114TH CONGRESS 1ST SESSION

S. 1245

To provide for oversight of, and place restrictions on, Federal programs that provide equipment to law enforcement agencies.

IN THE SENATE OF THE UNITED STATES

May 7, 2015

Mrs. McCaskill introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To provide for oversight of, and place restrictions on, Federal programs that provide equipment to law enforcement agencies.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Protecting Commu-
- 5 nities and Police Act of 2015".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Findings.
 - Sec. 4. Task force to assist Federal officials in determining appropriateness of items for use by law enforcement.

- Sec. 5. Urban Area Secure Initiative grants and State Homeland Security Program grants.
- Sec. 6. Modification of authority to transfer Department of Defense property for law enforcement activities.
- Sec. 7. Edward Byrne Memorial Justice Assistance Grants.
- Sec. 8. Department of Justice reports on SWAT teams.
- Sec. 9. Federal Law Enforcement Training Center certification of instructors in training on use of force and special equipment.

1 SEC. 3. FINDINGS.

- 2 Congress finds the following:
- (1) There is a lack of reliable data and informa tion on the amount and types of weapons and equip ment that law enforcement agencies purchase using
 Federal funding, and the use and deployment of
- 7 those weapons and equipment.
- 8 (2) The Federal Government lacks reliable data 9 and information about the number, composition, and 10 deployment of Special Weapons and Tactics teams 11 (referred to in this section as "SWAT teams").
 - (3) According to estimates, the percentage of small towns in the United States that had SWAT teams grew from 20 percent in the 1980s to 80 percent in the mid-2000s.
 - (4) According to estimates, the number of SWAT team raids per year grew from 3,000 in the 1980s to 45,000 in the mid-2000s.
- 19 (5) The majority of SWAT team deployments 20 are for the purpose of executing a warrant.

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- 1 (6) In 2014, the Federal Government provided 2 more than \$2,000,000,000 in grants and equipment 3 to law enforcement agencies. 4 (7) In 2013 and 2014, the Department of De-
 - (7) In 2013 and 2014, the Department of Defense provided excess Mine Resistant Ambush Protected vehicles (referred to in this section as "MRAPs") to 624 local law enforcement agencies for free.
 - (8) MRAPs can weigh up to 17 tons and cost up to \$600,000, and are known to damage road surfaces due to their weight.
- 12 (9) State and local governments that are re13 sponsible for oversight of their law enforcement
 14 agencies are not always aware of equipment and
 15 grant funding that the law enforcement agencies ob16 tain from the Federal Government.

17 SEC. 4. TASK FORCE TO ASSIST FEDERAL OFFICIALS IN DE-

- 18 TERMINING APPROPRIATENESS OF ITEMS
 19 FOR USE BY LAW ENFORCEMENT.
- 20 (a) In General.—The Administrator of the Federal
- 21 Emergency Management Agency, the Director of the De-
- 22 fense Logistics Agency, and the Attorney General shall
- 23 jointly appoint a task force to assist each such official in
- 24 discharging certain functions as required under—

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1	(1) section 2009 of the Homeland Security Act
2	of 2002, as added by section 5;
3	(2) section 2576a of title 10, United States
4	Code, as added by section 6; and
5	(3) section 509 of the Omnibus Crime Control
6	and Safe Streets Act of 1968, as added by section
7	7.
8	(b) Members.—The task force appointed under this
9	section shall include the following:
10	(1) One representative from a law enforcement
11	agency within the Department of Homeland Secu-
12	rity.
13	(2) An individual appointed under section
14	2009(h)(2) of the Homeland Security Act of 2002,
15	as added by section 5.
16	(3) In consultation with the Director of the
17	Federal Bureau of Investigation, 1 representative
18	from the Federal Bureau of Investigation or the
19	FBI Academy.
20	(4) An individual employed by the Defense Lo-
21	gistics Agency pursuant to section 2576a(e)(2) of
22	title 10, United States Code, as added by section 6.
23	(5) An individual appointed under section
24	509(h)(1)(B) of the Omnibus Crime Control and
25	Safe Streets Act of 1968, as added by section 7.

- (6) One representative of each of the Fraternal Order of Police, the National Association of Police Organizations, the National Organization of Black Law Enforcement Officers, the National Tactical Of-ficers Association, the International Association of Bomb Technicians and Investigators, the National Bomb Squad Commanders Advisory Board, the Air-borne Law Enforcement Association, the Inter-national Association of Chiefs of Police, the National Sheriffs Association, the National Governors Asso-ciation, and the United States Conference of May-ors.
 - (7) An individual unaffiliated with an organization specified in paragraph (6) who has a doctoral or masters degree in criminology or criminal justice and a demonstrated expertise in police tactics.
 - (8) One or more individuals from an organization or organizations whose mission is related to the protection of civil rights and liberties, including the American Civil Liberties Union, the Center for Constitutional Rights, the Lawyers Committee for Civil Rights Under Law, the Leadership Conference on Civil and Human Rights, the National Association for the Advancement of Colored People, the NAACP Legal Defense and Educational Fund, Inc., and the

1	Rainbow PUSH Coalition, selected by the Adminis-
2	trator in consultation with the head of such organi-
3	zation.
4	(c) AUTHORIZATION OF APPROPRIATIONS.—There is
5	authorized to be appropriated for the activities of the task
6	force appointed under this section \$1,000,000 for the first
7	fiscal year beginning after the date of enactment of this
8	Act.
9	SEC. 5. URBAN AREAS SECURITY INITIATIVE AND STATE
10	HOMELAND SECURITY GRANT PROGRAM.
11	(a) In General.—Subtitle A of title XX of the
12	Homeland Security Act of 2002 (6 U.S.C. 603 et seq.)
13	is amended by adding at the end the following:
14	"SEC. 2009. USE OF FUNDS BY LAW ENFORCEMENT.
15	"(a) Definitions.—In this section—
16	"(1) the term 'Authorized Equipment List'
17	means the Authorized Equipment List published by
18	the Grant Programs Directorate of the Federal
19	Emergency Management Agency;
20	"(2) the term 'covered funds' means funds
21	awarded under section 2003 or 2004;
22	"(3) the term 'law enforcement agency'—
23	"(A) means an agency or entity with law
24	enforcement officers—

1	"(i) who have arrest and apprehension
2	authority; and
3	"(ii) whose primary function is to en-
4	force the laws;
5	"(B) includes a local educational agency
6	with officers described in subparagraph (A);
7	and
8	"(C) does not include a firefighting agency
9	or entity;
10	"(4) the term 'law enforcement council' means
11	a consortium of law enforcement agencies operating
12	in a partnership within a region to promote and en-
13	hance public safety;
14	"(5) the term 'law enforcement equipment list'
15	means the list of items designated by the Adminis-
16	trator under subsection (b)(1)(B);
17	"(6) the term 'local educational agency' has the
18	meaning given that term in section 8013(9) of the
19	Elementary and Secondary Education Act of 1965
20	(20 U.S.C. 7713(9));
21	"(7) the term 'prohibited item' means an item
22	that is not on the law enforcement equipment list;
23	"(8) the term 'restricted item' means—
24	"(A) tactical law enforcement ballistic pro-
25	tection equipment, including body armor, a bal-

1	listic helmet, a ballistic shield, a battle dress
2	uniform, or camouflage uniforms or clothing;
3	"(B) a remotely piloted aerial vehicle;
4	"(C) a tactical military vehicle;
5	"(D) facial recognition software;
6	"(E) watercraft; or
7	"(F) manned aircraft;
8	"(9) the term 'SWAT team' means a Special
9	Weapons and Tactics team or other specialized tac-
10	tical team composed of sworn law enforcement offi-
11	cers; and
12	"(10) the term 'tactical military vehicle' means
13	an armored vehicle having military characteristics
14	resulting from military research and development
15	processes, designed primarily for use by forces in the
16	field in direct connection with, or support of, combat
17	or tactical operations.
18	"(b) Assessment of Authorized Equipment
19	List; Designation of Approved Items.—
20	"(1) IN GENERAL.—The Administrator shall, in
21	consultation with the task force appointed under sec-
22	tion 4 of the Protecting Communities and Police Act
23	of 2015—
24	"(A) as soon as practicable after the date
25	of enactment of the Protecting Communities

1	and Police Act of 2015, assess the appropriate-
2	ness of items on the Authorized Equipment List
3	for use by law enforcement agencies in counter-
4	terrorism activities;
5	"(B) not later than 3 years after the date
6	of enactment of the Protecting Communities
7	and Police Act of 2015, based on the assess-
8	ment conducted under subparagraph (A) and in
9	accordance with the procedures required under
10	paragraph (2), designate a list of items, which
11	may include restricted items, that may be pur-
12	chased using covered funds for use by a law en-
13	forcement agency; and
14	"(C) not less frequently than once every 5
15	years, review and revise, as appropriate, the list
16	of items designated under subparagraph (B).
17	"(2) Publication.—The Administrator shall
18	publish the law enforcement equipment list on the
19	website of the Department and in the Federal Reg-
20	ister.
21	"(3) Prohibited Items.—
22	"(A) In general.—Except as provided in
23	subparagraph (B), a law enforcement agency
24	may not—

1	"(i) use covered funds to purchase a
2	prohibited item; or
3	"(ii) receive a prohibited item that
4	was purchased using covered funds.
5	"(B) EXCEPTION FOR THREATS TO NA-
6	TIONAL SECURITY.—A law enforcement agency
7	may purchase a prohibited item using covered
8	funds, or receive a prohibited item that was
9	purchased using covered funds, if—
10	"(i) the Administrator determines
11	that the prohibited item will be useful in
12	preventing or mitigating damage resulting
13	from a threat to national security;
14	"(ii) the law enforcement agency has
15	in place an agreement with the National
16	Guard of the State in which the law en-
17	forcement agency is located for the storage
18	of the prohibited item at a National Guard
19	site; and
20	"(iii) the law enforcement agency pro-
21	vides a copy of the agreement described in
22	clause (ii) to the Administrator.
23	"(4) Reports to congress on expected
24	PUBLICATION OF FINAL LAW ENFORCEMENT EQUIP-
25	MENT LIST.—Beginning in the third full fiscal year

1	after the date of enactment of the Protecting Com-
2	munities and Police Act of 2015, the Administrator
3	shall submit to Congress a monthly report on the ex-
4	pected date of publication of the final law enforce-
5	ment equipment list.
6	"(5) Authority to make grants contin-
7	GENT ON PUBLICATION OF FINAL LIST.—Beginning
8	in the fifth full fiscal year after the date of enact-
9	ment of the Protecting Communities and Police Act
10	of 2015, the Administrator shall withhold from a
11	grant awarded under section 2003 or 2004 any
12	amounts that are intended for use by a law enforce-
13	ment agency unless the Administrator has published
14	a final law enforcement equipment list.
15	"(c) Other Restrictions and Limitations on
16	Use of Covered Funds.—
17	"(1) Restricted items purchased using
18	COVERED FUNDS.—
19	"(A) Requirements.—A law enforcement
20	agency may not receive or use covered funds for
21	the purchase of a restricted item, or receive a
22	restricted item purchased using covered funds,
23	unless the law enforcement agency—

1	"(i) except as provided in subpara-
2	graph (B), publishes a needs justification
3	statement—
4	"(I) that, except as provided in
5	subclause (II), includes the informa-
6	tion required under subparagraph (D)
7	if that information is not otherwise
8	publicly available; and
9	"(II) from which the law enforce-
10	ment agency may redact—
11	"(aa) the information re-
12	quired under clause (x) or (xi) of
13	subparagraph (D); and
14	"(bb) with respect to the
15	training records required under
16	clause (vi), any personally identi-
17	fiable information and all but the
18	title and subject of such training
19	"(ii) obtains the approval of the head
20	of the State, political subdivision of a
21	State, or Indian tribe of which the law en-
22	forcement agency is an agency to obtain
23	the restricted items; and
24	"(iii) submits the needs justification
25	statement, including all information re-

1	quired under subparagraph (D), to the
2	State, high-risk urban area, or directly eli-
3	gible tribe from which the law enforcement
4	agency is to receive the covered funds or
5	restricted item.
6	"(B) Ongoing operations.—The re-
7	quirements under subparagraph (A) shall not
8	apply to a law enforcement agency that obtains
9	a restricted item that was purchased using cov-
10	ered funds to be used in an active, ongoing
11	counterterrorism operation.
12	"(C) Notification to administrator
13	REGARDING APPROVAL OF CERTAIN APPLICA-
14	TIONS.—If an official other than the Adminis-
15	trator approves an application for a grant
16	under section 2003 or 2004 that proposes to
17	use funds for the purchase of a restricted item,
18	the official shall notify the Administrator of the
19	approval before distributing those funds.
20	"(D) NEEDS JUSTIFICATION STATE-
21	MENTS.—A needs justification statement of a
22	law enforcement agency shall include the fol-
23	lowing:
24	"(i) The type and number of re-
25	stricted items proposed to be purchased on

1	behalf of, or distributed to, the law en-
2	forcement agency.
3	"(ii) The number of sworn, full-time
4	law enforcement officers of the law en-
5	forcement agency.
6	"(iii) The number, if any, of items
7	similar to the restricted item that the law
8	enforcement agency has in good working
9	condition.
10	"(iv) The number and type of items,
11	if any, that the law enforcement agency
12	has that were—
13	"(I) transferred to the law en-
14	forcement agency under section 2576a
15	of title 10, United States Code; or
16	"(II) purchased using funds from
17	the Edward Byrne Memorial Justice
18	Assistance Grant Program under sub-
19	part 1 of part E of title I of the Om-
20	nibus Crime Control and Safe Streets
21	Act of 1968 (42 U.S.C. 3750 et seq.)
22	during the 5-year period preceding the
23	date on which the statement is pub-
24	lished.

