

113TH CONGRESS  
2D SESSION

# S. 3011

To provide for the establishment of a process for the review of rules and sets of rules, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

DECEMBER 12, 2014

Mr. HATCH introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

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## A BILL

To provide for the establishment of a process for the review of rules and sets of rules, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Searching for and Cut-  
5 ting Regulations that are Unnecessarily Burdensome Act  
6 of 2014” or as the “SCRUB Act of 2014”.

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**1    TITLE I—RETROSPECTIVE REGU-**  
**2    LATORY    REVIEW    COMMIS-**  
**3    SION**

**4    SEC. 101. IN GENERAL.**

5                 (a) ESTABLISHMENT.—There is established a com-  
6 mission, to be known as the “Retrospective Regulatory Re-  
7 view Commission”, that shall review rules and sets of rules  
8 in accordance with specified criteria to determine if a rule  
9 or set of rules should be repealed to eliminate or reduce  
10 the costs of regulation to the economy. The Commission  
11 shall terminate on the date that is 5 years and 180 days  
12 after the date of enactment of this Act or 5 years after  
13 the date by which all Commission members’ terms have  
14 commenced, whichever is later.

15                 (b) MEMBERSHIP.—

16                         (1) NUMBER.—The Commission shall be com-  
17 posed of 9 members who shall be appointed by the  
18 President and confirmed by the Senate. Each mem-

1       ber shall be appointed not later than 180 days after  
2       the date of enactment of this Act.

3                 (2) TERM.—The term of each member shall  
4       commence upon the member's confirmation by the  
5       Senate and shall extend to the date that is 5 years  
6       and 180 days after the date of enactment of this Act  
7       or that is 5 years after the date by which all mem-  
8       bers have been confirmed by the Senate, whichever  
9       is later.

10                (3) APPOINTMENT.—The members of the Com-  
11       mission shall be appointed as follows:

12                         (A) CHAIR.—The President shall appoint  
13       as the Chair of the Commission an individual  
14       with expertise and experience in rulemaking,  
15       such as past Administrators of the Office of In-  
16       formation and Regulatory Affairs, past chair-  
17       men of the Administrative Conference of the  
18       United States, and other individuals with simi-  
19       lar expertise and experience in rulemaking af-  
20       fairs and the administration of regulatory re-  
21       views.

22                         (B) CANDIDATE LIST OF MEMBERS.—The  
23       Speaker of the House of Representatives, the  
24       Minority Leader of the House of Representa-  
25       tives, the Majority Leader of the Senate, and

1           the Minority Leader of the Senate shall each  
2           present to the President a list of candidates to  
3           be members of the Commission. Such can-  
4           didates shall be individuals learned in rule-  
5           making affairs and, preferably, administration  
6           of regulatory reviews. The President shall ap-  
7           point 2 members of the Commission from each  
8           list provided under this subparagraph, subject  
9           to the provisions of subparagraph (C).

10           (C) RESUBMISSION OF CANDIDATE.—The  
11           President may request from the presenter of  
12           the list under subparagraph (B) a new list of  
13           one or more candidates if the President—

14               (i) determines that any candidate on  
15               the list presented pursuant to subpara-  
16               graph (B) does not meet the qualifications  
17               specified in such subparagraph to be a  
18               member of the Commission; and

19               (ii) certifies that determination to the  
20               congressional officials specified in subpara-  
21               graph (B).

22           (c) POWERS AND AUTHORITIES OF THE COMMIS-  
23           SION.—

24               (1) MEETINGS.—The Commission may meet  
25               when, where, and as often as the Commission deter-

1       mines appropriate, except that the Commission shall  
2       hold public meetings not less than twice each year.  
3       All meetings of the Commission shall be open to the  
4       public.

5                 (2) HEARINGS.—In addition to meetings held  
6       under paragraph (1), the Commission may hold  
7       hearings to consider issues of fact or law relevant to  
8       the Commission's work. Any hearing held by the  
9       Commission shall be open to the public.

