# S. 631

To allow Americans to earn paid sick time so that they can address their own health needs and the health needs of their families.

# IN THE SENATE OF THE UNITED STATES

March 20, 2013

Mr. Harkin (for himself, Ms. Mikulski, Mrs. Murray, Mr. Casey, Mr. Franken, Mr. Whitehouse, Mr. Murphy, Ms. Warren, Mr. Levin, Mr. Durbin, Mr. Schumer, Mr. Lautenberg, Mr. Brown, Mr. Merkley, Mrs. Gillibrand, Mr. Blumenthal, Ms. Hirono, and Mr. Cowan) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

# A BILL

To allow Americans to earn paid sick time so that they can address their own health needs and the health needs of their families.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This Act may be cited as the "Healthy Families Act".
- 5 SEC. 2. FINDINGS.
- 6 Congress makes the following findings:
- 7 (1) Working Americans need time to meet their
- 8 own health care needs and to care for family mem-

- bers, including their children, spouse, domestic partner, parents (including parents-in-law), and other
  children and adults for whom they are caregivers.
  - (2) Health care needs include preventive health care, diagnostic procedures, medical treatment, and recovery in response to short- and long-term illnesses and injuries.
  - (3) Providing employees time off to meet health care needs ensures that they will be healthier in the long run. Preventive care helps avoid illnesses and injuries and routine medical care helps detect illnesses early and shorten their duration. A 2012 study published by BioMed Central Public Health of results of the National Health Interview Survey found that lack of paid sick leave is a barrier to receiving cancer screenings and preventive care. Workers with paid sick leave were more likely to have a mammogram, Pap test, or endoscopy, and were more likely to have visited a doctor in the previous year, than workers without paid sick leave, even when the results were adjusted for sociodemographic factors.
  - (4) When parents are available to care for their children who become sick, children recover faster, more serious illnesses are prevented, and children's

- overall mental and physical health improve. In a 2009 study published in the American Journal of Public Health, 81 percent of parents of a child with special health care needs reported that taking leave from work to be with their child had a "good" or "very good" effect on their child's physical health. Similarly, 85 percent of parents of such a child found that taking such leave had a "good" or "very good" effect on their child's emotional health.
  - (5) When parents cannot afford to miss work and must send children with contagious illnesses to child care centers or schools, infection can spread rapidly through child care centers and schools.
  - (6) Providing paid sick time improves public health by reducing infectious disease. Policies that make it easier for sick adults and children to be isolated at home reduce the spread of infectious disease. A 2012 study published in the American Journal of Public Health found that a lack of workplace policies like paid sick days contributed to an additional 5,000,000 cases of influenza-like illness during the H1N1 pandemic of 2009.
  - (7) Routine medical care reduces medical costs by detecting and treating illness and injury early, decreasing the need for emergency care. These sav-

- ings benefit public and private payers of health in-surance, including private businesses. A 2011 study by the Institute for Women's Policy Research found that a universal paid sick days policy would reduce preventable visits to the emergency room and result in cost savings of \$1,100,000,000 per year, includ-ing \$500,000,000 in savings for public health insur-ance like Medicaid.
  - (8) The provision of individual and family sick time by large and small businesses, both here in the United States and elsewhere, demonstrates that policy solutions are both feasible and affordable in a competitive economy. A 2009 study by the Center for Economic and Policy Research found that, of 22 countries with comparable economies, the United States was 1 of only 3 countries that did not provide any paid time off for workers with short-term illnesses.
  - (9) Measures that ensure that employees are in good health and do not need to worry about unmet family health problems help businesses by promoting productivity and reducing employee turnover.
  - (10) The American Productivity Audit completed in 2003 found that lost productivity due to illness costs \$226,000,000,000 annually, and that 71

- 1 percent of that cost stems from presenteeism, the
- 2 practice of employees coming to work despite illness.
- 3 Studies in the Journal of Occupational and Environ-
- 4 mental Medicine, the Employee Benefit News, and
- 5 the Harvard Business Review show that
- 6 presenteeism is a larger productivity drain than ei-
- 7 ther absenteeism or short-term disability.

occupational injuries.

- (11) Working while sick also increases a worker's probability of suffering an injury on the job. A 2012 study published by the American Journal of Public Health found that workers with access to paid sick leave were 28 percent less likely than workers without paid sick leave to suffer nonfatal
  - (12) The absence of paid sick time has forced Americans to make untenable choices between needed income and jobs on the one hand and caring for their own and their family's health on the other.
  - (13) Nearly 40 percent of the private sector workforce, and 25 percent of the public sector workforce, lacks paid sick time. Another 4,000,000 theoretically have access to sick time, but have not been on the job long enough to use it. Millions more lack sick time they can use to care for a sick child or ill family member.

1	(14)(A) Workers' access to paid sick time varies
2	dramatically by wage level.
3	(B) For private sector workers—
4	(i) for workers in the lowest quartile of
5	earners, 71 percent lack paid sick time;
6	(ii) for workers in the next 2 quartiles, 36
7	and 25 percent, respectively, lack paid sick
8	time; and
9	(iii) even for workers in the highest quar-
10	tile, 16 percent lack paid sick time.
11	(C) For public sector workers—
12	(i) for workers in the lowest quartile of
13	earners, 25 percent lack paid sick time;
14	(ii) for workers in the next 2 quartiles, 7
15	percent lack paid sick time; and
16	(iii) for workers in the highest quartile, 2
17	percent lack paid sick time.
18	(D) In addition, millions of workers cannot use
19	paid sick time to care for ill family members.
20	(15) Due to the roles of men and women in so-
21	ciety, the primary responsibility for family caregiving
22	often falls on women, and such responsibility affects
23	the working lives of women more than it affects the
24	working lives of men