1	"(v) The use of force policy of the law
2	enforcement agency.
3	"(vi) Whether the law enforcement
4	agency intends for a SWAT team to use
5	the restricted item, and, if so, the training
6	records of the SWAT team, including the
7	course outlines of such training.
8	"(vii) Whether the law enforcement
9	agency has or plans to adopt a memo-
10	randum of understanding or other joint
11	use agreement for the shared use of the re-
12	stricted item with any other law enforce-
13	ment agency.
14	"(viii) The capability gap to be filled
15	by the restricted item, and a description of
16	the proposed use of the restricted item by
17	the law enforcement agency.
18	"(ix) Whether a consent decree is in
19	effect between the United States and the
20	law enforcement agency relating to civil
21	rights abuses or excessive use of force.
22	"(x) Whether the law enforcement
23	agency is currently under investigation, or
24	has been under investigation during the
25	preceding 10 years, by the Department of

1	Justice, an inspector general, or any equiv-
2	alent State or local entity for civil rights
3	abuses or excessive use of force.
4	"(xi) Whether the head of the law en-
5	forcement agency has ever been determined
6	by the Department of Justice, an inspector
7	general, or any equivalent State or local
8	entity to have engaged in civil rights
9	abuses or excessive use of force, if such in-
10	formation is publicly available.
11	(xii)(I) Whether the law enforcement
12	agency requested funds from a regional,
13	State, or local political entity to purchase
14	the requested item;
15	"(II) if the law enforcement agency
16	requested funds from a regional, State, or
17	local political entity and the request was
18	denied, a statement of the reason or rea-
19	sons for the denial; and
20	"(III) if the law enforcement agency
21	did not request funds from a regional,
22	State, or local political entity, a statement
23	explaining why the law enforcement agency
24	did not do so.

1	"(xiii) A certification that any item on
2	the law enforcement equipment list pur-
3	chased using covered funds has not been,
4	and will not be, used by a SWAT team of
5	the law enforcement agency engaging in
6	routine patrol-related incidents, non-tac-
7	tical incidents, or non-tactical assignments.
8	"(xiv) Any other information on the
9	recent record of the law enforcement agen-
10	cy regarding civil rights and the excessive
11	use of force that the Administrator deter-
12	mines appropriate.
13	"(2) Restrictions on small agencies.—
14	"(A) TACTICAL MILITARY VEHICLES.—A
15	law enforcement agency with 10 or fewer sworm
16	law enforcement officers—
17	"(i) that has 1 or more functioning
18	tactical military vehicles may not—
19	"(I) use covered funds for the
20	purchase of a tactical military vehicles
21	or
22	"(II) receive a tactical military
23	vehicle purchased using covered funds;
24	"(ii) that does not have a functioning
25	tactical military vehicle may—

1	"(I) use covered funds for the
2	purchase of not more than 1 tactical
3	military vehicle; or
4	"(II) receive not more than 1
5	tactical military vehicle purchased
6	using covered funds; or
7	"(iii) that is the designated procure-
8	ment agency for a multi-jurisdictional
9	joint-use agreement may use covered funds
10	for the purchase of more than 1 tactical
11	military vehicle, or receive more than 1
12	tactical military vehicle purchased using
13	covered funds, if agency purchases or re-
14	ceives not more than 1 tactical military ve-
15	hicle for every 10 sworn law enforcement
16	officers covered by the joint-use agreement.
17	"(B) Limitation on use of covered
18	FUNDS BY SMALL SWAT TEAMS.—A law en-
19	forcement agency may not use covered funds to
20	purchase a restricted item, or receive a re-
21	stricted item purchased using covered funds, for
22	use by a SWAT team—
23	"(i) composed of fewer than 17 sworn
24	law enforcement officers;

1	"(ii) composed entirely of members
2	from a single law enforcement agency that
3	has fewer than 35 sworn law enforcement
4	officers;
5	"(iii) composed of members from 2 or
6	more law enforcement agencies that have,
7	in aggregate, fewer than 35 sworn law en-
8	forcement officers; or
9	"(iv) in a routine patrol-related inci-
10	dent, non-tactical incident, or non-tactical
11	assignment.
12	"(3) Transportation costs.—Covered funds
13	may not be used to pay the cost of transporting an
14	eligible defense item transferred to a law enforce-
15	ment agency under section 2576a of title 10, United
16	States Code.
17	"(4) Agencies under consent decrees or
18	CIVIL RIGHTS INVESTIGATIONS.—A law enforcement
19	agency for which a consent decree is in effect be-
20	tween the United States and the law enforcement
21	agency, or that is under investigation by the Depart-
22	ment of Justice, relating to civil rights abuses or ex-
23	cessive use of force may not, without the approval of
24	the Department of Justice—

1	"(A) use covered funds to purchase a re-
2	stricted item; or
3	"(B) receive a restricted item that was
4	purchased using covered funds.
5	"(d) Training and Certification.—
6	"(1) State certification of law enforce-
7	MENT INSTRUCTORS ON LAW ENFORCEMENT TAC-
8	TICS AND THE USE OF RESTRICTED ITEMS.—
9	"(A) IN GENERAL.—On and after the date
10	that is 3 years after the date of enactment of
11	the Protecting Communities and Police Act of
12	2015, a State, any jurisdiction within the State,
13	and any directly eligible tribe any part of which
14	is located within the State, may not receive cov-
15	ered funds for use by a law enforcement agency
16	to purchase a restricted item unless the Gov-
17	ernor or highest official of the State certifies to
18	the Administrator that the State conducts a
19	program for certifying law enforcement instruc-
20	tors in the provision of training on law enforce-
21	ment tactics and investigations that meets the
22	requirements under subparagraph (B).
23	"(B) Program requirements.—The re-
24	quirements for a program described in subpara-
25	graph (A) are the following:

1	"(i) The program shall include in-
2	struction in training on the following:
3	"(I) The use of force by law en-
4	forcement officers in the ordinary
5	course of their duties.
6	"(II) The use of restricted items
7	by law enforcement officers in the or-
8	dinary course of their duties.
9	"(III) The use of restricted items
10	by SWAT teams.
11	"(IV) The appropriate deploy-
12	ment of SWAT teams.
13	"(V) Civil rights and civil lib-
14	erties.
15	"(VI) Any other matters on the
16	training of law enforcement officers
17	that the head of the State law en-
18	forcement agency considers appro-
19	priate.
20	"(ii) A list of the instructors who are
21	certified pursuant to the program or pur-
22	suant to the program conducted by the
23	Secretary under section 2010 shall be
24	maintained and published.

1	"(C) DISCHARGE THROUGH EXISTING PRO-
2	GRAMS.—A State may satisfy the requirement
3	under subparagraph (A) using a program in ef-
4	fect on the date that is 3 years after the date
5	of the enactment of the Protecting Commu-
6	nities and Police Act of 2015 if such program
7	satisfies the requirements in subparagraph (B).
8	"(2) Minimum annual training require-
9	MENTS.—
10	"(A) ESTABLISHMENT.—On and after the
11	date that is 3 years after the date of enactment
12	of the Protecting Communities and Police Act
13	of 2015, a State, any jurisdiction within the
14	State, and any directly eligible tribe any part of
15	which is located within the State, may not re-
16	ceive covered funds, or equipment purchased
17	using covered funds, unless the State estab-
18	lishes minimum annual training requirements
19	for all sworn law enforcement officers in the
20	State, including—
21	"(i) specialized leadership training re-
22	quirements for heads of law enforcement
23	agencies who have—

1	"(I) decisionmaking authority on
2	the deployment of SWAT teams and
3	tactical military vehicles; or
4	"(II) responsibility for drafting
5	policies on the use of force and SWAT
6	team deployment;
7	"(ii) specialized SWAT team training
8	requirements for all SWAT team members
9	in law enforcement tactics used in tactical
10	operations;
11	"(iii) training in the appropriate use
12	and deployment of tactical military vehi-
13	cles; and
14	"(iv) not less than 1 training session
15	on sensitivity, including training on ethnic
16	and racial bias, cultural diversity, and law
17	enforcement interaction with disabled indi-
18	viduals, mentally ill individuals, and new
19	immigrants.
20	"(B) Federally certified or state-
21	CERTIFIED INSTRUCTORS.—The training re-
22	quirements established by a State under sub-
23	paragraph (A) may only be satisfied through
24	training conducted by an instructor certified
25	under—

1	"(i) the program conducted by the
2	Secretary under section 2010; or
3	"(ii) a program conducted by a State
4	under paragraph (1).
5	"(C) CERTIFICATION OF COMPLETED
6	TRAINING.—On and after the date that is 1
7	year after the date on which a program is es-
8	tablished under paragraph (1), a law enforce-
9	ment agency may not directly or indirectly re-
10	ceive covered funds, or receive equipment pur-
11	chased using covered funds, unless the law en-
12	forcement agency certifies to the entity from
13	which the law enforcement agency is seeking
14	funds or equipment that, during the preceding
15	year, each sworn law enforcement officer em-
16	ployed by the law enforcement agency met all
17	applicable minimum annual training require-
18	ments established by the State in which the law
19	enforcement agency is located under subpara-
20	graph (A) of this paragraph, including special-
21	ized SWAT team training requirements.
22	"(D) False Certification.—The Admin-
23	istrator shall suspend or terminate the eligi-
24	bility of a law enforcement agency to directly or
25	indirectly receive covered funds, or receive

1	equipment purchased using covered funds, if
2	
	the law enforcement agency intentionally sub-
3	mits a false certification under subparagraph
4	(C) that a law enforcement officer met the min-
5	imum annual training requirements established
6	by the State in which the agency is located
7	under subparagraph (A).
8	"(E) Satisfaction by recent hirees.—
9	The requirements under subparagraph (A) shall
10	provide for the first completion of the training
11	concerned by an individual who becomes an offi-
12	cer in a law enforcement agency or a member
13	of a SWAT team by not later than 1 year after
14	the date on which the individual becomes an of-
15	ficer in the law enforcement agency or a mem-
16	ber of a SWAT team, as applicable.
	, , , ,
17	"(e) Reporting Requirements.—
18	"(1) Annual reports by administrator.—
19	The Administrator shall make public and submit to
20	Congress and the Attorney General—
21	"(A) an annual report on the purchase by
22	law enforcement agencies of restricted items
23	purchased using covered funds; and
24	"(B) an annual report on the purchase and
25	use by law enforcement agencies of tactical
	use by law empreement agencies of factical

1 military vehicles and remotely piloted aerial vehicles purchased using covered funds.
2

"(2) Grant applicants and recipients.—

"(A) List of equipment purchased.—
As a condition of receiving a grant under section 2003 or 2004, a State, high-risk urban area, or directly eligible tribe shall submit to the Administrator, as part of the report submitted under section 2022(b)(1)(A) relating to the last quarter of any fiscal year, a description of the quantity and specific type of equipment purchased by the recipient and any subgrantee of the recipient using covered funds.

"(B) AGENCIES WITH SPECIAL EQUIP-MENT.—As a condition of receiving a grant under section 2003 or 2004, a State, high-risk urban area, or directly eligible tribe shall submit to the Administrator a report that describes, for each law enforcement agency that purchased a restricted item using covered funds made available by the State, high-risk urban area, or directly eligible tribe, or received a restricted item that the State, high-risk urban area, or directly eligible tribe purchased using covered funds—

1	"(i) the needs justification statement
2	that the law enforcement agency submitted
3	to the State, high-risk urban area, or di-
4	rectly eligible tribe with respect to the re-
5	stricted item under subsection
6	(e)(1)(A)(iii); and
7	"(ii) the number and types of re-
8	stricted items that the law enforcement
9	agency purchased or received.
10	"(C) SWAT TEAM DEPLOYMENT
11	RECORDS.—A law enforcement agency that uses
12	covered funds to purchase a tactical military ve-
13	hicle, or receives a tactical military vehicle pur-
14	chased using covered funds, for use by a SWAT
15	team shall maintain a record of each deploy-
16	ment of the tactical military vehicle by the
17	SWAT team, which shall include—
18	"(i) the type of police activity for
19	which the tactical military vehicle is de-
20	ployed;
21	"(ii) the rationale for the deployment;
22	"(iii) the nexus between—
23	"(I) the use of force policy and
24	SWAT team policy of the law enforce-
25	ment agency, if applicable; and

1	"(II) the police activity for which
2	the tactical military vehicle is de-
3	ployed; and
4	"(iv) a description, written after the
5	deployment, of whether force or weapons
6	were used by or against the law enforce-
7	ment officers deploying the tactical mili-
8	tary vehicle.
9	"(f) Whistleblower and Independent Over-
10	SIGHT REQUIREMENTS.—
11	"(1) Whistleblower requirements.—On or
12	after the date that is 3 years after the date of enact-
13	ment of the Protecting Communities and Police Act
14	of 2015, a State, any jurisdiction within the State,
15	and any directly eligible tribe any part of which is
16	located within the State, may not directly or indi-
17	rectly receive covered funds for the purchase of a re-
18	stricted item unless the Governor or highest officer
19	of the State certifies to the Administrator that the
20	State—
21	"(A) has in place—
22	"(i) a program, including a public
23	complaint hotline, that provides individuals
24	the ability to disclose any—

1	"(I) misuse of equipment pur-
2	chased using covered funds; or
3	"(II) other waste, fraud, or abuse
4	in connection with the use of covered
5	funds; and
6	"(ii) mechanisms (commonly referred
7	to as 'whistleblower protections') to protect
8	individuals who make a disclosure de-
9	scribed in clause (i) from retaliatory or
10	other adverse personnel actions in connec-
11	tion with such disclosures; and
12	"(B) publicizes the existence of the pro-
13	gram and whistleblower protections described in
14	subparagraph (A).
15	"(2) Certification of oversight and ac-
16	COUNTABILITY.—
17	"(A) CERTIFICATION REQUIRED.—A law
18	enforcement agency may not receive a restricted
19	item purchased using covered funds, or directly
20	or indirectly receive covered funds to purchase
21	a restricted item, unless the head of the law en-
22	forcement agency submits to the Administrator
23	a written certification (in the form of a memo-
24	randum of understanding, memorandum of
25	agreement, or letterhead correspondence) that

1	an entity that does not report to the head of
2	the law enforcement agency is authorized—
3	"(i) to receive any complaints regard-
4	ing the use of any equipment and funds of
5	the law enforcement agency;
6	"(ii) to periodically review and assess
7	the use of such equipment and funds by
8	the law enforcement agency; and
9	"(iii) to make recommendations to the
10	law enforcement agency regarding the use
11	of such equipment and funds by the law
12	enforcement agency that are either—
13	"(I) non-binding in character; or
14	"(II) binding in character, if au-
15	thorized by—
16	"(aa) a law or ordinance
17	governing the law enforcement
18	agency or the entity; or
19	"(bb) an agreement between
20	the law enforcement agency and
21	organizations representing law
22	enforcement officers of the law
23	enforcement agency.
24	"(B) Discharge through existing en-
25	TITIES.—A law enforcement agency may satisfy

the requirement in subparagraph (A) through an entity that exists as of the date of the enactment of the Protecting Communities and Police Act of 2015, including an independent review board, a Federal, State, or local inspector general, a Federal, State, county, or city attorney general, a district attorney, the Federal Bureau of Investigation or another Federal agency, a State agency, a State or local governing body (such as a city council or county commission), a law enforcement council, or an independent entity established by one or more such officials, agencies, or entities on behalf of one or more law enforcement agencies.