10               (3) ACCESS TO INFORMATION.—The Commis-  
11       sion may secure directly from any agency informa-  
12       tion and documents necessary to enable the Commis-  
13       sion to carry out this Act. Upon request of the Chair  
14       of the Commission, the head of that agency shall  
15       furnish that information or document to the Com-  
16       mission as soon as possible, but not later than two  
17       weeks after the date on which the request was made.

18               (4) SUBPOENAS.—

19               (A) IN GENERAL.—The Commission may  
20       issue subpoenas requiring the attendance and  
21       testimony of witnesses and the production of  
22       any evidence relating to the duties of the Com-  
23       mission. The attendance of witnesses and the  
24       production of evidence may be required from  
25       any place within the United States at any des-

1                         ignated place of hearing within the United  
2                         States.

3                         (B) FAILURE TO OBEY A SUBPOENA.—If a  
4                         person refuses to obey a subpoena issued under  
5                         subparagraph (A), the Commission may apply  
6                         to a United States district court for an order  
7                         requiring that person to appear before the Com-  
8                         mission to give testimony, produce evidence, or  
9                         both, relating to the matter under investigation.  
10                         The application may be made within the judicial  
11                         district where the hearing is conducted or where  
12                         that person is found, resides, or transacts busi-  
13                         ness. Any failure to obey the order of the court  
14                         may be punished by the court as civil contempt.

15                         (C) SERVICE OF SUBPOENAS.—The sub-  
16                         poenas of the Commission shall be served in the  
17                         manner provided for subpoenas issued by a  
18                         United States district court under the Federal  
19                         Rules of Civil Procedure for the United States  
20                         district courts.

21                         (D) SERVICE OF PROCESS.—All process of  
22                         any court to which application is made under  
23                         subparagraph (B) may be served in the judicial  
24                         district in which the person required to be  
25                         served resides or may be found.

1           (d) PAY AND TRAVEL EXPENSES.—

2           (1) PAY.—

3               (A) MEMBERS.—Each member, other than  
4               the Chair of the Commission, shall be paid at  
5               a rate equal to the daily equivalent of the min-  
6               imum annual rate of basic pay payable for level  
7               IV of the Executive Schedule under section  
8               5315 of title 5, United States Code, for each  
9               day (including travel time) during which the  
10              member is engaged in the actual performance of  
11              duties vested in the Commission.

12              (B) CHAIR.—The Chair shall be paid for  
13              each day referred to in subparagraph (A) at a  
14              rate equal to the daily equivalent of the min-  
15              imum annual rate of basic pay payable for level  
16              III of the Executive Schedule under section  
17              5314 of title 5, United States Code.

18              (2) TRAVEL EXPENSES.—Members shall receive  
19              travel expenses, including per diem in lieu of subsist-  
20              ence, in accordance with sections 5702 and 5703 of  
21              title 5, United States Code.

22              (e) DIRECTOR OF STAFF.—

23              (1) IN GENERAL.—The Commission shall ap-  
24              point a Director.

1                         (2) PAY.—The Director shall be paid at the  
2                         rate of basic pay payable for level V of the Executive  
3                         Schedule under section 5316 of title 5, United  
4                         States Code.

5                         (f) STAFF.—

6                         (1) IN GENERAL.—Subject to paragraph (2),  
7                         the Director, with the approval of the Commission,  
8                         may appoint, fix the pay of, and terminate addi-  
9                         tional personnel.

10                         (2) LIMITATIONS ON APPOINTMENT.—The Di-  
11                         rector may make such appointments without regard  
12                         to the provisions of title 5, United States Code, gov-  
13                         erning appointments in the competitive service, and  
14                         any personnel so appointed may be paid without re-  
15                         gard to the provisions of chapter 51 and subchapter  
16                         III of chapter 53 of that title relating to classifica-  
17                         tion and General Schedule pay rates, except that an  
18                         individual so appointed may not receive pay in ex-  
19                         cess of the annual rate of basic pay payable for GS–  
20                         15 of the General Schedule.