- (16) An increasing number of men are also taking on caregiving obligations, and men who request paid time for caregiving purposes are often denied accommodation or penalized because of stereotypes that caregiving is only "women's work".
  - (17) Employers' reliance on persistent stereotypes about the "proper" roles of both men and women in the workplace and in the home continues a cycle of discrimination and fosters stereotypical views about women's commitment to work and their value as employees.
  - (18) Employment standards that apply to only one gender have serious potential for encouraging employers to discriminate against employees and applicants for employment who are of that gender.
  - (19) It is in the national interest to ensure that all Americans can care for their own health and the health of their families while prospering at work.
  - (20) Nearly 1 in 3 American women report physical or sexual abuse by a husband or boyfriend at some point in their lives. Domestic violence also affects men. Women account for about 85 percent of the victims of domestic violence and men account for approximately 15 percent of the victims. Therefore, women disproportionately need time off to care for

- their health or to find solutions, such as obtaining a restraining order or finding housing, to avoid or prevent physical or sexual abuse.
  - (21) One study showed that 85 percent of domestic violence victims at a women's shelter who were employed missed work because of abuse. The mean number of days of paid work lost by a rape victim is 8.1 days, by a victim of physical assault is 7.2 days, and by a victim of stalking is 10.1 days. Nationwide, domestic violence victims lose almost 8,000,000 days of paid work per year.
  - (22) Without paid sick days that can be used to address the effects of domestic violence, these victims are in grave danger of losing their jobs. One survey found that 96 percent of employed domestic violence victims experienced problems at work related to the violence. The Government Accountability Office similarly found that 24 to 52 percent of victims report losing a job due, at least in part, to domestic violence. The loss of employment can be particularly devastating for victims of domestic violence, who often need economic security to ensure safety.
  - (23) The Centers for Disease Control and Prevention has estimated that domestic violence costs

- over \$700,000,000 annually due to the victims' lost productivity in employment.
- 3 (24) Efforts to assist abused employees result 4 in positive outcomes for employers as well as em-5 ployees because employers can retain workers who 6 might otherwise be compelled to leave.

# 7 SEC. 3. PURPOSES.

- The purposes of this Act are—
  - (1) to ensure that all working Americans can address their own health needs and the health needs of their families by requiring employers to permit employees to earn up to 56 hours of paid sick time including paid time for family care;
  - (2) to diminish public and private health care costs by enabling workers to seek early and routine medical care for themselves and their family members;
  - (3) to assist employees who are, or whose family members are, victims of domestic violence, sexual assault, or stalking, by providing the employees with paid time away from work to allow the victims to receive treatment and to take the necessary steps to ensure their protection;
- (4) to address the historical and persistent widespread pattern of employment discrimination on

1	the basis of gender by both private and public sector
2	employers;
3	(5) to accomplish the purposes described in
4	paragraphs (1) through (4) in a manner that is fea-
5	sible for employers; and
6	(6) consistent with the provision of the 14th
7	Amendment to the Constitution relating to equal
8	protection of the laws, and pursuant to Congress?
9	power to enforce that provision under section 5 of
10	that Amendment—
11	(A) to accomplish the purposes described
12	in paragraphs (1) through (4) in a manner that
13	minimizes the potential for employment dis-
14	crimination on the basis of sex by ensuring gen-
15	erally that paid sick time is available for eligible
16	medical reasons on a gender-neutral basis; and
17	(B) to promote the goal of equal employ-
18	ment opportunity for women and men.
19	SEC. 4. DEFINITIONS.
20	In this Act:
21	(1) CHILD.—The term "child" means a biologi-
22	cal, foster, or adopted child, a stepchild, a child of
23	a domestic partner, a legal ward, or a child of a per-
24	son standing in loco parentis, who is—
25	(A) under 18 years of age; or

- 1 (B) 18 years of age or older and incapable 2 of self-care because of a mental or physical dis-3 ability.
  - (2) Domestic partner.—The term "domestic partner" means the person recognized as being in a relationship with an employee under any domestic partnership, civil union, or similar law of the State or political subdivision of a State in which the employee resides.
    - (3) Domestic violence.—The term "domestic violence" has the meaning given the term in section 40002(a) of the Violence Against Women Act of 1994 (42 U.S.C. 13925(a)), except that the reference in such section to the term "jurisdiction receiving grant monies" shall be deemed to mean the jurisdiction in which the victim lives or the jurisdiction in which the employer involved is located.
    - (4) Employee.—The term "employee" means an individual who is—
  - (A)(i) an employee, as defined in section 3(e) of the Fair Labor Standards Act of 1938 (29 U.S.C. 203(e)), who is not covered under subparagraph (E), including such an employee of the Library of Congress, except that a reference in such section to an employer shall be

1	considered to be a reference to an employer de-
2	scribed in clauses (i)(I) and (ii) of paragraph
3	(5)(A); or
4	(ii) an employee of the Government Ac-
5	countability Office;
6	(B) a State employee described in section
7	304(a) of the Government Employee Rights Act
8	of 1991 (42 U.S.C. 2000e–16c(a));
9	(C) a covered employee, as defined in sec-
10	tion 101 of the Congressional Accountability
11	Act of 1995 (2 U.S.C. 1301), other than an ap-
12	plicant for employment;
13	(D) a covered employee, as defined in sec-
14	tion 411(c) of title 3, United States Code; or
15	(E) a Federal officer or employee covered
16	under subchapter V of chapter 63 of title 5,
17	United States Code.
18	(5) Employer.—
19	(A) In General.—The term "employer"
20	means a person who is—
21	(i)(I) a covered employer, as defined
22	in subparagraph (B), who is not covered
23	under subclause (V);

1	(II) an entity employing a State em-
2	ployee described in section 304(a) of the
3	Government Employee Rights Act of 1991;
4	(III) an employing office, as defined
5	in section 101 of the Congressional Ac-
6	countability Act of 1995;
7	(IV) an employing office, as defined in
8	section 411(c) of title 3, United States
9	Code; or
10	(V) an employing agency covered
11	under subchapter V of chapter 63 of title
12	5, United States Code; and
13	(ii) is engaged in commerce (including
14	government), or an industry or activity af-
15	fecting commerce (including government),
16	as defined in subparagraph (B)(iii).
17	(B) Covered employer.—
18	(i) In general.—In subparagraph
19	(A)(i)(I), the term "covered employer"—
20	(I) means any person engaged in
21	commerce or in any industry or activ-
22	ity affecting commerce who employs
23	15 or more employees for each work-
24	ing day during each of 20 or more

