

114TH CONGRESS  
1ST SESSION

# S. 1486

To amend the Internal Revenue Code of 1986 to provide a tax credit to Patriot employers, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 2, 2015

Mr. DURBIN (for himself, Mr. BROWN, Mr. REED, Ms. WARREN, Mr. SANDERS, and Ms. BALDWIN) introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To amend the Internal Revenue Code of 1986 to provide a tax credit to Patriot employers, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Patriot Employer Tax  
5       Credit Act”.

6       **SEC. 2. PATRIOT EMPLOYER TAX CREDIT.**

7       (a) IN GENERAL.—Subpart D of part IV of sub-  
8       chapter A of chapter 1 of the Internal Revenue Code of  
9       1986 is amended by adding at the end the following new  
10      section:

1 **“SEC. 45S. PATRIOT EMPLOYER TAX CREDIT.**

2 “(a) DETERMINATION OF AMOUNT.—

3 “(1) IN GENERAL.—For purposes of section 38,  
4 the Patriot employer credit determined under this  
5 section with respect to any taxpayer who is a Patriot  
6 employer for any taxable year shall be equal to 10  
7 percent of the qualified wages paid or incurred by  
8 the Patriot employer.

9 “(2) LIMITATION.—The amount of qualified  
10 wages which may be taken into account under para-  
11 graph (1) with respect to any employee for any tax-  
12 able year shall not exceed \$15,000.

13 “(b) PATRIOT EMPLOYER.—

14 “(1) IN GENERAL.—For purposes of subsection  
15 (a), the term ‘Patriot employer’ means, with respect  
16 to any taxable year, any taxpayer—

17 “(A) which—

18 “(i) maintains its headquarters in the  
19 United States if the taxpayer (or any pred-  
20 ecessor) has ever been headquartered in  
21 the United States, and

22 “(ii) is not (and no predecessor of  
23 which is) an expatriated entity (as defined  
24 in section 7874(a)(2)) for the taxable year  
25 or any preceding taxable year ending after  
26 March 4, 2003,

1           “(B) with respect to which no assessable  
2           payment has been imposed under section  
3           4980H with respect to any month occurring  
4           during the taxable year, and

5           “(C) in the case of—

6           “(i) a taxpayer which employs an av-  
7           erage of more than 50 employees on busi-  
8           ness days during the taxable year, which—

9           “(I) provides compensation for at  
10           least 90 percent of its employees for  
11           services provided by such employees  
12           during the taxable year at an hourly  
13           rate (or equivalent thereof) not less  
14           than an amount equal to 156 percent  
15           of the Federal poverty level for a fam-  
16           ily of three for the calendar year in  
17           which the taxable year begins divided  
18           by 2,080,

19           “(II) meets the retirement plan  
20           requirements of subsection (c) with  
21           respect to at least 90 percent of its  
22           employees providing services during  
23           the taxable year who are not highly  
24           compensated employees, and

1 “(III) meets the additional re-  
2 quirements of subparagraphs (A) and  
3 (B) of paragraph (2), or

4 “(ii) any other taxpayer, which meets  
5 the requirements of either subclause (I) or  
6 (II) of clause (i) for the taxable year.

7 “(2) ADDITIONAL REQUIREMENTS FOR LARGE  
8 EMPLOYERS.—

9 “(A) UNITED STATES EMPLOYMENT.—The  
10 requirements of this subparagraph are met for  
11 any taxable year if—

12 “(i) in any case in which the taxpayer  
13 increases the number of employees per-  
14 forming substantially all of their services  
15 for the taxable year outside the United  
16 States, the taxpayer either—

17 “(I) increases the number of em-  
18 ployees performing substantially all of  
19 their services inside the United States  
20 by an amount not less than the in-  
21 crease in such number for employees  
22 outside the United States, or

23 “(II) has a percentage increase  
24 in such employees inside the United  
25 States which is not less than the per-

1                   centage increase in such employees  
2                   outside the United States,

3                   “(ii) in any case in which the taxpayer  
4                   decreases the number of employees per-  
5                   forming substantially all of their services  
6                   for the taxable year inside the United  
7                   States, the taxpayer either—

8                   “(I) decreases the number of em-  
9                   ployees performing substantially all of  
10                  their services outside the United  
11                  States by an amount not less than the  
12                  decrease in such number for employ-  
13                  ees inside the United States, or

14                  “(II) has a percentage decrease  
15                  in employees outside the United  
16                  States which is not less than the per-  
17                  centage decrease in such employees  
18                  inside the United States, and

19                  “(iii) there is not a decrease in the  
20                  number of employees performing substan-  
21                  tially all of their services for the taxable  
22                  year inside the United States by reason of  
23                  the taxpayer contracting out such services  
24                  to persons who are not employees of the  
25                  taxpayer.

