

115TH CONGRESS  
1ST SESSION

# H. R. 470

To establish minimum standards of fair conduct in franchise sales and franchise business relationships, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 12, 2017

Mr. ELLISON (for himself, Mr. HUFFMAN, Mr. CONYERS, and Ms. MCCOLLUM) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To establish minimum standards of fair conduct in franchise sales and franchise business relationships, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Fair Franchise Act of 2017”.

6 (b) TABLE OF CONTENTS.—The table of contents of  
7 this Act is the following:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings and purpose.
- Sec. 3. Unfair franchise practices.
- Sec. 4. Standards of conduct.

Sec. 5. Procedural fairness.  
 Sec. 6. Transfer of a franchise.  
 Sec. 7. Renewal of the franchise; notice.  
 Sec. 8. Termination; good cause; notice; opportunity to cure.  
 Sec. 9. Effect of termination.  
 Sec. 10. Transfer of franchise by franchisor.  
 Sec. 11. Private right of action.  
 Sec. 12. Scope and applicability.  
 Sec. 13. Definitions.  
 Sec. 14. Severability.  
 Sec. 15. State attorneys general.

1 **SEC. 2. FINDINGS AND PURPOSE.**

2 (a) FINDINGS.—Congress finds the following:

3 (1) Franchise businesses represent a large and  
 4 growing segment of the Nation’s retail and service  
 5 businesses and are rapidly replacing more traditional  
 6 forms of small business ownership in the American  
 7 economy.

8 (2) Franchise businesses involve a joint enter-  
 9 prise between the franchisor and franchisees in  
 10 which each party has a vested interest in the success  
 11 of the franchised business.

12 (3) Most prospective franchisees lack bar-  
 13 gaining power and generally invest substantial  
 14 amounts to obtain a franchise business when they  
 15 are unfamiliar with operating a business, with the  
 16 business being franchised, and with industry prac-  
 17 tices in franchising.

18 (4) Franchisees invest a substantial amount of  
 19 their own money, take loans (often secured by their  
 20 own home and retirement accounts, and the Amer-

1        ican taxpayer via loans guaranteed by the Small  
2        Business Administration), and enter into long-term  
3        commercial leases and other obligations for the fran-  
4        chise businesses in order to support themselves and  
5        their families.

6            (5) Franchise agreements reflect a profound  
7        imbalance of contractual power in favor of the  
8        franchisor, and fail to give due regard to the legiti-  
9        mate business interests of the franchisee, as a result  
10       of the franchisor reserving one-sided and pervasive  
11       contractual rights over the franchise relationship.

12           (6) Franchisees may suffer substantial financial  
13       losses when the franchisor does not provide truthful  
14       or complete information regarding the franchise op-  
15       portunity, or where the franchisor does not act in  
16       good faith or in a commercially reasonable manner  
17       in the performance of the franchise agreement.

18           (7) Unlike investments in securities, an invest-  
19       ment in a franchise may lead to substantial addi-  
20       tional losses well beyond the initial capital invest-  
21       ment. Unlike employment, due to long-term contrac-  
22       tual and lease obligations, franchisees generally can-  
23       not simply resign and leave the franchised business  
24       without substantial liabilities.

1           (8) Traditional common law doctrines have not  
2           evolved sufficiently to protect franchisees adequately  
3           from fraudulent or unfair practices in the sale and  
4           operation of franchise businesses, and significant  
5           contractual and procedural restrictions have denied  
6           franchisees adequate legal recourse to protect their  
7           interests in such businesses.

8           (9) Contractual obligations of the franchisee to  
9           the franchisor may create an environment that  
10          makes it difficult to pay workers significantly above  
11          minimum wage or provide reasonable benefits to  
12          workers.

13          (10) A franchisee's freedom to achieve a con-  
14          tract negotiated at arm's length is greatly limited by  
15          the disparity of bargaining power, lack of consistent  
16          legal standards, and other factors described above.  
17          This Act is necessary to restore true freedom to con-  
18          tract, and to improve the living standards of employ-  
19          ees of franchises.

20          (11) The Federal Government has had a signifi-  
21          cant interest in regulating franchising and has regu-  
22          lated franchising for over 40 years through the Fed-  
23          eral Trade Commission and its Franchise Rule.

24          (b) PURPOSE.—It is the purpose of this Act to—

1           (1) promote the compelling interest of the pub-  
2       lic in fair business relations between franchisees and  
3       franchisors;

4           (2) protect franchisees against unfair treatment  
5       by franchisors, who inherently have superior eco-  
6       nomic power and superior bargaining power in the  
7       negotiation of the terms and conditions of the fran-  
8       chise relationship;

9           (3) provide franchisees with rights and remedies  
10      in addition to those existing by contract or common  
11      law;

12          (4) govern franchise agreements, including any  
13      renewals or amendments, to the full extent con-  
14      sistent with the Constitution of the United States;  
15      and

16          (5) create an environment that gives franchisees  
17      opportunity to thrive, therefore having the oppor-  
18      tunity to provide better wages and benefits to their  
19      employees.

20   **SEC. 3. UNFAIR FRANCHISE PRACTICES.**

21      (a) MISREPRESENTATIONS IN REQUIRED DISCLO-  
22   SURE.—In connection with any disclosure document, no-  
23   tice, or report required by any Federal, State, or local law,  
24   it shall be unlawful for any franchise seller, either directly  
25   or indirectly through another person—

1 (1) to—

2 (A) make an untrue statement of material  
3 fact;

4 (B) fail to state a material fact; or

5 (C) fail to state any fact which would  
6 render any required statement or disclosure ei-  
7 ther untrue or misleading; and

8 (2) fail to furnish any prospective franchisee  
9 with—

10 (A) all information required to be disclosed  
11 by law and at the time and in the manner re-  
12 quired;

13 (B) a written statement specifying, promi-  
14 nently and in not less than 14-point type,  
15 whether the franchise agreement involved con-  
16 tains a right to renew such agreement; and

17 (C) historical financial performance data  
18 including sales, expenses, and profitability data,  
19 in the disclosure document or to make any  
20 claim or representation to a prospective  
21 franchisee whether orally or in writing, which is  
22 inconsistent with, or which contradicts, the  
23 franchisor's disclosure document.