1	calendar workweeks in the current or
2	preceding calendar year;
3	(II) includes—
4	(aa) any person who acts,
5	directly or indirectly, in the inter-
6	est of an employer to any of the
7	employees of such employer; and
8	(bb) any successor in inter-
9	est of an employer;
10	(III) includes any "public agen-
11	cy", as defined in section 3(x) of the
12	Fair Labor Standards Act of 1938
13	(29 U.S.C. 203(x)); and
14	(IV) includes the Government
15	Accountability Office and the Library
16	of Congress.
17	(ii) Public agency.—For purposes
18	of clause (i)(III), a public agency shall be
19	considered to be a person engaged in com-
20	merce or in an industry or activity affect-
21	ing commerce.
22	(iii) Definitions.—For purposes of
23	this subparagraph:
24	(I) Commerce.—The terms
25	"commerce" and "industry or activity

1	affecting commerce" mean any activ-
2	ity, business, or industry in commerce
3	or in which a labor dispute would
4	hinder or obstruct commerce or the
5	free flow of commerce, and include
6	"commerce" and any "industry affect-
7	ing commerce", as defined in para-
8	graphs (1) and (3) of section 501 of
9	the Labor Management Relations Act,
10	1947 (29 U.S.C. 142 (1) and (3)).
11	(II) Employee.—The term "em-
12	ployee" has the same meaning given
13	such term in section 3(e) of the Fair
14	Labor Standards Act of 1938 (29
15	U.S.C. 203(e)).
16	(III) Person.—The term "per-
17	son" has the same meaning given
18	such term in section 3(a) of the Fair
19	Labor Standards Act of 1938 (29
20	U.S.C. 203(a)).
21	(C) Predecessors.—Any reference in
22	this paragraph to an employer shall include a
23	reference to any predecessor of such employer.
24	(6) Employment benefits.—The term "em-
25	ployment benefits" means all benefits provided or

- 1 made available to employees by an employer, includ-2 ing group life insurance, health insurance, disability 3 insurance, sick leave, annual leave, educational bene-4 fits, and pensions, regardless of whether such bene-5 fits are provided by a practice or written policy of an employer or through an "employee benefit plan", 6 7 as defined in section 3(3) of the Employee Retire-8 ment Income Security Act of 1974 (29 U.S.C. 9 1002(3)).
  - (7) HEALTH CARE PROVIDER.—The term "health care provider" means a provider who—
    - (A)(i) is a doctor of medicine or osteopathy who is authorized to practice medicine or surgery (as appropriate) by the State in which the doctor practices; or
    - (ii) is any other person determined by the Secretary to be capable of providing health care services; and
    - (B) is not employed by an employer for whom the provider issues certification under this Act.
  - (8) Paid sick time.—The term "paid sick time" means an increment of compensated leave that can be earned by an employee for use during an absence from employment for any of the reasons de-

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- scribed in paragraphs (1) through (4) of section 5(b).
- (9) PARENT.—The term "parent" means a biological, foster, or adoptive parent of an employee, a stepparent of an employee, parent-in-law, parent of a domestic partner, or a legal guardian or other person who stood in loco parentis to an employee when the employee was a child.
  - (10) Secretary.—The term "Secretary" means the Secretary of Labor.
    - (11) SEXUAL ASSAULT.—The term "sexual assault" has the meaning given the term in section 40002(a) of the Violence Against Women Act of 1994 (42 U.S.C. 13925(a)).
      - (12) SPOUSE.—The term "spouse", with respect to an employee, has the meaning given such term by the marriage laws of the State in which the employee resides.
  - (13) STATE.—The term "State" has the meaning given the term in section 3 of the Fair Labor Standards Act of 1938 (29 U.S.C. 203).
- 22 (14) STALKING.—The term "stalking" has the 23 meaning given the term in section 40002(a) of the 24 Violence Against Women Act of 1994 (42 U.S.C. 25 13925(a)).

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1 (15) VICTIM SERVICES ORGANIZATION.—The 2 term "victim services organization" means a non-3 profit, nongovernmental organization that provides 4 assistance to victims of domestic violence, sexual as-5 sault, or stalking or advocates for such victims, in-6 cluding a rape crisis center, an organization carrying 7 out a domestic violence, sexual assault, or stalking 8 prevention or treatment program, an organization 9 operating a shelter or providing counseling services, 10 or a legal services organization or other organization 11 providing assistance through the legal process.

#### 12 SEC. 5. PROVISION OF PAID SICK TIME.

# (a) ACCRUAL OF PAID SICK TIME.—

(1) In General.—An employer shall permit each employee employed by the employer to earn not less than 1 hour of paid sick time for every 30 hours worked, to be used as described in subsection (b). An employer shall not be required to permit an employee to earn, under this section, more than 56 hours of paid sick time in a calendar year, unless the employer chooses to set a higher limit.

# (2) Exempt employees.—

(A) IN GENERAL.—Except as provided in paragraph (3), for purposes of this section, an employee who is exempt from overtime require-

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- ments under section 13(a)(1) of the Fair Labor

  Standards Act of 1938 (29 U.S.C. 213(a)(1))

  shall be assumed to work 40 hours in each workweek.
  - (B) Shorter Normal workweek.—If the normal workweek of such an employee is less than 40 hours, the employee shall earn paid sick time based upon that normal work week.
  - (3) Dates of accrual and use.—Employees shall begin to earn paid sick time under this section at the commencement of their employment. An employee shall be entitled to use the earned paid sick time beginning on the 60th calendar day following commencement of the employee's employment. After that 60th calendar day, the employee may use the paid sick time as the time is earned. An employer may, at the discretion of the employer, loan paid sick time to an employee in advance of the earning of such time under this section by such employee.

