

115TH CONGRESS  
2D SESSION

# H. R. 5305

To amend title 44, United States Code, to ensure the availability of no-fee public access to government information, to reform the Federal Depository Library Program, to authorize the activities of the Superintendent of Documents, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 15, 2018

Mr. HARPER (for himself, Mr. BRADY of Pennsylvania, Mr. RODNEY DAVIS of Illinois, Mrs. COMSTOCK, Mr. WALKER, Mr. LOUDERMILK, Ms. LOFGREN, and Mr. RASKIN) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committee on Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend title 44, United States Code, to ensure the availability of no-fee public access to government information, to reform the Federal Depository Library Program, to authorize the activities of the Superintendent of Documents, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “FDLP Modernization  
5 Act of 2018”.

1 **SEC. 2. NO-FEE PUBLIC ACCESS TO GOVERNMENT INFOR-**  
 2 **MATION; REFORM OF FEDERAL DEPOSITORY**  
 3 **LIBRARY PROGRAM.**

4 (a) IN GENERAL.—Chapter 17 of title 44, United  
 5 States Code, is amended to read as follows:

6 **“CHAPTER 17—NO-FEE PUBLIC ACCESS TO**  
 7 **GOVERNMENT INFORMATION**

“SUBCHAPTER A—SUPERINTENDENT OF DOCUMENTS

- “1701. Findings; purpose; definitions.
- “1702. Superintendent of Documents.
- “1703. Employees and facilities of Superintendent.
- “1704. Coordination and consultation with Library of Congress.
- “1705. Coordination and consultation with other legislative branch officials.
- “1706. Definitions.

“SUBCHAPTER B—NATIONAL COLLECTION OF INFORMATION DISSEMINATION  
 PRODUCTS

- “1721. National collection of information dissemination products.
- “1722. Responsibility of offices of Government to furnish products to Superintendent of Documents.
- “1723. Requirements for agreements to produce or procure products.
- “1724. Special requirements for electronic information dissemination products.
- “1725. Cataloging and related services for information dissemination products.
- “1726. Collection development plan.
- “1727. Replacement and removal of products from national collection.

“SUBCHAPTER C—ONLINE REPOSITORY

- “1731. Establishment and operation of online repository for no-fee access to information dissemination products.
- “1732. Authentication of products.
- “1733. Privacy of users.

“SUBCHAPTER D—FEDERAL DEPOSITORY LIBRARY PROGRAM

- “1741. No-fee access to products through Federal Depository Libraries.
- “1742. Requirements for Federal Depository Libraries.
- “1743. Services available for depository libraries.
- “1744. Selective Depository Libraries.
- “1745. Regional Depository Libraries.
- “1746. Preservation Depository Libraries.
- “1747. Procedures for designation.

“SUBCHAPTER E—SALES PROGRAM

- “1751. Sales program.
- “1752. Determination of costs of products.

“1753. Inventory.

“SUBCHAPTER F—OTHER PROGRAMS AND AUTHORITIES

“1761. By-law distribution program.

“1762. International Exchange Service Program.

“1763. Acceptance of gifts.

“1764. Authorities of Director of the Government Publishing Office.

“1765. Source of funds used to carry out programs and activities.

“1766. Congressional oversight.

1 “SUBCHAPTER A—SUPERINTENDENT OF

2 DOCUMENTS

3 **“§ 1701. Findings; purpose; definitions**

4 “(a) FINDINGS.—Congress finds the following:

5 “(1) The free flow of government information is  
6 fundamental to a democratic society, and members  
7 of the public have a right of access to government  
8 information.

9 “(2) The Federal Depository Library Program  
10 is an essential means by which members of the pub-  
11 lic access government information. These libraries  
12 partner with the Government Publishing Office and  
13 offices of the Federal Government to ensure that  
14 members of the public throughout the United States  
15 have effective, no-fee access to government informa-  
16 tion.

17 “(3) The majority of government information  
18 currently produced is in electronic format. As a re-  
19 sult, 97 percent of new information available  
20 through the Federal Depository Library Program is  
21 in electronic format.

1           “(4) Government has a responsibility to dis-  
2       seminate and provide permanent public access to in-  
3       formation in order to ensure that members of the  
4       public are fully aware of the activities of their gov-  
5       ernment, to spur innovation and research, and to  
6       promote good government.

7           “(5) The sole focus of the Superintendent of  
8       Documents should be on implementing programs to  
9       ensure no-fee access to government information.

10       “(b) PURPOSE.—It is the purpose of this chapter to  
11     promote the greatest possible public access to information  
12     dissemination products by authorizing the Superintendent  
13     of Documents to—

14           “(1) establish a national collection of informa-  
15     tion dissemination products and to provide no-fee,  
16     permanent public access to such collection through  
17     an online repository established and operated by the  
18     Director of the Government Publishing Office under  
19     subchapter C and through the Federal Depository  
20     Library Program under subchapter D;

21           “(2) carry out a cataloging and indexing pro-  
22     gram for the products in such national collection;

23           “(3) carry out a by-law distribution program  
24     and an international exchange service program  
25     under subchapter F; and

1           “(4) collaborate with offices of the Federal Gov-  
2           ernment, Federal Depository Libraries, and library  
3           associations and consortia.

4   **“§ 1702. Superintendent of Documents**

5           “(a) APPOINTMENT.—The Director of the Govern-  
6   ment Publishing Office shall appoint an individual to serve  
7   as the Superintendent of Documents, without regard to  
8   political affiliation and solely based on professional quali-  
9   fications to perform the duties and responsibilities of the  
10   position, and who shall serve at the pleasure of the Direc-  
11   tor of the Government Publishing Office.

12          “(b) DUTIES.—Under the general direction of the Di-  
13   rector of the Government Publishing Office, the Super-  
14   intendent of Documents shall administer the programs of  
15   GPO which provide no-fee public access to Federal infor-  
16   mation dissemination products (IDPs) under this chapter.

17          “(c) QUALIFICATIONS.—The individual appointed as  
18   the Superintendent of Documents shall be an accom-  
19   plished general manager and practitioner of library and  
20   information sciences, including the identification, acquisi-  
21   tion, authentication, cataloging, dissemination, mainte-  
22   nance, and preservation of information dissemination  
23   products regardless of form or format.

1       “(d) COMPENSATION.—The Superintendent of Docu-  
2       ments shall be compensated at an annual rate equal to  
3       level III of the Executive Schedule.

4       **“§ 1703. Employees and facilities of Superintendent**

5       “(a) APPOINTMENT OF EMPLOYEES; PROVISION OF  
6       FACILITIES.—The Director of the Government Publishing  
7       Office, upon the requisition of the Superintendent of Doc-  
8       uments, shall appoint necessary assistants, furnish blanks,  
9       and do the printing and binding required by the Super-  
10      intendent of Documents. The Director shall provide con-  
11      venient office, storage, and distributing rooms for the use  
12      of the Superintendent of Documents.

13      “(b) PAY OF EMPLOYEES FOR NIGHT, SUNDAY,  
14      HOLIDAY, AND OVERTIME WORK.—Employees of the Su-  
15      perintendent of Documents may be paid for night, Sun-  
16      day, holiday, and overtime work at rates not in excess of  
17      the rates of additional pay for this work allowed other em-  
18      ployees of the Government Publishing Office under section  
19      305 of this title.

20      **“§ 1704. Coordination and consultation with Library**  
21                                      **of Congress**

22      “‘In carrying out this chapter, the Superintendent of  
23      Documents shall coordinate and consult with the Librar-  
24      ian of Congress, especially with respect to the provisions  
25      of this title which affect the collections of the Library of

1 Congress and the services the Library provides to Con-  
2 gress.

3 **“§ 1705. Coordination and consultation with other**  
4 **legislative branch officials**

5 “In addition to the coordination and consultation re-  
6 quired under section 1704, in carrying out this chapter,  
7 the Superintendent of Documents shall coordinate and  
8 consult with appropriate officials of the legislative branch,  
9 including the Clerk of the House of Representatives, the  
10 Secretary of the Senate, and the Librarian of Congress,  
11 with respect to the production and dissemination of infor-  
12 mation dissemination products of Congress for inclusion  
13 in the legislative information retrieval system established  
14 and operated under section 209 of the Legislative Branch  
15 Appropriations Act, 1996 (2 U.S.C. 180).

16 **“§ 1706. Definitions**

17 “(a) DEFINITION OF ‘PRINTING’.—

18 “(1) DEFINITION.—In this chapter, the term  
19 ‘printing’ includes and applies to the all of the proc-  
20 esses used to capture, process, and duplicate digital  
21 or tangible information, including—

22 “(A) any formatting, composition, digitiza-  
23 tion, platemaking, presswork, and binding or  
24 other finishing, or the manufacturing of related  
25 material;

1           “(B) the equipment and software applica-  
2           tions used in such processes; and

3           “(C) the end items in any tangible or dig-  
4           ital form produced by such processes and equip-  
5           ment for use by an end user.

6           “(2) REVIEW; UPDATES.—The Director of the  
7           Government Publishing Office shall regularly review  
8           the definition under this subsection to ensure that it  
9           is consistent with international and commercial prac-  
10          tice, and not less frequently than every 5 years, shall  
11          submit recommendations to the Committee on House  
12          Administration of the House of Representatives and  
13          the Committee on Rules and Administration of the  
14          Senate for updates to the definition so that it re-  
15          flects the most current technology.

