

113TH CONGRESS  
1ST SESSION

# S. 280

To ensure effective control over the Congressional budget process.

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IN THE SENATE OF THE UNITED STATES

FEBRUARY 12, 2013

Mr. THUNE (for himself, Mr. PORTMAN, Mr. CHAMBLISS, and Mr. VITTER)  
introduced the following bill; which was read twice and referred to the  
Committee on the Budget

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## A BILL

To ensure effective control over the Congressional budget  
process.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Budget Reform Act of 2013”.

6       (b) TABLE OF CONTENTS.—The table of contents for  
7       this Act is as follows:

Sec. 1. Short title and table of contents.

### TITLE I—JOINT BUDGET RESOLUTION

Sec. 101. Purposes.

Sec. 102. Timetable.

Sec. 103. Joint resolution on the budget.

- Sec. 104. Budget required before spending bills may be considered.  
 Sec. 105. Amendments to joint resolutions on the budget.  
 Sec. 106. Continuing appropriations.

## TITLE II—BIENNIAL BUDGET

- Sec. 201. Effective date.  
 Sec. 202. Revision of timetable.  
 Sec. 203. Amendments to the Congressional Budget and Impoundment Control Act of 1974.  
 Sec. 204. Amendments to Rules of the House of Representatives.  
 Sec. 205. Two-year appropriations; title and style of appropriation Acts.  
 Sec. 206. Multiyear authorizations.  
 Sec. 207. Government strategic and performance plans on a biennial basis.  
 Sec. 208. Biennial appropriation bills.  
 Sec. 209. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.

# 1                   **TITLE I—JOINT BUDGET** 2                   **RESOLUTION**

## 3   **SEC. 101. PURPOSES.**

4           Paragraphs (1) and (2) of section 2 of the Congres-  
 5 sional Budget and Impoundment Control Act of 1974 are  
 6 amended to read as follows:

7                   “(1) to assure effective control over the budg-  
 8 etary process; and

9                   “(2) to facilitate the determination of the ap-  
 10 propriate level of Federal revenues and expenditures  
 11 by the Congress and the President;”.

## 12   **SEC. 102. TIMETABLE.**

13           Section 300 of the Congressional Budget Act of 1974  
 14 is amended to read as follows:

15                                   “TIMETABLE

16           “SEC. 300. The timetable with respect to the Con-  
 17 gressional budget process for any fiscal year is as follows:

## “First Session

**On or before:****Action to be completed:**

|                                                        |                                                                        |
|--------------------------------------------------------|------------------------------------------------------------------------|
| First Monday in February .....                         | President submits his budget.                                          |
| February 15 .....                                      | Congressional Budget Office submits report to Budget Committees.       |
| Not later than 6 weeks after President submits budget. | Committees submit views and estimates to Budget Committees.            |
| April 1 .....                                          | Budget Committees report joint resolution on the budget.               |
| April 15 .....                                         | Congress completes action on joint resolution on the budget.           |
| June 10 .....                                          | House Appropriations Committee reports last annual appropriation bill. |
| June 15 .....                                          | Congress completes action on reconciliation legislation.               |
| June 30 .....                                          | House completes action on annual appropriation bills.                  |
| October 1 .....                                        | Fiscal year begins.”.                                                  |

**1 SEC. 103. JOINT RESOLUTION ON THE BUDGET.**

2 (a) CONTENT OF JOINT RESOLUTIONS ON THE  
3 BUDGET.—Section 301(a)(4) of the Congressional Budget  
4 Act of 1974 is amended to read as follows:

5 “(4) subtotals of new budget authority and out-  
6 lays for nondefense discretionary spending, defense  
7 discretionary spending, Medicare, Medicaid, other di-  
8 rect spending (excluding interest), and interest; and  
9 for emergencies (for the reserve fund in section  
10 317(b) and for military operations in section  
11 317(C));”.

12 (b) ADDITIONAL MATTERS IN JOINT RESOLUTION.—  
13 Section 301(b) of the Congressional Budget Act of 1974  
14 is amended as follows:

15 (1) Strike paragraphs (1), and (6) through (9).

1           (2) Redesignate paragraphs (2), (3), (4), and  
2           (5) accordingly.

3           (3) Amend paragraph (3), as redesignated, to  
4           read as follows:

5           “(3) set forth such other matters, and require  
6           such other procedures, relating to the budget as may  
7           be appropriate to carry out the purposes of the Act,  
8           but shall not include a suspension or alteration of  
9           the application of the motion to strike a provision as  
10          set forth in section 310(d)(2) or (h)(2)(F).”.

11          (c) REQUIRED CONTENTS OF REPORT.—Section  
12          301(e)(2) of the Congressional Budget Act of 1974 is  
13          amended as follows:

14               (1) Redesignate subparagraphs (A), (B), (C),  
15               (D), (E), and (F) as subparagraphs (B), (C), (E),  
16               (F), (H), and (I), respectively.

17               (2) Before subparagraph (B) (as redesignated),  
18               insert the following new subparagraph:

19                       “(A) new budget authority and outlays for  
20                       each major functional category, based on alloca-  
21                       tions of the total levels set forth pursuant to  
22                       subsection (a)(1);”.

23               (3) In subparagraph (C) (as redesignated),  
24               strike “mandatory” and insert “direct spending”.

1           (4) After subparagraph (C) (as redesignated),  
2       insert the following new subparagraph:

3           “(D) a measure, as a percentage of gross  
4       domestic product, of total outlays, total Federal  
5       revenues, the surplus or deficit, and new out-  
6       lays for nondefense discretionary spending, de-  
7       fense spending, Medicare, Medicaid and other  
8       direct spending as set forth in such resolu-  
9       tion;”.

10          (5) After subparagraph (F) (as redesignated),  
11       insert the following new subparagraph:

12          “(G) if the joint resolution on the budget  
13       includes any allocation to a committee other  
14       than the Committee on Appropriations of levels  
15       in excess of current law levels, a justification  
16       for not subjecting any program, project, or ac-  
17       tivity (for which the allocation is made) to an-  
18       nual discretionary appropriations;”.

19       (d) ADDITIONAL CONTENTS OF REPORT.—Section  
20   301(e)(3) of the Congressional Budget Act of 1974 is  
21   amended as follows:

22           (1) Redesignate subparagraphs (A) and (B) as  
23       subparagraphs (B) and (C), respectively, strike sub-  
24       paragraphs (C) and (D), and redesignate subpara-

1 graph (E) as subparagraph (D) and strike the pe-  
 2 riod and insert “; and”.

3 (2) Before subparagraph (B), insert the fol-  
 4 lowing new subparagraph:

5 “(A) new budget authority and outlays for  
 6 each major functional category, based on alloca-  
 7 tions of the total levels set forth pursuant to  
 8 subsection (a)(1);”.