21                         (3) AGENCY ASSISTANCE.—Following consulta-  
22                         tion with and upon request of the Chair of the Com-  
23                         mission, the head of any agency may detail any of  
24                         the personnel of that agency to the Commission to

1 assist the Commission in carrying out the duties of  
2 the Commission under this Act.

3 (4) GAO AND OIRA ASSISTANCE.—The Com-  
4 troller General of the United States and the Admin-  
5 istrator of the Office of Information and Regulatory  
6 Affairs shall provide assistance, including the detail-  
7 ing of employees, to the Commission in accordance  
8 with an agreement entered into with the Commis-  
9 sion.

10 (5) ASSISTANCE FROM OTHER PARTIES.—Con-  
11 gress, the States, municipalities, federally recognized  
12 Indian tribes, and local governments may provide as-  
13 sistance, including the detailing of employees, to the  
14 Commission in accordance with an agreement en-  
15 tered into with the Commission.

16 (g) OTHER AUTHORITY.—

17 (1) EXPERTS AND CONSULTANTS.—The Com-  
18 mission may procure by contract, to the extent funds  
19 are available, the temporary or intermittent services  
20 of experts or consultants pursuant to section 3109  
21 of title 5, United States Code.

22 (2) PROPERTY.—The Commission may lease  
23 space and acquire personal property to the extent  
24 funds are available.

25 (h) DUTIES OF THE COMMISSION.—

1                             (1) IN GENERAL.—The Commission shall con-  
2                             duct a review of the Code of Federal Regulations to  
3                             identify rules and sets of rules that collectively im-  
4                             plement a regulatory program that should be re-  
5                             pealed to lower the cost of regulation to the econ-  
6                             omy. The Commission shall give priority in the re-  
7                             view to rules or sets of rules that are major rules  
8                             or include major rules, have been in effect more than  
9                             15 years, impose paperwork burdens that could be  
10                             reduced substantially without significantly dimin-  
11                             ishing regulatory effectiveness, impose disproportio-  
12                             nately high costs on entities that qualify as small en-  
13                             tities within the meaning of section 601(6) of title  
14                             5, United States Code, or could be strengthened in  
15                             their effectiveness while reducing regulatory costs.  
16                             The Commission shall have as a goal of the Commis-  
17                             sion to achieve a reduction of at least 15 percent in  
18                             the cumulative costs of Federal regulation with a  
19                             minimal reduction in the overall effectiveness of such  
20                             regulation.

21                             (2) NATURE OF REVIEW.—To identify which  
22                             rules and sets of rules should be repealed to lower  
23                             the cost of regulation to the economy, the Commis-  
24                             sion shall apply the following criteria:

- 1                             (A) Whether the original purpose of the  
2                             rule or set of rules was achieved, and the rule  
3                             or set of rules could be repealed without signifi-  
4                             cant recurrence of adverse effects or conduct  
5                             that the rule or set of rules was intended to  
6                             prevent or reduce.
- 7                             (B) Whether the implementation, compli-  
8                             ance, administration, enforcement or other costs  
9                             of the rule or set of rules to the economy are  
10                            not justified by the benefits to society within  
11                            the United States produced by the expenditure  
12                            of those costs.
- 13                            (C) Whether the rule or set of rules has  
14                            been rendered unnecessary or obsolete, taking  
15                            into consideration the length of time since the  
16                            rule was made and the degree to which tech-  
17                            nology, economic conditions, market practices,  
18                            or other relevant factors have changed in the  
19                            subject area affected by the rule or set of rules.
- 20                            (D) Whether the rule or set of rules is in-  
21                            effective at achieving the purposes of the rule or  
22                            set of rules.
- 23                            (E) Whether the rule or set of rules over-  
24                            laps, duplicates, or conflicts with other Federal

1           rules, and to the extent feasible, with State and  
2           local governmental rules.