16          “(b) OTHER DEFINITIONS.—In this chapter, the fol-  
17          lowing definitions apply:

18               “(1) The term ‘dissemination’ means the gov-  
19               ernment-initiated distribution of information to a  
20               nongovernment entity, including the public. Such  
21               term does not include any distribution which is lim-  
22               ited to Federal Government employees, intra- or  
23               inter-office use or sharing of Federal information,  
24               and responses to requests for agency records under



1 the Freedom of Information Act (section 552 of title  
2 5) or the Privacy Act (section 552a of title 5).

3 “(2) The term ‘document’ means an informa-  
4 tion dissemination product.

5 “(3) The term ‘electronic information dissemi-  
6 nation product’ means an information dissemination  
7 product which is created for or transmitted through  
8 an electronic communications system or network of  
9 the office in which the product originated.

10 “(4) The term ‘Federal information’ means in-  
11 formation created, collected, processed, maintained,  
12 disseminated, disclosed, or disposed of by or for the  
13 Federal Government, in any medium or form.

14 “(5) The term ‘Federal information system’  
15 means an information system used or operated by an  
16 office of the Federal Government or by a contractor  
17 of such an office or by another organization on be-  
18 half of such an office.

19 “(6) The term ‘fugitive document’ means an in-  
20 formation dissemination product which is not cata-  
21 loged or otherwise identifiable or retrievable by an  
22 end user through the online repository under section  
23 1721 of this title.

24 “(7) The term ‘Government publication’ means  
25 information that is published as an individual docu-

1       ment at Government expense, or as required by law,  
2       in any medium or form.

3               “(8) The term ‘graphic communication’ means  
4       electronic and traditional printing, publishing, pack-  
5       aging, digital imaging, computer graphics, website  
6       development, digital photography, printable elec-  
7       tronics, and related activities.

8               “(9) The term ‘information’ means any commu-  
9       nication or representation of knowledge such as  
10      facts, data, or opinions in any medium or form, in-  
11      cluding textual, numerical, graphic, cartographic,  
12      narrative, electronic, or audiovisual forms.

13              “(10) The term ‘information dissemination  
14      product’ or ‘IDP’ means any recorded information,  
15      regardless of physical form or characteristics, dis-  
16      seminated by an office of the Federal Government,  
17      or contractor thereof, to the public, and including  
18      any recorded information incorporated by reference  
19      into the Code of Federal Regulations. Notwith-  
20      standing the provisions of section 106 of title 17, it  
21      is not an infringement of any copyright that may  
22      subsist in works within an IDP to reproduce, pre-  
23      pare derivative works of, display, perform, distribute,  
24      or utilize (including through text or data mining)  
25      IDPs under this title.

1           “(11) The term ‘inter-office agreement’ means  
2           a written agreement entered into between two or  
3           more offices of the Federal Government that speci-  
4           fies the goods to be furnished or tasks to be accom-  
5           plished by one office (the servicing office) in support  
6           of the other(s) (the requesting office), including as-  
7           sisted acquisitions as described in the Memorandum  
8           of the Office of Management and Budget entitled  
9           ‘Improving the Management and Use of Interagency  
10          Acquisitions’ and other cases described in part 17 of  
11          the Federal Acquisition Regulations.

12          “(12) The term ‘national collection’ means  
13          (subject to subchapter B) the collection of informa-  
14          tion dissemination products produced by the Federal  
15          Government, and (as described in subchapter B) is  
16          a distributed collection accessible from the online re-  
17          pository under subchapter C, the Federal Depository  
18          Libraries under subchapter D, and through agree-  
19          ments with other entities as provided by this chap-  
20          ter.

21          “(13) The term ‘personally identifiable informa-  
22          tion’ means information that can be used to distin-  
23          guish or trace an individual’s identity, either alone  
24          or when combined with other information that is  
25          linked or linkable to a specific individual.

1           “(14) The term ‘public information’ means any  
2 information, regardless of form or format, that an  
3 office of the Federal Government discloses, dissemi-  
4 nates, or makes available to the public.

5           “(15) The term ‘publication’ means informa-  
6 tional matter which is published as an individual  
7 document at Federal Government expense, or as re-  
8 quired by law.

9           “(16) The term ‘State’ means, except where  
10 otherwise provided, each of the several States, the  
11 District of Columbia, the Commonwealth of Puerto  
12 Rico, American Samoa, Guam, the United States  
13 Virgin Islands, and the Commonwealth of the North-  
14 ern Mariana Islands.

15           “(17) The term ‘trustworthy information sys-  
16 tem’ means an information system that is believed to  
17 be capable of operating within defined levels of risk  
18 despite the environmental disruptions, human errors,  
19 structural failures, and purposeful attacks that are  
20 expected to occur in its environment of operation.

1 “SUBCHAPTER B—NATIONAL COLLECTION OF  
2 INFORMATION DISSEMINATION PRODUCTS  
3 “§ 1721. **National collection of information dissemina-**  
4 **tion products**

5 “(a) ESTABLISHMENT OF COLLECTION.—In order to  
6 provide permanent public access to information dissemina-  
7 tion products that may be of public interest or educational  
8 value, in accordance with this subchapter, the Super-  
9 intendent of Documents shall establish a comprehensive,  
10 national collection of information dissemination products  
11 which are determined to be appropriate for inclusion in  
12 the collection, and shall include all information dissemina-  
13 tion products which have been incorporated by reference  
14 into the Code of Federal Regulations.

15 “(b) PUBLIC ACCESS TO COLLECTION.—Except as  
16 provided in subsection (c), the Superintendent shall pro-  
17 vide permanent public access to all of the information dis-  
18 semination products which are included in the national  
19 collection through each of the following means:

20 “(1) The online repository established and oper-  
21 ated by the Director of the Government Publishing  
22 Office under subchapter C.

23 “(2) The Federal Depository Library Program  
24 under subchapter D.

1           “(3) Methods established for access to products  
2           in incompatible formats, as determined under section  
3           1722(b)(2).

4           “(4) Cataloging, indexing, identification, loca-  
5           tion, availability, and format designation services  
6           under section 1725.

7           “(c) NO PUBLIC ACCESS FOR CERTAIN PRODUCTS.—

8           “(1) PRODUCTS DESCRIBED.—The Super-  
9           intendent shall not provide public access to an infor-  
10          mation dissemination product which is included in  
11          the national collection under this subchapter if any  
12          of the following apply:

13               “(A) The product is a cooperative publica-  
14               tion which must necessarily be sold in order to  
15               be self-sustaining, unless the applicable official  
16               enters into an agreement with the Super-  
17               intendent to make the product accessible to the  
18               public.

19               “(B) The product contains information the  
20               disclosure of which would constitute a clearly  
21               unwarranted invasion of personal privacy.

22               “(C) Prohibiting public access to the prod-  
23               uct is necessary to comply with relevant law.

24           “(2) SPECIAL RULE FOR CERTAIN PRODUCTS.—

25          Paragraph (1) does not apply with respect to—

1           “(A) an information dissemination product  
2           which an office disseminates in electronic form  
3           to the public at no cost; or

4           “(B) an information dissemination product  
5           consisting of a standard which has been incor-  
6           porated by reference into the Code of Federal  
7           Regulations.

8           “(3) NOTIFICATION BY APPLICABLE OFFI-  
9           CIALS.—Each applicable official shall notify the Su-  
10          perintendent of each instance in which an informa-  
11          tion dissemination product is subject to paragraph  
12          (1).

13          “(d) HISTORICAL COLLECTION.—In maintaining the  
14          national collection under this subchapter, the Super-  
15          intendent shall oversee the maintenance of information  
16          dissemination products which were created and distributed  
17          prior to the effective date of the FDLP Modernization Act  
18          of 2018.

19          “(e) APPLICABLE OFFICIAL DEFINED.—In this sub-  
20          chapter, the term ‘applicable official’ with respect to an  
21          information dissemination product is as follows:

22                 “(1) In the case of an IDP originating in an of-  
23                 fice of the executive branch, the head of the office  
24                 in which the IDP originated.

1 “(2) In the case of an IDP originating in an of-  
2 fice of the legislative branch, the head of the office  
3 in which the IDP originated, except that—

4 “(A) if the IDP originated in an office of  
5 the House of Representatives, the term ‘appli-  
6 cable official’ is the Clerk of the House of Rep-  
7 resentatives; and

8 “(B) if the IDP originated in the Senate,  
9 the term ‘applicable official’ is the Secretary of  
10 the Senate.

11 “(3) In the case of an IDP originating in the  
12 judicial branch, the Director of the Administrative  
13 Office of the United States Courts or the Clerk of  
14 the United States Supreme Court (as the case may  
15 be).

16 **“§ 1722. Responsibility of offices of Government to**  
17 **furnish products to Superintendent of**  
18 **Documents**

19 “(a) REQUIREMENT TO FURNISH PRODUCTS.—

20 “(1) IN GENERAL.—If an office of the Federal  
21 Government produces or procures an information  
22 dissemination product, regardless of form or format,  
23 the applicable official shall furnish the product to  
24 the Superintendent of Documents for inclusion in  
25 the national collection established and maintained



1 under this subchapter at the applicable price de-  
2 scribed in paragraph (2), not later than the date on  
3 which the product is made available to the public.