24 (b) DECEPTIVE AND DISCRIMINATORY PRACTICES.—

25 In connection with the performance, enforcement, renewal,

1 or termination of any franchise agreement, it shall be un-  
2 lawful for a franchisor or subfranchisor, either directly or  
3 indirectly through another person, to do any of the fol-  
4 lowing:

5 (1) To engage in an act, practice, course of  
6 business, or pattern of conduct which operates as a  
7 fraud upon any person.

8 (2) To hinder, prohibit, or penalize (or threaten  
9 to hinder, prohibit, or penalize), directly or indi-  
10 rectly, the free association of franchisees for any  
11 lawful purpose, including the formation of or partici-  
12 pation in any trade association made up of  
13 franchisees or of associations of franchisees.

14 (3) To discriminate against a franchisee by im-  
15 posing requirements not imposed on other similarly  
16 situated franchisees.

17 (4) To otherwise retaliate, directly or indirectly,  
18 against any franchisee for membership or participa-  
19 tion in a franchisee association.

20 (5) To charge excessive and unreasonable re-  
21 newal fees. Fees shall not be deemed excessive and  
22 unreasonable if they do not exceed 50 percent of the  
23 amount of the average initial franchise fee or other  
24 required payments then being charged to all  
25 franchisees in the market.

1           (6) To enforce a clause or provision in a fran-  
2       chise agreement requiring the parties to submit to  
3       arbitration unless the parties, each being rep-  
4       resented by counsel, have voluntarily entered into an  
5       agreement after the dispute arises to submit the dis-  
6       pute to arbitration, and then only if the arbitration  
7       is conducted at a location reasonably convenient to  
8       the franchisee; provided, however, that the provisions  
9       of this subsection shall not prohibit the enforce-  
10      ability of a clause or provision in a franchise agree-  
11      ment which requires the parties to submit to non-  
12      binding mediation conducted at a location reasonably  
13      convenient to the franchisee.

14           (7) To terminate, cancel, or fail to renew a  
15      franchise for the failure or refusal of the franchisee  
16      to do any of the following:

17           (A) Refusal to take part in any pro-  
18      motional campaign which is not reasonable, im-  
19      plemented in good faith, and expected to pro-  
20      mote the profitability of the franchisee's busi-  
21      ness.

22           (B) Failure to meet sales quotas suggested  
23      or required by the franchisor not expressly set  
24      forth in the franchise agreement.

1           (C) Failure or refusal to sell any products  
2           or services at a price suggested or required by  
3           the franchisor, an affiliate of the franchisor, or  
4           any supplier approved by the franchisor.

5           (D) Refusal to keep the franchised prem-  
6           ises open and operating during hours which are  
7           unprofitable to the franchisee or to preclude the  
8           franchisee from establishing its own hours of  
9           operation or nonoperation for the period be-  
10          tween the hours of 10 p.m. and 6 a.m., unless  
11          said business is commonly recognized as an ex-  
12          tended hour business or the initial signed fran-  
13          chise agreement required operating during these  
14          hours.

15          (E) Refusal to give the franchisor or any  
16          supplier financial records of the operation of  
17          the franchise which are not related or unneces-  
18          sary to the performance of franchisee's express  
19          obligations under the franchise agreement or  
20          records unrelated to the franchise business.

21          (8) To restrict a franchisee from associating  
22          with other franchisees or from joining, leading, or  
23          otherwise participating in a trade or other associa-  
24          tion, or retaliate against a franchisee for engaging in  
25          these activities.

1           (9) To require or prohibit any change in man-  
2           agement of any franchise unless the requirement or  
3           prohibition of the change shall be for good cause,  
4           which cause shall be stated in writing by the  
5           franchisor and be based on violations of material,  
6           reasonable and reasonably required express provi-  
7           sions of the franchise agreement. Good cause shall  
8           include requiring that management of the franchise  
9           be conducted by—

10                   (A) personnel who have been trained in the  
11                   manner required of all franchise managers in  
12                   the system; and

13                   (B) personnel who are legally eligible for  
14                   employment in the United States of America.

15           (10) To impose on a franchisee by contract,  
16           rule, or regulation, whether written or oral, a stand-  
17           ard of conduct or performance unless the franchisor,  
18           its agents or representatives, sustain the burden of  
19           proving the standard to be reasonable, necessary,  
20           and uniformly enforced and applied throughout its  
21           system of franchisees, franchisor-owned units and li-  
22           censees. The following are examples of unreasonable  
23           conduct:

24                   (A) To fail to deal fairly and in good faith  
25                   or fail to exercise due care with a franchisee or

1 any association or other aggregation or incorpo-  
2 ration of franchisees in all business matters, in-  
3 cluding—

4 (i) proposed and actual transfer of the  
5 franchise;

6 (ii) administration of advertising  
7 funds, rewards programs, and marketing  
8 funds; and

9 (iii) the interpretation, administration,  
10 and performance of franchise agreements  
11 and area development or territory agree-  
12 ments.

13 (B) To sell, rent, or offer to sell to a  
14 franchisee or require a franchisee to buy any  
15 product or service for more than a fair and rea-  
16 sonable price or without the reasonable expecta-  
17 tion that the sale or rental transaction itself  
18 will be profitable for the franchisee's business.

