

113TH CONGRESS
2D SESSION

S. 2897

To establish a program that promotes reforms in workforce education and skill training for manufacturing in States and metropolitan areas, and for other purposes.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18, 2014

Mr. COONS (for himself and Ms. AYOTTE) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To establish a program that promotes reforms in workforce education and skill training for manufacturing in States and metropolitan areas, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Manufacturing Skills
5 Act of 2014”.

6 **SEC. 2. DEFINITIONS.**

7 In this Act:

8 (1) **ELIGIBLE ENTITY.**—The term “eligible enti-
9 ty” means a State or a metropolitan area.

1 (2) INSTITUTION OF HIGHER EDUCATION.—The
 2 term “institution of higher education” means each
 3 of the following:

4 (A) An institution of higher education, as
 5 defined in section 101(a) of the Higher Edu-
 6 cation Act of 1965 (20 U.S.C. 1001(a)).

7 (B) A postsecondary vocational institution,
 8 as defined in section 102(c) of such Act (20
 9 U.S.C. 1002(c)).

10 (3) MANUFACTURING SECTOR.—The term
 11 “manufacturing sector” means a manufacturing sec-
 12 tor classified in code 31, 32, or 33 of the most re-
 13 cent version of the North American Industry Classi-
 14 fication System developed under the direction of the
 15 Office of Management and Budget.

16 (4) METROPOLITAN AREA.—The term “metro-
 17 politan area” means a standard metropolitan statis-
 18 tical area, as designated by the Director of the Of-
 19 fice of Management and Budget.

20 (5) PARTNERSHIP.—The term “Partnership”
 21 means the Manufacturing Skills Partnership estab-
 22 lished in section 101(a).

23 (6) STATE.—The term “State” means each of
 24 the several States of the United States, the Com-
 25 monwealth of Puerto Rico, the District of Columbia,

1 Guam, American Samoa, the United States Virgin
 2 Islands, and the Commonwealth of the Northern
 3 Mariana Islands.

4 **TITLE I—MANUFACTURING**
 5 **SKILLS PROGRAM**

6 **SEC. 101. MANUFACTURING SKILLS PROGRAM.**

7 (a) MANUFACTURING SKILLS PARTNERSHIP.—The
 8 Secretary of Commerce, Secretary of Labor, Secretary of
 9 Education, Secretary of the Department of Defense, and
 10 Director of the National Science Foundation shall jointly
 11 establish a Manufacturing Skills Partnership consisting of
 12 the Secretaries and the Director, or their representatives.

13 The Partnership shall—

14 (1) administer and carry out the program es-
 15 tablished under this title;

16 (2) establish and publish guidelines for the re-
 17 view of applications, and the criteria for selection,
 18 for grants under this title; and

19 (3) submit an annual report to Congress on—

20 (A) the eligible entities that receive grants
 21 under this title; and

22 (B) the progress such eligible entities have
 23 made in achieving the milestones identified in
 24 accordance with section 102(b)(2)(H).

25 (b) PROGRAM AUTHORIZED.—

1 (1) IN GENERAL.—From amounts appropriated
2 to carry out this title, the Partnership shall award
3 grants, on a competitive basis, to eligible entities to
4 enable the eligible entities to carry out their pro-
5 posals submitted in the application under section
6 102(b)(2), in order to promote reforms in workforce
7 education and skill training for manufacturing in the
8 eligible entities.

9 (2) GRANT DURATION.—A grant awarded under
10 paragraph (1) shall be for a 3-year period, with
11 grant funds under such grant distributed annually in
12 accordance with subsection (c)(2).

13 (3) SECOND GRANTS.—If amounts are made
14 available to award grants under this title for subse-
15 quent grant periods, the Partnership may award a
16 grant to an eligible entity that previously received a
17 grant under this title after such first grant period
18 expires. The Partnership shall evaluate the perform-
19 ance of the eligible entity under the first grant in
20 determining whether to award the eligible entity a
21 second grant under this title.

