# <sup>115TH CONGRESS</sup> 2D SESSION H.R.6972

To require the Consumer Financial Protection Bureau to meet its statutory purpose, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

#### SEPTEMBER 28, 2018

Ms. MAXINE WATERS of California (for herself, Mrs. CAROLYN B. MALONEY of New York, Mr. CLAY, Mr. AL GREEN of Texas, Ms. MOORE, and Mr. CLEAVER) introduced the following bill; which was referred to the Committee on Financial Services, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To require the Consumer Financial Protection Bureau to meet its statutory purpose, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

# **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Consumers First Act".
- 6 (b) TABLE OF CONTENTS.—The table of contents for

7 this Act is as follows:

Sec. 1. Short title; table of contents. Sec. 2. Findings; sense of Congress.

- Sec. 3. Consumer Financial Protection Bureau.
- Sec. 4. Conforming amendments.
- Sec. 5. Executive and administration powers.
- Sec. 6. Offices of the Consumer Financial Protection Bureau.
- Sec. 7. Consumer Advisory Board reforms.
- Sec. 8. Investigation of the Consumer Financial Protection Bureau's Oversight of Student Lending.
- Sec. 9. Effective date.

#### 1 SEC. 2. FINDINGS; SENSE OF CONGRESS.

2 (a) FINDINGS.—The Congress finds the following:

(1) The Dodd-Frank Wall Street Reform and
Consumer Protection Act (Public Law 111–203)
("Dodd-Frank"), was signed into law on July 21,
2010, in order to, among other things, advance the
goals of protecting consumers from unfair, deceptive
and abusive financial services practices and products
that led to the 2008 financial crisis.

10 (2) Title X of Dodd-Frank established a new 11 Federal independent watchdog, commonly known as 12 the Consumer Financial Protection Bureau ("Con-13 sumer Bureau"), with broad authority to ensure all 14 hardworking American consumers are given clear, 15 accurate information that they need to shop for 16 mortgages, credit cards, and other consumer finan-17 cial products or services and to protect consumers from hidden fees, abusive terms and other unfair, 18 19 deceptive, or abusive practices through strong en-20 forcement of Federal consumer financial laws.

1 (3) Before the Consumer Bureau was estab-2 lished, Federal financial regulators were tasked with 3 the dual responsibilities of supervising institutions 4 for safety and soundness and compliance with con-5 sumer protections under Federal consumer financial 6 laws. These agencies often prioritized the profit-7 ability of their regulated entities over the protection 8 of consumers, even when institutions were found to 9 have engaged in practices detrimental to their own 10 customers' financial well-being.

11 (4) Congress purposefully created the inde-12 pendent Consumer Bureau within the Federal Re-13 serve System to address past regulatory gaps in our 14 country's financial services regulatory regime, in 15 which Federal financial regulators were too reluctant 16 to exercise their rulemaking and enforcement au-17 thorities to protect consumers from the misdeeds of 18 their regulated entities, that resulted in the most se-19 vere global financial crisis since the Great Depres-20 sion. In doing so, Congress explicitly laid out in stat-21 ute the Consumer Bureau's purpose, five objectives, 22 and six primary functions. Specifically:

23 (A) Section 1021(a) of Dodd-Frank states
24 that the Consumer Bureau, "shall seek to implement and, where applicable, enforce Federal

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consumer financial law consistently for the purpose of ensuring that all consumers have access to markets for consumer financial products and services and that markets for consumer financial products and services are fair, transparent, and competitive".

7 (B) Section 1021(b) of Dodd-Frank au-8 thorizes the Consumer Bureau, "to exercise its 9 authorities under Federal consumer financial 10 law for the purposes of ensuring that, with re-11 spect to consumer financial products and serv-12 ices—(1) consumers are provided with timely 13 and understandable information to make re-14 sponsible decisions about financial transactions; 15 (2) consumers are protected from unfair, decep-16 tive, or abusive acts and practices and from dis-17 crimination; (3) outdated, unnecessary, or un-18 duly burdensome regulations are regularly iden-19 tified and addressed in order to reduce unwar-20 ranted regulatory burdens; (4) Federal con-21 sumer financial law is enforced consistently, 22 without regard to the status of a person as a 23 depository institution, in order to promote fair 24 competition; and (5) markets for consumer fi-25 nancial products and services operate transparently and efficiently to facilitate access and innovation.".