4 “(2) APPLICABLE PRICE DESCRIBED.—In para-  
5 graph (1), the ‘applicable price’ with respect to an  
6 information dissemination product is—

7 “(A) in the case of a product in electronic  
8 form which the office involved disseminates to  
9 the public at no cost, \$0; or

10 “(B) in the case of any other product, such  
11 price as may be appropriate, but not to exceed  
12 the actual cost to the office involved of pro-  
13 ducing an additional copy of the product.

14 “(b) FORM AND FORMAT.—

15 “(1) IN GENERAL.—In furnishing an informa-  
16 tion dissemination product to the Superintendent of  
17 Documents under this subchapter, the applicable of-  
18 ficial shall deposit with and notify the Super-  
19 intendent of digital or tangible (as applicable)  
20 versions of such IDP, regardless of the form or for-  
21 mat of the product, in such manner as will enable  
22 the Superintendent to perform cataloging, indexing,  
23 identification, location, availability, and format des-  
24 ignation services with respect to the IDP under sec-

tion 1725 and authentication with respect to the IDP under section 1722.

“(2) SPECIAL RULE FOR INCOMPATIBLE FORMATS.—

“(A) PROVIDING LOCATION AND ACCESS.—

If the form or format of an IDP is not compatible with the electronic systems of the Government Publishing Office, and it is not practicable to make the form or format of the IDP compatible with such systems, the applicable official shall meet the requirements of this section by providing the Superintendent with information on where the content of the IDP is held and how the Superintendent may access the content, and by providing access to and preserving the content of the IDP.

“(B) CATALOGING, PUBLIC ACCESS, AND PRESERVATION.—The Superintendent, in consultation with the applicable official, shall determine the best method to catalog, provide public access to (including through the Federal Depository Library Program under subchapter D), and preserve an IDP which is subject to subparagraph (A).

1       “(c) NOTIFICATIONS REGARDING CHANGES IN PRO-  
2   DUCTION OR PROCUREMENT OF PRODUCTS.—

3               “(1) IN GENERAL.—The applicable official shall  
4       immediately notify the Superintendent of the intent  
5       of an office to produce or procure, substantially  
6       modify, or terminate the production of an informa-  
7       tion dissemination product, regardless of form or  
8       format, in order to enable the Superintendent to  
9       continue to provide public access to the product  
10      under this chapter, including access through the  
11      Federal Depository Library Program under sub-  
12      chapter D at the applicable price described in sub-  
13      section (a)(2). Nothing in this paragraph shall be  
14      construed to affect the application of section 3506 of  
15      this title to any office or applicable official.

16              “(2) PUBLIC NOTICE.—The Superintendent of  
17      Documents shall publish in the Federal Register,  
18      and provide timely notice to the public and the Fed-  
19      eral Depository Libraries under subchapter D, of no-  
20      tifications received under paragraph (1). In the case  
21      of notifications that an office intends to terminate  
22      the production of an information dissemination  
23      product, eliminate the production or availability in  
24      tangible form of an information dissemination prod-  
25      uct, or otherwise limit the provision of public access

1 to an information dissemination product to only elec-  
2 tronic means, the Superintendent of Documents  
3 shall provide such notice not later than 10 days  
4 after receiving the notification.

5 “(3) RESTRICTIONS ON AUTHORITY TO ELIMI-  
6 NATE PRINTED COPIES OF PRODUCTS.—An office  
7 may not terminate the production of an information  
8 dissemination product, eliminate the production or  
9 availability in tangible form of an information dis-  
10 semination product, or otherwise limit the provision  
11 of public access to such product to only electronic  
12 means, until the expiration of the 70-day period  
13 which begins on the date the head of the office noti-  
14 fies the Superintendent of Documents of the intent  
15 to terminate such production, eliminate such produc-  
16 tion or availability in tangible form, or limit such ac-  
17 cess to electronic means (as the case may be).

18 “(d) FAILURE TO FURNISH PRODUCT.—If an appli-  
19 cable official fails to furnish an IDP to the Superintendent  
20 of Documents under this section—

21 “(1) the Superintendent is authorized to obtain  
22 the IDP; and

23 “(2) the office of the applicable official shall re-  
24 imburse the Superintendent for the costs incurred in  
25 obtaining and disseminating the IDP.

1       “(e) ADDITIONAL METHODS OF OBTAINING PROD-  
2 UCTS.—

3           “(1) IN GENERAL.—In addition to the proce-  
4 dures in this section, the Superintendent of Docu-  
5 ments may use any other means not prohibited by  
6 law to obtain an information dissemination product  
7 for inclusion in the national collection under this  
8 subchapter.

9           “(2) COLLECTION OF PRODUCTS IN COLLEC-  
10 TION OF FEDERAL DEPOSITORY LIBRARIES.—The  
11 Superintendent may enter into arrangements with a  
12 Federal Depository Library under subchapter D to  
13 obtain from such Library any IDPs in the Library’s  
14 own collection of documents and materials and the  
15 metadata associated with any such IDPs.

16       “(f) ROLE OF DIRECTOR OF THE GOVERNMENT PUB-  
17 LISHING OFFICE.—

18           “(1) SUPERVISION AND OVERSIGHT.—The Su-  
19 perintendent of Documents shall carry out this sec-  
20 tion under the supervision of the Director of the  
21 Government Publishing Office, who shall be respon-  
22 sible for ensuring the compliance of offices of the  
23 Federal Government with this section.

24           “(2) AVAILABILITY OF GPO PRODUCTS.—The  
25 Director of the Government Publishing Office shall

1 provide the Superintendent with adequate metadata  
2 and copies, in digital and tangible form (if available)  
3 of all information dissemination products produced  
4 or procured by the Government Publishing Office.

5 “(g) STEPS TO ENSURE COMPLIANCE BY APPLICA-  
6 BLE OFFICIALS.—

7 “(1) REGULATIONS.—Each applicable official  
8 shall establish guidelines and procedures to ensure  
9 that the appropriate personnel of the applicable offi-  
10 cial’s office meet the requirements of this section. To  
11 the extent that the applicable official has the author-  
12 ity under law to promulgate regulations, the official  
13 shall establish such guidelines and procedures by  
14 regulation.

15 “(2) REPORTS TO DIRECTOR OF THE GOVERN-  
16 MENT PUBLISHING OFFICE.—Not later than 180  
17 days after the date of the enactment of the FDLP  
18 Modernization Act of 2018 and every 3 years there-  
19 after, each applicable official shall submit a report  
20 to the Director of the Government Publishing Office  
21 setting forth a plan to ensure the official’s compli-  
22 ance with the requirements of this section, including  
23 steps to sanction employees of the official’s office for  
24 failure to comply with such requirements.

1       “(h) EFFECTIVE DATE; TRANSITION RULE FOR  
2 ELECTRONIC PRODUCTS FURNISHED TO DEPOSITORY LI-  
3 BRARIES.—

4           “(1) IN GENERAL.—This section shall apply  
5 with respect to any information dissemination prod-  
6 uct produced or procured on or after the effective  
7 date of the FDLP Modernization Act of 2018.

8           “(2) FURNISHING ELECTRONIC PRODUCTS TO  
9 FEDERAL DEPOSITORY LIBRARIES DURING TRANSI-  
10 TION.—

11           “(A) INVENTORY OF PRODUCTS.—Not  
12 later than 2 years after the date of the enact-  
13 ment of the FDLP Modernization Act of 2018,  
14 the applicable official of each office shall pro-  
15 vide the Superintendent of Documents with an  
16 inventory of, and access to, all electronic infor-  
17 mation dissemination products (as defined in  
18 section 1724) which originated in the office  
19 prior to the effective date of such Act.

20           “(B) FURNISHING OF PRODUCTS TO LI-  
21 BRARIES.—If, in the same manner applicable to  
22 information dissemination products under sec-  
23 tion 1721, the Superintendent determines that  
24 a product in the inventory provided under sub-  
25 paragraph (A) would be appropriate for inclu-

1 sion in the national collection under this sub-  
2 chapter (if the product were procured or pro-  
3 duced after the effective date of the FDLP  
4 Modernization Act of 2018), the applicable offi-  
5 cial shall furnish the product to the Super-  
6 intendent for distribution to Federal Depository  
7 Libraries under subchapter D, as determined by  
8 the Superintendent.

9 “(C) COSTS.—The cost of furnishing an  
10 IDP to a Federal Depository Library under this  
11 paragraph shall be paid by the Superintendent  
12 of Documents.

13 **“§ 1723. Requirements for agreements to produce or**  
14 **procure products**

15 “(a) NOTIFICATION TO SUPERINTENDENT OF DOCU-  
16 MENTS.—An office of the Federal Government may not  
17 enter into a contract for the procurement of production  
18 of an information dissemination product by any entity  
19 other than the Director of the Government Publishing Of-  
20 fice, regardless of form or format, unless each of the fol-  
21 lowing requirements is met:

22 “(1) Prior to entering into the contract, the ap-  
23 plicable official notifies the Superintendent of Docu-  
24 ments.