1           “(B) TREATMENT OF INDIVIDUALS IN THE  
2           UNIFORMED SERVICES AND THE DISABLED.—

3           The requirements of this subparagraph are met  
4           for any taxable year if—

5                   “(i) the taxpayer provides differential  
6                   wage payments (as defined in section  
7                   3401(h)(2)) to each employee described in  
8                   section 3401(h)(2)(A) for any period dur-  
9                   ing the taxable year in an amount not less  
10                  than the difference between the wages  
11                  which would have been received from the  
12                  employer during such period and the  
13                  amount of pay and allowances which the  
14                  employee receives for service in the uni-  
15                  formed services during such period, and

16                   “(ii) the taxpayer has in place at all  
17                   times during the taxable year a written  
18                   policy for the recruitment of employees  
19                   who have served in the uniformed services  
20                   or who are disabled.

21           “(3) SPECIAL RULES FOR APPLYING THE MIN-  
22           IMUM WAGE AND RETIREMENT PLAN REQUIRE-  
23           MENTS.—

24                   “(A) MINIMUM WAGE.—In determining  
25                   whether the minimum wage requirements of

1 paragraph (1)(C)(i)(I) are met with respect to  
2 90 percent of a taxpayer's employees for any  
3 taxable year—

4 “(i) a taxpayer may elect to exclude  
5 from such determination apprentices or  
6 learners that an employer may exclude  
7 under the regulations under section 14(a)  
8 of the Fair Labor Standards Act of 1938,  
9 and

10 “(ii) if a taxpayer meets the require-  
11 ments of paragraph (2)(B)(i) with respect  
12 to providing differential wage payments to  
13 any employee for any period (without re-  
14 gard to whether such requirements apply  
15 to the taxpayer), the hourly rate (or equiv-  
16 alent thereof) for such payments shall be  
17 determined on the basis of the wages which  
18 would have been paid by the employer dur-  
19 ing such period if the employee had not  
20 been providing service in the uniformed  
21 services.

22 “(B) RETIREMENT PLAN.—In determining  
23 whether the retirement plan requirements of  
24 paragraph (1)(C)(i)(II) are met with respect to  
25 90 percent of a taxpayer's employees for any

1 taxable year, a taxpayer may elect to exclude  
 2 from such determination—

3 “(i) employees not meeting the age or  
 4 service requirements under section  
 5 410(a)(1) (or such lower age or service re-  
 6 quirements as the employer provides), and

7 “(ii) employees described in section  
 8 410(b)(3).

9 “(c) RETIREMENT PLAN REQUIREMENTS.—

10 “(1) IN GENERAL.—The requirements of this  
 11 subsection are met for any taxable year with respect  
 12 to an employee of the taxpayer who is not a highly  
 13 compensated employee if the employee is eligible to  
 14 participate in 1 or more applicable eligible retire-  
 15 ment plans maintained by the employer for a plan  
 16 year ending with or within the taxable year.

17 “(2) APPLICABLE ELIGIBLE RETIREMENT  
 18 PLAN.—For purposes of this subsection, the term  
 19 ‘applicable eligible retirement plan’ means an eligible  
 20 retirement plan which, with respect to the plan year  
 21 described in paragraph (1), is either—

22 “(A) a defined contribution plan which—

23 “(i) requires the employer to make  
 24 nonelective contributions of at least 5 per-

cent of the compensation of the employee,  
or

“(ii) both—

“(I) includes an eligible automatic contribution arrangement (as defined in section 414(w)(3)) under which the uniform percentage described in section 414(w)(3)(B) is at least 5 percent, and

“(II) requires the employer to make matching contributions of 100 percent of the elective deferrals (as defined in section 414(u)(2)(C)) of the employee to the extent such deferrals do not exceed the percentage specified by the plan (not less than 5 percent) of the employee’s compensation, or

“(B) a defined benefit plan—

“(i) with respect to which the accrued benefit of the employee derived from employer contributions, when expressed as an annual retirement benefit, is not less than the product of—