#### (4) Carryover.—

(A) IN GENERAL.—Except as provided in subparagraph (B), paid sick time earned under this section shall carry over from 1 calendar year to the next.

- 1 (B) CONSTRUCTION.—This Act shall not 2 be construed to require an employer to permit 3 an employee to accrue more than 56 hours of 4 earned paid sick time at a given time.
  - Any employer with a paid leave policy who makes available an amount of paid leave that is sufficient to meet the requirements of this section and that may be used for the same purposes and under the same conditions as the purposes and conditions outlined in subsection (b) shall not be required to permit an employee to earn additional paid sick time under this section.
  - (6) Construction.—Nothing in this section shall be construed as requiring financial or other reimbursement to an employee from an employer upon the employee's termination, resignation, retirement, or other separation from employment for earned paid sick time that has not been used.
  - (7) Reinstatement.—If an employee is separated from employment with an employer and is rehired, within 12 months after that separation, by the same employer, the employer shall reinstate the employee's previously earned paid sick time. The employee shall be entitled to use the earned paid sick

1	time and earn additional paid sick time at the re-
2	commencement of employment with the employer.
3	(8) Prohibition.—An employer may not re-
4	quire, as a condition of providing paid sick time
5	under this Act, that the employee involved search for
6	or find a replacement worker to cover the hours dur-
7	ing which the employee is using paid sick time.
8	(b) Uses.—Paid sick time earned under this section
9	may be used by an employee for any of the following:
10	(1) An absence resulting from a physical or
11	mental illness, injury, or medical condition of the
12	employee.
13	(2) An absence resulting from obtaining profes-
14	sional medical diagnosis or care, or preventive med-
15	ical care, for the employee.
16	(3) An absence for the purpose of caring for a
17	child, a parent, a spouse, a domestic partner, or any
18	other individual related by blood or affinity whose
19	close association with the employee is the equivalent
20	of a family relationship, who—
21	(A) has any of the conditions or needs for
22	diagnosis or care described in paragraph (1) or
23	(2); and
24	(B) in the case of someone who is not a
25	child, is otherwise in need of care.

1	(4) An absence resulting from domestic vio-
2	lence, sexual assault, or stalking, if the time is to—
3	(A) seek medical attention for the em-
4	ployee or the employee's child, parent, spouse,
5	domestic partner, or an individual related to the
6	employee as described in paragraph (3), to re-
7	cover from physical or psychological injury or
8	disability caused by domestic violence, sexual
9	assault, or stalking;
10	(B) obtain or assist a related person de-
11	scribed in paragraph (3) in obtaining services
12	from a victim services organization;
13	(C) obtain or assist a related person de-
14	scribed in paragraph (3) in obtaining psycho-
15	logical or other counseling;
16	(D) seek relocation; or
17	(E) take legal action, including preparing
18	for or participating in any civil or criminal legal
19	proceeding related to or resulting from domestic
20	violence, sexual assault, or stalking.
21	(c) Scheduling.—An employee shall make a reason-
22	able effort to schedule a period of paid sick time under
23	this Act in a manner that does not unduly disrupt the
24	operations of the employer.
25	(d) Procedures.—

1	(1) In general.—Paid sick time shall be pro-
2	vided upon the oral or written request of an em-
3	ployee. Such request shall—
4	(A) include the expected duration of the
5	period of such time;
6	(B) in a case in which the need for such
7	period of time is foreseeable at least 7 days in
8	advance of such period, be provided at least 7
9	days in advance of such period; and
10	(C) otherwise, be provided as soon as prac-
11	ticable after the employee is aware of the need
12	for such period.
13	(2) Certification in General.—
14	(A) Provision.—
15	(i) In general.—Subject to subpara-
16	graph (C), an employer may require that a
17	request for paid sick time under this sec-
18	tion for a purpose described in paragraph
19	(1), (2), or (3) of subsection (b) be sup-
20	ported by a certification issued by the
21	health care provider of the eligible em-
22	ployee or of an individual described in sub-
23	section (b)(3), as appropriate, if the period
24	of such time covers more than 3 consecu-
25	tive workdays.

1	(ii) Timeliness.—The employee shall
2	provide a copy of such certification to the
3	employer in a timely manner, not later
4	than 30 days after the first day of the pe-
5	riod of time. The employer shall not delay
6	the commencement of the period of time on
7	the basis that the employer has not yet re-
8	ceived the certification.
9	(B) Sufficient certification.—
10	(i) In general.—A certification pro-
11	vided under subparagraph (A) shall be suf-
12	ficient if it states—
13	(I) the date on which the period
14	of time will be needed;
15	(II) the probable duration of the
16	period of time;
17	(III) the appropriate medical
18	facts within the knowledge of the
19	health care provider regarding the
20	condition involved, subject to clause
21	(ii); and
22	(IV)(aa) for purposes of paid sick
23	time under subsection (b)(1), a state-
24	ment that absence from work is medi-
25	cally necessary;

1	(bb) for purposes of such time
2	under subsection (b)(2), the dates on
3	which testing for a medical diagnosis
4	or care is expected to be given and the
5	duration of such testing or care; and
6	(cc) for purposes of such time
7	under subsection (b)(3), in the case of
8	time to care for someone who is not a
9	child, a statement that care is needed
10	for an individual described in such
11	subsection, and an estimate of the
12	amount of time that such care is
13	needed for such individual.
14	(ii) Limitation.—In issuing a certifi-
15	cation under subparagraph (A), a health
16	care provider shall make reasonable efforts
17	to limit the medical facts described in
18	clause (i)(III) that are disclosed in the cer-
19	tification to the minimum necessary to es-
20	tablish a need for the employee to utilize
21	paid sick time.
22	(C) REGULATIONS.—Regulations pre-
23	scribed under section 13 shall specify the man-
24	ner in which an employee who does not have