19 (C) To discriminate between franchisees in  
20 the charges offered or made for royalties,  
21 goods, services, equipment, rentals, advertising  
22 services, or in any other business dealing, un-  
23 less that discrimination between franchisees—

1 (i) would be necessary to allow a par-  
2 ticular franchisee to fairly meet competi-  
3 tion in the open market;

4 (ii) does not adversely affect the busi-  
5 ness of any existing franchisee; and

6 (iii) to the extent that the franchisor  
7 satisfies the burden of proving that any  
8 classification of or discrimination between  
9 franchisees is reasonable, the discrimina-  
10 tion is based on franchises granted at ma-  
11 terially different times and the discrimina-  
12 tion is reasonably related to the difference  
13 in time or on other proper and justifiable  
14 distinctions, and is not arbitrary or in-  
15 tended to be for the benefit of the  
16 franchisor at the expense of any  
17 franchisee. Nothing in this subsection shall  
18 be construed as granting to a franchisor  
19 any right which may be limited by any  
20 other State or Federal statute.

21 (D) To notify the franchisee of a claimed  
22 breach of the franchise agreement no later than  
23 180 days from the date the breach arises or  
24 180 days after the franchisor knew or in the ex-

1           ercise of reasonable care should have known of  
2           the claimed breach.

3           (E) To require a franchisee to keep the  
4           franchised premises open and operating during  
5           hours which are unprofitable to the franchisee  
6           or to preclude the franchisee from establishing  
7           its own hours of operation or nonoperation be-  
8           tween the hours of 10 p.m. and 6 a.m., unless  
9           said business is commonly recognized as an ex-  
10          tended hour business, or the initial signed fran-  
11          chise agreement required operating during these  
12          hours.

13          (F) To require a franchisee to include non-  
14          compete language in employment contracts with  
15          its employees.

16          (G) To fail to, without charge, make read-  
17          ily available to franchisees, and provide a phys-  
18          ical copy of true, accurate, and complete copies  
19          of all records and accountings of marketing, re-  
20          wards programs, advertising funds, and fees  
21          that have been paid by franchisees, vendors,  
22          suppliers, and licensees.

23          (H) To impose performance standards on  
24          franchises unless the franchisor proves the per-

1 formance standards are reasonable, necessary,  
2 and uniformly enforced.

3 (I) To require or request a franchisee to  
4 assent to a release, assignment, novation, waiv-  
5 er, or estoppel which would prospectively relieve  
6 any person from liability imposed by this chap-  
7 ter.

8 (J) To require or demand that a franchisee  
9 pay liquidated or other post-termination dam-  
10 ages in excess of the average monthly royalty  
11 fees paid by the franchisee during the prior 12  
12 full calendar months (or the shorter time that  
13 the franchised location has been in the system),  
14 multiplied by the lesser of 6 months or the  
15 number of months remaining in the term of the  
16 franchise agreement.

17 (K) To act to accomplish, either directly or  
18 indirectly through any parent company, sub-  
19 sidiary, affiliate, or agent, what would otherwise  
20 be prohibited under this chapter on the part of  
21 the manufacturer or distributor.

22 **SEC. 4. STANDARDS OF CONDUCT.**

23 (a) DUTY OF GOOD FAITH.—

1           (1) A franchise contract imposes on each party  
2           thereto a duty to act in good faith in its perform-  
3           ance and enforcement.

4           (2) As used in this subsection, a duty of good  
5           faith shall—

6                   (A) obligate a party to a franchise to do  
7                   nothing that will have the effect of destroying  
8                   or injuring the right of the other party to ob-  
9                   tain and receive the expected fruits of the con-  
10                  tract;

11                   (B) obligate a party to do everything re-  
12                   quired under the contract to accomplish the  
13                   purposes of the contract; and

14                   (C) require honesty in fact and observance  
15                   of reasonable standards of fair dealing in the  
16                   trade.

17           (3) No provision of any franchise agreement,  
18           express or implied, shall be interpreted or enforced  
19           in such a way as to obfuscate or avoid a party's duty  
20           to act reasonably and in good faith with the other,  
21           or otherwise allow a disparate result in the franchise  
22           relationship.

23           (b) DUTY OF DUE CARE.—

24                   (1) A franchise agreement imposes on the  
25           franchisor a duty of due care. Unless a franchisor

1 represents that it has greater skill or knowledge in  
2 its undertaking with its franchisees, or conspicuously  
3 disclaims that it has any skill or knowledge, the  
4 franchisor is required to exercise the skill and knowl-  
5 edge normally possessed by franchisors in good  
6 standing in the same or similar types of business.

7 (2) For purposes of this subsection—

8 (A) the term “skill or knowledge” means  
9 something more than the mere minimum level  
10 of skill or knowledge required of any person en-  
11 gaging in a service or business and involves a  
12 special level of expertise—

13 (i) which is the result of acquired  
14 learning and aptitude developed by special  
15 training and experience in the business to  
16 be licensed under the franchise agreement,  
17 or the result of extensive use and experi-  
18 ence with the goods or services or the oper-  
19 ating system of such business;

20 (ii) which is the result of experience in  
21 organizing a franchise system and in pro-  
22 viding training, assistance and services to  
23 franchisees; and

24 (iii) which a prospective franchisee  
25 would expect in reasonable reliance on the

1 written and oral commitments and rep-  
2 resentations of the franchisor; and

3 (B) a franchisor shall be permitted to show  
4 that it contracted for, hired, or purchased the  
5 expertise necessary to comply with the require-  
6 ments of this subsection and that such expertise  
7 was incorporated in the franchise or commu-  
8 nicated or provided to the franchisee.