(C) Section 1021(c) of Dodd-Frank estab-3 4 lishes the primary functions of the Consumer Bureau to be, "(1) conducting financial edu-5 6 cation programs; (2) collecting, investigating, 7 and responding to consumer complaints; (3) col-8 lecting, researching, monitoring, and publishing 9 information relevant to the functioning of mar-10 kets for consumer financial products and serv-11 ices to identify risks to consumers and the 12 proper functioning of such markets; (4) subject 13 to sections 1024 through 1026, supervising cov-14 ered persons for compliance with Federal con-15 sumer financial law, and taking appropriate enforcement action to address violations of Fed-16 17 eral consumer financial law; (5) issuing rules, 18 orders, and guidance implementing Federal con-19 sumer financial law; and (6) performing such 20 support activities as may be necessary or useful 21 to facilitate the other functions of the Bu-22 reau.".

(5) Under Dodd-Frank, the Deputy Director of
the Consumer Bureau shall serve as the Acting Director in the absence or unavailability of the Direc-

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1 tor, until the President appoints and the Senate con-2 firms a new Director. Despite the clear legislative 3 history underscoring the importance of having an 4 independent Federal agency and the plain letter of 5 the law establishing a succession order to fill a va-6 cancy in the Director's position, when the Consumer 7 Bureau Director Richard Cordray resigned in No-8 vember 2017, President Trump refused to recognize 9 the Deputy Director as the rightful head of the 10 agency and instead unlawfully installed Mr. Mick 11 Mulvaney, the Director of the White House Office of 12 Management and Budget, to serve as the Consumer 13 Bureau's Acting Director. This appointment of a 14 White House cabinet official to run the Consumer 15 Bureau raises profound conflict of interest questions 16 and undermines the vital independent nature of the 17 agency.

18 addition to the illegality of Mr. (6)In 19 Mulvaney's appointment, there is another problem. 20 The position of an Acting Director is, by its nature, 21 still intended to be a temporary assignment to main-22 tain the status quo at an agency, until the President 23 appoints and the Senate confirms, a permanent Di-24 rector. Nevertheless, Mr. Mulvaney's temporary sta-25 tus leading the agency has been characterized by drastic and severe changes of the Consumer Bureau's daily operations and priorities.

3 (7) The daily operations of a Federal agency 4 are guided by its official mission contained in its 5 long-term strategic plan. The Consumer Bureau's 6 mission should embrace both the spirit and letter of 7 the law, by fully recognizing the agency's statutory 8 purpose, objectives, and functions. It is troubling 9 that the Consumer Bureau, under its new Trump 10 Administration appointed leadership, issued a Stra-11 tegic Plan for Fiscal Year ("FY") 2018–FY 2022, 12 that appears to deemphasize the core mandate under 13 section 1021(a) of Dodd-Frank to, "enforce Federal 14 consumer financial law consistently for the purpose of ensuring that all consumers have access to mar-15 16 kets for consumer financial products and services", 17 by not referencing the importance of enforcement in 18 its mission. Instead, it emphasizes financial edu-19 cation by stating that the agency's new mission is 20 merely, "[t]o regulate the offering and provision of 21 consumer financial products or services under the 22 Federal consumer financial laws and to educate and 23 empower consumers to make better informed finan-24 cial institutions". This is in stark contrast from the 25 Consumer Bureau's Strategic Plan for FY 2013–FY

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1	2017, which had an agency's mission of helping,
2	"consumer finance markets work by making rules
3	more effective, by consistently and fairly enforcing
4	those rules, and by empowering consumers to take
5	more control over their economic lives" (emphasis
6	added).
7	(8) Mr. Mulvaney has been praised by the
8	White House for his efforts to undermine the Con-
9	sumer Bureau, even with one anonymous advisor ac-
10	knowledging in a July 24, 2018, Politico article that,
11	"His mission was to blow that up, which he has. He
12	is very well-suited to the chaos.". Mr. Mulvaney's
13	misguided actions have included, among other
14	things-
15	(A) stopping payments from the Civil Pen-
16	alty Fund to harmed consumers;
17	(B) trying to unjustifiably reduce the Con-
18	sumer Bureau's funding by initially requesting
19	\$0 be transferred from the Federal Reserve
20	Board of Governors to carry out the agency's
21	work and by arbitrarily directing staff to cut
22	the agency's budget by one-fifth;
23	(C) politicizing the work of the Consumer
24	Bureau by making unusual efforts to fill the
25	independent agency with political appointees;

1	(D) dropping existing lawsuits and inves-
2	tigations into abusive payday lenders;
3	(E) stripping away the enforcement powers
4	of the Office of Fair Lending and Equal Oppor-
5	tunity;
6	(F) changing the role of the Office of Stu-
7	dents and Young Consumers and, according to
8	an August 27, 2018, resignation letter from
9	Seth Frotman, the Consumer Bureau's former
10	Assistant Director and Student Loan Ombuds-
11	man, "when new evidence came to light showing
12	that the nation's largest banks were ripping off
13	students on campuses across the country by
14	saddling them with legally dubious account fees,
15	Bureau leadership suppressed the publication of
16	a report prepared by Bureau staff";
17	(G) abandoning the accepted and efficient
18	practice of having its examiners review, as part
19	of their routine examinations, creditors' compli-
20	ance with the Military Lending Act in order to
21	ensure the detection and assessment of risky
22	activities that could jeopardize vital protections
23	provided to active-duty servicemembers and
24	their families;

