# Calendar No. 617

113TH CONGRESS 2D SESSION

# S. 429

To enable concrete masonry products manufacturers to establish, finance, and carry out a coordinated program of research, education, and promotion to improve, maintain, and develop markets for concrete masonry products.

## IN THE SENATE OF THE UNITED STATES

February 28, 2013

Mr. Nelson (for himself, Mr. Blunt, Mr. Manchin, Mrs. McCaskill, Mr. Coons, Mrs. Hagan, Mr. Burr, Mr. Chambliss, Ms. Klobuchar, Mr. Crapo, Mr. Moran, Mr. Casey, Ms. Baldwin, Mr. Levin, Mr. Cardin, Ms. Stabenow, Mr. Roberts, Mr. Durbin, Ms. Cantwell, Mrs. Murray, Mr. Warner, Mr. Booker, and Mr. Menendez) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

#### **DECEMBER 8, 2014**

Reported by Mr. Rockefeller, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

# A BILL

To enable concrete masonry products manufacturers to establish, finance, and carry out a coordinated program of research, education, and promotion to improve, maintain, and develop markets for concrete masonry products.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Concrete Masonry
- 3 Products Research, Education, and Promotion Act of
- 4 2013".

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#### 5 SEC. 2. FINDINGS AND DECLARATION OF POLICY.

- 6 (a) FINDINGS.—Congress finds the following:
- 7 (1) The production of concrete masonry prod-8 uets plays a significant role in the economy of the 9 United States.
  - (2) Concrete masonry products are produced by hundreds of concrete manufacturers and utilized throughout the United States and foreign countries.
  - (3) Concrete masonry products move in the channels of interstate and foreign commerce, and concrete masonry products that do not move in such channels of commerce directly burden or affect interstate commerce of concrete masonry products.
  - (4) The concrete masonry products industry employs thousands of workers and positively impacts economic stability throughout the United States.
  - (5) The maintenance and expansion of existing markets for concrete masonry products and the development of new markets is vital to the welfare of concrete manufacturers in the United States and those concerned with marketing and using concrete

- 1 masonry products as well as the general economic
  2 welfare of the United States.
  - (6) The concrete masonry products industry plays a vital role in providing safe, environmentally sustainable, and economical construction for citizens of the United States and abroad.
    - (7) Concrete masonry products are used for the construction of structures that protect and provide shelter for citizens during disasters (earthquakes, floods, hurricanes, tornados, fire, et cetera).
    - (8) Concrete masonry structures provide energy efficiencies to reduce American energy demands.
    - (9) Concrete masonry provides for durable structures that support sustainability objectives, reducing long-term demands on natural resources.
    - (10) Concrete masonry products are made using locally available resources throughout the United States, reducing transportation and infrastructure demands.
- 20 (11) Concrete masonry products are used to 21 support the construction of durable and cost-effi-22 cient, low-income housing.
- 23 (b) Purpose.—The purpose of this Act is to author-24 ize the establishment of an orderly program for devel-25 oping, financing, and carrying out an effective, contin-

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- 1 uous, and coordinated program of research, education, and
- 2 promotion, including funds for marketing and market re-
- 3 search activities, that is designed to—
- 4 (1) strengthen the position of the concrete ma-
- 5 sonry products industry in the domestic market-
- 6 <del>place;</del>
- 7 (2) maintain, develop, and expand markets and
- 8 uses for concrete masonry products in the domestic
- 9 and foreign marketplaces; and
- 10 (3) promote the use of concrete masonry prod-
- 11 ucts in environmentally sustainable construction and
- 12 building.
- 13 (e) LIMITATION.—Nothing in this Act may be con-
- 14 strued to provide for the control of production or otherwise
- 15 limit the right of any person to manufacture concrete ma-
- 16 sonry products.
- 17 SEC. 3. DEFINITIONS.
- 18 For the purposes of this Act:
- 19 (a) BLOCK MACHINE.—The term "block machine"
- 20 means a piece of equipment that utilizes vibration and
- 21 compaction to form concrete masonry products.
- 22 (b) Board.—The term "Board" means the Concrete
- 23 Masonry Products Board established under section 5.
- 24 (e) CAVITY.—The term "cavity" means the open
- 25 space in the mold of a block machine capable of forming

- 1 a single concrete masonry unit having nominal plan di-
- 2 mensions of 8 inches by 16 inches.
- 3 (d) COMMERCE.—The term "commerce" includes
- 4 interstate, foreign, and intrastate commerce.
- 5 (e) Concrete Masonry Products.—The term
- 6 "concrete masonry products" refers to a broader class of
- 7 products, including concrete masonry units as well as
- 8 hardscape products such as concrete pavers and segmental
- 9 retaining wall units, manufactured on a block machine
- 10 using dry-cast concrete.
- 11 (f) Concrete Masonry Unit.—The term "concrete
- 12 masonry unit" means a concrete masonry product that is
- 13 a manmade masonry unit having an actual width of 3
- 14 inches or greater and manufactured from dry-cast con-
- 15 erete using a block machine. Such term includes concrete
- 16 block and related concrete units used in masonry applica-
- 17 tions.
- 18 (g) DEPARTMENT.—The term "Department" means
- 19 the Department of Commerce.
- 20 (h) DRY-CAST CONCRETE.—The term "dry-east con-
- 21 erete" means a composite material that is composed essen-
- 22 tially of aggregates embedded in a binding medium com-
- 23 posed of a mixture of cementitious materials (including
- 24 hydraulie eement, pozzolans, or other eementitious mate-

- 1 rials) and water of such a consistency to maintain its
- 2 shape after forming in a block machine.
- 3 (i) EDUCATION.—The term "education" means pro-
- 4 grams that will educate or communicate the benefits of
- 5 concrete masonry products in safe and environmentally
- 6 sustainable development, advancements in concrete ma-
- 7 sonry product technology and development, and other in-
- 8 formation and programs designed to generate increased
- 9 demand for commercial, residential, multi-family, and in-
- 10 stitutional projects using concrete masonry products and
- 11 to generally enhance the image of concrete masonry prod-
- 12 uets.
- 13 (j) Machine Cavities.—The term "machine cav-
- 14 ities' means the eavities with which a block machine could
- 15 be equipped.
- 16 (k) Machine Cavities in Operation.—The term
- 17 "machine eavities in operation" means those machine eav-
- 18 ities associated with a block machine that have produced
- 19 concrete masonry units within the last 6 months of the
- 20 date set for determining eligibility and is fully operable
- 21 and capable of producing concrete masonry units.
- 22 (1) MASONRY UNIT.—The term "masonry unit"
- 23 means a noncombustible building product intended to be
- 24 laid by hand or joined using mortar, grout, surface bond-

- 1 ing, post-tensioning or some combination of these meth-
- 2 ods.
- 3 (m) Manufacturer.—The term "manufacturer"
- 4 means any person engaged in the manufacturing of com-
- 5 mercial concrete masonry products.
- 6 (n) Order.—The term "order" means an order
- 7 issued under section 4.
- 8 (o) Person.—The term "person" means any indi-
- 9 vidual, group of individuals, partnership, corporation, as-
- 10 sociation, cooperative, or any other entity.
- 11 (p) Promotion.—The term "promotion" means any
- 12 action, including paid advertising, to advance the image
- 13 and desirability of concrete masonry products with the ex-
- 14 press intent of improving the competitive position and
- 15 stimulating sales of concrete masonry products in the mar-
- 16 ketplace.
- 17 (q) Research.—The term "research" means studies
- 18 testing the effectiveness of market development and pro-
- 19 motion efforts, studies relating to the improvement of con-
- 20 crete masonry products and new product development, and
- 21 studies documenting the performance of concrete ma-
- 22 sonry.
- 23 (r) Secretary.—The term "Secretary" means the
- 24 Secretary of Commerce.

1	(s) United States.—The term "United States"
2	means the several States and the District of Columbia.
3	SEC. 4. ISSUANCE OF ORDERS.
4	(a) In General.—
5	(1) ISSUANCE.—The Secretary, subject to the
6	procedures provided in subsection (b), shall issue or-
7	ders under this Act applicable to manufacturers of
8	concrete masonry products.
9	(2) Scope.—Any order shall be national in
10	scope.
11	(3) ONE ORDER.—Not more than one order
12	shall be in effect at any one time.
13	(b) Procedures.—
14	(1) DEVELOPMENT OR RECEIPT OF PROPOSED
15	ORDER.—A proposed order with respect to concrete
16	masonry products may be—
17	(A) prepared by the Secretary at any time;
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19	(B) requested by or submitted to the Sec-
20	retary by—
21	(i) an existing national organization of
22	concrete masonry product manufacturers;
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1	(ii) any person that may be affected
2	by the issuance of an order with respect to
3	concrete masonry products.

(2) Publication of proposed order.—Not later than 60 days after receiving a proposed order or a request for a proposed order in accordance with subparagraph (B) of paragraph (1), the Secretary shall publish a proposed order in the Federal Register and give 30 days notice and opportunity for public comment on the proposed order.

# (3) Issuance of order.—

(A) IN GENERAL. After notice and opportunity for public comment are provided in accordance with paragraph (2), the Secretary shall issue the order, taking into consideration the comments received and including in the order such provisions as are necessary to ensure that the order is in conformity with this Act.