1	health insurance shall provide a certification for
2	purposes of this paragraph.
3	(D) Confidentiality and nondisclo-
4	SURE.—
5	(i) Protected Health Informa-
6	TION.—Nothing in this Act shall be con-
7	strued to require a health care provider to
8	disclose information in violation of section
9	1177 of the Social Security Act (42 U.S.C.
10	1320d-6) or the regulations promulgated
11	pursuant to section 264(c) of the Health
12	Insurance Portability and Accountability
13	Act of 1996 (42 U.S.C. 1320d–2 note).
14	(ii) Health information
15	RECORDS.—If an employer possesses
16	health information about an employee or
17	an employee's child, parent, spouse, domes-
18	tic partner, or an individual related to the
19	employee as described in subsection (b)(3),
20	such information shall—
21	(I) be maintained on a separate
22	form and in a separate file from other
23	personnel information;
24	(II) be treated as a confidential
25	medical record; and

1	(III) not be disclosed except to
2	the affected employee or with the per-
3	mission of the affected employee.
4	(3) CERTIFICATION IN THE CASE OF DOMESTIC
5	VIOLENCE, SEXUAL ASSAULT, OR STALKING.—
6	(A) In general.—An employer may re-
7	quire that a request for paid sick time under
8	this section for a purpose described in sub-
9	section (b)(4) be supported by 1 of the fol-
10	lowing forms of documentation:
11	(i) A police report indicating that the
12	employee, or a member of the employee's
13	family described in subsection (b)(4), was
14	a victim of domestic violence, sexual as-
15	sault, or stalking.
16	(ii) A court order protecting or sepa-
17	rating the employee or a member of the
18	employee's family described in subsection
19	(b)(4) from the perpetrator of an act of
20	domestic violence, sexual assault, or stalk-
21	ing, or other evidence from the court or
22	prosecuting attorney that the employee or
23	a member of the employee's family de-
24	scribed in subsection $(b)(4)$ has appeared
25	in court or is scheduled to appear in court

1	in a proceeding related to domestic vio-
2	lence, sexual assault, or stalking.
3	(iii) Other documentation signed by
4	an employee or volunteer working for a vic-
5	tim services organization, an attorney, a
6	police officer, a medical professional, a so-
7	cial worker, an antiviolence counselor, or a
8	member of the clergy, affirming that the
9	employee or a member of the employee's
10	family described in subsection (b)(4) is a
11	victim of domestic violence, sexual assault,
12	or stalking.
13	(B) REQUIREMENTS.—The requirements
14	of paragraph (2) shall apply to certifications
15	under this paragraph, except that—
16	(i) subclauses (III) and (IV) of sub-
17	paragraph (B)(i) and subparagraph (B)(ii)
18	of such paragraph shall not apply;
19	(ii) the certification shall state the
20	reason that the leave is required with the
21	facts to be disclosed limited to the min-
22	imum necessary to establish a need for the
23	employee to be absent from work, and the
24	employee shall not be required to explain

1	the details of the domestic violence, sexual
2	assault, or stalking involved; and
3	(iii) with respect to confidentiality
4	under subparagraph (D) of such para-
5	graph, any information provided to the em-
6	ployer under this paragraph shall be con-
7	fidential, except to the extent that any dis-
8	closure of such information is—
9	(I) requested or consented to in
10	writing by the employee; or
11	(II) otherwise required by appli-
12	cable Federal or State law.
13	SEC. 6. POSTING REQUIREMENT.
14	(a) In General.—Each employer shall post and
15	keep posted a notice, to be prepared or approved in ac-
16	cordance with procedures specified in regulations pre-
17	scribed under section 13, setting forth excerpts from, or
18	summaries of, the pertinent provisions of this Act includ-
19	ing—
20	(1) information describing paid sick time avail-
21	able to employees under this Act;
22	(2) information pertaining to the filing of an
23	action under this Act;

1	(3) the details of the notice requirement for a
2	foreseeable period of time under section $5(d)(1)(B)$ ;
3	and
4	(4) information that describes—
5	(A) the protections that an employee has
6	in exercising rights under this Act; and
7	(B) how the employee can contact the Sec-
8	retary (or other appropriate authority as de-
9	scribed in section 8) if any of the rights are vio-
10	lated.
11	(b) LOCATION.—The notice described under sub-
12	section (a) shall be posted—
13	(1) in conspicuous places on the premises of the
14	employer, where notices to employees (including ap-
15	plicants) are customarily posted; or
16	(2) in employee handbooks.
17	(c) VIOLATION; PENALTY.—Any employer who will-
18	fully violates the posting requirements of this section shall
19	be subject to a civil fine in an amount not to exceed \$100
20	for each separate offense.
21	SEC. 7. PROHIBITED ACTS.
22	(a) Interference With Rights.—
23	(1) Exercise of rights.—It shall be unlawful
24	for any employer to interfere with, restrain, or deny

1	the exercise of, or the attempt to exercise, any right
2	provided under this Act, including—
3	(A) discharging or discriminating against
4	(including retaliating against) any individual,
5	including a job applicant, for exercising, or at-
6	tempting to exercise, any right provided under
7	this Act;
8	(B) using the taking of paid sick time
9	under this Act as a negative factor in an em-
10	ployment action, such as hiring, promotion, or
11	a disciplinary action; or
12	(C) counting the paid sick time under a
13	no-fault attendance policy or any other absence
14	control policy.
15	(2) DISCRIMINATION.—It shall be unlawful for
16	any employer to discharge or in any other manner
17	discriminate against (including retaliating against)
18	any individual, including a job applicant, for oppos-
19	ing any practice made unlawful by this Act.
20	(b) Interference With Proceedings or Inquir-
21	IES.—It shall be unlawful for any person to discharge or
22	in any other manner discriminate against (including retali-
23	ating against) any individual, including a job applicant,
24	because such individual—

