

114TH CONGRESS
1ST SESSION

S. 2280

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 16, 2015

Referred to the Committee on the Judiciary

AN ACT

To promote pro bono legal services as a critical way in
which to empower survivors of domestic violence.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Pro bono Work to Em-
3 power and Represent Act of 2015” or “POWER Act”.

4 **SEC. 2. FINDINGS.**

5 Congress finds the following:

6 (1) Extremely high rates of domestic violence,
7 dating violence, sexual assault, and stalking exist at
8 the local, State, and national levels and such vio-
9 lence or behavior harms the most vulnerable mem-
10 bers of our society.

11 (2) According to a study commissioned by the
12 Department of Justice, nearly 25 percent of women
13 suffer from domestic violence during their lifetime.

14 (3) Proactive efforts should be made available
15 in all forums to provide pro bono legal services and
16 eliminate the violence that destroys lives and shat-
17 ters families.

18 (4) A variety of factors cause domestic violence,
19 dating violence, sexual assault, and stalking, and a
20 variety of solutions at the local, State, and national
21 level are necessary to combat such violence or behav-
22 ior.

23 (5) According to the National Network to End
24 Domestic Violence, which conducted a census includ-
25 ing almost 1,700 assistance programs, over the
26 course of 1 day in September 2014, more than

1 10,000 requests for services, including legal rep-
2 resentation, were not met.

3 (6) Pro bono assistance can help fill this need
4 by providing not only legal representation, but also
5 access to emergency shelter, transportation, and
6 childcare.

7 (7) Research and studies have demonstrated
8 that the provision of legal assistance to victims of
9 domestic violence, dating violence, sexual assault,
10 and stalking reduces the probability of such violence
11 or behavior reoccurring in the future and can help
12 survivors move forward.

13 (8) Legal representation increases the possi-
14 bility of successfully obtaining a protective order
15 against an attacker, preventing further mental and
16 physical injury to a victim and his or her family,
17 demonstrated by a study that found that 83 percent
18 of victims represented by an attorney were able to
19 obtain a protective order compared to 32 percent of
20 victims without an attorney.

21 (9) The American Bar Association Model Rules
22 include commentary that “every lawyer, regardless
23 of professional prominence or professional workload,
24 has a responsibility to provide legal services to those
25 unable to pay, and personal involvement in the prob-

1 lems of the disadvantaged can be one of the most re-
2 warding experiences in the life of a lawyer”.

3 (10) As representatives of the Department of
4 Justice, the duty of United States Attorneys is to
5 present “equal and impartial justice to all its citi-
6 zens,” which should include, especially, survivors of
7 domestic violence, dating violence, sexual assault,
8 and stalking who might not otherwise know how to
9 seek advice and protection.

10 (11) As Federal leaders who have knowledge of
11 domestic violence, dating violence, sexual assault,
12 and stalking in their localities, United States Attor-
13 neys should encourage lawyers to provide pro bono
14 resources in an effort to help victims of such vio-
15 lence or behavior to escape the cycle of abuse.

16 (12) A dedicated army of pro bono attorneys fo-
17 cused on this mission will inspire others to devote ef-
18 forts to this cause and will raise awareness of the
19 scourge of domestic violence, dating violence, sexual
20 assault, and stalking throughout the country.

21 (13) Communities, by providing awareness of
22 pro bono legal services and assistance to survivors of
23 domestic violence, dating violence, sexual assault,
24 and stalking, will empower those survivors to move
25 forward with their lives.

1 **SEC. 3. U.S. ATTORNEYS TO PROMOTE EMPOWERMENT**
2 **EVENTS.**

3 (a) IN GENERAL.—Not later than 1 year after the
4 date of enactment of this Act, and not less often than once
5 each year thereafter, each United States Attorney, or his
6 or her designee, for each judicial district shall lead not
7 less than 1 public event, in partnership with a State, local,
8 tribal, or territorial domestic violence service provider or
9 coalition and a State or local volunteer lawyer project, pro-
10 moting pro bono legal services as a critical way in which
11 to empower survivors of domestic violence, dating violence,
12 sexual assault, and stalking and engage citizens in assist-
13 ing those survivors.

14 (b) DISTRICTS CONTAINING INDIAN TRIBES AND
15 TRIBAL ORGANIZATIONS.—During each 3-year period, a
16 United States Attorney, or his or her designee, for a judi-
17 cial district that contains an Indian tribe or tribal organi-
18 zation (as those terms are defined in section 4 of the In-
19 dian Self-Determination and Education Assistance Act
20 (25 U.S.C. 450b)) shall lead not less than 1 public event
21 promoting pro bono legal services under subsection (a) in
22 partnership with an Indian tribe or tribal organization
23 with the intent of increasing the provision of pro bono
24 legal services for Indian or Alaska Native victims of do-
25 mestic violence, dating violence, sexual assault, and stalk-
26 ing.

1 (c) REQUIREMENTS.—Each United States Attorney
2 shall—

3 (1) have discretion on the design, organization,
4 and implementation of the public events required
5 under subsection (a); and

6 (2) in conducting a public event under sub-
7 section (a), seek to maximize the local impact of the
8 event and the provision of access to high-quality pro
9 bono legal services by survivors of domestic violence,
10 dating violence, sexual assault, and stalking.

11 **SEC. 4. REPORTING REQUIREMENTS.**

12 (a) REPORT TO THE ATTORNEY GENERAL.—Not
13 later than October 30 of each year, each United States
14 Attorney shall submit to the Attorney General a report
15 detailing each public event conducted under section 3 dur-
16 ing the previous fiscal year.

17 (b) REPORT TO CONGRESS.—

18 (1) IN GENERAL.—Not later than January 1 of
19 each year, the Attorney General shall submit to Con-
20 gress a compilation and summary of each report re-
21 ceived under subsection (a) for the previous fiscal
22 year.

23 (2) REQUIREMENT.—Each comprehensive re-
24 port submitted under paragraph (1) shall include an
25 analysis of how each public event meets the goals set

1 forth in this Act, as well as suggestions on how to
2 improve future public events.

3 SEC. 5. FUNDING.

4 The Department of Justice shall use existing funds
5 to carry out the requirements of this Act.

Passed the Senate November 10, 2015.

Attest: JULIE E. ADAMS,
Secretary.