115TH CONGRESS 1ST SESSION

H. R. 2975

To make certain improvements in the laws administered by the Secretary of Homeland Security relating to public transportation security, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 21, 2017

Mr. Lipinski (for himself and Mrs. Comstock) introduced the following bill; which was referred to the Committee on Homeland Security

A BILL

To make certain improvements in the laws administered by the Secretary of Homeland Security relating to public transportation security, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Securing America's
- 5 Facilities, Equipment and Rail: Taking Responsibility for
- 6 American National Security In Transit Act" or the
- 7 "SAFER TRANSIT Act".
- 8 SEC. 2. FINDINGS.
- 9 Congress makes the following findings:

- 1 (1) Nationwide, Americans rely on 6,800 public 2 transportation systems for their daily commute. 3 Every weekday, public transportation riders take 4 35,000,000 trips. Public transportation significantly 5 improves quality of life, saving Americans who live 6 in areas served by public transportation systems 7 nearly 865,000,000 hours in travel time annually.
 - (2) Increasingly, public transportation is becoming a target of terrorist activity.
 - (3) In 2004, terrorists simultaneously detonated explosives concealed inside backpacks on Madrid's commuter train system, killing 191 and injuring nearly 2000.
 - (4) In 2005, four suicide bombers attacked London's public transportation system, killing 52.
 - (5) In 2011, authorities discovered an improvised explosives device near Amtrak and commuter train tracks. The same year, German police found multiple firebombs alongside high-speed rail tracks and in tunnels leading into train stations.
 - (6) On March 22, 2016, a coordinated terrorist attack targeted both the Brussels Airport and a metro station in the city killing 32 and injuring nearly 300 travelers.

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- 1 (7) According to the Global Terrorism Data-2 base, there were 57 terror attacks on transportation 3 from 2006 to 2014.
 - (8) To ensure the continued effectiveness of public transportation, the Federal Government must balance transit system security and accessibility.
 - (9) The Implementing Recommendations of the 9/11 Commission Act of 2007 (Public Law 110–53), conferred to the Department of Homeland Security the responsibility for assuring public transportation security.
 - (10) A May 2016 report by the Inspector General of the Department of Homeland Security found that the Transportation Security Administration has limited regulatory oversight of Amtrak's passenger security.
 - (11) A May 2016 report by the Government Accountability Office recommended that the Federal Air Marshal Service undertake a number of measures to ensure resources are allocated according to risk assessments.
 - (12) Congress must provide the agencies and municipalities with the necessary resources to combat terrorism, and continue to conduct oversight of their effective use.

1 SEC. 3. RAIL SECURITY.

- 2 Not later than 90 days after the date of the enact-
- 3 ment of this Act, the Secretary of Homeland Security, in
- 4 coordination with the Office of Management and Budget,
- 5 shall submit to Congress a report on the plan of the Sec-
- 6 retary to expedite the implementation of the requirements
- 7 of subtitle B of title XV of the Implementing Rec-
- 8 ommendations of the 9/11 Commission Act of 2007 (Pub-
- 9 lie Law 110–53; 6 U.S.C. 1161 et seq.) to—
- 10 (1) assign rail carriers to high-risk tiers; and
- 11 (2) establish a rail security training program.
- 12 SEC. 4. VISIBLE INTERMODAL PREVENTION AND RE-
- 13 SPONSE TEAMS.
- 14 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
- 15 1303(b) of the Implementing Recommendations of the
- 16 9/11 Commission Act of 2007 (Public Law 110–53; 6
- 17 U.S.C. 1112) is amended by striking "fiscal years 2016
- 18 through 2018" and inserting "fiscal years 2016 through
- 19 2020".
- 20 (b) Surface Transportation Security Inspec-
- 21 Tors.—Section 1304(j) of the Implementing Rec-
- 22 ommendations of the 9/11 Commission Act of 2007 (Pub-
- 23 lie Law 110–53; 6 U.S.C. 1113) is amended by striking
- 24 "this section" and all that follows and inserting "this sec-
- 25 tion such sums as may be necessary for each of fiscal years
- 26 2016 through 2020.".

1 SEC. 5. PUBLIC TRANSPORTATION SECURITY RESEARCH

- 2 AND DEVELOPMENT.
- 3 Section 1409(h) of the Implementing Recommenda-
- 4 tions of the 9/11 Commission Act of 2007 (Public Law
- 5 110–53; 6 U.S.C. 1138) is amended by striking "to make
- 6 grants" and all that follows and inserting "to carry out
- 7 this section such sums as may be necessary for each of
- 8 fiscal years 2016 through 2020.".