9 (3) The requirement of this subsection may not  
10 be waived by agreement or by conduct, but the  
11 franchisor may limit in writing the nature and scope  
12 of its skill and knowledge, and of its undertaking  
13 with a prospective franchisee, by stating that it  
14 claims no skill or knowledge in a particular area,  
15 provided that no inconsistent representation, wheth-  
16 er written or oral, is made to the prospective  
17 franchisee irrespective of any merger or integration  
18 clause in the franchise agreement.

19 **SEC. 5. PROCEDURAL FAIRNESS.**

20 (a) IN GENERAL.—It shall be unlawful for any  
21 franchisor, either directly or indirectly through another  
22 person, to—

23 (1) require any term or condition in a franchise  
24 agreement, or in any agreement ancillary or collat-

1       eral to a franchise, which directly or indirectly vio-  
2       lates any provision of this Act;

3           (2) require a franchisee to assent to any dis-  
4       claimer, waiver, release, stipulation, or other provi-  
5       sion which would purport—

6           (A) to relieve any person from a duty im-  
7       posed by this Act, except as part of a settle-  
8       ment of a preexisting bona fide dispute; or

9           (B) to protect any person against any li-  
10      ability to which he would otherwise be subject  
11      under this Act by reason of willful misfeasance,  
12      bad faith, or gross negligence in the perform-  
13      ance of duties, or by reason of reckless dis-  
14      regard of obligations and duties under the fran-  
15      chise agreement; or

16          (3) require a franchisee to assent to any waiver,  
17      release, stipulation, or other provision, either as part  
18      of any agreement or document relating to the oper-  
19      ation of a franchise business, in any agreement or  
20      document relating to the termination, cancellation,  
21      forfeiture, repurchase, or resale of a franchise busi-  
22      ness, or as a condition for permitting a franchisee  
23      to leave the franchise system, which would purport  
24      to prevent the franchisee from making any oral or  
25      written statement relating to the franchise business,

1 to the operation of the franchise system, or to the  
2 franchisee's experience with the franchise business.

3 (b) TERMS OF AGREEMENT.—Any condition, stipula-  
4 tion, provision, or term of any franchise agreement, or any  
5 agreement ancillary or collateral to a franchise, which  
6 would purport to waive or restrict any right granted under  
7 this Act shall be void and unenforceable. No stipulation  
8 or provision of a franchise agreement, or of an agreement  
9 ancillary or collateral to a franchise, shall—

10 (1) deprive a franchisee of the application and  
11 benefits of this Act, of any other Federal law, or of  
12 the law of any State in which the franchisee is a  
13 resident, or in which the franchisee's place of busi-  
14 ness is located;

15 (2) deprive a franchisee of the right to com-  
16 mence an action against the franchisor for violation  
17 of this Act, or for breach of the franchise agreement,  
18 or of any agreement or stipulation ancillary or col-  
19 lateral to the franchise, in a court in the State of  
20 the franchisee's principal place of business; or

21 (3) prevent a franchisee from bringing or par-  
22 ticipating in any of the following actions:

23 (A) A consolidated action or consolidated  
24 arbitration.

25 (B) A mass action or mass arbitration.

1 (C) A class action under Rule 23 of the  
2 Federal Rules of Civil Procedure.

3 (D) A class arbitration as authorized by  
4 the American Arbitration Association Supple-  
5 mentary Rules for Class Arbitrations.

6 (E) A similar consolidated, mass, or class  
7 proceeding permissible under State or Federal  
8 statutory or common law, or under the rules of  
9 any other arbitration association.

10 (c) NO WAIVERS.—Compliance with this Act or with  
11 an applicable State franchise law is not waived, excused,  
12 or avoided, and evidence of violation of this Act or of such  
13 State law shall not be excluded, by virtue of an integration  
14 clause, any choice-of-law, choice-of-venue or any other pro-  
15 vision of a franchise agreement, or an agreement ancillary  
16 or collateral to a franchise, the parol evidence rule, or any  
17 other rule of evidence purporting to exclude consideration  
18 of matters outside the franchise agreement.

19 **SEC. 6. TRANSFER OF A FRANCHISE.**

20 (a) TRANSFER OF INTEREST.—A franchisee may as-  
21 sign an interest in a franchised business or in a franchise  
22 to a transferee provided the transferee satisfies the rea-  
23 sonable qualifications then generally applied by the  
24 franchisor in the offer and sale of franchises. For the pur-  
25 pose of this section, a reasonable current qualification for

1 a new franchisee is a qualification based upon a legitimate  
2 business reason. If the proposed transferee does not meet  
3 the reasonable current qualifications of the franchisor, the  
4 franchisor may refuse to permit the transfer, provided  
5 that the refusal of the franchisor to consent to the transfer  
6 is not arbitrary or capricious and the franchisor states the  
7 grounds for its refusal in writing to the franchisee.

8 (b) NOTICE.—A franchisee shall give a franchisor not  
9 less than 60 days written notice of a proposed transfer  
10 of a transferable interest, and on request shall provide in  
11 writing the ownership interests of all persons holding or  
12 claiming an equitable or beneficial interest in the franchise  
13 subsequent to the transfer or the franchisee, as appro-  
14 priate.

15 (c) CONSENT IMPLIED.—A transfer by a franchisee  
16 is considered to have been approved 60 days after the  
17 franchisee submits the request for permission to transfer  
18 the franchise involved unless, within that time the  
19 franchisor refuses to consent to the transfer as evidenced  
20 in writing in accordance with subsection (a).