1	(H) creating an Office of Cost Benefit
2	Analysis that prioritizes businesses' expenses
3	over harm caused to consumers, and unduly
4	constrains oversight of the Consumer Bureau's
5	regulated entities;
6	(I) freezing data collection to the detriment
7	of supervision and enforcement;
8	(J) seeking to block the publication of the
9	nature of consumers' complaints and how enti-
10	ties resolved them in the publicly available and
11	transparent Consumer Complaint Database;
12	and
13	(K) restricting key input and feedback
14	from a wide range of external stakeholders by
15	effectively terminating members' positions on
16	three advisory boards, including the statutorily
17	mandated Consumer Advisory Board.
18	(9) The new leadership of the Consumer Bu-
19	reau's repeated attempts to hamstring the good
20	work and the capacity of dedicated professional, ca-
21	reer Consumer Bureau staff to hold bad actors ac-
22	countable for their misdeeds will inevitably harm
23	consumers and distort the functioning of fair and
24	competitive consumer marketplaces, and nonsen-
25	sically repeats the mistakes made by the Federal fi-

nancial regulators that contributed to the global fi nancial crisis.

3 (10) Despite the fact that the agency has been 4 referred to as the Consumer Financial Protection 5 Bureau since it opened its doors over seven years 6 ago, its new political leadership also opted to change 7 the agency's well-known name. Although this deci-8 sion is supposedly intended to ensure that the agen-9 cy is in compliance with Dodd-Frank, when this 10 change is viewed in conjunction with the other detri-11 mental actions to undermine the effectiveness of the 12 agency, it can only be interpreted as an attempt to 13 reduce the public's awareness of, and significant 14 support for, the agency's role as the top Federal 15 consumer cop as well as to obscure the public's abil-16 ity to identify easily the appropriate Federal agency 17 to contact when faced with predatory behavior by fi-18 nancial actors. As such, while some may view this 19 particular decision as minor, the action serves as an 20 important symbolic, and literal, maneuver by the 21 Trump Administration, through its unlawful ap-22 pointment of Mr. Mulvaney, to diminish and under-23 mine the consumer-focused mission of the Consumer 24 Bureau.

1 (11) Dodd-Frank gives the Director of the Con-2 sumer Bureau broad administrative and executive 3 powers to, among other things: fix the number of, 4 and appoint and direct, all employees of the agency; direct the establishment and maintenance of divi-5 6 sions or other offices within the agency; determine 7 the character of, and the necessity for, the obliga-8 tions and expenditure of funds; and the use and ex-9 penditure of funds. These powers, however, are re-10 quired to be exercised in a manner consistent with 11 carrying out the responsibilities under Title X of 12 Dodd-Frank, which includes complying with the enu-13 merated Federal consumer financial laws under the 14 Title, and satisfying the obligations in other applica-15 ble laws. The new politically controlled leadership's 16 destructive actions have demonstrated the need for 17 legislation to reorient the Director's discretionary 18 authority to ensure the maintenance of all statu-19 torily mandated policies, functions, and offices of the 20 Consumer Bureau regardless of who is leading the 21 agency.

(b) SENSE OF CONGRESS.—The following is the senseof Congress:

24 (1) The Consumer Financial Protection Bureau25 should meet its statutory purpose in a transparent

and accountable manner by operating in a way that
 is consistent with both the spirit and letter of the
 law, which dictates that the agency's mission should
 fully reflect the agency's statutory purpose, objectives, and functions.

6 (2) Dodd-Frank underscores that the agency is 7 designed to serve as an independent Federal agency 8 that is primarily focused on the protection of all con-9 sumers, without any undue influence of partisan 10 whims and special industry interests, in carrying out 11 its responsibilities and duties.

(3) The official name of the agency should be
consistent with this mandate and should, figuratively
and literally, put "Consumers" first by reverting to
its better-known name as the "Consumer Financial
Protection Bureau".