9 (3) At the end, add the following new subpara-  
 10 graph:

11 “(E) set forth, if required by subsection  
 12 (f), the calendar year in which, in the opinion  
 13 of the Congress, the goals for reducing unem-  
 14 ployment set forth in section 4(b) of the Em-  
 15 ployment Act of 1946 should be achieved.”.

16 (e) BUDGET PRESENTATION.—After section  
 17 301(e)(3) add the following new paragraph:

18 “(4) BUDGET FORMAT.—In addition to the con-  
 19 tents that may be included in the report pursuant to  
 20 paragraph (3), a presentation of the functional cat-  
 21 egories may also be included as follows:

22 “(A) PRINCIPAL FEDERAL OBLIGATIONS.—  
 23 Activities intrinsic to the Federal Government  
 24 (including both discretionary and mandatory  
 25 spending) as follows:

- 1 “(i) National defense;
- 2 “(ii) International affairs;
- 3 “(iii) Veterans benefits and services;
- 4 and
- 5 “(iv) Administration of justice.

6 “(B) FEDERALLY SUPPORTED DOMESTIC  
 7 PRIORITIES.—The total domestic discretionary  
 8 spending levels as follows:

9 “(i) Total domestic discretionary  
 10 spending.

11 “(ii) Optional inclusion of additional  
 12 specific recommended levels.

13 “(C) MAJOR DOMESTIC ENTITLEMENTS.—  
 14 Major domestic direct spending programs as  
 15 follows:

16 “(i) Medicare.

17 “(ii) Medicaid.

18 “(iii) Other direct spending.

19 “(iv) Optional inclusion of additional  
 20 specific recommended levels.

21 “(D) GENERAL GOVERNMENT AND FINAN-  
 22 CIAL MANAGEMENT.—Funding for financing  
 23 government operations as follows:

24 “(i) General government.

25 “(ii) Net interest.

1 “(iii) Allowances.

2 “(iv) Offsetting receipts.”.

3 (f) PRESIDENT’S BUDGET SUBMISSION TO CON-  
 4 GRESS.—(1) The first two sentences of section 1105(a)  
 5 of title 31, United States Code, are amended to read as  
 6 follows: “On or after the first Monday in January but not  
 7 later than the first Monday in February of each year the  
 8 President shall submit a budget of the United States Gov-  
 9 ernment for the following fiscal year which shall set forth  
 10 the following levels:

11 “(A) Totals of new budget authority and out-  
 12 lays.

13 “(B) Total Federal revenues and the amount, if  
 14 any, by which the aggregate level of Federal reve-  
 15 nues should be increased or decreased by bills and  
 16 resolutions to be reported by the appropriate com-  
 17 mittees.

18 “(C) The surplus or deficit in the budget.

19 “(D) Subtotals of new budget authority and  
 20 outlays for nondefense discretionary spending, de-  
 21 fense discretionary spending, direct spending (ex-  
 22 cluding interest), and interest, and for emergencies  
 23 (for the reserve fund in section 317(b) and for mili-  
 24 tary operations in section 317(c)).

25 “(E) The public debt.



1 Each budget submission shall include a budget message  
 2 and summary and supporting information and, as a sepa-  
 3 rately delineated statement, the levels requires in the pre-  
 4 ceding sentence for at least each of the 4 ensuing fiscal  
 5 years.”.

6 (2) The third sentence of section 1105(a) of title 31,  
 7 United States Code, is amended by inserting “submission”  
 8 after “budget”.

9 (g) LIMITATION ON THE CONTENT OF BUDGET RES-  
 10 OLUTIONS.—Section 305 of the Congressional Budget Act  
 11 of 1974 is amended by adding at the end the following  
 12 new subsection:

13 “(e) LIMITATION ON CONTENTS.—(1) It shall not be  
 14 in order in the House of Representatives or in the Senate  
 15 to consider any joint resolution on the budget or any  
 16 amendment thereto or conference report thereon that con-  
 17 tains any matter referred to in paragraph (2).

18 “(2) Any joint resolution on the budget or any  
 19 amendment thereto or conference report thereon that con-  
 20 tains any matter not permitted in section 301 (a) or (b)  
 21 shall not be treated in the House of Representatives or  
 22 the Senate as a budget resolution under subsection (a) or  
 23 (b) or as a conference report on a budget resolution under  
 24 subsection (c) of this section.”.

1 **SEC. 104. BUDGET REQUIRED BEFORE SPENDING BILLS**  
 2 **MAY BE CONSIDERED.**

3 (a) AMENDMENTS TO SECTION 302.—Section 302 of  
 4 the Congressional Budget Act of 1974 is amended—

5 (1) in subsection (a), by striking paragraph (5);

6 and

7 (2) in subsection (f)(1)(A), by striking “as re-  
 8 ported”.

9 (b) AMENDMENTS TO SECTION 303 AND CON-  
 10 FORMING AMENDMENTS.—(1) Section 303 of the Con-  
 11 gressional Budget Act of 1974 is amended by striking “(a)  
 12 IN GENERAL.—”, by striking “has been agreed to” and  
 13 inserting “takes effect in subsection (a)”, and by striking  
 14 subsections (b) and (c); and

15 (2) by striking its section heading and inserting the  
 16 following new section heading: “CONSIDERATION OF  
 17 BUDGET-RELATED LEGISLATION BEFORE BUDGET BE-  
 18 COMES LAW”.

19 (c) EXPEDITED PROCEDURES UPON VETO OF JOINT  
 20 RESOLUTION ON THE BUDGET.—(1) Title III of the Con-  
 21 gressional Budget Act of 1974 is amended by adding after  
 22 section 315 the following new section:

23 “EXPEDITED PROCEDURES UPON VETO OF JOINT  
 24 RESOLUTION ON THE BUDGET

25 “SEC. 316. (a) SPECIAL RULE.—If the President ve-  
 26 toes a joint resolution on the budget for a fiscal year, the

1 majority leader of the House of Representatives or Senate  
 2 (or his designee) shall introduce a concurrent resolution  
 3 on the budget or joint resolution on the budget for such  
 4 fiscal year. If the Committee on the Budget of either  
 5 House fails to report such concurrent or joint resolution  
 6 referred to it within five calendar days (excluding Satur-  
 7 days, Sundays, or legal holidays except when that House  
 8 of Congress is in session) after the date of such referral,  
 9 the committee shall be automatically discharged from fur-  
 10 ther consideration of such resolution and such resolution  
 11 shall be placed on the appropriate calendar.

12 “(b) PROCEDURE IN THE HOUSE OF REPRESENTA-  
 13 TIVES AND THE SENATE.—

14 “(1) Except as provided in paragraph (2), the  
 15 provisions of section 305 for the consideration in the  
 16 House of Representatives and in the Senate of joint  
 17 resolutions on the budget and conference reports  
 18 thereon shall also apply to the consideration of con-  
 19 current resolutions on the budget introduced under  
 20 subsection (a) and conference reports thereon.