1           “(2) The contract includes a requirement that  
2           the office shall ensure that the product will be fur-  
3           nished to the Superintendent in accordance with the  
4           requirements of this chapter, including any require-  
5           ment regarding the number, type, and format of  
6           copies of the product.

7           “(3) The contract includes a requirement that  
8           the office shall meet such conditions as the Super-  
9           intendent may require to ensure no-fee public access  
10          to the product in accordance with this chapter.

11          “(b) PRIOR CERTIFICATION OF NOTICE TO SUPER-  
12 INTENDENT.—No production or procurement of an IDP  
13 may take place under a contract described in subsection  
14 (a) until the applicable official verifies that notice of the  
15 contract was provided to the Superintendent of Docu-  
16 ments.

17          “(c) ROLE OF DIRECTOR OF THE GOVERNMENT  
18 PUBLISHING OFFICE.—The Superintendent of Documents  
19 shall carry out this section under the supervision of the  
20 Director of the Government Publishing Office, who shall  
21 be responsible for ensuring the compliance of offices of  
22 the Federal Government with this section.

1 **“§ 1724. Special requirements for electronic informa-**  
2 **tion dissemination products**

3 “(a) TYPES OF MATERIAL REQUIRED TO BE FUR-  
4 NISHED TO SUPERINTENDENT OF DOCUMENTS.—For  
5 purposes of section 1722, upon request of the Super-  
6 intendent of Documents, the applicable official shall  
7 promptly provide the Superintendent with copies of, or ac-  
8 cess to, electronic files and metadata or other digital de-  
9 scriptive material associated with an electronic informa-  
10 tion dissemination product (including any relevant mate-  
11 rial necessary for the Superintendent to comply with sec-  
12 tion 1725) which will enable the Superintendent to provide  
13 permanent public access to the IDP through the online  
14 repository under subchapter C and through the Federal  
15 Depository Library Program under subchapter D.

16 “(b) SPECIAL RULES FOR PRODUCTS MADE AVAIL-  
17 ABLE ON WEBSITES OF ORIGINATING OFFICES.—

18 “(1) SHARING OF METADATA WITH DIRECTOR  
19 OF THE GOVERNMENT PUBLISHING OFFICE.—If an  
20 office of the Government makes an electronic infor-  
21 mation dissemination product of the office available  
22 to the public through the office’s website, the head  
23 of the office shall ensure that the Director of the  
24 Government Publishing Office (acting through the  
25 Superintendent of Documents) has the appropriate  
26 metadata associated with the product to enable the

1 Director of the Government Publishing Office to  
2 provide a link to the product through the online re-  
3 pository under subchapter C.

4 “(2) TREATMENT OF ONLINE FEE-FOR-SERVICE  
5 PROGRAMS.—If an office of the Government makes  
6 IDPs available to the public online under a fee-for-  
7 service program, the office shall ensure that the Su-  
8 perintendent of Documents has access to such serv-  
9 ices, at a cost no greater than the applicable price  
10 described in section 1722(a)(2), so that the Super-  
11 intendent may make such services available to Fed-  
12 eral Depository Libraries under subchapter D.

13 “(c) ONLINE PUBLIC ACCESS DURING TRANSITION  
14 TO ONLINE REPOSITORY.—If, at any time after the effec-  
15 tive date of the FDLP Modernization Act of 2018, the  
16 online repository under subchapter C is not in operation,  
17 each office in which an electronic information dissemina-  
18 tion product originates shall provide permanent public ac-  
19 cess to the IDP through an electronic communications sys-  
20 tem or network.

21 **“§ 1725. Cataloging and related services for informa-**  
22 **tion dissemination products**

23 “(a) CATALOGING, INDEXING, IDENTIFICATION, LO-  
24 CATION, AVAILABILITY, AND FORMAT DESIGNATION  
25 SERVICES.—

1           “(1) SERVICES DESCRIBED.—The Super-  
2           intendent of Documents shall—

3                   “(A) perform cataloging, indexing, identi-  
4                   fication, location, availability, and format des-  
5                   ignation services with respect to the information  
6                   dissemination products included in the national  
7                   collection under this subchapter;

8                   “(B) perform cataloging, indexing, identi-  
9                   fication, location, availability, and format des-  
10                  ignation services with respect to any informa-  
11                  tion dissemination products which are included  
12                  in the historical collection under section  
13                  1721(d); and

14                  “(C) make the resulting cataloging, index-  
15                  ing, identification, location, availability, and for-  
16                  mat designation information available for no-fee  
17                  public access under the program described in  
18                  subsection (b), and as part of the national col-  
19                  lection under this subchapter.

20           “(2) ENSURING INCORPORATION OF CURRENT  
21           METHODOLOGIES AND PRACTICES.—The Super-  
22           intendent shall periodically review and revise the  
23           methods by which the Superintendent performs the  
24           services required under paragraph (1) to ensure that  
25           such methods incorporate contemporary library and

1 information management methodologies and prac-  
2 tices.

3 “(b) CATALOG OF GOVERNMENT PRODUCTS.—

4 “(1) ESTABLISHMENT OF CATALOG.—The Su-  
5 perintendent of Documents shall establish and main-  
6 tain a Catalog of Government Products consisting of  
7 a comprehensive set of metadata, including the dig-  
8 ital object identifier, associated with information dis-  
9 semination products, including existing products  
10 which are not yet catalogued, and may make the  
11 records of such Catalog available in other biblio-  
12 graphic utilities that support widely available record  
13 sharing.

14 “(2) NATIONAL BIBLIOGRAPHIC RECORDS IN-  
15 VENTORY.—The Superintendent shall carry out a  
16 program to bring fugitive documents under biblio-  
17 graphic control and to make records associated with  
18 such documents available through the Catalog estab-  
19 lished and maintained under paragraph (1) and  
20 other appropriate bibliographic utilities.

21 “(c) DIGITIZATION.—

22 “(1) IN GENERAL.—The Superintendent of  
23 Documents is authorized to digitize, to the greatest  
24 extent practicable, all information dissemination  
25 products created at any time, and to include such

1 products in digitized form in the national collection  
2 under this subchapter.

3 “(2) AUTHENTICATION.—To the greatest extent  
4 practicable, the Superintendent shall identify the  
5 chain of custody or other provenance of IDPs in the  
6 national collection under this subchapter which are  
7 in digitized form, and shall verify that such IDPs  
8 are complete and unaltered.

9 “(d) AUTHORIZING ACTIVITIES TO BE CARRIED OUT  
10 BY OTHER ENTITIES.—

11 “(1) AUTHORIZATION.—The Superintendent of  
12 Documents may enter into an agreement with an-  
13 other entity (including a Federal Depository Library  
14 under subchapter D) to carry out any of the activi-  
15 ties authorized under this section, in accordance  
16 with regulations promulgated under this subchapter.

17 “(2) TREATMENT OF WORK PRODUCT AS WORK  
18 OF UNITED STATES GOVERNMENT FOR PURPOSES OF  
19 COPYRIGHT.—For purposes of section 105 of title  
20 17, any work product produced under an agreement  
21 entered into under paragraph (1) shall be considered  
22 a work of the United States Government.

23 “(e) COORDINATION WITH OTHER LEGISLATIVE  
24 BRANCH OFFICIALS.—In carrying out this section, the  
25 Superintendent shall coordinate and consult with appro-

1 priate officials of the legislative branch, including the  
 2 Clerk of the House of Representatives, the Secretary of  
 3 the Senate, and the Librarian of Congress, with respect  
 4 to the dissemination of information dissemination prod-  
 5 ucts under this subchapter for inclusion in the legislative  
 6 information retrieval system established and operated  
 7 under section 209 of the Legislative Branch Appropria-  
 8 tions Act, 1996 (2 U.S.C. 180).

9 **“§ 1726. Collection development plan**

10       “(a) PLAN.—The Superintendent of Documents shall  
 11 establish a collection development plan for the national  
 12 collection of information dissemination products under  
 13 this subchapter, taking into consideration the require-  
 14 ments of the online repository under subchapter C and the  
 15 needs of the Federal Depository Library Program under  
 16 subchapter D.

17       “(b) REGULATIONS.—The collection development  
 18 plan under this section shall be carried out in accordance  
 19 with regulations promulgated under this subchapter.

20 **“§ 1727. Replacement and removal of products from**  
 21 **national collection**

22       “(a) LIMITATION ON REPLACEMENT AND RE-  
 23 MOVAL.—An information dissemination product may not  
 24 be replaced or removed from the national collection under

1 this subchapter except as provided under the policies de-  
2 scribed in subsection (b).

3 “(b) POLICIES.—

4 “(1) IN GENERAL.—The Superintendent of  
5 Documents shall carry out each of the following poli-  
6 cies with respect to the information dissemination  
7 products, regardless of form or format, which are in-  
8 cluded in the national collection under this sub-  
9 chapter:

10 “(A) A policy for the replacement of an  
11 IDP in case of error.

12 “(B) A policy for the removal of an IDP  
13 when required to comply with relevant law.