"(g) Suspension and Termination.—

"(1) For lost or stolen items.—As a condition of receiving a grant under section 2003 or 2004, a State, high-risk urban area, or directly eligible tribe shall implement procedures under which, if a restricted item that was purchased using covered funds and is in the possession of a law enforcement agency is lost, stolen, or misappropriated—

"(A) on the first occurrence, and after the law enforcement agency is provided with notice and the opportunity to contest the allegation, the eligibility of the law enforcement agency to receive covered funds to purchase a restricted item, or to receive a restricted item purchased using covered funds, shall be suspended for a period of not less than 6 months; and

"(B) on the subsequent occurrence, and after the law enforcement agency is provided with notice and the opportunity to contest the allegation, the eligibility of the law enforcement agency to receive covered funds or receive a restricted item purchased using covered funds shall be suspended for a period of not less than 5 years.

"(2) Intentional falsification of information.—As a condition of receiving a grant under section 2003 or 2004, a State, high-risk urban area, or directly eligible tribe shall implement procedures under which the eligibility of a law enforcement agency to receive covered funds, or to receive a restricted item purchased using covered funds, shall, if the law enforcement agency is determined to have intentionally falsified any information relating to the purchase or receipt of a restricted item, and after the law enforcement agency is provided with notice

and the opportunity to contest the allegation, be suspended for a period of not less than 5 years.

"(3) DISCLOSURE TO ADMINISTRATOR.—Each State, high-risk urban area, or directly eligible tribe that receives a grant under section 2003 or 2004 shall submit to the Administrator an annual report that describes each law enforcement agency that is ineligible, due to a suspension or termination under paragraph (1) or (2), to receive covered funds to purchase a restricted item, or to receive a restricted item purchased using covered funds.

"(h) Law Enforcement Expertise.—

- "(1) Definition.—In this subsection, the term 'covered grant application' means a grant application under section 2003 or 2004 that proposes to—
 - "(A) use funds for the purchase of a restricted item for use by a law enforcement agency; or
 - "(B) provide funds to a law enforcement agency for the purchase of a restricted item.
- "(2) APPOINTMENT.—The Administrator shall appoint individuals with expertise in State, county, or local law enforcement agency functions to assist the Administrator in—

1	"(A) determining which items are appro-
2	priate for inclusion on the law enforcement
3	equipment list; and
4	"(B) assessing covered grant applications.
5	"(3) Number of individuals.—The Adminis-
6	trator shall appoint as many individuals under para-
7	graph (2) as necessary to ensure that—
8	"(A) not less that 1 such individual as-
9	sesses each covered grant application; and
10	"(B) the involvement of such individuals in
11	the process of assessing covered grant applica-
12	tions does not substantially delay the process.
13	"(4) Managerial experience preferred.—
14	In appointing individuals under paragraph (2), the
15	Administrator shall give preference to individuals
16	with law enforcement managerial experience.".
17	(b) Technical and Conforming Amendment.—
18	The table of contents in section 1(b) of the Homeland Se-
19	eurity Act of 2002 (Public Law 107–96; 116 Stat. 2135)
20	is amended by inserting after the item relating to section
21	2008 the following:

"Sec. 2009. Use of funds by law enforcement.".

1	SEC. 6. MODIFICATION OF AUTHORITY TO TRANSFER DE-
2	PARTMENT OF DEFENSE PROPERTY FOR LAW
3	ENFORCEMENT ACTIVITIES.
4	(a) Restatement and Modification of Current
5	AUTHORITY FOR TRANSFER FOR STATE AND LOCAL LAW
6	Enforcement Activities.—Section 2576a of title 10,
7	United States Code, is amended to read as follows:
8	" \S 2576a. Excess personal property: sale or donation
9	of certain controlled defense items for
10	State or local law enforcement activities
11	"(a) Transfer Authorized.—Notwithstanding
12	any other provision of law and subject to the provisions
13	of this section, the Secretary of Defense may transfer to
14	State and local law enforcement agencies for law enforce-
15	ment activities controlled defense items of the Department
16	of Defense, including small arms and ammunition, that
17	are determined in accordance with subsection (f) to be eli-
18	gible defense items for purposes of this section.
19	"(b) No Transfer of Items Requested by Fed-
20	ERAL AGENCIES.—An item may not be transferred under
21	this section if requested for transfer by a Federal agency
22	under section 2576b of this title.
23	"(c) Conditions for Transfer.—The Secretary of
24	Defense may transfer items under this section only if—
25	"(1) the items are drawn from existing stocks
26	of the Department of Defense:

1	"(2) the recipient accepts the items on an as-
2	is, where-is basis;
3	"(3) the transfer is made without the expendi-
4	ture of any funds available to the Department of
5	Defense for the procurement of defense equipment;
6	"(4) all costs incurred subsequent to the trans-
7	fer of the items are borne or reimbursed by the re-
8	cipient; and
9	"(5) the recipient agrees to comply with any in-
10	ventory, accountability, reporting, and disposal re-
11	quirements prescribed in the regulations for pur-
12	poses of this section under subsection (g).
13	"(d) Consideration.—Subject to subsection (c)(4),
14	the Secretary of Defense may transfer items under this
15	section without charge to the recipient agency.
16	"(e) Assistance for Director of DLA in Dis-
17	CHARGE OF CERTAIN FUNCTION BY EXPERTS IN LAW
18	Enforcement Activities.—
19	"(1) In General.—The Director of the De-
20	fense Logistics Agency shall employ in the Defense
21	Logistics Agency individuals with expertise in law
22	enforcement to assist the Director in the discharge
23	of the functions specified in paragraph (2). The Di-
24	rector shall ensure that the number of individuals so
25	employed is sufficient to ensure the timely assess-

- ment of applications described in paragraph (2)(A)
 in order to ensure that no delay occurs in the transfer of eligible defense items under this section by
 reason of such assessments. The Director shall accord a preference in the employment under this
 paragraph of individuals with experience in law enforcement management.
 - "(2) Functions.—Individuals employed under this subsection shall assist the Director in the following:
 - "(A) The assessment of applications of State and local law enforcement agencies for the transfer of eligible defense items in accordance with subsection (j)(3).
 - "(B) The determination whether controlled defense items that are not eligible for treatment as eligible defense items under this section will be useful in preventing or mitigating damage resulting from an actionable threat to national security for purposes of subsection (h)(1).
- 21 "(f) Determination and Notice to Public on22 Eligible Defense Items.—
- "(1) Controlled defense items appro PRIATE FOR TREATMENT AS ELIGIBLE DEFENSE
 ITEMS.—The Secretary of Defense shall, acting

through the Director of the Defense Logistics Agency, maintain, and periodically update, a list of current controlled defense items that are appropriate for treatment as eligible defense items for purposes of this section.

- "(2) DETERMINATION OF CONTROLLED DE-FENSE ITEMS AS ELIGIBLE DEFENSE ITEMS.—The Director shall, in consultation with the task force appointed pursuant to section 4 of the Protecting Communities and Police Act of 2015 and in accordance with the regulations for purposes of this section under subsection (g), identify controlled defense items that are appropriate for treatment as eligible defense items for purposes of this section by identifying controlled defense items that—
 - "(A) can be readily put to civilian use by State and local law enforcement agencies; and "(B) are suitable for transfer to State and local law enforcement agencies pursuant to this section.
- "(3) AVAILABILITY TO PUBLIC OF ELIGIBLE DEFENSE ITEMS LIST.—Upon a determination pursuant to paragraph (2) of controlled defense items to be treated as eligible defense items for purposes of this section, the Director shall make available to

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the public, on an Internet website of the Department of Defense available to the public, a list of all controlled defense items currently treated as eligible defense items for purposes of this section. The Internet website may be a current website of the Department or a website of the Department established and maintained for purposes of this section.

8 "(g) Requirements and Limitations on Deter-9 minations of Controlled Defense Items as Eligi-

"(1) Regulations.—

BLE DEFENSE ITEMS.—

"(A) REGULATIONS REQUIRED.—The determination under subsection (f)(2) whether a controlled defense item is an eligible defense item for purposes of this section shall be made in accordance with criteria and requirements set forth in regulations prescribed by the Director of the Defense Logistics Agency, in consultation with the task force appointed pursuant to section 4 of the Protecting Communities and Police Act of 2015. Public notice and comment shall not be required in connection with any such determination unless otherwise required by such regulations.

- "(B) PERIODIC REVIEW REQUIRED.—The Director shall, in consultation with the task force, review and revise the regulations for purposes of this section not less often than once every five years.
 - "(C) Manner of Prescription.—In prescribing or revising regulations under this paragraph, the Director shall publish a written statement from the task force on the extent of its approval of such regulations as so prescribed or revised.
 - "(D) TECHNOLOGICAL ADVANCES.—The Director may, in consultation with the task force, update the regulations for purposes of this section without regard to formal rule-making requirements if necessary to respond to technological advances and the development of new models of items on the list of controlled defense items determined by the Director under subsection (f)(2) to be eligible defense items for purposes of this section. In so updating the regulations, the Director shall publish a written statement on the extent of the approval of the task force of the regulations as so revised.

1 "(2) AUTHORIZED ELEMENTS.—The regula-2 tions for purposes of this section may include the 3 following:

"(A) Tiers of eligibility of State or local law enforcement agencies for transfers of eligible defense items based on types of items, need of law enforcement agencies for particular items, size and capabilities of law enforcement agencies, or such other factors as the Director, in consultation with the task force referred to in paragraph (1)(B), may specify in the regulations.

"(B) Restrictions on the numbers or types of eligible defense items that may be transferred to a particular State or local law enforcement agency, within a particular period of time, to law enforcement agencies in a particular region, or such other factors as the Director, in consultation with the task force, may specify in regulations.

"(C) Restrictions on the use of particular eligible defense items by State or local law enforcement agencies based on size, capability, or such other factors the Director, in consultation

1	with the task force, may specify in the regula-
2	tions.
3	"(D) Such inventory, accountability, re-
4	porting, and disposal requirements regarding el-
5	igible defense items transferred under this sec-
6	tion as the Director, in consultation with the
7	task force, considers appropriate.
8	"(E) Requirements for memoranda of un-
9	derstanding or other appropriate agreements in
10	the case of joint use of eligible defense items
11	transferred under this section by more than one
12	State or local law enforcement agency.
13	"(3) Prohibition on treatment of certain
14	ITEMS AS ELIGIBLE DEFENSE ITEMS.—The regula-
15	tions for purposes of this section shall prohibit the
16	treatment as eligible defense items for purposes of
17	this section of the following:
18	"(A) Mine Resistant Ambush Protected
19	(MRAP) vehicles.
20	"(B) Remotely piloted aircraft that are ar-
21	mored, weaponized, or both.
22	"(C) Aircraft that are combat configured
23	or combat coded or have no established com-
24	mercial flight application.
25	"(D) Bayonets.

1	"(E) Tasers developed primarily for use by
2	the military.
3	"(F) Any controlled defense item that can-
4	not be purchased by State or local law enforce-
5	ment agencies in the private sector.
6	"(G) Any other controlled defense item de-
7	termined by the Director to be unsuitable for
8	use by State or local law enforcement agencies.
9	"(4) Approval required before transfer
10	OF CERTAIN ITEMS.—
11	"(A) IN GENERAL.—If any item specified
12	in subparagraph (B) is an eligible defense item
13	for purposes of this section, such item may not
14	be transferred under this section without the
15	approval of the Director, in consultation with
16	an individual employed pursuant to subsection
17	(e).
18	"(B) ITEMS.—The items specified in this
19	subparagraph are the following:
20	"(i) Weapons over .50 caliber.
21	"(ii) Grenades, flash bang grenades,
22	grenade launchers, and grenade launcher
23	attachments.
24	"(iii) Tactical military vehicles.

- 1 "(5) Limitations on transfer of tactical
 2 Military vehicles to small law enforcement
 3 AGENCIES.—The regulations for purposes of this
 4 section shall limit the transfer of tactical military vehicles to a State or local law enforcement agency
 5 with 10 or fewer sworn law enforcement officers as
 6 follows:
 - "(A) If the law enforcement agency has one or more functioning tactical military vehicles, a tactical military vehicle may not be transferred to the agency.
 - "(B) If the law enforcement agency does not have a functioning tactical military vehicle, not more than one tactical military vehicle may be transferred to the agency.
 - "(C) If the law enforcement agency is the designated procurement agency for a multi-jurisdictional joint-use agreement, not more than 1 tactical military vehicle may be transferred to the agency for every 10 sworn law enforcement officers covered by the joint-use agreement.
 - "(6) Limitation on transfer of camouflage uniforms or clothing.—The regulations for purposes of this section shall prohibit the transfer of camouflage uniforms or clothing to a State or

1	law enforcement agency unless the law enforcement
2	agency certifies that its geographic area of jurisdic-
3	tion contains environments that may require the use
4	of camouflage uniforms or clothing.
5	"(7) Prohibitions on transfer of items
6	FOR USE BY SMALL SWAT TEAMS.—The regulations
7	for purposes of this section shall prohibit the trans-
8	fer of eligible defense items under this section for
9	use by any SWAT team as follows:
10	"(A) A SWAT team composed of fewer
11	than 17 sworn law enforcement officers.
12	"(B) A SWAT team composed entirely of
13	members from a single State or local law en-
14	forcement agency that has fewer than 35 sworn
15	law enforcement officers.
16	"(C) A SWAT team composed of members
17	from 2 or more State or local law enforcement
18	agencies which agencies have, in aggregate,
19	fewer than 35 sworn law enforcement officers.
20	"(8) Prohibition on transfer of certain
21	ITEMS TO LAW ENFORCEMENT AGENCIES UNDER
22	CONSENT DECREES.—
23	"(A) In General.—The regulations for
24	purposes of this section shall prohibit the trans-
25	fer of items specified in subparagraph (B) to a

1	State or local law enforcement agency for which
2	a consent decree is in effect between the United
3	States and the law enforcement agency, or that
4	is under investigation by the Department of
5	Justice, relating to civil rights abuses or exces-
6	sive use of force, without the approval of the
7	Department of Justice.
8	"(B) ITEMS.—The items specified in this
9	subparagraph are the following:
10	"(i) Weapons.
11	"(ii) Tactical military vehicles.
12	"(9) Transfer to local education agen-
13	CIES.—
14	"(A) Prohibition on Transfer.—The
15	regulations for purposes of this section shall
16	prohibit the transfer of eligible defense items to
17	any local educational agency or law enforcement
18	agency affiliated with a local educational agency
19	as follows:
20	"(i) A local educational agency that is
21	served by a State or local law enforcement
22	agency that—
23	"(I) is unaffiliated with the local
24	educational agency; and