21 “(2) Debate in the Senate on any concurrent  
 22 resolution on the budget or joint resolution on the  
 23 budget introduced under subsection (a), and all  
 24 amendments thereto and debatable motions and ap-  
 25 peals in connection therewith, shall be limited to not

1 more than 10 hours and in the House of Represent-  
2 atives such debate shall be limited to not more than  
3 3 hours.

4 “(c) CONTENTS OF CONCURRENT RESOLUTIONS.—  
5 Any concurrent resolution on the budget introduced under  
6 subsection (a) shall be in compliance with section 301.

7 “(d) EFFECT OF CONCURRENT RESOLUTION ON THE  
8 BUDGET.—Notwithstanding any other provision of this  
9 title, whenever a concurrent resolution on the budget de-  
10 scribed in subsection (a) is agreed to, then the aggregates,  
11 allocations, and reconciliation directives (if any) contained  
12 in the report accompanying such concurrent resolution or  
13 in such concurrent resolution shall be considered to be the  
14 aggregates, allocations, and reconciliation directives for all  
15 purposes of sections 302, 303, and 311 for the applicable  
16 fiscal years and such concurrent resolution shall be  
17 deemed to be a joint resolution for all purposes of this  
18 title and the Rules of the House of Representatives and  
19 any reference to the date of enactment of a joint resolution  
20 on the budget shall be deemed to be a reference to the  
21 date agreed to when applied to such concurrent resolu-  
22 tion.”.

23 (2) The table of contents set forth in section 1(b) of  
24 the Congressional Budget and Impoundment Control Act

1 of 1974 is amended by inserting after the item relating  
 2 to section 315 the following new item:

“Sec. 316. Expedited procedures upon veto of joint resolution on the budget.”.

3 **SEC. 105. AMENDMENTS TO JOINT RESOLUTIONS ON THE**  
 4 **BUDGET.**

5 (a) DEFINITION.—Paragraph (4) of section 3 of the  
 6 Congressional Budget Act of 1974 is amended to read as  
 7 follows:

8 “(4) the term ‘joint resolution on the budget’  
 9 means—

10 “(A) a joint resolution setting forth the  
 11 budget for the United States Government for a  
 12 fiscal year as provided in section 301; and

13 “(B) any other joint resolution revising the  
 14 budget for the United States Government for a  
 15 fiscal year as described in section 304.”.

16 (b) ADDITIONAL AMENDMENTS TO THE CONGRES-  
 17 SIONAL BUDGET AND IMPOUNDMENT CONTROL ACT OF  
 18 1974.—(1)(A) Sections 301, 302, 303, 305, 308, 310,  
 19 311, 312, 314, 405, and 904 of the Congressional Budget  
 20 Act of 1974 (2 U.S.C. 621 et seq.) are amended by strik-  
 21 ing “concurrent” each place it appears and inserting  
 22 “joint”.

23 (B) Section 301 of the Congressional Budget Act of  
 24 1974 is further amended by striking the last sentence.

1 (C)(i) Sections 302(d), 302(g), 308(a)(1)(A), and  
2 310(d)(1) of the Congressional Budget Act of 1974 are  
3 amended by striking “most recently agreed to concurrent  
4 resolution on the budget” each place it occurs and insert-  
5 ing “most recently enacted joint resolution on the budget  
6 or agreed to concurrent resolution on the budget (as appli-  
7 cable)”.

8 (ii) The section heading of section 301 is amended  
9 by striking “ANNUAL ADOPTION OF CONCURRENT RESO-  
10 LUTION” and inserting “JOINT RESOLUTIONS”; and

11 (iii) Section 304 of such Act is amended to read as  
12 follows:

13 “PERMISSIBLE REVISIONS OF BUDGET RESOLUTIONS

14 “SEC. 304. At any time after the joint resolution on  
15 the budget for a fiscal year has been enacted pursuant  
16 to section 301, and before the end of such fiscal year, the  
17 two Houses and the President may enact a joint resolution  
18 on the budget which revises or reaffirms the joint resolu-  
19 tion on the budget for such fiscal year most recently en-  
20 acted, and for purposes of the enforcement of the Congres-  
21 sional Budget Act of 1974, the chairman of the Budget  
22 Committee of the House of Representatives or the Senate,  
23 as applicable, may adjust levels as needed for the enforce-  
24 ment off of the budget resolution.”.

1 (D) Sections 302, 303, 310, and 311, of such Act  
 2 are amended by striking “agreed to” each place it appears  
 3 and by inserting “enacted”.

4 (2)(A) Paragraph (4) of section 3 of the Congres-  
 5 sional Budget and Impoundment Control Act of 1974 is  
 6 amended by striking “concurrent” each place it appears  
 7 and by inserting “joint”.

8 (B) The table of contents set forth in section 1(b)  
 9 of such Act is amended—

10 (i) in the item relating to section 301, by strik-  
 11 ing “Annual adoption of concurrent resolution” and  
 12 inserting “Joint resolutions”;

13 (ii) by striking the item relating to section 303  
 14 and inserting the following:

“Sec. 303. Consideration of budget-related legislation before budget becomes  
 law.”;

15 and

16 (iii) by striking “concurrent” and inserting  
 17 “joint” in the item relating to section 305.

18 (c) CONFORMING AMENDMENTS TO THE RULES OF  
 19 THE HOUSE OF REPRESENTATIVES.—Clauses 1(d)(1),  
 20 4(a)(4), 4(b)(2), 4(f)(1)(A), and 4(f)(2) of rule X, clause  
 21 10 of rule XVIII, clause 10 of rule XX, and clauses 7  
 22 and 10 of rule XXI of the Rules of the House of Rep-  
 23 resentatives are amended by striking “concurrent” each  
 24 place it appears and inserting “joint”.

1 (d) CONFORMING AMENDMENTS TO THE BALANCED  
 2 BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF  
 3 1985.—Section 258C(b)(1) of the Balanced Budget and  
 4 Emergency Deficit Control Act of 1985 (2 U.S.C.  
 5 907d(b)(1)) is amended by striking “concurrent” and in-  
 6 serting “joint”.

7 (e) CONFORMING AMENDMENTS TO SECTION 310  
 8 REGARDING RECONCILIATION DIRECTIVES.—(1) The side  
 9 heading of section 310(a) of the Congressional Budget Act  
 10 of 1974 (as amended by section 105(b)) is further amend-  
 11 ed by inserting “JOINT EXPLANATORY STATEMENT AC-  
 12 COMPANYING CONFERENCE REPORT ON” before “JOINT”.

13 (2) Section 310(a) of such Act is amended by striking  
 14 “A” and inserting “The joint explanatory statement ac-  
 15 companying the conference report on a”.