17 (4) The statute establishing the Consumer Bu-18 reau has been grossly misinterpreted under the new 19 political leadership, in a manner that is inconsistent 20 with the agency's statutory purpose, objectives, and 21 functions, with just one example of which is Mr. 22 Mulvaney's inane suggestion that the statutory re-23 quirement for the Director to appear before relevant 24 Congressional Committees to discuss its semi-annual 25 reports could be interpreted as requiring the Director merely to attend a hearing and not answer questions, despite the well-established interpretation of similar statutory requirement for the Chair of the Federal Reserve Board of Governors to appear be-

4 5 fore the House Financial Services Committee and 6 the Senate Banking, Housing, and Urban Affairs 7 Committee on a semi-annual basis about the mone-8 tary policy report, as required by the Humphrey-9 Hawkins Full Employment Act. In the face of such 10 blatant, and disrespectful, attempts to warp the au-11 thorizing and oversight role of the first branch of 12 the Federal government—the United States Con-13 gress—by the Trump Administration, Congress 14 must, in this instance, now refine the Consumer Bu-15 reau's authority to ensure that the vital role that the 16 Consumer Bureau should be playing within the 17 country's financial regulatory regime is not effec-18 tively destroyed by the agency's current leadership.

(5) While the legislation is a direct response to
address many of the misguided decisions that have
been orchestrated by the new political leadership at
the Consumer Bureau that have been exposed to the
public, as of the date of the bill's introduction, and
sharply criticized by numerous Federal and state officials, including law enforcement, as well as organi-

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1 zations representing servicemembers, senior citizens, 2 and other vulnerable consumer populations, this legislation should not be viewed as an exhaustive list to 3 4 fix all the damaging actions that may have otherwise 5 occurred at this agency since the departure of 6 former Director Cordray in November 2017, particu-7 larly since detailed information revealing the full 8 scope, nature, and extent of the current flawed oper-9 ation of the agency, and the adverse impact result-10 ing from these actions, may not yet be publicly avail-11 able. Rather, this legislation should be interpreted as 12 an attempt to highlight, and resolve, a small sample 13 of some of the publicly known egregious statements, 14 decisions, and actions that have occurred during the 15 disastrous tenure of the new political leadership at 16 the agency.

# 17 SEC. 3. CONSUMER FINANCIAL PROTECTION BUREAU.

(a) IN GENERAL.—Section 1011(a) of the Consumer
Financial Protection Act of 2010 (12 U.S.C. 5491(a)) is
amended by striking "Bureau of Consumer Financial Protection" and inserting "Consumer Financial Protection
Bureau".

(b) DEEMING OF NAME.—Any reference in any law,
regulation, document, record, or other paper of the United
States to the "Bureau of Consumer Financial Protection"

shall be deemed a reference to the "Consumer Financial
 Protection Bureau".

3 (c) NAME USE REQUIREMENT.—Section 1011 of the
4 Consumer Financial Protection Act of 2010 (12 U.S.C.
5 5491) is amended by adding at the end the following:

6 "(f) NAME USE REQUIREMENT.—The Consumer Fi7 nancial Protection Bureau shall refer to itself in any pub8 lic communication, including on any website, as the 'Con9 sumer Financial Protection Bureau', 'Consumer Bureau',
10 or the 'CFPB'.".

# 11 SEC. 4. CONFORMING AMENDMENTS.

12 (a) IN GENERAL.—The Acts described under sub-13 section (b) are amended—

(1) by striking "Bureau of Consumer Financial
Protection" each place such term appears and inserting "Consumer Financial Protection Bureau";
and

(2) by striking "Bureau" each place such term
appears (where such term is a reference to the Bureau of Consumer Financial Protection but is not
part of such term) and inserting "Consumer Bureau".

23 (b) ACTS TO CONFORM.—The Acts described in this24 subsection are as follows:

(1) The Alternative Mortgage Transaction Par-
ity Act of 1982 (12 U.S.C. 3801 et seq.).
(2) The Consumer Credit Protection Act (15
U.S.C. 1601 et seq.).
(3) The Dodd-Frank Wall Street Reform and
Consumer Protection Act (12 U.S.C. 5301 et seq.).
(4) The Expedited Funds Availability Act $(12)$
U.S.C. 4001 et seq.).
(5) The Federal Deposit Insurance Act $(12)$
U.S.C. 1811 et seq.).
(6) The Federal Financial Institutions Exam-
ination Council Act of 1978 (12 U.S.C. 3201 et
seq.).
(7) The Financial Institutions Reform, Recov-
ery, and Enforcement Act of 1989 (12 U.S.C. 1811
note et seq.).
(8) The Financial Literacy and Education Im-
provement Act (20 U.S.C. 9701 et seq.).
(9) The Gramm-Leach-Bliley Act (12 U.S.C.
1811 note et seq.).
(10) The Home Mortgage Disclosure Act of
1975 (12 U.S.C. 2801 et seq.).

23 (11) The Homeowners Protection Act of 1998
24 (12 U.S.C. 4901 et seq.).

