Direct Loan under part D for disburse- |
| 16 | ment to a student (other than a Federal Direct |
| 17 | Consolidation Loan or a Federal Direct PLUS |
| 18 | loan made on behalf of a student); and |
| 19 | "(iii) after ensuring that the student has |
| 20 | completed all of the pre-loan counseling require- |
| 21 | ments under this subsection.". |

| 1 | SEC. 3. REQUIRED PERIODIC DISCLOSURES DURING PERI- |
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| 2 | ODS WHEN LOAN PAYMENTS ARE NOT RE- |
| 3 | QUIRED. |
| 4 | Section 433 of the Higher Education Act of 1965 (20 |
| 5 | U.S.C. 1083) is amended— |
| 6 | (1) by redesignating subsection (f) as sub- |
| 7 | section (g); and |
| 8 | (2) by inserting after subsection (e) the fol- |
| 9 | lowing: |
| 10 | "(f) Required Periodic Disclosures During Pe- |
| 11 | RIODS WHEN LOAN PAYMENTS ARE NOT REQUIRED.— |
| 12 | During any period of time when a borrower of one or more |
| 13 | loans, made, insured, or guaranteed under this part or |
| 14 | part D is not required to make a payment to an eligible |
| 15 | lender on the borrower's loan from that eligible lender, |
| 16 | such eligible lender shall provide such borrower with a |
| 17 | quarterly statement that includes, in simple and under- |
| 18 | standable terms— |
| 19 | "(1) the original principal amount of each of |
| 20 | the borrower's loans, and the original principal |
| 21 | amount of those loans in the aggregate; |
| 22 | "(2) the borrower's current balance, as of the |
| 23 | time of the statement, as applicable; |
| 24 | "(3) the interest rate on each loan; |
| 25 | "(4) the total amount the borrower has paid in |
| 26 | interest on each loan; |

"(5) the aggregate amount the borrower has paid for each loan, including the amount the borrower has paid in interest, the amount the borrower has paid in fees, and the amount the borrower has paid against the balance;

"(6) the lender's or loan servicer's address, tollfree phone number, and webpage for payment and billing error purposes, including information about how a borrower can make voluntary payments when a loan is not in repayment status;

"(7) an explanation—

"(A) that the borrower has the option to pay the interest that accrues on each loan while the borrower is a student at an institution of higher education or during a period of deferment or forbearance, if applicable; and

"(B) if the borrower does not pay such interest while attending an institution or during a period of deferment or forbearance, any accumulated interest on the loan will be capitalized when the loan goes into repayment, resulting in more interest being paid over the life of the loan;

"(8) the amount of interest that has accumulated since the last statement based on the typical

- installment time period and the aggregate interest accrued to date; and
- "(9) an explanation that making even small payments of any unspecified amount while the borrower is a student at an institution of higher education, or during a period of deferment or forbearance, if applicable, can help to offset interest accrual over the life of the loan.".

9 SEC. 4. CONFORMING AMENDMENTS.

- 10 (a) Program Participation Agreements.—Sec-
- 11 tion 487(e)(2)(B)(ii)(IV) of the Higher Education Act of
- 12 1965 (20 U.S.C. 1094(e)(2)(B)(ii)(IV)) is amended—
- 13 (1) by striking "Entrance and exit counseling"
- and inserting "Pre-loan and exit counseling"; and
- 15 (2) by striking "entrance and exit counseling"
- and inserting "pre-loan and exit counseling".
- 17 (b) Regulatory Relief and Improvement.—Sec-
- 18 tion 487A of the Higher Education Act of 1965 (20
- 19 U.S.C. 1094a) is amended by striking "entrance and exit
- 20 interviews" and inserting "pre-loan and exit interviews"
- 21 each place the term appears.

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