

115TH CONGRESS  
2D SESSION

# H. R. 5081

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IN THE SENATE OF THE UNITED STATES

JUNE 26, 2018

Received; read twice and referred to the Committee on Commerce, Science,  
and Transportation

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## AN ACT

To amend the Homeland Security Act of 2002 to establish  
within the Transportation Security Administration the  
Surface Transportation Security Advisory Committee,  
and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

## **1 SECTION 1. SHORT TITLE.**

2        This Act may be cited as the “Surface Transporta-  
3              tion Security and Technology Accountability Act of  
4              2018”.

**5 SEC. 2. SURFACE TRANSPORTATION SECURITY ADVISORY  
6 COMMITTEE.**

7       (a) IN GENERAL.—Title XVI of the Homeland Secu-  
8 rity Act of 2002 (6 U.S.C. 561 et seq.) is amended by  
9 adding at the end the following new subtitle:

## **“Subtitle C—Surface Transportation Security**

12 "SEC. 1621. SURFACE TRANSPORTATION SECURITY ADVI-  
13 SORY COMMITTEE.

14        "(a) ESTABLISHMENT.—The Administrator of the  
15 Transportation Security Administration (referred to in  
16 this section as the 'Administrator') shall establish within  
17 the Transportation Security Administration the Surface  
18 Transportation Security Advisory Committee (referred to  
19 in this section as the 'Advisory Committee').

20            "(b) DUTIES.—

21                 “(1) IN GENERAL.—The Advisory Committee  
22         may advise, consult with, report to, and make rec-  
23         ommendations to the Administrator on surface  
24         transportation security matters, including the devel-  
25         opment, refinement, and implementation of policies,  
26         programs, initiatives, rulemakings, and security di-

1       rectives pertaining to surface transportation secu-  
2       rity.

3           “(2) RISK-BASED SECURITY.—The Advisory  
4       Committee shall consider risk-based security ap-  
5       proaches in the performance of its duties.

6           “(c) MEMBERSHIP.—

7           “(1) COMPOSITION.—The Advisory Committee  
8       shall be composed of—

9                  “(A) voting members appointed by the Ad-  
10       ministrator under paragraph (2); and

11                  “(B) nonvoting members, serving in an ad-  
12       visory capacity, who shall be designated by—

13                   “(i) the Transportation Security Ad-  
14       ministration;

15                   “(ii) the Department of Transpor-  
16       tation; and

17                   “(iii) such other Federal department  
18       or agency as the Administrator considers  
19       appropriate.

20           “(2) APPOINTMENT.—The Administrator shall  
21       appoint voting members from among stakeholders  
22       representing each mode of surface transportation,  
23       such as passenger rail, freight rail, mass transit,  
24       pipelines, highways, over-the-road bus, and trucking,  
25       including representatives from—

1               “(A) associations representing such modes  
2               of surface transportation;

3               “(B) labor organizations representing such  
4               modes of surface transportation;

5               “(C) groups representing the users of such  
6               modes of surface transportation, including asset  
7               manufacturers, as appropriate;

8               “(D) relevant law enforcement, first re-  
9               sponders, and security experts; and

10              “(E) such other groups as the Adminis-  
11               trator considers appropriate.

12              “(3) CHAIRPERSON.—The Advisory Committee  
13               shall select a chairperson from among its voting  
14               members.

15              “(4) TERM OF OFFICE.—

16              “(A) TERMS.—

17              “(i) IN GENERAL.—The term of each  
18               voting member of the Advisory Committee  
19               shall be 2 years, but a voting member may  
20               continue to serve until the Administrator  
21               appoints a successor.

22              “(ii) REAPPOINTMENT.—A voting  
23               member of the Advisory Committee may be  
24               reappointed.

25              “(B) REMOVAL.—

1                     “(i) IN GENERAL.—The Administrator  
2                     may review the participation of a member  
3                     of the Advisory Committee and remove  
4                     such member for cause at any time.

5                     “(ii) ACCESS TO CERTAIN INFORMA-  
6                     TION.—The Administrator may remove  
7                     any member of the Advisory Committee  
8                     who the Administrator determines should  
9                     be restricted from reviewing, discussing, or  
10                    possessing classified information or sen-  
11                    sitive security information.

12                    “(5) PROHIBITION ON COMPENSATION.—The  
13                    members of the Advisory Committee may not receive  
14                    any compensation from the Government by reason of  
15                    their service on the Advisory Committee.

16                    “(6) MEETINGS.—

17                    “(A) IN GENERAL.—The Advisory Com-  
18                    mittee shall meet at least semiannually in per-  
19                    son or through web conferencing, and may con-  
20                    vene additional meetings as necessary.

