

113TH CONGRESS  
2D SESSION

# S. 2256

To direct the Secretary of the Interior to take certain land and mineral rights on the reservation of the Northern Cheyenne Tribe of Montana and other culturally important land into trust for the benefit of the Northern Cheyenne Tribe, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

APRIL 11, 2014

Mr. WALSH (for himself and Mr. TESTER) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To direct the Secretary of the Interior to take certain land and mineral rights on the reservation of the Northern Cheyenne Tribe of Montana and other culturally important land into trust for the benefit of the Northern Cheyenne Tribe, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Northern Cheyenne  
5       Lands Act”.

6       **SEC. 2. FINDINGS.**

7       Congress finds that—

1                   (1) the Northern Cheyenne Tribe has depended  
2       on the land of the Tribe and the land-based re-  
3       sources of the Tribe to support its way of life since  
4       time immemorial;

5                   (2) the Tribe has made supreme and historic  
6       sacrifices to repossess and maintain the homeland of  
7       the Tribe, including the Reservation of the Tribe in  
8       the State of Montana;

9                   (3) the Tribe suffers from tremendous social  
10      and economic challenges, including a lack of employ-  
11      ment opportunities on the Reservation, which can be  
12      improved by strengthening the control of the Tribe  
13      over the land base, natural resources, and trust  
14      funds of the Tribe;

15                  (4) the Tribe and the members of the Tribe are  
16      the beneficial owners of more than 95 percent of the  
17      surface land of the Reservation and all but approxi-  
18      mately 5,000 subsurface acres of the Reservation;

19                  (5) the Tribe seeks to obtain ownership of ap-  
20      proximately 5,000 subsurface acres on the Reserva-  
21      tion that the Tribe does not own as a result of an  
22      error made by the United States when the Reserva-  
23      tion was expanded in 1900;

24                  (6) in 2002, the Tribe agreed by settlement to  
25      dismiss a lawsuit against the United States which

1       alleged that the United States failed to protect the  
2       Reservation from the impacts of coal development in  
3       return for assistance in securing tribal ownership of  
4       the subsurface rights described in paragraph (5)  
5       substantially in the form of this Act, and to secure  
6       mitigation funding to address the impacts of coal de-  
7       velopment in areas adjacent to the Reservation,  
8       among other conditions;

9                 (7) to increase tribal ownership of the surface  
10      land, the Tribe has purchased approximately 932  
11      acres of land within the Reservation that were, for  
12      various reasons, taken out of trust ownership status;

13                 (8) the Tribe has purchased approximately 635  
14      acres of land near Bear Butte, South Dakota, which  
15      the Tribe considers sacred ground for the members  
16      of the Tribe, as well as for members of other Indian  
17      tribes;

18                 (9) the Tribe seeks to have the land and sub-  
19      surface within the Reservation and the Bear Butte  
20      land described in this section taken into trust by the  
21      United States for the benefit of the Tribe;

22                 (10) the Tribe seeks clarification, consistent  
23      with the 1999 settlement with the United States,  
24      that the principal of the funds arising from the  
25      Northern Cheyenne Indian Reserved Water Rights

1       Settlement Act of 1992 (Public Law 102–374; 106  
2       Stat. 1186; 108 Stat. 707), the earnings from which  
3       are paid to the Tribe and managed as the “Northern  
4       Cheyenne Trust Fund” by the Office of Special  
5       Trustee, may be transferred to the Northern Chey-  
6       enne Tribe Permanent Fund, which has historically  
7       provided strong returns to the Tribe in direct sup-  
8       port of tribal self-determination and to offset limited  
9       Federal funding of important tribal governmental  
10      services; and

11                     (11) if the conveyances of land and funds au-  
12        thorized under this Act are carried out, the Tribe  
13        has agreed to waive all legal claims against the  
14        United States arising out of the longstanding loss of  
15        the subsurface rights and the management of the  
16        Northern Cheyenne Trust Fund by the United  
17        States.