22 **SEC. 102. APPLICATION AND AWARD PROCESS.**

23 (a) IN GENERAL.—An eligible entity that desires to
24 receive a grant under this title shall—

1 (1) establish a task force, consisting of leaders
2 from the public, nonprofit, and manufacturing sec-
3 tors, representatives of labor organizations, rep-
4 resentatives of elementary schools and secondary
5 schools, and representatives of institutions of higher
6 education, to apply for and carry out a grant under
7 this title; and

8 (2) submit an application at such time, in such
9 manner, and containing such information as the
10 Partnership may require.

11 (b) APPLICATION CONTENTS.—The application de-
12 scribed in subsection (a)(2) shall include—

13 (1) a description of the task force that the eligi-
14 ble entity has assembled to design the proposal de-
15 scribed in paragraph (2);

16 (2) a proposal that—

17 (A) identifies, as of the date of the applica-
18 tion—

19 (i) the current strengths of the State
20 or metropolitan area represented by the el-
21 igible entity in manufacturing; and

22 (ii) areas for new growth opportuni-
23 ties in manufacturing;

24 (B) identifies, as of the date of the appli-
25 cation, manufacturing workforce and skills chal-

1 lenges preventing the eligible entity from ex-
2 panding in the areas identified under subpara-
3 graph (A)(ii), such as—

4 (i) a lack of availability of—

5 (I) strong career and technical
6 education;

7 (II) educational programs in
8 science, technology, engineering, or
9 mathematics; or

10 (III) a skills training system; or

11 (ii) an absence of customized training
12 for existing industrial businesses and sec-
13 tors;

14 (C) identifies challenges faced within the
15 manufacturing sector by underrepresented and
16 disadvantaged workers, including veterans, in
17 the State or metropolitan area represented by
18 the eligible entity;

19 (D) provides strategies, designed by the el-
20 igible entity, to address challenges identified in
21 subparagraphs (B) and (C) through tangible
22 projects and investments, with the deep and
23 sustainable involvement of manufacturing busi-
24 nesses;

1 (E) identifies and leverages innovative and
2 effective career and technical education or skills
3 training programs in the field of manufacturing
4 that are available in the eligible entity;

5 (F) leverages other Federal funds in sup-
6 port of such strategies;

7 (G) reforms State or local policies and gov-
8 ernance, as applicable, in support of such strat-
9 egies; and

10 (H) holds the eligible entity accountable,
11 on a regular basis, through a set of transparent
12 performance measures, including a timeline for
13 the grant period describing when specific mile-
14 stones and reforms will be achieved; and

15 (3) a description of the source of the matching
16 funds required under subsection (d) that the eligible
17 entity will use if selected for a grant under this title.

18 (c) AWARD BASIS.—

19 (1) SELECTION BASIS AND MAXIMUM NUMBER
20 OF GRANTS.—

21 (A) IN GENERAL.—The Partnership shall
22 award grants under this title, by not earlier
23 than January 1, 2015, and not later than
24 March 31, 2015, to the eligible entities that

1 submit the strongest and most comprehensive
2 proposals under subsection (b)(2).

3 (B) MAXIMUM NUMBER OF GRANTS.—For
4 any grant period, the Partnership shall award
5 not more than 5 grants under this title to eligi-
6 ble entities representing States and not more
7 than 5 grants to eligible entities representing
8 metropolitan areas.

9 (2) AMOUNT OF GRANTS.—

10 (A) IN GENERAL.—The Partnership shall
11 award grants under this title in an amount that
12 averages, for all grants issued for a 3-year
13 grant period, \$10,000,000 for each year, sub-
14 ject to subparagraph (C) and paragraph (3).

15 (B) AMOUNT.—In determining the amount
16 of each grant for an eligible entity, the Partner-
17 ship shall take into consideration the size of the
18 industrial base of the eligible entity.