21                    “(B) PUBLIC MEETINGS.—At least one of  
22                    the meetings of the Advisory Committee each  
23                    year shall be—

24                    “(i) announced in the Federal Reg-  
25                    ister;

1                         “(ii) announced on a public website;

2                         and

3                         “(iii) open to the public.

4                         “(C) ATTENDANCE.—The Advisory Com-  
5                         mittee shall maintain a record of the persons  
6                         present at each meeting.

7                         “(D) MINUTES.—

8                         “(i) IN GENERAL.—Unless otherwise  
9                         prohibited by Federal law, minutes of the  
10                        meetings of the Advisory Committee shall  
11                        be published on the public website under  
12                        subsection (e)(5).

13                         “(ii) PROTECTION OF CLASSIFIED  
14                         AND SENSITIVE INFORMATION.—The Advi-  
15                         sory Committee may redact or summarize,  
16                         as necessary, minutes of the meetings to  
17                         protect classified information or sensitive  
18                         security information in accordance with  
19                         law.

20                         “(7) VOTING MEMBER ACCESS TO CLASSIFIED  
21                         INFORMATION AND SENSITIVE SECURITY INFORMA-  
22                         TION.—

23                         “(A) DETERMINATIONS.—Not later than  
24                         60 days after the date on which a voting mem-  
25                         ber is appointed to the Advisory Committee but

1 before such voting member may be granted any  
2 access to classified information or sensitive se-  
3 curity information, the Administrator shall de-  
4 termine if such voting member should be re-  
5 stricted from reviewing, discussing, or pos-  
6 ssessing classified information or sensitive secu-  
7 rity information.

8           “(B) ACCESS.—

9               “(i) SENSITIVE SECURITY INFORMA-  
10 TION.—If a voting member is not re-  
11 stricted from reviewing, discussing, or pos-  
12 ssessing sensitive security information  
13 under subparagraph (A) and voluntarily  
14 signs a nondisclosure agreement, such vot-  
15 ing member may be granted access to sen-  
16 sitive security information that is relevant  
17 to such voting member’s service on the Ad-  
18 visory Committee.

19               “(ii) CLASSIFIED INFORMATION.—Ac-  
20 cess to classified materials shall be man-  
21 aged in accordance with Executive Order  
22 No. 13526 of December 29, 2009 (75 Fed.  
23 Reg. 707), or any subsequent cor-  
24 responding Executive order.

25           “(C) PROTECTIONS.—

1                         “(i) SENSITIVE SECURITY INFORMATION.—Voting members shall protect sensitive security information in accordance with part 1520 of title 49, Code of Federal Regulations.

6                         “(ii) CLASSIFIED INFORMATION.—  
7                         Voting members shall protect classified information in accordance with the applicable requirements for the particular level of classification of such information.

11                         “(8) JOINT COMMITTEE MEETINGS.—The Advisory Committee may meet with one or more of the following advisory committees to discuss multimodal security issues and other security-related issues of common concern:

16                         “(A) Aviation Security Advisory Committee, established under section 44946 of title 49, United States Code.

19                         “(B) Maritime Security Advisory Committee, established under section 70112 of title 46, United States Code.

22                         “(C) Railroad Safety Advisory Committee, established by the Federal Railroad Administration.

1           “(9) SUBJECT MATTER EXPERTS.—The Advisory Committee may request the assistance of subject matter experts with expertise related to the jurisdiction of the Advisory Committee.

5           “(d) REPORTS.—

6           “(1) PERIODIC REPORTS.—The Advisory Committee shall periodically submit to the Administrator reports on matters requested by the Administrator or by a majority of the members of the Advisory Committee.

11           “(2) ANNUAL REPORT.—

12           “(A) SUBMISSION.—The Advisory Committee shall submit to the Administrator and the Committee on Homeland Security of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate an annual report that provides information on the activities, findings, and recommendations of the Advisory Committee during the preceding year.

21           “(B) PUBLICATION.—Not later than 6 months after the date that the Administrator receives an annual report under subparagraph (A), the Administrator shall publish a public

1           version of such report, in accordance with sec-  
2           tion 552a(b) of title 5, United States Code.

3           **“(e) ADMINISTRATION RESPONSE.—**

4           **“(1) CONSIDERATION.—**The Administrator  
5           shall consider the information, advice, and rec-  
6           ommendations of the Advisory Committee in formu-  
7           lating policies, programs, initiatives, rulemakings,  
8           and security directives pertaining to surface trans-  
9           portation security efforts.

