115TH CONGRESS 2D SESSION

H. R. 7202

To require a study to determine the best available estimate of the total amount of nonhighway recreational fuel taxes received by the Secretary of the Treasury.

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 29, 2018

Mr. Welch (for himself and Mr. Simpson) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require a study to determine the best available estimate of the total amount of nonhighway recreational fuel taxes received by the Secretary of the Treasury.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "RTP Full Funding
- 5 Act of 2018".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—

1	(1) the recreational trails program under sec-
2	tion 206 of title 23, United States Code—
3	(A) helps develop and maintain valuable
4	trail infrastructure across the United States;
5	(B) benefits millions of diverse trail users,
6	including users who participate in hiking, bicy-
7	cling, in-line skating, equestrian use, cross-
8	country skiing, snowmobiling, off-road motorcy-
9	cling, all-terrain vehicle riding, 4-wheel driving,
10	and other off-road motorized vehicle use; and
11	(C)(i) embraces the user-pay-user-benefit
12	model of the Highway Trust Fund; and
13	(ii) is funded by a Federal tax on fuel used
14	for nonhighway recreation;
15	(2) to ensure that Federal taxes collected from
16	nonhighway recreation are appropriately returned to
17	the States for the recreational trails program, an ac-
18	curate estimate of the total amount of nonhighway
19	fuel taxes collected is necessary; and
20	(3) an accurate study to produce a best avail-
21	able estimate of the total amount of nonhighway rec-
22	reational fuel taxes received by the Secretary of the
23	Treasury will help inform Congress in continuing to
24	authorize the recreational trails program.

1 SEC. 3. DEFINITIONS.

- 2 In this Act:
- 3 (1) ADMINISTRATOR.—The term "Adminis-
- 4 trator' means the Administrator of the Federal
- 5 Highway Administration.
- 6 (2) Highway trust fund.—The term "High-
- 7 way Trust Fund" means the Highway Trust Fund
- 8 established by section 9503(a) of the Internal Rev-
- 9 enue Code of 1986.
- 10 (3) Nonhighway recreational fuel
- 11 TAXES.—The term "nonhighway recreational fuel
- taxes" means taxes under section 4041 and 4081 of
- the Internal Revenue Code of 1986 with respect to
- fuel used in vehicles on recreational trails or back
- 15 country terrain (including vehicles registered for
- highway use when used on recreational trails, trail
- access roads not eligible for funding under title 23,
- 18 United States Code, or back country terrain).
- 19 (4) RECREATIONAL TRAILS PROGRAM.—The
- term "recreational trails program" means the rec-
- 21 reational trails program under section 206 of title
- 22 23, United States Code.
- 23 (5) Secretary.—The term "Secretary" means
- 24 the Secretary of Transportation.
- 25 SEC. 4. NONHIGHWAY RECREATIONAL FUEL STUDY.
- 26 (a) Assessment; Report.—

- (1) Assessment.—Not later than 1 year after the date of enactment of this Act and not less fre-quently than once every 5 years thereafter, as deter-mined by the Secretary, the Secretary shall carry out an assessment of the best available estimate of the total amount of nonhighway recreational fuel taxes received by the Secretary of the Treasury and transferred to the Highway Trust Fund for the pe-riod covered by the assessment.
 - (2) Report.—After carrying out each assessment under paragraph (1), the Secretary shall submit to the Committees on Finance and Environment and Public Works of the Senate and the Committees on Ways and Means and Transportation and Infrastructure of the House of Representatives a report that includes—
 - (A) a description of the results of the assessment;
 - (B) an evaluation of whether the current recreational trails program funding level of each participating State accurately reflects the apportionment criteria described in section 133(h)(5) of title 23, United States Code; and
 - (C) in the case of the first report submitted under this paragraph, an estimate of the