16 (3) The first sentence of section 310(b) of such Act  
 17 is amended by striking “If” and inserting “If the joint  
 18 explanatory statement accompanying the conference re-  
 19 port on”.

20 (4) Section 310(c)(1) of such Act is amended by in-  
 21 serting “the joint explanatory statement accompanying  
 22 the conference report on” after “pursuant to”.

23 (f) CONFORMING AMENDMENTS TO SECTION 3 RE-  
 24 GARDING DIRECT SPENDING.—Section 3 of the Congres-  
 25 sional Budget and Impoundment Control Act of 1974 is



1 amended by adding at the end the following new para-  
 2 graph:

3 “(11) The term ‘direct spending’ has the mean-  
 4 ing given to such term in section 250(c)(8) of the  
 5 Balanced Budget and Emergency Deficit Control  
 6 Act of 1985.”.

7 **SEC. 106. CONTINUING APPROPRIATIONS.**

8 (a) IN GENERAL.—Chapter 13 of title 31, United  
 9 States Code, is amended by inserting after section 1310  
 10 the following new section:

11 **“§ 1311. Continuing appropriations**

12 “(a)(1) If any regular appropriation bill for each fis-  
 13 cal year in a biennium does not become law before the  
 14 beginning of such biennium or a joint resolution making  
 15 continuing appropriations is not in effect, there are appro-  
 16 priated for the 2 years of the biennium, out of any money  
 17 in the Treasury not otherwise appropriated, and out of  
 18 applicable corporate or other revenues, receipts, and  
 19 funds, excluding any budget authority designated as an  
 20 emergency or temporary funding for projects or activities  
 21 that are not part of ongoing operations, such sums as may  
 22 be necessary to continue any project or activity for which  
 23 funds were provided in the preceding fiscal year—

24 “(A) for defense, veterans, and homeland secu-  
 25 rity spending—

1           “(i) in the corresponding regular appro-  
2           piation Act for such preceding fiscal year; or

3           “(ii) if the corresponding regular appro-  
4           piation bill for such preceding fiscal year did  
5           not become law, then in a joint resolution mak-  
6           ing continuing appropriations for such pre-  
7           ceding fiscal year; and

8           “(B) for spending not described in subpara-  
9           graph (A), total level allowable for the appropriate  
10          accounts under section 251 of the Balanced Budget  
11          and Emergency Deficit Control of Act of 1985 in  
12          the same proportion of funding that such accounts  
13          received the preceding fiscal year.

14          “(2) Appropriations and funds made available, and  
15          authority granted, for a project or activity for any fiscal  
16          year pursuant to this section shall be at a rate of oper-  
17          ations not in excess of the lower of—

18               “(A) the rate of operations provided for in the  
19               regular appropriation Act providing for such project  
20               or activity for the preceding fiscal year;

21               “(B) in the absence of such an Act, the rate of  
22               operations provided for such project or activity pur-  
23               suant to a joint resolution making continuing appro-  
24               priations for such preceding fiscal year;

1           “(C) the rate of operations provided for in the  
2           regular appropriation bill as passed by the House of  
3           Representatives or the Senate for the fiscal year in  
4           question, except that the lower of these two versions  
5           shall be ignored for any project or activity for which  
6           there is a budget request if no funding is provided  
7           for that project or activity in either version; or

8           “(D) the annualized rate of operations provided  
9           for in the most recently enacted joint resolution  
10          making continuing appropriations for part of that  
11          fiscal year or any funding levels established under  
12          the provisions of this Act.

13          “(3) Appropriations and funds made available, and  
14          authority granted, for any fiscal year pursuant to this sec-  
15          tion for a project or activity shall be available for the pe-  
16          riod beginning with the first day of a lapse in appropria-  
17          tions and ending with the earlier of—

18                 “(A) the date on which the applicable regular  
19                 appropriation bill for such fiscal year becomes law  
20                 (whether or not such law provides for such project  
21                 or activity) or a continuing resolution making appro-  
22                 priations becomes law, as the case may be; or

23                 “(B) the last day of such fiscal year.

24          “(b) An appropriation or funds made available, or au-  
25          thority granted, for a project or activity for any fiscal year

1 pursuant to this section shall be subject to the terms and  
2 conditions imposed with respect to the appropriation made  
3 or funds made available for the preceding fiscal year, or  
4 authority granted for such project or activity under cur-  
5 rent law.

6 “(c) Appropriations and funds made available, and  
7 authority granted, for any project or activity for any fiscal  
8 year pursuant to this section shall cover all obligations or  
9 expenditures incurred for such project or activity during  
10 the portion of such fiscal year for which this section ap-  
11 plies to such project or activity.

12 “(d) Expenditures made for a project or activity for  
13 any fiscal year pursuant to this section shall be charged  
14 to the applicable appropriation, fund, or authorization  
15 whenever a regular appropriation bill or a joint resolution  
16 making continuing appropriations until the end of a fiscal  
17 year providing for such project or activity for such period  
18 becomes law.

19 “(e) This section shall not apply to a project or activ-  
20 ity during a fiscal year if any other provision of law (other  
21 than an authorization of appropriations)—

22 “(1) makes an appropriation, makes funds  
23 available, or grants authority for such project or ac-  
24 tivity to continue for such period; or

1           “(2) specifically provides that no appropriation  
2           shall be made, no funds shall be made available, or  
3           no authority shall be granted for such project or ac-  
4           tivity to continue for such period.

5           “(f) For purposes of this section, the term ‘regular  
6           appropriation bill’ means any annual appropriation bill  
7           making appropriations, otherwise making funds available,  
8           or granting authority, for any of the following categories  
9           of projects and activities:

10           “(1) Agriculture, rural development, Food and  
11           Drug Administration, and related agencies pro-  
12           grams.

13           “(2) The Department of Defense.

14           “(3) Energy and water development, and re-  
15           lated agencies.

16           “(4) State, foreign operations, and related pro-  
17           grams.

18           “(5) The Department of Homeland Security.

19           “(6) The Department of the Interior, Environ-  
20           mental Protection Agency, and related agencies.

21           “(7) The Departments of Labor, Health and  
22           Human Services, and Education, and related agen-  
23           cies.

24           “(8) Military construction, veterans affairs, and  
25           related agencies.

6 “(11) The Legislative Branch.

7 “(12) Financial services and general govern-  
8 ment.”.

9 (b) CLERICAL AMENDMENT.—The analysis of chap-  
10 ter 13 of title 31, United States Code, is amended by in-  
11 serting after the item relating to section 1310 the fol-  
12 lowing new item:

“1311. Continuing appropriations.”.

**14 SEC. 201. EFFECTIVE DATE.**

15       The provisions of this title shall take effect on Janu-  
16   ary 1 of the calendar year after the year of the enactment  
17   of this Act.