10          **“(2) FEEDBACK.—**Not later than 90 days after  
11          the date that the Administrator receives a rec-  
12          ommendation from the Advisory Committee under  
13          subsection (d)(2), the Administrator shall submit to  
14          the Advisory Committee written feedback on such  
15          recommendation, including—

16           **“(A)** if the Administrator agrees with such  
17          recommendation, a plan describing the actions  
18          that the Administrator has taken, will take, or  
19          recommends that the head of another Federal  
20          department or agency take to implement such  
21          recommendation; or

22           **“(B)** if the Administrator disagrees with  
23          such recommendation, a justification for such  
24          disagreement.

1               “(3) NOTICES.—Not later than 30 days after  
2               the date the Administrator submits feedback under  
3               paragraph (2), the Administrator shall—

4                     “(A) notify the Committee on Homeland  
5               Security of the House of Representatives and  
6               the Committee on Commerce, Science, and  
7               Transportation of the Senate of such feedback,  
8               including the agreement or disagreement under  
9               subparagraph (A) or (B) of such paragraph, as  
10              applicable; and

11                  “(B) provide the committees specified in  
12              subparagraph (A) with a briefing upon request.

13               “(4) UPDATES.—Not later than 90 days after  
14              the date the Administrator receives a recommenda-  
15              tion from the Advisory Committee under subsection  
16              (d)(2) that the Administrator agrees with, and quar-  
17              terly thereafter until such recommendation is fully  
18              implemented, the Administrator shall submit to the  
19              Committee on Homeland Security of the House of  
20              Representatives and the Committee on Commerce,  
21              Science, and Transportation of the Senate a report  
22              or post on the public website under paragraph (5)  
23              an update on the status of such recommendation.

24               “(5) WEBSITE.—The Administrator shall main-  
25              tain a public website that—

1                 “(A) lists the members of the Advisory  
2                 Committee;

3                 “(B) provides the contact information for  
4                 the Advisory Committee; and

5                 “(C) information relating to meetings,  
6                 minutes, annual reports, and the implementa-  
7                 tion of recommendations under this section.

8                 “(f) NONAPPLICABILITY OF FACA.—The Federal  
9     Advisory Committee Act (5 U.S.C. App.) shall not apply  
10   to the Advisory Committee or any subcommittee estab-  
11   lished under this section.”.

12                 (b) ADVISORY COMMITTEE MEMBERS.—

13                 (1) VOTING MEMBERS.—Not later than 180  
14     days after the date of the enactment of this Act, the  
15     Administrator of the Transportation Security Ad-  
16     ministration shall appoint the voting members of the  
17     Surface Transportation Security Advisory Com-  
18     mittee established under section 1621 of the Home-  
19     land Security Act of 2002, as added by subsection  
20     (a) of this section.

21                 (2) NONVOTING MEMBERS.—Not later than 90  
22     days after the date of the enactment of this Act,  
23     each Federal department and agency with regulatory  
24     authority over a mode of surface transportation, as  
25     the Administrator of the Transportation Security

1       Administration considers appropriate, shall designate  
2       an appropriate representative to serve as a  
3       nonvoting member of the Surface Transportation Se-  
4       curity Advisory Committee.

5       (c) CLERICAL AMENDMENT.—The table of contents  
6       in section 1(b) of the Homeland Security Act of 2002 is  
7       amended by inserting after the item relating to section  
8       1616 the following new items:

“Subtitle C—Surface Transportation Security  
“Sec. 1621. Surface Transportation Security Advisory Committee.”.

**9 SEC. 3. TECHNOLOGY INVESTMENT PLAN.**

10       (a) IN GENERAL.—Section 1611 of the Homeland  
11       Security Act of 2002 (6 U.S.C. 563) is amended by adding  
12       at the end the following new subsection:

13       “(h) ADDITIONAL UPDATE REQUIREMENTS.—Up-  
14       dates and reports required pursuant to subsection (g)  
15       shall—

16               “(1) be prepared in consultation with individ-  
17       uals and entity specified in subsection (b), as well as  
18       the Surface Transportation Security Advisory Com-  
19       mittee established by the Administrator pursuant to  
20       section 1621;

21               “(2) include information relating to technology  
22       investments by the Transportation Security Admin-  
23       istration and the private sector that the Department  
24       supports with research, development, testing, and

1 evaluation for aviation, air cargo, and surface trans-  
2 portation security; and

3 “(3) to the extent practicable, include a classi-  
4 fied addendum to report sensitive transportation se-  
5 curity risks and associated capability gaps that  
6 would be best addressed by security-related tech-  
7 nology described in paragraph (2).”.

8 (b) EFFECTIVE DATE.—The amendment made by  
9 subsection (a) shall take effect on the date of the enact-  
10 ment of this Act and apply beginning with the first update  
11 and report required under subsection (g) of section 1611  
12 of the Homeland Security Act of 2002 that is required  
13 after such date.

Passed the House of Representatives June 25, 2018.

Attest:

KAREN L. HAAS,

*Clerk.*