1 “(I) the lesser of 2 percent multi-  
 2 plied by the employee’s years of serv-  
 3 ice (determined under the rules of  
 4 paragraphs (4), (5), and (6) of section  
 5 411(a)) with the employer or 20 per-  
 6 cent, multiplied by

7 “(II) the employee’s final average  
 8 pay, or

9 “(ii) which is an applicable defined  
 10 benefit plan (as defined in section  
 11 411(a)(13)(B))—

12 “(I) which meets the interest  
 13 credit requirements of section  
 14 411(b)(5)(B)(i) with respect to the  
 15 plan year, and

16 “(II) under which the employee  
 17 receives a pay credit for the plan year  
 18 which is not less than 5 percent of  
 19 compensation.

20 “(3) DEFINITIONS AND SPECIAL RULES.—For  
 21 purposes of this subsection—

22 “(A) ELIGIBLE RETIREMENT PLAN.—The  
 23 term ‘eligible retirement plan’ has the meaning  
 24 given such term by section 402(c)(8)(B), except  
 25 that in the case of an account or annuity de-

1           scribed in clause (i) or (ii) thereof, such term  
2           shall only include an account or annuity which  
3           is a simplified employee pension (as defined in  
4           section 408(k)).

5           “(B) FINAL AVERAGE PAY.—For purposes  
6           of paragraph (2)(B)(i)(II), final average pay  
7           shall be determined using the period of consecu-  
8           tive years (not exceeding 5) during which the  
9           employee had the greatest compensation from  
10          the taxpayer.

11          “(C) ALTERNATIVE PLAN DESIGNS.—The  
12          Secretary may prescribe regulations for a tax-  
13          payer to meet the requirements of this sub-  
14          section through a combination of defined con-  
15          tribution plans or defined benefit plans de-  
16          scribed in paragraph (1) or through a combina-  
17          tion of both such types of plans.

18          “(D) PLANS MUST MEET REQUIREMENTS  
19          WITHOUT TAKING INTO ACCOUNT SOCIAL SECU-  
20          RITY AND SIMILAR CONTRIBUTIONS AND BENE-  
21          FITS.—A rule similar to the rule of section  
22          416(e) shall apply.

23          “(d) QUALIFIED WAGES AND COMPENSATION.—For  
24          purposes of this section—

1           “(1) IN GENERAL.—The term ‘qualified wages’  
 2       means wages (as defined in section 51(c), deter-  
 3       mined without regard to paragraph (4) thereof) paid  
 4       or incurred by the Patriot employer during the tax-  
 5       able year to employees—

6           “(A) who perform substantially all of their  
 7       services for such Patriot employer inside the  
 8       United States, and

9           “(B) with respect to whom—

10           “(i) in the case of a Patriot employer  
 11       which employs an average of more than 50  
 12       employees on business days during the tax-  
 13       able year, the requirements of subclauses  
 14       (I) and (II) of subsection (b)(1)(C)(i) are  
 15       met, and

16           “(ii) in the case of any other Patriot  
 17       employer, the requirements of either sub-  
 18       clause (I) or (II) of subsection (b)(1)(C)(i)  
 19       are met.

20           “(2) SPECIAL RULES FOR AGRICULTURAL  
 21       LABOR AND RAILWAY LABOR.—Rules similar to the  
 22       rules of section 51(h) shall apply.

23           “(3) COMPENSATION.—For purposes of sub-  
 24       sections (b)(1)(C)(i)(I) and (c), the term ‘compensa-  
 25       tion’ has the same meaning as qualified wages, ex-

1       cept that section 51(c)(2) shall be disregarded in de-  
 2       termining the amount of such wages.

3       “(e) AGGREGATION RULES.—For purposes of this  
 4       section—

5               “(1) IN GENERAL.—All persons treated as a  
 6       single employer under subsection (a) or (b) of sec-  
 7       tion 52 shall be treated as a single taxpayer.