1	(1) has filed an action, or has instituted or
2	caused to be instituted any proceeding, under or re-
3	lated to this Act;
4	(2) has given, or is about to give, any informa-
5	tion in connection with any inquiry or proceeding re-
6	lating to any right provided under this Act; or
7	(3) has testified, or is about to testify, in any
8	inquiry or proceeding relating to any right provided
9	under this Act.
10	(c) Construction.—Nothing in this section shall be
11	construed to state or imply that the scope of the activities
12	prohibited by section 105 of the Family and Medical Leave
13	Act of 1993 (29 U.S.C. 2615) is less than the scope of
14	the activities prohibited by this section.
15	SEC. 8. ENFORCEMENT AUTHORITY.
16	(a) In General.—
17	(1) Definition.—In this subsection:
18	(A) the term "employee" means an em-
19	ployee described in subparagraph (A) or (B) of
20	section 4(4); and
21	(B) the term "employer" means an em-
22	ployer described in subclause (I) or (II) of sec-
23	tion $4(5)(A)(i)$ .
24	(2) Investigative authority.—

- (A) IN GENERAL.—To ensure compliance with the provisions of this Act, or any regula-tion or order issued under this Act, the Sec-retary shall have, subject to subparagraph (C), the investigative authority provided under sec-tion 11(a) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(a)), with respect to em-ployers, employees, and other individuals af-fected.
  - (B) Obligation to keep and preserve records pertaining to compliance with this Act in accordance with section 11(c) of the Fair Labor Standards Act of 1938 (29 U.S.C. 211(c)) and in accordance with regulations prescribed by the Secretary.
  - (C) REQUIRED SUBMISSIONS GENERALLY LIMITED TO AN ANNUAL BASIS.—The Secretary shall not require, under the authority of this paragraph, an employer to submit to the Secretary any books or records more than once during any 12-month period, unless the Secretary has reasonable cause to believe there may exist a violation of this Act or any regulation or order issued pursuant to this Act, or is

1	investigating a charge pursuant to paragraph
2	(4).
3	(D) Subpoena authority.—For the pur-
4	poses of any investigation provided for in this
5	paragraph, the Secretary shall have the sub-
6	poena authority provided for under section 9 of
7	the Fair Labor Standards Act of 1938 (29
8	U.S.C. 209).
9	(3) CIVIL ACTION BY EMPLOYEES OR INDIVID-
10	UALS.—
11	(A) RIGHT OF ACTION.—An action to re-
12	cover the damages or equitable relief prescribed
13	in subparagraph (B) may be maintained
14	against any employer in any Federal or State
15	court of competent jurisdiction by one or more
16	employees or individuals or their representative
17	for and on behalf of—
18	(i) the employees or individuals; or
19	(ii) the employees or individuals and
20	others similarly situated.
21	(B) Liability.—Any employer who vio-
22	lates section 7 (including a violation relating to
23	rights provided under section 5) shall be liable
24	to any employee or individual affected—
25	(i) for damages equal to—

1	(I) the amount of—
2	(aa) any wages, salary, em-
3	ployment benefits, or other com-
4	pensation denied or lost by rea-
5	son of the violation; or
6	(bb) in a case in which
7	wages, salary, employment bene-
8	fits, or other compensation have
9	not been denied or lost, any ac-
10	tual monetary losses sustained as
11	a direct result of the violation up
12	to a sum equal to 56 hours of
13	wages or salary for the employee
14	or individual;
15	(II) the interest on the amount
16	described in subclause (I) calculated
17	at the prevailing rate; and
18	(III) an additional amount as liq-
19	uidated damages; and
20	(ii) for such equitable relief as may be
21	appropriate, including employment, rein-
22	statement, and promotion.
23	(C) FEES AND COSTS.—The court in an
24	action under this paragraph shall, in addition to
25	any judgment awarded to the plaintiff, allow a

reasonable attorney's fee, reasonable expert witness fees, and other costs of the action to be paid by the defendant.

# (4) ACTION BY THE SECRETARY.—

- (A) ADMINISTRATIVE ACTION.—The Secretary shall receive, investigate, and attempt to resolve complaints of violations of section 7 (including a violation relating to rights provided under section 5) in the same manner that the Secretary receives, investigates, and attempts to resolve complaints of violations of sections 6 and 7 of the Fair Labor Standards Act of 1938 (29 U.S.C. 206 and 207).
- (B) CIVIL ACTION.—The Secretary may bring an action in any court of competent jurisdiction to recover the damages described in paragraph (3)(B)(i).
- (C) SUMS RECOVERED.—Any sums recovered by the Secretary pursuant to subparagraph (B) shall be held in a special deposit account and shall be paid, on order of the Secretary, directly to each employee or individual affected. Any such sums not paid to an employee or individual affected because of inability to do so within a period of 3 years shall be deposited

into the Treasury of the United States as miscellaneous receipts.

LIMITATION.—

(A) IN GENERAL.—Except as provided in

- (A) IN GENERAL.—Except as provided in subparagraph (B), an action may be brought under paragraph (3), (4), or (6) not later than 2 years after the date of the last event constituting the alleged violation for which the action is brought.
- (B) WILLFUL VIOLATION.—In the case of an action brought for a willful violation of section 7 (including a willful violation relating to rights provided under section 5), such action may be brought within 3 years of the date of the last event constituting the alleged violation for which such action is brought.
- (C) COMMENCEMENT.—In determining when an action is commenced under paragraph (3), (4), or (6) for the purposes of this paragraph, it shall be considered to be commenced on the date when the complaint is filed.
- (6) ACTION FOR INJUNCTION BY SECRETARY.—
  The district courts of the United States shall have jurisdiction, for cause shown, in an action brought by the Secretary—

- (A) to restrain violations of section 7 (including a violation relating to rights provided
  under section 5), including the restraint of any
  withholding of payment of wages, salary, employment benefits, or other compensation, plus
  interest, found by the court to be due to employees or individuals eligible under this Act; or
  - (B) to award such other equitable relief as may be appropriate, including employment, reinstatement, and promotion.
  - (7) Solicitor of Labor.—The Solicitor of Labor may appear for and represent the Secretary on any litigation brought under paragraph (4) or (6).
  - (8) GOVERNMENT ACCOUNTABILITY OFFICE AND LIBRARY OF CONGRESS.—Notwithstanding any other provision of this subsection, in the case of the Government Accountability Office and the Library of Congress, the authority of the Secretary of Labor under this subsection shall be exercised respectively by the Comptroller General of the United States and the Librarian of Congress.
- 23 (b) Employees Covered by Congressional Ac-24 Countability Act of 1995.—The powers, remedies, and 25 procedures provided in the Congressional Accountability