14 “(2) REQUIREMENTS.—The policies described  
15 in paragraph (1) shall provide for—

16 “(A) notification of the replacement or re-  
17 moval to the public and the Federal Depository  
18 Libraries; and

19 “(B) compliance with relevant law, includ-  
20 ing the need for the preservation of materials  
21 for archival purposes with the National Ar-  
22 chives and Records Administration.

23 “(c) REGULATIONS.—Each of the policies under this  
24 section shall be carried out in accordance with regulations  
25 promulgated under this subchapter.



1 “SUBCHAPTER C—ONLINE REPOSITORY

2 “§ 1731. Establishment and operation of online repos-  
3 itory for no-fee access to information dis-  
4 semination products

5 “(a) ONLINE REPOSITORY.—The Director of the  
6 Government Publishing Office shall establish and operate  
7 a trustworthy information system and online repository  
8 through which members of the public may obtain, at no  
9 charge, information dissemination products which are in-  
10 cluded in the national collection established and main-  
11 tained under subchapter B.

12 “(b) OPEN AND BULK FORMATS.—To the greatest  
13 extent practicable, the online repository shall provide users  
14 with access to IDPs in open, machine-readable, and non-  
15 proprietary formats, and be available for bulk download  
16 with the relevant metadata incorporated.

17 “(c) PRESERVATION OF PRODUCTS.—The Director of  
18 the Government Publishing Office shall ensure the preser-  
19 vation for permanent public access of information dissemi-  
20 nation products included in the online repository, includ-  
21 ing through a program providing for the permanent reten-  
22 tion of digital materials.

23 “§ 1732. Authentication of products

24 “(a) REQUIRING AUTHENTICATION.—To the greatest  
25 extent practicable, the Director of the Government Pub-

1 lishing Office shall ensure that each information dissemi-  
 2 nation product made available on the online repository  
 3 under this subchapter is authenticated, identify the prod-  
 4 uct’s chain of custody or other provenance, and verify that  
 5 the product is complete and unaltered.

6 “(b) IDENTIFICATION OF NON-AUTHENTICATED  
 7 PRODUCTS.—The Director of the Government Publishing  
 8 Office shall ensure that if any IDP in the online repository  
 9 is not authenticated, the lack of authentication shall be  
 10 noted within the IDP.

11 **“§ 1733. Privacy of users**

12 “(a) PROTECTING USER PRIVACY.—Not later than  
 13 180 days after the date of the enactment of the FDLP  
 14 Modernization Act of 2018, the Superintendent of Docu-  
 15 ments shall implement measures to protect the privacy of  
 16 individuals using the online repository under this sub-  
 17 chapter, and shall ensure that such measures provide  
 18 users with at least the same level of privacy as provided  
 19 under section 552a of title 5 (commonly known as the Pri-  
 20 vacy Act of 1974) and section 208 of the E–Government  
 21 Act of 2002 (Public Law 107–347; set out as a note under  
 22 section 3501 of this title).

23 “(b) REGULATIONS.—This section shall be carried  
 24 out in accordance with regulations promulgated under this  
 25 subchapter.

1       “SUBCHAPTER D—FEDERAL DEPOSITORY  
2                               LIBRARY PROGRAM  
3   **“§ 1741. No-fee access to products through Federal**  
4                               **Depository Libraries**

5       “(a) FEDERAL DEPOSITORY LIBRARY PROGRAM.—  
6   The Director of the Government Publishing Office, acting  
7   through the Superintendent of Documents, shall operate  
8   a program under which, in accordance with this sub-  
9   chapter—

10               “(1) the Superintendent of Documents shall  
11       designate libraries as Federal Depository Libraries,  
12       including Selective Depository Libraries, Regional  
13       Depository Libraries, and Preservation Depository  
14       Libraries;

15               “(2) the Superintendent shall furnish, at no  
16       cost, to each library designated as a Federal Deposi-  
17       tory Library under this subchapter access to the na-  
18       tional collection of information dissemination prod-  
19       ucts under subchapter B, including—

20                       “(A) complete access to cataloging, index-  
21                       ing, identification, location, availability, and for-  
22                       mat designation services under section 1725;

23                       “(B) complete access to the online reposi-  
24                       tory under subchapter C; and

1           “(C) such information dissemination prod-  
2           ucts as are provided for in this subchapter; and

3           “(3) each such Federal Depository Library  
4           shall provide no-fee access to the collection to mem-  
5           bers of the public.

6           “(b) SPECIAL RULE FOR COPIES OF CONGRESSIONAL  
7           DOCUMENTS.—

8           “(1) REPORTS OR OTHER DOCUMENTS OF CON-  
9           GRESS.—

10           “(A) IN GENERAL.—Notwithstanding sec-  
11           tion 701 of this title, the Director of the Gov-  
12           ernment Publishing Office shall print and pro-  
13           vide such number of copies of each report or  
14           other document of Congress as the Super-  
15           intendent of Documents may establish for pur-  
16           poses of furnishing such reports and documents  
17           for the Federal Depository Library Program  
18           under this subchapter.

19           “(B) FORMAT; BINDING.—The Director  
20           shall provide the Superintendent of Documents  
21           with the copies required under this paragraph  
22           in unbound form as soon as practicable after  
23           printing is completed, except that any report or  
24           other document of sufficient size on any one  
25           subject (as established by the Superintendent)

1           shall be bound separately and receive the title  
2           suggested by the subject of the volume. The Di-  
3           rector shall provide that the bound sets of such  
4           reports or other documents are arranged in vol-  
5           umes and bound in a practical and economical  
6           manner as established by the Superintendent.

7           “(2) CONGRESSIONAL RECORD.—Notwith-  
8           standing section 906 of this title, the Director of the  
9           Government Publishing Office shall print and pro-  
10          vide such number of copies of the Congressional  
11          Record as the Superintendent of Documents may es-  
12          tablish for purposes of furnishing the Congressional  
13          Record for the Federal Depository Library Program  
14          under this subchapter.

15   **“§ 1742. Requirements for Federal Depository Librar-**  
16           **ies**

17          “(a) MINIMUM REQUIREMENTS DESCRIBED.—Each  
18          library designated as a Federal Depository Library under  
19          this subchapter shall meet the following requirements:

20               “(1) The library shall provide members of the  
21          public with no-fee access to all of the information  
22          dissemination products furnished to the library by  
23          the Superintendent of Documents under this chap-  
24          ter—

1           “(A) in electronic format by providing  
2           internet access to the online repository under  
3           subchapter C and to cataloging, indexing, iden-  
4           tification, location, availability, and format des-  
5           ignation services under section 1725; and

6           “(B) in any tangible format held under  
7           this subchapter.

8           “(2) The library shall ensure that a member of  
9           the library’s staff who is knowledgeable about the  
10          services described in paragraph (1) is reasonably  
11          available to assist patrons with the provision of such  
12          services.

13          “(3) The library shall meet such other addi-  
14          tional requirements as the Superintendent may es-  
15          tablish by regulations promulgated under this sub-  
16          chapter.

17          “(b) MAINTENANCE AND REMOVAL OF DEPOSITED  
18          IDPs.—In addition to the requirements described in sub-  
19          section (a), each library designated as a Federal Deposi-  
20          tory Library under this subchapter shall maintain the in-  
21          formation dissemination products furnished to the library  
22          by the Superintendent under this chapter (regardless of  
23          form or format) in accordance with such policies as the  
24          Superintendent may establish, and may remove any such  
25          products only in accordance with such policies as the Su-

1 perintendent may establish (consistent with the require-  
 2 ments of section 1744 in the case of Selective Depository  
 3 Libraries and the requirements of section 1745 in the case  
 4 of Regional Depository Libraries).

5 “(c) MANAGEMENT OF IDPS IN TANGIBLE FORM.—  
 6 Any information dissemination product which is deposited  
 7 with a Federal Depository Library under this subchapter  
 8 in tangible form remains the property of the United States  
 9 Government unless the IDP is donated to the Library  
 10 under section 1743(b).

11 “(d) REGULATIONS.—The Superintendent shall es-  
 12 tablish the requirements of this section in accordance with  
 13 regulations promulgated under this subchapter. Such reg-  
 14 ulations shall encourage participation by a broad and di-  
 15 verse group of libraries, and may not establish a limit on  
 16 the number of libraries which may be designated under  
 17 this section.

18 **“§ 1743. Services available for depository libraries**

19 “(a) OPTIONAL DIGITAL DEPOSIT.—

20 “(1) IN GENERAL.—At the option of the Li-  
 21 brary, a Federal Depository Library may receive di-  
 22 rectly from the Superintendent of Documents depos-  
 23 its in electronic format of information dissemination  
 24 products included in the national collection, unless

1 impracticable, in accordance with regulations pro-  
2 mulgated under this subchapter.

3 “(2) PROTECTING PRIVACY OF USERS.—If the  
4 Library permits individuals to seek access to IDPs  
5 which are hosted on its own server in accordance  
6 with this subsection, the Library shall comply to the  
7 extent practicable with the same measures imple-  
8 mented by the Superintendent of Documents to pro-  
9 tect the privacy of individuals who seek access to  
10 IDPs through the use of online repository under  
11 subchapter C.