(B) EFFECTIVE DATE.—The order shall be issued and become effective only after an affirmative vote in a referendum as provided in section 7, but not later than 120 days after publication of the proposed order.

24 (c) AMENDMENTS.—The Secretary may, from time to 25 time, amend an order. The provisions of this Act applica-

1	ble to an order shall be applicable to any amendment to
2	an order.
3	SEC. 5. REQUIRED TERMS IN ORDERS.
4	(a) In General.—Any order issued under this Act
5	shall contain the terms and provisions specified in this sec-
6	tion.
7	(b) Concrete Masonry Products Board.—
8	(1) ESTABLISHMENT AND MEMBERSHIP.—
9	(A) ESTABLISHMENT. The order shall
10	provide for the establishment of a Concrete Ma-
11	sonry Products Board to carry out a program
12	of generic promotion, research, and information
13	regarding concrete masonry products.
14	(B) Membership.—
15	(i) Number of members.—The
16	board shall consist of not more than 25
17	members.
18	(ii) Appointment.—The members of
19	the Board shall be appointed by the Sec-
20	retary from nominations submitted as pro-
21	vided in this subsection.
22	(iii) Composition.—The Board shall
23	consist of manufacturers.
24	(2) Distribution of appointments.

1	(A) Geographical representation.—
2	To ensure fair and equitable representation of
3	the concrete masonry products industry, the
4	composition of the Board shall reflect the geo-
5	graphical distribution of the manufacture of
6	concrete masonry products in the United States
7	and the types of concrete masonry products
8	manufactured.
9	(B) Adjustment in board representa-
10	TION.—Three years after the assessment of
11	concrete masonry products commences pursuant
12	to an order, and at the end of each 3-year pe-
13	riod thereafter, the Board, subject to the review
14	and approval of the Secretary, shall, if war-
15	ranted, recommend to the Secretary the re-
16	apportionment of the Board membership to re-
17	flect changes in the geographical distribution of
18	the manufacture of concrete masonry products
19	and the types of concrete masonry products
20	manufactured.
21	(3) Nominations process.—The order shall
22	provide the following:
23	(A) Number of Nominations.—Two
24	nominees shall be submitted for each appoint-

ment to the Board.

1	(B) PROCEDURE.—Nominations for each
2	appointment of a manufacturer shall be made
3	by manufacturers in accordance with proce-
4	dures specified in the order.
5	(C) FAILURE TO NOMINATE.—In any ease
6	in which manufacturers fail to nominate indi-
7	viduals for an appointment to the Board, the
8	Secretary may appoint an individual to fill the
9	vacancy on a basis provided in the order or
10	other regulations of the Secretary.
11	(D) FAILURE TO APPOINT.—If the Sec-
12	retary fails to make an appointment to the
13	Board within 30 days of receiving nominations
14	for such appointment, the first nominee for
15	such appointment shall be deemed appointed.
16	(4) Alternates.—The order shall provide for
17	the selection of alternate members of the Board by
18	the Secretary in accordance with procedures speci-
19	fied in the order.
20	(5) Terms.—
21	(A) In GENERAL.—The members and any
22	alternates of the Board shall each serve for a
23	term of 3 years, except that members and any
24	alternates initially appointed to the Board shall

1	serve for terms of not more than 2, 3, and 4
2	years, as specified by the order.
3	(B) Limitation on consecutive
4	TERMS.—A member or alternate may serve not
5	more than 2 consecutive terms.
6	(C) CONTINUATION OF TERM.—Notwith-
7	standing subparagraph (B), each member or al-
8	ternate shall continue to serve until a successor
9	is appointed by the Secretary.
10	(D) VACANCIES.—A vacancy arising before
11	the expiration of a term of office of an incum-
12	bent member or alternate of the Board shall be
13	filled in a manner provided for in the order.
14	(6) Disqualification from board serv-
15	ICE.—The order shall provide that if a member or
16	alternate of the Board who was appointed as a man-
17	ufacturer ceases to qualify as a manufacturer, such
18	member or alternate shall be disqualified from serv-
19	ing on the Board.
20	(7) Compensation.—
21	(A) In GENERAL. Members and any al-
22	ternates of the Board shall serve without com-
23	pensation.
24	(B) Travel expenses.—If approved by
25	the Board, members or alternates shall be reim-

1	bursed for reasonable travel expenses, which
2	may include per diem allowance or actual sub-
3	sistence incurred while away from their homes
4	or regular places of business in the performance
5	of services for the Board.
6	(e) Powers and Duties of the Board.—The
7	order shall specify the powers and duties of the Board,
8	which shall include the power and duty—
9	(1) to administer the order in accordance with
10	its terms and conditions and to collect assessments;
11	(2) to develop and recommend to the Secretary
12	for approval such bylaws as may be necessary for
13	the functioning of the board and such rules as may
14	be necessary to administer the order, including ac-
15	tivities authorized to be earried out under the order;
16	(3) to meet, organize, and select from among
17	members of the Board a chairperson, other officers,
18	and committees and subcommittees, as the Board
19	determines appropriate;
20	(4) to establish regional organizations or com-
21	mittees to administer regional initiatives;
22	(5) to establish working committees of persons
23	other than Board members;
24	(6) to employ such persons, other than the
25	members, as the board considers necessary, and to

1	determine the compensation and specify the duties
2	of the persons;

- (7) to prepare and submit for the approval of the Secretary, before the beginning of each fiscal year, rates of assessment under section 6 and an annual budget of the anticipated expenses to be incurred in the administration of the order, including the probable cost of each promotion, research, and information activity proposed to be developed or earried out by the Board;
- (8) to borrow funds necessary for the startup expenses of the order;
- (9) to earry out research, education, and promotion programs and projects, and to pay the costs of such programs and projects with assessments collected under section 6;
- (10) subject to subsection (e), to enter into contracts or agreements to develop and carry out programs or projects of research, education, and promotion relating to concrete masonry products;
- (11) to keep minutes, books, and records that reflect the actions and transactions of the Board, and promptly report minutes of each Board meeting to the Secretary;

1	(12) to receive, investigate, and report to the
2	Secretary complaints of violations of the order;
3	(13) to furnish the Secretary with such infor-
4	mation as the Secretary may request;
5	(14) to recommend to the Secretary such
6	amendments to the order as the Board considers ap-
7	propriate; and
8	(15) to provide the Secretary with advance no-
9	tice of meetings.
10	(d) Programs and Projects; Budgets; Ex-
11	PENSES.—
12	(1) Programs and Projects.—The order
13	shall require the Board to submit to the Secretary
14	for approval any program or project of research,
15	education, or promotion.
16	(2) Budgets.—
17	(A) Submission.—The order shall require
18	the Board to submit to the Secretary for ap-
19	proval a budget of the anticipated expenses and
20	disbursements of the Board in the implementa-
21	tion of the order, including the projected costs
22	of concrete masonry products research, edu-
23	cation, and promotion programs and projects.
24	(B) TIMING.—The budget shall be sub-
25	mitted before the beginning of a fiscal year and

1 as frequently as may be necessary after the be-2 ginning of the fiscal year. 3 (C) APPROVAL.—If the Secretary fails to 4 approve or reject a budget within 30 days of re-5 ceipt, such budget shall be deemed approved. 6 (3) Administrative expenses.— 7 (A) INCURRING EXPENSES.—A board may 8 incur the expenses described in paragraph (2) 9 and other expenses for the administration, 10 maintenance, and functioning of the Board as 11 authorized by the Secretary. (B) PAYMENT OF EXPENSES.—Expenses 12 13 incurred under subparagraph (A) shall be paid 14 by the Board using assessments collected under 15 section 6, earnings obtained from assessments, 16 and other income of the Board. Any funds bor-17 rowed by the Board shall be expended only for 18 startup costs and capital outlays. 19 (C) Limitation on spending.—For fiscal 20 years beginning 3 or more years after the date 21 of the establishment of the Board, the Board may not expend for administration (except for 22

reimbursement to the Secretary required under

subparagraph (D)), maintenance, and func-

tioning of the Board in a fiscal year an amount

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1	that exceeds 10 percent of the assessment and
2	other income received by the Board for the fis-
3	<del>cal year.</del>
4	(D) REIMBURSEMENT OF SECRETARY.—
5	The order shall require that the Secretary be
6	reimbursed from assessments for all expenses
7	incurred by the Secretary in the implementa-
8	tion, administration, and supervision of the
9	order, including all referenda costs incurred in
10	connection with the order.
11	(e) Contracts and Agreements.—
12	(1) In General.—The order shall provide that
13	with the approval of the Secretary, the Board may-
14	(A) enter into contracts and agreements to
15	carry programs and projects of research, edu-
16	cation, and promotion activities relating to con-
17	erete masonry products, including contracts and
18	agreements with manufacturer associations or
19	other entities as considered appropriate by the
20	Secretary;
21	(B) enter into contracts and agreements
22	for administrative services; and
23	(C) pay the cost of approved research, edu-
24	cation, and promotion programs and projects
25	using assessments collected under section 6

