

113TH CONGRESS  
1ST SESSION

# S. 890

To clarify the definition of navigable waters, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MAY 7, 2013

Mr. PAUL (for himself, Mr. LEE, Mr. RUBIO, Mr. VITTER, and Mr. McCONNELL) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

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# A BILL

To clarify the definition of navigable waters, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Defense of Environ-  
5       ment and Property Act of 2013”.

**6 SEC. 2. NAVIGABLE WATERS.**

7       (a) IN GENERAL.—Section 502 of the Federal Water  
8       Pollution Control Act (33 U.S.C. 1362) is amended by  
9       striking paragraph (7) and inserting the following:

10       “(7) NAVIGABLE WATERS.—

1                 “(A) IN GENERAL.—The term ‘navigable  
2                 waters’ means the waters of the United States,  
3                 including the territorial seas, that are—

4                     “(i) navigable-in-fact; or  
5                     “(ii) permanent, standing, or continu-  
6                 ously flowing bodies of water that form  
7                 geographical features commonly known as  
8                 streams, oceans, rivers, and lakes that are  
9                 connected to waters that are navigable-in-  
10                 fact.

11                 “(B) EXCLUSIONS.—The term ‘navigable  
12                 waters’ does not include (including by regula-  
13                 tion)—

14                     “(i) waters that—  
15                         “(I) do not physically abut  
16                 waters described in subparagraph (A);  
17                 and

18                         “(II) lack a continuous surface  
19                 water connection to navigable waters;  
20                     “(ii) man-made or natural structures  
21                 or channels—

22                         “(I) through which water flows  
23                 intermittently or ephemerally; or

24                         “(II) that periodically provide  
25                 drainage for rainfall; or

1                     “(iii) wetlands without a continuous  
2                     surface connection to bodies of water that  
3                     are waters of the United States.

4                     “(C) EPA AND CORPS ACTIVITIES.—An  
5                     activity carried out by the Administrator or the  
6                     Corps of Engineers shall not, without explicit  
7                     State authorization, impinge upon the tradi-  
8                     tional and primary power of States over land  
9                     and water use.

10                    “(D) AGGREGATION; WETLANDS.—

11                    “(i) AGGREGATION.—Aggregation of  
12                     wetlands or waters not described in clauses  
13                     (i) through (iii) of subparagraph (B) shall  
14                     not be used to determine or assert Federal  
15                     jurisdiction.

16                    “(ii) WETLANDS.—Wetlands described  
17                     in subparagraph (B)(iii) shall not be con-  
18                     sidered to be under Federal jurisdiction.

19                    “(E) JUDICIAL REVIEW.—If a jurisdic-  
20                     tional determination by the Administrator or  
21                     the Secretary of the Army would affect the abil-  
22                     ity of a State or individual property owner to  
23                     plan the development and use (including res-  
24                     toration, preservation, and enhancement) of  
25                     land and water resources, the State or indi-

1           vidual property owner may obtain expedited ju-  
2           dicial review not later than 30 days after the  
3           date on which the determination is made in a  
4           district court of the United States, of appro-  
5           priate jurisdiction and venue, that is located  
6           within the State seeking the review.

7                 “(F) TREATMENT OF GROUND WATER.—

8           Ground water shall—

9                 “(i) be considered to be State water;  
10                 and

11                 “(ii) not be considered in determining  
12                 or asserting Federal jurisdiction over iso-  
13                 lated or other waters, including intermit-  
14                 tent or ephemeral water bodies.

15                 “(G) PROHIBITION ON USE OF NEXUS  
16                 TEST.—Notwithstanding any other provision of  
17                 law, the Administrator may not use a signifi-  
18                 cant nexus test (as used by EPA in the pro-  
19                 posed document listed in section 3(a)(1)) to de-  
20                 termine Federal jurisdiction over navigable  
21                 waters and waters of the United States.”.