18 **SEC. 3. DEFINITIONS.**

19       In this Act:

20                     (1) **FUND.**—The term “Fund” means the  
21        Northern Cheyenne Trust Fund identified in the  
22        June 7, 1999 Agreement Settling Certain Issues Re-  
23        lating to the Tongue River Dam Project, which was  
24        entered into by the Tribe, the State, and delegates

1 of the Secretary, and managed by the Office of Spe-  
2 cial Trustee in the Department of the Interior.

3 (2) GREAT NORTHERN PROPERTIES.—The term  
4 “Great Northern Properties” means the Great  
5 Northern Properties Limited Partnership, which is a  
6 Delaware limited partnership.

7 (3) PERMANENT FUND.—The term “Permanent  
8 Fund” means the Northern Cheyenne Tribe Perma-  
9 nent Fund managed by the Tribe pursuant to the  
10 Plan for Investment, Management and Use of the  
11 Fund, as amended by vote of the tribal membership  
12 on November 2, 2010.

13 (4) RESERVATION.—The term “Reservation”  
14 means the Northern Cheyenne Reservation.

15 (5) SECRETARY.—The term “Secretary” means  
16 the Secretary of the Interior.

17 (6) STATE.—The term “State” means the State  
18 of Montana.

19 (7) TRIBE.—The term “Tribe” means the  
20 Northern Cheyenne Tribe.

21 **SEC. 4. TRIBAL FEE LAND TO BE TAKEN INTO TRUST.**

22 Not later than 60 days after the date of enactment  
23 of this Act, the Secretary shall take the approximately  
24 1,567 acres of land depicted on the map entitled “North-  
25 ern Cheyenne Lands Act – Fee-to-Trust Lands” and

1 dated March 26, 2014, into trust for the benefit of the  
2 Tribe.

3 **SEC. 5. MINERAL RIGHTS TO BE TAKEN INTO TRUST.**

4 (a) COMPLETION OF MINERAL CONVEYANCES.—

5 (1) IN GENERAL.—Not later than 60 days after  
6 the date on which the Secretary receives the notifica-  
7 tion described in subsection (c), in a single trans-  
8 action—

9 (A) Great Northern Properties shall convey  
10 to the Tribe all right, title, and interest of  
11 Great Northern Properties, consisting of coal  
12 and iron ore mineral interests, underlying the  
13 land on the Reservation generally depicted as  
14 “Great Northern Properties” on the map enti-  
15 tled “Northern Cheyenne Land Act – Coal  
16 Tracts” and dated February 27, 2014; and

17 (B) subject to paragraph (2), the Secretary  
18 shall convey to Great Northern Properties all  
19 right, title, and interest of the United States in  
20 and to the coal mineral interests underlying the  
21 land generally depicted as “Bull Mountains”  
22 and “East Fork” on the map entitled “North-  
23 ern Cheyenne Federal Tracts” and dated Feb-  
24 ruary 27, 2014.

1                         (2) REQUIREMENT.—The Secretary shall en-  
2                         sure that the deed for the conveyance authorized by  
3                         paragraph (1)(B) shall include a covenant running  
4                         with the land that—

5                             (A) precludes the coal conveyed from being  
6                         mined by any method other than underground  
7                         mining techniques—

8                             (i) until any surface owner (as defined  
9                         in section 714(e) of Public Law 95–87 (30  
10                         U.S.C. 1304(e))) for a specific tract has  
11                         provided to Great Northern Properties  
12                         written consent to enter the specific tract  
13                         and commence surface mining; and

14                             (ii) except as determined to be accept-  
15                         able for further consideration for leasing in  
16                         the document of the Bureau of Land Man-  
17                         agement entitled “Billings Resource Area  
18                         Final EIS and Resource Management  
19                         Plan” and dated September 1984; and

20                             (B) shall not create any property interest  
21                         in the United States or any surface owner (as  
22                         defined in section 714(e) of Public Law 95–87  
23                         (30 U.S.C. 1304(e))).