1	earnings obtained from assessments, and other
2	income of the Board.
3	(2) Requirements.—Each contract or agree-
4	ment shall provide that any person who enters into
5	the contract or agreement with the Board shall—
6	(A) develop and submit to the Board a
7	proposed activity together with a budget that
8	specifies the cost to be incurred to carry out the
9	activity;
10	(B) keep accurate records of all of trans-
11	actions relating to the contract or agreement;
12	(C) account for funds received and ex-
13	pended in connection with the contract or
14	agreement;
15	(D) make periodic reports to the Board of
16	activities conducted under the contract or
17	agreement; and
18	(E) make such other reports as the Board
19	or the Secretary considers relevant.
20	(3) FAILURE TO APPROVE.—If the Secretary
21	fails to approve or reject a contract or agreement
22	entered into under paragraph (1) within 30 days of
23	receipt, the contract or agreement shall be deemed
24	approved.
25	(f) Rooks and Records of Roard —

1	(1) In General.—The order shall require the
2	Board to—
3	(A) maintain such books and records
4	(which shall be available to the Secretary for in-
5	spection and audit) as the Secretary may re-
6	<del>quire;</del>
7	(B) collect and submit to the Secretary, at
8	any time the Secretary may specify, any infor-
9	mation the Secretary may request; and
10	(C) account for the receipt and disburse-
11	ment of all funds in the possession, or under
12	the control, of the Board.
13	(2) Audits.—The order shall require the Board
14	to have—
15	(A) the books and records of the Board au-
16	dited by an independent auditor at the end of
17	each fiscal year; and
18	(B) a report of the audit submitted di-
19	rectly to the Secretary.
20	(g) Prohibited Activities.—
21	(1) In General. Subject to paragraph (2),
22	the Board shall not engage in any action to, nor
23	shall any funds received by the Board under this Act
24	be used to—

1	(A) influence legislation or governmental
2	action;
3	(B) engage in an action that would be a
4	conflict of interest; or
5	(C) engage in advertising that is false or
6	misleading.
7	(2) Exceptions.—Paragraph (1) does not pre-
8	<del>elude—</del>
9	(A) the development and recommendation
10	of amendments to the order;
11	(B) the communication to appropriate gov-
12	ernment officials of information relating to the
13	conduct, implementation, or results of research,
14	education, and promotion activities under the
15	order; or
16	(C) any action designed to market concrete
17	masonry products directly to a foreign govern-
18	ment or political subdivision of a foreign gov-
19	ernment.
20	(h) PERIODIC EVALUATION.—The order shall require
21	the Board to provide for the independent evaluation of all
22	research, education, and promotion activities undertaken
23	under the order.
24	(i) Books and Records of Persons Covered by
25	<del>Order.</del>

1	(1) In General.—The order shall require that
2	manufacturers and importers of concrete masonry
3	products shall—
4	(A) maintain records sufficient to ensure
5	compliance with the order and regulations;
6	(B) submit to the Board any information
7	required by the Board to earry out its respon-
8	sibilities; and
9	(C) make the records described in subpara-
10	graph (A) available, during normal business
11	hours, for inspection by employees or agents of
12	the Board or the Department, including any
13	records necessary to verify information required
14	under subparagraph (B).
15	(2) Time requirement.—Any record required
16	to be maintained under paragraph (1) shall be main-
17	tained for such time period as the Secretary may
18	<del>prescribe.</del>
19	(3) Confidentiality of information.—
20	(A) In General.—Except as otherwise
21	provided in this Act, all information obtained
22	under paragraph $(1)$ or as part of a referendum
23	under section 7 shall be kept confidential by all
24	officers, employees, and agents of the Depart-
25	ment and of the Board.

1	(B) Suits and Hearings.—Information
2	referred to in subparagraph (A) may be dis-
3	elosed only if—
4	(i) the Secretary considers the infor-
5	mation relevant; and
6	(ii) the information is revealed in a
7	judicial proceeding or administrative hear-
8	ing brought at the direction or on the re-
9	quest of the Secretary or to which the Sec-
10	retary or any officer of the Department is
11	a party.
12	(C) GENERAL STATEMENTS AND PUBLICA-
13	Tions.—This paragraph does not prohibit—
14	(i) the issuance of general statements
15	based on reports or on information relating
16	to a number of persons subject to an order
17	if the statements do not identify the infor-
18	mation furnished by any person; or
19	(ii) the publication, by direction of the
20	Secretary, of the name of any person vio-
21	lating any order and a statement of the
22	particular provisions of the order violated
23	by the person.
24	(D) PENALTY.—Any person who willfully
25	violates this subsection shall be fined not more

1	than \$5,000, imprisoned not more than 1 year,
2	or both.
3	(4) WITHHOLDING INFORMATION.—This sub-
4	section does not authorize the withholding of infor-
5	mation from Congress.
6	SEC. 6. ASSESSMENTS.
7	(a) Assessments.—The order shall provide that as-
8	sessments shall be paid by manufacturers with respect to
9	concrete masonry products manufactured and marketed in
10	the United States.
11	(b) Collection.—
12	(1) In General.—Assessments required under
13	the order shall be remitted by the manufacturer to
14	the Board in the manner prescribed by the order.
15	(2) TIMING.—The order shall provide that as-
16	sessments required under the order shall be remitted
17	to the Board not less frequently than quarterly.
18	(3) Records.—As part of the remittance of as-
19	sessments, manufacturers shall identify the total
20	amount due in assessments on all sales receipts, in-
21	voices or other commercial documents of sale as a
22	result of the sale of concrete masonry units in a
23	manner as prescribed by the Board to ensure com-

pliance with the order.

1	(c) Assessment Rates.—With respect to assess
2	ment rates, the order shall contain the following terms
3	(1) INITIAL RATE.—The assessment rate or
4	concrete masonry products shall be \$0.01 per con
5	crete masonry unit sold.
6	(2) CHANGES IN THE RATE.
7	(A) AUTHORITY TO CHANGE RATE.—The
8	Board shall have the authority to change the
9	assessment rate. A two-thirds majority of voting
10	members of the Board shall be required to ap
11	prove a change in the assessment rate.
12	(B) Limitation on increases.—An in
13	crease or decrease in the assessment rate with
14	respect to concrete masonry products may no
15	exceed \$0.01 per concrete masonry unit sold.
16	(C) Maximum rate.—The assessmen
17	rate shall not be in excess of \$0.05 per concrete
18	masonry unit.
19	(D) Limitation on frequency of
20	CHANGES.—The assessment rate may not be in
21	ereased or decreased more than once annually
22	(d) Late-Payment and Interest Charges.—
23	(1) In General.—Late-payment and interest
24	charges may be levied on each person subject to the

1	order who fails to remit an assessment in accordance
2	with subsection (b).
3	(2) RATE.—The rate for late-payment and in-
4	terest charges shall be specified by the Secretary.
5	(e) Investment of Assessments.—Pending dis-
6	bursement of assessments under a budget approved by the
7	Secretary, a board may invest assessments collected under
8	this section in—
9	(1) obligations of the United States or any
10	agency of the United States;
11	(2) general obligations of any State or any po-
12	litical subdivision of a State;
13	(3) interest-bearing accounts or certificates of
14	deposit of financial institutions that are members of
15	the Federal Reserve System; or
16	(4) obligations fully guaranteed as to principal
17	and interest by the United States.
18	(f) Assessment Funds for Regional Initia-
19	TIVES.—
20	(1) In General.—The order shall provide that
21	no less than 50 percent of the assessments (less ad-
22	ministration expenses) paid by a manufacturer shall
23	be used to support research, education, and pro-
24	motion plans and projects in support of the geo-
25	graphic region of the manufacturer.

1	(2) GEOGRAPHIC REGIONS.—The order shall
2	provide for the following geographic regions:
3	(A) Region I shall comprise Connecticut
4	Delaware, Maine, Maryland, Massachusetts
5	New Hampshire, New Jersey, New York, Penn-
6	sylvania, Rhode Island, Vermont, and West Vir-
7	<del>ginia.</del>
8	(B) Region H shall comprise Alabama
9	Florida, Georgia, Mississippi, North Carolina
10	South Carolina, Tennessee, and Virginia.
11	(C) Region III shall comprise Illinois, Indi-
12	ana, Iowa, Kentucky, Michigan, Minnesota, Ne
13	braska, North Dakota, Ohio, South Dakota
14	and Wisconsin.
15	(D) Region IV shall comprise Arizona, Ar-
16	kansas, Kansas, Louisiana, Missouri, New Mex-
17	ico, Oklahoma, and Texas.
18	(E) Region V shall comprise Alaska, Cali-
19	fornia, Colorado, Hawaii, Idaho, Montana, Ne-
20	vada, Oregon, Utah, Washington, and Wyo-
21	ming.
22	(3) Adjustment of Geographic Regions.—
23	The order shall provide that the Secretary may
24	upon recommendation of the Board, modify the com-

1	position of the geographic regions described in para
2	<del>graph (2).</del>
3	SEC. 7. REFERENDA.
4	(a) Initial Referendum.—
5	(1) Referendum required.—During the 60-
6	day period immediately preceding the proposed effec-
7	tive date of the order issued under section 4, the
8	Secretary shall conduct a referendum among manu-
9	facturers required to pay assessments under the
10	order, as provided in section 6.
11	(2) Approval of order needed.—The order
12	shall become effective only if the Secretary deter-
13	mines that the order has been approved by a simple
14	majority of all votes east in the referendum.
15	(b) Votes Permitted.—
16	(1) In General.—Each manufacturer eligible
17	to vote in a referendum conducted under this section
18	shall be entitled to east one vote for each machine
19	cavity in operation that is operated by such manu-
20	facturer if they satisfy the eligibility requirements as
21	defined in paragraph (2).
22	(2) Eligibility.—For purposes of paragraph
23	(1), manufacturers shall be considered to be eligible

to vote if they have manufactured concrete masonry

products during a period of at least 180 days prior
to the referendum.