3           (F) Whether the rule or set of rules has  
4           excessive compliance costs or is otherwise exces-  
5           sively burdensome, as compared to alternatives  
6           that—

7                 (i) specify performance objectives  
8                 rather than conduct or manners of compli-  
9                 ance;

10               (ii) establish economic incentives to  
11               encourage desired behavior;

12               (iii) provide information upon which  
13               choices can be made by the public;

14               (iv) incorporate other innovative alter-  
15               natives rather than agency actions that  
16               specify conduct or manners of compliance;  
17               or

18               (v) could in other ways substantially  
19               lower costs without significantly under-  
20               mining effectiveness.

21           (G) Whether the rule or set of rules inhib-  
22           its innovation in or growth of the United States  
23           economy, such as by impeding the introduction  
24           or use of safer or equally safe technology that  
25           is newer or more efficient than technology re-

1           quired by or permissible under the rule or set  
2           of rules.

3           (H) Whether or not the rule or set of rules  
4           harms competition within the United States  
5           economy or the international economic competi-  
6           tiveness of enterprises or entities based in the  
7           United States.

8           (I) Such other criteria as the Commission  
9           devises to identify rules and sets of rules that  
10          can be repealed to eliminate or reduce unneces-  
11          sarily burdensome costs to the United States  
12          economy.

13          (3) METHODOLOGY FOR REVIEW.—The Com-  
14          mission shall establish a methodology for conducting  
15          the review (including an overall review and discrete  
16          reviews of portions of the Code of Federal Regula-  
17          tions), identifying rules and sets of rules, and  
18          classifying rules under this subsection and publish  
19          the terms of the methodology in the Federal Reg-  
20          ister and on the website of the Commission. The  
21          Commission may propose and seek public comment  
22          on the methodology before the methodology is estab-  
23          lished.

24          (4) CLASSIFICATION OF RULES AND SETS OF  
25          RULES.—

1                             (A) IN GENERAL.—After completion of any  
2                             review of rules or sets of rules under paragraph  
3                             (2), the Commission shall classify each rule or  
4                             set of rules identified in the review to qualify  
5                             for recommended repeal as either a rule or set  
6                             of rules—

7                                 (i) on which immediate action to re-  
8                             peal is recommended; or  
9                                 (ii) that should be eligible for repeal  
10                             under regulatory cut-go procedures under  
11                             title II.

12                             (B) DECISIONS BY MAJORITY.—Each deci-  
13                             sion by the Commission to identify a rule or set  
14                             of rules for classification under this paragraph,  
15                             and each decision whether to classify the rule or  
16                             set of rules under clause (i) or (ii) of subpara-  
17                             graph (A), shall be made by a simple majority  
18                             vote of the Commission. No such vote shall take  
19                             place until after all members of the Commission  
20                             have been confirmed by the Senate.

21                             (5) INITIATION OF REVIEW BY OTHER PER-  
22                             SONS.—

23                             (A) IN GENERAL.—The Commission may  
24                             also conduct a review under paragraph (2) of,  
25                             and, if appropriate, classify under paragraph

1                   (4), any rule or set of rules that is submitted  
2                   for review to the Commission by—

- 3                         (i) the President;
- 4                         (ii) a Member of Congress;
- 5                         (iii) any officer or employee of a Fed-  
6                         eral, State, local or tribal government, or  
7                         regional governmental body; or  
8                         (iv) any member of the public.

9                   (B) FORM OF SUBMISSION.—A submission  
10                  to the Commission under this paragraph  
11                  shall—

- 12                         (i) identify the specific rule or set of  
13                         rules submitted for review;
- 14                         (ii) provide a statement of evidence to  
15                         demonstrate that the rule or set of rules  
16                         qualifies to be identified for repeal under  
17                         the criteria listed in paragraph (2); and  
18                         (iii) such other information as the  
19                         submitter believes may be helpful to the  
20                         Commission's review, including a state-  
21                         ment of the submitter's interest in the  
22                         matter.