8               “(2) SPECIAL RULES FOR CERTAIN REQUIRE-  
 9       MENTS.—For purposes of applying paragraphs  
 10      (1)(A) and (2)(A) of subsection (b)—

11               “(A) the determination under subsections  
 12      (a) and (b) of section 52 for purposes of para-  
 13      graph (1) shall be made without regard to sec-  
 14      tion 1563(b)(2)(C) (relating to exclusion of for-  
 15      eign corporations), and

16               “(B) if any person treated as a single tax-  
 17      payer under this subsection (after application of  
 18      subparagraph (A)), or any predecessor of such  
 19      person, was an expatriated entity (as defined in  
 20      section 7874(a)(2)) for any taxable year ending  
 21      after March 4, 2003, then all persons treated  
 22      as a single taxpayer with such person shall be  
 23      treated as expatriated entities.

24      “(f) ELECTION TO HAVE CREDIT NOT APPLY.—

1           “(1) IN GENERAL.—A taxpayer may elect to  
2       have this section not apply for any taxable year.

3           “(2) TIME FOR MAKING ELECTION.—An elec-  
4       tion under paragraph (1) for any taxable year may  
5       be made (or revoked) at any time before the expira-  
6       tion of the 3-year period beginning on the last date  
7       prescribed by law for filing the return for such tax-  
8       able year (determined without regard to extensions).

9           “(3) MANNER OF MAKING ELECTION.—An elec-  
10      tion under paragraph (1) (or revocation thereof)  
11      shall be made in such manner as the Secretary may  
12      by regulations prescribe.”.

13       (b) ALLOWANCE AS GENERAL BUSINESS CREDIT.—  
14      Section 38(b) of the Internal Revenue Code of 1986 is  
15      amended by striking “plus” at the end of paragraph (35),  
16      by striking the period at the end of paragraph (36) and  
17      inserting “, plus”, and by adding at the end the following:

18           “(37) in the case of a Patriot employer (as de-  
19      fined in section 45S(b)) for any taxable year, the  
20      Patriot employer credit determined under section  
21      45S(a).”.

22       (c) DENIAL OF DOUBLE BENEFIT.—Subsection (a)  
23      of section 280C of the Internal Revenue Code of 1986 is  
24      amended by inserting “45S(a),” after “45P(a)”.

1 (d) EFFECTIVE DATE.—The amendments made by  
 2 this section shall apply to taxable years beginning after  
 3 December 31, 2015.

4 **SEC. 3. DEFER DEDUCTION OF INTEREST EXPENSE RE-**  
 5 **LATED TO DEFERRED INCOME.**

6 (a) IN GENERAL.—Section 163 of the Internal Rev-  
 7 enue Code of 1986 (relating to deductions for interest ex-  
 8 pense) is amended by redesignating subsection (n) as sub-  
 9 section (o) and by inserting after subsection (m) the fol-  
 10 lowing new subsection:

11 “(n) DEFERRAL OF DEDUCTION FOR INTEREST EX-  
 12 PENSE RELATED TO DEFERRED INCOME.—

13 “(1) GENERAL RULE.—The amount of foreign-  
 14 related interest expense of any taxpayer allowed as  
 15 a deduction under this chapter for any taxable year  
 16 shall not exceed an amount equal to the applicable  
 17 percentage of the sum of—

18 “(A) the taxpayer’s foreign-related interest  
 19 expense for the taxable year, plus

20 “(B) the taxpayer’s deferred foreign-re-  
 21 lated interest expense.

22 For purposes of the paragraph, the applicable per-  
 23 centage is the percentage equal to the current inclu-  
 24 sion ratio.

1           “(2) TREATMENT OF DEFERRED DEDUC-  
 2           TIONS.—If, for any taxable year, the amount of the  
 3           limitation determined under paragraph (1) exceeds  
 4           the taxpayer’s foreign-related interest expense for  
 5           the taxable year, there shall be allowed as a deduc-  
 6           tion for the taxable year an amount equal to the  
 7           lesser of—

8                   “(A) such excess, or

9                   “(B) the taxpayer’s deferred foreign-re-  
 10           lated interest expense.

11           “(3) DEFINITIONS AND SPECIAL RULE.—For  
 12           purposes of this subsection—

13                   “(A) FOREIGN-RELATED INTEREST EX-  
 14           PENSE.—The term ‘foreign-related interest ex-  
 15           pense’ means, with respect to any taxpayer for  
 16           any taxable year, the amount which bears the  
 17           same ratio to the amount of interest expense  
 18           for such taxable year allocated and apportioned  
 19           under sections 861, 864(e), and 864(f) to in-  
 20           come from sources outside the United States  
 21           as—

22                   “(i) the value of all stock held by the  
 23           taxpayer in all section 902 corporations  
 24           with respect to which the taxpayer meets

1 the ownership requirements of subsection  
2 (a) or (b) of section 902, bears to

3 “(ii) the value of all assets of the tax-  
4 payer which generate gross income from  
5 sources outside the United States.

