

114TH CONGRESS
2D SESSION

S. 3454

To improve medication adherence.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 28, 2016

Mr. CARPER (for himself and Mr. ROBERTS) introduced the following bill;
which was read twice and referred to the Committee on Finance

A BILL

To improve medication adherence.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. FINDINGS.**

4 Congress makes the following findings:

5 (1) Eighty to ninety percent of the means by
6 which we prevent and control chronic disease is with
7 medications. Assuring the most appropriate and ef-
8 fective medications are used to optimize patient out-
9 comes is a national priority. The ability of patients
10 to then adhere to the medication regimen becomes
11 vital.

1 (2) Between $\frac{1}{2}$ and $\frac{2}{3}$ of individuals with
2 chronic diseases in the United States do not take
3 medications as prescribed.

4 (3) Suboptimal medication use, including un-
5 treated indications (such as failure to immunize),
6 over or under dosing of medications, safety issues,
7 and low rates of medication adherence result in
8 higher health care costs, reduced effectiveness of
9 health care treatments and regimes, negative health
10 effects for patients, and tens of thousands of deaths
11 on an annual basis.

12 (4) Appropriate medication use and adherence
13 may be lowest among individuals with chronic dis-
14 eases.

15 (5) Improving medication adherence would re-
16 duce unnecessary hospital admissions and emergency
17 room visits.

18 (6) Drug therapy problems including underuse
19 and nonadherence is estimated to cost the healthcare
20 system in the United States over \$290,000,000,000
21 each year.

22 (7) Improving appropriate medication adher-
23 ence could improve patient health outcomes, reduce
24 health care costs, and lead to productivity gains.

1 **SEC. 2. NATIONAL RESEARCH AND REPORTING STRATEGY**
 2 **FOR IMPROVED MEDICATION ADHERENCE.**

3 Part A of title III of the Public Health Service Act
 4 (42 U.S.C. 341 et seq.) is amended by adding at the end
 5 the following:

6 **“SEC. 310B. NATIONAL RESEARCH AND REPORTING STRAT-**
 7 **EGY FOR IMPROVED MEDICATION ADHER-**
 8 **ENCE.**

9 “(a) IN GENERAL.—The Secretary, in coordination
 10 with the Administrator of the Agency for Healthcare Re-
 11 search and Quality, the Administrator of the Centers for
 12 Medicare & Medicaid Services, and the Director of the
 13 Centers for Disease Control and Prevention, shall report
 14 annual statistics on medication adherence, particularly
 15 with respect to individuals with chronic diseases such as
 16 cardiovascular disease, hypertension, diabetes, auto-
 17 immune diseases, chronic obstructive pulmonary disease,
 18 and mental health conditions, to better inform decision-
 19 makers regarding—

20 “(1) primary nonadherence, including among
 21 patients newly prescribed one or more medications
 22 at the time of discharge from an acute care setting;

23 “(2) medication persistence;

24 “(3) related quality measures with respect to
 25 medication and methods to improve medication ad-
 26 herence and medication persistence; and

1 “(4) the strategies used by private stakeholders
2 to improve medication adherence among individuals
3 with one or more chronic illnesses.

4 “(b) FEDERAL HEALTH CARE PROGRAMS.—The re-
5 search conducted, and information and statistics devel-
6 oped, under subsection (a) (other than paragraph (6) of
7 such subsection) shall be with respect to individuals treat-
8 ed under the following health care programs:

9 “(1) The Medicare program under title XVIII
10 of the Social Security Act.

11 “(2) The Medicaid program under title XIX of
12 the Social Security Act.

13 “(3) The Federal Employees Health Benefits
14 Plan under chapter 89 of title 5, United States
15 Code.

16 “(4) The TRICARE program under chapter 55
17 of title 10, United States Code.

18 “(5) Hospital care and medical services fur-
19 nished by the Department of Veterans Affairs under
20 chapters 17 and 18 of title 38, United States Code.

21 “(c) DEFINITIONS.—In this section:

22 “(1) The term ‘medication adherence’ means a
23 patient taking medications as prescribed by their
24 health care provider, which may include the pre-
25 scribed dosage, time, frequency, and direction.

1 “(2) The term ‘medication persistence’ means
2 the act of continuing treatment with a medication
3 for the prescribed duration.