23                   (C) PUBLIC AVAILABILITY.—The Commis-  
24                         sion shall make each submission received under  
25                         this paragraph available on the website of the

1           Commission as soon as possible, but not later  
2           than 1 week after the date on which the sub-  
3           mission was received.

4           (i) NOTICES AND REPORTS OF THE COMMISSION.—

5               (1) NOTICES OF AND REPORTS ON ACTIVI-  
6           TIES.—The Commission shall publish, in the Federal  
7           Register and on the website of the Commission—

8                   (A) notices in advance of all public meet-  
9           ings, hearings, and classifications under sub-  
10           section (h) informing the public of the basis,  
11           purpose, and procedures for the meeting, hear-  
12           ing, or classification; and

13                   (B) reports after the conclusion of any  
14           public meeting, hearing, or classification under  
15           subsection (h) summarizing in detail the basis,  
16           purpose, and substance of the meeting, hearing,  
17           or classification.

18               (2) ANNUAL REPORTS TO CONGRESS.—Each  
19           year, beginning on the date that is one year after  
20           the date on which all Commission members have  
21           been confirmed by the Senate, the Commission shall  
22           submit a report simultaneously to each House of  
23           Congress detailing the activities of the Commission  
24           for the previous year, and listing all rules and sets  
25           of rules classified under subsection (h) during that

1 year. For each rule or set of rules so listed, the  
2 Commission shall—

3 (A) identify the agency that made the rule  
4 or set of rules;

5 (B) identify the annual cost of the rule or  
6 set of rules to the United States economy and  
7 the basis upon which the Commission identified  
8 that cost;

9 (C) identify whether the rule or set of rules  
10 was classified under clause (i) or clause (ii) of  
11 subsection (h)(4)(A);

12 (D) identify the criteria under subsection  
13 (h)(2) that caused the classification of the rule  
14 or set of rules and the basis upon which the  
15 Commission determined that those criteria were  
16 met;

17 (E) for each rule or set of rules listed  
18 under the criteria set forth in subparagraphs  
19 (B), (D), (F), (G), or (H) of subsection (h)(2),  
20 or other criteria established by the Commission  
21 under subparagraph (I) of such subsection  
22 under which the Commission evaluated alter-  
23 natives to the rule or set of rules that could  
24 lead to lower regulatory costs, identify alter-  
25 natives to the rule or set of rules that the Com-

1 mission recommends the agency consider as re-  
2 placements for the rule or set of rules and the  
3 basis on which the Commission rests the rec-  
4 ommendations, and, in identifying such alter-  
5 natives, emphasize alternatives that will achieve  
6 regulatory effectiveness at the lowest cost and  
7 with the lowest adverse impacts on jobs;

8 (F) for each rule or set of rules listed  
9 under the criteria set forth in subsection  
10 (h)(2)(E), the other Federal, State, or local  
11 governmental rules that the Commission found  
12 the rule or set of rules to overlap, duplicate, or  
13 conflict with, and the basis for the findings of  
14 the Commission; and

15 (G) in the case of each set of rules so list-  
16 ed, analyze whether Congress should also con-  
17 sider repeal of the statutory authority imple-  
18 mented by the set of rules.

19 (3) FINAL REPORT.—Not later than the date  
20 on which the Commission members' appointments  
21 expire, the Commission shall submit a final report  
22 simultaneously to each House of Congress summa-  
23 rizing all activities and recommendations of the  
24 Commission, including a list of all rules or sets of  
25 rules the Commission classified under clause (i) of

1 subsection (h)(4)(A) for immediate action to repeal,  
2 a separate list of all rules or sets of rules the Com-  
3 mission classified under clause (ii) of subsection  
4 (h)(4)(A) for repeal, and with regard to each rule or  
5 set of rules listed on either list, the information de-  
6 scribed in subparagraphs (A) through (F) of sub-  
7 section (h)(2). This report may be included in the  
8 final annual report of the Commission under para-  
9 graph (2) and may include the Commission's rec-  
10 ommendation whether the Commission should be re-  
11 authorized by Congress.