6 “(B) DEFERRED FOREIGN-RELATED IN-  
7 TEREST EXPENSE.—The term ‘deferred foreign-  
8 related interest expense’ means the excess, if  
9 any, of the aggregate foreign-related interest  
10 expense for all prior taxable years beginning  
11 after December 31, 2015, over the aggregate  
12 amount allowed as a deduction under para-  
13 graphs (1) and (2) for all such prior taxable  
14 years.

15 “(C) VALUE OF ASSETS.—Except as other-  
16 wise provided by the Secretary, for purposes of  
17 subparagraph (A)(ii), the value of any asset  
18 shall be the amount with respect to such asset  
19 determined for purposes of allocating and ap-  
20 portioning interest expense under sections 861,  
21 864(e), and 864(f).

22 “(D) CURRENT INCLUSION RATIO.—The  
23 term ‘current inclusion ratio’ means, with re-  
24 spect to any domestic corporation which meets  
25 the ownership requirements of subsection (a) or

(b) of section 902 with respect to one or more section 902 corporations for any taxable year, the ratio (expressed as a percentage) of—

“(i) the sum of all dividends received by the domestic corporation from all such section 902 corporations during the taxable year plus amounts includible in gross income under section 951(a) from all such section 902 corporations, in each case computed without regard to section 78, divided by

“(ii) the aggregate amount of post-1986 undistributed earnings.

“(E) AGGREGATE AMOUNT OF POST-1986 UNDISTRIBUTED EARNINGS.—The term ‘aggregate amount of post-1986 undistributed earnings’ means, with respect to any domestic corporation which meets the ownership requirements of subsection (a) or (b) of section 902 with respect to one or more section 902 corporations, the domestic corporation’s pro rata share of the post-1986 undistributed earnings (as defined in section 902(c)(1)) of all such section 902 corporations.

1           “(F) FOREIGN CURRENCY CONVERSION.—

2           For purposes of determining the current inclu-  
 3           sion ratio, and except as otherwise provided by  
 4           the Secretary, the aggregate amount of post-  
 5           1986 undistributed earnings for the taxable  
 6           year shall be determined by translating each  
 7           section 902 corporation’s post-1986 undistrib-  
 8           uted earnings into dollars using the average ex-  
 9           change rate for such year.

10           “(G) SECTION 902 CORPORATION.—The  
 11           term ‘section 902 corporation’ has the meaning  
 12           given to such term by section 909(d)(5).

13           “(4) TREATMENT OF AFFILIATED GROUPS.—  
 14           The current inclusion ratio of each member of an af-  
 15           filiated group (as defined in section 864(e)(5)(A))  
 16           shall be determined as if all members of such group  
 17           were a single corporation.

18           “(5) APPLICATION TO SEPARATE CATEGORIES  
 19           OF INCOME.—This subsection shall be applied sepa-  
 20           rately with respect to the categories of income speci-  
 21           fied in section 904(d)(1).

22           “(6) REGULATIONS.—The Secretary may pre-  
 23           scribe such regulations or other guidance as is nec-  
 24           essary or appropriate to carry out the purposes of

1       this subsection, including regulations or other guid-  
2       ance providing—

3               “(A) for the proper application of this sub-  
4       section with respect to changes in ownership of  
5       a section 902 corporation,

6               “(B) that certain corporations that other-  
7       wise would not be members of the affiliated  
8       group will be treated as members of the affili-  
9       ated group for purposes of this subsection,

10              “(C) for the proper application of this sub-  
11       section with respect to the taxpayer’s share of  
12       a deficit in earnings and profits of a section  
13       902 corporation,

14              “(D) for appropriate adjustments to the  
15       determination of the value of stock in any sec-  
16       tion 902 corporation for purposes of this sub-  
17       section or to the foreign-related interest expense  
18       to account for income that is subject to tax  
19       under section 882(a)(1), and

20              “(E) for the proper application of this sub-  
21       section with respect to interest expense that is  
22       directly allocable to income with respect to cer-  
23       tain assets.”.

1       (b) EFFECTIVE DATE.—The amendments made by  
2 this section shall apply to taxable years beginning after  
3 December 31, 2015.

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