1	(12) The Inspector General Act of $1978$ (5)
2	U.S.C. App 2).
3	(13) The Interstate Land Sales Full Disclosure
4	Act (15 U.S.C. 1701 et seq.).
5	(14) The Omnibus Appropriations Act, 2009
6	(Public Law 111–8).
7	(15) The Real Estate Settlement Procedures
8	Act of 1974 (12 U.S.C. 2601 et seq.).
9	(16) Title LXII of the Revised Statutes of the
10	United States (12 U.S.C. 21 et seq.).
11	(17) The Right to Financial Privacy Act of
12	1978 (12 U.S.C. 3401 et seq.).
13	(18) The S.A.F.E. Mortgage Licensing Act of
14	2008 (12 U.S.C. 5101 et seq.).
15	(19) The Telemarketing and Consumer Fraud
16	and Abuse Prevention Act (15 U.S.C. 6101 et seq.).
17	(20) Title 5, United States Code.
18	(21) Title 10, United States Code.
19	(22) Title 44, United States Code.
20	SEC. 5. EXECUTIVE AND ADMINISTRATION POWERS.
21	(a) Office Responsibilities.—Section 1012 of the
22	Consumer Financial Protection Act of 2010 (12 U.S.C.
23	5492) is amended—
24	(1) by redesignating subsection (c) as sub-
25	section (d); and

(2) by inserting after subsection (b) the fol lowing:

3 "(c) OFFICE RESPONSIBILITIES.—Notwithstanding
4 subsections (a) and (b), section 1013(a), and any other
5 provision of law, with respect to the specific functional
6 units and offices described under subsections (b), (c), (d),
7 (e), (g), and (h) of section 1013 and the advisory boards
8 described under section 1014, the Director—

9 "(1) shall ensure that such functional units, of10 fices, and boards perform the functions, duties, and
11 coordination assigned to them under the applicable
12 provision of section 1013 or 1014; and

"(2) may not reorganize or rename such units,
offices, and boards in a manner not provided for
under the applicable provision of section 1013 or
1014.".

(b) DUTY TO PROVIDE ADEQUATE STAFFING.—Section 1013(a)(1) of the Consumer Financial Protection Act
of 2010 (12 U.S.C. 5493(a)(1)) is amended by adding at
the end the following:

21 "(D) DUTY TO PROVIDE ADEQUATE
22 STAFFING.—The Director shall ensure that the
23 specific functional units and offices described
24 under subsections (b), (c), (d), (e), (g), and (h)
25 of section 1013, as well as other units and of-

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1	fices with supervisory and enforcement duties,
2	are provided with sufficient staff to carry out
3	the functions, duties, and coordination of those
4	units and offices.".
5	(c) Limitation on Political Appointees.—Sec-
6	tion $1013(a)(1)$ of the Consumer Financial Protection Act
7	of 2010 (12 U.S.C. $5493(a)(1)$ ) is amended by adding at
8	the end the following:
9	"(D) LIMITATION ON POLITICAL AP-
10	POINTEES.—
11	"(i) IN GENERAL.—In appointing em-
12	ployees of the Consumer Bureau who are
13	political appointees, the Director shall en-
14	sure that the number and duties of such
15	political appointees are as similar as pos-
16	sible to those of the other Federal primary
17	financial regulatory agencies.
18	"(ii) Political appointees de-
19	FINED.—For purposes of this subpara-
20	graph, the term 'political appointee' means
21	an employee who holds—
22	"(I) a position which has been
23	excepted from the competitive service
24	by reason of its confidential, policy-de-

- 1 termining, policy-making, or policy-ad-2 vocating character; 3 "(II) a position in the Senior Ex-4 ecutive Service as a noncareer ap-5 pointee (as such term is defined in 6 section 3132(a) of title 5, United 7 States Code); or 8 "(III) a position under the Exec-9 utive Schedule (subchapter II of chap-10 ter 53 of title 5, United States 11 Code).". 12 (d) PUBLIC AVAILABILITY OF COMPLAINT INFORMA-13 TION.— 14 (1) IN GENERAL.—Section 1013(b)(3) of the 15 Consumer Financial Protection Act of 2010 (12) 16 U.S.C. 5493(b)(3) is amended— 17 (A) in subparagraph (A)— 18 (i) by inserting "publicly available" 19 before "website"; (ii) by inserting "publicly available" 20 before "database", each place such term 21 22 appears; and 23 (iii) by adding at the end the fol-24
- 24 lowing: "The Director shall ensure that the25 landing page of the main website of the