- 1 Act of 1995 (2 U.S.C. 1301 et seq.) to the Board (as de-
- 2 fined in section 101 of that Act (2 U.S.C. 1301)), or any
- 3 person, alleging a violation of section 202(a)(1) of that
- 4 Act (2 U.S.C. 1312(a)(1)) shall be the powers, remedies,
- 5 and procedures this Act provides to that Board, or any
- 6 person, alleging an unlawful employment practice in viola-
- 7 tion of this Act against an employee described in section
- 8 4(4)(C).
- 9 (c) Employees Covered by Chapter 5 of Title
- 10 3, United States Code.—The powers, remedies, and
- 11 procedures provided in chapter 5 of title 3, United States
- 12 Code, to the President, the Merit Systems Protection
- 13 Board, or any person, alleging a violation of section
- 14 412(a)(1) of that title, shall be the powers, remedies, and
- 15 procedures this Act provides to the President, that Board,
- 16 or any person, respectively, alleging an unlawful employ-
- 17 ment practice in violation of this Act against an employee
- 18 described in section 4(4)(D).
- 19 (d) Employees Covered by Chapter 63 of Title
- 20 5, United States Code.—The powers, remedies, and
- 21 procedures provided in title 5, United States Code, to an
- 22 employing agency, provided in chapter 12 of that title to
- 23 the Merit Systems Protection Board, or provided in that
- 24 title to any person, alleging a violation of chapter 63 of
- 25 that title, shall be the powers, remedies, and procedures

- 1 this Act provides to that agency, that Board, or any per-
- 2 son, respectively, alleging an unlawful employment prac-
- 3 tice in violation of this Act against an employee described
- 4 in section 4(4)(E).

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- 5 (e) Remedies for State Employees.—
- 6 WAIVER OF SOVEREIGN IMMUNITY.—A 7 State's receipt or use of Federal financial assistance 8 for any program or activity of a State shall con-9 stitute a waiver of sovereign immunity, under the 10 11th Amendment to the Constitution or otherwise, 11 to a suit brought by an employee of that program 12 or activity under this Act for equitable, legal, or 13 other relief authorized under this Act.
  - (2) OFFICIAL CAPACITY.—An official of a State may be sued in the official capacity of the official by any employee who has complied with the procedures under subsection (a)(3), for injunctive relief that is authorized under this Act. In such a suit the court may award to the prevailing party those costs authorized by section 722 of the Revised Statutes (42 U.S.C. 1988).
  - (3) APPLICABILITY.—With respect to a particular program or activity, paragraph (1) applies to conduct occurring on or after the day, after the date of enactment of this Act, on which a State first re-

1	ceives or uses Federal financial assistance for that
2	program or activity.
3	(4) Definition of Program or Activity.—In
4	this subsection, the term "program or activity" has
5	the meaning given the term in section 606 of the
6	Civil Rights Act of 1964 (42 U.S.C. 2000d–4a).
7	SEC. 9. COLLECTION OF DATA ON PAID SICK TIME AND
8	FURTHER STUDY.
9	(a) Compilation of Information.—Effective 90
10	days after the date of enactment of this Act, the Commis-
11	sioner of Labor Statistics shall annually compile informa-
12	tion on the following:
13	(1) The number of employees who used paid
14	sick time.
15	(2) The number of hours of paid sick time
16	used.
17	(3) The number of employees who used paid
18	sick time for absences necessary due to domestic vio-
19	lence, sexual assault, or stalking.
20	(4) The demographic characteristics of employ-
21	ees who were eligible for and who used paid sick
22	time.
23	(b) GAO Study.—

1	(1) In General.—The Comptroller General of
2	the United States shall annually conduct a study to
3	determine the following:
4	(A)(i) The number of days employees used
5	paid sick time and the reasons for the use.
6	(ii) The number of employees who used the
7	paid sick time for periods of time covering more
8	than 3 consecutive workdays.
9	(B) The cost and benefits to employers of
10	implementing the paid sick time policies.
11	(C) The cost to employees of providing cer-
12	tification to obtain the paid sick time.
13	(D) The benefits of the paid sick time to
14	employees and their family members, including
15	effects on employees' ability to care for their
16	family members or to provide for their own
17	health needs.
18	(E) Whether the paid sick time affected
19	employees' ability to sustain an adequate in-
20	come while meeting needs of the employees and
21	their family members.
22	(F) Whether employers who administered
23	paid sick time policies prior to the date of en-
24	actment of this Act were affected by the provi-

sions of this Act.

1	(G) Whether other types of leave were af-
2	fected by this Act.
3	(H) Whether paid sick time affected reten-
4	tion and turnover and costs of presenteeism.
5	(I) Whether the paid sick time increased
6	the use of less costly preventive medical care
7	and lowered the use of emergency room care.
8	(J) Whether the paid sick time reduced the
9	number of children sent to school when the chil-
10	dren were sick.
11	(2) DISAGGREGATING DATA.—The data col-
12	lected under subparagraphs (A) and (D) of para-
13	graph (1) shall be disaggregated by gender, race,
14	disability, earnings level, age, marital status, family
15	type, including parental status, and industry.
16	(3) Reports.—
17	(A) In General.—Not later than 18
18	months after the date of enactment of this Act,
19	the Comptroller General of the United States
20	shall prepare and submit a report to the appro-
21	priate committees of Congress concerning the
22	results of the study conducted pursuant to
23	paragraph (1) and the data aggregated under

paragraph (2).