## (c) Manner of Conducting Referenda.—

- (1) In GENERAL.—Referenda conducted pursuant to this section shall be conducted in a manner determined by the Secretary.
- (2) ADVANCE REGISTRATION.—A manufacturer who chooses to vote in any referendum conducted under this section shall register with the Secretary prior to the voting period, after receiving notice from the Secretary concerning the referendum under paragraph (4).
- (3) Voting.—The Secretary shall establish procedures for voting in any referendum conducted under this section. The ballots and other information or reports that reveal or tend to reveal the identity or vote of voters shall be strictly confidential.
- (4) Notice. Not later than 30 days before a referendum is conducted under this section with respect to an order, the Secretary shall notify all manufacturers, in such a manner as determined by the Secretary, of the period during which voting in the referendum will occur. The notice shall explain any registration and voting procedures established under this subsection.

1	(d) Subsequent Referenda.—If an order is ap-
2	proved in a referendum conducted under subsection (a),
3	the Secretary shall conduct a subsequent referendum—
4	(1) at the request of the Board, subject to the
5	voting requirements of subsections (b) and (e), to
6	ascertain whether eligible manufacturers favor sus-
7	pension, termination, or continuance of the order; or
8	(2) effective beginning on the date that is 5
9	years after the date of the approval of the order, and
10	at 5-year intervals thereafter, at the request of 25
11	percent or more of the number of persons eligible to
12	vote under subsection (b).
13	(e) Suspension or Termination.—If, as a result
14	of a referendum conducted under subsection (d), the Sec-
15	retary determines that suspension or termination of the
16	order is favored by a simple majority of all votes east in
17	the referendum, the Secretary shall—
18	(1) not later than 180 days after the ref-
19	erendum, suspend or terminate, as appropriate, col-
20	lection of assessments under the order; and
21	(2) suspend or terminate, as appropriate, activi-
22	ties under the order as soon as practicable and in
23	an orderly manner.
24	(f) Costs of Referenda.—The Board established
25	under an order with respect to which a referendum is con-

1	ducted under this section shall reimburse the Secretary
2	from assessments for any expenses incurred by the Sec-
3	retary to conduct the referendum.
4	SEC. 8. PETITION AND REVIEW.
5	(a) PETITION.—
6	(1) In General.—A person subject to an order
7	issued under this Act may file with the Secretary a
8	<del>petition—</del>
9	(A) stating that the order, any provision of
10	the order, or any obligation imposed in connec-
11	tion with the order, is not established in accord-
12	ance with law; and
13	(B) requesting a modification of the order
14	or an exemption from the order.
15	(2) Hearing.—The Secretary shall give the pe-
16	titioner an opportunity for a hearing on the petition,
17	in accordance with regulations issued by the Sec-
18	retary.
19	(3) Ruling.—After the hearing, the Secretary
20	shall make a ruling on the petition. The ruling shall
21	be final, subject to review as set forth in subsection
22	<del>(b).</del>
23	(4) Limitation on Petition.—Any petition
24	filed under this subsection challenging an order, any
25	provision of the order, or any obligation imposed in

32 connection with the order, shall be filed within 2 1 2 years after the effective date of the order, provision, 3 or obligation subject to challenge in the petition. 4 (b) REVIEW.— 5 (1) Commencement of action.—The district 6 courts of the United States in any district in which 7 a person who is a petitioner under subsection (a) re-8 sides or conducts business shall have jurisdiction to 9 review the ruling of the Secretary on the petition of

the person, if a complaint requesting the review is filed no later than 20 days after the date of the

entry of the ruling by the Secretary.

13 Process.—Service of process in pro-14 ceedings under this subsection shall be conducted in 15 accordance with the Federal Rules of Civil Proce-

16 <del>dure.</del>

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- (3) Remands.—If the court in a proceeding under this subsection determines that the ruling of the Secretary on the petition of the person is not in accordance with law, the court shall remand the matter to the Secretary with directions—
- 22 (A) to make such ruling as the court shall 23 determine to be in accordance with law; or
  - (B) to take such further action as, in the opinion the court, the law requires.

1	(e) Enforcement.—The pendency of proceedings
2	instituted under this section shall not impede, hinder, or
3	delay the Attorney General or the Secretary from obtain-
4	ing relief under section 9.
5	SEC. 9. ENFORCEMENT.
6	(a) Jurisdiction.—A district court of the United
7	States shall have jurisdiction to enforce, and to prevent
8	and restrain any person from violating, this Act or an
9	order or regulation issued by the Secretary under this Act.
10	(b) Referral to Attorney General.—A civil ac-
11	tion authorized to be brought under this section shall be
12	referred to the Attorney General of the United States for
13	appropriate action.
14	(e) Civil Penalties and Orders.—
15	(1) CIVIL PENALTIES.—A person who willfully
16	violates an order or regulation issued by the Sec-
17	retary under this Act may be assessed by the Sec-
18	retary a civil penalty of not more than \$5,000 for
19	each violation.
20	(2) SEPARATE OFFENSE.—Each violation and
21	each day during which there is a failure to comply
22	with an order or regulation issued by the Secretary
23	shall be considered to be a separate offense.
24	(3) Cease-and-desist orders.—In addition
25	to, or in lieu of, a civil penalty, the Secretary may

- 1 issue an order requiring a person to cease and desist
  2 from violating the order or regulation.
- 3 (4) NOTICE AND HEARING.—No order assessing
  4 a penalty or cease-and-desist order may be issued by
  5 the Secretary under this subsection unless the Sec6 retary provides notice and an opportunity for a hear7 ing on the record with respect to the violation.
- 8 (5) Finality.—An order assessing a penalty or
  9 a cease-and-desist order issued under this subsection
  10 by the Secretary shall be final and conclusive unless
  11 the person against whom the order is issued files an
  12 appeal from the order with the appropriate district
  13 court of the United States, as provided in subsection
  14 (d).
- 15 (d) Additional Remedies.—The remedies provided
  16 in this Act shall be in addition to, and not exclusive of,
  17 other remedies that may be available.

#### 18 SEC. 10. INVESTIGATION AND POWER TO SUBPOENA.

- 19 (a) Investigations.—The Secretary may conduct
  20 such investigations as the Secretary considers necessary
  21 for the effective administration of this Act, or to determine
  22 whether any person has engaged or is engaging in any
  23 act that constitutes a violation of this Act or any order
  24 or regulation issued under this Act.
- 25 (b) Subpoenas, Oaths, and Affirmations.—

(1) INVESTIGATIONS.—For the purpose of conducting an investigation under subsection (a), the Secretary may administer oaths and affirmations, subpoena witnesses, compel the attendance of witnesses, take evidence, and require the production of any records that are relevant to the inquiry. The production of the records may be required from any place in the United States.

(2) ADMINISTRATIVE HEARINGS.—For the purpose of an administrative hearing held under section 8(a)(2) or section 9(c)(4), the presiding officer may administer oaths and affirmations, subpoena witnesses, compel the attendance of witnesses, take evidence, and require the production of any records that are relevant to the inquiry. The attendance of witnesses and the production of the records may be required from any place in the United States.

# (c) AID OF COURTS.—

(1) In GENERAL.—In the case of contumacy by, or refusal to obey a subpoena issued under subsection (b) to, any person, the Secretary may invoke the aid of any court of the United States within the jurisdiction of which the investigation or proceeding is conducted, or where the person resides or con-

- 1 duets business, in order to enforce a subpoena issued 2 under subsection (b).
- 3 (2) ORDER.—The court may issue an order re-4 quiring the person referred to in a paragraph (1) to 5 comply with a subpoena referred to in paragraph 6 (1).
- 7 (3) FAILURE TO OBEY.—Any failure to obey
  8 the order of the court may be punished by the court
  9 as a contempt of court.
- 10 (4) PROCESS.—Process in any proceeding
  11 under this subsection may be served in the United
  12 States judicial district in which the person being
  13 proceeded against resides or conducts business, or
  14 wherever the person may be found.

### 15 SEC. 11. SUSPENSION OR TERMINATION.

- 16 (a) Mandatory Suspension or Termination.—
- 17 The Secretary shall suspend or terminate an order or a
- 18 provision of an order if the Secretary finds that an order
- 19 or provision of an order obstructs or does not tend to ef-
- 20 feetuate the purpose of this Act, or if the Secretary deter-
- 21 mines that the order or a provision of an order is not fa-
- 22 vored by persons voting in a referendum conducted under
- 23 section 7.
- 24 (b) Implementation of Suspension or Termi-
- 25 NATION.—If, as a result of a referendum conducted under

- 1 section 7, the Secretary determines that the order is not
- 2 approved, the Secretary shall—
- 3 (1) not later than 180 days after making the
- 4 determination, suspend or terminate, as the ease
- 5 may be, collection of assessments under the order;
- 6 and
- 7 (2) as soon as practicable, suspend or termi-
- 8 nate, as the ease may be, activities under the order
- 9 in an orderly manner.
- 10 SEC. 12. CONFIDENTIALITY.
- Nothing in this Act shall be construed to require the
- 12 Board to disclose information or records under section 552
- 13 of title 5, United States Code.
- 14 SEC. 13. AMENDMENTS TO ORDERS.
- The provisions of this Act applicable to the order
- 6 shall be applicable to any amendment to the order, except
- 17 that section 8 shall not apply to an amendment.
- 18 SEC. 14. EFFECT ON OTHER LAWS.
- 19 This Act shall not affect or preempt any other Fed-
- 20 eral or State law authorizing research, education, and pro-
- 21 motion relating to concrete masonry products.
- 22 SEC. 15. REGULATIONS.
- The Secretary may issue such regulations as may be
- 24 necessary to earry out this Act and the power vested in
- 25 the Secretary under this Act.