19       Section 300 of the Congressional Budget Act of 1974  
20   (2 U.S.C. 631) is amended to read as follows:

21 “TIMETABLE

22 “SEC. 300. (a) IN GENERAL.—Except as provided by  
23 subsection (b), the timetable with respect to the congres-  
24 sional budget process for any Congress (beginning with

1 the 113th Congress or a subsequent Congress, as applica-  
 2 ble) is as follows:

“First Session

| <b>On or before:</b>                            | <b>Action to be completed:</b>                                                  |
|-------------------------------------------------|---------------------------------------------------------------------------------|
| First Monday in February .....                  | President submits budget recommendations.                                       |
| February 15 .....                               | Congressional Budget Office submits report to Budget Committees.                |
| Not later than 6 weeks after budget submission. | Committees submit views and estimates to Budget Committees.                     |
| April 1 .....                                   | Budget Committees report joint resolution on the biennial budget.               |
| May 15 .....                                    | Congress completes action on joint resolution on the biennial budget.           |
| May 15 .....                                    | Biennial appropriation bills may be considered in the House of Representatives. |
| June 10 .....                                   | House Appropriations Committee reports last biennial appropriation bill.        |
| June 30 .....                                   | House completes action on biennial appropriation bills.                         |
| October 1 .....                                 | Biennium begins.                                                                |

“Second Session

| <b>On or before:</b>                                          | <b>Action to be completed:</b>                                                                                   |
|---------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------|
| February 15 .....                                             | President submits budget review.                                                                                 |
| Not later than 6 weeks after President submits budget review. | Congressional Budget Office submits report to Budget Committees.                                                 |
| The last day of the session .....                             | Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium. |

3 “(b) SPECIAL RULE.—In the case of any first session  
 4 of Congress that begins in any year during which the term  
 5 of a President (except a President who succeeds himself)  
 6 begins, the following dates shall supersede those set forth  
 7 in subsection (a):

“First Session

| <b>On or before:</b>        | <b>Action to be completed:</b>                                    |
|-----------------------------|-------------------------------------------------------------------|
| First Monday in April ..... | President submits budget recommendations.                         |
| April 20 .....              | Committees submit views and estimates to Budget Committees.       |
| May 15 .....                | Budget Committees report joint resolution on the biennial budget. |

## “First Session—Continued

|                 |                                                                                 |
|-----------------|---------------------------------------------------------------------------------|
| June 1 .....    | Congress completes action on joint resolution on the biennial budget.           |
| June 1 .....    | Biennial appropriation bills may be considered in the House of Representatives. |
| July 1 .....    | House Appropriations Committee reports last biennial appropriation bill.        |
| July 20 .....   | House completes action on biennial appropriation bills.                         |
| October 1 ..... | Biennium begins.”.                                                              |

1 **SEC. 203. AMENDMENTS TO THE CONGRESSIONAL BUDGET**2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) DECLARATION OF PURPOSE.—Section 2(2) of the  
4 Congressional Budget and Impoundment Control Act of  
5 1974 (2 U.S.C. 621(2)) is amended by striking “each  
6 year” and inserting “biennially”.

7 (b) DEFINITIONS.—

8 (1) BUDGET RESOLUTION.—Section 3(4) of  
9 such Act (2 U.S.C. 622(4)) is amended by striking  
10 “fiscal year” each place it appears and inserting “bi-  
11 ennium”.

12 (2) BIENNIUM.—Section 3 of such Act (2  
13 U.S.C. 622) (as amended by section 113(a)) is fur-  
14 ther amended by adding at the end the following  
15 new paragraph:

16 “(13) The term ‘biennium’ means the period of  
17 2 consecutive fiscal years beginning on October 1 of  
18 any odd-numbered year.”.

19 (c) BIENNIAL JOINT RESOLUTION ON THE BUDG-  
20 ET.—



1           (1)   CONTENTS   OF   RESOLUTION.—Section  
2       301(a) of such Act (2 U.S.C. 632(a)) is amended—

3           (A) in the matter preceding paragraph (1)  
4       by—

5           (i) striking “April 15 of each year”  
6       and inserting “May 15 of each odd-num-  
7       bered year”;

8           (ii) striking “the fiscal year beginning  
9       on October 1 of such year” the first place  
10      it appears and inserting “the biennium be-  
11      ginning on October 1 of such year”;

12          (iii) striking “the fiscal year beginning  
13      on October 1 of such year” the second  
14      place it appears and inserting “each fiscal  
15      year in such period”; and

16          (iv) striking “each of the four ensuing  
17      fiscal years” and inserting “each fiscal  
18      year in the next 2 bienniums”;

19          (B) in paragraph (6), by striking “for the  
20      fiscal year” and inserting “for each fiscal year  
21      in the biennium”; and

22          (C) in paragraph (7), by striking “for the  
23      fiscal year” and inserting “for each fiscal year  
24      in the biennium”.

1           (2) ADDITIONAL MATTERS.—Section 301(b) of  
2 such Act (2 U.S.C. 632(b)) is amended—

3           (A) in paragraph (3), by striking “for such  
4 fiscal year” and inserting “for either fiscal year  
5 in such biennium”; and

6           (B) in paragraph (7), by striking “for the  
7 first fiscal year” and inserting “for each fiscal  
8 year in the biennium”.

9           (3) VIEWS OF OTHER COMMITTEES.—Section  
10 301(d) of such Act (2 U.S.C. 632(d)) is amended by  
11 inserting “(or, if applicable, as provided by section  
12 300(b))” after “United States Code”.

13          (4) HEARINGS.—Section 301(e)(1) of such Act  
14 (2 U.S.C. 632(e)) is amended by—

15          (A) striking “fiscal year” and inserting  
16 “biennium”; and

17          (B) inserting after the second sentence the  
18 following: “On or before April 1 of each odd-  
19 numbered year (or, if applicable, as provided by  
20 section 300(b)), the Committee on the Budget  
21 of each House shall report to its House the  
22 joint resolution on the budget referred to in  
23 subsection (a) for the biennium beginning on  
24 October 1 of that year.”.

1           (5) GOALS FOR REDUCING UNEMPLOYMENT.—  
 2       Section 301(f) of such Act (2 U.S.C. 632(f)) is  
 3       amended by striking “fiscal year” each place it ap-  
 4       pears and inserting “biennium”.

5           (6)       ECONOMIC       ASSUMPTIONS.—Section  
 6       301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is  
 7       amended by striking “for a fiscal year” and insert-  
 8       ing “for a biennium”.

9           (7) SECTION HEADING.—The section heading of  
 10      section 301 of such Act is amended by striking “AN-  
 11      NUAL” and inserting “BIENNIAL”.

12          (8) TABLE OF CONTENTS.—The item relating  
 13      to section 301 in the table of contents set forth in  
 14      section 1(b) of such Act is amended by striking “An-  
 15      nual” and inserting “Biennial”.