12 “(b) DONATION OF IDPS.—If an information dis-  
13 semination product deposited with a Federal Depository  
14 Library is no longer needed for purposes of this sub-  
15 chapter, the Superintendent may donate the product to  
16 the Library, in accordance with regulations promulgated  
17 under this subchapter.

18 “(c) AVAILABILITY OF TRAINING PROGRAM FOR USE  
19 OF LIBRARIES.—

20 “(1) DEVELOPMENT OF PROGRAM.—The Su-  
21 perintendent shall develop a training and continuing  
22 education program which may be used by Federal  
23 Depository Libraries to promote the ability of the  
24 Libraries to understand the operation of the pro-  
25 gram under this subchapter and the content of the



1 materials furnished to the Libraries under the pro-  
2 gram.

3 “(2) OPTIONAL USE OF PROGRAM.—The use by  
4 any Federal Depository Library of the program de-  
5 veloped under paragraph (1) shall be optional for  
6 the Library.

7 “(3) AVAILABILITY TO PUBLIC.—Nothing in  
8 this subsection may be construed to prohibit the Su-  
9 perintendent from making the program developed  
10 under paragraph (1) or any materials developed as  
11 part of such program available to the public, as the  
12 Superintendent considers appropriate.

13 **“§ 1744. Selective Depository Libraries**

14 “(a) SELECTIVE DEPOSITORY LIBRARIES DE-  
15 SCRIBED.—A library which is designated as a Federal De-  
16 pository Library may, at its request, be designated as a  
17 Selective Depository Library if the Library meets the fol-  
18 lowing requirements:

19 “(1) The Library provides access to selected in-  
20 formation dissemination products in tangible form  
21 as provided by the Superintendent of Documents,  
22 under regulations promulgated under this sub-  
23 chapter.

24 “(2) The Library agrees to maintain its collec-  
25 tion of such IDPs in tangible form for a minimum

1 of 5 years after receipt, unless the Superintendent  
2 authorizes earlier withdrawal.

3 “(3) The Library collaborates with a Regional  
4 Depository Library (as designated under section  
5 1745) on the maintenance of a regional collection of  
6 such IDPs in tangible form.

7 “(4) A Member of Congress makes a rec-  
8 ommendation to the Superintendent that the Library  
9 should be designated as a Selective Depository Li-  
10 brary.

11 “(b) REGULATIONS; LIMITATION ON NUMBER.—The  
12 Superintendent shall carry out this section in accordance  
13 with regulations promulgated under this subchapter. Such  
14 regulations shall provide for an adequate number and dis-  
15 tribution of Selective Depository Libraries in order to  
16 meet the information needs of the public, and shall not  
17 prevent the designation of at least one Selective Deposi-  
18 tory Library in each congressional district.

19 **“§ 1745. Regional Depository Libraries**

20 “(a) REGIONAL DEPOSITORY LIBRARIES DE-  
21 SCRIBED.—A library which is designated as a Federal De-  
22 pository Library may, at its request, be designated as a  
23 Regional Depository Library if the Library meets the fol-  
24 lowing requirements:

1           “(1) The Library agrees to receive its informa-  
2           tion dissemination products from the Superintendent  
3           of Documents for purposes of this subchapter in  
4           tangible form, except that the Library may decline  
5           to receive an IDP in tangible form if the authenti-  
6           cated IDP is available through the online repository  
7           under subchapter C.

8           “(2) The Library provides access to all IDPs  
9           under this subchapter regardless of form or format.

10          “(3) The Library coordinates and collaborates  
11          with Selective Depository Libraries to maintain ac-  
12          cess to the collection of IDPs available within the re-  
13          gion, including IDPs deposited prior to the library’s  
14          designation as a Federal Depository Library under  
15          this subchapter, and may do so by housing some of  
16          its collection at one or more Selective Depository Li-  
17          braries pursuant to an agreement with such Selec-  
18          tive Depository Library.

19          “(4) The Library agrees to provide services  
20          under this subchapter to Selective Depository Li-  
21          braries under agreements facilitated by the Super-  
22          intendent of Documents, in accordance with regula-  
23          tions promulgated under this subchapter.

1           “(5) A Senator makes a recommendation to the  
2       Superintendent that the Library should be des-  
3       ignated as a Regional Depository Library.

4       “(b) WITHDRAWAL OF COLLECTION OF TANGIBLE  
5       IDPs.—A Regional Depository Library may withdraw  
6       from its collection an IDP which is in tangible form if—

7           “(1) the authenticated IDP is available through  
8       the online repository under subchapter C; and

9           “(2) the Superintendent has identified for pres-  
10      ervation an appropriate number of copies of the IDP  
11      in tangible form in a sufficient number of Federal  
12      Depository Libraries.

13      “(c) RELOCATION OF COLLECTION OF TANGIBLE  
14      IDPs.—If a collection of information dissemination prod-  
15      ucts in tangible form is relocated from a Regional Deposi-  
16      tory Library to another Federal Depository Library under  
17      this subchapter (including relocation resulting from the se-  
18      lective discarding of such products and the acceptance of  
19      such discarded products by another Federal Depository  
20      Library), the Director of the Government Publishing Of-  
21      fice may pay the costs of the relocation, including related  
22      cataloging and transportation costs.

23      “(d) REGULATIONS; CONTENTS.—

24           “(1) IN GENERAL.—The Superintendent shall  
25      carry out this section in accordance with regulations

1 promulgated under this subchapter. Such regulations  
2 shall—

3 “(A) in establishing criteria for agreements  
4 between Regional Depository Libraries and Se-  
5 lective Depository Libraries (as described in  
6 paragraph (4) of subsection (a)), give pref-  
7 erence to any consortia and similar collabo-  
8 rative efforts in effect between such Libraries,  
9 without regard to geographic restrictions;

10 “(B) limit the number of Regional Deposi-  
11 tory Libraries located in any State to two; and

12 “(C) unless impracticable, provide for the  
13 designation of at least 2 Regional Depository  
14 Libraries in each census region.

15 “(2) CONSULTATION.—In establishing regula-  
16 tions under paragraph (1), the Superintendent shall  
17 consult with Selective Depository Libraries and Re-  
18 gional Depository Libraries.

19 **“§ 1746. Preservation Depository Libraries**

20 “(a) PRESERVATION DEPOSITORY LIBRARIES DE-  
21 SCRIBED.—A library which is designated as a Federal De-  
22 pository Library may, at its request, be designated as a  
23 Preservation Depository Library if the Library enters into  
24 an agreement with the Superintendent of Documents to  
25 assist the Superintendent with the preservation of infor-

1 mation dissemination products in the national collection  
2 under subchapter B.

3 “(b) LOCATION OF PRODUCTS.—Under an agreement  
4 under this section, a Preservation Depository Library may  
5 preserve IDPs (regardless of form or format) by housing  
6 them at its own location or by coordinating and managing  
7 all or part of collections of IDPs which are housed at other  
8 Federal Depository Libraries.

9 “(c) PRESERVATION AGREEMENTS WITH OTHER  
10 ENTITIES.—In addition to designating Preservation De-  
11 pository Libraries under this section, the Superintendent  
12 may enter in agreements with other entities to assist the  
13 Superintendent with the preservation of information dis-  
14 semination products in the national collection under sub-  
15 chapter B.

16 “(d) REGULATIONS.—The Superintendent shall carry  
17 out this section in accordance with regulations promul-  
18 gated under this subchapter. Under such regulations, the  
19 Superintendent shall seek to designate Preservation De-  
20 pository Libraries in a manner which promotes geographic  
21 diversity.

22 **“§ 1747. Procedures for designation**

23 “(a) IN GENERAL.—The Superintendent of Docu-  
24 ments may designate a library as a Federal Depository  
25 Library under this subchapter if the Library provides the

1 Superintendent (at such time and in such form as the Su-  
2 perintendent may require) such information and assur-  
3 ances as the Superintendent may require to determine  
4 that the library will meet the applicable requirements of  
5 this subchapter, in accordance with regulations promul-  
6 gated under this subchapter.

7 “(b) TERMINATION OF DESIGNATION.—

8 “(1) TERMINATION.—The designation of a li-  
9 brary as a Federal Depository Library, Selective De-  
10 pository Library, Regional Depository Library, or  
11 Preservation Depository Library under this sub-  
12 chapter may be terminated by the Superintendent  
13 only—

14 “(A) if the Superintendent determines that  
15 the library does not meet the applicable require-  
16 ments for designation under this subchapter; or

17 “(B) at the request of the library.

18 “(2) CRITERIA FOR DETERMINATION.—The de-  
19 termination by the Superintendent under subpara-  
20 graph (A) of paragraph (1) shall be made in accord-  
21 ance with regulations promulgated under this sub-  
22 chapter which shall provide for a reasonable oppor-  
23 tunity for remediation.

1           “SUBCHAPTER E—SALES PROGRAM

2   **“§ 1751. Sales program**

3           “(a) AUTHORIZATION OF SALES PROGRAM.—

4               “(1) IN GENERAL.—The Director of the Gov-  
5           ernment Publishing Office may operate a program  
6           for the sale of information dissemination products to  
7           the public.