4 “(3) The term ‘primary nonadherence’ means
5 the failure to fill a newly prescribed medication.

6 “(4) The term ‘medication management’ means
7 medical care provided by a health care professional
8 to optimize drug therapy and improve therapeutic
9 outcomes for patients, including medication therapy
10 management.

11 “(d) REPORTS TO CONGRESS.—The Secretary shall
12 submit to Congress an initial report on the research con-
13 ducted under this section not later than 1 year after the
14 date of enactment of this section, and an updated report
15 not later than 5 years after submission of such initial re-
16 port.”.

17 **SEC. 3. LINKING MEDICARE PRESCRIPTION DRUG AND**
18 **PARTS A AND B CLAIMS DATA.**

19 Section 1860D–4(c) of the Social Security Act (42
20 U.S.C. 1395w–104(c)) is amended by adding at the end
21 the following new paragraph:

22 “(5) LINKING PRESCRIPTION DRUG AND PARTS
23 A AND B CLAIMS DATA.—

24 “(A) IN GENERAL.—Notwithstanding any
25 other provision of law, subject to subparagraph

(B), effective for plan year 2018 and each subsequent plan year, the Secretary shall, upon request by the PDP sponsor of a prescription drug plan, provide the plan with enrollee claims data under parts A and B, in order to enable the plan to see the items and services furnished to an enrollee under such parts and to provide greater context for the medication regimen of the enrollee.

“(B) REQUIREMENTS.—The data described in subparagraph (A) shall, as determined by the Secretary, be provided to a prescription drug plan on a regular basis and in a format that is computable and accessible to assist plan efforts in identifying and supporting at-risk enrollees.”.

SEC. 4. RECOGNIZING MEDICATION MANAGEMENT IMPROVES QUALITY UNDER MEDICARE ADVANTAGE AND PRESCRIPTION DRUG PLANS.

Section 1857(e) of the Social Security Act is amended—

(1) in paragraph (4), by striking “If the Secretary” and inserting “Subject to paragraph (5), if the Secretary”; and

1 (2) by adding at the end the following new
2 paragraph:

3 “(5) RECOGNIZING MEDICATION MANAGEMENT
4 IMPROVES QUALITY.—For purposes of calculating
5 the minimum medical loss ratio under paragraph (4)
6 for a contract year (beginning with 2018), the Sec-
7 retary shall include medication management (as de-
8 fined in section 310B(c) of the Public Health Serv-
9 ice Act) as part of activities that improve health care
10 quality (as described with respect to Medicare Ad-
11 vantage plans and prescription drug plans in sec-
12 tions 422.2430 and 423.2430, respectively, of title
13 42, Code of Federal Regulations (or in any successor
14 regulation)).”.

15 **SEC. 5. ENHANCED MEDICATION THERAPY MANAGEMENT**
16 **MODEL FOR MA-PD PLANS.**

17 Section 1115A(b)(2) of the Social Security Act (42
18 U.S.C. 1315a(b)(2)) is amended—

19 (1) in subparagraph (A), by adding at the end
20 the following new sentence: “The models selected
21 under this subparagraph shall include the model de-
22 scribed in subparagraph (D), which shall be imple-
23 mented by not later than the date that is 1 year
24 after the implementation of the Part D Enhanced
25 Medication Therapy Management Model, as con-

ducted by the Centers for Medicare & Medicaid Services with respect to stand-alone basic prescription drug plans.”; and

(2) by adding at the end the following new subparagraph:

“(D) ENHANCED MEDICATION THERAPY MANAGEMENT FOR MA–PD PLANS.—

“(i) IN GENERAL.—Subject to clause (ii), the model described in this subparagraph is a model to test, with respect to MA–PD plans (as defined in section 1860D–1(a)(3)(C)), a model for enhanced medication therapy management that is similar to the Part D Enhanced Medication Therapy Management Model, as conducted by the Centers for Medicare & Medicaid Services with respect to stand-alone basic prescription drug plans.

“(ii) NO ADDITIONAL PERFORMANCE PAYMENT.—Under the model described in this subparagraph, an MA–PD plan (as so defined) shall not receive any additional performance payment (other than any applicable percentage quality increase other-

1 wise applicable for the plan under section
2 1853(o)).”.

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