16      (d) COMMITTEE ALLOCATIONS.—Section 302 of such  
 17      Act (2 U.S.C. 633) is amended—

18          (1) in subsection (a)(1) by—

19              (A) striking “for the first fiscal year of the  
 20              resolution,” and inserting “for each fiscal year  
 21              in the biennium,”;

22              (B) striking “for that period of fiscal  
 23              years” and inserting “for all fiscal years cov-  
 24              ered by the resolution”; and

1 (C) striking “for the fiscal year of that  
 2 resolution” and inserting “for each fiscal year  
 3 in the biennium”;

4 (2) in subsection (f)(1), by striking “for a fiscal  
 5 year” and inserting “for a biennium”;

6 (3) in subsection (f)(1), by striking “first fiscal  
 7 year” and inserting “either fiscal year of the bien-  
 8 nium”;

9 (4) in subsection (f)(2)(A), by—

10 (A) striking “first fiscal year” and insert-  
 11 ing “each fiscal year of the biennium”; and

12 (B) striking “the total of fiscal years” and  
 13 inserting “the total of all fiscal years covered by  
 14 the resolution”; and

15 (5) in subsection (g)(1)(A), by striking “April”  
 16 and inserting “May”.

17 (e) SECTION 303 POINT OF ORDER.—Section 303 of  
 18 such Act (2 U.S.C. 634(a)) is amended by striking “for  
 19 a fiscal year” and inserting “for a biennium” and by strik-  
 20 ing “the first fiscal year” and inserting “each fiscal year  
 21 of the biennium”.

22 (f) PERMISSIBLE REVISIONS OF JOINT RESOLUTIONS  
 23 ON THE BUDGET.—Section 304 of such Act (2 U.S.C.  
 24 635) is amended—

1           (1) by striking “fiscal year” the first two places  
2           it appears and inserting “biennium”;

3           (2) by striking “for such fiscal year”; and

4           (3) by inserting before the period “for such bi-  
5           ennium”.

6           (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
7           RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
8           636(b)(3)) is amended by striking “fiscal year” and in-  
9           serting “biennium”.

10          (h) COMPLETION OF HOUSE COMMITTEE ACTION ON  
11          APPROPRIATION BILLS.—Section 307 of such Act (2  
12          U.S.C. 638) is amended—

13               (1) by striking “each year” and inserting “each  
14               odd-numbered year (or, if applicable, as provided by  
15               section 300(b), July 1)”;

16               (2) by striking “annual” and inserting “bien-  
17               nial”;

18               (3) by striking “fiscal year” and inserting “bi-  
19               ennium”; and

20               (4) by striking “that year” and inserting “each  
21               odd-numbered year”.

22          (i) COMPLETION OF HOUSE ACTION ON REGULAR  
23          APPROPRIATION BILLS.—Section 309 of such Act (2  
24          U.S.C. 640) is amended—

1           (1) by striking “It” and inserting “Except  
2 whenever section 300(b) is applicable, it”;

3           (2) by inserting “of any odd-numbered calendar  
4 year” after “July”;

5           (3) by striking “annual” and inserting “bien-  
6 nial”; and

7           (4) by striking “fiscal year” and inserting “bi-  
8 ennium”.

9           (j) RECONCILIATION PROCESS.—Section 310 of such  
10 Act (2 U.S.C. 641) is amended—

11           (1) in subsection (a), in the matter preceding  
12 paragraph (1), by striking “any fiscal year” and in-  
13 serting “any biennium”;

14           (2) in subsection (a)(1), by striking “such fiscal  
15 year” each place it appears and inserting “any fiscal  
16 year covered by such resolution”; and

17           (3) by striking subsection (f) and redesignating  
18 subsection (g) as subsection (f).

19           (k) SECTION 311 POINT OF ORDER.—

20           (1) IN THE HOUSE OF REPRESENTATIVES.—  
21 Section 311(a)(1) of such Act (2 U.S.C. 642(a)) is  
22 amended—

23           (A) by striking “for a fiscal year” and in-  
24 serting “for a biennium”;

1 (B) by striking “the first fiscal year” each  
 2 place it appears and inserting “either fiscal  
 3 year of the biennium”; and

4 (C) by striking “that first fiscal year” and  
 5 inserting “each fiscal year in the biennium”.

6 (2) IN THE SENATE.—Section 311(a)(2) of  
 7 such Act is amended—

8 (A) in subparagraph (A), by striking “for  
 9 the first fiscal year” and inserting “for either  
 10 fiscal year of the biennium”; and

11 (B) in subparagraph (B)—

12 (i) by striking “that first fiscal year”  
 13 the first place it appears and inserting  
 14 “each fiscal year in the biennium”; and

15 (ii) by striking “that first fiscal year  
 16 and the ensuing fiscal years” and inserting  
 17 “all fiscal years”.

18 (3) SOCIAL SECURITY LEVELS.—Section  
 19 311(a)(3) of such Act is amended by—

20 (A) striking “for the first fiscal year” and  
 21 inserting “each fiscal year in the biennium”;  
 22 and

23 (B) striking “that fiscal year and the ensu-  
 24 ing fiscal years” and inserting “all fiscal  
 25 years”.

1 (l) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—

2 Section 312(c) of the Congressional Budget Act of 1974

3 (2 U.S.C. 643) is amended—

4 (1) by striking “for a fiscal year” and inserting  
5 “for a biennium”;

6 (2) in paragraph (1), by striking “first fiscal  
7 year” and inserting “either fiscal year in the bien-  
8 nium”;

9 (3) in paragraph (2), by striking “that fiscal  
10 year” and inserting “either fiscal year in the bien-  
11 nium”; and

12 (4) in the matter following paragraph (2), by  
13 striking “that fiscal year” and inserting “the appli-  
14 cable fiscal year”.

15 **SEC. 204. AMENDMENTS TO RULES OF THE HOUSE OF REP-**  
16 **RESENTATIVES.**

17 (a) Clause 4(a)(1)(A) of rule X of the Rules of the  
18 House of Representatives is amended by inserting “odd-  
19 numbered” after “each”.

20 (b) Clause 4(a)(4) of rule X of the Rules of the House  
21 of Representatives is amended by striking “fiscal year”  
22 and inserting “biennium”.

23 (c) Clause 4(b)(2) of rule X of the Rules of the House  
24 of Representatives is amended by striking “each fiscal  
25 year” and inserting “the biennium”.



1 (d) Clause 4(b) of rule X of the Rules of the House  
 2 of Representatives is amended by striking “and” at the  
 3 end of subparagraph (5), by striking the period and insert-  
 4 ing “; and” at the end of subparagraph (6), and by adding  
 5 at the end the following new subparagraph:

6 “(7) use the second session of each Congress to  
 7 study issues with long-term budgetary and economic  
 8 implications, including holding hearings to receive  
 9 testimony from committees of jurisdiction to identify  
 10 problem areas and to report on the results of over-  
 11 sight; and by January 1 of each odd-number year,  
 12 issuing a report to the Speaker which identifies the  
 13 key issues facing the Congress in the next bien-  
 14 nium.”.