1	"(II) has items or equipment
2	identical or similar to the eligible de-
3	fense items otherwise to be trans-
4	ferred.
5	"(ii) A local educational agency that
6	is served by one or more State or local law
7	enforcement agencies that are unaffiliated
8	with the local educational agency if no
9	such serving agency will agree to store and
10	maintain the eligible defense items for the
11	local educational agency.
12	"(B) Limitation on use of funds.—
13	The regulations for purposes of this section
14	shall provide that a local educational agency
15	transferred an eligible defense item under this
16	section may not use funds of the local edu-
17	cational agency—
18	"(i) to transport the item to the dis-
19	trict of the local educational agency; or
20	"(ii) to maintain the item.
21	"(10) Prohibition on requirement for
22	TIMELY USE OF TRANSFERRED ITEMS.—The regula-
23	tions for purposes of this section may not require
24	the use of an eligible defense item transferred under
25	this section within one year of the receipt of the

1	item by the State or local law enforcement agency
2	concerned.
3	"(h) National Security Exception for Trans-
4	FER OF CERTAIN CONTROLLED DEFENSE ITEMS NOT
5	TREATABLE AS ELIGIBLE DEFENSE ITEMS.—
6	"(1) THREATS TO NATIONAL SECURITY.—The
7	regulations for purposes of this section under sub-
8	section (g) shall permit the transfer of a controlled
9	defense item that is not treated as an eligible de-
10	fense item for purposes of this section if—
11	"(A) there is an actionable threat to na-
12	tional security; and
13	"(B) the Director of the Defense Logistics
14	Agency, in consultation with individuals em-
15	ployed pursuant to subsection (e), determines
16	that the item will be useful in preventing or
17	mitigating damage resulting from the threat de-
18	scribed in subparagraph (A).
19	"(2) UPDATE TO LIST.—If an actionable threat
20	to national security justifies the transfer of a con-
21	trolled defense item under this subsection, the Direc-
22	tor shall revise the regulations for purposes of this
23	section to treat the controlled defense item as an eli-
24	gible defense item for purposes of this section as
25	soon as practicable. A transfer of a controlled de-

- fense item may occur in accordance with paragraph

 (1) regardless of whether the update to the regula
 tions for purposes of this section has been made

 under this paragraph at the time of transfer.
 - "(3) APPLICABILITY OF OTHER REQUIRE-MENTS.—If an actionable threat to national security justifies the transfer of a controlled defense item under this subsection, any requirements, prohibitions, and limitations otherwise applicable to the transfer of the item as an eligible defense item under this section shall not apply to the transfer of the item under this subsection.
 - "(4) DISPOSITION OF ITEMS AFTER THREAT.—
 Upon the cessation of the threat to national security
 for which a controlled defense item is transferred
 under this subsection, the State or local law enforcement agency receiving the item shall—
- 18 "(A) arrange for the storage of the item
 19 with the National Guard of the State con20 cerned; or
- "(B) if arrangements under subparagraph
 (A) cannot be made, transfer the item to the
 Director.
- 24 "(i) Notice to Law Enforcement Agencies on
 25 Available Stocks of Eligible Defense Items.—

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- 1 "(1) DLA REVIEW AND NOTICE ON DOD
 2 STOCKS.—The Director of the Defense Logistics
 3 Agency shall periodically review the existing stocks
 4 of the Department of Defense in order to identify
 5 the type and quantity, if any, of surplus stocks of
 6 the Department of items that are currently treated
 7 as eligible defense items for purposes of this section.
- 6 "(2) NOTICE TO LAW ENFORCEMENT AGENCIES 9 ON AVAILABLE STOCKS OF ITEMS.—The Director 10 shall make information on the results of reviews 11 under paragraph (1) available to the public on the 12 Internet website of the Department referred to in 13 subsection (f)(3).
- 14 "(j) Mechanisms of Transfer of Eligible De-15 fense Items to Law Enforcement Agencies.—
 - "(1) APPLICATION.—A State or local law enforcement agency seeking transfer of eligible defense items pursuant to this section shall submit an application therefore to the State Coordinator for the State in which the law enforcement agency is located. The application shall include a statement of the need of the agency for the items and the information specified in subsection (l).
- 24 "(2) STATE COORDINATOR REVIEW.—A State 25 Coordinator shall review, and approve or disapprove,

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each application submitted to the State Coordinator under paragraph (1). In determining whether to approve or disapprove an application, a State Coordinator shall apply all criteria applicable to the application in the regulations for purposes of this section under subsection (g). A State Coordinator shall transmit each such application, whether approved or disapproved, to the Director of the Defense Logistics Agency, together with the information specified in subsection (l).

- "(3) DIRECTOR OF DLA REVIEW OF APPROVED APPLICATIONS.—The Director shall review, and approve or disapprove, each application transmitted to the Director pursuant to paragraph (2) that is approved by a State Coordinator under that paragraph. As part of the review of each application, the Director shall obtain an assessment of such application by an individual employed pursuant to subsection (e).
- "(4) DISCHARGE OF TRANSFER.—The Director and the State Coordinator concerned shall jointly carry out the transfer of eligible defense items covered by applications approved by the Director under this subsection.

1	"(k) Public Notice on Requests for Trans-
2	FERS.—
3	"(1) In general.—Except as provided in para-
4	graph (2), a State or local law enforcement agency
5	requesting transfer of an eligible defense item under
6	this section, including pursuant to interagency trans-
7	fer under subsection (r), shall—
8	"(A) publish notice to the public on such
9	request, including the information specified in
10	subsection (l) (other than paragraphs (7), (11),
11	(12), and (16) of that subsection, and with any
12	personally identifiable information otherwise re-
13	quired by paragraphs (17) and (18) of that
14	subsection redacted) if such information is not
15	otherwise available to the public; and
16	"(B) obtain approval of the request by the
17	State or political subdivision of a State of which
18	the law enforcement agency is an agency.
19	"(2) Exception.—
20	"(A) ITEMS FOR UNDERCOVER OPER-
21	ATIONS.—A State or local law enforcement
22	agency requesting transfer of an eligible defense
23	item is not required to comply with paragraph
24	(1) if the item requested is for an active under-
25	cover operation.

1	"(B) ALTERNATIVE NOTICE REQUIRE-
2	MENT.—A State or local law enforcement agen-
3	cy receiving an item under this section pursuant
4	to a request covered by subparagraph (A) shall
5	publish public notice of the request not later
6	than 10 business days after the conclusion of
7	the undercover operation for which the item
8	was requested.
9	"(l) Information in Support of Applications.—
10	The application of a State or local law enforcement agency
11	for the transfer of eligible defense items under subsection
12	(j)(1), and the transmittal of the State Coordinator con-
13	cerned to the Director of the Defense Logistics Agency
14	with respect to the application pursuant to subsection
15	(j)(2), shall include with the application a statement of
16	the need of the law enforcement agency for the items as
17	described in subsection $(j)(1)$, which shall include the fol-
18	lowing:
19	"(1) The type and amount of each item being
20	requested.
21	"(2) The name of the law enforcement agency.
22	"(3) The number of sworn, full-time law en-
23	forcement officers of the law enforcement agency.

1	"(4) The number, if any, of items similar to the
2	items being requested that the law enforcement
3	agency has in good working condition.
4	"(5) The amount and type of items, if any, that
5	the law enforcement agency has that were purchased
6	using funds from—
7	"(A) the Urban Area Security Initiative
8	authorized under section 2003 of the Homeland
9	Security Act of 2002 (6 U.S.C. 604);
10	"(B) the State Homeland Security Grant
11	Program authorized under section 2004 of the
12	Homeland Security Act of 2002 (6 U.S.C. 605);
13	or
14	"(C) the Edward Byrne Memorial Justice
15	Assistance Grant Program under subpart 1 of
16	part E of title I of the Omnibus Crime Control
17	and Safe Streets Act of 1968 (42 U.S.C. 3750
18	et seq.).
19	"(6) The use of force policy of the law enforce-
20	ment agency.
21	"(7) Whether the law enforcement agency in-
22	tends for SWAT teams to use the requested items,
23	and, if so, the deployment policies of the law en-
24	forcement agency for SWAT teams.

- "(8) Whether the law enforcement agency has
 or plans to adopt a memorandum of understanding
 or other joint use agreement for the shared use of
 the requested items with any other law enforcement
 agency.
 - "(9) The capability gap to be filled by the items requested, and a description of the proposed use of the items by the law enforcement agency.
 - "(10) Whether a consent decree is in effect between the United States and the law enforcement agency relating to civil rights abuses or excessive use of force.
 - "(11) Whether the law enforcement agency is currently under investigation, or has been under investigation in the last 10 years, by the Department of Justice, an inspector general, or any equivalent State or local entity for civil rights abuses or excessive use of force.
 - "(12) Whether the chief of police of the law enforcement agency has ever been determined by the Department of Justice, an inspector general, or any equivalent State or local entity to have engaged in civil rights abuses or excessive use of force.

1	"(13) Whether the law enforcement agency re-
2	quested funds from a regional, State, or local polit-
3	ical entity to purchase the requested items, and—
4	"(A) if so and the request was denied, a
5	statement of the reason or reasons for such de-
6	nial; or
7	"(B) if not, a statement of the reason or
8	reasons the law enforcement agency did not.
9	"(14) Such other information on the recent
10	record of the law enforcement agency regarding civil
11	rights and the excessive use of force as the Director
12	shall specify in the regulations for purposes of this
13	section.
14	"(15) An executed maintenance requirement re-
15	lease acknowledging that the law enforcement agen-
16	cy understands and accepts responsibility for all
17	costs associated with the upkeep of the items.
18	"(16) Detailed documentation on the manner in
19	which the law enforcement agency will provide for
20	the storage and security of the items.
21	"(17) A description of the policies and proce-
22	dures of the law enforcement agency for use of the
23	items, including who will have authority over the use
24	of the items and an organizational chart, and the

- names and titles of agency members, who will have
 charge of the items.
- "(18) Documentation showing that the members identified pursuant to paragraph (17) as in charge of items have been trained in the use and deployment of such items within the past five years, or identifying specific training such members identified shall participate not later than 90 days after receipt of the items.
 - "(19) Certification that any eligible defense items transferred under this section for use by a SWAT team have not been used, and will not be used, by a SWAT team engaging in routine patrol-related incidents, non-tactical incidents, and non-tactical assignments.
 - "(20) Such other information on the law enforcement agency, and the application of the law enforcement agency, as the Director shall specify in the regulations for purposes of this section.
- "(m) REQUIREMENTS IN CONNECTION WITH USE OF ELIGIBLE DEFENSE ITEMS BY SWAT TEAMS.—Eligible defense items may not be transferred to a State or local law enforcement agency under this section for use by a SWAT team unless the law enforcement agency requesting

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- 1 tics Agency that the law enforcement agency makes avail-
- 2 able to the public the training records of the SWAT team,
- 3 including the course outlines of such training (except that
- 4 any personally identifiable information, and all but the
- 5 title and subject of such training, may be redacted). The
- 6 Attorney General shall issue, and may from time to time
- 7 update, nonbinding guidelines on such policies.
- 8 "(n) Policies on Use of Video Recording
- 9 Equipment and Recording.—
- "(1) IN GENERAL.—Video recording equipment (including body cameras) may not be transferred to a State or local law enforcement agency under this section unless the law enforcement agency request-
- ing such equipment certifies to the Director of the
- Defense Logistics Agency that the law enforcement
- agency has in place, and makes available to the pub-
- lic, policies on the use of such equipment by law en-
- 18 forcement officers, and on securing video recordings
- of operations of law enforcement officers using video
- equipment, that meets the requirements specified in
- paragraph (2).
- 22 "(2) Policy requirements.—The require-
- 23 ments specified in this paragraph for policies de-
- scribed in paragraph (1) are the following:

- "(A) Policies on the appropriate use of video recording equipment, including whether such equipment should be left on at all times.
 - "(B) Mechanisms to preserve, to the extent practicable, the integrity and security of video recordings, including a description of the personnel of the law enforcement agency, and other parties, who are authorized to access the recordings, mechanisms for the storage of recordings, and measures to ensure the cybersecurity of such recordings (if applicable to the storage, retention, and retrieval of such recordings).
 - "(C) Policies on the authorized and unauthorized public release of video recordings.
 - "(D) A requirement that any video recording of an interaction between a law enforcement officer and an individual who is not a law enforcement officer involving the use of force (whether deadly or otherwise) shall retained by the law enforcement agency for a period not shorter than the period of limitation in the State concerned for actions for civil rights violations under section 1979 of the Revised Statutes (42 U.S.C. 1983).