8               “(2) FORMAT OF PRODUCTS OFFERED.—The  
9           Director may offer products for sale under the pro-  
10          gram in any form or format (including tangible and  
11          electronic), except that if the Director makes alter-  
12          ations to the product by reformatting or otherwise  
13          manipulating the original form or format of the con-  
14          tent of the product to prepare it for sale, the Direc-  
15          tor must disclose such alterations on the product.

16              “(3) EXCLUSION OF CONFIDENTIAL MATE-  
17          RIALS.—The Director may not offer any product for  
18          sale under the program if the product is confidential  
19          in nature.

20           “(b) ACQUISITION OF PRODUCTS.—

21               “(1) AUTHORIZATION OF ADDITIONAL PRODUC-  
22          TION OR PROCUREMENT.—The Director of the Gov-  
23          ernment Publishing Office may produce or procure  
24          additional copies of IDPs for the use of the sales  
25          program, so long as such production or procurement



1 does not interfere with the prompt execution of IDP  
2 production or procurement for the Government.

3 “(2) REPRINTING OF DOCUMENTS.—In the case  
4 of an IDP which consists of a document, the Direc-  
5 tor may from time to time reprint additional copies  
6 of the document for sale under the program, so long  
7 as the Director notifies the office which created the  
8 IDP.

9 “(3) BLANK FORMS.—The Director may print  
10 additional copies of approved Government forms for  
11 sale to the public under the sales program.

12 “(c) RESALE BY COMMERCIAL VENDORS.—

13 “(1) AUTHORIZATION OF RESALE.—As part of  
14 the sales program, the Director of the Government  
15 Publishing Office may authorize the resale of IDPs  
16 by book dealers and other commercial vendors,  
17 under such terms and conditions as the Director  
18 may establish.

19 “(2) NO EFFECT ON PUBLIC ACCESS.—Nothing  
20 in paragraph (1) may be construed to remove any  
21 IDP which is subject to resale under such paragraph  
22 (including the original text and the underlying data)  
23 from the public domain, or to waive any requirement  
24 that the IDP be available for no-fee public access  
25 under any other subchapter of this chapter.

1   **“§ 1752. Determination of costs of products**

2           “(a) OPERATION OF PROGRAM ON SELF-SUSTAINING  
3 BASIS.—To the greatest extent feasible, the Director of  
4 the Government Publishing Office shall operate the sales  
5 program under this subchapter on a self-sustaining basis,  
6 so that the prices of the information dissemination prod-  
7 ucts sold will cover the cost of procurement or production,  
8 dissemination, and other appropriate costs associated with  
9 the program as determined by the Director, including the  
10 offering of sales discounts.

11           “(b) SPECIAL RULE FOR FEDERAL DEPOSITORY LI-  
12 BRARY PROGRAM.—The Director of the Government Pub-  
13 lishing Office shall ensure that any IDP (regardless of  
14 form or format) which is made available for sale under  
15 the sales program is offered to the Superintendent of Doc-  
16 uments for purposes of this chapter at no greater than  
17 the applicable price described in subsection (a)(2) of sec-  
18 tion 1722.

19   **“§ 1753. Inventory**

20           “(a) ANNUAL INVENTORY.—The Director of the Gov-  
21 ernment Publishing Office shall conduct an inventory of  
22 the sales program under this subchapter each fiscal year  
23 and use the results of the inventory to determine stock  
24 levels necessary for the next year.

25           “(b) DESTRUCTION OR REMAINDERING OF INVEN-  
26 TORY.—Prior to destroying or remaindering any inventory

1 of IDPs, the Director of the Government Publishing Office  
 2 shall first offer the inventory at no cost to—

3 “(1) the Superintendent of Documents for pur-  
 4 poses of the other subchapters of this chapter; and

5 “(2) if the Superintendent rejects the offer, the  
 6 office which created the IDPs.

7 “SUBCHAPTER F—OTHER PROGRAMS AND  
 8 AUTHORITIES

9 “§ 1761. **By-law distribution program**

10 “(a) HOUSE OF REPRESENTATIVES AND SENATE.—  
 11 For each fiscal year, the Superintendent shall deliver in-  
 12 formation dissemination products to the Clerk of the  
 13 House of Representatives for use in the libraries of the  
 14 House and to the Secretary of the Senate for use in the  
 15 libraries of the Senate.

16 “(b) NATIONAL ARCHIVES AND RECORDS ADMINIS-  
 17 TRATION.—For each fiscal year, the Superintendent shall  
 18 deliver information dissemination products to the National  
 19 Archives and Records Administration for use by the Archi-  
 20 vist of the United States, including use by the Presidential  
 21 Library established for the President during whose term  
 22 the IDPs were produced, based on a determination made  
 23 by the Archivist and the Superintendent jointly of the  
 24 number of IDPs necessary for the use of the Archivist.

25 “(c) FOREIGN DISSEMINATION.—

1           “(1) UNITED STATES LEGATIONS AND CON-  
2           SULATES.—The Superintendent may disseminate an  
3           information dissemination product to a legation or  
4           consulate of the United States only if the Secretary  
5           of State, by an order to be recorded in the State De-  
6           partment, determines that the dissemination is suit-  
7           able for and required by the legation and consulate.

8           “(2) FOREIGN LEGATIONS.—The Superinten-  
9           dent may disseminate an information dissemination  
10          product to a foreign legation to the United States  
11          only upon request of the Secretary of State, and  
12          only in such number as the Secretary provides in the  
13          request. The Superintendent may disseminate an  
14          IDP to a foreign legation to the United States with-  
15          out cost only if the government of such legation fur-  
16          nishes copies of its printed and legislative documents  
17          to legations of the United States.

18          “(d) LIBRARY OF CONGRESS AND CONGRESSIONAL  
19          RESEARCH SERVICE.—

20               “(1) LIBRARY OF CONGRESS.—For each fiscal  
21          year, the Superintendent shall furnish to the Library  
22          of Congress a number of full and partial sets of in-  
23          formation dissemination products in a timely man-  
24          ner, based on a determination made by the Librar-  
25          ian of Congress and transmitted to the Super-

1       intendent of the number of sets necessary for the Li-  
2       brary to provide services to Congress and to main-  
3       tain its collections for such fiscal year.

4           “(2) CONGRESSIONAL RESEARCH SERVICE.—  
5       For each fiscal year, the Superintendent shall fur-  
6       nish to the Congressional Research Service a num-  
7       ber of full and partial sets of information dissemina-  
8       tion products in a timely manner, based on a deter-  
9       mination made by the Director of the Congressional  
10      Research Service and transmitted to the Super-  
11      intendent of the number of sets necessary to provide  
12      services to Congress for such fiscal year. The Direc-  
13      tor shall make a payment for the costs incurred by  
14      the Superintendent in furnishing IDPs under this  
15      paragraph, and for the related costs of carrying out  
16      this paragraph, based on the incremental costs of  
17      printing, using funds appropriated to the Director  
18      for such purpose.

19   **“§ 1762. International Exchange Service Program**

20       “(a) DISSEMINATION THROUGH LIBRARIAN OF CON-  
21      GRESS.—For each fiscal year, the Superintendent shall  
22      furnish a number of full and partial sets of information  
23      dissemination products in a timely manner to the Library  
24      of Congress to enable the Librarian of Congress to meet  
25      the requirements of international exchange service pro-

1 grams for such fiscal year, based on a determination made  
 2 by the Librarian of Congress and transmitted to the Su-  
 3 perintendent of the number of sets necessary for such pur-  
 4 pose. The costs of carrying out this subsection shall be  
 5 charged to appropriations provided for the Superintendent  
 6 for purposes of this subsection.

7 “(b) INTERNATIONAL EXCHANGE SERVICE PRO-  
 8 GRAMS DESCRIBED.—In this section, an ‘international ex-  
 9 change service program’ is any program to fully carry into  
 10 effect the convention concluded at Brussels on March 15,  
 11 1886, and proclaimed by the President of the United  
 12 States on January 15, 1889, and all subsequent bilateral  
 13 and multilateral treaties and agreements under which cop-  
 14 ies of Government publications are provided for distribu-  
 15 tion to foreign governments which agree, as indicated by  
 16 the Librarian of Congress, to send to the United States  
 17 similar publications of their governments for delivery to  
 18 the Library of Congress.

19 **“§ 1763. Acceptance of gifts**

20 “The Director of the Government Publishing Office  
 21 may accept and use gifts and bequests of property (both  
 22 real and personal) and services in support of the Super-  
 23 intendent’s responsibilities under this chapter.

1 **“§ 1764. Authorities of Director of the Government**  
2 **Publishing Office**

3 “(a) PLENARY AUTHORITY TO PROMOTE PUBLIC  
4 ACCESS TO PRODUCTS.—Consistent with this chapter and  
5 other applicable laws, the Director of the Government  
6 Publishing Office may take such measures as the Director  
7 considers necessary to ensure the timely dissemination of  
8 information dissemination products to the public and to  
9 expand and improve the maintenance of permanent public  
10 access to such products.

11 “(b) REGULATIONS.—

12 “(1) IN GENERAL.—The Director of the Gov-  
13 ernment Publishing Office may promulgate such reg-  
14 ulations as the Director considers necessary to carry  
15 out any subchapter of this chapter on behalf of the  
16 Superintendent of Documents, in accordance with  
17 the requirements of this section.