1	Consumer Bureau contains a clear and
2	conspicuous hyperlink to the consumer
3	complaint database described in this sub-
4	paragraph and shall ensure that such data-
5	base is user-friendly and in plain writing
6	(as such term is defined in the Plain Writ-
7	ing Act of 2010). The Director shall en-
8	sure that all information on the website or
9	the database that explains how to file a
10	complaint with the Consumer Bureau, as
11	well as all reports of the Consumer Bureau
12	with respect to information contained in
13	the database, shall be provided in each of
14	the 5 most commonly spoken languages,
15	other than English, in the United States,
16	as determined by the Bureau of the Census
17	on an ongoing basis, and in formats acces-
18	sible to individuals with hearing or vision
19	impairments."; and
20	(B) by adding at the end the following:
21	"(E) Public availability of informa-
22	TION.—
23	"(i) IN GENERAL.—The Director
24	shall—

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1	"(I) make all consumer com-
2	plaints available to the public on a
3	website of the Consumer Bureau;
4	"(II) place a clear and con-
5	spicuous hyperlink on the landing
6	page of the main website of the Con-
7	sumer Bureau to the website de-
8	scribed under subclause (I); and
9	"(III) ensure that such website—
10	"(aa) is searchable and sort-
11	able by both consumer financial
12	product or service and by covered
13	person; and
14	"(bb) is user-friendly and
15	written in plain language.
16	"(ii) Inclusion of complaints sub-
17	MITTED WITH INQUIRIES.—For purposes
18	of clause (i), in addition to all complaints
19	described under subparagraph (A), con-
20	sumer complaints shall include any com-
21	plaints submitted with, or as part of, an
22	inquiry described under section 1034.
23	"(iii) Removal of personally
24	IDENTIFIABLE INFORMATION.—In making
25	the information described under clause (i)

1	available to the public, the Director shall
2	remove all personally identifiable informa-
3	tion.".

4 (2) RULE OF CONSTRUCTION.—The Director of 5 the Consumer Financial Protection Bureau shall en-6 sure that the database and website described under 7 section 1013(b)(3) of the Consumer Financial Pro-8 tection Act of 2010 have, at a minimum, the same 9 availability, transparency, and functionality that 10 such database and website had prior to November 11 24, 2017.

12 (e) Memoranda of Understanding.—

13 (1) Reestablishment of memoranda of un-14 DERSTANDING.—The memoranda of understanding 15 between the Consumer Financial Protection Bureau 16 and the Department of Education titled "Memo-17 randum of Understanding Between the Bureau of 18 Consumer Financial Protection and the U.S. De-19 partment of Education Concerning the Sharing of 20 Information" (October 19, 2011) and "Memo-21 randum of Understanding Concerning Supervisory 22 and Oversight Cooperation and Related Information 23 Sharing Between the U.S. Department of Education 24 and the Consumer Financial Protection Bureau" 25 (January 9, 2014)—

(A) shall remain in effect and may not be
 terminated by any party to such memorandums;
 and
 (B) may only be amended or revised if the
 parties to the memoranda determine that such

parties to the memoranda determine that such amendment or revision would promote better interagency coordination to the benefit of consumers.

9 (2) REPORT ON CURRENT MOUS.—Not later 10 than the end of the 30-day period beginning on the 11 date of enactment of this Act, the Director of the 12 Consumer Financial Protection Bureau shall issue a 13 report to the Committee on Financial Services of the 14 House of Representatives and the Committee on 15 Banking, Housing, and Urban Affairs of the Senate listing— 16

17 (A) each memorandum of understanding in
18 effect with the Consumer Bureau on November
19 24, 2017;

20 (B) any changes made to such a memo21 randum of understanding since such date, in22 cluding any memorandum of understanding re23 scinded since such date; and

24 (C) a justification for each such change or25 rescission.