1	"(o) State Certification of Instructors in
2	TRAINING ON USE OF FORCE AND CERTAIN ITEMS.—
3	"(1) CERTIFICATION OF INSTRUCTORS IN
4	TRAINING REQUIRED.—On and after the date that is
5	three years after the date of the enactment of the
6	Protecting Communities and Police Act of 2015, eli-
7	gible defense items may not be transferred to a
8	State or local law enforcement agency of a State
9	under this section unless the Governor of the State
10	(or the designee of the Governor) certifies to the Di-
11	rector of the Defense Logistics Agency that the
12	State conducts a program for certifying police in-
13	structors in the provision of training on the use of
14	force, and in the use of eligible defense items and
15	special justice items, that meets the requirements
16	specified in paragraph (2). Any instructor certified
17	under a program conducted under section 2010 of
18	the Homeland Security Act of 2002 shall be consid-
19	ered certified as a police instructor in any State for
20	purposes of this subsection.
21	"(2) Program requirements.—The require
22	ments specified in this paragraph for a program de-
23	scribed in paragraph (1) are the following:
24	"(A) The program shall include instruction
25	in training on the following:

1	"(i) The use of force by State and
2	local law enforcement officers in the ordi-
3	nary course of their duties.
4	"(ii) The use of eligible defense items
5	and special justice items by State and local
6	law enforcement officers in the ordinary
7	course of their duties.
8	"(iii) The use of eligible defense items
9	and special justice items by SWAT teams.
10	"(iv) The appropriate deployment of
11	SWAT teams.
12	"(v) Civil rights and civil liberties.
13	"(vi) Any other matters on the train-
14	ing of State and local law enforcement offi-
15	cers that the Governor of the State (or the
16	designee of the Governor) considers appro-
17	priate.
18	"(B) A list of the instructors who are cer-
19	tified pursuant to the program shall be main-
20	tained and published.
21	"(3) Discharge through existing pro-
22	GRAMS.—A State may satisfy the requirement in
23	paragraph (1) using a program in effect on the date
24	that is three years after the date of the enactment
25	of the Protecting Communities and Police Act of

1	2015 if such program satisfies the requirements in
2	paragraph (2).
3	"(p) Training Requirements.—
4	"(1) MINIMUM ANNUAL TRAINING REQUIRE-
5	MENTS FOR LAW ENFORCEMENT OFFICERS.—
6	"(A) IN GENERAL.—On and after the date
7	that is three years after the date of the enact-
8	ment of the Protecting Communities and Police
9	Act of 2015, eligible defense items may not be
10	transferred to a State or local law enforcement
11	agency under this section unless the Governor
12	of the State (or the designee of the Governor)
13	certifies to the Director of the Defense Logis-
14	tics Agency that the State has in place min-
15	imum annual training requirements for all
16	sworn law enforcement officers in the State, in-
17	cluding—
18	"(i) specialized leadership training re-
19	quirements for heads of law enforcement
20	agencies who have—
21	"(I) decisionmaking authority on
22	the deployment of SWAT teams and
23	tactical military vehicles; or

1	"(II) responsibility for drafting
2	policies on the use of force and SWAT
3	team deployment;
4	"(ii) specialized SWAT team training
5	requirements for all SWAT team members,
6	including in law enforcement tactics used
7	in tactical operations;
8	"(iii) training in the appropriate use
9	and deployment of tactical military vehi-
10	cles; and
11	"(iv) training on sensitivity, including
12	training on ethnic and racial bias, cultural
13	diversity, and police interaction with the
14	disabled, mentally ill, and new immigrants.
15	"(B) Satisfaction by recent hirees.—
16	The requirements under subparagraph (A) shall
17	provide for the first completion of the training
18	concerned by an individual who becomes an offi-
19	cer in a law enforcement agency by not later
20	than one year after the date on which the indi-
21	vidual becomes an officer in the law enforce-
22	ment agency.
23	"(2) STATE COORDINATORS.—On and after the
24	date that is three years after the date of the enact-
25	ment of the Protecting Communities and Police Act

of 2015, eligible defense items may not be transferred to a State or local law enforcement agency of
a State under this section unless the Governor of the
State (or the designee of the Governor) certifies to
the Director of the Defense Logistics Agency that
the individual who serves as a State Coordinator in
the State receives on an annual basis training in the
following:

"(A) Inventory management.

"(B) The assessment of the needs of State and local law enforcement agencies for eligible defense items.

"(3) Use of eligible defense items.—

"(A) In General.—On and after the date that is three years after the date of the enactment of the Protecting Communities and Police Act of 2015, eligible defense items may not be transferred to a State or local law enforcement agency under this section unless the head of the law enforcement agency requesting such items certifies to the Director that any law enforcement officer who is authorized to use such items will have received training on the proper law enforcement use of such items by an instructor certified as described in subsection (o)

or section 2010 of the Homeland Security Act of 2002.

"(B) Satisfaction by Recent Hires.—
Training required by subparagraph (A) shall be completed by an individual who becomes a member of a State or local law enforcement agency by not later than one year after the date on which the individual becomes a member of the law enforcement agency.

"(4) SWAT TEAMS.—

"(A) IN GENERAL.—On and after the date that is three years after the date of the enactment of the Protecting Communities and Police Act of 2015, eligible defense items may not be transferred to a State or local law enforcement agency under this section for use by a SWAT team unless the head of the law enforcement agency requesting such items certifies to the Director that any law enforcement officer who is a member of such SWAT team will have participated during the preceding year in tactical SWAT team training by an instructor certified as described in subsection (o) or section 2010 of the Homeland Security Act of 2002 and training required pursuant to paragraph (1).

1	"(B) Satisfaction by recent hirees.—
2	Training required by subparagraph (A) shall be
3	completed by an individual who becomes a
4	member of a SWAT team by not later than one
5	year after the date on which the individual be-
6	comes a member of the SWAT team.
7	"(q) Whistleblower and Independent Over-
8	SIGHT REQUIREMENTS.—
9	"(1) Whistleblower requirements.—On
10	and after the date that is three years after the date
11	of the enactment of the Protecting Communities and
12	Police Act of 2015, eligible defense items may not
13	be transferred to a State or local law enforcement
14	agency of a State under this section unless the Gov-
15	ernor of the State (or the designee of the Governor)
16	certifies to the Director of the Defense Logistics
17	Agency that the State—
18	"(A) has in place—
19	"(i) a program, including a public
20	complaint hotline, that provides individuals
21	the ability to disclose any waste, fraud, or
22	abuse in connection with the use of such
23	items; and
24	"(ii) mechanisms (commonly referred
25	to as 'whistleblower protections') to protect

1	individuals who make a disclosure de-
2	scribed in clause (i) from retaliatory or
3	other adverse personnel actions in connec-
4	tion with such disclosures; and
5	"(B) publicizes the existence of the pro-
6	gram and whistleblower protections described in
7	subparagraph (A).
8	"(2) Certification of oversight and ac-
9	COUNTABILITY.—
10	"(A) CERTIFICATION REQUIRED.—Eligible
11	defense items may not be transferred to a State
12	or local law enforcement agency under this sec-
13	tion unless the head of the law enforcement
14	agency requesting such items submits to the Di-
15	rector a written certification (in the form of a
16	memorandum of understanding, memorandum
17	of agreement, or letterhead correspondence)
18	that an entity that is unaffiliated with the law
19	enforcement agency is authorized—
20	"(i) to receive any complaints regard-
21	ing the use of any equipment and funds of
22	the law enforcement agency;
23	"(ii) to periodically review and assess
24	the use of such equipment and funds by
25	the law enforcement agency; and

1	"(iii) to make recommendations to the
2	law enforcement agency regarding the use
3	of such equipment and funds by the law
4	enforcement agency that are either—
5	"(I) non-binding in character; or

"(I) non-binding in character; or
"(II) binding in character, if authorized by a law or ordinance governing the law enforcement agency or
the entity or by an agreement between
the governing body of the law enforcement agency and organizations representing law enforcement officers of
the law enforcement agency.

"(B) DISCHARGE THROUGH EXISTING ENTITIES.—A law enforcement agency may satisfy the requirement in subparagraph (A) through an entity that exists as of the date of the enactment of the Protecting Communities and Police Act of 2015, including an independent review board, a Federal, State, or local inspector general, a Federal, State, county, or city attorney general, a district attorney, the Federal Bureau of Investigation or another Federal agency, a State agency, a State or local governing body (such as a city council or county commission),

a law enforcement council, or an independent entity established by one or more such officials, agencies, or entities on behalf of one or more law enforcement agencies.

"(r) Interagency Transfer.—

"(1) IN GENERAL.—Subject to paragraph (2), a State or local law enforcement agency may transfer an eligible defense item transferred to the law enforcement agency under this section to another State or local law enforcement agency.

"(2) APPROVAL REQUIRED.—An eligible defense item may not be transferred by a State or local law enforcement agency to another law enforcement agency under this subsection without the approval of the Director of the Defense Logistics Agency (or the designee of the Director). A law enforcement agency seeking the approval of the Director for the transfer of an item pursuant to this paragraph shall submit to the Director an application therefor in such form and manner as the Director shall specify in the regulations for purposes of this section under subsection (g).

"(s) Suspension and Termination.—

"(1) FOR LOST OR STOLEN ITEMS.—In the event an item transferred to a State or local law en-

1	forcement agency under this section is lost, stolen,
2	or misappropriated—
3	"(A) in the case of an offensive weapon or
4	ordnance—
5	"(i) on the first occurrence in the case
6	of the law enforcement agency, the Direc-
7	tor of the Defense Logistics Agency, after
8	providing the law enforcement agency with
9	notice and the opportunity to contest the
10	allegation, shall suspend the law enforce-
11	ment agency from eligibility for receipt of
12	items under this section for a period of 6
13	months; and
14	"(ii) on any subsequent occurrence in
15	the case of the law enforcement agency,
16	the Director, after providing the law en-
17	forcement agency with notice and the op-
18	portunity to contest the allegation, shall
19	suspend the law enforcement agency from
20	eligibility for receipt of items under this
21	section for a period of five years; and
22	"(B) in the case of any other item—
23	"(i) on the third occurrence in the
24	case of the law enforcement agency, the
25	Director, after providing the law enforce-

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ment agency with notice and the opportunity to contest the allegation, shall suspend the law enforcement agency from eligibility for receipt of items under this section for a period of 6 months; and

"(ii) on any subsequent occurrence in the case of the law enforcement agency, the Director, after providing the law enforcement agency with notice and the opportunity to contest the allegation, shall suspend the law enforcement agency from eligibility for receipt of items under this section for a period of three years.

"(2) Intentional falsification of information.—In the event a State or local law enforcement agency is determined by the Director (or the designee of the Director) to have intentionally falsified any information in requesting or applying for items under this section, the Director, after providing the law enforcement agency with notice and the opportunity to contest the determination, shall terminate the law enforcement agency from eligibility for receipt of items under this section.

"(t) Report Requirements.—

- 1 "(1) STATE AND LOCAL LAW ENFORCEMENT 2 AGENCIES REPORT REQUIREMENTS.—Not later than 3 one year after the date of the enactment of the Pro-4 tecting Communities and Police Act of 2015 and 5 every year thereafter, each State or local law en-6 forcement agency that receives eligible defense items 7 under this section shall submit to the Director of the 8 Defense Logistics Agency a report setting forth an 9 accounting of such items. Each report of an agency 10 shall include the following:
 - "(A) For weapons, tactical vehicles, aircraft, and boats, time-stamped serial numbers of the items.
 - "(B) Such information on the status and use of such items as the Secretary of Defense requires in order to make the reports required by paragraph (2).
 - "(2) Secretary of Defense Report Re-Quirements.—Not later than one year after the date of the enactment of the Protecting Communities and Police Act of 2015, once a year for every four years thereafter, and once every three years thereafter after such five years, the Secretary of Defense shall submit to the Attorney General, the Secretary of Homeland Security, and Congress, and

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- make available to the public, a comprehensive report on the use during the preceding year of eligible defense items transferred under this section. Each report shall include the following:
 - "(A) A description of all eligible defense items transferred under this section during the year covered by such report, including an appendix setting forth a plain English description or manufacturer make, model number, and name of each item transferred, the quantity of each item transferred, the recipient of each item, and a brief explanation of the need for each item by the recipient.
 - "(B) A statement of the items described in subparagraph (A) that were in new or like-new condition at the time of transfer.
 - "(C) For each type of eligible defense item transferred under this section during the year covered by such report, the quantity, if any, of the same or a similar item purchased by the Department of Defense during the prior fiscal year.
 - "(D) The number of requests for transfer of eligible defense items during the year covered by such report that were approved by State Co-

ordinators and the Director of the Defense Logistics Agency.

"(E) The number of requests for transfer of eligible defense items during the year covered by such report that were approved by State Coordinators but denied by the Director, and, for each such request, a statement of the type of item requested and the reason or reasons for the denial.

"(F) The number of requests for transfer of eligible defense items during the year covered by such report that were denied by State Coordinators, and, for each such request, a statement of the type of item requested and the reason or reasons for the denial.

"(u) Construction With Other DLA Author17 Ity.—Nothing in this section shall be construed to over18 ride, alter, or supersede the authority of the Director of
19 the Defense Logistics Agency to dispose of property of the
20 Department of Defense that is not a controlled defense
21 item to law enforcement agencies under another other pro22 vision of law.

23 "(v) Non-Controlled Defense Items to Law 24 Enforcement Agencies.—Notwithstanding any provi-25 sion of chapter 5 of title 40 or any other provision of law,

- 1 the Administrator of General Services shall accord a pri-
- 2 ority in the disposal of excess and surplus items and equip-
- 3 ment of the Department of Defense that are not controlled
- 4 defense items to law enforcement agencies.
- 5 "(w) Definitions.—In this section:
- 6 "(1) The term 'controlled defense item' means
- 7 property of the Department of Defense that is sub-
- 8 ject to the restrictions of the United States Muni-
- 9 tions List (22 Code of Federal Regulations Part
- 10 121) or the Commerce Control List (15 Code of
- 11 Federal Regulations Part 774).
- 12 "(2) The term 'eligible defense item' means a
- controlled defense item that is eligible for transfer to
- a law enforcement agency pursuant to this section.
- 15 "(3) The term 'law enforcement council' means
- a consortium of law enforcement agencies operating
- in a partnership within a region to promote and en-
- hance public safety.
- 19 "(4) The term 'local educational agency' has
- the meaning given that term in section 8013(9) of
- the Elementary and Secondary Education Act of
- 22 1965 (20 U.S.C. 7713(9)).
- 23 "(5) The term 'special justice item' has the
- meaning given that term in section 509(a) of the

1	Omnibus Crime Control and Safe Streets Act of
2	1968.
3	"(6) The term 'State Coordinator' means an in-
4	dividual appointed by the Governor of a State—
5	"(A) to manage requests of State and local
6	law enforcement agencies of the State for eligi-
7	ble defense items; and
8	"(B) to ensure the appropriate use of eligi-
9	ble defense items transferred under this section
10	by such law enforcement agencies.
11	"(7) The term 'State or local law enforcement
12	agency' means a State or local agency or entity with
13	law enforcement officers that have arrest and appre-
14	hension authority and whose primary function is to
15	enforce the laws. The term includes a local edu-
16	cational agency with such officers. The term does
17	not include a firefighting agency or entity.
18	"(8) The term 'SWAT team' means a Special
19	Weapons and Tactics team or other specialized tac-
20	tical team composed of State or local sworn law en-
21	forcement officers.
22	"(9) The term 'tactical military vehicle' means
23	an armored vehicle having military characteristics
24	resulting from military research and development
25	processes, designed primarily for use by forces in the

- field in direction connection with, or support of,combat or tactical operations.".
- 3 (b) Limitations on Transfer of Certain Items
- 4 Pending Achievement of Certain Program Mile-
- 5 STONES.—