21 (d) CONDITIONS.—A franchisor may require as a  
22 condition of a transfer that—

23 (1) the transferee successfully complete a rea-  
24 sonable training program;

1           (2) a reasonable transfer fee be paid to reim-  
2       burse the franchisor for the franchisor's reasonable  
3       and actual expenses directly attributable to the  
4       transfer;

5           (3) the transferring franchisee pay or make rea-  
6       sonable provision to pay any amount due the  
7       franchisor or the franchisor's affiliate; or

8           (4) the financial terms of the transfer at the  
9       time of the transfer, comply with the franchisor's  
10      current financial requirements for franchisees.

11      (e) PROHIBITED CONDITIONS.—A franchisor may  
12      not condition its consent to a transfer described in sub-  
13      section (a) on—

14           (1) franchisee's forgoing existing rights other  
15      than those contained in the franchise agreement;

16           (2) a franchisee's entering into a release of  
17      claims broader in scope than a counterpart release  
18      of claims offered by the franchisor to the franchisee;  
19      or

20           (3) requiring the franchisee or transferee to  
21      make, or agree to make, capital improvements, rein-  
22      vestments, or purchases in an amount greater than  
23      the franchisor could have reasonably required under  
24      the terms of the franchisee's existing franchise  
25      agreement.

1       (f) NO ADDITIONAL AGREEMENT REQUIRED AFTER  
2 TRANSFER.—A franchisee may assign the franchisee’s in-  
3 terest in the franchise for the unexpired term of the fran-  
4 chise agreement, and a franchisor shall not require the  
5 franchisee or the transferee to enter into a franchise  
6 agreement that has different material terms or financial  
7 requirements as a condition of the transfer.

8       (g) PUBLIC OFFERINGS.—A franchisor may not with-  
9 hold its consent to a franchisee’s making a public offering  
10 of its securities without good cause if the franchisee, or  
11 the owner of the franchisee’s interest in the franchise, re-  
12 tains control over more than 25 percent of the voting  
13 power as the franchisee.

14       (h) OTHER CONSOLIDATION.—A franchisor may not  
15 withhold its consent to a pooling of interests, to a sale  
16 or exchange of assets or securities, or to any other busi-  
17 ness consolidation amongst its existing franchisees, pro-  
18 vided the constituents are each in material compliance  
19 with their respective obligations to the franchisor.

20       (i) OCCURRENCES NOT CONSIDERED TRANSFERS.—  
21 The following occurrences shall not be considered trans-  
22 fers requiring the consent of the franchisor under a fran-  
23 chise agreement, and a franchisor shall not impose any  
24 fees, payments, or charges in excess of a franchisor’s cost  
25 to review the relevant matter:

1           (1) The succession of ownership or management  
2           of a franchise upon the death or disability of a  
3           franchisee, or of an owner of a franchise, to the sur-  
4           viving spouse, heir, or partner active in the manage-  
5           ment of the franchise unless the successor objec-  
6           tively fails to meet within 1 year the then current  
7           reasonable qualifications of the franchisor for  
8           franchisees.

9           (2) Incorporation of a proprietorship franchisee,  
10          provided that the franchisor may require a personal  
11          guarantee by the franchisee of obligations related to  
12          the franchise.

13          (3) A transfer within an existing ownership  
14          group of a franchise provided that more than 50  
15          percent of the franchise is held by persons who meet  
16          the franchisor's reasonable current qualifications for  
17          franchisees. If less than 50 percent of the franchise  
18          would be owned by persons who objectively meet the  
19          franchisor's reasonable current qualifications, the  
20          franchisor may refuse to authorize the transfer.

21          (4) A transfer of less than a controlling interest  
22          in the franchise to the franchisee's spouse or child  
23          or children, provided that more than 50 percent of  
24          the entire franchise is held by those who meet the  
25          franchisor's reasonable current qualifications. If less

1       than 50 percent of the franchise would be owned by  
2       persons who objectively meet the franchisor's reason-  
3       able current qualifications, the franchisor may refuse  
4       to authorize the transfer.

5           (5) A grant or retention of a security interest  
6       in the franchised business or its assets, or an owner-  
7       ship interest in the franchisee, if the security agree-  
8       ment establishes an obligation on the part of the se-  
9       cured party enforceable by the franchisor to give the  
10      franchisor, simultaneously with notice to the  
11      franchisee, notice of the secured party's intent to  
12      foreclose on the collateral, and a reasonable oppor-  
13      tunity to redeem the interest of the secured party  
14      and recover the secured party's interest in the fran-  
15      chise or franchised business by satisfying the se-  
16      cured obligation.

17           (6) A franchisor may not exercise any pur-  
18      ported right of first refusal or right to purchase with  
19      regard to any franchise, or interest or assets of a  
20      franchisee, upon the happening of any event de-  
21      scribed in paragraphs (1) through (5).

22           (j) CERTAIN COVENANTS UNENFORCEABLE.—After  
23      the transfer of a transferor's complete interest in a fran-  
24      chise, a franchisor may not enforce against the transferor  
25      any covenant of the franchise agreement purporting to

1 prohibit the transferor from engaging in any lawful occu-  
2 pation or enterprise. This subsection shall not limit the  
3 franchisor from enforcing a contractual covenant against  
4 the transferor not to exploit the franchisor's trade secrets  
5 or intellectual property rights (including protection of  
6 trade dress) except by agreement with the franchisor.

7 **SEC. 7. RENEWAL OF THE FRANCHISE; NOTICE.**

8 (a) IN GENERAL.—A franchisor shall not, directly or  
9 through an officer, agent, or employee, fail to renew a  
10 franchise, except for good cause shown.

11 (b) FEES.—Renewals shall not be subject to unrea-  
12 sonable fees. Fees shall not be deemed unreasonable if  
13 they do not exceed 50 percent of the amount of the aver-  
14 age initial franchise fee or other required payments then  
15 being charged to all franchisees.