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1	(3) Semi-annual report on mous.—Section
2	1016(c) of the Consumer Financial Protection Act
3	of 2010 (12 U.S.C. 5496(c)) is amended—
4	(A) in paragraph (8), by striking "and" at
5	the end;
6	(B) in paragraph (9), by striking the pe-
7	riod and inserting a semicolon; and
8	(C) by adding at the end the following:
9	((10) a list of each memorandum of under-
10	standing in effect with the Consumer Bureau, any
11	changes made to a memorandum of understanding
12	since the last report was made under subsection (b),
13	and a justification for each such change;".
13 14	and a justification for each such change;". SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC-
14	SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC-
14 15	SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC- TION BUREAU.
14 15 16 17	<ul> <li>SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC- TION BUREAU.</li> <li>(a) CLARIFICATION OF THE DUTIES OF THE OFFICE</li> </ul>
14 15 16 17	<ul> <li>SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC- TION BUREAU.</li> <li>(a) CLARIFICATION OF THE DUTIES OF THE OFFICE</li> <li>OF FAIR LENDING AND EQUAL OPPORTUNITY.—Section</li> </ul>
14 15 16 17 18	<ul> <li>SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC- TION BUREAU.</li> <li>(a) CLARIFICATION OF THE DUTIES OF THE OFFICE</li> <li>OF FAIR LENDING AND EQUAL OPPORTUNITY.—Section</li> <li>1013(c)(2) of the Consumer Financial Protection Act of</li> </ul>
14 15 16 17 18 19	<ul> <li>SEC. 6. OFFICES OF THE CONSUMER FINANCIAL PROTEC- TION BUREAU.</li> <li>(a) CLARIFICATION OF THE DUTIES OF THE OFFICE</li> <li>OF FAIR LENDING AND EQUAL OPPORTUNITY.—Section</li> <li>1013(c)(2) of the Consumer Financial Protection Act of</li> <li>2010 (12 U.S.C. 5493(c)(2)) is amended—</li> </ul>
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1	(2) in subparagraph (C), by striking "and" at
2	the end;
3	(3) in subparagraph (D), by striking the period
4	and inserting a semicolon; and
5	(4) by adding at the end the following:
6	"(E) implementing the Consumer Bureau's
7	enforcement and supervisory authority with re-
8	spect to fair lending laws; and
9	"(F) such additional powers and duties as
10	the Director may determine appropriate.".
11	(b) Office of Students and Young Con-
12	SUMERS.—
13	(1) IN GENERAL.—Section 1013 of the Con-
14	sumer Financial Protection Act of 2010 (12 U.S.C.
15	5493) is amended—
16	(A) by redesignating subsection (h) as sub-
17	section (i); and
18	(B) by inserting after subsection (g) the
19	following:
20	"(h) Office of Students and Young Con-
21	SUMERS.—
22	"(1) IN GENERAL.—The Director shall, not
23	later than the end of the 60-day period beginning on
24	the date of enactment of this section, establish an
25	Office of Students and Young Consumers, which

1 shall work to empower students, young people, and 2 their families to make more informed financial decisions about saving and paying for college, accessing 3 4 safer and more affordable financial products and 5 services, all matters related to private education 6 loans (as defined under section 1035(e)), and repay-7 ing student loan debt, including private education 8 loans.

9 "(2) HEAD OF THE OFFICE.—The head of the 10 Office of Students and Young Consumers shall be 11 the Assistant Director and Student Loan Ombuds-12 man, and the Assistant Director and Student Loan 13 Ombudsman shall carry out all functions established 14 under section 1035 through the Office of Students 15 and Young Consumers.

16 "(3) SUPERVISORY, ENFORCEMENT, AND REGU17 LATORY MATTERS.—The Office of Students and
18 Young Consumers shall assist in all supervisory, en19 forcement, and regulatory matters of the Consumer
20 Bureau related to the functions of the Office.

21 "(4) COORDINATION.—The Director shall enter
22 into memoranda of understanding and similar agree23 ments with the Department of Education and other
24 Federal and State agencies, as appropriate, in order

1	to carry out the business of the Office of Students
2	and Young Consumers.".
3	(2) Renaming and appointment clarifica-
4	TION OF THE PRIVATE EDUCATION LOAN OMBUDS-
5	MAN.—
6	(A) IN GENERAL.—Section 1035 of the
7	Consumer Financial Protection Act of 2010 (12
8	U.S.C. 5535) is amended—
9	(i) in the heading of the section by
10	striking " <b>PRIVATE EDUCATION</b> " and in-
11	serting "ASSISTANT DIRECTOR AND
12	<b>STUDENT</b> ''; and
13	(ii) in subsection (a), by striking "The
14	Secretary, in consultation with the Direc-
15	tor, shall designate a Private Education
16	Loan Ombudsman" and inserting "The
17	Director shall designate an individual as
18	the Assistant Director and Student Loan
19	Ombudsman'';
20	
	(iii) in subsection (b), by striking
21	(iii) in subsection (b), by striking "The Secretary and the Director" and in-
21 22	
	"The Secretary and the Director" and in-

(B) CLERICAL AMENDMENT.—The table of
 contents under section 1(b) of the Dodd-Frank
 Wall Street Reform and Consumer Protection
 Act is amended, in the item relating to section
 1035, by striking "PRIVATE EDUCATION"
 and inserting "ASSISTANT DIRECTOR AND
 STUDENT".

8 (C) DEEMING OF NAME.—Any reference in 9 any law, regulation, document, record, or other 10 paper of the United States to the "Private Edu-11 cation Loan Ombudsman" shall be deemed a 12 reference to the "Assistant Director and Stu-13 dent Loan Ombudsman".

