

114TH CONGRESS
1ST SESSION

H. R. 3285

To provide for a study by the Institute of Medicine on health disparities, to direct the Secretary of Health and Human Services to develop guidelines on reducing health disparities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 29, 2015

Mr. PASCRELL (for himself, Mr. COHEN, Mr. CAPUANO, Ms. LINDA T. SÁNCHEZ of California, Mr. LARSON of Connecticut, Mr. DANNY K. DAVIS of Illinois, Mr. GRIJALVA, Ms. BROWN of Florida, Ms. MICHELLE LUJAN GRISHAM of New Mexico, Mr. BISHOP of Georgia, Mr. DAVID SCOTT of Georgia, Mr. HONDA, Mr. PAYNE, Ms. JUDY CHU of California, Mr. TAKAI, Mr. RANGEL, Mr. POCAN, Ms. LEE, Mr. GUTIÉRREZ, Mr. ELLISON, and Mr. THOMPSON of California) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for a study by the Institute of Medicine on health disparities, to direct the Secretary of Health and Human Services to develop guidelines on reducing health disparities, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Reducing Disparities
3 Using Care Models and Education Act of 2015”.

4 **SEC. 2. FINDINGS.**

5 The Congress finds as follows:

6 (1) The infant death rate among African-Amer-
7 icans is more than double that of Whites.

8 (2) The death rate for all cancers is 30-percent
9 higher for African-Americans than for Whites; for
10 prostate cancer, it is more than double that for
11 Whites.

12 (3) Black women have a higher death rate from
13 breast cancer despite having a mammography
14 screening rate that is nearly the same as the rate for
15 White women.

16 (4) In 2013, Asian-Americans and Pacific Is-
17 landers were the only racial group where cancer was
18 the number one cause of death. Asian-Americans
19 have the lowest screening rates for breast (64.1 per-
20 cent), cervical (75.4 percent), and colorectal (46.9
21 percent) cancer, compared to all other racial groups;
22 the cervical cancer rate for Vietnamese-American
23 women is five times higher than for non-Hispanic
24 Whites.

25 (5) Diabetes incidence is highest among Native
26 Americans, at 15.9 percent, followed by 13.2 percent

1 for African-Americans, 12.8 percent for Hispanics,
2 9.0 percent for Asians, and 7.6 percent for Whites.
3 In 2012, the percentage of Native Hawaiians and
4 Pacific Islanders with diabetes was nearly two times
5 higher than that of Whites.

6 (6) New cases of hepatitis and tuberculosis are
7 higher in Asians and Pacific Islanders living in the
8 United States than in Whites. Half of all persons
9 living with hepatitis B in the United States are
10 Asian-American.

11 (7) Individuals in same-sex couples were more
12 likely than individuals in different-sex couples to re-
13 port a delay in getting necessary prescriptions.

14 (8) Infants born to Black women are 1.5 to 3
15 times more likely to die than those born to women
16 of other races or ethnicities, and American Indian
17 and Alaska Native infants die from sudden infant
18 death syndrome (SIDS) at nearly 2.5 times the rate
19 of White infants.

20 (9) Low-income children have higher rates of
21 mortality (even with the same condition), have high-
22 er rates of disability, and are more likely to have
23 multiple conditions.

1 (10) White children are half as likely as Black
2 and Latino children not to be in excellent or very
3 good health.

4 (11) As of 2012, 38.9 percent of United States
5 adults were obese, with the highest rate among Afri-
6 can-Americans at 47.9 percent, followed by His-
7 panics at 42.5 percent, Whites at 32.6 percent, and
8 Asians at 10.8 percent. Native Hawaiians and Pa-
9 cific Islanders are 30-percent more likely to be obese
10 than non-Hispanic Whites. Lack of disaggregated
11 data among Asians can mask differences in the bur-
12 den of obesity among ethnic groups.

13 (12) The risk of stroke is twice as high for Af-
14 rican-Americans as for Whites, and African-Ameri-
15 cans are more likely to die of stroke. Other ethnic
16 minorities also have higher risk than Whites. Over-
17 all, strokes are most prevalent in the Southeast
18 United States, and less so in the Northeast.

19 (13) African-Americans accounted for 44 per-
20 cent of all those infected with HIV, despite being
21 only 12 percent of the United States population.

22 (14) Black men who have sex with men (MSM)
23 ages 13 to 24 had the most new infections among
24 youth.

1 (15) Asian-Americans have the lowest rate of
2 testing for HIV, with only four in 10 having ever
3 been tested; Asian-American and Pacific Islander
4 women have the lowest proportion (17.2 percent) of
5 having ever been tested for HIV compared to other
6 races.

7 (16) Globally, transgender women are 49 times
8 more likely to acquire HIV than the general popu-
9 lation; in the United States, transgender women are
10 34 times more likely than the general population.

11 (17) One study found that among heterosexuals
12 living in the same urban community, those below the
13 poverty line were twice as likely to contract human
14 immunodeficiency virus (HIV).

15 (18) Persons with less than a high school di-
16 ploma (6.7 percent) and high school graduates (4.0
17 percent) were more likely to report major depression
18 than those with at least some college education (2.5
19 percent).

20 (19) Only about 10 percent of physicians prac-
21 tice in rural America despite the fact that nearly
22 one-fourth of the population lives in these areas.

23 (20) Rural residents are less likely to have em-
24 ployer-provided health care coverage or prescription
25 drug coverage, and the rural poor are less likely to

1 be covered by Medicaid benefits than their urban
2 counterparts.

3 (21) Twenty percent of nonmetropolitan coun-
4 ties lack mental health services versus 5 percent of
5 metropolitan counties.