- (1) LIMITATION PENDING EMPLOYMENT OF
 LAW ENFORCEMENT EXPERTS IN DLA.—No item described in paragraph (4) may be transferred under
 section 2576a of title 10, United States Code (as
 amended by subsection (a)), until the employment in
 the Defense Logistics Agency of law enforcement experts required by subsection (e) of such section.
 - (2) Delayed limitation pending appointment of that is one year after the date of the enactment of this Act, no item described in paragraph (4) may be transferred under section 2576a of title 10, United States Code (as so amended), until the appointment of the task force required by section 4 of this Act.
 - (3) Delayed limitation pending publication of List of eligible defense items.—Effective as of the date that is two years after the date of the enactment of this Act, no item described in paragraph (4) may be transferred under section 2576a of title 10, United States Code (as so amend-

1	ed), until the publication under subsection (f)(3) of
2	such section of the items determined to be eligible
3	defense items for purposes of such section.
4	(4) COVERED ITEMS.—An item described in
5	this paragraph is the following:
6	(A) A controlled defense item.
7	(B) An eligible defense item.
8	(C) An item specified in section
9	2576a(g)(4)(B) of title 10, United States Code
10	(as so amended).
11	(5) Definitions.—In this subsection, the
12	terms "controlled defense item" and "eligible de-
13	fense item" have the meaning given such terms in
14	section 2576a(w) of title 10, United States Code (as
15	so amended).
16	(c) Restatement and Modification of Current
17	AUTHORITY FOR TRANSFER FOR FEDERAL LAW EN-
18	FORCEMENT ACTIVITIES.—Chapter 153 of title 10,
19	United States Code, is amended—
20	(1) by redesignating section 2576b as section
21	2576d; and
22	(2) by inserting after section 2576a (as amend-
23	ed by subsection (a)) the following new sections:

1	"§ 2576b. Excess personal property: sale or donation
2	of certain non-controlled defense items
3	for State or local law enforcement activi-
4	ties
5	"(a) Transfer Authorized.—(1) Notwithstanding
6	any other provision of law and subject to subsection (b),
7	the Secretary of Defense may transfer to State agencies
8	personal property of the Department of Defense that the
9	Secretary determines is—
10	"(A) not a controlled defense item, an eligible
11	defense item, or an item specified in section
12	2576a(g)(4)(B) of this title;
13	"(B) suitable for use by State agencies in law
14	enforcement activities, including counter-drug and
15	counter-terrorism activities; and
16	"(C) excess to the needs of the Department of
17	Defense.
18	"(2) The Secretary shall carry out this section in con-
19	sultation with the Attorney General and the Director of
20	National Drug Control Policy.
21	"(b) Conditions for Transfer.—The Secretary of
22	Defense may transfer personal property under this section
23	only if—
24	"(1) the property is drawn from existing stocks
25	of the Department of Defense;

1	"(2) the recipient accepts the property on an
2	as-is, where-is basis;
3	"(3) the transfer is made without the expendi-
4	ture of any funds available to the Department of
5	Defense for the procurement of defense equipment;
6	and
7	"(4) all costs incurred subsequent to the trans-
8	fer of the property are borne or reimbursed by the
9	recipient.
10	"(c) Consideration.—Subject to subsection (b)(4),
11	the Secretary may transfer personal property under this
12	section without charge to the recipient agency.
13	"(d) Definitions.—In this section, the terms 'con-
14	trolled defense item' and 'eligible defense item' have the
15	meaning given such terms in section 2576a(w) of this title.
16	"§ 2576c. Excess personal property: sale or donation
17	for Federal law enforcement activities
18	"(a) Transfer Authorized.—(1) Notwithstanding
19	any other provision of law and subject to subsection (b),
20	the Secretary of Defense may transfer to Federal agencies
21	personal property of the Department of Defense, including
22	small arms and ammunition, that the Secretary deter-
23	mines is—

1	"(A) suitable for use by the agencies in law en-
2	forcement activities, including counter-drug and
3	counter-terrorism activities; and
4	"(B) excess to the needs of the Department of
5	Defense.
6	"(2) The Secretary shall carry out this section in con-
7	sultation with the Attorney General and the Director of
8	National Drug Control Policy.
9	"(b) Conditions for Transfer.—The Secretary of
10	Defense may transfer personal property under this section
11	only if—
12	"(1) the property is drawn from existing stocks
13	of the Department of Defense;
14	"(2) the recipient accepts the property on an
15	as-is, where-is basis;
16	"(3) the transfer is made without the expendi-
17	ture of any funds available to the Department of
18	Defense for the procurement of defense equipment
19	and
20	"(4) all costs incurred subsequent to the trans-
21	fer of the property are borne or reimbursed by the
22	recipient.
23	"(c) Consideration.—Subject to subsection (b)(4)
24	the Secretary may transfer personal property under this
25	section without charge to the recipient agency"

1	(d) CLERICAL AMENDMENTS.—The table of sections
2	at the beginning of chapter 153 of title 10, United States
3	Code, is amended by striking the items relating to sections
4	2576a and 2576b and inserting the following new items:
	 "2576a. Excess personal property: sale or donation of certain controlled defense items for State or local law enforcement activities. "2576b. Excess personal property: sale or donation of certain non-controlled defense items for State or local law enforcement activities. "2576c. Excess personal property: sale or donation for Federal law enforcement activities. "2576d. Excess personal property: sale or donation to assist firefighting agencies.".
5	(e) CJCS DUTY TO ENSURE FEDERAL AGENCY RE-
6	SPONSIBILITY FOR TRANSFERRED PROPERTY.—Section
7	153(a) of title 10, United States Code, is amended—
8	(1) by redesignating paragraph (6) as para-
9	graph (7); and
10	(2) by inserting after paragraph (5) the fol-
11	lowing new paragraph (6):
12	"(6) Transfers of dod property for fed-
13	ERAL LAW ENFORCEMENT ACTIVITIES.—Ensuring
14	that Federal agencies to which property of the De-
15	partment of Defense is transferred pursuant to sec-
16	tion 2576c of this title accept responsibility for in-
17	ventory, management, accountability, and disposal of
18	such property.".

1	SEC. 7. EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE
2	GRANTS.
3	(a) Use of Funds by Law Enforcement.—Sub-
4	part 1 of part E of title I of the Omnibus Crime Control
5	and Safe Streets Act of 1968 (42 U.S.C. 3750 et seq.)
6	is amended by adding at the end the following:
7	"SEC. 509. USE OF FUNDS BY LAW ENFORCEMENT.
8	"(a) Definitions.—In this section—
9	"(1) the term 'covered funds' means funds pro-
10	vided under this subpart;
11	"(2) the term 'law enforcement agency'—
12	"(A) means an agency or entity with law
13	enforcement officers—
14	"(i) who have arrest and apprehension
15	authority; and
16	"(ii) whose primary function is to en-
17	force the laws;
18	"(B) includes a local educational agency
19	with officers described in subparagraph (A);
20	and
21	"(C) does not include a firefighting agency
22	or entity;
23	"(3) the term 'local educational agency' has the
24	meaning given that term in section 8013(9) of the
25	Elementary and Secondary Education Act of 1965
26	(20 U.S.C. 7713(9));

- "(4) the term 'prohibited item' means an item 1 2 that the Attorney General determines under sub-3 section (b)(1) may not be purchased by a law en-4 forcement agency using covered funds; "(5) the term 'special justice item' means an 6 item that the Attorney General determines under 7 subsection (b)(1) is not generally issued to a law en-8 forcement patrol officer but is suitable for certain 9 uses by law enforcement officers in engagements 10 with individuals who are not law enforcement offi-11 cers; "(6) the term 'SWAT team' means a Special 12 13 Weapons and Tactics team or other specialized tac-14 tical team composed of sworn law enforcement offi-15 cers; and "(7) the term 'tactical military vehicle' means 16 17 an armored vehicle having military characteristics
 - "(7) the term 'tactical military vehicle' means an armored vehicle having military characteristics resulting from military research and development processes, designed primarily for use by forces in the field in direct connection with, or support of, combat or tactical operations.
- 22 "(b) Purchase of Certain Items by Law En-23 forcement.—
- 24 "(1) Lists of prohibited items and spe-25 cial justice items.—

19

20

1	"(A) IN GENERAL.—The Attorney General,
2	in consultation with the task force appointed
3	under section 4 of the Protecting Communities
4	and Police Act of 2015, shall—
5	"(i) not later than 3 years after the
6	date of enactment of the Protecting Com-
7	munities and Police Act of 2015, create—
8	"(I) a list of prohibited items;
9	and
10	"(II) a list of special justice
11	items; and
12	"(ii) review and revise each list cre-
13	ated under clause (i) not less often than
14	once every 5 years.
15	"(B) Specific items.—The Attorney
16	General shall place each of the following items
17	on the list of prohibited items or the list of spe-
18	cial justice items:
19	"(i) Weapons over .50 caliber.
20	"(ii) Tactical military vehicles.
21	"(iii) Other tactical military equip-
22	ment.
23	"(iv) Tactical law enforcement bal-
24	listic protection equipment other than bal-
25	listic vests, including ballistic helmets, bal-

1	listic shields, battle dress uniforms, and
2	camouflage uniforms and clothing.
3	"(v) Grenades, flash bang grenades,
4	grenade launchers, and grenade launcher
5	attachments.
6	"(C) Publication.—The Attorney Gen-
7	eral shall publish each list created under sub-
8	paragraph (A) on the website of the Depart-
9	ment of Justice and in the Federal Register.
10	"(2) Prohibited Items.—
11	"(A) In general.—Except as provided in
12	subparagraph (B), a law enforcement agency
13	may not use covered funds to purchase a pro-
14	hibited item or receive a prohibited item that
15	was purchased using covered funds.
16	"(B) Exception.—
17	"(i) Threats to national secu-
18	RITY.—A law enforcement agency may
19	purchase a prohibited item using covered
20	funds, or receive a prohibited item that
21	was purchased using covered funds, if—
22	"(I) the Attorney General deter-
23	mines that the prohibited item will be
24	useful in preventing or mitigating

1	damage resulting from a threat to na-
2	tional security;
3	"(II) the law enforcement agency
4	has in place an agreement with the
5	National Guard of the State in which
6	the law enforcement agency is located
7	for the storage of the restricted item
8	at a National Guard site; and
9	"(III) the law enforcement pro-
10	vides a copy of the agreement de-
11	scribed in subclause (II) to the Attor-
12	ney General.
13	"(ii) UPDATE TO LIST.—If a threat to
14	national security justifies the purchase of a
15	prohibited item under clause (i), the Attor-
16	ney General shall publish an updated list
17	of prohibited items or special justice items,
18	as appropriate, under paragraph (1)(C) as
19	soon as practicable.
20	"(3) Authority to prescribe regula-
21	TIONS.—
22	"(A) IN GENERAL.—The Attorney General
23	may prescribe regulations that place restrictions
24	and limitations on special justice items that
25	may be purchased by law enforcement agencies

1	using covered funds, based on the appropriate-
2	ness of the use of the items in law enforcement
3	activities.
4	"(B) AUTHORIZED ELEMENTS.—The regu-
5	lations prescribed by the Attorney General
6	under subparagraph (A) may include the fol-
7	lowing:
8	"(i) Tiers of eligibility of law enforce-
9	ment agencies to purchase special justice
10	items using covered funds based on need of
11	law enforcement agencies for particular
12	items, size and capabilities of law enforce-
13	ment agencies, or such other factors as the
14	Attorney General may specify in the regu-
15	lations.
16	"(ii) Restrictions on the numbers or
17	types of special justice items that may be
18	purchased by a particular law enforcement
19	agency using covered funds, within a par-
20	ticular period of time, to law enforcement
21	agencies in a particular region, or such
22	other factors as the Attorney General may
23	specify in regulations.
24	"(iii) Restrictions on the use of par-
25	ticular special justice items by law enforce-

1	ment agencies purchased using covered
2	funds based on size, capability, or such
3	other factors the Attorney General may
4	specify in the regulations.
5	"(iv) Requirements for memoranda of
6	understanding or other appropriate agree-
7	ments in the case of joint use of special
8	justice items, purchased using covered
9	funds, by more than 1 law enforcement
10	agency.
11	"(c) Other Restrictions and Limitations on
12	USE OF COVERED FUNDS.—
13	"(1) Purchase of special justice items
14	USING COVERED FUNDS.—
15	"(A) IN GENERAL.—A law enforcement
16	agency may not receive or use covered funds to
17	purchase a special justice item unless the law
18	enforcement agency—
19	"(i) except as provided in subpara-
20	graph (B), publishes a needs justification
21	statement—
22	"(I) on its website, on the
23	website of its governing body, or in a
24	manner and location in which the
25	needs justification statement can be

1	easily viewed by the residents in the
2	area in which the law enforcement
3	agency has jurisdiction;
4	"(II) that, except as provided in
5	subclause (III), includes the informa-
6	tion required under subparagraph (C);
7	and
8	"(III) from which the law en-
9	forcement agency may redact—
10	"(aa) the information re-
11	quired under clause (x) or (xi) of
12	subparagraph (C); and
13	"(bb) with respect to the
14	training records required under
15	clause (vi), any personally identi-
16	fiable information and all but the
17	title and subject of such training
18	courses;
19	"(ii) obtains the approval of the head
20	of the State, political subdivision of a
21	State, or Indian tribe of which the law en-
22	forcement agency is an agency before re-
23	questing the covered funds; and
24	"(iii) submits the needs justification
25	statement, including all information re-

1	quired under subparagraph (C), to the en-
2	tity from which the law enforcement agen-
3	cy is to receive the covered funds.
4	"(B) Ongoing operations.—The re-
5	quirements under subparagraph (A)(i) shall not
6	apply to a law enforcement agency that receives
7	or uses covered funds to purchase a special jus-
8	tice item to be used in an active, ongoing
9	counterterrorism or undercover operation.
10	"(C) NEEDS JUSTIFICATION STATE-
11	MENTS.—A needs justification statement of a
12	law enforcement agency shall include the fol-
13	lowing:
14	"(i) The number and type of special
15	justice items proposed to be purchased.
16	"(ii) The number of sworn, full-time
17	law enforcement officers of the law en-
18	forcement agency.
19	"(iii) The number, if any, of items
20	similar to the special justice item that the
21	law enforcement agency has in good work-
22	ing condition.
23	"(iv) The number and type of items,
24	if any, that the law enforcement agency
25	has that were—

1	"(I) transferred to the law en-
2	forcement agency under section 2576a
3	of title 10, United States Code; or
4	"(II) purchased using funds
5	from—
6	"(aa) the Urban Area Secu-
7	rity Initiative authorized under
8	section 2003 of the Homeland
9	Security Act of 2002 (6 U.S.C.
10	604); or
11	"(bb) the State Homeland
12	Security Grant Program author-
13	ized under section 2004 of the
14	Homeland Security Act of 2002
15	(6 U.S.C. 605) during the 5-year
16	period preceding the date on
17	which the statement is published.
18	"(v) The use of force policy of the law
19	enforcement agency.
20	"(vi) Whether the law enforcement
21	agency intends to have a SWAT team use
22	the special justice item and, if so, the
23	training records of the SWAT team, in-
24	cluding the course outlines of such train-
25	ing.