(c) SEMI-ANNUAL REPORT TO CONGRESS ON CERTAIN OFFICES OF THE CONSUMER BUREAU.—Section
1016(c) of the Consumer Financial Protection Act of 2010
(12 U.S.C. 5496(c)), as amended by section 5(e)(3), is
further amended by adding at the end the following:

19 "(11) with respect to each of the specific func20 tional units and offices established under section
21 1013—

22 "(A) a detailed description of the activities
23 of the unit or office since the last report was
24 made under subsection (b); and

"(B) an analysis of the efforts of the Con sumer Bureau to achieve the duties of the unit
 or office; and

4 "(12) with respect to each specific functional
5 units and offices established under section 1013, as
6 well as each other unit and office with supervisory
7 and enforcement duties, a break down of the number
8 of political and professional career staff assigned to
9 and employed by each unit or office at the end of
10 the reporting period.".

(d) FUNCTION OF ANY UNIT OR OFFICE ESTABLISHED TO CONDUCT COST BENEFIT ANALYSIS.—Any
unit or office established to conduct cost benefit analysis
within the Consumer Financial Protection Bureau shall,
as its sole function, carry out the considerations required
by section 1022(b)(2)(A) of the Consumer Financial Protection Act of 2010 (12 U.S.C. 5512(b)(2)(A)).

# 18 SEC. 7. CONSUMER ADVISORY BOARD REFORMS.

(a) IN GENERAL.—Section 1014 of the Consumer Fi20 nancial Protection Act of 2010 (12 U.S.C. 5496) is
21 amended—

(1) in subsection (b), by adding at the end the
following: "Any change to the charter for the Consumer Advisory Board affecting the membership
shall not preclude prior or current members from

1	applying for consideration to serve on a reconsti-
2	tuted Consumer Advisory Board."; and
3	(2) in subsection (c)—
4	(A) by striking "meet from" and inserting
5	"meet in person from"; and
6	(B) by adding at the end the following:
7	"The Consumer Bureau shall provide adequate
8	notice to the members of the Consumer Advi-
9	sory Board of the time and date of each meet-
10	ing, and of any meeting cancellations."
11	(b) Inclusion of the Director in Meetings and
12	Access to Consumer Bureau Staff.—Section 1014 of
13	the Consumer Financial Protection Act of 2010 (12
14	U.S.C. 5496) is amended by adding at the end the fol-
15	lowing:
16	"(e) Inclusion of the Director in Meetings
17	AND ACCESS TO CONSUMER BUREAU STAFF.—With re-
18	spect to each in person meeting of the Consumer Advisory
19	Board—
20	"(1) the Director shall attend such meeting;
21	and
22	((2) the Director shall ensure that the members
23	of the Consumer Advisory Board have an oppor-
24	tunity to meet and engage with all appropriate staff
25	and office of the Consumer Bureau.".

(c) TREATMENT OF MEMBERS OF THE CONSUMER
 ADVISORY BOARD.—Notwithstanding any other law—

3 (1) any member of the Consumer Advisory
4 Board of the Consumer Financial Protection Bureau
5 on November 1, 2017, may continue to serve as a
6 member of such advisory board until March 27,
7 2020, and may not be removed from such position
8 by the Director of the Consumer Bureau until such
9 date; and

10 (2) any member of the Consumer Advisory
11 Board of the Consumer Financial Protection Bureau
12 on the date of enactment of this Act, may continue
13 to serve as a member of such advisory board until
14 March 27, 2020, and may not be removed from such
15 position by the Director of the Consumer Bureau
16 until such date.

17 SEC. 8. INVESTIGATION OF THE CONSUMER FINANCIAL

18 PROTECTION BUREAU'S OVERSIGHT OF STU19 DENT LENDING.

Not later than the end of the 30-day period beginning
on the date of the enactment of this Act, the Director of
the Consumer Financial Protection Bureau shall provide
the Committee on Financial Services of the House of Representatives and the Committee on Banking, Housing, and
Urban Affairs of the Senate with all relevant final docu-

1 ments, draft documents, emails, and other records related
2 to the allegations made by Assistant Director and Student
3 Loan Ombudsman Seth Frotman in his resignation letter
4 on August 27, 2018, including whether the political lead5 ership of the Consumer Bureau suppressed a broader and
6 more informative version of the "Campus Banking Re7 port" publication.

# 8 SEC. 9. EFFECTIVE DATE.

9 This Act and the amendments made by this Act shall 10 take effect on the date of the enactment of this Act, except 11 that the Director of the Consumer Financial Protection 12 Bureau shall have 30 days to complete any operational 13 changes to the Consumer Bureau required by this Act or 14 an amendment made by this Act.