12 (j) REPEAL OF REGULATIONS; CONGRESSIONAL  
13 CONSIDERATION OF COMMISSION REPORTS.—

14 (1) IN GENERAL.—Subject to paragraph (2)—  
15 (A) the head of each agency with authority  
16 to repeal a rule or set of rules classified by the  
17 Commission under subsection (h)(4)(A)(i) for  
18 immediate action to repeal and newly listed as  
19 such in an annual or final report of the Com-  
20 mission under paragraph (2) or (3) of sub-  
21 section (i) shall repeal the rule or set of rules  
22 as recommended by the Commission within 60  
23 days after the enactment of a joint resolution  
24 under paragraph (2) for approval of the rec-

1           ommendations of the Commission in the report;  
2           and

3               (B) the head of each agency with authority  
4           to repeal a rule or set of rules classified by the  
5           Commission under subsection (h)(4)(A)(ii) for  
6           repeal and newly listed as such in an annual or  
7           final report of the Commission under paragraph  
8           (2) or (3) of subsection (i) shall repeal the rule  
9           or set of rules as recommended by the Commis-  
10          sion pursuant to section 201, following the en-  
11          actment of a joint resolution under paragraph  
12          (2) for approval of the recommendations of the  
13          Commission in the report.

14               (2) CONGRESSIONAL APPROVAL.—

15               (A) IN GENERAL.—No head of an agency  
16          described in paragraph (1) shall be required by  
17          this Act to carry out a repeal listed by the  
18          Commission in a report transmitted to Congress  
19          under paragraph (2) or (3) of subsection (i)  
20          until a joint resolution is enacted, in accordance  
21          with the provisions of subparagraph (B), ap-  
22          proving such recommendations of the Commis-  
23          sion for repeal.

24               (B) TERMS OF THE RESOLUTION.—For  
25          purposes of paragraph (A), the term “joint res-

1           olution” means only a joint resolution which is  
2           introduced after the date on which the Commis-  
3           sion transmits to the Congress under paragraph  
4           (2) or (3) of subsection (i) the report con-  
5           taining the recommendations to which the reso-  
6           lution pertains, and—

- 7                         (i) which does not have a preamble;  
8                         (ii) the matter after the resolving  
9                         clause of which is only as follows: “That  
10                  Congress approves the recommendations  
11                  for repeal of the Retrospective Regulatory  
12                  Review Commission as submitted by the  
13                  Commission on \_\_\_\_\_”, the blank  
14                  space being filled in with the appropriate  
15                  date; and  
16                         (iii) the title of which is as follows:  
17                         “Approving recommendations for repeal of  
18                         the Retrospective Regulatory Review Com-  
19                         mission.”

20           (k) TRANSFER OF FUNDS FROM REGULATORY  
21           AGENCIES.—Of the unobligated amounts made available  
22           in future fiscal years for each agency that makes rules  
23           subject to review by the Commission, not more than  
24           \$30,000,000 shall be available for the Commission.

1       (l) CONSULTATION BETWEEN THE CHAIR AND THE  
2 DIRECTOR.—The Chair of the Commission shall consult  
3 with the Director of the Office of Management and Budget  
4 before making requests for agency funds under subsection  
5 (k).

6       (m) WEBSITE.—

7           (1) IN GENERAL.—The Commission shall estab-  
8 lish a public website that—

9               (A) uses current information technology to  
10 make records available on the website;  
11               (B) provides information in a standard  
12 data format; and  
13               (C) receives and publishes public com-  
14 ments.

15           (2) PUBLISHING OF INFORMATION.—Any infor-  
16 mation required to be made available on the website  
17 established pursuant to this Act shall be published  
18 in a timely manner and shall be accessible by the  
19 public on the website at no cost.