16 (c) GOOD CAUSE FOR NONRENEWAL.—Good cause  
17 as described in subsection (a) shall be based upon legiti-  
18 mate business reason which shall include, the franchisee's  
19 refusal or failure to substantially comply with any mate-  
20 rial, reasonable and reasonably necessary express obliga-  
21 tion of the franchise agreement within the 1-year period  
22 prior to renewal, including repeated and intentional non-  
23 payment of royalties, advertising or marketing fees clearly  
24 required by the franchise agreement.

1 (d) NOTICE OF NONRENEWAL.—Before nonrenewal  
2 of the franchise, the franchisor shall give the franchisee  
3 written notice at least 90 days in advance of the non-  
4 renewal. The notice shall state all of the reasons consti-  
5 tuting good cause for the nonrenewal and shall provide  
6 that the franchisee has 60 days in which to rectify any  
7 claimed discrepancy and reinstate its right to renew the  
8 franchise.

9 (e) PRESERVATION OF FEES.—If the franchisor re-  
10 quires the franchisee to sign a new franchise agreement  
11 as a condition of renewal, such franchise agreement shall  
12 contain the same royalties, advertising fees, and other fees  
13 as the expiring agreement, no new fees and any protected  
14 territory in the expiring agreement shall be the same in  
15 the renewal franchise.

16 (f) PROHIBITED ACTIONS.—A franchisor shall not  
17 prohibit, or enforce a prohibition against, any franchisee  
18 from—

19 (1) engaging in any business at any location  
20 after expiration of a franchise agreement; or

21 (2) using the customer list and telephone num-  
22 bers associated with the franchise business.

23 (g) RULE OF CONSTRUCTION.—Nothing in this sub-  
24 section shall be interpreted to prohibit enforcement of any

1 provision of a franchise contract obligating a franchisee  
 2 after expiration or termination of a franchise—

3 (1) to cease or refrain from using a trademark,  
 4 other trade secret, or other intellectual property  
 5 owned by the franchisor or its affiliate;

6 (2) to alter the appearance of the business  
 7 premises so that it is not substantially similar to the  
 8 standard design, decor criteria, trade dress or motif  
 9 in use by other franchisees using the same name or  
 10 trademarks within the proximate trade or market  
 11 area of the business; or

12 (3) to modify the manner or mode of business  
 13 operations so as to avoid any substantial confusion  
 14 with the manner or mode of operations which are  
 15 unique to the franchisor and commonly in practice  
 16 by other franchisees using the same name or trade-  
 17 marks within the proximate trade or market area of  
 18 the business.

19 **SEC. 8. TERMINATION; GOOD CAUSE; NOTICE; OPPOR-**  
 20 **TUNITY TO CURE.**

21 (a) IN GENERAL.—A franchisor shall not, directly or  
 22 through an officer, agent, or employee, terminate or cancel  
 23 a franchise, or substantially change the competitive cir-  
 24 cumstances of the franchisee, except for good cause  
 25 shown.

1       (b) DEFAULT PROVISIONS.—A default under one  
2 franchise agreement shall not in and of itself constitute  
3 a default under another franchise agreement to which the  
4 franchisee or an affiliate of the franchisee is a party. Any  
5 cross-default provisions are null and void.

6       (c) NOTICE.—Prior to termination or cancellation of  
7 the franchise, the franchisor shall give the franchisee writ-  
8 ten notice at least 90 days in advance of the termination.  
9 The notice shall state all of the reasons constituting good  
10 cause for termination or cancellation and shall provide  
11 that the franchisee has 60 days in which to rectify any  
12 claimed defaults.

13       (d) EXCEPTION TO NOTICE REQUIREMENT.—The re-  
14 quirement for 90 days advance written notice for termi-  
15 nation shall not apply if the reason for termination is be-  
16 cause—

17           (1) the alleged grounds are voluntary abandon-  
18 ment by the franchisee of the franchise relationship,  
19 in which event, such notice may be given 15 days in  
20 advance of the termination or cancellation; or

21           (2) the conviction of the franchisee in a court  
22 of competent jurisdiction of an offense, where the  
23 conviction is no longer appealable and the offense  
24 is—

1 (A) punishable by a term of imprisonment  
2 in excess of 1 year;

3 (B) directly related to the business conduct  
4 pursuant to the franchise; or

5 (C) materially impairs the goodwill value of  
6 the franchise or the franchised trademark. In  
7 that event, such notice may be given at any  
8 time following the date on which the conviction  
9 is no longer appealable and shall be effective  
10 upon delivery and written receipt of the notice.

11 In no event shall any franchisor collect any fi-  
12 nancial penalty or fee, however delineated, as a  
13 consequence of such conviction.

14 (e) ADDITIONAL NOTICE.—If the reason for termi-  
15 nation or cancellation is nonpayment of sums due under  
16 the franchise agreement, the franchisee shall be entitled  
17 to written notice of such default, and shall have 15 days  
18 in which to cure such default from the date of such notice.  
19 For such nonpayment defaults a franchisee has the right  
20 to cure 3 times in any 12-month period during the period  
21 of the franchise agreement.

22 (f) NOTICE OF IMMINENT DANGER.—If the reason  
23 for termination or cancellation is violation of any law or  
24 regulation relating to an imminent danger to public health  
25 or safety the franchisee shall be entitled to immediate

1 written notice and shall have 24 hours following receipt  
2 of such notice to cure such violation.

