

113TH CONGRESS  
2D SESSION

# S. 2850

To amend the Small Business Act to create a program to provide funding for organizations that support startup businesses in formation and early growth stages by providing entrepreneurs with resources and services to produce viable businesses, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 17 (legislative day, SEPTEMBER 16), 2014

Mr. BOOKER introduced the following bill; which was read twice and referred to the Committee on Small Business and Entrepreneurship

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## A BILL

To amend the Small Business Act to create a program to provide funding for organizations that support startup businesses in formation and early growth stages by providing entrepreneurs with resources and services to produce viable businesses, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Startup Opportunity  
5 Accelerator Act of 2014” or the “SOAR Act”.

1   **SEC. 2. FUNDING FOR ORGANIZATIONS THAT SUPPORT**  
2                   **STARTUP BUSINESSES.**

3         The Small Business Act (15 U.S.C. 631 et seq.) is  
4   amended—

5                 (1) by redesignating section 47 (15 U.S.C. 631  
6   note) as section 48; and

7                 (2) by inserting after section 46 the following:

8   **“SEC. 47. FUNDING FOR ORGANIZATIONS THAT SUPPORT**  
9                   **STARTUP BUSINESSES.**

10      “(a) DEFINITIONS.—In this section—

11                 “(1) the term ‘eligible entity’ means an organi-  
12   zation—

13                 “(A) that is located in the United States;  
14   and

15                 “(B) the primary purpose of which is to  
16   support new small business concerns;

17                 “(2) the term ‘new small business concern’  
18   means a small business concern that has been in op-  
19   eration for not more than 5 years; and

20                 “(3) the term ‘State’ means any State of the  
21   United States, the District of Columbia, the Com-  
22   monwealth of Puerto Rico, and any territory or pos-  
23   session of the United States.

24      “(b) FUNDING.—

25                 “(1) IN GENERAL.—Not later than 1 year after  
26   the date of enactment of this section, the Adminis-

1           trator shall develop and begin implementing a pro-  
2           gram to award cash prizes of not more than \$50,000  
3           to eligible entities to support new small business  
4           concerns.

5           “(2) USE OF FUNDS.—A prize under this sec-  
6           tion—

7                 “(A) may be used for construction costs,  
8                 space acquisition, and programmatic purposes;  
9                 and

10                “(B) may not be used to provide capital or  
11                professional services to new small business con-  
12                cerns directly or through the subaward of  
13                funds.

14           “(c) REQUIREMENT FOR APPLICANTS.—An eligible  
15 entity desiring a prize under this section shall demonstrate  
16 that the eligible entity will use the prize to provide assist-  
17 ance to not less than 10 new small business concerns per  
18 year.

19           “(d) CRITERIA.—The Administrator shall establish  
20 criteria for prizes under this section that shall give priority  
21 to eligible entities that are providing or plan to provide  
22 to new small business concerns—

23                 “(1) office, manufacturing, or warehouse space,  
24                 including appropriate operations infrastructure;

1           “(2) access to capital (either directly from the  
2 eligible entity (using amounts other than the  
3 amounts provided under the prize) or through guid-  
4 ance and contacts for acquiring capital from outside  
5 investors);

6           “(3) access to professional services (either di-  
7 rectly from the eligible entity (using amounts other  
8 than the amounts provided under the prize) or  
9 through guidance and contacts for acquiring profes-  
10 sional services), including accounting and legal serv-  
11 ices; or

12          “(4) a formal structured mentorship or develop-  
13 mental program that assists new small business con-  
14 cerns with building business skills and competencies.

15          “(e) CONSIDERATIONS IN CHOOSING RECIPIENTS.—  
16 In determining whether to award a prize under this sec-  
17 tion to an eligible entity, the Administrator shall take into  
18 account—

19           “(1) for eligible entities that have in operation  
20 a program to support new small business concerns,  
21 the record of the eligible entity in assisting new  
22 small business concerns, including, for each of the 3  
23 full years before the date on which the eligible entity  
24 applies for a prize under this section—

1               “(A) the retention rate of new small busi-  
2 ness concerns in the program of the eligible en-  
3 tity;

4               “(B) the average period of participation by  
5 new small business concerns in the program of  
6 the eligible entity;

7               “(C) the total, average, and median capital  
8 raised by new small business concerns partici-  
9 pating in the program of the eligible entity; and

10              “(D) the total, average, and median num-  
11 ber of employees of new small business concerns  
12 participating in the program of the eligible enti-  
13 ty;