1	SEC. 16. LIMITATION ON EXPENDITURES FOR ADMINISTRA
2	TIVE EXPENSES.
3	Funds appropriated to carry out this Act may not
4	be used for the payment of the expenses or expenditures
5	of the Board in administering the order.
6	SECTION 1. SHORT TITLE.
7	This Act may be cited as the "Concrete Masonry Prod-
8	ucts Research, Education, and Promotion Act of 2013".
9	SEC. 2. FINDINGS AND DECLARATION OF POLICY.
10	(a) FINDINGS.—Congress finds the following:
11	(1) The production of concrete masonry products
12	plays a significant role in the economy of the United
13	States.
14	(2) Concrete masonry products are produced by
15	hundreds of concrete manufacturers and utilized
16	throughout the United States and foreign countries.
17	(3) Concrete masonry products move in the
18	channels of interstate and foreign commerce, and con-
19	crete masonry products that do not move in such
20	channels of commerce directly burden or affect inter-
21	state commerce of concrete masonry products.
22	(4) The concrete masonry products industry em-
23	ploys thousands of workers and positively impacts
24	economic stability throughout the United States.
25	(5) The maintenance and expansion of existing

markets for concrete masonry products and the devel-

- opment of new markets is vital to the welfare of concrete manufacturers in the United States and those concerned with marketing and using concrete masonry products as well as the general economic welfare of the United States.
  - (6) The concrete masonry products industry plays a vital role in providing safe, environmentally sustainable, and economical construction for citizens of the United States and abroad.
  - (7) Concrete masonry products are used for the construction of structures that protect and provide shelter for citizens during disasters (earthquakes, floods, hurricanes, tornados, fire, et cetera).
  - (8) Concrete masonry structures provide energy efficiencies to reduce American energy demands.
  - (9) Concrete masonry provides for durable structures that support sustainability objectives, reducing long-term demands on natural resources.
  - (10) Concrete masonry products are made using locally available resources throughout the United States, reducing transportation and infrastructure demands.
- 23 (11) Concrete masonry products are used to sup-24 port the construction of durable and cost-efficient, 25 low-income housing.

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- 1 (b) Purpose.—The purpose of this Act is to authorize
- 2 the establishment of an orderly program for developing, fi-
- 3 nancing, and carrying out an effective, continuous, and co-
- 4 ordinated program of research, education, and promotion,
- 5 including funds for marketing and market research activi-
- 6 ties, that is designed to—
- 7 (1) strengthen the position of the concrete ma-
- 8 sonry products industry in the domestic marketplace;
- 9 (2) maintain, develop, and expand markets and
- 10 uses for concrete masonry products in the domestic
- 11 and foreign marketplaces; and
- 12 (3) promote the use of concrete masonry products
- in environmentally sustainable construction and
- 14 building.
- 15 (c) Limitation.—Nothing in this Act may be con-
- 16 strued to provide for the control of production or otherwise
- 17 limit the right of any person to manufacture concrete ma-
- 18 sonry products.
- 19 SEC. 3. DEFINITIONS.
- 20 For the purposes of this Act:
- 21 (a) Block Machine.—The term "block machine"
- 22 means a piece of equipment that utilizes vibration and com-
- 23 paction to form concrete masonry products.
- 24 (b) Board.—The term "Board" means the Concrete
- 25 Masonry Products Board established under section 5.

- 1 (c) CAVITY.—The term "cavity" means the open space
- 2 in the mold of a block machine capable of forming a single
- 3 concrete masonry unit having nominal plan dimensions of
- 4 8 inches by 16 inches.
- 5 (d) Commerce.—The term "commerce" includes inter-
- 6 state, foreign, and intrastate commerce.
- 7 (e) Concrete Masonry Products.—The term "con-
- 8 crete masonry products" refers to a broader class of prod-
- 9 ucts, including concrete masonry units as well as hardscape
- 10 products such as concrete pavers and segmental retaining
- 11 wall units, manufactured on a block machine using dry-
- 12 cast concrete.
- 13 (f) Concrete Masonry Unit.—The term "concrete
- 14 masonry unit" means a concrete masonry product that is
- 15 a manmade masonry unit having an actual width of 3
- 16 inches or greater and manufactured from dry-cast concrete
- 17 using a block machine. Such term includes concrete block
- 18 and related concrete units used in masonry applications.
- 19 (g) Department.—The term "Department" means
- 20 the Department of Commerce.
- 21 (h) Dry-Cast Concrete.—The term "dry-cast con-
- 22 crete" means a composite material that is composed essen-
- 23 tially of aggregates embedded in a binding medium com-
- 24 posed of a mixture of cementitious materials (including hy-
- 25 draulic cement, pozzolans, or other cementitious materials)

- 1 and water of such a consistency to maintain its shape after
- 2 forming in a block machine.
- 3 (i) Education.—The term "education" means pro-
- 4 grams that will educate or communicate the benefits of con-
- 5 crete masonry products in safe and environmentally sus-
- 6 tainable development, advancements in concrete masonry
- 7 product technology and development, and other information
- 8 and programs designed to generate increased demand for
- 9 commercial, residential, multi-family, and institutional
- 10 projects using concrete masonry products and to generally
- 11 enhance the image of concrete masonry products.
- 12 (j) Machine Cavities.—The term "machine cavities"
- 13 means the cavities with which a block machine could be
- 14 equipped.
- 15 (k) Machine Cavities in Operation.—The term
- 16 "machine cavities in operation" means those machine cav-
- 17 ities associated with a block machine that have produced
- 18 concrete masonry units within the last 6 months of the date
- 19 set for determining eligibility and is fully operable and ca-
- 20 pable of producing concrete masonry units.
- 21 (1) Masonry Unit.—The term "masonry unit" means
- 22 a noncombustible building product intended to be laid by
- 23 hand or joined using mortar, grout, surface bonding, post-
- 24 tensioning or some combination of these methods.

- 1 (m) Manufacturer.—The term "manufacturer"
- 2 means any person engaged in the manufacturing of com-
- 3 mercial concrete masonry products.
- 4 (n) Order.—The term "order" means an order issued
- 5 under section 4.
- 6 (o) Person.—The term "person" means any indi-
- 7 vidual, group of individuals, partnership, corporation, as-
- 8 sociation, cooperative, or any other entity.
- 9 (p) Promotion.—The term "promotion" means any
- 10 action, including paid advertising, to advance the image
- 11 and desirability of concrete masonry products with the ex-
- 12 press intent of improving the competitive position and
- 13 stimulating sales of concrete masonry products in the mar-
- 14 ketplace.
- 15 (q) Research.—The term "research" means studies
- 16 testing the effectiveness of market development and pro-
- 17 motion efforts, studies relating to the improvement of con-
- 18 crete masonry products and new product development, and
- 19 studies documenting the performance of concrete masonry.
- 20 (r) Secretary.—The term "Secretary" means the
- 21 Secretary of Commerce.
- 22 (s) United States.—The term "United States"
- 23 means the several States and the District of Columbia.
- 24 SEC. 4. ISSUANCE OF ORDERS.
- 25 (a) In General.—

1	(1) Issuance.—The Secretary, subject to the
2	procedures provided in subsection (b), shall issue or-
3	ders under this Act applicable to manufacturers of
4	concrete masonry products.
5	(2) Scope.—Any order shall be national in
6	scope.
7	(3) One order.—Not more than one order shall
8	be in effect at any one time.
9	(b) Procedures.—
10	(1) Development or receipt of proposed
11	ORDER.—A proposed order with respect to concrete
12	masonry products may be—
13	(A) prepared by the Secretary at any time;
14	or
15	(B) requested by or submitted to the Sec-
16	retary by—
17	(i) an existing national organization
18	of concrete masonry product manufacturers;
19	or
20	(ii) any person that may be affected by
21	the issuance of an order with respect to con-
22	crete masonry products.
23	(2) Publication of proposed order.—Not
24	later than 60 days after receiving a proposed order or
25	a request for a proposed order in accordance with

subparagraph (B) of paragraph (1), the Secretary
shall publish a proposed order in the Federal Register
and give 30 days notice and opportunity for public
comment on the proposed order.

### (3) Issuance of order.—

- (A) In GENERAL.—After notice and opportunity for public comment are provided in accordance with paragraph (2), the Secretary shall issue the order, taking into consideration the comments received and including in the order such provisions as are necessary to ensure that the order is in conformity with this Act.
- (B) EFFECTIVE DATE.—The order shall be issued and become effective only after an affirmative vote in a referendum as provided in section 7, but not later than 120 days after publication of the proposed order.
- 18 (c) Amendments.—The Secretary may, from time to 19 time, amend an order. The provisions of this Act applicable 20 to an order shall be applicable to any amendment to an 21 order.