20           (3) RECORD OF PUBLIC MEETINGS AND HEAR-  
21 INGS.—All records of public meetings and hearings  
22 shall be published on the website as soon as possible,  
23 but not later than 1 week after the date on which  
24 such public meeting or hearing occurred.

1                             (4) PUBLIC COMMENTS.—The Commission shall  
2                             publish on the website all public comments and sub-  
3                             missions.

4                             (5) NOTICES.—The Commission shall publish  
5                             on the website notices of all public meetings and  
6                             hearings at least one week before the date on which  
7                             such public meeting or hearing occurs.

8                             (n) APPLICABILITY OF THE FEDERAL ADVISORY  
9                             COMMITTEE ACT.—

10                            (1) IN GENERAL.—Except as otherwise pro-  
11                             vided in this Act, the Commission shall be subject to  
12                             the provisions of the Federal Advisory Committee  
13                             Act (5 U.S.C. App.).

14                            (2) ADVISORY COMMITTEE MANAGEMENT OFFI-  
15                             CER.—The Commission shall not be subject to the  
16                             control of any Advisory Committee Management Of-  
17                             ficer designated under section 8(b) of the Federal  
18                             Advisory Committee Act (5 U.S.C. App.).

19                            (3) SUBCOMMITTEE.—Any subcommittee of the  
20                             Commission shall be treated as the Commission for  
21                             purposes of the Federal Advisory Committee Act (5  
22                             U.S.C. App.).

23                            (4) CHARTER.—The enactment of the SCRUB  
24                             Act of 2014 shall be considered to meet the require-

1       ments of the Commission under section 9(c) of the  
2       Federal Advisory Committee Act (5 U.S.C. App.).

## 3       **TITLE II—REGULATORY CUT-GO**

### 4       **SEC. 201. CUT-GO PROCEDURES.**

5           (a) IN GENERAL.—Except as provided in section  
6       101(j)(2)(A) or section 202, an agency, when the agency  
7       makes a new rule, shall repeal rules or sets of rules of  
8       that agency classified by the Commission under section  
9       101(h)(4)(A)(ii), such that the annual costs of the new  
10      rule to the United States economy is offset by such re-  
11      peals, in an amount equal to or greater than the cost of  
12      the new rule, based on the regulatory cost reductions of  
13      repeal identified by the Commission.

14           (b) ALTERNATIVE PROCEDURE.—An agency may, al-  
15      ternatively, repeal rules or sets of rules of that agency  
16      classified by the Commission under section  
17      101(h)(4)(A)(ii) prior to the time specified in subsection  
18      (a). If the agency so repeals such a rule or set of rules  
19      and thereby reduces the annual, inflation-adjusted cost of  
20      the rule or set of rules to the United States economy, the  
21      agency may thereafter apply the reduction in regulatory  
22      costs, based on the regulatory cost reductions of repeal  
23      identified by the Commission, to meet, in whole or in part,  
24      the regulatory cost reduction required under subsection

1 (a) of this section to be made at the time the agency pro-  
2 mulgates a new rule.

3 (c) ACHIEVEMENT OF FULL NET COST REDUC-  
4 TIONS.—

5 (1) IN GENERAL.—Subject to the provisions of  
6 paragraph (2), an agency may offset the costs of a  
7 new rule or set of rules by repealing a rule or set  
8 of rules listed by the Commission under section  
9 101(h)(4)(A)(ii) that implement the same statutory  
10 authority as the new rule or set of rules.

11 (2) LIMITATION.—When using the authority  
12 provided in paragraph (1), the agency must achieve  
13 a net reduction in costs imposed by the agency's  
14 body of rules (including the new rule or set of rules)  
15 that is equal to or greater than the cost of the new  
16 rule or set of rules to be promulgated, including,  
17 whenever necessary, by repealing additional rules of  
18 the agency listed by the Commission under section  
19 101(h)(4)(A)(ii).