1 (B) FOLLOWUP REPORT.—Not later than 2 5 years after the date of enactment of this Act, 3 the Comptroller General of the United States 4 shall prepare and submit a followup report to 5 the appropriate committees of Congress con-6 cerning the results of the study conducted pur-7 suant to paragraph (1) and the data aggregated 8 under paragraph (2).

## 9 SEC. 10. EFFECT ON OTHER LAWS.

- 10 (a) Federal and State Antidiscrimination
- 11 Laws.—Nothing in this Act shall be construed to modify
- 12 or affect any Federal or State law prohibiting discrimina-
- 13 tion on the basis of race, religion, color, national origin,
- 14 sex, age, disability, sexual orientation, gender identity,
- 15 marital status, familial status, or any other protected sta-
- 16 tus.
- 17 (b) STATE AND LOCAL LAWS.—Nothing in this Act
- 18 shall be construed to supersede (including preempting)
- 19 any provision of any State or local law that provides great-
- 20 er paid sick time or leave rights (including greater
- 21 amounts of paid sick time or leave, or greater coverage
- 22 of those eligible for paid sick time or leave) than the rights
- 23 established under this Act.

## 1 SEC. 11. EFFECT ON EXISTING EMPLOYMENT BENEFITS.

- 2 (a) More Protective.—Nothing in this Act shall
- 3 be construed to diminish the obligation of an employer to
- 4 comply with any contract, collective bargaining agreement,
- 5 or any employment benefit program or plan that provides
- 6 greater paid sick leave or other leave rights to employees
- 7 or individuals than the rights established under this Act.
- 8 (b) Less Protective.—The rights established for
- 9 employees under this Act shall not be diminished by any
- 10 contract, collective bargaining agreement, or any employ-
- 11 ment benefit program or plan.
- 12 SEC. 12. ENCOURAGEMENT OF MORE GENEROUS LEAVE
- 13 **POLICIES.**
- 14 Nothing in this Act shall be construed to discourage
- 15 employers from adopting or retaining leave policies more
- 16 generous than policies that comply with the requirements
- 17 of this Act.
- 18 SEC. 13. REGULATIONS.
- 19 (a) IN GENERAL.—
- 20 (1) Authority.—Except as provided in para-
- 21 graph (2), not later than 180 days after the date of
- 22 enactment of this Act, the Secretary shall prescribe
- such regulations as are necessary to carry out this
- Act with respect to employees described in subpara-
- 25 graph (A) or (B) of section 4(4) and other individ-

- uals affected by employers described in subclause (I) or (II) of section 4(5)(A)(i).
- 3 (2) GOVERNMENT ACCOUNTABILITY OFFICE; LI-4 BRARY OF CONGRESS.—The Comptroller General of 5 the United States and the Librarian of Congress 6 shall prescribe the regulations with respect to em-7 ployees of the Government Accountability Office and 8 the Library of Congress, respectively, and other indi-9 viduals affected by the Comptroller General of the 10 United States and the Librarian of Congress, re-11 spectively.
- 12 (b) Employees Covered by Congressional Ac-13 countability Act of 1995.—
- 14 (1) AUTHORITY.—Not later than 90 days after 15 the Secretary prescribes regulations under section 16 13(a), the Board of Directors of the Office of Com-17 pliance shall prescribe (in accordance with section 18 304 of the Congressional Accountability Act of 1995 19 (2 U.S.C. 1384)) such regulations as are necessary 20 to carry out this Act with respect to employees de-21 scribed in section 4(4)(C) and other individuals af-22 fected by employers described in section 23 4(5)(A)(i)(III).
- 24 (2) AGENCY REGULATIONS.—The regulations 25 prescribed under paragraph (1) shall be the same as

- substantive regulations promulgated by the Secretary to carry out this Act except insofar as the Board may determine, for good cause shown and stated together with the regulations prescribed under paragraph (1), that a modification of such regulations would be more effective for the imple-
- 9 (c) Employees Covered by Chapter 5 of Title

under this section.

3, United States Code.—

mentation of the rights and protections involved

- 11 (1) AUTHORITY.—Not later than 90 days after 12 the Secretary prescribes regulations under section 13 13(a), the President (or the designee of the Presi-14 dent) shall prescribe such regulations as are nec-15 essary to carry out this Act with respect to employ-16 ees described in section 4(4)(D) and other individ-17 uals affected by employers described in section 18 4(5)(A)(i)(IV).
  - (2) AGENCY REGULATIONS.—The regulations prescribed under paragraph (1) shall be the same as substantive regulations promulgated by the Secretary to carry out this Act except insofar as the President (or designee) may determine, for good cause shown and stated together with the regulations prescribed under paragraph (1), that a modi-

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- 1 fication of such regulations would be more effective
- 2 for the implementation of the rights and protections
- 3 involved under this section.
- 4 (d) Employees Covered by Chapter 63 of Title
- 5 5, United States Code.—

4(5)(A)(i)(V).

- (1) AUTHORITY.—Not later than 90 days after
  the Secretary prescribes regulations under section
  13(a), the Director of the Office of Personnel Management shall prescribe such regulations as are necessary to carry out this Act with respect to employees described in section 4(4)(E) and other individuals affected by employers described in section
  - (2) AGENCY REGULATIONS.—The regulations prescribed under paragraph (1) shall be the same as substantive regulations promulgated by the Secretary to carry out this Act except insofar as the Director may determine, for good cause shown and stated together with the regulations prescribed under paragraph (1), that a modification of such regulations would be more effective for the implementation of the rights and protections involved under this section.

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## SEC. 14. EFFECTIVE DATES.

- 2 (a) Effective Date.—This Act shall take effect 6
- 3 months after the date of issuance of regulations under sec-
- 4 tion 13(a)(1).
- 5 (b) COLLECTIVE BARGAINING AGREEMENTS.—In the
- 6 case of a collective bargaining agreement in effect on the
- 7 effective date prescribed by subsection (a), this Act shall
- 8 take effect on the earlier of—
- 9 (1) the date of the termination of such agree-
- ment; or
- 11 (2) the date that occurs 18 months after the
- date of issuance of regulations under section
- 13 13(a)(1).

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