15 (e) Clause 4(e) of rule X of the Rules of the House  
 16 of Representatives is amended by striking “annually” each  
 17 place it appears and inserting “biennially” and by striking  
 18 “annual” and inserting “biennial”.

19 (f) Clause 4(f) of rule X of the Rules of the House  
 20 of Representatives is amended—

21 (1) by inserting “during each odd-numbered  
 22 year” after “submits his budget”;

23 (2) by striking “fiscal year” the first place it  
 24 appears and inserting “biennium”; and

1           (3) by striking “that fiscal year” and inserting  
2           “each fiscal year in such ensuing biennium”.

3           (g) Clause 11(i) of rule X of the Rules of the House  
4 of Representatives is amended by striking “during the  
5 same or preceding fiscal year”.

6           (h) Clause 3(d)(2)(A) of rule XIII of the Rules of  
7 the House of Representatives is amended by striking  
8 “five” both places it appears and inserting “six”.

9           (i) Clause 5(a)(1) of rule XIII of the Rules of the  
10 House of Representatives is amended by striking “fiscal  
11 year after September 15 in the preceding fiscal year” and  
12 inserting “biennium after September 15 of the calendar  
13 year in which such biennium begins”.

14 **SEC. 205. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**  
15 **OF APPROPRIATION ACTS.**

16           Section 105 of title 1, United States Code, is amend-  
17 ed to read as follows:

18 **“§ 105. Title and style of appropriations Acts**

19           “(a) The style and title of all Acts making appropria-  
20 tions for the support of the Government shall be as fol-  
21 lows: ‘An Act making appropriations (here insert the ob-  
22 ject) for each fiscal year in the biennium of fiscal years  
23 (here insert the fiscal years of the biennium).’.

24           “(b) All Acts making regular appropriations for the  
25 support of the Government shall be enacted for a biennium

1 and shall specify the amount of appropriations provided  
 2 for each fiscal year in such period.

3 “(c) For purposes of this section, the term ‘biennium’  
 4 has the same meaning as in section 3(13) of the Congres-  
 5 sional Budget and Impoundment Control Act of 1974 (2  
 6 U.S.C. 622(13)).”.

7 **SEC. 206. MULTIYEAR AUTHORIZATIONS.**

8 (a) IN GENERAL.—Title III of the Congressional  
 9 Budget Act of 1974 (as amended by section 115(a)) is  
 10 further amended by adding at the end the following new  
 11 section:

12 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

13 “SEC. 318. (a) It shall not be in order in the House  
 14 of Representatives or the Senate to consider any measure  
 15 that contains a specific authorization of appropriations for  
 16 any purpose unless the measure includes such a specific  
 17 authorization of appropriations for that purpose for not  
 18 less than each fiscal year in one or more bienniums.

19 “(b)(1) For purposes of this section, a specific au-  
 20 thorization of appropriations is an authorization for the  
 21 enactment of an amount of appropriations or amounts not  
 22 to exceed an amount of appropriations (whether stated as  
 23 a sum certain, as a limit, or as such sums as may be nec-  
 24 essary) for any purpose for a fiscal year.

25 “(2) Subsection (a) does not apply with respect to  
 26 an authorization of appropriations for a single fiscal year

1 for any program, project, or activity if the measure con-  
 2 taining that authorization includes a provision expressly  
 3 stating the following: ‘Congress finds that no authoriza-  
 4 tion of appropriation will be required for [Insert name of  
 5 applicable program, project, or activity] for any subse-  
 6 quent fiscal year.’.

7 “(c) For purposes of this section, the term ‘measure’  
 8 means a bill, joint resolution, amendment, motion, or con-  
 9 ference report.”.

10 (b) AMENDMENT TO TABLE OF CONTENTS.—The  
 11 table of contents set forth in section 1(b) of the Congres-  
 12 sional Budget and Impoundment Control Act of 1974 is  
 13 amended by adding after the item relating to section 317  
 14 the following new item:

“Sec. 318. Multiyear authorizations of appropriations.”.

15 **SEC. 207. GOVERNMENT STRATEGIC AND PERFORMANCE**  
 16 **PLANS ON A BIENNIAL BASIS.**

17 (a) STRATEGIC PLANS.—Section 306 of title 5,  
 18 United States Code, is amended—

19 (1) in subsection (a), by striking “September  
 20 30, 1997” and inserting “September 30, 2013”;

21 (2) in subsection (b)—

22 (A) by striking “at least every three years”  
 23 and all that follows thereafter and inserting “at  
 24 least every 4 years, except that strategic plans

1 submitted by September 30, 2013, shall be up-  
 2 dated and revised by September 30, 2014”; and

3 (B) by striking “five years forward” and  
 4 inserting “six years forward”; and

5 (3) in subsection (c), by inserting a comma  
 6 after “section” the second place it appears and add-  
 7 ing “including a strategic plan submitted by Sep-  
 8 tember 30, 2013, meeting the requirements of sub-  
 9 section (a)”.

10 (b) BUDGET CONTENTS AND SUBMISSION TO CON-  
 11 GRESS.—Paragraph (28) of section 1105(a) of title 31,  
 12 United States Code, is amended by striking “beginning  
 13 with fiscal year 1999, a” and inserting “beginning with  
 14 fiscal year 2014, a biennial”.

15 (c) PERFORMANCE PLANS.—Section 1115 of title 31,  
 16 United States Code, is amended—

17 (1) in subsection (a)—

18 (A) in the matter before paragraph (1) by  
 19 striking “an annual” and inserting “a bien-  
 20 nial”;

21 (B) in paragraph (1) by inserting after  
 22 “program activity” the following: “for both  
 23 years 1 and 2 of the biennial plan”;

24 (C) in paragraph (5) by striking “and”  
 25 after the semicolon;

1 (D) in paragraph (6) by striking the period  
 2 and inserting a semicolon; and inserting “and”  
 3 after the inserted semicolon; and

4 (E) by adding after paragraph (6) the fol-  
 5 lowing:

6 “(7) cover each fiscal year of the biennium be-  
 7 ginning with the first fiscal year of the next biennial  
 8 budget cycle.”;

9 (2) in subsection (d) by striking “annual” and  
 10 inserting “biennial”; and

11 (3) in paragraph (6) of subsection (g) by strik-  
 12 ing “annual” and inserting “biennial”.