# 22 SEC. 5. REQUIRED TERMS IN ORDERS.

23 (a) In General.—Any order issued under this Act
24 shall contain the terms and provisions specified in this sec25 tion.

1	(b) Concrete Masonry Products Board.—
2	(1) Establishment and membership.—
3	(A) Establishment.—The order shall pro-
4	vide for the establishment of a Concrete Masonry
5	Products Board to carry out a program of ge-
6	neric promotion, research, and information re-
7	garding concrete masonry products.
8	(B) Membership.—
9	(i) Number of members.—The board
10	shall consist of not more than 25 members.
11	(ii) Appointment.—The members of
12	the Board shall be appointed by the Sec-
13	retary from nominations submitted as pro-
14	vided in this subsection.
15	(iii) Composition.—The Board shall
16	consist of manufacturers.
17	(2) Distribution of appointments.—
18	(A) Geographical representation.—To
19	ensure fair and equitable representation of the
20	concrete masonry products industry, the com-
21	position of the Board shall reflect the geo-
22	graphical distribution of the manufacture of con-
23	crete masonry products in the United States and
24	the types of concrete masonry products manufac-
25	tured.

1	(B) Adjustment in board representa-
2	TION.—Three years after the assessment of con-
3	crete masonry products commences pursuant to
4	an order, and at the end of each 3-year period
5	thereafter, the Board, subject to the review and
6	approval of the Secretary, shall, if warranted,
7	recommend to the Secretary the reapportionment
8	of the Board membership to reflect changes in the
9	geographical distribution of the manufacture of
10	concrete masonry products and the types of con-
11	crete masonry products manufactured.
12	(3) Nominations process.—The order shall
13	provide the following:
14	(A) Number of nominations.—Two nomi-
15	nees shall be submitted for each appointment to
16	the Board.
17	(B) Procedure.—Nominations for each
18	appointment of a manufacturer shall be made by
19	manufacturers in accordance with procedures
20	specified in the order.
21	(C) Failure to nominate.—In any case
22	in which manufacturers fail to nominate indi-

viduals for an appointment to the Board, the

Secretary may appoint an individual to fill the

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1	vacancy on a basis provided in the order or
2	other regulations of the Secretary.
3	(D) Failure to appoint.—If the Secretary
4	fails to make an appointment to the Board with-
5	in 30 days of receiving nominations for such ap-
6	pointment, the first nominee for such appoint-
7	ment shall be deemed appointed.
8	(4) Alternates.—The order shall provide for
9	the selection of alternate members of the Board by the
10	Secretary in accordance with procedures specified in
11	the order.
12	(5) TERMS.—
13	(A) In general.—The members and any
14	alternates of the Board shall each serve for a
15	term of 3 years, except that members and any al-
16	ternates initially appointed to the Board shall
17	serve for terms of not more than 2, 3, and 4
18	years, as specified by the order.
19	(B) Limitation on consecutive terms.—
20	A member or alternate may serve not more than
21	2 consecutive terms.
22	(C) Continuation of term.—Notwith-
23	standing subparagraph (B), each member or al-
24	ternate shall continue to serve until a successor
25	is appointed by the Secretary.

1	(D) VACANCIES.—A vacancy arising before
2	the expiration of a term of office of an incum-
3	bent member or alternate of the Board shall be
4	filled in a manner provided for in the order.
5	(6) Disqualification from board service.—
6	The order shall provide that if a member or alternate
7	of the Board who was appointed as a manufacturer
8	ceases to qualify as a manufacturer, such member or
9	alternate shall be disqualified from serving on the
10	Board.
11	(7) Compensation.—
12	(A) In general.—Members and any alter-
13	nates of the Board shall serve without compensa-
14	tion.
15	(B) Travel expenses.—If approved by the
16	Board, members or alternates shall be reimbursed
17	for reasonable travel expenses, which may in-
18	clude per diem allowance or actual subsistence
19	incurred while away from their homes or regular
20	places of business in the performance of services
21	for the Board.
22	(c) Powers and Duties of the Board.—The order
23	shall specify the powers and duties of the Board, which shall
24	include the power and duty—

- (1) to administer the order in accordance with
   its terms and conditions and to collect assessments;
  - (2) to develop and recommend to the Secretary for approval such bylaws as may be necessary for the functioning of the board and such rules as may be necessary to administer the order, including activities authorized to be carried out under the order;
  - (3) to meet, organize, and select from among members of the Board a chairperson, other officers, and committees and subcommittees, as the Board determines appropriate;
  - (4) to establish regional organizations or committees to administer regional initiatives;
  - (5) to establish working committees of persons other than Board members;
  - (6) to employ such persons, other than the members, as the board considers necessary, and to determine the compensation and specify the duties of the persons;
  - (7) to prepare and submit for the approval of the Secretary, before the beginning of each fiscal year, rates of assessment under section 6 and an annual budget of the anticipated expenses to be incurred in the administration of the order, including the probable cost of each promotion, research, and information

1	activity proposed to be developed or carried out by the
2	Board;
3	(8) to borrow funds necessary for the startup ex-
4	penses of the order;
5	(9) to carry out research, education, and pro-
6	motion programs and projects, and to pay the costs
7	of such programs and projects with assessments col-
8	lected under section 6;
9	(10) subject to subsection (e), to enter into con-
10	tracts or agreements to develop and carry out pro-
11	grams or projects of research, education, and pro-
12	motion relating to concrete masonry products;
13	(11) to keep minutes, books, and records that re-
14	flect the actions and transactions of the Board, and
15	promptly report minutes of each Board meeting to the
16	Secretary;
17	(12) to receive, investigate, and report to the Sec-
18	retary complaints of violations of the order;
19	(13) to furnish the Secretary with such informa-
20	tion as the Secretary may request;
21	(14) to recommend to the Secretary such amend-
22	ments to the order as the Board considers appro-
23	priate; and
24	(15) to provide the Secretary with advance no-
25	tice of meetings.

1	(d) Programs and Projects; Budgets; Ex-
2	PENSES.—
3	(1) Programs and projects.—The order shall
4	require the Board to submit to the Secretary for ap-
5	proval any program or project of research, education,
6	$or\ promotion.$
7	(2) Budgets.—
8	(A) Submission.—The order shall require
9	the Board to submit to the Secretary for ap-
10	proval a budget of the anticipated expenses and
11	disbursements of the Board in the implementa-
12	tion of the order, including the projected costs of
13	concrete masonry products research, education,
14	and promotion programs and projects.
15	(B) Timing.—The budget shall be submitted
16	before the beginning of a fiscal year and as fre-
17	quently as may be necessary after the beginning
18	of the fiscal year.
19	(C) APPROVAL.—If the Secretary fails to
20	approve or reject a budget within 30 days of re-
21	ceipt, such budget shall be deemed approved.
22	(3) Administrative expenses.—
23	(A) Incurring expenses.—A board may
24	incur the expenses described in paragraph (2)
25	and other expenses for the administration, main-

- tenance, and functioning of the Board as authorized by the Secretary.
  - (B) Payment of expenses.—Expenses incurred under subparagraph (A) shall be paid by the Board using assessments collected under section 6, earnings obtained from assessments, and other income of the Board. Any funds borrowed by the Board shall be expended only for startup costs and capital outlays.
  - (C) LIMITATION ON SPENDING.—For fiscal years beginning 3 or more years after the date of the establishment of the Board, the Board may not expend for administration (except for reimbursement to the Secretary required under subparagraph (D)), maintenance, and functioning of the Board in a fiscal year an amount that exceeds 10 percent of the assessment and other income received by the Board for the fiscal year.
  - (D) REIMBURSEMENT OF SECRETARY.—The order shall require that the Secretary be reimbursed from assessments for all expenses incurred by the Secretary in the implementation, administration, and supervision of the order, including all referenda costs incurred in connection with the order.

1	(e) Contracts and Agreements.—
2	(1) In general.—The order shall provide that,
3	with the approval of the Secretary, the Board may—
4	(A) enter into contracts and agreements to
5	carry programs and projects of research, edu-
6	cation, and promotion activities relating to con-
7	crete masonry products, including contracts and
8	agreements with manufacturer associations or
9	other entities as considered appropriate by the
10	Secretary;
11	(B) enter into contracts and agreements for
12	administrative services; and
13	(C) pay the cost of approved research, edu-
14	cation, and promotion programs and projects
15	using assessments collected under section 6, earn-
16	ings obtained from assessments, and other in-
17	come of the Board.
18	(2) Requirements.—Each contract or agree-
19	ment shall provide that any person who enters into
20	the contract or agreement with the Board shall—
21	(A) develop and submit to the Board a pro-
22	posed activity together with a budget that speci-
23	fies the cost to be incurred to carry out the activ-
24	ity;

1	(B) keep accurate records of all of trans-
2	actions relating to the contract or agreement;
3	(C) account for funds received and expended
4	in connection with the contract or agreement;
5	(D) make periodic reports to the Board of
6	activities conducted under the contract or agree-
7	ment; and
8	(E) make such other reports as the Board or
9	the Secretary considers relevant.
10	(3) Failure to approve.—If the Secretary fails
11	to approve or reject a contract or agreement entered
12	into under paragraph (1) within 30 days of receipt,
13	the contract or agreement shall be deemed approved.
14	(f) Books and Records of Board.—
15	(1) In General.—The order shall require the
16	Board to—
17	(A) maintain such books and records (which
18	shall be available to the Secretary for inspection
19	and audit) as the Secretary may require;
20	(B) collect and submit to the Secretary, at
21	any time the Secretary may specify, any infor-
22	mation the Secretary may request; and
23	(C) account for the receipt and disburse-
24	ment of all funds in the possession, or under the
25	control, of the Board.