9 SEC. 6. RAILROAD SECURITY.

- Section 1513(i)(1) of the Implementing Rec-
- 11 ommendations of the 9/11 Commission Act of 2007 (Pub-
- 12 lie Law 110–53; 6 U.S.C. 1163) is amended by striking
- 13 "Out of funds" and all that follows and inserting: "There
- 14 are authorized to be appropriated to the Secretary to carry
- 15 out this section such sums as may be necessary for each
- 16 of fiscal years 2016 through 2020.".

17 SEC. 7. OVER-THE-ROAD BUS SECURITY ASSISTANCE.

- 18 Section 1532(k)(1) of the Implementing Rec-
- 19 ommendations of the 9/11 Commission Act of 2007 (Pub-
- 20 lie Law 110–53; 6 U.S.C. 1182) is amended by striking
- 21 "From amounts" and all that follows and inserting
- 22 "There are authorized to be appropriated to the Secretary
- 23 to carry out this section such sums as may be necessary
- 24 for each of fiscal years 2016 through 2020.".

1 SEC. 8. PUBLIC TRANSIT SECURITY POLICE TRAINING PRO-

2	GRAM.
3	(a) In General.—The Secretary of Homeland Secu-
4	rity shall develop a program, to be known as the "Local
5	Transit Security Instructor Training Program", which
6	shall be carried out at the Federal Law Enforcement
7	Training Centers.
8	(b) CONTENTS.—The program developed under sub-
9	section (a) shall be an intensive training program designed
10	to—
11	(1) cover the comprehensive tactical subject
12	matters pertaining to the unique nature of public
13	transit operational environments and threats;
14	(2) provide high-quality training and instill the
15	knowledge, skills, and aptitudes needed for the high-
16	est proficiency in transit security; and
17	(3) leverage the existing skills of trainee officers
18	by emphasizing leadership, teach backs, and adult
19	learning as well as the traditional technical skills
20	needed by field training officers.
21	(c) AVAILABILITY.—The Secretary shall make such
22	program available to law enforcement agencies that are
23	eligible for the Homeland Security Grant Program under
24	section 2002 of the Homeland Security Act of 2002 (6
25	U.S.C. 603) and have jurisdiction over a geographic area
26	where a public transit system operates rail or bus service.

1 SEC. 9. EFFECTIVENESS OF FEDERAL AIR MARSHAL PRO-

2	GRAM.
3	The Secretary of Homeland Security shall take such
4	steps as may be necessary to ensure that the Federal Air
5	Marshal Service (hereinafter in this section referred to as
6	the "FAMS") uses its resources to cover the highest-risk
7	flights. In carrying out this section, the Secretary shall—
8	(1) consider risk when determining how to di-
9	vide the international flight coverage resources of
10	the FAMS among international destinations, incor-
11	porate risk into the method of the FAMS for ini-
12	tially setting its annual target numbers of average
13	daily international and domestic flights;
14	(2) conduct and document a risk assessment to
15	further support the domestic resource allocation de-
16	cisions of the FAMS, including the identification of
17	high-priority geographic areas;
18	(3) in conducting such risk assessment, evalu-
19	ate the threat environment with regard to each of
20	the different modes of transportation supported by
21	the FAMS to inform resource allocation decisions,
22	including the identification of high-priority modes of
23	transportation;
24	(4) document the rationale for the selection of
25	international destinations by FAMS for air marshal

1	deployment and the proportion of flights to cover at
2	each destination;
3	(5) adopt a consistent name and definition for
4	the performance measure referred to as the TSA
5	coverage score that accurately reflects its calculation
6	method and composite nature; and
7	(6) report the performance results for each of
8	the subcategories that comprise the TSA coverage
9	score to FAMS and TSA leadership.
10	SEC. 10. CBRNE DETECTORS ABOARD PUBLIC TRANSPOR-
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11 12	TATION. The Secretary of Homeland Security shall direct the
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111213141516	TATION. The Secretary of Homeland Security shall direct the Directorate of Science and Technology of the Department of Homeland Security to prioritize research of scalable, cost-effective technology solutions to detect chemical, biological, radiological, nuclear, and explosive threats aboard

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20 a threat.