20 **SEC. 202. APPLICABILITY.**

21 An agency shall no longer be subject to the require-  
22 ments of sections 201 and 203 beginning on the date that  
23 there is no rule or set of rules of the agency classified  
24 by the Commission under section 101(h)(4)(A)(ii) that has  
25 not been repealed such that all regulatory cost reductions

1 identified by the Commission to be achievable through re-  
2 peal have been achieved.

3 **SEC. 203. OIRA CERTIFICATION OF COST CALCULATIONS.**

4 The Administrator of the Office of Information and  
5 Regulatory Affairs of the Office of Management and  
6 Budget shall review and certify the accuracy of agency de-  
7 terminations of the costs of new rules under section 201.  
8 The certification shall be included in the administrative  
9 record of the relevant rulemaking by the agency promul-  
10 gating the rule, and the Administrator shall transmit a  
11 copy of the certification to Congress when it transmits the  
12 certification to the agency.

13 **TITLE III—RETROSPECTIVE  
14 REVIEW OF NEW RULES**

15 **SEC. 301. PLAN FOR FUTURE REVIEW.**

16 When an agency makes a rule, the agency shall in-  
17 clude in the final issuance of such rule a plan for the re-  
18 view of such rule by not later than 10 years after the date  
19 such rule is made. Such a review, in the case of a major  
20 rule, shall be substantially similar to the review by the  
21 Commission under section 101(h). In the case of a rule  
22 other than a major rule, the agency's plan for review shall  
23 include other procedures and standards to enable the  
24 agency to determine whether to repeal or amend the rule  
25 to eliminate unnecessary regulatory costs to the economy.

1 Whenever feasible, the agency shall include a proposed  
2 plan for review of a proposed rule in its notice of proposed  
3 rulemaking and shall receive public comment on the plan.

4 **TITLE IV—JUDICIAL REVIEW**

5 **SEC. 401. JUDICIAL REVIEW.**

6 (a) IMMEDIATE REPEALS.—Agency compliance with  
7 section 101(j) of this Act shall be subject to judicial review  
8 under chapter 7 of title 5, United States Code.

9 (b) CUT-Go PROCEDURES.—Agency compliance with  
10 title II of this Act shall be subject to judicial review under  
11 chapter 7 of title 5, United States Code.

12 (c) PLANS FOR FUTURE REVIEW.—Agency compli-  
13 ance with section 301 shall be subject to judicial review  
14 under chapter 7 of title 5, United States Code.

15 **TITLE V—MISCELLANEOUS**

16 **PROVISIONS**

17 **SEC. 501. DEFINITIONS.**

18 In this Act:

19 (1) AGENCY.—The term “agency” has the  
20 meaning given that term in section 551 of title 5,  
21 United States Code.

22 (2) COMMISSION.—The term “Commission”  
23 means the Retrospective Regulatory Review Commis-  
24 sion established under section 101.

1                             (3) MAJOR RULE.—The term “major rule”  
2       means any rule that the Administrator of the Office  
3       of Information and Regulatory Affairs determines is  
4       likely to impose—

5                             (A) an annual cost on the economy of  
6       \$100,000,000 or more, adjusted annually for  
7       inflation;

8                             (B) a major increase in costs or prices for  
9       consumers, individual industries, Federal,  
10      State, local, or tribal government agencies, or  
11      geographic regions;

12                          (C) significant adverse effects on competition,  
13       employment, investment, productivity, innovation, or on the ability of United States-based enterprises to compete with foreign-based enterprises in domestic and export markets; or

17                          (D) significant impacts on multiple sectors  
18       of the economy.

19                          (4) RULE.—The term “rule” has the meaning  
20       given that term in section 551 of title 5, United  
21      States Code.

22                          (5) SET OF RULES.—The term “set of rules”  
23       means a set of rules that collectively implements a  
24       regulatory authority of an agency.

1   **SEC. 502. EFFECTIVE DATE.**

2       This Act and the amendments made by this Act shall  
3   take effect beginning on the date of the enactment of this  
4   Act.