1	(2) AUDITS.—The order shall require the Board
2	to have—
3	(A) the books and records of the Board au-
4	dited by an independent auditor at the end of
5	each fiscal year; and
6	(B) a report of the audit submitted directly
7	to the Secretary.
8	(g) Prohibited Activities.—
9	(1) In General.—Subject to paragraph (2), the
10	Board shall not engage in any action to, nor shall
11	any funds received by the Board under this Act be
12	used to—
13	(A) influence legislation or governmental
14	action;
15	(B) engage in an action that would be a
16	conflict of interest; or
17	(C) engage in advertising that is false or
18	misleading.
19	(2) Exceptions.—Paragraph (1) does not pre-
20	clude—
21	(A) the development and recommendation of
22	amendments to the order;
23	(B) the communication to appropriate gov-
24	ernment officials of information relating to the
25	conduct, implementation, or results of research,

1	education, and promotion activities under the
2	order; or
3	(C) any action designed to market concrete
4	masonry products directly to a foreign govern-
5	ment or political subdivision of a foreign govern-
6	ment.
7	(h) Periodic Evaluation.—The order shall require
8	the Board to provide for the independent evaluation of all
9	research, education, and promotion activities undertaken
10	under the order.
11	(i) Books and Records of Persons Covered by
12	Order.—
13	(1) In general.—The order shall require that
14	manufacturers of concrete masonry products shall—
15	(A) maintain records sufficient to ensure
16	compliance with the order and regulations;
17	(B) submit to the Board any information
18	required by the Board to carry out its respon-
19	sibilities; and
20	(C) make the records described in subpara-
21	graph (A) available, during normal business
22	hours, for inspection by employees or agents of
23	the Board or the Department, including any
24	records necessary to verify information required
25	under subparagraph (B).

1	(2) Time requirement.—Any record required
2	to be maintained under paragraph (1) shall be main-
3	tained for such time period as the Secretary may pre-
4	scribe.
5	(3) Confidentiality of information.—
6	(A) In general.—Except as otherwise pro-
7	vided in this Act, all information obtained under
8	paragraph (1) or as part of a referendum under
9	section 7 shall be kept confidential by all officers,
10	employees, and agents of the Department and of
11	$the\ Board.$
12	(B) Suits and Hearings.—Information
13	referred to in subparagraph (A) may be disclosed
14	only if—
15	(i) the Secretary considers the informa-
16	tion relevant; and
17	(ii) the information is revealed in a ju-
18	dicial proceeding or administrative hearing
19	brought at the direction or on the request of
20	the Secretary or to which the Secretary or
21	any officer of the Department is a party.
22	(C) General statements and publica-
23	TIONS.—This paragraph does not prohibit—
24	(i) the issuance of general statements
25	based on reports or on information relating

1	to a number of persons subject to an order
2	if the statements do not identify the infor-
3	mation furnished by any person; or
4	(ii) the publication, by direction of the
5	Secretary, of the name of any person vio-
6	lating any order and a statement of the
7	particular provisions of the order violated
8	by the person.
9	(D) Penalty.—Any person who willfully
10	violates this subsection shall be fined not more
11	than \$5,000, imprisoned not more than 1 year,
12	$or\ both.$
13	(4) Withholding information.—This sub-
14	section does not authorize the withholding of informa-
15	tion from Congress.
16	SEC. 6. ASSESSMENTS.
17	(a) Assessments.—The order shall provide that as-
18	sessments shall be paid by manufacturers with respect to
19	concrete masonry products manufactured and marketed in
20	the United States.
21	(b) Collection.—
22	(1) In General.—Assessments required under
23	the order shall be remitted by the manufacturer to the
24	Board in the manner prescribed by the order.

1	(2) Timing.—The order shall provide that assess-
2	ments required under the order shall be remitted to
3	the Board not less frequently than quarterly.
4	(3) Records.—As part of the remittance of as-
5	sessments, manufacturers shall identify the total
6	amount due in assessments on all sales receipts, in-
7	voices or other commercial documents of sale as a re-
8	sult of the sale of concrete masonry units in a manner
9	as prescribed by the Board to ensure compliance with
10	the order.
11	(c) Assessment Rates.—With respect to assessment
12	rates, the order shall contain the following terms:
13	(1) Initial rate.—The assessment rate on con-
14	crete masonry products shall be \$0.01 per concrete
15	masonry unit sold.
16	(2) Changes in the rate.—
17	(A) AUTHORITY TO CHANGE RATE.—The
18	Board shall have the authority to change the as-
19	sessment rate. A two-thirds majority of voting
20	members of the Board shall be required to ap-
21	prove a change in the assessment rate.
22	(B) Limitation on increases.—An in-
23	crease or decrease in the assessment rate with re-
24	spect to concrete masonry products may not ex-

ceed \$0.01 per concrete masonry unit sold.

1	(C) Maximum rate.—The assessment rate
2	shall not be in excess of \$0.05 per concrete ma-
3	sonry unit.
4	(D) Limitation on frequency of
5	CHANGES.—The assessment rate may not be in-
6	creased or decreased more than once annually.
7	(d) Late-Payment and Interest Charges.—
8	(1) In General.—Late-payment and interest
9	charges may be levied on each person subject to the
10	order who fails to remit an assessment in accordance
11	with subsection (b).
12	(2) Rate.—The rate for late-payment and inter-
13	est charges shall be specified by the Secretary.
14	(e) Investment of Assessments.—Pending dis-
15	bursement of assessments under a budget approved by the
16	Secretary, a board may invest assessments collected under
17	this section in—
18	(1) obligations of the United States or any agen-
19	cy of the United States;
20	(2) general obligations of any State or any polit-
21	ical subdivision of a State;
22	(3) interest-bearing accounts or certificates of de-
23	posit of financial institutions that are members of the
24	Federal Reserve System; or

1	(4) obligations fully guaranteed as to principal
2	and interest by the United States.
3	(f) Assessment Funds for Regional Initia-
4	TIVES.—
5	(1) In General.—The order shall provide that
6	no less than 50 percent of the assessments (less ad-
7	ministration expenses) paid by a manufacturer shall
8	be used to support research, education, and promotion
9	plans and projects in support of the geographic region
10	of the manufacturer.
11	(2) Geographic regions.—The order shall pro-
12	vide for the following geographic regions:
13	(A) Region I shall comprise Connecticut,
14	Delaware, Maine, Maryland, Massachusetts, New
15	Hampshire, New Jersey, New York, Pennsyl-
16	vania, Rhode Island, Vermont, and West Vir-
17	ginia.
18	(B) Region II shall comprise Alabama,
19	Florida, Georgia, Mississippi, North Carolina,
20	South Carolina, Tennessee, and Virginia.
21	(C) Region III shall comprise Illinois, Indi-
22	ana, Iowa, Kentucky, Michigan, Minnesota, Ne-
23	braska, North Dakota, Ohio, South Dakota, and
24	Wisconsin.

1	(D) Region IV shall comprise Arizona, Ar-
2	kansas, Kansas, Louisiana, Missouri, New Mex-
3	ico, Oklahoma, and Texas.
4	(E) Region V shall comprise Alaska, Cali-
5	fornia, Colorado, Hawaii, Idaho, Montana, Ne-
6	vada, Oregon, Utah, Washington, and Wyoming.
7	(3) Adjustment of Geographic regions.—
8	The order shall provide that the Secretary may, upon
9	recommendation of the Board, modify the composition
10	of the geographic regions described in paragraph (2).
11	SEC. 7. REFERENDA.
12	(a) Initial Referendum.—
13	(1) Referendum required.—During the 60-
14	day period immediately preceding the proposed effec-
15	tive date of the order issued under section 4, the Sec-
16	retary shall conduct a referendum among manufac-
17	turers required to pay assessments under the order, as
18	provided in section 6.
19	(2) APPROVAL OF ORDER NEEDED.—The order
20	shall become effective only if the Secretary determines
21	that the order has been approved by a simple major-
22	ity of all votes cast in the referendum.
23	(b) Votes Permitted.—
24	(1) In general.—Each manufacturer eligible to
25	vote in a referendum conducted under this section

- shall be entitled to cast one vote for each machine cavity in operation that is operated by such manufacturer if they satisfy the eligibility requirements as defined in paragraph (2).
  - (2) ELIGIBILITY.—For purposes of paragraph (1), manufacturers shall be considered to be eligible to vote if they have manufactured concrete masonry products during a period of at least 180 days prior to the referendum.

## (c) Manner of Conducting Referenda.—

- (1) In General.—Referenda conducted pursuant to this section shall be conducted in a manner determined by the Secretary.
- (2) ADVANCE REGISTRATION.—A manufacturer who chooses to vote in any referendum conducted under this section shall register with the Secretary prior to the voting period, after receiving notice from the Secretary concerning the referendum under paragraph (4).
- (3) Voting.—The Secretary shall establish procedures for voting in any referendum conducted under this section. The ballots and other information or reports that reveal or tend to reveal the identity or vote of voters shall be strictly confidential.