1	frequency with which the Secretary anticipates
2	carrying out the assessment under paragraph
3	(1), subject to the condition that such an as-
4	sessment shall be carried out not less frequently
5	than once every 5 years.
6	(b) Consultation.—In carrying out an assessment
7	under subsection (a)(1), the Secretary may consult with,
8	as the Secretary determines to be appropriate—
9	(1) the heads of—
10	(A) State agencies designated by Gov-
11	ernors pursuant to section 206(c)(1) of title 23,
12	United States Code, to administer the rec-
13	reational trails program; and
14	(B) division offices of the Department of
15	Transportation;
16	(2) the Secretary of the Treasury;
17	(3) the Administrator; and
18	(4) groups representing recreational activities
19	and interests, including hiking, biking and mountain
20	biking, horseback riding, water trails, snowshoeing,
21	cross-country skiing, snowmobiling, off-highway mo-
22	torcycling, all-terrain vehicles and other offroad mo-
23	torized vehicle activities, and recreational trail advo-
24	cates.
25	(c) Funding.—

- 1 (1) IN GENERAL.—For the first fiscal year beginning after the date of enactment of this Act, the 3 Secretary shall set aside from funds available to the 4 Secretary to carry out the recreational trails program and not otherwise obligated an amount not 6 greater than \$3,000,000 to conduct the assessment 7 under subsection (a)(1).
- 8 (2) RESERVATION.—The amount set aside 9 under this subsection shall be proportionately re-10 served from the apportionment to each State partici-11 pating in the recreational trails program during that 12 fiscal year, after making any reallocation to partici-13 pating States, as described in section 133(h)(1)(B) 14 of title 23, United States Code.

15 SEC. 5. REPORTING.

- 16 (a) Establishment of New Financial Manage-
- 17 MENT INFORMATION SYSTEM CODES.—The Adminis-
- 18 trator shall establish financial management information
- 19 system codes for each of the following:
- 20 (1) Nonmotorized single use project.
- 21 (2) Nonmotorized diverse use project.
- 22 (3) Diverse use project including both motor-23 ized and nonmotorized uses.
- 24 (4) Motorized single use project.
- 25 (5) Motorized diverse use project.

1	(b) State Reports.—
2	(1) In general.—Except as provided in para-
3	graph (2), not less frequently than annually, each
4	State that carries out projects under the recreational
5	trails program shall submit to the Administrator a
6	report describing the expenditures relating to those
7	projects, as listed—
8	(A) based on each code described in sub-
9	section (a); and
10	(B) relating to projects for the State on
11	Federal land.
12	(2) Exemption.—Paragraph (1) shall not
13	apply to a State that is described in section
14	206(d)(3)(B) of title 23, United States Code.
15	(c) Assessment.—Not less frequently than annually,
16	the Administrator shall—
17	(1) carry out an assessment of State expendi-
18	tures on recreational trails projects under subsection
19	(b); and
20	(2) submit to Congress a report that describes
21	the results of the assessment.
22	SEC. 6. STP SET-ASIDE.
23	Section 133(h)(1) of title 23, United States Code, is
24	amended—
25	(1) in subparagraph (B)—

1	(A) in the matter preceding clause (i), by
2	striking "subparagraph (A)" and inserting
3	"clause (i)";
4	(B) in clause (i), by striking "section
5	133(d)(2)" and inserting "subsection (d)(2)";
6	and
7	(C) in clause (ii), by striking the period at
8	the end and inserting "; and";
9	(2) in each of subparagraphs (A) and (B), by
10	redesignating clauses (i) and (ii) as subclauses (I)
11	and (II), respectively, and indenting the subclauses
12	appropriately;
13	(3) by redesignating subparagraphs (A) and
14	(B) as clauses (i) and (ii), respectively, and indent-
15	ing the clauses appropriately;
16	(4) in the matter preceding clause (i) (as so re-
17	designated), by striking "shall reserve an amount
18	such that—" and inserting the following: "shall re-
19	serve—
20	"(A) an amount such that—"; and
21	(5) by adding at the end the following:
22	"(B) for administrative, research, technical
23	assistance, and training expenses (including the
24	costs of entering into cooperative agreements
25	with other Federal departments or agencies, in-

stitutions of higher education, or nonprofit organizations to carry out such an activity) for the recreational trails program under section 206, an amount equal to 1 percent of the amount apportioned to carry out that program, which reservation shall be made before making any apportionment under paragraph (5) to a State.".

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