3 (g) GOOD CAUSE.—A franchisee may terminate a  
4 franchise agreement for good cause shown, without any  
5 further liability to the franchisor. Good cause shall include  
6 changes to the franchise system or the competitive cir-  
7 cumstances of the franchise business, which would cause  
8 substantial negative impact or substantial financial hard-  
9 ship to the franchisee in the operation of its franchise.

10 **SEC. 9. EFFECT OF TERMINATION.**

11 (a) IN GENERAL.—Upon termination of a franchise  
12 for whatever cause or reason, except voluntary relinquis-  
13 ment or abandonment of the franchise by the franchisee  
14 or the expiration of the franchise agreement where the  
15 franchisee does not elect to renew, the franchisor shall  
16 fairly compensate the franchisee or franchisee's estate for  
17 the fair market value at the time of termination of the  
18 franchise, of the franchisee's inventory, supplies, equip-  
19 ment, and furnishings purchased by the franchisee from  
20 the franchisor or its approved sources and the fair market  
21 value of the going concern value and good will of the busi-  
22 ness, if any, exclusive of personalized items which have  
23 no value to the franchisor and inventory, supplies, equip-  
24 ment, and furnishings not reasonably required in the con-  
25 duct of the franchise business; provided, however, that—

1           (1) compensation need not be made to  
2       franchisee of going concern value and good will if  
3       the franchisor agrees in writing not to enforce a cov-  
4       enant which restrains the franchisee from competing  
5       with the franchisor in the same or substantially  
6       similar business in the same or substantially similar  
7       manner at the same location using the same prop-  
8       erty except the franchisor's registered trademark or  
9       trade name; and

10          (2) a franchisor may offset against amounts  
11       owed to a franchisee under this subsection any  
12       amount mutual agreed upon and owed by the  
13       franchisee to franchisor which is not the subject of  
14       a good faith dispute by the franchisee.

15       (b) RULE OF CONSTRUCTION.—The provisions of this  
16       section shall not be construed to permit the termination  
17       or nonrenewal of any franchise agreement except in ac-  
18       cordance with the express terms of the franchise agree-  
19       ment and this Act.

20       **SEC. 10. TRANSFER OF FRANCHISE BY FRANCHISOR.**

21       A franchisor shall not transfer, by sale or otherwise,  
22       its interest in a franchise system unless—

23           (1) the franchisor provides, not less than 30  
24       days before the effective date of transfer, notice to  
25       every franchisee of the intent to transfer the

1 franchisor's interest in the franchise or of substan-  
2 tially all of the franchises held by the franchisor;

3 (2) such notice is accompanied by a complete  
4 description of the business and financial terms of  
5 the proposed transfer or transfers; and

6 (3) upon the transfer, the entity assuming the  
7 franchisor's obligations has the business experience  
8 and financial means to adequately perform all of the  
9 franchisor's obligations in the ordinary course of  
10 business.

11 **SEC. 11. PRIVATE RIGHT OF ACTION.**

12 (a) IN GENERAL.—A franchisee who is injured by a  
13 violation or threatened violation of this Act, or of section  
14 436.1 of title 16, Code of Federal Regulations (relating  
15 to disclosure requirements and prohibitions concerning  
16 franchising and business opportunity ventures), as in ef-  
17 fect on the date of the enactment of this Act, may bring  
18 a private right of action in any court of appropriate juris-  
19 diction for rescission and restitution, as well as for all  
20 damages and maybe awarded injunctive relief against a  
21 violation or threatened violation of this Act or such sec-  
22 tion. The franchisee shall also be entitled to recover its  
23 costs of litigation and reasonable attorney's fees and ex-  
24 pert witness fees, against any entity or person found to  
25 be liable for such violation.

1       (b) LIABILITY.—Every person who directly or indi-  
2 rectly controls a person liable under subsection (a), every  
3 partner in a firm so liable, every principal executive officer  
4 or director of a corporation so liable, every person occu-  
5 pying a similar status or performing similar functions and  
6 every employee of a person so liable who materially aids  
7 in the act or transaction constituting the violation is also  
8 liable jointly and severally with and to the same extent  
9 as such person, unless the person who would otherwise be  
10 liable hereunder had no knowledge of or reasonable  
11 grounds to know of the existence of the facts by reason  
12 of which the liability is alleged to exist.

13       (c) STATUTE OF LIMITATIONS.—No action may be  
14 commenced pursuant to this section or this Act more than  
15 the later of—

16           (1) 5 years after the date on which the violation  
17 occurs; or

18           (2) 3 years after the date on which the violation  
19 is discovered or should have been discovered through  
20 exercise of reasonable diligence.

21       (d) VENUE.—A franchisee may commence a civil ac-  
22 tion to enforce any provision of this Act within the juris-  
23 diction wherein the applicable franchisee is a resident or  
24 where the applicable business is located.

1 (e) CUMULATIVE RIGHT.—The private rights pro-  
2 vided for in this section are in addition to and not in lieu  
3 of other rights or remedies created by Federal or State  
4 law.

5 **SEC. 12. SCOPE AND APPLICABILITY.**

6 (a) PROSPECTIVE APPLICATION.—Except as pro-  
7 vided in subsection (b), the requirements of this Act shall  
8 apply to franchise agreements entered into, amended, ex-  
9 changed, transferred, assigned, or renewed after the date  
10 of enactment of this Act.

11 (b) DELAYED EFFECT.—The requirements of section  
12 3 of this Act shall take effect 90 days after the date of  
13 enactment of this Act and shall apply only to actions,  
14 practices, disclosures, and statements occurring on or  
15 after such date.

16 **SEC. 13. DEFINITIONS.**

17 For purposes of this Act, the following definitions  
18 apply:

19 (1) The term “affiliate” has the meaning given  
20 the term “affiliated person” in section 436.1(b) of  
21 title 16 of the Code of Federal Regulations as in ef-  
22 fect on July 1, 2007.