- 1 (4) Notice.—Not later than 30 days before a 2 referendum is conducted under this section with re-3 spect to an order, the Secretary shall notify all manu-4 facturers, in such a manner as determined by the Sec-5 retary, of the period during which voting in the ref-6 erendum will occur. The notice shall explain any reg-7 istration and voting procedures established under this 8 subsection. (d) Subsequent Referenda.—If an order is ap-9 proved in a referendum conducted under subsection (a), the 10 Secretary shall conduct a subsequent referendum— 12 (1) at the request of the Board, subject to the vot-13 ing requirements of subsections (b) and (c), to ascer-14 tain whether eligible manufacturers favor suspension, 15 termination, or continuance of the order; or 16 (2) effective beginning on the date that is 5 years 17 after the date of the approval of the order, and at 5-18 year intervals thereafter, at the request of 25 percent 19 or more of the number of persons eligible to vote
- 21 (e) SUSPENSION OR TERMINATION.—If, as a result of 22 a referendum conducted under subsection (d), the Secretary 23 determines that suspension or termination of the order is 24 favored by a simple majority of all votes cast in the ref-

25 erendum, the Secretary shall—

under subsection (b).

1	(1) not later than 180 days after the referendum,
2	suspend or terminate, as appropriate, collection of as-
3	sessments under the order; and
4	(2) suspend or terminate, as appropriate, activi-
5	ties under the order as soon as practicable and in an
6	orderly manner.
7	(f) Costs of Referenda.—The Board established
8	under an order with respect to which a referendum is con-
9	ducted under this section shall reimburse the Secretary from
10	assessments for any expenses incurred by the Secretary to
11	conduct the referendum.
12	SEC. 8. PETITION AND REVIEW.
13	(a) Petition.—
14	(1) In General.—A person subject to an order
15	issued under this Act may file with the Secretary a
16	petition—
17	(A) stating that the order, any provision of
18	the order, or any obligation imposed in connec-
19	tion with the order, is not established in accord-
20	ance with law; and
21	(B) requesting a modification of the order
22	or an exemption from the order.
23	(2) Hearing.—The Secretary shall give the peti-
24	tioner an opportunity for a hearing on the petition,

- in accordance with regulations issued by the Sec retary.
  - (3) RULING.—After the hearing, the Secretary shall make a ruling on the petition. The ruling shall be final, subject to review as set forth in subsection (b).
    - (4) Limitation on Petition.—Any petition filed under this subsection challenging an order, any provision of the order, or any obligation imposed in connection with the order, shall be filed within 2 years after the effective date of the order, provision, or obligation subject to challenge in the petition.

## (b) REVIEW.—

- (1) Commencement of action.—The district courts of the United States in any district in which a person who is a petitioner under subsection (a) resides or conducts business shall have jurisdiction to review the ruling of the Secretary on the petition of the person, if a complaint requesting the review is filed no later than 20 days after the date of the entry of the ruling by the Secretary.
- (2) Process.—Service of process in proceedings under this subsection shall be conducted in accordance with the Federal Rules of Civil Procedure.

1	(3) Remands.—If the court in a proceeding
2	under this subsection determines that the ruling of the
3	Secretary on the petition of the person is not in ac-
4	cordance with law, the court shall remand the matter
5	to the Secretary with directions—
6	(A) to make such ruling as the court shall
7	determine to be in accordance with law; or
8	(B) to take such further action as, in the
9	opinion the court, the law requires.
10	(c) Enforcement.—The pendency of proceedings in-
11	stituted under this section shall not impede, hinder, or
12	delay the Attorney General or the Secretary from obtaining
13	relief under section 9.
14	SEC. 9. ENFORCEMENT.
15	(a) Jurisdiction.—A district court of the United
16	States shall have jurisdiction to enforce, and to prevent and
17	restrain any person from violating, this Act or an order
18	or regulation issued by the Secretary under this Act.
19	(b) Referral to Attorney General.—A civil ac-
20	tion authorized to be brought under this section shall be
21	referred to the Attorney General of the United States for
22	appropriate action.
23	(c) Civil Penalties and Orders.—
24	(1) Civil penalties.—A person who willfully
25	violates an order or regulation issued by the Secretary

- 1 under this Act may be assessed by the Secretary a 2 civil penalty of not more than \$5,000 for each viola-3 tion.
  - (2) SEPARATE OFFENSE.—Each violation and each day during which there is a failure to comply with an order or regulation issued by the Secretary shall be considered to be a separate offense.
  - (3) CEASE-AND-DESIST ORDERS.—In addition to, or in lieu of, a civil penalty, the Secretary may issue an order requiring a person to cease and desist from violating the order or regulation.
  - (4) Notice and Hearing.—No order assessing a penalty or cease-and-desist order may be issued by the Secretary under this subsection unless the Secretary provides notice and an opportunity for a hearing on the record with respect to the violation.
  - (5) Finality.—An order assessing a penalty or a cease-and-desist order issued under this subsection by the Secretary shall be final and conclusive unless the person against whom the order is issued files an appeal from the order with the appropriate district court of the United States, as provided in subsection (d).

1	(d) Additional Remedies.—The remedies provided
2	in this Act shall be in addition to, and not exclusive of
3	other remedies that may be available.
4	SEC. 10. INVESTIGATION AND POWER TO SUBPOENA.
5	(a) Investigations.—The Secretary may conduct
6	such investigations as the Secretary considers necessary for
7	the effective administration of this Act, or to determine
8	whether any person has engaged or is engaging in any act
9	that constitutes a violation of this Act or any order or regu-
10	lation issued under this Act.
11	(b) Subpoenas, Oaths, and Affirmations.—
12	(1) Investigations.—For the purpose of con-
13	ducting an investigation under subsection (a), the
14	Secretary may administer oaths and affirmations,
15	subpoena witnesses, compel the attendance of wit-
16	nesses, take evidence, and require the production of
17	any records that are relevant to the inquiry. The pro-
18	duction of the records may be required from any place
19	in the United States.
20	(2) Administrative hearings.—For the pur-
21	pose of an administrative hearing held under section
22	8(a)(2) or section $9(c)(4)$ , the presiding officer may
23	administer oaths and affirmations, subpoena wit-
24	nesses commel the attendance of witnesses take evi

dence, and require the production of any records that

are relevant to the inquiry. The attendance of witnesses and the production of the records may be required from any place in the United States.

## (c) AID OF COURTS.—

- (1) In GENERAL.—In the case of contumacy by, or refusal to obey a subpoena issued under subsection (b) to, any person, the Secretary may invoke the aid of any court of the United States within the jurisdiction of which the investigation or proceeding is conducted, or where the person resides or conducts business, in order to enforce a subpoena issued under subsection (b).
- (2) ORDER.—The court may issue an order requiring the person referred to in a paragraph (1) to comply with a subpoena referred to in paragraph (1).
- (3) Failure to obey the order of the court may be punished by the court as a contempt of court.
- (4) PROCESS.—Process in any proceeding under this subsection may be served in the United States judicial district in which the person being proceeded against resides or conducts business, or wherever the person may be found.

### 1 SEC. 11. SUSPENSION OR TERMINATION.

- 2 (a) Mandatory Suspension or Termination.—The
- 3 Secretary shall suspend or terminate an order or a provi-
- 4 sion of an order if the Secretary finds that an order or pro-
- 5 vision of an order obstructs or does not tend to effectuate
- 6 the purpose of this Act, or if the Secretary determines that
- 7 the order or a provision of an order is not favored by per-
- 8 sons voting in a referendum conducted under section 7.
- 9 (b) Implementation of Suspension or Termi-
- 10 NATION.—If, as a result of a referendum conducted under
- 11 section 7, the Secretary determines that the order is not ap-
- 12 proved, the Secretary shall—
- 13 (1) not later than 180 days after making the de-
- 14 termination, suspend or terminate, as the case may
- be, collection of assessments under the order; and
- 16 (2) as soon as practicable, suspend or terminate,
- as the case may be, activities under the order in an
- 18 orderly manner.
- 19 SEC. 12. CONFIDENTIALITY.
- Nothing in this Act shall be construed to require the
- 21 Board to disclose information or records under section 552
- 22 of title 5, United States Code.
- 23 SEC. 13. AMENDMENTS TO ORDERS.
- 24 The provisions of this Act applicable to the order shall
- 25 be applicable to any amendment to the order, except that
- 26 section 8 shall not apply to an amendment.

### SEC. 14. EFFECT ON OTHER LAWS.

- 2 This Act shall not affect or preempt any other Federal
- 3 or State law authorizing research, education, and pro-
- 4 motion relating to concrete masonry products.
- 5 SEC. 15. REGULATIONS.
- 6 The Secretary may issue such regulations as may be
- 7 necessary to carry out this Act and the power vested in the
- 8 Secretary under this Act.
- 9 SEC. 16. LIMITATION ON EXPENDITURES FOR ADMINISTRA-
- 10 TIVE EXPENSES.
- 11 Funds appropriated to carry out this Act may not be
- 12 used for the payment of the expenses or expenditures of the
- 13 Board in administering the order.

# Calendar No. 617

113TH CONGRESS S. 429

# A BILL

To enable concrete masonry products manufacturers to establish, finance, and carry out a coordinated program of research, education, and promotion to improve, maintain, and develop markets for concrete masonry products.

DECEMBER 8, 2014

Reported with an amendment