13 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
 14 BILITY.—Section 9703 of title 31, United States Code, re-  
 15 lating to managerial accountability, is amended—

16 (1) in subsection (a)—

17 (A) in the first sentence by striking “an-  
 18 nual”; and

19 (B) by striking “section 1105(a)(29)” and  
 20 inserting “section 1105(a)(28)”;

21 (2) in subsection (e)—

22 (A) in the first sentence by striking “one  
 23 or” before “two years”;

1 (B) in the second sentence by striking “a  
2 subsequent year” and inserting “for a subse-  
3 quent 2-year period”; and

4 (C) in the third sentence by striking  
5 “three” and inserting “four”.

6 (e) STRATEGIC PLANS.—Section 2802 of title 39,  
7 United States Code, is amended—

8 (1) in subsection (a), by striking “September  
9 30, 1997” and inserting “September 30, 2013”;

10 (2) in subsection (b), by striking “at least every  
11 three years” and inserting “at least every 4 years  
12 except that strategic plans submitted by September  
13 30, 2013, shall be updated and revised by September  
14 30, 2014”;

15 (3) in subsection (b), by striking “five years  
16 forward” and inserting “six years forward”; and

17 (4) in subsection (c), by inserting a comma  
18 after “section” the second place it appears and in-  
19 serting “including a strategic plan submitted by  
20 September 30, 2013, meeting the requirements of  
21 subsection (a)”.

22 (f) PERFORMANCE PLANS.—Section 2803(a) of title  
23 39, United States Code, is amended—

24 (1) in the matter before paragraph (1), by  
25 striking “an annual” and inserting “a biennial”;

1           (2) in paragraph (1), by inserting after “pro-  
 2       gram activity” the following: “for both years 1 and  
 3       2 of the biennial plan”;

4           (3) in paragraph (5), by striking “and” after  
 5       the semicolon;

6           (4) in paragraph (6), by striking the period and  
 7       inserting “; and”; and

8           (5) by adding after paragraph (6) the following:

9           “(7) cover each fiscal year of the biennium be-  
 10       ginning with the first fiscal year of the next biennial  
 11       budget cycle.”.

12       (g) COMMITTEE VIEWS OF PLANS AND REPORTS.—

13       Section 301(d) of the Congressional Budget Act (2 U.S.C.

14       632(d)) is amended by adding at the end: “Each com-

15       mittee of the Senate or the House of Representatives shall

16       review the strategic plans, performance plans, and per-

17       formance reports, required under section 306 of title 5,

18       United States Code, and sections 1115 and 1116 of title

19       31, United States Code, of all agencies under the jurisdic-

20       tion of the committee. Each committee may provide its

21       views on such plans or reports to the Committee on the

22       Budget of the applicable House.”.

23       (h) PROGRAM FORMULAS IN PERFORMANCE

24       PLANS.—Section 1115(b) of title 31, United States Code,

25       is amended—



1           (1) in paragraph (9), by striking “and” after  
2       the semicolon;

3           (2) in paragraph (10), by striking the period  
4       and inserting “; and”; and

5           (3) by inserting at the end the following:

6           “(11) a description of the formulas used for the  
7       program and program funding decisions including  
8       the criteria and factors used and the weight given to  
9       each of these factors.”.

10 **SEC. 208. BIENNIAL APPROPRIATION BILLS.**

11       (a) IN THE HOUSE OF REPRESENTATIVES.—Clause  
12 2(a) of rule XXI of the Rules of the House of Representa-  
13 tives is amended by adding at the end the following new  
14 subparagraph:

15       “(3)(A) Except as provided by subdivision (B), an ap-  
16 propriation may not be reported in a general appropriation  
17 bill (other than a supplemental appropriation bill), and  
18 may not be in order as an amendment thereto, unless it  
19 provides new budget authority or establishes a level of ob-  
20 ligations under contract authority for each fiscal year of  
21 a biennium.

22       “(B) Subdivision (A) does not apply with respect to  
23 an appropriation for a single fiscal year for any program,  
24 project, or activity if the bill or amendment thereto con-  
25 taining that appropriation includes a provision expressly

1 stating the following: ‘Congress finds that no additional  
 2 funding beyond one fiscal year will be required and the  
 3 [Insert name of applicable program, project, or activity]  
 4 will be completed or terminated after the amount provided  
 5 has been expended.’.

6 “(C) For purposes of paragraph (b), the statement  
 7 set forth in subdivision (B) with respect to an appropria-  
 8 tion for a single fiscal year for any program, project, or  
 9 activity may be included in a general appropriation bill  
 10 or amendment thereto.”.

11 (b) CONFORMING AMENDMENT.—Clause 5(b)(1) of  
 12 rule XXII of the House of Representatives is amended by  
 13 striking “or (C)” and inserting “or (3) or 2(C)”.

14 **SEC. 209. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**  
 15 **ING COMMITTEES OF THE SENATE AND THE**  
 16 **HOUSE OF REPRESENTATIVES.**

17 (a) INFORMATION REGARDING AGENCY APPROPRIA-  
 18 TIONS REQUESTS.—To assist each standing committee of  
 19 the House of Representatives and the Senate in carrying  
 20 out its responsibilities, the head of each Federal agency  
 21 which administers the laws or parts of laws under the ju-  
 22 risdiction of such committee shall provide to such com-  
 23 mittee such studies, information, analyses, reports, and  
 24 assistance as may be requested by the chairman and rank-  
 25 ing minority member of the committee.

1       (b) INFORMATION REGARDING AGENCY PROGRAM  
2 ADMINISTRATION.—To assist each standing committee of  
3 the House of Representatives and the Senate in carrying  
4 out its responsibilities, the head of any agency shall fur-  
5 nish to such committee documentation, containing infor-  
6 mation received, compiled, or maintained by the agency  
7 as part of the operation or administration of a program,  
8 or specifically compiled pursuant to a request in support  
9 of a review of a program, as may be requested by the  
10 chairman and ranking minority member of such com-  
11 mittee.

12       (c) SUMMARIES BY COMPTROLLER GENERAL.—With-  
13 in 30 days after the receipt of a request from a chairman  
14 and ranking minority member of a standing committee  
15 having jurisdiction over a program being reviewed and  
16 studied by such committee under this section, the Comp-  
17 troller General of the United States shall furnish to such  
18 committee summaries of any audits or reviews of such pro-  
19 gram which the Comptroller General has completed during  
20 the preceding 6 years.

21       (d) CONGRESSIONAL ASSISTANCE.—Consistent with  
22 their duties and functions under law, the Comptroller Gen-  
23 eral of the United States, the Director of the Congres-  
24 sional Budget Office, and the Director of the Congres-  
25 sional Research Service shall continue to furnish (con-

1 sistent with established protocols) to each standing com-  
2 mittee of the House of Representatives or the Senate such  
3 information, studies, analyses, and reports as the chair-  
4 man and ranking minority member may request to assist  
5 the committee in conducting reviews and studies of pro-  
6 grams under this section.

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