

115TH CONGRESS  
1ST SESSION

# H. RES. 239

Supporting ongoing efforts by the United States Government, in concert with the United Nations and the donor community, to respond to drought and food insecurity in the Horn of Africa.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 3, 2017

Mr. ENGEL (for himself, Mr. SMITH of New Jersey, Ms. BASS, and Mr. ELLISON) submitted the following resolution; which was referred to the Committee on Foreign Affairs

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# RESOLUTION

Supporting ongoing efforts by the United States Government, in concert with the United Nations and the donor community, to respond to drought and food insecurity in the Horn of Africa.

Whereas the worst famine in 20 years occurred in Somalia between October 2010 and April 2012, caused by severe drought, failed harvests, a spike in food prices, and pervasive insecurity, which impeded the delivery of food aid;

Whereas the famine resulted in the deaths of at least 260,000 Somalis and Somali refugees in Southern Ethiopia and Northern Kenya, including at least 133,000 children under the age of five;

Whereas early warning of drought and famine conditions was accurate and timely across the region, but funding for the humanitarian response came too late to mitigate the worst effects of the drought, including mass displacement into neighboring countries, starvation, and death;

Whereas in 2011 alone, the threat of starvation contributed to the influx of over 110,000 Somali refugees into Ethiopia, 100,000 Somali refugees into Kenya, and thousands more into Djibouti;

Whereas a shortage of rainfall over the course of the past two years has again exacerbated drought conditions, significantly increasing vulnerability and food insecurity across the Horn of Africa region, leaving more than 14,000,000 people facing severe food insecurity and in need of humanitarian assistance as of early 2017;

Whereas in February 2017, the Famine Early Warning Systems Network (FEWS NET) and the Food Security and Nutrition Analysis Unit for Somalia (FSNAU) warned of a significant deterioration in food security and an increased risk of famine in the Horn of Africa in the coming months if the April–June rains are as poor as expected;

Whereas the effects of drought place the heaviest burden on women and girls, whose coping strategies put them at increased risk of violence and cause them to forego educational opportunities;

Whereas in Ethiopia, drought conditions have developed in recent months in at least 15 zones of Oromia, Somali, and the Southern Nations, Nationalities, and Peoples regions, and 5,600,000 people are projected to require humanitarian assistance in the coming months;

Whereas Kenya has experienced two consecutive seasons of poor rains, causing 12 counties to experience drought conditions and contributing to acute food insecurity for 2,600,000 people;

Whereas in Somalia, nearly 6,200,000 people are currently in need of humanitarian assistance, and more than 2,900,000 people are facing crisis or emergency levels of acute food insecurity, including nearly a million children under the age of five;

Whereas according to the United Nations High Commissioner for Refugees (UNHCR), Somalia is the fourth largest source of refugees in the world, after Afghanistan, Syria, and South Sudan;

Whereas more than 1,000,000 people are already internally displaced within Somalia, many living in dire and unsafe informal displacement camps where they face a range of serious risks, including sexual violence and violent forced evictions;

Whereas the anticipated scale of population displacement from Somalia due to pervasive conflict and the threat of starvation will increase refugee flows throughout the region and into Europe;

Whereas in 2016, the Government of Kenya revoked prima facie refugee status for Somalis and disbanded the Department of Refugee Affairs, leaving thousands of newly arrived Somalis unregistered and without assistance;

Whereas the Government of Kenya has announced plans to repatriate 261,000 Somali refugees to areas of Somalia affected by drought and famine conditions, as well as the persistent threat of violence from Al-Shabaab; and

Whereas if timely, sufficient funding for a robust humanitarian response is not received by the end of April 2017, the humanitarian consequences of this drought, including the loss of life and reverberating effects in the region, will exceed those of the 2011 famine: Now, therefore, be it

1        *Resolved*, That the House of Representatives—

2                (1) commends the timely response of the Department of State and the United States Agency for International Development (USAID) to early warning signals of drought in the Horn of Africa, and for providing substantial assistance for the humanitarian response in fiscal year 2016 and to date in fiscal year 2017;

9                (2) commends USAID's quick deployment of a Disaster Assistance Response Team (DART) between March and November 2016, in response to the previous drought in northeastern and central Ethiopia, which, by working with international partners, resulted in the number of people requiring humanitarian assistance declining from approximately 10,200,000 in late 2015 to a projected 5,600,000 by the end of 2017;

18                (3) commends the Somali diaspora in the Horn of Africa, the United States, Canada, Australia, and Europe, for spearheading the response to humanitarian needs in Somalia, and encourages financial

1       institutions to explore means to facilitate the flow of  
2       charitable donations and remittances to populations  
3       in need;

4                 (4) commends the work of United Nations  
5       agencies and international, national, and local non-  
6       governmental organizations (NGOs) in providing  
7       sustained life-saving assistance to vulnerable popu-  
8       lations across the Horn of Africa, leading to im-  
9       provements in malnutrition rates since 2011;

10               (5) commends USAID for its work to date to  
11       mitigate the impact of environmental shocks to pas-  
12       toralist communities across the Horn of Africa, and  
13       calls on the Department of State and USAID to  
14       continue providing robust, long-term development  
15       supporting programs that build resilience, protect  
16       livelihoods, and strengthen global food security  
17       through programs such as USAID's Office of Food  
18       for Peace and Bureau for Food Security, as well as  
19       programs to provide drought relief and emergency  
20       food assistance implemented by the World Food Pro-  
21       gram (WFP), Food and Agriculture Organization of  
22       the United Nations (FAO), United Nations Inter-  
23       national Children's Emergency Fund (UNICEF),  
24       and nongovernmental organizations, including faith-  
25       based and non-faith-based organizations;

1                         (6) calls on the President to appoint high-level  
2                         officials able to engage the international community  
3                         in joining the United States to respond to this crisis,  
4                         including an Administrator for USAID, a Director  
5                         for the Office of Foreign Disaster Assistance, an As-  
6                         sistant USAID Administrator for Africa, and an As-  
7                         sistant Secretary of State for African Affairs;

8                         (7) urges the Government of Kenya to publicly  
9                         declare that the Dadaab refugee complex will remain  
10                         open, respect *prima facie* status for new arrivals  
11                         from Somalia, and work with the Office of the  
12                         United Nations High Commissioner for Refugees in  
13                         Kenya to restart the registration of refugees, includ-  
14                         ing from Somalia, at their points of entry, re-estab-  
15                         lish fair, transparent, and effective asylum proce-  
16                         dures across the country, and put in place robust  
17                         border protection monitoring to track humanitarian  
18                         indicators inside Somalia and assess the needs of  
19                         new arrivals; and

20                         (8) calls on the United States Government and  
21                         the international community, including international,  
22                         national, and local NGOs, to continue life-saving as-  
23                         sistance and development activities in order to allevi-  
24                         ate drought and food insecurity in the region to

- 1 avert the catastrophic consequences of drought in
- 2 the Horn of Africa.