1	"(vii) Whether the law enforcement
2	agency has or plans to adopt a memo-
3	randum of understanding or other joint
4	use agreement for the shared use of the
5	special justice item with any other law en-
6	forcement agency.
7	"(viii) The capability gap to be filled
8	by the special justice item, and a descrip-
9	tion of the proposed use of the special jus-
10	tice item by the law enforcement agency.
11	"(ix) Whether a consent decree is in
12	effect between the United States and the
13	law enforcement agency relating to civil
14	rights abuses or excessive use of force.
15	"(x) Whether the law enforcement
16	agency is currently under investigation, or
17	has been under investigation during the
18	preceding 10 years, by the Department of
19	Justice, an inspector general, or any equiv-
20	alent State or local entity for civil rights
21	abuses or excessive use of force.
22	"(xi) Whether the head of the law en-
23	forcement agency has ever been determined
24	by the Department of Justice, an inspector
25	general, or any equivalent State or local

1	entity to have engaged in civil rights
2	abuses or excessive use of force, if such in-
3	formation is publicly available.
4	"(xii)(I) Whether the law enforcement
5	agency requested funds from a regional,
6	State, or local political entity to purchase
7	the requested item;
8	"(II) if the law enforcement agency
9	requested funds from a regional, State, or
10	local political entity and the request was
11	denied, a statement of the reason or rea-
12	sons for the denial; and
13	"(III) if the law enforcement agency
14	did not request funds from a regional,
15	State, or local political entity, a statement
16	explaining why the law enforcement agency
17	did not do so.
18	"(xiii) A certification that any item
19	purchased using covered funds has not
20	been, and will not be, used by a SWAT
21	team of the law enforcement agency engag-
22	ing in routine patrol-related incidents, non-
23	tactical incidents, or non-tactical assign-
24	ments.

1	"(xiv) Any other information on the
2	recent record of the law enforcement agen-
3	cy regarding civil rights and the excessive
4	use of force that the Attorney General de-
5	termines appropriate.
6	"(2) Restrictions on small law enforce-
7	MENT AGENCIES.—
8	"(A) Prohibition on purchase of tac-
9	TICAL MILITARY VEHICLES BY SMALL LAW EN-
10	FORCEMENT AGENCIES.—A law enforcement
11	agency with 10 or fewer sworn law enforcement
12	officers—
13	"(i) that has 1 or more functioning
14	tactical military vehicles may not use cov-
15	ered funds to purchase a tactical military
16	vehicle;
17	"(ii) that does not have a functioning
18	tactical military vehicle may use covered
19	funds to purchase not more than 1 tactical
20	military vehicle; or
21	"(iii) that is the designated procure-
22	ment agency for a multi-jurisdictional
23	joint-use agreement may use covered funds
24	for the purchase of more than 1 tactical
25	military vehicle, or receive more than 1

1	tactical military vehicle purchased using
2	covered funds, if the agency purchases or
3	receives not more than 1 tactical military
4	vehicle for every 10 sworn law enforcement
5	officers covered by the joint-use agreement.
6	"(B) Limitation on use of items by
7	SMALL SWAT TEAMS.—A special justice item
8	purchased using covered funds may not be used
9	by—
10	"(i) a SWAT team composed of fewer
11	than 17 sworn law enforcement officers;
12	"(ii) a SWAT team composed entirely
13	of members from a single law enforcement
14	agency that has fewer than 35 sworn law
15	enforcement officers; or
16	"(iii) a SWAT team composed of
17	members from 2 or more law enforcement
18	agencies which agencies have, in aggregate,
19	fewer than 35 sworn law enforcement offi-
20	cers.
21	"(3) Restrictions on local education
22	AGENCIES.—
23	"(A) Prohibition on use of covered
24	FUNDS.—A local educational agency, or a law
25	enforcement agency affiliated with a local edu-

1	cation agency, may not use covered funds to
2	purchase a tactical military vehicle if—
3	"(i) the local educational agency is
4	served by a law enforcement agency that—
5	"(I) is unaffiliated with the local
6	education agency; and
7	"(II) has a tactical military vehi-
8	cle; or
9	"(ii) the local educational agency is
10	served by 1 or more law enforcement agen-
11	cies that are unaffiliated with the local
12	education agency and no such serving
13	agency will agree to store and maintain the
14	tactical military vehicle for the local edu-
15	cational agency.
16	"(B) Limitation on use of covered
17	FUNDS.—A local educational agency that pur-
18	chases a tactical military vehicle using covered
19	funds may not use funds of the local edu-
20	cational agency—
21	"(i) to transport the tactical military
22	vehicle to the district of the local edu-
23	cational agency; or
24	"(ii) to maintain the tactical military
25	vehicle.

1	"(4) Camouflage uniforms or clothing.—
2	A law enforcement agency may only use funding
3	provided under this subpart to purchase camouflage
4	uniforms or clothing if the camouflage uniforms or
5	clothing are for use by a SWAT team that dem-
6	onstrates a legitimate geographic or environmental
7	need for camouflage uniforms or clothing based on
8	the physical environment in which the SWAT team
9	operates.
10	"(5) Approval required for purchase of
11	CERTAIN ITEMS.—
12	"(A) NO DELEGATION OF AUTHORITY.—
13	The Attorney General may not delegate the au-
14	thority to approve an application for a grant
15	under this subpart if the application proposes
16	to use funds for the purchase of an item speci-
17	fied in subparagraph (B).
18	"(B) ITEMS.—The items specified in this
19	subparagraph are the following:
20	"(i) Weapons over .50 caliber.
21	"(ii) Grenades, flash bang grenades,
22	grenade launchers, and grenade launcher
23	attachments.
24	"(iii) Tactical military vehicles.

1	"(6) Law enforcement agencies under
2	CONSENT DECREES.—
3	"(A) IN GENERAL.—A law enforcement
4	agency for which a consent decree is in effect
5	between the United States and the law enforce-
6	ment agency, or that is under investigation by
7	the Department of Justice, relating to civil
8	rights abuses or excessive use of force, may not
9	use covered funds to purchase any weapon or
10	tactical military vehicle without the approval of
11	the Department of Justice.
12	"(B) Priority.—In considering requests
13	for covered funds that are intended to be used
14	by or for a law enforcement agency described in
15	subparagraph (A), the Attorney General shall
16	prioritize any such requests that relate to fund-
17	ing for equipment, training, and activities re-
18	lated to community policing efforts.
19	"(7) Transportation costs.—No covered
20	funds may be used to pay the cost of transporting
21	an eligible defense item transferred to a law enforce-
22	ment agency under section 2576a of title 10, United
23	States Code.
24	"(d) Training and Certification.—

1	"(1) State certification of law enforce-
2	MENT INSTRUCTORS.—
3	"(A) IN GENERAL.—On and after the date
4	that is 3 years after the date of enactment of
5	the Protecting Communities and Police Act of
6	2015, a State, and any law enforcement agency
7	of or in the State, may not receive or use cov-
8	ered funds to purchase a special justice item
9	unless the chief executive of the State certifies
10	to the Attorney General that the State conducts
11	a program for certifying law enforcement in-
12	structors in the provision of training that meets
13	the requirements under subparagraph (B).
14	"(B) Program requirements.—The re-
15	quirements for a program described in subpara-
16	graph (A) are the following:
17	"(i) The program shall include in-
18	struction in training on the following:
19	"(I) The use of force by law en-
20	forcement officers in the ordinary
21	course of their duties.
22	"(II) The use of special justice
23	items by law enforcement officers in
24	the ordinary course of their duties.

1	"(III) The use of special justice
2	items by SWAT teams.
3	"(IV) The appropriate deploy-
4	ment of SWAT teams.
5	"(V) Civil rights and civil lib-
6	erties.
7	"(VI) Any other matters on the
8	training of law enforcement officers
9	that the head of the State law en-
10	forcement agency considers appro-
11	priate.
12	"(ii) A list of the instructors who are
13	certified pursuant to the program or pur-
14	suant to the program conducted by the
15	Secretary of Homeland Security under sec-
16	tion 2010 of the Homeland Security Act of
17	2002 shall be maintained and published.
18	"(C) DISCHARGE THROUGH EXISTING PRO-
19	GRAMS.—A State may satisfy the requirement
20	under subparagraph (A) using a program in ef-
21	fect on the date that is 3 years after the date
22	of the enactment of the Protecting Commu-
23	nities and Police Act of 2015 if such program
24	satisfies the requirements in subparagraph (B).

1	"(2) Minimum annual training require-
2	MENTS.—
3	"(A) ESTABLISHMENT.—On and after the
4	date that is 3 years after the date of enactment
5	of the Protecting Communities and Police Act
6	of 2015, a State, and a unit of local govern-
7	ment within the State, may not receive covered
8	funds unless the State establishes minimum an-
9	nual training requirements for all law enforce-
10	ment officers in the State, including—
11	"(i) specialized leadership training re-
12	quirements for chiefs of police or other de-
13	partment heads who have—
14	"(I) decisionmaking authority on
15	the deployment of SWAT teams and
16	tactical military vehicles; or
17	"(II) responsibility for drafting
18	policies on the use of force and SWAT
19	team deployment;
20	"(ii) specialized SWAT team training
21	requirements for all SWAT team members;
22	"(iii) training in appropriate crowd-
23	control tactics; and
24	"(iv) not less than 1 training session
25	on sensitivity, including training on ethnic

1	and racial bias, cultural diversity, and law
2	enforcement interaction with disabled indi-
3	viduals, mentally ill individuals, and new
4	immigrants.
5	"(B) Federally certified or state-
6	CERTIFIED INSTRUCTORS.—The training re-
7	quirements established by a State under sub-
8	paragraph (A) may only be satisfied through
9	training conducted by an instructor certified
10	under—
11	"(i) a program conducted by the Sec-
12	retary of Homeland Security under section
13	2010 of the Homeland Security Act of
14	2002; or
15	"(ii) a program conducted by a State
16	under paragraph (1).
17	"(C) CERTIFICATION OF COMPLETED
18	TRAINING.—On and after the date that is 1
19	year after the date on which a program is es-
20	tablished under paragraph (1), a law enforce-
21	ment agency may not receive covered funds un-
22	less the law enforcement agency certifies to the
23	Attorney General that each sworn law enforce-
24	ment officer employed by the law enforcement
25	agency has met all applicable minimum annual

training requirements established by the State in which the law enforcement agency is located under subparagraph (A) of this paragraph.

"(D) False Certification.—The Attorney General shall suspend or terminate the eligibility of a law enforcement agency to receive covered funds if the law enforcement agency intentionally submits a false certification under subparagraph (C) that a law enforcement officer has met the minimum annual training requirements established by the State in which the law enforcement agency is located under subparagraph (A).

"(E) Satisfaction by recent hires.—
The requirements under subparagraph (A) shall provide for the first completion of the training concerned by an individual who becomes an officer in a law enforcement agency or becomes a member of a SWAT team by not later than 1 year after the date on which the individual becomes an officer in the law enforcement agency or becomes a member of a SWAT team, as applicable.

"(3) Best practices.—

1	"(A) IN GENERAL.—On and after the date
2	that is 2 years after the date of enactment of
3	the Protecting Communities and Police Act of
4	2015, the Attorney General shall publish, peri-
5	odically review, distribute to each State or unit
6	of local government that applies for a grant
7	under this subpart, and require each such State
8	or unit of local government to distribute to each
9	organization or unit of local government with
10	respect to which the State or unit of local gov-
11	ernment enters into a contract or makes a
12	subaward under section 501(b), best practices
13	for—
14	"(i) training law enforcement officers
15	and the use of lethal and non-lethal force
16	by law enforcement officers;
17	"(ii) training, use, and deployment of
18	SWAT teams; and
19	"(iii) community-oriented police ef-
20	forts.
21	"(B) ATTORNEY GENERAL UPDATES TO
22	CONGRESS REGARDING DELAY IN PUBLICATION
23	OF BEST PRACTICES.—On and after the date
24	that is 2 years after the date of enactment of
25	the Protecting Communities and Police Act of

1	2015, if the Attorney General has not published
2	the best practices required under subparagraph
3	(A), the Attorney General shall provide quar-
4	terly updates to Congress on the reason for the
5	delay in publication and the expected date of
6	publication.
7	"(e) Reporting and Policy Requirements.—
8	"(1) Reporting and recordkeeping re-
9	QUIREMENTS FOR GRANT FUNDING RECIPIENTS.—
10	"(A) SWAT TEAM DEPLOYMENT
11	RECORDS.—A law enforcement agency that re-
12	ceives covered funds shall maintain a record of
13	each deployment of a SWAT team by the law
14	enforcement agency, which shall include—
15	"(i) the type of police activity for
16	which the SWAT team is deployed;
17	"(ii) the rationale for the deployment;
18	"(iii) the nexus between—
19	"(I) the use of force policy and
20	SWAT team policy of the law enforce-
21	ment agency; and
22	"(II) the police activity for which
23	the SWAT team is deployed; and
24	"(iv) a description, written after the
25	deployment, of whether force or weapons

1	were used by or against the law enforce-
2	ment officers serving on the SWAT team.
3	"(B) Equipment purchased.—A law en-
4	forcement agency that purchases equipment
5	using covered funds shall submit to the Attor-
6	ney General a report describing the quantity
7	and type of equipment purchased.
8	"(2) DOJ reports.—
9	"(A) Special justice items.—The At-
10	torney General shall publish and submit to Con-
11	gress, the Secretary of Defense, and the Sec-
12	retary of Homeland Security an annual report
13	on special justice items that includes, with re-
14	spect to the preceding year—
15	"(i) the number and type of special
16	justice items purchased using covered
17	funds; and
18	"(ii) an appendix describing—
19	"(I) each law enforcement agency
20	that used covered funds to purchase a
21	special justice item;
22	"(II) the number of each special
23	justice item described in subclause (I)
24	purchased by each law enforcement
25	agency; and