14              “(2) for all eligible entities—

15              “(A) the number of new small business  
16 concerns assisted or anticipated to be assisted  
17 by the eligible entity;

18              “(B) the number of new small business  
19 concerns applying or anticipated to apply for  
20 assistance from the eligible entity;

21              “(C) whether the program of the eligible  
22 entity provides or would provide assistance to  
23 individuals in gender, racial, or ethnic groups  
24 underrepresented by existing programs to assist  
25 new small business concerns; and

1                 “(D) other metrics determined appropriate  
2                 by the Administrator;

3                 “(3) the need in the geographic area to be  
4                 served by the program to be carried out using the  
5                 prize for additional assistance for new small business  
6                 concerns, if the area has sufficient population den-  
7                 sity, as determined by the Administrator;

8                 “(4) the level of experience of the entrepre-  
9                 neurial leadership of the eligible entity; and

10                 “(5) the ability of the eligible entity to use and  
11                 leverage local strengths, including human resources,  
12                 infrastructure, and educational institutions.

13                 “(f) MATCHING NONPUBLIC FUNDING REQUIRE-  
14                 MENT.—

15                 “(1) IN GENERAL.—An eligible entity receiving  
16                 a prize under this section shall obtain funds from a  
17                 private individual or entity (including a for profit or  
18                 nonprofit entity) that are—

19                 “(A) for the same purposes as a prize may  
20                 be made under this section;

21                 “(B) used to carry out the program of the  
22                 eligible entity carried out using the prize under  
23                 this section; and

1               “(C) in an amount that is not to be less  
2               than 50 percent of the amount of the prize  
3               under this section.

4               “(2) FORM OF NON-FEDERAL SHARE.—Not  
5               more than 25 percent of the funds obtained under  
6               paragraph (1) may be in the form of in-kind con-  
7               tributions.

8               “(g) CONSEQUENCES OF FAILURE TO ABIDE BY  
9               TERMS AND CONDITIONS OF PRIZE OR REQUIREMENTS  
10          OF THIS SECTION.—The Administrator shall notify each  
11         eligible entity receiving a prize under this section that fail-  
12         ure to abide by the terms and conditions of the prize or  
13         the requirements of this section may, in the discretion of  
14         the Administrator and in addition to any other civil or  
15         criminal consequences, result in the Administrator order-  
16         ing the eligible entity to return the prize funds.

17               “(h) ANNUAL PROGRESS REPORTING BY RECIPIENTS  
18          OF PRIZE.—Each eligible entity receiving a prize under  
19         this section shall submit to the Administrator an annual  
20         report on the progress of the program carried out using  
21         the amounts received under the prize, including—

22               “(1) the number of new small business concerns  
23         participating in the program during each of the pre-  
24         vious 3 years;

1           “(2) the number of new small business concerns  
2       applying to participate in the program during each  
3       of the previous 3 years;

4           “(3) the retention rate of new small business  
5       concerns in the program;

6           “(4) the average period of participation in the  
7       program by new small business concerns;

8           “(5) the total, average, and median capital  
9       raised by new small business concerns participating  
10      in the program;

11          “(6) the total, average, and median number of  
12       employees of new small business concerns partici-  
13       pating in the program; and

14          “(7) other metrics determined appropriate by  
15       the Administrator.

16          “(i) REPORT TO CONGRESS.—The Administrator  
17       shall submit to Congress an annual report on the program  
18       under this section, which shall include an assessment of  
19       the effectiveness of the program, including an assessment  
20       based on the metrics listed in subsection (h).

21          “(j) COORDINATION WITH OTHER SMALL BUSINESS  
22       ADMINISTRATION PROGRAMS.—The Administrator shall  
23       take appropriate action to encourage eligible entities re-  
24       ceiving a prize under this section to use and incorporate  
25       other programs of the Administration, such as small busi-

1 ness development centers, small business investment com-  
2 panies, loans under section 7(a), and assistance under title  
3 V of the Small Business Investment Act of 1958 (15  
4 U.S.C. 695 et seq.).

5       “(k) LISTING ON WEBSITE.—The Administrator  
6 shall include a list of eligible entities receiving a prize  
7 under this section on the website of the Administration.

8       “(l) AUTHORIZATION OF APPROPRIATION.—There  
9 are authorized to be appropriated to carry out this section  
10 \$5,000,000 for each of the first 5 fiscal years beginning  
11 after the date of the enactment of this section.”.