23 (2) The term “disclosure document” means ei-  
24 ther the disclosure statement required by the Fed-  
25 eral Trade Commission in Trade Regulation Rule

1       436 (16 C.F.R. 436) as amended from time to time,  
2       or any offering format allowed or required by State  
3       or local law.

4           (3) The term “franchise” has the meaning  
5       given such term in section 436.1(h) of title 16 of the  
6       Code of Federal Regulations as in effect on July 1,  
7       2007, but does not include any contract otherwise  
8       regulated by the Federal Petroleum Marketing Prac-  
9       tices Act (15 U.S.C. 2801 et seq.) except as to fran-  
10      chise relationships that do not involve the sale of pe-  
11      troleum products.

12          (4) The term “franchise seller” has the mean-  
13      ing given such term in section 436.1(j) of title 16  
14      of the Code of Federal Regulations as in effect on  
15      July 1, 2007.

16          (5) The term “franchisee” has the meaning  
17      given such term in section 436.1(i) of title 16 of the  
18      Code of Federal Regulations as in effect on July 1,  
19      2007.

20          (6) The term “franchisor” has the meaning  
21      given such term in section 436.1(k) of title 16 of the  
22      Code of Federal Regulations as in effect on July 1,  
23      2007.

24          (7) The terms “material” and “material fact”  
25      include—

1           (A) any fact, circumstance, or set of condi-  
2           tions which a reasonable franchisee or a reason-  
3           able prospective franchisee would consider im-  
4           portant in making a significant decision relat-  
5           ing to entering into, remaining in, or aban-  
6           doning a franchise relationship; and

7           (B) any fact, circumstance, or set of condi-  
8           tions which has, or may have, any significant fi-  
9           nancial impact on a franchisor, franchisee, or a  
10          prospective franchisee.

11          (8) The term “offer” or “offering” means any  
12          effort to offer or to dispose of, or solicitation of an  
13          offer to buy, a franchise or interest in a franchise  
14          for value.

15          (9) The term “outlet” means a point of sale,  
16          temporary or permanent, fixed or mobile, from  
17          which goods or services are offered for sale.

18          (10) The term “person” means either an indi-  
19          vidual or any other legal or commercial entity.

20          (11) The term “State” means a State, the Dis-  
21          trict of Columbia, and any territory or possession of  
22          the United States.

23          (12) The term “subfranchise” means a contract  
24          or an agreement by which a person pays a

1 franchisor for the right to sell, negotiate the sale, or  
2 provide service franchises.

3 (13) The term “subfranchisor” means a person  
4 who is granted a subfranchise.

5 (14) The term “trade secret” means informa-  
6 tion, including a formula, pattern, compilation, pro-  
7 gram, device, method, technique, or process, that—

8 (A) derives independent economic value,  
9 actual or potential, from not being generally  
10 known to, and not being readily ascertainable  
11 by proper means by, other persons who can ob-  
12 tain economic value from its disclosure or use;  
13 and

14 (B) is the subject of efforts that are rea-  
15 sonable under the circumstances to maintain its  
16 secrecy.

17 (15) The terms “nonrenewal” and “nonrenew”  
18 mean that the franchisor fails or refuses to extend  
19 the franchisor-franchisee relationship at the end of  
20 the existing term of the franchise agreement, irre-  
21 spective of whether the franchise agreement contains  
22 any contractual right to obtain a renewal term. Al-  
23 lowing a franchise agreement with no renewal term  
24 to expire shall be considered to be a “nonrenewal”  
25 for purposes of this Act.

1 **SEC. 14. SEVERABILITY.**

2       If any provision or clause of this section or any appli-  
3 cation of this section to any person or circumstances is  
4 held invalid, such invalidity shall not affect other provi-  
5 sions or applications of the section which can be given ef-  
6 fect without the invalid provision or application, and to  
7 this end the provisions of this section are declared to be  
8 severable.

9 **SEC. 15. STATE ATTORNEYS GENERAL.**

10       (a) CIVIL ACTION.—Whenever an attorney general  
11 (or similar enforcement officer of a State, however de-  
12 nominated, hereinafter “attorney general”) of any State  
13 has reason to believe that the interests of the residents  
14 of that State have been or are being threatened or ad-  
15 versely affected because any person has engaged or is en-  
16 gaging in a pattern or practice which violates any provi-  
17 sion of this Act, the State, as *parens patriae*, may bring  
18 a civil action on behalf of its residents in an appropriate  
19 State court or district court of the United States to enjoin  
20 such violations, to obtain damages, restitution or other  
21 compensation on behalf of residents of such State or to  
22 obtain such further and other relief as the court may deem  
23 appropriate.

24       (b) PRESERVATION OF POWER.—For purposes of  
25 bringing any civil action under subsection (a), nothing in  
26 this Act shall prevent an attorney general from exercising

1 the powers conferred on the attorney general by the laws  
2 of such State to conduct investigations or to administer  
3 oaths or affirmations or to compel the attendance of wit-  
4 nesses or the production of documentary and other evi-  
5 dence.

6 (c) VENUE.—Any civil action brought under sub-  
7 section (a) in a district court of the United States may  
8 be brought in the district in which the defendant is found,  
9 is an inhabitant, or transacts business, or wherever venue  
10 is proper under section 1391 of title 28, United States  
11 Code. Process in such action may be served in any district  
12 in which the defendant is an inhabitant or in which the  
13 defendant may be found.

14 (d) NO PREEMPTION.—Nothing contained in this  
15 section shall prohibit an authorized State official from pro-  
16 ceeding in State court on the basis of an alleged violation  
17 of any civil or criminal statute of such State.

○