1	"(III) a summary of the needs
2	justification statement submitted
3	under subsection (c)(1)(A)(i) by each
4	law enforcement agency described in
5	subclause (I) of this clause.
6	"(B) CRIME RATES.—The Attorney Gen-
7	eral shall collect and publish data on crime
8	rates over time for each jurisdiction in which a
9	law enforcement agency receives covered funds.
10	"(C) DOJ GUIDES AND BEST PRAC-
11	TICES.—The Attorney General shall conduct
12	periodic surveys on the use of materials pub-
13	lished by the Attorney General in print and on-
14	line relating to local law enforcement training
15	and the use of force, including lethal and non-
16	lethal force.
17	"(f) Whistleblower and Independent Over-
18	SIGHT REQUIREMENTS.—
19	"(1) Whistleblower requirements.—On or
20	after the date that is 3 years after the date of enact-
21	ment of the Protecting Communities and Police Act
22	of 2015, a State or unit of local government of a
23	State may not receive covered funds unless the chief
24	executive of the State certifies to the Attorney Gen-
25	eral that the State—

1	"(A) has in place—
2	"(i) a program, including a public
3	complaint hotline, that provides individuals
4	the ability to disclose any—
5	"(I) misuse of equipment pur-
6	chased using covered funds; or
7	"(II) other waste, fraud, or abuse
8	in connection with the use of covered
9	funds; and
10	"(ii) mechanisms (commonly referred
11	to as 'whistleblower protections') to protect
12	individuals who make a disclosure de-
13	scribed in clause (i) from retaliatory or
14	other adverse personnel actions in connec-
15	tion with such disclosures; and
16	"(B) publicizes the existence of the pro-
17	gram and whistleblower protections described in
18	subparagraph (A).
19	"(2) Certification of oversight and ac-
20	COUNTABILITY.—
21	"(A) CERTIFICATION REQUIRED.—A law
22	enforcement agency may not receive covered
23	funds unless the head of the law enforcement
24	agency submits to the Attorney General a writ-
25	ten certification (in the form of a memorandum

1	of understanding, memorandum of agreement,
2	or letterhead correspondence) that an entity
3	that is unaffiliated with the law enforcement
4	agency is authorized—
5	"(i) to receive any complaints regard-
6	ing the use of special justice items and
7	covered funds of the law enforcement agen-
8	ey;
9	"(ii) to periodically review and assess
10	the use of special justice items and covered
11	funds by the law enforcement agency; and
12	"(iii) to make recommendations to the
13	law enforcement agency regarding the use
14	of special justice items and covered funds
15	by the law enforcement agency that are ei-
16	ther—
17	"(I) non-binding in character; or
18	"(II) binding in character, if au-
19	thorized by—
20	"(aa) a law or ordinance
21	governing the law enforcement
22	agency or the entity; or
23	"(bb) an agreement between
24	the governing body of the law en-
25	forcement agency and organiza-

1	tions	represe	nting	law	enforce-
2	ment	officers	of the	e law	enforce-
3	ment	agency.			

"(B) Discharge through existing en-TITIES.—A law enforcement agency may satisfy the requirement in subparagraph (A) through an entity that exists as of the date of the enactment of the Protecting Communities and Police Act of 2015, including an independent review board, a Federal, State, or local inspector general, a Federal, State, county, or city attorney general, a district attorney, the Federal Bureau of Investigation or another Federal agency, a State agency, a State or local governing body (such as a city council or county commission), a law enforcement council, or an independent entity established by one or more such officials, agencies, or entities on behalf of one or more law enforcement agencies.

"(g) Suspension and Termination.—

"(1) FOR LOST OR STOLEN ITEMS.—If a special justice item purchased by a law enforcement agency using covered funds is lost, stolen, or misappropriated—

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1	"(A) in the case of an offensive weapon or
2	ordnance—
3	"(i) on the first occurrence in the case
4	of the law enforcement agency, the Attor-
5	ney General, after providing the law en-
6	forcement agency with notice and the op-
7	portunity to contest the allegation, shall
8	suspend the law enforcement agency from
9	eligibility to receive covered funds for a pe-
10	riod of not less than 6 months; and
11	"(ii) on the subsequent occurrence in
12	the case of the law enforcement agency,
13	the Attorney General, after providing the
14	law enforcement agency with notice and
15	the opportunity to contest the allegation,
16	shall terminate the law enforcement agency
17	from eligibility to receive covered funds;
18	and
19	"(B) in the case of a special justice item
20	not described in subparagraph (A)—
21	"(i) on the third occurrence in the
22	case of the law enforcement agency, the
23	Director, after providing the law enforce-
24	ment agency with notice and the oppor-
25	tunity to contest the allegation, shall sus-

1	pend the law enforcement agency from eli-
2	gibility to receive covered funds for a pe-
3	riod of 6 months; and
4	"(ii) on any subsequent occurrence in
5	the case of the law enforcement agency,
6	the Director, after providing the law en-
7	forcement agency with notice and the op-
8	portunity to contest the allegation, shall
9	suspend the law enforcement agency from
10	eligibility to receive covered funds for a pe-
11	riod of 3 years.
12	"(2) Intentional falsification of infor-
13	MATION.—If a law enforcement agency is determined
14	by the Attorney General to have intentionally fal-
15	sified any information relating to the use of covered
16	funds, the Attorney General, after providing the law
17	enforcement agency with notice and the opportunity
18	to contest the determination, shall terminate the law
19	enforcement agency from eligibility to receive cov-
20	ered funds.
21	"(h) Additional Program Oversight.—
22	"(1) Attorney general obligations.—
23	"(A) Subgrantee oversight.—In con-
24	ducting oversight of the use of covered funds,
25	the Attorney General shall conduct inspections

1	of some local law enforcement agencies that re-
2	ceive covered funds through a subaward under
3	section 501(b), to ensure compliance with this
4	section.
5	"(B) Law enforcement expertise.—
6	"(i) Establishment of position.—
7	The Attorney General shall appoint indi-
8	viduals with expertise in State and local
9	law enforcement agency functions to posi-
10	tions within the Bureau to assist the At-
11	torney General in assessing grant applica-
12	tions under this subpart by determining
13	whether equipment proposed to be pur-
14	chased by a law enforcement agency using
15	covered funds is—
16	"(I) appropriate to the mission of
17	the law enforcement agency; and
18	"(II) necessary based on the
19	needs justification statement sub-
20	mitted by the law enforcement agency
21	under subsection (c)(1)(A)(iii).
22	"(ii) Number of individuals.—The
23	Attorney General shall appoint as many in-
24	dividuals under clause (i) as necessary to
25	ensure that—

1	"(I) not less than 1 such indi-
2	vidual is involved in the determination
3	under clause (i) for each grant appli-
4	cation under this subpart; and
5	"(II) the involvement of such in-
6	dividuals in the process of assessing
7	grant applications under this subpart
8	does not delay the process.
9	"(iii) Managerial experience pre-
10	FERRED.—In appointing individuals under
11	clause (i), the Attorney General shall give
12	preference to individuals with law enforce-
13	ment managerial expertise.
14	"(2) Grant recipient obligations relat-
15	ING TO USE OF BODY CAMERAS BY LAW ENFORCE-
16	MENT OFFICERS.—A law enforcement agency that
17	uses covered funds to purchase or maintain a body
18	camera, or for related costs, shall have in place, and
19	make available to the public, a policy on the use of
20	a body camera by a law enforcement officer that in-
21	cludes—
22	"(A) a policy on the appropriate use of a
23	body camera, including whether the camera
24	should be left on at all times;

1	"(B) mechanisms to preserve, to the extent
2	practicable, the integrity and security of a video
3	recording made by a body camera, including—
4	"(i) a description of the personnel of
5	the law enforcement agency, and other
6	parties, who are authorized to access the
7	recording;
8	"(ii) mechanisms for the storage of
9	the recording; and
10	"(iii) measures to ensure the cyberse-
11	curity of the recording (if applicable to the
12	storage, retention, and retrieval of the re-
13	cording);
14	"(C) a policy on the authorized and unau-
15	thorized public release of a video recording; and
16	"(D) a requirement that any video record-
17	ing of an interaction between a law enforcement
18	officer and an individual who is not a law en-
19	forcement officer involving the use of force
20	(whether deadly or otherwise) shall be retained
21	by the law enforcement agency for a period not
22	shorter than the period of limitation in the
23	State concerned for actions for civil rights viola-
24	tions under section 1979 of the Revised Stat-
25	utes (42 U.S.C. 1983).".

1	(b) Prohibited Uses of Covered Funds.—Sec-
2	tion 501(d)(2) of title I of the Omnibus Crime Control
3	and Safe Streets Act of 1968 (42 U.S.C. 3751(d)(2)) is
4	amended—
5	(1) by redesignating subparagraphs (B)
6	through (E) as subparagraphs (C) through (F), re-
7	spectively; and
8	(2) by inserting after subparagraph (A) the fol-
9	lowing:
10	"(B) unmanned aerial vehicles, unmanned
11	aircraft, or unmanned aircraft systems;".
12	(c) Funds for Body Cameras.—Section 505(b) of
13	title I of the Omnibus Crime Control and Safe Streets Act
14	of 1968 (42 U.S.C. 3755(b)) is amended—
15	(1) in paragraph (1)—
16	(A) by striking "60 percent" and inserting
17	"57.5 percent"; and
18	(B) by striking "and" at the end;
19	(2) in paragraph (2)—
20	(A) by striking "40 percent" and inserting
21	"37.5 percent"; and
22	(B) by striking the period at the end and
23	inserting a semicolon; and
24	(3) by adding at the end the following:

1	"(3) 2.5 percent shall be for direct grants to
2	States for the purchase or maintenance of body cam-
3	eras, dashboard cameras, or gun cameras for law en-
4	forcement agencies and related costs; and
5	"(4) 2.5 percent shall be for direct grants to
6	units of local government for the purchase or main-
7	tenance of body cameras, dashboard cameras, or gun
8	cameras for law enforcement agencies and related
9	costs.".
10	SEC. 8. DEPARTMENT OF JUSTICE REPORTS ON SWAT
11	TEAMS.
12	(a) Definition.—In this section, the term "SWAT
13	team" means a Special Weapons and Tactics team or
14	other specialized tactical team composed of sworn law en-
15	forcement officers.
16	(b) Collection and Analysis of Data.—The At-
17	torney General shall collect and analyze data on the use
18	of SWAT teams by Federal, State, local, and tribal law
19	enforcement agencies.
20	(c) Type of Data.—The data collected and analyzed
21	by the Attorney General under subsection (b) shall in-
22	clude—
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23	(1) the number of deployments of SWAT

1	(2) the reason for each deployment of a SWAT
2	team;
3	(3) the composition of each SWAT team, in-
4	cluding, at minimum, the number of members on
5	each SWAT team;
6	(4) the number of law enforcement agencies
7	with SWAT teams, categorized by the overall size of
8	the law enforcement agencies;
9	(5) the number of SWAT teams composed of
10	officers from multiple law enforcement agencies;
11	(6) the amount of initial training and ongoing
12	training of SWAT teams being conducted;
13	(7) the community outreach undertaken to ex-
14	plain and publicize SWAT team deployment policies;
15	(8) information on the deployment of SWAT
16	teams in low-income neighborhoods; and
17	(9) any other information that the Attorney
18	General determines to be relevant.
19	(d) Public Availability of Data.—Not less fre-
20	quently than once every 6 months, the Attorney General
21	shall publish the data collected under subsection (b).
22	(e) Report.—Not less frequently than once every 5
23	years, the Attorney General shall publish a report that
24	contains the analysis conducted under subsection (b).

1	SEC. 9. FEDERAL LAW ENFORCEMENT TRAINING CENTER
2	CERTIFICATION OF INSTRUCTORS IN TRAIN-
3	ING ON USE OF FORCE AND SPECIAL EQUIP-
4	MENT.
5	(a) In General.—Subtitle A of title XX of the
6	Homeland Security Act of 2002 (6 U.S.C. 603 et seq.),
7	as amended by this Act, is amended by adding at the end
8	the following:
9	"SEC. 2010. CERTIFICATION OF INSTRUCTORS IN TRAINING
10	ON USE OF FORCE AND SPECIAL EQUIPMENT.
11	"(a) Definitions.—In this section—
12	"(1) the term 'eligible defense item' has the
13	meaning given the term in section 2576a(w) of title
14	10, United States Code;
15	"(2) the terms 'law enforcement agency', 're-
16	stricted item', and 'SWAT team' have the meanings
17	given those terms in section 2009(a); and
18	"(3) the term 'special justice item' has the
19	meaning given the term in section 509(a) of the Om-
20	nibus Crime Control and Safe Streets Act of 1968.
21	"(b) Certification of Instructors.—On and
22	after the date that is 3 years after the date of enactment
23	of the Protecting Communities and Police Act of 2015,
24	the Secretary shall, through the Federal Law Enforcement
25	Training Center conduct programs to certify instructors

- 1 to conduct training courses on law enforcement tactics for
- 2 State, local, and tribal law enforcement agencies.
- 3 "(c) Elements.—The programs conducted under
- 4 this section shall include instruction in training on the fol-
- 5 lowing:
- 6 "(1) The use of force by State, local, and tribal
- 7 law enforcement officers in the ordinary course of
- 8 their duties.
- 9 "(2) The use of restricted items, eligible defense
- 10 items, and special justice items by State, local, and
- 11 tribal law enforcement officers in the ordinary
- course of their duties.
- 13 "(3) The use of restricted items, eligible defense
- items, and special justice items by SWAT teams.
- 15 "(4) The appropriate deployment of SWAT
- teams.
- 17 "(5) Any other matters on the training of
- 18 State, local, and tribal law enforcement officers that
- 19 the Secretary considers appropriate.
- 20 "(d) List of Certified Instructors.—The Sec-
- 21 retary shall maintain and publish a list of instructors who
- 22 are certified pursuant to a program conducted under this
- 23 section.

1	"(e) Administration of State Programs.—The
2	Federal Law Enforcement Training Center may enter into
3	an agreement with a State to—
4	"(1) manage or implement the State's program
5	for law enforcement instructor certification described
6	in—
7	"(A) section 2009(d)(1)(A) of this Act;
8	"(B) section $2576a(o)(1)$ of title 10 ,
9	United States Code; or
10	"(C) section 509(d)(1)(A) of the Omnibus
11	Crime Control and Safe Streets Act of 1968; or
12	"(2) provide certified instructors for a program
13	described in paragraph (1).".
14	(b) Technical and Conforming Amendment.—
15	The table of contents in section 1(b) of the Homeland Se-
16	curity Act of 2002 (Public Law 107–96; 116 Stat. 2135),
17	as amended by this Act, is amended by inserting after the
18	item relating to section 2009 the following:
	"Sec. 2010. Certification of instructors in training on use of force and special equipment.".

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