22                 (b) APPLICABILITY.—Nothing in this section or the  
23                 amendments made by this section affects or alters any ex-  
24                 emption under—

- 1                             (1) section 402(l) of the Federal Water Pollu-  
2         tion Control Act (33 U.S.C. 1342(l)); or  
3                             (2) section 404(f) of the Federal Water Pollu-  
4         tion Control Act (33 U.S.C. 1344(f)).

5     **SEC. 3. APPLICABILITY OF AGENCY REGULATIONS AND**  
6                             **GUIDANCE.**

7                             (a) IN GENERAL.—The following regulations and  
8         guidance shall have no force or effect:

9                             (1) The final rule of the Corps of Engineers en-  
10         titled “Final Rule for Regulatory Programs of the  
11         Corps of Engineers” (51 Fed. Reg. 41206 (Novem-  
12         ber 13, 1986)).

13                             (2) The proposed rule of the Environmental  
14         Protection Agency entitled “Advance Notice of Pro-  
15         posed Rulemaking on the Clean Water Act Regu-  
16         latory Definition of ‘Waters of the United States’ ”  
17         (68 Fed. Reg. 1991 (January 15, 2003)).

18                             (3) The guidance document entitled “Clean  
19         Water Act Jurisdiction Following the U.S. Supreme  
20         Court’s Decision in ‘Rapanos v. United States’ &  
21         ‘Carabell v. United States’ ” (December 2, 2008)  
22         (relating to the definition of waters under the juris-  
23         diction of the Federal Water Pollution Control Act  
24         (33 U.S.C. 1251 et seq.)).

1                             (4) Any subsequent regulation of or guidance  
2                             issued by any Federal agency that defines or inter-  
3                             prets the term “navigable waters”.

4                             (b) PROHIBITION.—The Secretary of the Army, act-  
5                             ing through the Chief of Engineers, and the Administrator  
6                             of the Environmental Protection Agency shall not promul-  
7                             gate any rules or issue any guidance that expands or inter-  
8                             prets the definition of navigable waters unless expressly  
9                             authorized by Congress.

10 **SEC. 4. STATE REGULATION OF WATER.**

11                             Nothing in this Act affects, amends, or supersedes—

12                             (1) the right of a State to regulate waters in  
13                             the State; or

14                             (2) the duty of a landowner to adhere to any  
15                             State nuisance laws (including regulations) relating  
16                             to waters in the State.

17 **SEC. 5. CONSENT FOR ENTRY BY FEDERAL REPRESEN-  
18                             TIVES.**

19                             Section 308 of the Federal Water Pollution Control  
20                             Act (33 U.S.C. 1318) is amended by striking subsection  
21                             (a) and inserting the following:

22                             “(a) IN GENERAL.—

23                             “(1) ENTRY BY FEDERAL AGENCY.—A rep-  
24                             resentative of a Federal agency shall only enter pri-

1 vate property to collect information about navigable  
2 waters if the owner of that property—

3 “(A) has consented to the entry in writing;

4 “(B) is notified regarding the date of the  
5 entry; and

6 “(C) is given access to any data collected  
7 from the entry.

8 “(2) ACCESS.—If a landowner consents to entry  
9 under paragraph (1), the landowner shall have the  
10 right to be present at the time any data collection  
11 on the property of the landowner is carried out.”.

12 **SEC. 6. COMPENSATION FOR REGULATORY TAKING.**

13 (a) IN GENERAL.—If a Federal regulation relating  
14 to the definition of navigable waters or waters of the  
15 United States diminishes the fair market value or eco-  
16 nomic viability of a property, as determined by an inde-  
17 pendent appraiser, the Federal agency issuing the regula-  
18 tion shall pay the affected property owner an amount  
19 equal to twice the value of the loss.

20 (b) ADMINISTRATION.—Any payment provided under  
21 subsection (a) shall be made from the amounts made avail-  
22 able to the relevant agency head for general operations  
23 of the agency.

24 (c) APPLICABILITY.—A Federal regulation described  
25 in subsection (a) shall have no force or effect until the

1 date on which each landowner with a claim under this sec-  
2 tion relating to that regulation has been compensated in  
3 accordance with this section.