24                         (b) TREATMENT OF LAND TRANSFERRED TO  
25                         TRIBE.—

1                         (1) IN GENERAL.—At the request of the Tribe,  
2                         the Secretary shall take into trust for the benefit of  
3                         the Tribe the mineral interests conveyed to the Tribe  
4                         under subsection (a)(1)(A).

5                         (2) NO STATE TAXATION.—The mineral inter-  
6                         ests conveyed to the Tribe under subsection  
7                         (a)(1)(A) shall not be subject to taxation by the  
8                         State (including any political subdivision of the  
9                         State).

10                         (c) REVENUE SHARING AGREEMENT.—The Tribe  
11                         shall notify the Secretary, in writing, that—

12                         (1) consistent with a settlement agreement en-  
13                         tered into between the Tribe and the State in 2002,  
14                         the Tribe and Great Northern Properties have  
15                         agreed on a formula for sharing revenue from devel-  
16                         opment of the mineral interests described in sub-  
17                         section (a)(1)(B) if those mineral interests are devel-  
18                         oped;

19                         (2) the revenue sharing agreement remains in  
20                         effect as of the date of enactment of this Act; and

21                         (3) Great Northern Properties has offered to  
22                         convey the mineral interests described in subsection  
23                         (a)(1)(A) to the Tribe.

1       (d) WAIVER OF LEGAL CLAIMS.—As a condition of  
2 the conveyances of mineral interests under subsection  
3 (a)(1)—

4           (1) the Tribe shall waive any and all claims re-  
5 lating to the failure of the United States to acquire  
6 and take into trust on behalf of the Tribe the min-  
7 eral interests described in subsection (a)(1)(A), as  
8 directed by Congress in 1900; and

9           (2) Great Northern Properties shall waive any  
10 and all claims against the United States relating to  
11 the value of the coal mineral interests described in  
12 subsection (a)(1)(B).

13       (e) RESCISSION OF MINERAL CONVEYANCES.—If any  
14 portion of the mineral interests conveyed under subsection  
15 (a)(1) is invalidated by final judgment of a court of the  
16 United States—

17           (1) not later than 1 year after the date on  
18 which the final judgment is rendered, the Secretary  
19 or Great Northern Properties may agree to rescind  
20 the conveyances under subsection (a)(1); and

21           (2) if the conveyances are rescinded under  
22 paragraph (1), the waivers under subsection (d)  
23 shall no longer apply.

1 **SEC. 6. TRANSFER OF NORTHERN CHEYENNE TRUST FUND**2 **TO TRIBE.**

3 (a) IN GENERAL.—Not later than 30 days after the  
4 date of enactment of this Act, all amounts in the Fund  
5 shall be deposited in the Permanent Fund.

6 (b) USE OF AMOUNTS.—Of the amounts transferred  
7 to the Permanent Fund under subsection (a)—

8 (1) the portion that is attributable to the prin-  
9 cipal of the Fund shall be maintained in perpetuity;  
10 and

11 (2) any interest earned on the amounts de-  
12 scribed in paragraph (1) shall be used in the same  
13 manner as interest earned on amounts in the Per-  
14 manent Fund may be used.

15 (c) WAIVER OF LEGAL CLAIMS.—As a condition of  
16 the transfer under subsection (a), the Tribe shall waive  
17 any and all claims arising from the management of the  
18 Fund by the United States.

19 **SEC. 7. ELIGIBILITY FOR OTHER FEDERAL BENEFITS.**

20 The transfer under section 6 shall not result in the  
21 reduction or denial of any Federal service, benefit, or pro-  
22 gram to the Tribe or to any member of the Tribe to which  
23 the Tribe or member is entitled or eligible because of—

24 (1) the status of the Tribe as a federally recog-  
25 nized Indian tribe; or

1                   (2) the status of the member as a member of  
2                   the Tribe.

3 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

4                   There are authorized to be appropriated to carry out  
5 this Act such sums as are necessary.