6 (22) Forty-one percent of transgender people
7 have reported attempting suicide compared to 1.6
8 percent of the general population.

9 (23) Fifteen percent of persons with disabilities
10 report not seeing a doctor due to cost in comparison
11 to 6 percent of the general population.

12 (24) Nineteen percent of transgender people
13 have been refused medical care because of their gen-
14 der identity. Twenty-eight percent have been har-
15 assed in a doctor's office.

16 (25) More than 20 percent of the United States
17 population speaks a language other than English at
18 home. Among Asian-Americans, 32 percent are lim-
19 ited English proficient, meaning they speak English
20 less than very well or not at all. Lack of linguis-
21 tically accessible care presents health access chal-
22 lenges and can contribute to disparities for limited
23 English speakers.

1 **SEC. 3. INSTITUTE OF MEDICINE STUDY.**

2 (a) IN GENERAL.—Not later than 60 days after the
3 date of the enactment of this Act, the Secretary shall enter
4 into an arrangement with the Institute of Medicine under
5 which the Institute agrees to study—

6 (1) the extent of health disparities in the type
7 and quality of preventive interventions, health serv-
8 ices, and outcomes in all populations, including chil-
9 dren, in the United States;

10 (2) the factors that may contribute to inequities
11 in such disparities;

12 (3) existing programs and policies intended to
13 reduce such disparities;

14 (4) best practices and successful strategies in
15 programs that aim to reduce such disparities;

16 (5) priorities for successful intervention pro-
17 grams targeting such disparities; and

18 (6) potential opportunities for expanding or
19 replicating such programs.

20 (b) REPORT.—The arrangement under subsection (a)
21 shall provide for submission by the Institute of Medicine
22 to the Secretary and Congress, not later than 20 months
23 after the date of enactment of this Act, of a report on
24 the results of the study.

1 **SEC. 4. GUIDELINES FOR DEVELOPMENT AND IMPLEMEN-**
2 **TATION OF HEALTH DISPARITIES REDUC-**
3 **TION PROGRAMS AND ACTIVITIES.**

4 (a) GUIDELINES.—Not later than 90 days after the
5 submission of the report described in section 3(b), and
6 taking such report into consideration, the Secretary shall
7 develop guidelines for entities to develop and implement
8 programs and activities to reduce health disparities in all
9 populations, including children.

10 (b) USE BY HHS.—The Secretary shall, where ap-
11 propriate, incorporate the use of the guidelines developed
12 under subsection (a) into the programs and activities of
13 the Department of Health and Human Services.

14 (c) GRANTS FOR DISPARITIES REDUCTION ACTIVI-
15 TIES.—

16 (1) IN GENERAL.—The Secretary may award
17 grants to entities for the development and implemen-
18 tation of programs and activities to reduce health
19 disparities in all populations, including children, in
20 accordance with the guidelines described in sub-
21 section (a).

22 (2) APPLICATIONS.—To seek a grant under this
23 subsection, an entity shall submit an application to
24 the Secretary at such time, in such manner, and
25 containing such information as the Secretary may
26 require.

1 (3) MINIMUM CONTENTS.—The Secretary shall
2 require that an application for a grant under this
3 subsection contains at a minimum—

4 (A) a description of the population and
5 public health concern the program will target
6 and an outreach plan to ensure that the most
7 in need populations will benefit;

8 (B) a description of the strategies the enti-
9 ty will use—

10 (i) to develop and implement its pro-
11 grams and activities in accordance with the
12 guidelines developed under subsection (a);
13 and

14 (ii) to make the interventions sustain-
15 able; and

16 (C) an agreement by the entities to peri-
17 odically provide data with respect to—

18 (i) the population served;

19 (ii) improvements in reducing health
20 disparities; and

21 (iii) effectiveness of the interventions
22 used.

23 (d) APPROPRIATIONS.—To carry out this section,
24 there are authorized to be appropriated \$5,000,000 for fis-

1 cal year 2017 and such sums as may be necessary for each
2 of fiscal years 2018 through 2021.

3 **SEC. 5. TESTING ALTERNATIVE PAYMENT AND DELIVERY**
4 **MODELS TO REDUCE HEALTH DISPARITIES.**

5 (a) IN GENERAL.—The Secretary acting through the
6 Centers for Medicare and Medicaid Innovation under sec-
7 tion 1115A of the Social Security Act (42 U.S.C. 1315a)
8 shall provide for the testing of a payment and service de-
9 livery model that includes incentives for reducing health
10 disparities in all populations, including children, consistent
11 with the cost and quality criteria otherwise applicable to
12 the testing of models under such section.

13 (b) DOCUMENTATION REQUIREMENT FOR MODEL
14 TESTING.—In carrying out subsection (a), the Secretary
15 shall require that an application to conduct such testing
16 of such a model include at least—

17 (1) documentation of at least one health dis-
18 parity targeted for reduction;

19 (2) a root-cause analysis of the health disparity
20 targeted for reduction;

21 (3) identification and selection of performance
22 targets for such reduction;

23 (4) a proposal to make payments in some way
24 contingent on a reduction in health disparities; and

1 (5) a reliable method for monitoring progress in
2 achieving such a reduction.

3 **SEC. 6. DEFINITIONS.**

4 In this Act:

5 (1) The term “health disparity” means signifi-
6 cant disparity in the overall rate of disease inci-
7 dence, prevalence, morbidity, mortality, or survival
8 rates in a population as compared to the health sta-
9 tus of the general population.

10 (2) The term “intervention” means an activity
11 taken by an entity on behalf of individuals or popu-
12 lations to reduce health disparities.

13 (3) The term “Secretary” means the Secretary
14 of Health and Human Services.

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