19 (C) INSUFFICIENT APPROPRIATIONS.—For
20 any grant period for which the amounts avail-
21 able to carry out this title are insufficient to
22 award grants in the amount described in sub-
23 paragraph (A), the Partnership shall award
24 grants in amounts determined appropriate by
25 the Partnership.

1 (3) FUNDING CONTINGENT ON PERFORM-
 2 ANCE.—In order for an eligible entity to receive
 3 funds under a grant under this title for the second
 4 or third year of the grant period, the eligible entity
 5 shall demonstrate to the Partnership that the eligi-
 6 ble entity has achieved the specific reforms and mile-
 7 stones required under the timeline included in the el-
 8 igible entity’s proposal under subsection (b)(2)(H).

9 (4) CONSULTATION WITH POLICY EXPERTS.—
 10 The Partnership shall assemble a panel of manufac-
 11 turing policy experts and manufacturing leaders
 12 from the private sector to serve in an advisory ca-
 13 pacity in helping to oversee the competition and re-
 14 view the competition’s effectiveness.

15 (d) MATCHING FUNDS.—An eligible entity receiving
 16 a grant under this title shall provide matching funds to-
 17 ward the grant in an amount of not less than 50 percent
 18 of the costs of the activities carried out under the grant.
 19 Matching funds under this subsection shall be from non-
 20 Federal sources and shall be in cash or in-kind.

21 **SEC. 103. AUTHORIZATION OF APPROPRIATIONS.**

22 (a) IN GENERAL.—There are authorized to be appro-
 23 priated to carry out this title such sums as may be nec-
 24 essary for fiscal year 2015.

1 (b) AVAILABILITY.—Funds appropriated under this
2 section shall remain available until expended.

3 **TITLE II—AUDIT OF FEDERAL**
4 **EDUCATION AND SKILLS**
5 **TRAINING**

6 **SEC. 201. AUDIT OF FEDERAL EDUCATION AND SKILLS**
7 **TRAINING.**

8 (a) AUDIT.—By not later than March 31, 2015, the
9 Director of the National Institute of Standards and Tech-
10 nology, acting through the Advanced Manufacturing Na-
11 tional Program Office, shall conduct an audit of all Fed-
12 eral education and skills training programs related to
13 manufacturing to ensure that States and metropolitan
14 areas are able to align Federal resources to the greatest
15 extent possible with the labor demands of their primary
16 manufacturing industries. In carrying out the audit, the
17 Director shall work with States and metropolitan areas to
18 determine how Federal funds can be more tailored to meet
19 their different needs.

20 (b) REPORT AND RECOMMENDATIONS.—By not later
21 than March 31, 2016, the Director of the National Insti-
22 tute of Standards and Technology shall prepare and sub-
23 mit a report to Congress that includes—

24 (1) a summary of the findings from the audit
25 conducted under subsection (a); and

1 (2) recommendations for such legislative and
2 administrative actions to reform the existing funding
3 for Federal education and skills training programs
4 related to manufacturing as the Director determines
5 appropriate.

6 **TITLE III—OFFSET**

7 **SEC. 301. RESCISSION OF DEPARTMENT OF LABOR FUNDS.**

8 (a) RESCISSION OF FUNDS.—Notwithstanding any
9 other provision of law, an amount equal to the amount
10 of funds made available to carry out title I for a fiscal
11 year shall be rescinded, in accordance with subsection (b),
12 from the unobligated discretionary funds available to the
13 Secretary from prior fiscal years.

14 (b) RETURN OF FUNDS.—Notwithstanding any other
15 provision of law, by not later than 15 days after funds
16 are appropriated or made available to carry out title I,
17 the Director of the Office of Management and Budget
18 shall—

19 (1) identify from which appropriations accounts
20 available to the Secretary of Labor the rescission de-
21 scribed in subsection (a) shall apply; and

22 (2) determine the amount of the rescission that
23 shall apply to each account.

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