18 “(2) APPLICATION OF ADMINISTRATIVE PROCE-  
19 DURES.—The promulgation of regulations by the Di-  
20 rector pursuant to this subsection shall be subject to  
21 the following laws:

22 “(A) Section 553 of title 5 (relating to no-  
23 tice and comment requirements for agency rule  
24 making).

25 “(B) Chapter 7 of title 5 (relating to judi-  
26 cial review of agency actions).

1           “(3) MANDATORY REVIEW.—Three years after  
2           the promulgation of any regulation pursuant to this  
3           subsection and every 3 years thereafter, the Director  
4           shall conduct a review of the regulation to determine  
5           whether or not the regulation should be updated or  
6           repealed.

7           “(4) PERMANENT RETENTION; PUBLIC ACCES-  
8           SIBILITY.—The Director shall ensure that any regu-  
9           lation promulgated pursuant to this subsection is re-  
10          tained permanently in the records of the Govern-  
11          ment Publishing Office and is fully accessible to the  
12          public.

13   **“§ 1765. Source of funds used to carry out programs**  
14                 **and activities**

15          “The costs of carrying out any programs and activi-  
16          ties under this chapter shall be paid solely from a separate  
17          appropriation made for the activities of the Super-  
18          intendent of Documents (or from gifts and bequests ac-  
19          cepted under section 1763.

20   **“§ 1766. Congressional oversight**

21          “(a) REPORTS.—Not later than 45 days after the  
22          first 6 months of each fiscal year, and not later than 45  
23          days after the next 6 months of each fiscal year, the Direc-  
24          tor of the Government Publishing Office shall submit to  
25          the Joint Committee on Printing a report on the activities



1 of the Superintendent of Documents during the previous  
2 6 months, and shall include in the report the following  
3 information:

4 “(1) Gifts accepted by the Director under sec-  
5 tion 1763, including the donor, the amount, and the  
6 disposition.

7 “(2) Actions taken to ensure the protection of  
8 the privacy of users of information dissemination  
9 products.

10 “(3) The status of the Depository Library Pro-  
11 gram under subchapter D.

12 “(4) The status of any pending rules or regula-  
13 tions proposed under this chapter.

14 “(5) Notifications received by the Super-  
15 intendent of Documents under section 1723(a).

16 “(6) Any information dissemination products  
17 replaced or recalled under section 1727 from the na-  
18 tional collection established under subchapter B.

19 “(b) POSTING FOR NO-FEE PUBLIC ACCESS.—At the  
20 time of submitting a report under subsection (a) to the  
21 Joint Committee on Printing, the Director of the Govern-  
22 ment Publishing Office shall post an electronic version of  
23 the report on the Government Publishing Office’s official  
24 website for no-fee public access.”.

1       (b) CONFORMING AMENDMENTS TO TITLE 44,  
2 UNITED STATES CODE.—

3           (1) DISTRIBUTION OF CONGRESSIONAL DOCU-  
4 MENTS FOR LIBRARY OF CONGRESS AND INTER-  
5 NATIONAL EXCHANGE SERVICE PROGRAMS.—Section  
6 701 of title 44, United States Code, is amended—

7           (A) in subsection (b), by striking “ten cop-  
8 ies, as provided by section 1718 of this title”  
9 each place it appears and inserting “the num-  
10 ber of copies determined in accordance with sec-  
11 tion 1761(d) of this title”; and

12          (B) in subsection (c), by striking “not to  
13 exceed one hundred and fifty copies, as pro-  
14 vided by section 1718 of this title” and insert-  
15 ing “the number of copies determined in ac-  
16 cordance with section 1761(d) of this title”; and

17          (C) in subsection (c), by striking “as pro-  
18 vided by sections 1718 and 1719 of this title”  
19 and inserting “as determined in accordance  
20 with sections 1761(d) and 1762 of this title”.

21           (2) DISTRIBUTION OF CONGRESSIONAL RECORD  
22 FOR LIBRARY OF CONGRESS AND INTERNATIONAL  
23 EXCHANGE PROGRAMS.—Section 906 of such title is  
24 amended by striking “as provided by sections 1718  
25 and 1719 of this title, not to exceed one hundred

1 and forty-five copies of the daily, five semimonthly  
 2 copies, and one hundred and fifty bound copies” and  
 3 inserting “the number of copies determined in ac-  
 4 cordance with sections 1761(d) and 1762 of this  
 5 title”.

6 (3) PREPARATION OF FEDERAL REGISTER AND  
 7 CODE OF FEDERAL REGULATIONS.—The last sen-  
 8 tence of section 1504 of such title is amended by  
 9 striking “by sections 1705 and 1708 of this title”  
 10 and inserting “by subchapter E of chapter 17 of this  
 11 title”.

12 (4) OTHER CONFORMING AMENDMENTS.—Title  
 13 44, United States Code, is further amended by strik-  
 14 ing chapters 19 and 41.

15 (c) CLERICAL AMENDMENTS.—The table of chapters  
 16 for title 44, United States Code, is amended—

17 (1) by striking the item relating to chapter 17  
 18 and inserting the following:

“CHAPTER 17—NO-FEE PUBLIC ACCESS TO GOVERNMENT INFORMATION”;

19 and

20 (2) by striking the items relating to chapters 19  
 21 and 41.

22 **SEC. 3. TRANSITION.**

23 (a) TREATMENT OF INDIVIDUAL CURRENTLY HOLD-  
 24 ING POSITION OF SUPERINTENDENT OF DOCUMENTS.—

1           (1) PERMITTING INDIVIDUAL TO SERVE ON IN-  
2           TERIM BASIS.—For purposes of title 44, United  
3           States Code, as amended by this Act, any individual  
4           who holds the position of Superintendent of Docu-  
5           ments as of the effective date of this Act shall be  
6           deemed to meet the qualifications for such position  
7           under such title, and shall be permitted to remain in  
8           that position after the effective date of this Act until  
9           the Director of the Government Publishing Office  
10          appoints an individual to serve as the Super-  
11          intendent of Documents under section 1702 of such  
12          title, as amended by this Act. Nothing in this para-  
13          graph shall be construed to prohibit the Director  
14          from appointing such an individual as the Super-  
15          intendent of Documents under section 1702 of such  
16          title, as amended by this Act.

17          (2) SPECIAL RULE ON COMPENSATION.—If an  
18          individual described in paragraph (1) serves as Su-  
19          perintendent of Documents pursuant to the author-  
20          ity of such paragraph after the effective date of this  
21          Act, the individual shall receive compensation for  
22          such service after such date at the same annual rate  
23          of compensation the individual received as of the ef-  
24          fective date of this Act. If the Director of the Gov-  
25          ernment Publishing Office appoints the individual to

1       serve as Superintendent of Documents under section  
2       1702 of title 44, United States Code, as amended by  
3       this Act, the individual shall be compensated in ac-  
4       cordance with such section.

5       (b) TRANSITION FOR EXISTING DEPOSITORY LI-  
6 BRARIES.—For purposes of chapter 17 of title 44, United  
7 States Code, as amended by this Act—

8           (1) each institution which, as of the effective  
9       date of this Act, is designated as a depository library  
10      under chapter 19 of such title (as in effect prior to  
11      such date) shall be deemed to have been designated  
12      as a Federal Depository Library under chapter 17  
13      of such title on the effective date of this Act;

14          (2) each institution which, as of the effective of  
15      this Act, is designated as a selective depository li-  
16      brary under chapter 19 of such title (as in effect  
17      prior to such date) shall be deemed to have been  
18      designated as a Selective Depository Library under  
19      chapter 17 of such title on the effective date of this  
20      Act; and

21          (3) each institution which, as of the effective  
22      date of this Act, is serving a regional depository li-  
23      brary under chapter 19 of such title (as in effect  
24      prior to such date) shall be deemed to have been  
25      designated as a Regional Depository Library under

1 chapter 17 of such title on the effective date of this  
2 Act.

3 **SEC. 4. GAO STUDY AND REVIEW OF IMPLEMENTATION OF**  
4 **CHANGES TO RULES GOVERNING PUBLIC AC-**  
5 **CESS TO GOVERNMENT PUBLICATIONS.**

6 (a) STUDY.—The Comptroller General of the United  
7 States shall conduct a study on the implementation of  
8 chapter 17 of title 44, as amended by this Act. Such study  
9 shall include an analysis of—

10 (1) the status of the implementation of such  
11 chapter;

12 (2) the extent of compliance by offices of the  
13 Federal Government with the requirements of such  
14 chapter;

15 (3) the effectiveness of such chapter at meeting  
16 the needs of the public and Federal Depository Li-  
17 braries in providing public access to government in-  
18 formation; and

19 (4) other related issues determined appropriate  
20 by the Comptroller General.

21 (b) REPORT.—Not later than 3 years after the date  
22 of the enactment of this Act, the Comptroller General of  
23 the United States shall submit to the Joint Committee on  
24 Printing a report on the study conducted under subsection  
25 (a).

1 **SEC. 5. EFFECTIVE DATE.**

2       Except as otherwise provided, this Act and the  
3 amendments made by this Act shall apply with respect to  
4 the first fiscal year which begins after the date of the en-  
5 actment of this Act and each succeeding fiscal year.

○